# **Washington State Auditor's Office**

# **Financial Statements Audit Report**

# City of Stevenson Skamania County

Audit Period

January 1, 2011 through December 31, 2012

Report No. 1011454





# Washington State Auditor Troy Kelley

March 17, 2014

Mayor and City Council City of Stevenson Stevenson, Washington

# Report on Financial Statements

Twy X Kelley

Please find attached our report on the City of Stevenson's financial statements.

We are issuing this report in order to provide information on the City's financial condition.

Sincerely,

TROY KELLEY
STATE AUDITOR

# **Table of Contents**

# City of Stevenson Skamania County January 1, 2011 through December 31, 2012

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	. 1
Independent Auditor's Report on Financial Statements	
Financial Section	. 6

# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

City of Stevenson
Skamania County
January 1, 2011 through December 31, 2012

Mayor and City Council City of Stevenson Stevenson, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Stevenson, Skamania County, Washington, as of and for the years ended December 31, 2012 and 2011, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 5, 2014. As discussed in Note 16 to the financial statements, during the year ended December 31, 2011, the City implemented Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions* and Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position*.

#### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audits of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a

combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

In addition, we noted certain matters that we have reported to the management of the City in a separate letter dated March 5, 2014.

#### COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of the City's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### PURPOSE OF THIS REPORT

Twy X Kelley

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

TROY KELLEY STATE AUDITOR

March 5, 2014

# Independent Auditor's Report on Financial Statements

# City of Stevenson Skamania County January 1, 2011 through December 31, 2012

Mayor and City Council City of Stevenson Stevenson, Washington

#### REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Stevenson, Skamania County, Washington, as of and for the years ended December 31, 2012 and 2011, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed on page 6.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Stevenson, as of December 31, 2012 and 2011, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the current expense, street and tourism special revenue funds, for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### Matters of Emphasis

As discussed in Note 16 to the financial statements, in 2011, the City adopted new accounting guidance, Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions and Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 7 through 20 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated March 5, 2014 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That

report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

TROY KELLEY
STATE AUDITOR

Twy X Kelley

March 5, 2014

# **Financial Section**

# City of Stevenson Skamania County January 1, 2011 through December 31, 2012

#### REQUIRED SUPPLEMENTARY INFORMATION

Management's Discussion and Analysis - 2012 and 2011

#### **BASIC FINANCIAL STATEMENTS**

Statement of Net Position – 2012

Statement of Net Position - 2011

Statement of Activities - 2012

Statement of Activities - 2011

Balance Sheet – Governmental Funds – 2012

Balance Sheet – Governmental Funds – 2011

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds – 2012

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Funds to the Statement of Activities – 2012

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds – 2011

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Funds to the Statement of Activities – 2011

Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (GAAP Basis) and Actual – Current Expense Fund – 2012

Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (GAAP Basis) and Actual – Current Expense Fund – 2011

Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (GAAP Basis) and Actual – Street Fund Special Revenue Fund – 2012

Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (GAAP Basis) and Actual – Street Fund Special Revenue Fund – 2011

Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (GAAP Basis) and Actual – Tourism Promotion and Development Special Revenue Fund – 2012

Statement of Revenues, Expenditures and Changes in Fund Balances- Budget (GAAP Basis) and Actual – Tourism Promotion and Development Special Revenue Fund – 2011

Statement of Net Position – Proprietary Funds – 2012

Statement of Net Position – Proprietary Funds – 2011

Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Funds – 2012

Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Funds – 2011

Statement of Cash Flows – Proprietary Funds – 2012

Statement of Cash Flows - Proprietary Funds - 2011

Notes to Financial Statements - 2012 and 2011

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### December 31, 2011 and December 31, 2012

The City of Stevenson's discussion and analysis is a narrative overview of the City's financial activities for the fiscal years ended December 31, 2011 and December 31, 2012. This information will assist users in interpreting the basic statements and provide other supplementary information. The information presented here should be read in conjunction with the financial statements and notes to the financial statements that follow.

#### 2011:

#### **FINANCIAL HIGHLIGHTS**

- City of Stevenson assets exceeded its liabilities at December 31, 2011 by approximately \$38.73 million; a decrease of \$0.63 million compared to 2010.
- Capital Assets (net of depreciation and related debt) account for about 91.1 percent of this amount, with a value of \$35.26 million
- Of the remaining net position \$1.92 million (unrestricted) may be used to meet the government's ongoing obligations to citizens and creditors, without legal restriction.
- The government's total capital assets net of related debt showed a decrease of \$308,940.
   The City is not keeping pace with its depreciation; and with the recession residential developments are not contributing new assets.
- As of December 31, 2011, the City of Stevenson's governmental funds reported Unassigned Fund balances of \$990,000 and restricted fund balances of \$1.15 million.
- City of Stevenson took on no new debt in 2011. At December 31, 2011 the total outstanding bonded debt/loan principal was \$368,292 with another \$42,444 for vacation and sick accruals.
- As a tourism dependent economy the recession is alive and well in this community. The City Council deliberately drew down reserves in the Tourism Promotion Fund to encourage "staycation" stays to help boost the economy.
- The community experienced very little private development in 2011

#### 2012:

 The City of Stevenson aggregated assets exceed its aggregated liabilities on December 31, 2012 by \$38,572,453.

- Capital Assets (net of depreciation) total \$35.2 million with related debt of \$342,568 or a net value of \$34.9 million. All of the debt, repayments are based on user fees.
- Capital assets represent 91% of total City assets. Of the remaining assets, \$2.22 million is available to meet the government's ongoing obligations to citizens and creditors, without legal restriction.
- The government's total capital assets (net of depreciation) decreased by \$403,484 in 2012. The City is not keeping pace with infrastructure depreciation; and with the recession private developments are not contributing new assets.
- As of December 31, 2012 the City's governmental funds reported Non spendable of \$11,613, restricted balances of \$1,047,232 and remaining assigned/unassigned balances of \$1,540,775. In the government wide total, the government funds (before business activities) reported restricted balances of \$1,048,043 and unrestricted balances of 1,658,740. Total primary government reported restricted balance of 1,457,333 and remaining unrestricted balances of \$2,225,512 and net investment in capital assets of \$34,889,608.
- The City's proprietary fund (a combined water/sewer utility) serves a customer base of 670 residential/commercial customers and posted a \$61,018 increase in net position.
- The City of Stevenson took on no new loans in 2012. At December 31, 2012 the
  outstanding loans totaled \$342,568; outstanding vacation accruals and sick "buyout"
  totaled \$51,674.
- As a tourism dependent economy the recession did slow the economy beginning in 2008. For the past two years sales of overnight rooms has improved and is reflected in increased sales taxes. For the past four years the City Council deliberately drew down reserves in the Tourism Promotion Fund to encourage visitation.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis provides an introduction and overview to the City of Stevenson's basic financial statements. This information will assist users in interpreting the basic statements. We will also provide other supplementary information in addition to the basic financial statements. This financial discussion and analysis should assist the reader in understanding the City's financial condition.

#### **Basic Financial Statements**

The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and, 3) notes to the financial statements. The financial section of this report also contains required supplementary information, in addition to the basic financial statements.

#### **Government-wide financial statements**

Government wide financial statements provide readers with a broad overview of the City of Stevenson's finances in a manner similar to a private sector business, distinguishing functions of the City of Stevenson that are principally supported by taxes and intergovernmental revenues (referred to as "governmental activities") from functions that are intended to recover all or a significant portion of their costs through user fees and charges (referred to as "business-type activities"). The governmental activities of the City of Stevenson include a full range of local government services provided to the public, such as law enforcement and public safety; judicial services; road construction and maintenance; building department; community planning and development; parks and recreation facilities; and other community services. In addition, other general government services are provided, such as, tax collection, and the issuance of permits and licenses. The business type activities of the City of Stevenson include water and sewer utility management and operation.

The statement of net position presents information on all of the City of Stevenson's assets and liabilities, with the difference between the two reported as net position. This statement serves a purpose similar to that of the balance sheet of a private-sector business. Over time, increases or decreases in net position may serve as one indicator of whether the financial position of the City is improving or deteriorating. Other indicators include the condition of the City's infrastructure systems (roads, drainage systems, bridges, etc.), changes in property tax base, and general economic conditions within the City.

The statement of activities presents information showing how the government's net position changed during 2011 and 2012. This statement separates program revenue (revenue generated by specific programs through charges for services, grants, and contributions) from general revenue (revenue provided by taxes and other sources not tied to a particular program). This shows the extent each program relies on taxes for funding. All changes in net position are reported using the accrual basis of accounting, which requires that revenues be reported when they are earned and expenses are reported when the goods and services are received. Items such as uncollected taxes and unpaid vendor invoices for items received during the year will be included in the statement of activities as revenue and expense for that year, even though the cash associated with these items was not received or distributed until the following year.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Stevenson, like other state and local governments, uses fund accounting for compliance with finance-related legal requirements. All of the funds of the City fall into three categories: governmental funds, proprietary funds, and fiduciary funds. Governmental Funds account for most, if not all, of a government's tax-supported activities. Proprietary Funds account for a government's business type activities where all or part of the costs of activities are supported by fees and charges that are paid directly by those who benefit from the activities. Fiduciary Funds account for resources that are held by the government as an agent for parties outside of the government. The

resources of fiduciary funds cannot be used to support the government's own programs. In 2011 and 2012 there were no fiduciary funds.

#### **Governmental funds**

The Governmental Fund Balance Sheet and the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances present separate columns of financial data for the General Fund (Current Expense Fund), the Street Fund, and Tourism Promotion Fund. These are typically considered major funds. In 2010, due to an unusually large real estate excise tax collection the Capital Fund was treated as a major fund. Data from the remaining governmental funds are combined into a single, aggregated presentation in 2012; and in 2011, (due to the funding amount) the Columbia Avenue Project was treated as a major fund in 2011.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government wide financial statements. Governmental fund financial statements focus on near-term inflows and outflows of spendable resources and on balances of spendable resources available at the end of the fiscal year. Such information is useful in evaluating a government's near-term financing requirements in comparison to near-term resources available.

Because the focus of governmental fund financial statements is narrower than that of government wide financial statements accrual basis focus, it is useful to compare information presented for governmental funds with similar information presented for governmental activities in the government wide financial statements. This gives readers a better understanding of the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide reconciliation to the governmental activities column in the government-wide statements, facilitating this comparison.

The City maintains budgetary controls over its operating funds. Budgetary controls ensure compliance with legal provisions embodied in the annual appropriated budget. Governmental fund budgets are established in accordance with state law, and are adopted on a fund level. Personnel services are budgeted by position and by prorating the costs based on time allocation to the various funds. Budgetary variances are discussed later in this section.

#### **Proprietary funds**

Currently, the City has two types of proprietary funds. Enterprise Funds are used to report the same functions presented as business type activities in the government wide financial statements. The City uses one enterprise fund to account for its water and sewer utilities operation. For larger water/sewer capital projects funded by loan and or grant the City establishes a separate temporary capital project fund (e.g. Base Reservoir Project (2006-8)) to maintain clearer accountability. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for unemployment insurance and equipment rental. These services benefit governmental and business-type functions equally; the GASB standards require consolidation of the internal service activities into either government or enterprise funds. To remain consistent with GASB requirements the City reports internal service fund statement of

net position under the government activities section of the government-wide statements. The statement of net position is consolidated into the governmental activities section of the government-wide statements. The operating activity is allocated to either governmental or business type activities based on annual usage.

Proprietary fund statements provide the same type of information as the government-wide financial statements, only in more detail, since both apply the accrual basis of accounting. In comparing the Proprietary Fund Statement of Net Position to the business-type column on the government-wide Statement of Net Position, the total net position are difference due to the inclusion of a portion of the internal service fund activity at the government wide level. Additionally, the "internal balances" line on the government-wide statement combines the "due from other funds" (asset) and the "due to other funds" (liabilities) from the proprietary fund statement in a single line in the asset section of the government-wide statement.

#### Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided, and are an integral part of the government-wide and fund financial statements.

#### **GOVERNMENT WIDE FINANCIAL ANALYSIS**

**Statement of Net Position** As noted earlier, changes in net position may serve as a useful indicator of a government's financial position. The City of Stevenson's Total Net Position was reported as follows:

2012 Total Net Position	\$38,572,453 a decrease of \$154,379 from 2011
2011 Total Net Position	\$38,726,832 a decrease of \$108,633 from 2010
2010 Total Net Assets	\$38,835,628
2009 Total Net Assets	\$39,090,003

The following is a condensed version of the Government-Wide Statement of Net Position 2011-2012. The pattern is a gradual drop in net position during the early post recession as less funding was invested in capital assets. The City is not keeping up with depreciation in the government funds all of the decrease in the government funds reflects capital asset losses (depreciation and removal of asset). Business funds are doing better with the long term scheduling of replacement assets as they age and with the revenue sources to accomplish this.

Total assets Long-Term liabilities	_	28,055,009	31,075,244	8,197,893 302,553	8,146,832 325,827	36,252,902 302,553	39,222,076 325,827
Other liabilities		157,037	117,638	65,091	51,778	222,128	169,417
Total liabilities		157,037	117,638	367,644	377,605	524,681	495,244
Net Assets							
Net Investment in							
Capital Assets		28,035,421	28,364,838	6,854,187	6,893,210	34,889,608	35,258,048
Restricted		1,048,044	1,153,274	409,290	397,548	1,457,334	1,550,822
Unrestricted	_	1,658,739	1,439,494	566,772	478,469	2,225,511	1,917,963
Total net position	\$_	30,742,204 \$	30,957,606 \$	7,830,249 \$	7,769,227 \$	38,572,453 \$	38,726,833

The largest portion of the City's net assets (88 to 90 percent) reflects its investment in capital, less any related debt used to acquire those assets that is still outstanding. The City's capital assets are used to provide services to citizens. Consequently, these assets are not available for future spending. At the end of the 2012 fiscal year the City also had net assets of \$1,457,333 (4%) compared to 2011 totals of \$1,488,429 that are subject to external restrictions on how they may be used. The remaining balance of \$2.2M (2012) and \$1.92M (2011) (unrestricted net assets) represents the amount that may be used to meet the City's ongoing obligations. At December 31, 2012, the City of Stevenson reports positive balances in all three categories of net assets, for the government as a whole, as well as for separate governmental and business-type activities.

#### **Statement of Changes in Net Position**

The City's <u>total</u> net position decreased by \$154,379 between the end of 2011 and 2012 with a \$29,437 increase in liabilities principally due to accrued vacations and current accounts payable. There was an increase in the enterprise and business activity fund's net position of \$61,022 for the 2011 to 2012 period. The attached table is a condensed version of the Statement of Changes in Net Position for the City. The full statement is a tabular depiction of the relationship of revenues and expenses for the City's governmental activities and proprietary funds.

#### **Governmental Activity Analysis**

Charges for Services and Capital Grants were the highest in non-tax program revenues in both 2011 and 2012. Transportation continues to be the primary recipient of capital grants. Building permits and development fees continue to be low reflecting the slowdown in the development community. The City's tax revenues decreased by \$105,634 in 2011; compared to an increase in 2010 of \$151,424 fueled by real estate excise tax from a single large real estate sale. Sales taxes (including the lodging tax) remain the main source of tax revenue. The City adopted the second half percent of the sales tax in 2012 which boosted sales tax receipts. Property tax revenue, set at the 1% limitation, was almost flat (there were no new annexations or much new building to increase property tax revenues.

In the Statement of Activities in 2011 transportation represented 26% of government expenses and in 2012 it was at 36%. Public safety stayed near 13% to 14% in both years. The City's investment in tourism remains high at 26% of all government expenses in 2011 dropping to 22%

of all non business expenses in 2012. For a third year in a row, interest income plummeted – 2007 collections were at \$113,905 compared to collections of \$6,530 in 2011 and \$5,443 in 2012. Total governmental activity-type expenses decreased by \$215,676 or 9% in 2011 compared to 2010; and bounced back with an increase of \$179,789 in 2012 as compared to 2011. The net position associated with governmental activities decreased by \$178,223 in 2011; this was countered by a one-time large accrual adjustment of \$97,739 to convert the city to full accrual. Governmental activities total net position decreased by \$215,402 from the end of 2011 to the end of 2012.

#### **Business-Type Activities Analysis**

The financial position of the City's Business-Type fund, the Water-Sewer Fund, ended 2011 with a decrease in net position of \$28,148, followed by an increase in Net Position at the end of 2012 of \$61,023. This was due to a rate increase and several large capital projects. The City staff continues to meet increasing monitoring requirements in response to Federal and State regulations and maintenance/repair needs from an aging distribution system. In 2011 due to a very wet summer and the recession water use dropped significantly, the Water & Sewer fund posted an operating loss of \$30,889. The City's commercial users, many dependent on the tourism trade, including one major water/sewer user @16% to 17% of total revenue flow, directly impacted the City's water and sewer revenue stream. Water rates were raised at the end of the year.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

#### **Governmental Funds Analysis**

The City uses fund accounting to ensure compliance with legal requirements and to assist in the budgeting and operations of the different activities of the City. Of the eight funds the City has, the governmental funds are categorized into four fund types. Each type has its unique purpose. In 2011 four funds are classified as major funds for the purposes of this report, based on criteria set forth by the GASB. Those funds are the General Fund, the Street Fund, a Special Capital Project Fund (TIB Columbia Ave Improvement Project) and the Tourism Fund. In 2012 there were only three funds classified as major funds.

Governmental Funds fund balances were at \$2,483,559 in 2011 and \$2,599,620 in 2012 a one year increase of \$116,061 and a two year increase of \$191,318 compared to 2010. Increases were in the Current Expense and Street Fund (new tax) with a decrease in the Tourism Fund balances. The largest source of government fund tax revenue is property tax at 38% of total tax revenues in 2011; dropping to 34% in 2012 due to the addition of the second half sales tax. The largest expenditure category is transportation - representing 35% of the Governmental Funds' activity in 2012 and 30% in 2011. Typically, Culture and Recreation (Tourism) follows the lead at 22% of 2012 expenses and 26% of 2011 expenses - reflecting the City's decision to expend reserves on promotion to help the tourism industry during the recession. Between the end of 2010 and the end of 2012 the Tourism Promotion Fund balances had a decrease of \$87,646

again due to a decision to use reserves to increase targeted promotions during the recession and new investment in capital projects serving the tourist.

In 2012 cash and investments balance represents 89% of total assets and 91% in 2011 when property tax receivables are included. After conversion and recognizing capital assets – this balance changes with depreciated capital assets representing 90% of total net government assets in 2012 and 91% in 2011.

The City has assigned \$200,000 for the purchase of a replacement fire truck.

#### **Business-Type Financial Analysis**

Proprietary funds are those funds that account for government operations where the intent is for the costs to be primarily paid for by user charges. Enterprise funds are those funds that provide services primarily to external users, and internal service funds provide their services primarily within the City, or to other governmental units. The City has one Business-Type enterprise fund, the Water/Sewer Fund.

The Water-Sewer Fund is the only regular Business-Type fund in the City. This fund's net position was at year-end of \$7.77 million in 2011 and \$7.83 in 2012. After the rate increase the fund ended 2012 with a net positive change of \$61,018. The City Council adopted a sewer rate increase late in 2009 that took effect in 2010 and a water rate increase in 2011 followed by a second increase in 2012 for a net gain of \$45,762 while expenses plummeted by \$29,514. Due to the slow-down in subdivision development there have been no major capital contributions from developers.

#### **GENERAL BUDGETARY HIGHLIGHTS**

The City appropriates funds through an annual budget process. The difference between the original budget and the final amended budget increased by \$25,000 with the adoption of the second half percent sales tax in 2012. And in 2011 there was one amendment with a net increase of \$1,000 in private donation to a special project and budget amendments reducing authorizations and redirecting appropriated funds to transfers to special capital projects scheduled for construction in 2012. Current Expense expenditures were at 47% of budget and Street Fund was at 77% of budget in 2011. In 2012 Current Expense expenditures were at 52% and the street budget at 42% of appropriations. The City deliberately budgeted reserves down in the Tourism Promotion Fund to encourage travel to the community during the recession. After conversion Culture and Recreation expenses totaled \$390,025 in 2011 and \$343,968 in 2011. After conversion primary government expenditures increased by \$104,975 between 2011 and 2012 while business type expenses decreased by \$26,514 reflecting how field time assignments can radically impact the financial reports.

#### **CAPITAL ASSET AND DEBT ADMINISTRATION**

#### Capital Assets

The City of Stevenson's investment in capital assets, including construction in progress, for its governmental and business type activities as of December 31, 2011, amounts to \$35,644,116 (net of accumulated depreciation) a decrease of \$316,751. This investment in capital assets includes land, buildings, system improvements, machinery and equipment, park facilities, and construction in progress on buildings and systems. During this two year period the City complied with the GASB decision to separate intangibles (software) from equipment and report this asset under a separate category. And, in 2010 the City initiated a major review of its asset system and addressed an audit request to review lifetimes. This did result in some increases in depreciation costs - \$16,000 in Water/Sewer annually and more than \$160,000 in infrastructure.

#### Capital Assets 2010 – 2011 Net of Depreciation

		Governmental	Activities	Business Act	tivities	Government Wide				
		12/31/2011	<u> 12/31/2011                                  </u>				12/31/2010			
Land	\$	11,623,070 \$	11,623,070 \$	146,356 \$	11,769,426 \$	11,769,426				
Works of Art		25,787	25,787	0		25,787	25,787			
Construction in Progress		320,934	220,670	98,772	140,978	419,706	361,648			
Buildings		136,958	137,661	453,990	467,728	590,948	605,389			
Equipment		360,997	407,931	223,723	248,522	584,720	656,453			
Infrastructure		15,517,534	15,739,594		0	15,517,534	15,739,594			
Other Improvements	_	398,749	414,222	6,337,246	6,388,348	6,735,995	6,802,570			
	\$	28,384,029 \$	28,568,935 \$	7,260,087 \$	7,391,932 \$	35,644,116 \$	35,960,867			

#### Capital Assets 2011-2012 Net of Depreciation

	_	12/31/2012	12/31/2011		12/31/2012	12/31/2011	12/31/2012	12/31/2011
Land	\$	11,623,070 \$	11,623,070	\$ _	146,356 \$	146,356	\$ 11,769,426 \$	11,769,426
Works of Art		25,787	25,787		0	0	25,787	25,787
Construction in Progress		82,154	320,934		23,817	98,772	105,971	419,706
Buildings		139,424	136,958		448,685	453,990	588,109	590,948
Intangibles		8,775			19,433		28,208	0
Equipment		327,465	360,997		200,294	223,723	527,759	584,720
Infrastructure		15,346,014	15,517,534		0		15,346,014	15,517,534
Other Improvements		499,473	398,749		6,349,885	6,337,246	6,849,358	6,735,995
	\$	28,052,162 \$	28,384,029	\$	7,188,470 \$	7,260,087	\$ 35,240,632 \$	35,644,116

There were no <u>major</u> capital asset additions from contributed assets constructed by developers during the 2011-2012 periods. These assets generally would include sewer and water distribution lines, hydrants, manholes, pump stations, storm drainage systems, new roads, street lights, sidewalks, curbs, gutters, and irrigations systems for parks. The building recession has impacted Stevenson and essentially frozen the completion of two large subdivisions

The City also hires, under contractual agreements, contractors to construct or build capital assets. During this two year period there was only one significant construction project completed – the Columbia Avenue rebuild funded primarily by a capital grant (TIB) in government activities. Retainage was held on the project in a city managed bank account and was still of record at the beginning of 2012 – when it was released. And a major collection system (\$91,399) was installed on Gropper Road, partially funded by CDBG Housing Infrastructure grant for \$91,399.

And in 2012 the City's staff closed out a long list of small upgrades to the sewer plant including a replacement of a catwalk on the sewer digester (\$8,530) and repairs and replacement of water pipeline along Loop Road.

Additional information on the City of Stevenson's capital assets can be found in Note 6 (Capital Assets) of this report.

#### **Long Term Debt**

At December 31, 2011, the City of Stevenson had total long-term debt (PWTF) outstanding of \$349,101 (Water) that dropped to \$325,827 at the end of 2102 and in the general government long term debt (RD) of \$19,191 that dropped to \$16,741 (Eq Service) at the end of 2012. Both debts are revenue debts payable from business type activities.

The City did not incur new debt; but has restated the reporting to include vacation and sick accruals with a total due of \$42,444 at the end of 2011 and \$51,674 at the end of 2012 accrued. Vacation/sick accruals include \$24,701 (2011) / \$33,346 (2012) in the government Funds and \$17,743 (2011)/\$18328 (2012) in the Business Funds.

Additional information on the City's long-term debt can be found in Note 11 (Long-term Debt) of the notes to the financial statement in this report and in the Supplemental Statistical Section. At the end of 2012 the City had no General Obligation long term debt and has a remaining debt capacity of \$5,445,845 without a vote of the people.

#### **Future Financial Condition of the City**

After 2007 the City experienced a slow-down in the issuance of new residential permits and subdivision development (@ 57% of 2006-7). Not unusual for a small rural city ... but with the 2010 census the Federal Government has redefined Skamania County as part of the Portland-Vancouver metropolitan area where construction of new homes has been increasing. The Skamania County Assessor reports that the volume of sales decreased through 2010 and

begins increasing slowly with values flattened by approximately 1 to 3%. Existing home sales are more attractive then bare land sales at the moment.

Despite the nation-wide 'collapse' of tourism during the "Great Recession" the City's tourism has recovered rather swiftly with a promotion of "stay-cations" and the return of business conferences. The City will continue to focus lodging tax funding on promotion of the area, developing events to attract overnight guests and facilities that will provide those that stay with a selection of activities.

The Sewer Plant major upgrade passed its twentieth year in 2012 and the City Public Works Department will be reviewing its plan to address both collection extensions and plant operating upgrades to meet new regulations imposed by DOE. The application for NPDES Permit renewal is due in 2013 and may spark the need for an update to the plan.

The water utility raised rates at the beginning of 2012 to meet increasing monitoring and testing demands. Revenues are good and will continue to provide funding for the replacement of the number of old lines in the system – to help proven water loss.

Recognizing the increasing costs for providing for storm drainage and more environmental demands on the design for these systems the Public Works Department will be preparing a proposal to the Council to establish a new Storm Drainage Utility to help address replacement and maintenance costs for these systems. This will reduce demands on the general tax revenues (gas taxes and certain excise taxes) to allow those funds to be directly invested in street improvements.

The City continues to serve as the commercial and governmental center of Skamania County. The School and local governments are among the largest employers. With the loss of Federal Timber support for small rural counties and schools the expectation is that both these sectors will experience reductions in staff. The Stevenson-Carson School District successfully supported a levy and will be able to minimize their staffing cuts. The County is experiencing significant staff reductions.

During the recession the Planning Department focused on updating its comprehensive plan and developing guidelines for future growth within the City. The planning process successfully involved a large number of citizens and was concluded in early 2013.

With 22% of its land and buildings exempt from property taxes the City will continue to struggle to serve a large non-residential population that places demands on the City's infrastructure but contributes little to its maintenance.

## **Requests for Information**

This financial report is designed to provide a general overview of the City of Stevenson's
finances for all those with an interest in the government's finances. Questions concerning any
of the information provided in this report, or requests for additional financial information, should
be addressed to the Finance Department, City of Stevenson, PO Box 371, Stevenson, WA,
98648.

	Governmer	nt Activities	Business Ty	pe Activities	Total Primary	Government
	2010	2011	2010	2011	2010	2012
Revenues:				•		
Program Revenues						
Charges for Services Op Grant and	133,013	130,466	746,192	780,133	879,205	910,599
Contribs	6,364	3,358	1,766	982	8,130	4,340
Capital Grants	78,690	134,498	164,410	14,600	243,100	149,098
General Revenues						
Property Taxes	393,068	395,363			393,068	395,363
Sales Taxes	485,142	497,629			485,142	497,629
Other Taxes	252,097	84,044			252,097	84,044
Intergovern Rev		45,479			0	45,479
Interest Income	9,266	6,530	1,503	1,352	10,769	7,882
Other Revenues	683	3,343			683	3,343
Adjust prepaid ins		13,170			0	13,170
Total Revenues	1,358,323	1,313,880	913,871	797,067	2,272,194	2,110,947
Expenses:						
General Government	183,004	173,305			183,004	173,305
Judicial	76,840	88,914			76,840	88,914
Public Safety	226,310	216,863			226,310	216,863
Physical Environment	77	30			77	30
Transportation	735,891	458,201			735,891	458,201
Health/Human Service	165,798	162,257			165,798	162,257
Economic Environment	377	348			377	348
Culture & Recreation Interest - long term	362,554	390,025			362,554	390,025
debt	2,657	2,160	2,654		5,311	2,160
Water and Sewer			768,617	825,216	768,617	825,216
Total Expenses	1,753,508	1,492,103	771,271	825,216	2,524,779	2,317,319
Change in Net Position Net Position -	-395,185	-178,223	142,600	-28,149	-252585	-206,372
Beginning	31,436,450	31,038,090	7,650,667	7,797,374	39,087,117	38,835,464
Prior Period Adjustment	-3,175	97,739			94,564	97,739
Net Position - Ending	31,038,090	30,957,606	7,793,267	7,769,225	38,831,357	38,726,831
	,,	,,	.,,	.,,===	,,	,,

	Governmer	nt Activities	Business Typ	e Activities	Total Primary	Government
	2011	2012	2011	2012	2011	2012
Revenues:						
<b>Program Revenues</b>						
Charges for Services Op Grant and	130,466	96,373	780,133	825,895	910,599	922,268
Contribs	3,358	41,148	982	449	4,340	41,597
Capital Grants	134,498	55,986	14,600	20,413	149,098	76,399
General Revenues	005.000	407.004			005.000	407.004
Property Taxes	395,363	407,391			395,363	407,391
Sales Taxes	497,629	597,408			497,629	597,408
Other Taxes	84,044	119,121			84,044	119,121
Intergovern Rev	45,479	59,052			45,479	59,052
Interest Income	6,530	5,443	1,352	1,572	7,882	7,015
Other Revenues	3,343	10,248		180	3,343	10,428
Adjust prepaid ins	13,170				13,170	0
Total Revenues	1,313,880	1,392,170	797,067	848,509	2,110,947	2,240,679
Expenses:						
General Government	173,305	214,175			173,305	214,175
Judicial	88,914	81,650			88,914	81,650
Public Safety	216,863	209,908			216,863	209,908
Physical Environment	30	0			30	0
Transportation	458,201	582,214			458,201	582,214
Health/Human Service	162,257	27,311			162,257	27,311
Economic Environment	348	146,695			348	146,695
Culture & Recreation Interest - long term	390,025	343,968			390,025	343,968
debt	2,160	1,651			2,160	1,651
Water and Sewer			825,216	787,486	825,216	787,486
Total Expenses	1,492,103	1,607,572	825,216	787,486	2,317,319	2,395,058
Change in Net Position Net Position -	-178,223	-215,402	-28,149	61,023	-206,372	-154,379
Beginning	31,038,090	30,957,606	7,797,374	7,769,226	38,835,464	38,726,832
Prior Period Adjustment	97,739				97,739	0
Net Position - Ending	30,957,606	30,742,204	7,769,225	7,830,249	38,726,831	38,572,453
J :						

Statement of Net Position

For the	Year	Ended	December	31.2012
. 00			2000	0.,_0

_	10	Governmental	Business-type	Total Primary
Assets		Activities	Activities	Government
Cash and Cash Equivalents	<b>\$</b> -	536,619 \$	240,572 \$	777,191
Cash/Insurance, Fiscal Agent	Ψ	3,600	2,760	6,360
Investments		2,018,103	272,000	2,290,103
Receivables (Net of Allowance for Uncollectible)		2,010,103	212,000	2,290,103
Taxes Receivable		25.000		25.000
		35,980	- 504	35,980
Interest Receivable		653	504	1,157
Accounts Receivable		130,120	77,743	207,863
Court receivables		14,458	-	14,458
Due from Other Gvmtl Units/interfund loan		70,581	- (0.4.5.44)	70,581
Internal Balances		24,541	(24,541)	<u>-</u>
Inventories		11,613	31,095	42,708
Restricted Assets				
Cash		811	31,290	32,101
Investments		-	378,000	378,000
Capital Assets (Net of Accumulated Depreciation)				
Land		11,623,070	146,356	11,769,426
Works of Art		25,787	-	25,787
Buildings		139,424	448,685	588,109
Improvements Other than Buildings		499,473	6,349,885	6,849,358
Machinery and Equipment		327,465	200,294	527,759
Intangibles		8,775	19,433	28,208
Infrastructure		15,346,014	-	15,346,014
Construction Work in Progress		82,154	23,817	105,971
Total Capital Assets		28,052,162	7,188,470	35,240,632
Total Assets	_	30,899,241	8,197,893	39,097,134
Liabilities and Net Position				
Current Liabilities:				
Accounts Payable and Other Current Liabilities		91,648	19,915	111,563
Debt Payable		184	-	184
Accrued employees benefits		33,346	18,328	51,674
Accrued Interest Payable		-	815	815
Insurance accruals		7,395	2,760	10,155
Custodial Accounts		7,723	2,700	7,723
Total Current Liabilitie	_	140,296	41,817	182,113
Noncurrent Liabilities:	· –	140,230	41,017	102,113
Due within One Year		2,509	23,274	25,783
Due in More than One Year		14,232	302,553	
Total Non-Current Liabilitie	_	16,741	325,827	316,785
Total Liabilities	` _	157,037	367,644	342,568 524,681
rotal Elasimios	_	101,001		02 1,001
Net Position				
Net Investment in Capital Assets		28,035,421	6,854,187	34,889,608
Restricted for Tourism Purposes		782,566	-	782,566
Restricted for Capital Purposes		264,666	396,839	661,505
Restricted for Debt Purposes		811	12,451	13,262
Unrestricted	_	1,658,740	566,772	2,225,512
Total Net Position	\$ _	30,742,204 \$	7,830,249 \$	38,572,453

#### CITY OF STEVENSON, WASHINGTON Statement of Net Position For the Year Ended December 31, 2011

		Governmental		Business-type	Total Primary
Assats		Activities		Activities	Government
Assets	¢.	270.052	Φ	170.000 <b>(</b>	E40 440
Cash and Cash Equivalents	\$	370,052	Ф	179,060 \$	549,112
Cash/Insurance, Fiscal Agent		0.400.000		3,680	3,680
Investments		2,129,098		222,000	2,351,098
Receivables (Net of Allowance for Uncollectible)					
Taxes Receivable		137,952		-	137,952
Interest Receivable		483		302	785
Accounts Receivable		-		74,166	74,166
Court receivables		14,544		-	14,544
Due from Other Governmental Units		2,155		-	2,155
Internal Balances		25,499		(25,499)	-
Inventories		10,621		35,487	46,108
Restricted Assets					
Cash		811		25,549	26,360
Investments		-		372,000	372,000
Capital Assets (Net of Accumulated Depreciation)					
Land		11,623,070		146,356	11,769,426
Works of Art		25,787		-	25,787
Buildings		136,958		453,990	590,948
Improvements Other than Buildings		398,749		6,337,246	6,735,995
Machinery and Equipment		360,997		223,723	584,720
Infrastructure		15,517,534		-	15,517,534
Construction Work in Progress		320,934		98,772	419,706
Total Capital Assets		28,384,029		7,260,087	35,644,116
Total Assets	\$	31,075,244	\$	8,146,832 \$	39,222,076
Liabilities and Net Position					
Current Liabilities:					
Accounts Payable and Other Current Liabilities	\$	50,235	¢	6,208 \$	56,443
Retainage Payable	Ψ	5,736	Ψ	0,200 ψ	5,736
Accrued employees benefits		24,701		17,743	42,445
Accrued Interest Payable		24,701		873	1,083
Insurance accruals		9,700		3,680	13,380
Custodial Accounts				3,000	•
	_	7,865		20.504	7,865
Total Current Liabilities Noncurrent Liabilities:	-	98,447		28,504	126,952
		0.400		00.074	05.077
Due within One Year		2,403		23,274	25,677
Due in More than One Year		16,788		325,827	342,615
Total Non-Current Liabilitie	-	19,191		349,101	368,292
Total Liabilitie	-	117,638		377,605	495,244
Net Position		00 004 000		6 000 040	25 250 242
Net Investment in Capital Assets		28,364,838		6,893,210	35,258,048
Restricted for Tourism Purposes		805,194		-	805,194
Restricted for Capital Purposes		305,778		385,039	690,817
Restricted for Transportation Purposes		41,491		- 40 500	41,491
Restricted for Debt Purposes		811		12,509	13,320
Unrestricted	-	1,439,494		478,468	1,917,962
Total Net Position	_	30,957,606	= :	7,769,226	38,726,832

MCAG No. 0652

CITY OF STEVENSON, WASHINGTON

Statement of Activities For the Year Ended December 31, 2012

Vet Position	Total	(212 556)	(62.559)	(188,133)	(483,558)	(27,311)	(94,329)	(343,968)	(1,651)	(1,414,065)	59,271	50.074	(1,354,794)			1	119,121	59,052	7,016	9,659	269	1,200,416	(154,379)	38,772,453
ie and Changes in I	Business - type Activities	<i>\tau</i>	·	,	•	•	•	1	ı		59,271	60.074	59,271 \$		<b>⇔</b> '	1	•	,	1,572	1	180	1,752	61,023	7,830,249
Net (Expense) Revenue and Changes in Net Position	Governmental Activities	- (212, 556)		(188,133)	(483,558)	(27,311)	(94,329)	(343,968)	(1,651)	(1,414,065)			(1,414,065) \$		407,391 \$	597,408	119,121	59,052	5,444	629'6	589	1,198,664	(215,402)	30,742,204 \$
Ž	l I	<i>₩</i>	·	i	55,986	ı	1	ì	1	55,986	20,413	7 7 7	76,399 \$		↔			"			1	ers		 \$
	Capital Grants and Contributions	¥			4,					47			\$   \$					ic programs			!	and Transfe		
Program Revenues	Operating Grants and Contributions	175.9		4,804	29,618	ı	5,121	1	1	41,148	449	740	1 11		boses			ricted to specif			;	s, Extraordinary, Special Items, and Transfers		
Progr	Opera and C	¥											   φ		əneral Pur <sub>l</sub>			) not Rest	sgo		:	ordinary, 🤅		
	Charges for Services	1 445	17.661	16,971	13,052	•	47,244	•	•	96,373	825,895	900 900	922,268	::	Levied for Ge	Taxes		grants, contrib	stment Earnin	Sapital Assets	I	venues, Extra	osition	guilla
l	Expenses	214 175 \$		209,908	582,214	27,311	146,695	343,968	1,651	1,607,572	787,486	707 186	2,	General Revenues: Taxes:	Property Taxes Levied for General Purposes	Sales and Use Taxes	Other Taxes	Intergov Reve (grants, contrib) not Restricted to specific programs	Unrestricted Investment Earnings	Gain on Sale of Capital	Miscellaneous	Total General Revenue	Change in Net Position	Net Position - Beginning Net Position - Ending
	Functions/Programs	PRIMARY GOVERNMENT Governmental Activities: General Government		Public Safety	Transportation	Health and Human Services	Economic Environment	Culture and Recreation	Interest on Long-Term Debt	TOTAL GVMT ACTIVITIES	Business-Type Activities: Water - Sewer	TOTAL BUSINESS-TYPE	Total Primary Government \$											

The notes to the financial statements are an integral part of this statement.

CITY OF STEVENSON, WASHINGTON Statement of Activities

For the Year Ended December 31, 2011

		Program Revenues			Net (Expense) Reven	Net (Expense) Revenue and Changes in Net Position	Position
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business -type Activities	Total
Governmental Activities:	-						
General Government \$	173,305 \$	1,426 \$	<b>⇔</b>	5	(171,879) \$	<b>⇔</b>	(171,879)
Judicial	88,914	24,363			(64,552)	•	(64,552)
Public Safety	216,863	18,451	1,000		(197,412)	•	(197,412)
Physical Environment	30				(30)	•	(30)
Transportation	458,201	31,668	2,358	134,498	(289,677)	•	(289,677)
Health and Human Services	162,257	•			(162,257)	•	(162,257)
Economic Environment	348	54,558			54,210	•	54,210
Culture and Recreation	390,025	ı			(390,025)	•	(390,025)
Interest on Long-Term Debt	2,160				(2,160)		(2,160)
TOTAL GOVERN ACTIVITIES Business-Type Activities:	1,492,103	130,466	3,358	134,498	(1,223,781)	,	(1,223,781)
Water - Sewer	825,216	780,133	982	14,600		(29,501)	(29,501)
TOTAL BUSINESS-TYPE							
ACTIVITIES	825,216	780,133	982	14,600		(29,501)	(29,501)
Total Primary Government \$	2,317,319 \$	910,599 \$	4,340 \$	149,098 \$	(1,223,781) \$	(29,501) \$	(1,253,282)
	General Revenues:						
	Taxes:						
	Property Taxes Levied for	d for General Purposes	ses		395,363		393,068
	Sales and Use Taxes				497,629		497,629
	Excise taxes				84,044		84,044
	B & O Taxes				45,479		45,479
	Unrestricted Investment Earnings	ent Earnings			6,530	1,353	7,883
	Miscellaneous				16,513	•	16,513
	Total General Revenues,		Extraordinary, Special Items, and Transfers	sfers	1,045,558	1,353	1,046,911
	Change in Net Position	uc			(178,223)	(28,148)	(206,371)
	Net Position - Beginning	ing			31,038,090	7,797,374	38,835,464
	Prior year adjustments (see note 16)	ts (see note 16)			97,739		97,739

The notes to the financial statements are an integral part of this statement.

Net Position - Ending

38,726,832

7,769,226 \$

30,957,606 \$

Governmental Funds Balance Sheet December 31, 2012

	Current Expense	Street Fund	Tourism Special Revenue Fund	Other Governmental Funds	Total Governmental Funds				
Assets:									
Cash and Cash Equivalents \$	123,250 \$	93,959 \$	86,778 \$	189,221 \$	493,209				
Investments	1,078,103	60,000	654,000	191,000	1,983,103				
Receivables	108,828	33,897	38,399	81	181,205				
Due from Other Governmental Units	7,659	4,904	30,669	57,822	101,054				
Prepayments & Inventories	7,443	4,170	<del></del> .	-	11,613				
TOTAL ASSETS	1,325,284	196,930	809,846	438,124	2,770,184				
Liabilities and Fund Balances: Liabilities:									
Accounts Payable	27,101	4,006	27,280 \$	31,801	90,189				
Due to Other Governments/private	3,112	-	-	-	3,112				
Deferred Revenue	50,438	-	-	-	50,438				
Interfund Loan payable	22,214	-	-	-	22,214				
Restricted Court Accounts	4,611	-	-	-	4,611				
TOTAL LIABILITIES	107,476	4,006	27,280	31,801	170,564				
Fund Balances:		·	· · · · · · · · · · · · · · · · · · ·						
Non-Spendable	7,443	4,170	-	-	11,613				
Restricted	-	-	782,566	264,666	1,047,232				
Assigned	200,000	188,754	· <u>-</u>	141,657	530,411				
Unassigned	1,010,364	-	-	-	1,010,364				
TOTAL FUND BALANCE	1,217,807	192,924	782,566	406,323	2,599,620				
Total Liabilities and Fund Balance \$	1,325,283 \$	196,930 \$	809,846 \$	438,124 \$	2,770,184				
Amounts reported for governmental activities in the Statement of Net Position are different due to: (See Note 2)  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds  \$ 27,867,947									
Other long-term assets are not available to therefore are deferred in the funds	pay for current-pe	eriod expenditure	s and,		50,438				
Internal service funds are used to charge th and liabilities of the internal service funds a statement of net assets.					260,229				
Long-term liabilities that are not due and pareported in the funds.	yable in the curre	nt period and the	erefore not		(36,030)				
Net position of governmental activities				\$	30,742,204				

Governmental Funds Balance Sheet December 31, 2011

Assets:   Cash and Cash Equivalents   58,686   547,112   30,243   5,866   192,674   334,579     Investments   1,123,098   55,000   699,000   - 201,000   2,078,098     Taxes Receivable   50,755   7,993   36,640   - 3   - 3   94,581     Interfund Loan Receivable   254   6   113   - 3   94   467     Interfund Loan Receivable   14,544   - 3   - 3   - 3   14,581     Due from Other Govmil Units   1,080   926   - 3   - 3   - 3   - 3   14,581     Inventories   Total Assets   1,297,130   115,507   826,734   5,866   393,768   2,639,005     Liabilities and Fund Balances:   Liabilities   1,297,130   115,507   826,734   5,866   393,768   2,639,005     Liabilities and Fund Balances:   Liabilities   1,297,130   1,297,13		Current Expense	Street Fund	Tourism Special Revenue Fund	Columbia Avenue Project	Other Governmental Funds	Total Governmental Funds
Investments         1,123,088         55,000         699,000         - 201,000         2,078,089           Taxes Receivable         50,758         7,993         36,640         - 2-         95,391           Property Taxes Receivable         254         6         113         94         44,67           Interfund Loan Receivable         - 60,737         - 60,737         - 60,737         - 60,737         - 14,544           Due from Other Govrntl Units         1,080         926         - 7,20         - 10,621         - 10,621           Inventories         Total Assets         6,150         4,470         - 7,666         393,768         2,639,005           Liabilities         and 1,297,130         115,507         826,734         5,866         393,768         2,639,005           Liabilities         and 1,297,130         115,507         826,734         5,866         393,768         2,639,005           Liabilities         and 1,297,130         115,507         826,734         5,866         393,768         2,639,005           Liabilities         and 1,297,130         2,802         21,539         130         - 48,804         48,804         Restricted         42,960         - 5,736         - 5,736         - 5,736         - 5,736							
Property Taxes Receivable   50,758   7,993   36,640   -	Cash and Cash Equivalents \$				\$ 5,866 \$	- /- +	,
Property Taxes Receivables (net)			•	699,000	-	201,000	
Material Receivable			7,993	36,640	-	-	
Interfund Loan Receivable		42,561	-	-	-	-	42,561
Due from Other GovmII Units   14,544   -		254	6	_	-	94	
Due from Other Govmtl Units		-	-	60,737	-	-	,
Inventories		•	-	-	-	-	
Liabilities and Fund Balances:	Due from Other Govmtl Units	1,080	926	-	-	-	2,006
Liabilities:  Accounts Payable 24,332 2,802 21,539 130 - 48,804 Retainage Payable 42,960 - 5 5,736 - 5,736 142,960 Custodial Deposits 7,865 - 5 - 5 - 5 - 5 - 5 - 5 - 5 - 5 - 5 -	•						
Liabilities:   Accounts Payable   24,332   2,802   21,539   130   - 48,804   Retainage Payable   5,736   - 5,736   1,736	Total Assets	1,297,130	115,507	826,734	5,866	393,768	2,639,005
Retainage Payable							
Interfund Loan Payable	Accounts Payable	24,332	2,802	21,539	130	-	48,804
Custodial Deposits         7,865         -         -         -         7,865           Deferred Revenues         35,535         -         -         -         -         35,535           Deferred Rev - Court Receivable         14,544         -         -         -         -         14,544           Fund Balances:         100 Seption of the properties of the prop	Retainage Payable	-	-	-	5,736	-	5,736
Deferred Revenues         35,535         -         -         -         -         -         14,544           Deferred Rev - Court Receivable         14,544         -         -         -         -         14,544           Total Liabilities         125,237         2,802         21,539         5,866         -         155,445           Fund Balances:         Nonspendable         6,150         4,470         -         -         -         10,620           Restricted         -         41,491         805,194         -         305,778         1,152,464           Assigned         175,000         66,743         -         -         87,990         329,733           Unassigned         990,743         -         -         -         990,743           Total Fund Balance         1,171,893         112,704         805,194         -         393,768         2,483,560           Total Liabilities and Fund Balance         1,297,130         115,506         826,734         5,866         393,768         2,639,005           Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds:         28,198,382           Other long-term assets are not available to pay for current-perio	Interfund Loan Payable	42,960	-	-	-	-	42,960
Deferred Rev - Court Receivable Total Liabilities 125,237 2,802 21,539 5,866 - 155,445  Fund Balances:  Nonspendable 6,150 4,470 10,620  Restricted 7 41,491 805,194 - 305,778 1,152,464  Assigned 175,000 66,743 87,990 329,733  Unassigned 990,743 87,990 329,733  Unassigned 1,171,893 112,704 805,194 - 333,768 2,483,560  Total Fund Balance 1,171,893 112,704 805,194 - 333,768 2,483,560  Total Liabilities and Fund Balance \$ 1,297,130 \$ 115,506 \$ 826,734 \$ 5,866 \$ 393,768 \$ 2,639,005  Amounts reported for governmental activities in the Statement of Net Position are different due to: (see Note 2)  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds: less prepaid insurance: 50,079  Internal service funds are used to charge the costs of services to individual funds. Assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets: 246,671  Adjustment for accumulated loss/gain from internal service fund to water sewer fund of \$7,722 & correction of \$4,107 from error in 2010: 3,615  Long-term liabilities that are not due and payable in the current period and are not reported in the funds: (24,701)	Custodial Deposits	7,865	-	-	-	-	7,865
Fund Balances:  Nonspendable 6,150 4,470 10,620 Restricted - 41,491 805,194 - 305,778 1,152,464 Assigned 175,000 66,743 87,990 329,733 Unassigned 990,743 87,990 329,733 Unassigned 1,171,893 112,704 805,194 - 393,768 2,483,560  Total Fund Balance 1,171,893 112,704 805,194 - 393,768 2,483,560  Total Liabilities and Fund Balance 1,297,130 112,506 826,734 5,866 393,768 2,639,005  Amounts reported for governmental activities in the Statement of Net Position are different due to: (see Note 2)  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds: 28,198,382  Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds, less prepaid insurance: 50,079  Internal service funds are used to charge the costs of services to individual funds. Assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets: 246,671  Adjustment for accumulated loss/gain from internal service fund to water sewer fund of \$7,722 & correction of \$4,107 from error in 2010: 3,615  Long-term liabilities that are not due and payable in the current period and are not reported in the funds: (24,701)	Deferred Revenues	35,535	-	-	-	-	35,535
Nonspendable 6,150 4,470 10,620 Restricted - 41,491 805,194 - 305,778 1,152,464 Assigned 175,000 66,743 87,990 329,733 Unassigned 990,743 87,990 329,733 Unassigned 1,171,893 112,704 805,194 - 393,768 2,483,560 Total Fund Balance 1,171,893 112,704 805,194 - 393,768 2,483,560  Total Liabilities and Fund Balance \$ 1,297,130 \$ 115,506 \$ 826,734 \$ 5,866 \$ 393,768 \$ 2,639,005  Amounts reported for governmental activities in the Statement of Net Position are different due to: (see Note 2)  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds: 28,198,382  Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds, less prepaid insurance: 50,079  Internal service funds are used to charge the costs of services to individual funds. Assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets: 246,671  Adjustment for accumulated loss/gain from internal service fund to water sewer fund of \$7,722 & correction of \$4,107 from error in 2010: 3,615  Long-term liabilities that are not due and payable in the current period and are not reported in the funds: (24,701)	Deferred Rev - Court Receivable	14,544	-	-	-	-	14,544
Nonspendable 6,150 4,470 10,620 Restricted - 41,491 805,194 - 305,778 1,152,464 Assigned 175,000 66,743 87,990 329,733 Unassigned 990,743 990,743 Total Fund Balance 1,171,893 112,704 805,194 - 393,768 2,483,560  Total Liabilities and Fund Balance \$ 1,297,130 \$ 115,506 \$ 826,734 \$ 5,866 \$ 393,768 \$ 2,639,005  Amounts reported for governmental activities in the Statement of Net Position are different due to: (see Note 2)  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds: 28,198,382  Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds, less prepaid insurance: 50,079  Internal service funds are used to charge the costs of services to individual funds. Assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets: 246,671  Adjustment for accumulated loss/gain from internal service fund to water sewer fund of \$7,722 & correction of \$4,107 from error in 2010: 3,615  Long-term liabilities that are not due and payable in the current period and are not reported in the funds: (24,701)	Total Liabilities	125,237	2,802	21,539	5,866	-	155,445
Restricted - 41,491 805,194 - 305,778 1,152,464 Assigned 175,000 66,743 - 87,990 329,733 Unassigned 990,743 990,743 Total Fund Balance 1,171,893 112,704 805,194 - 393,768 2,483,560  Total Liabilities and Fund Balance 1,297,130 115,506 826,734 5,866 3393,768 2,639,005  Amounts reported for governmental activities in the Statement of Net Position are different due to: (see Note 2)  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds:  Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds, less prepaid insurance:  Internal service funds are used to charge the costs of services to individual funds. Assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets:  Adjustment for accumulated loss/gain from internal service fund to water sewer fund of \$7,722 & correction of \$4,107 from error in 2010:  Long-term liabilities that are not due and payable in the current period and are not reported in the funds:  (24,701)	Fund Balances:						
Assigned 175,000 66,743 87,990 329,733 Unassigned 990,743 990,743 990,743	Nonspendable	6,150	4,470	-	-	-	10,620
Unassigned Total Fund Balance 990,743 990,743  Total Fund Balance 1,171,893 1112,704 805,194 - 393,768 2,483,560  Total Liabilities and Fund Balance \$ 1,297,130 \$ 115,506 \$ 826,734 \$ 5,866 \$ 393,768 \$ 2,639,005  Amounts reported for governmental activities in the Statement of Net Position are different due to: (see Note 2)  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds: 28,198,382  Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds, less prepaid insurance: 50,079  Internal service funds are used to charge the costs of services to individual funds. Assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets: 246,671  Adjustment for accumulated loss/gain from internal service fund to water sewer fund of \$7,722 & correction of \$4,107 from error in 2010: 3,615  Long-term liabilities that are not due and payable in the current period and are not reported in the funds: (24,701)	Restricted	-	41,491	805,194	-	305,778	1,152,464
Total Fund Balance	Assigned	175,000	66,743	-	-	87,990	329,733
Total Liabilities and Fund Balance \$ 1,297,130 \$ 115,506 \$ 826,734 \$ 5,866 \$ 393,768 \$ 2,639,005 \$ Amounts reported for governmental activities in the Statement of Net Position are different due to: (see Note 2)  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds: 28,198,382 Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds, less prepaid insurance: 50,079  Internal service funds are used to charge the costs of services to individual funds. Assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets: 246,671  Adjustment for accumulated loss/gain from internal service fund to water sewer fund of \$7,722 & correction of \$4,107 from error in 2010: 3,615  Long-term liabilities that are not due and payable in the current period and are not reported in the funds: (24,701)	Unassigned	990,743	-	-			990,743
Amounts reported for governmental activities in the Statement of Net Position are different due to: (see Note 2)  Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds:  Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds, less prepaid insurance:  Internal service funds are used to charge the costs of services to individual funds. Assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets:  246,671  Adjustment for accumulated loss/gain from internal service fund to water sewer fund of \$7,722 & correction of \$4,107 from error in 2010:  3,615  Long-term liabilities that are not due and payable in the current period and are not reported in the funds:	Total Fund Balance	1,171,893	112,704	805,194	<u> </u>	393,768	2,483,560
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds:  Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds, less prepaid insurance:  Internal service funds are used to charge the costs of services to individual funds. Assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets:  Adjustment for accumulated loss/gain from internal service fund to water sewer fund of \$7,722 & correction of \$4,107 from error in 2010:  Long-term liabilities that are not due and payable in the current period and are not reported in the funds:  (24,701)	Total Liabilities and Fund Balance \$	1,297,130 \$	115,506 \$	826,734	\$ 5,866 \$	393,768 \$	2,639,005
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds, less prepaid insurance:  Internal service funds are used to charge the costs of services to individual funds. Assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets:  246,671  Adjustment for accumulated loss/gain from internal service fund to water sewer fund of \$7,722 & correction of \$4,107 from error in 2010:  3,615  Long-term liabilities that are not due and payable in the current period and are not reported in the funds:  (24,701)	Amounts reported for governmental acti	vities in the State	ment of Net Po	osition are diff	erent due to: (see	Note 2)	
lnternal service funds are used to charge the costs of services to individual funds. Assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets:  246,671  Adjustment for accumulated loss/gain from internal service fund to water sewer fund of \$7,722 & correction of \$4,107 from error in 2010:  3,615  Long-term liabilities that are not due and payable in the current period and are not reported in the funds:  (24,701)	Capital assets used in governmental	activities are not f	inancial resou	rces and there	fore are not report	ed in the funds:	28,198,382
service funds are included in governmental activities in the statement of net assets:  Adjustment for accumulated loss/gain from internal service fund to water sewer fund of \$7,722 & correction of \$4,107 from error in 2010:  Long-term liabilities that are not due and payable in the current period and are not reported in the funds:  (24,701)		ble to pay for curr	ent-period exp	enditures and	therefore are defe	rred in the funds,	50,079
from error in 2010:  Long-term liabilities that are not due and payable in the current period and are not reported in the funds:  (24,701)		•				es of the internal	246,671
reported in the funds: (24,701)		from internal ser	vice fund to wa	ater sewer fun	d of \$7,722 & corre	ection of \$4,107	3,615
Net position of governmental activities \$ 30,957,606		and payable in the	current period	d and are not			(24,701)
	Net position of governmental activities					\$	30,957,606

#### Governmental Funds

## Statement of Revenues, Expenditures and Changes in Fund Balances For the year ended December 31, 2012

					Tourism		
					Special	Other	Total
		Current	Street		Revenue	Govern	Governmental
		Expense	Fund		Fund	Funds	Funds
Revenues:							
Taxes	\$	665,403 \$	135,016	\$	310,828 \$	12,456 \$	1,123,703
Licenses and Permits		28,333	10,625		-	-	38,958
Charges for Services		37,327	-		-	-	37,327
Intergovernmental Revenues		24,752	51,177		-	75,724	151,653
Fines and Penalties		17,747	-		-	-	17,747
Interest Earnings		2,249	125		2,559	432	5,365
Miscellaneous		319	129		-	-	448
Total Revenues		776,130	197,072	_	313,387	88,612	1,375,201
	_	<u> </u>	<u> </u>	-		<u> </u>	
Evpandituras							
Expenditures: Current							
General Government		185,534	_		_	_	185,534
Judicial		81,650	-		-	-	81,650
Security/Persons and Property		186,692	-		-	-	186,692
Physical Environment		100,092	-		-	-	100,092
Transportation		- 6,110	- 188,550		-	-	194,660
Economic Environment		28,623	100,330		-	-	28,623
		26,623 146,396	- 299		-	-	26,623 146,695
Mental and Physical Health Culture and Recreation		140,390	299		-	-	
		- 6 271	1 002		333,951	-	333,951
Capital Outlays Debt Service		6,371	1,003		2,064	91,058	100,496
Principal Retirement		_	_		_	_	_
Interest/Fiscal Charges		838	_		_	_	838
Total Expenditures	_	642,215	189,852	-	336,015	91,058	1,259,140
Total Experionales	_	042,213	109,032	-	330,013	91,036	1,239,140
Evenes (Deficiency) of Devenues							
Excess (Deficiency) of Revenues		122 01 1	7 040		(22,620)	(0.446)	116.050
Over (Under) Expenditures		133,914	7,219		(22,628)	(2,446)	116,059
Other Financing Courses (Hose)							
Other Financing Sources (Uses)			72.000			70.000	1.42.000
Transfers In		(00,000)	73,000		-	70,000	143,000
Transfers Out	_	(88,000)	72.000	-		(55,000)	(143,000)
Total Other Finan Sources and Uses	_	(88,000)	73,000	-	<u> </u>	15,000	
Not Change in Fund Palances		45,914	80,219		(22,628)	12,554	116,059
Net Change in Fund Balances		45,914	00,219		(22,028)	12,354	110,059
Fund Balance at Beginning of Year		1,171,893	112,705		805,194	393,769	2,483,561
Fund Balance at End of Year	<sub>\$</sub> –	1,217,807 \$	192,924	<b>-</b>	782,566 \$	406,323 \$	
T did balance at Lind of Teal	Ψ=	1,217,007 ψ	102,027	Ψ=	το2,000 ψ	-του,υ2υ ψ	2,000,020

Reconciliation of the Statement of Revenues, Expenditures and Changes in Net Position of Governmental Funds to the Statement of Activities

Year Ended December 31, 2012

Amounts reported for governmental activities in the statement of activities a different because:	re	
Net changes in fund balances - total governmental funds:	\$	116,059
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expenses. This is		
the amount by which capital outlays exceeded depreciation in the current period.		(330,385)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(50,130)
Earned but not available revenues		50,438
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds-vacation accruals	Э	
Currer	nt	(36,031)
Prior year	ır	28,859
Internal service funds are used by management to charge the costs of equipment and unemployment insurance to individual funds. The net activity of certain activities of internal service funds is reported with		
governmental activities.		5,788
Changes in Net Position (governmental activities)	\$	(215,402)

#### Governmental Funds

#### Statement of Revenues, Expenditures and Changes in Fund Balances

For the year ended December 31, 2011

	Current Expense	Street Fund		Tourism Special Revenue Fund		Columbia Avenue Project		Other Govern Funds	Total Governmental Funds
Revenues:									
Property Taxes	,	\$ -	\$	-	\$	- ;	\$	7,290 \$	411,204
Sales and Use Taxes	179,326	-		318,303		-		-	497,629
Other Taxes(B&O/Excise)	45,485	38,548		-		-		-	84,033
License and Permits	37,412	150		-		-		-	37,562
Intergovernmental	36,348	49,071		-		128,618		-	214,037
Charges for Services	34,795	896	i	-		-		-	35,691
Fines and Forfeits	15,917	-		-		-		-	15,917
Interest Earnings	2,520	107	•	3,316		-		480	6,423
Miscellaneous	3,285	843		-		-		1,000	5,128
Total Revenues	759,002	89,615		321,619		128,618	_	8,770	1,307,624
Expenditures: Current									
General Government	158,863	-		-		-		-	158,863
Judicial	88,914	_		-		-		-	88,914
Security/Persons and Property	193,306	-		-		-		-	193,306
Physical Environment	30	-		-		-		_	30
Transportation	-	148,483		-		-		_	148,483
Economic Environment	163,303	_		_		_		_	163,303
Mental and Physical Health	144	204		_		_		_	348
Culture and Recreation	25,116			361,646		_		_	386,762
Capital Outlays	14,980	25,253		-		148,618		_	188,851
Debt Service	-	,		-		-		-	-
Principal Retirement	-	-		-		-		-	-
Interest/Fiscal Charges	1,245	-		-		-		-	1,245
Total Expenditures	645,902	173,940		361,646		148,618	_	-	1,330,106
Excess (Deficiency) of Revenue	es								
Over (Under) Expenditures	113,100	\$ (84,325	)	(40,027)	)	(20,000)		8,770	(22,481)
Other Financing Sources (Uses)									
Transfers In	-	79,000		-		20,000		64,500	163,500
Transfers Out	(79,000)	-		(56,500)	)			(28,000)	(163,500)
Total Other Fin Srcs and Uses	(79,000)	\$ 79,000		(56,500)		20,000	_	36,500	-
Net Change in Fund Balances	34,100	\$ (5,325	) \$	(96,527)	)	-		45,270 \$	(22,481)
Fund Balance at Beginning of Year	1,079,547	110,044		870,213		-		348,498	2,408,302
Prior Year Adjustment (Note 16)	58,246	7,985		31,508	_		_	-	97,739
Fund Balance at End of Year	1,171,893	\$ 112,704	\$	805,194	\$	- ;	\$_	393,768 \$	2,483,560

Amounts reported for governmental activities in the statement of activities are different

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Funds to the Statement of Activities

Year Ended December 31, 2011

because:

Net changes in fund balances - total governmental funds:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expenses. This is the amount by which capital outlays exceeded depreciation in the current period.

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds (with correction for accruals).

(61,301)

Earned but Not Available Revenues

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds-vacation accruals, prepd ins

Current (24,701)
Prior Year 33,811

Internal service funds are used by management to charge the costs of equipment and unemployment insurance to individual funds. The net activity of certain activities of internal service funds is reported with governmental activities.

(808)

Changes in Net Position (governmental activities)

(178,223)

Current Expense

#### Statement of Revenues, Expenditures and Changes in Fund Balances Budget (GAAP Basis) and Actual

For the Fiscal Year Ended December 31, 2012

_	Budgeted Am	nounts		
	Original	Final	Actual Amount	Variance with Final Budget
Revenues:				
Taxes	594,100	594,100	665,403	71,303
License and Permits	26,315	26,315	28,333	2,018
Charges for Services	25,525	25,525	37,327	11,802
Intergovernmental Revenues	37,250	37,250	24,752	(12,498)
Fines and Penalties	15,250	15,250	17,747	2,497
Investment Earnings	1,500	1,500	2,249	749
Miscellaneous	100	100	319	219
Total Revenues	700,040	700,040	776,130	76,090
Expenditures:				
Current	005.075	005.075	405 504	40.444
General Government	225,675	225,675	185,534	40,141
Judicial	89,850	89,850	81,650	8,200
Public Safety	290,350	290,350	186,692	103,658
Health & Human Services	6,150	6,150	6,110	40
Culture and Recreation	40,250	40,250	28,623	11,627
Economic Debt Service:	209,975	209,975	146,396	63,579
Principal				
Interest & Other Charges	839	839	- 838	- 1
Capital Outlays	403,951	403,951	6,371	397,580
•		<del></del>	·	
Total Expenditures	1,267,040	1,267,040	642,215	624,825
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(567,000)	(567,000)	133,914	700,914
Other Financing Sources (Uses):				
Transfers Out	(88,000)	(88,000)	(88,000)	
Total Other Financing Sources and Uses	(88,000)	(88,000)	(88,000)	
Net Change in Fund Balance	(655,000)	(655,000)	45,914	700,914
Fund Balances at Beginning of Year Prior Period Adjustment	900,000	900,000	1,171,893	271,893
Fund Balances at End of Year	\$ 245,000 \$	245,000 \$	1,217,807	972,807

Current Expense

Statement of Revenues, Expenditures and Changes in Fund Balances Budget (GAAP Basis) and Actual For the Fiscal Year ended December 31, 2011

		Budgeted An			
		<u>Original</u>	<u>Final</u>	Actual Amount	Variance with Final Budget
Revenues:					
Taxes - Property, Excise, B & O, Sales)	\$	569,100 \$	569,100 \$	640,048 \$	70,948
Charges - License and Permits		26,315	26,315	35,422	9,107
Intergovernmental		43,250	43,250	59,794	16,544
Charges for Services		1,050	1,050	2,016	966
Fines		14,800	14,800	15,917	1,117
Interest Earnings		1,750	1,750	2,565	815
Miscellaneous	_	<u> </u>	<u> </u>	3,240	3,240
Total Revenues	_	656,265	656,265	759,002	102,737
Expenditures: Current					
General Government		216,825	216,825	158,863	57,962
Judicial		87,800	87,800	88,914	(1,114)
Security/Persons and Property		299,910	299,910	193,306	106,604
Physical Environment		12,000	12,000	30	11,970
Transportation		-	-	-	-
Economic Environment		236,076	228,076	163,303	64,773
Mental and Physical Health		150	150	144	6
Culture and Recreation		43,750	43,750	25,116	18,634
Capitalized Expenditures		463,754	463,754	14,980	448,774
Debt Service					
Principal Retirement		-	-	-	-
Interest/Fiscal Charges	_		-	1,245	
Total Expenditures	_	1,360,265	1,352,265	645,902	707,608
Excess (Deficiency) of Revenues					
Over (Under) Expenditures		(704,000)	(696,000)	113,100	810,345
Other Financing Sources (Uses):					
Transfers Out		(71,000)	(79,000)	(79,000)	-
Total Other Financing Sources and Uses		(71,000)	(79,000)	(79,000)	-
Net Change in Fund Balance		(775,000)	(775,000)	34,100	810,345
Fund Balances at Beginning of Year Prior Period Adjustment (Note 17)	_	700,000	700,000	1,079,547 58,246	379,547 -
Fund Balances at End of Year	\$	(75,000) \$	(75,000) \$	1,171,893 \$	1,189,892

Street Fund Special Revenue Fund
Statement of Revenues, Expenditures and Changes in Fund Balances
Budget (GAAP Basis) and Actual
For the Fiscal Year Ended December 31, 2012

1 01	the riscar rear Ended December 31, 2012
	Dudgatad Amounta
	Budgeted Amounts

	_	Budgete	ed	Amounts			
	_	Original		Final	· . <u>-</u>	Actual Amount	Variance with Final Budget
Revenues: Taxes License and Permits Intergovernmental Interest Earnings Miscellaneous	\$	68,000 150 39,250 75	\$	93,000 150 39,250 75	\$	135,016 \$ 10,625 51,177 125 129	42,016 10,475 11,927 50 129
Total Revenues		107,475	_	132,475		197,072	64,597
Expenditures: Current Transportation Mental and Physical Health		211,750 200		231,750 200		188,550 299	43,200 (99)
Debt Service Principal Retirement Interest/Fiscal Charges Capitalized Expenditures	_	- - 24,500	_	- - 24,500		- - 1,003	- - 23,497
Total Expenditures	_	236,450	_	256,450		189,852	66,598
Excess (Deficiency) of Revenues Over (Under) Expenditures		(128,975)		(123,975)		7,219	131,194
Other Financing Sources (Uses): Transfers In Transfers Out	_	73,000 -	_	73,000		73,000	- -
Total Other Financing Sources and Uses	_	73,000	-	73,000		73,000	
Net Change in Fund Balance		(55,975)		(50,975)		80,219	131,194
Fund Balances at Beginning of Year	_	108,389	-	108,389		112,705	4,316
Fund Balances at End of Year	\$_	52,414	\$	57,414	\$	192,924 \$	135,510

Street Fund Special Revenue Fund
Statement of Revenues, Expenditures and Changes in Fund Balances
Budget (GAAP Basis) and Actual

For the Fiscal Year Ended December 31, 2011

	_	Budgeted Amounts					
		Original	Final		Actual Amount		Variance with Final Budget
Revenues: Property Taxes Other Taxes License and Permits Intergovernmental Charges for Services Interest Earnings Miscellaneous	\$	- \$ 32,000 3,200 48,250 - 125	32,000 3,200 48,250 - 125	\$	_	\$	6,548 (3,050) 821 896 (18) 843
Total Revenues		83,575	83,575		89,615		6,040
Expenditures: Current Transportation Mental and Physical Health Capitalized Expenditures Debt Service Principal Retirement Interest/Fiscal Charges  Total Expenditures	_	202,600 200 24,500 - - 227,300	202,600 200 24,500 - - 227,300	_	148,483 204 25,253 - - 173,940		54,117 (4) (753) - - - 53,360
Excess (Deficiency) of Revenues Over (Under) Expenditures		(143,725)	(143,725)		(84,325)		59,400
Other Financing Sources (Uses): Transfers In Transfers Out		71,000	79,000 -	_	79,000 -	_	<u>-</u>
Total Other Financing Sources and Uses	_	71,000	79,000	_	79,000	_	-
Net Change in Fund Balance		(72,725)	(64,725)		(5,325)		59,400
Fund Balances at Beginning of Year Prior Period Adjustment (Note 17)	_	110,044	110,044 -		110,044 7,985		- -
Fund Balances at End of Year	\$	37,319 \$	45,319		112,704	\$	59,400

Tourism Promotion and Development Special Revenue Fund Statement of Revenues, Expenditures and Changes in Fund Balances Budget (GAAP Basis) and Actual

For the Fiscal Year Ended December 31, 2012

		Budgeted Am			
		Original	Final	Actual Amount	Variance with Final Budget
Revenues:					
Sales and Use Taxes Interest Earnings	\$ 	295,000 \$ 2,114	295,000 \$ 2,114	310,828 \$ 2,559	15,828 445
Total Revenues	_	297,114	297,114	313,387	16,273
Expenditures:					
Current:		057.444	057.444	000.050	00.400
Culture and Recreation		357,114	357,114	333,952	23,162
Debt Service:					
Principal		-	-	-	-
Interest/Fiscal Charges		-	-	-	-
Capital Outlay		640,000	640,000	2,064	637,936
Total Expenditures		997,114	997,114	336,016	661,098
Excess (Deficiency) of Revenues					
Over (Under) Expenditures		(700,000)	(700,000)	(22,629)	677,371
Other Financing Sources (Uses):		-	-	-	-
Net Change in Fund Balance		(700,000)	(700,000)	(22,629)	677,371
Fund Balances at Beginning of Year		805,194	805,194	805,194	
Fund Balances at End of Year	\$	105,194 \$	105,194 \$	782,565 \$	677,371

Tourism Promotion and Development Special Revenue Fund
Statement of Revenues, Expenditures and Changes in Fund Balances
Budget (GAAP Basis) and Actual
For the Fiscal Year Ended December 31, 2011

		Budgeted Am	ounts		
		Original	Final	Actual Amount	Variance with Final Budget
Revenues: Sales and Use Taxes Interest Earnings	\$ _	283,500 \$ 3,080	283,500 \$ 3,080	318,303 \$ 3,316	34,803 236
Total Revenues	_	286,580	286,580	321,619	35,039
Expenditures: Current:					
Culture and Recreation		398,080	398,080	361,646	36,434
Capitalized Expenditures	_	120,000	63,500	-	63,500
Total Expenditures	_	518,080	461,580	361,646	99,934
Excess (Deficiency) of Revenues Over (Under) Expenditures		(231,500)	(175,000)	(40,027)	134,973
Other Financing Sources (Uses): Reserves for capital facility Transfers In		200,000	200,000	- -	(200,000)
Transfers Out		<u> </u>	56,500	(56,500)	(113,000)
Total Other Financing Sources and Uses		200,000	256,500	(56,500)	(313,000)
Net Change in Fund Balance		(31,500)	81,500	(96,527)	(178,027)
Fund Balances at Beginning of Year Prior Period Adjustment (Note 17)	_	870,213 -	870,213 -	870,213 31,508	870,213 31,508
Fund Balances at End of Year	\$	838,713 \$	951,713 \$	805,194 \$	723,694

Proprietary Funds Statement of Net Position December 31, 2012

	_	(Major Fund) Enterprise Fund Water & Sewer		(Non Major Fund) Internal Service Fund
Assets:				
Current Assets:	•	= 4 = 000	•	00.040
Cash and Cash Equivalents	\$	515,332	\$	82,010
Receivables (net)		77 740		
Accounts		77,743		- 7
Interest  Due from Other Governmental Units - Grants		505		7 196
Inventory		31,095		190
Restricted Assets:		31,033		_
Cash and Cash Equivalents		409,290		811
Total Current Assets	-	1,033,964		83,024
Total Galloni Account	-	1,000,001		00,021
Non-Current Assets:				
Land		146,356		-
Construction Work in Progress		23,817		-
Buildings		448,685		-
Equipment		200,294		184,214
Intangibles		19,433		-
Improvements Other than Buildings	_	6,349,885		-
Total non-current assets	_	7,188,470		184,214
Total Assets	-	8,222,434		267,238
Liabilities and Net Assets Current Liabilities:				
Accounts Payable		20,730		1,642
Accrued Employee Benefits		18,328		1,110
Insurance accruals		2,760		3,600
Bonds, Notes and Loans Payable-Current		23,273		2,509
Interfund advances due  Total Current Liabilities	-	8,456		0 061
Total Current Liabilities	-	73,547		8,861
Non Current Liabilities:				
Bonds, Notes and Loan Payable (Net)		302,554		14,233
Total Non Current Liaiblities	-	302,554		14,233
Total Liabilities	-	376,101		23,093
	_	·		· · · · · · · · · · · · · · · · · · ·
Net Position:				
Net Investment in Capital Assets		6,854,187		167,473
Restricted for Capital Purposes		396,839		-
Restricted for Debt Service		12,451		811
Unrestricted	_	582,856		75,861
Total Net Position	_	7,846,333	\$	244,145
Adjustment to reflect the consolidation of internal		(40.00=)		
service fund activities related to enterprise funds  Net Position	œ -	(16,085)	-	
INCL L COLLIOLI	\$ _	7,830,248	=	

Proprietary Funds Statement of Net Position December 31, 2011

	,	(Main Final)		(Niera Maiera Franci)
		(Major Fund) Enterprise Fund Water & Sewer		(Non Major Fund) Internal Service Fund
Assets:				
Current Assets:				
Cash and Cash Equivalents	\$	179,060	\$	30,753
Cash / Insurance, Fiscal agent		3,680		4,720
Investments		222,000		51,000
Receivables (net):				
Accounts		74,166		-
Interest		302		16
Due from Other Governmental Units - Gra	nts	-		149
Inventory		35,487		-
Restricted Assets:		05.540		044
Cash and Cash Equivalents		25,549		811
Investments	Total Current Assets	372,000		- 07 440
	Total Current Assets	912,244		87,449
Non Comment Assets				
Non-Current Assets:		146 256		
Land		146,356		-
Construction Work in Progress		98,772		-
Buildings Equipment		453,990 223,723		- 185,651
Improvements Other than Buildings		6,337,246		100,001
improvements other than buildings	Total Non-Current Assets	7,260,087		185,651
	Total Assets Total Assets	8,172,331		273,100
Liabilities and Net Position  Current Liabilities:  Accounts Payable Interest Payable (PWTF & RDA Loan)  Accrued Employee Benefits Insurance accruals		6,208 873 17,743 3,680		1,431 210 876 4,720
Bonds, Notes and Loans Payable-Current		23,273		2,403
Interfund advances due	Tatal Oceana at Liabilitia	9,321		-
	Total Current Liabilities	61,098		9,640
Long torm Liabilities:				
Long-term Liabilities: Advances from Other Funds		8,456		_
Bonds, Notes and Loan Payable (Net)		325,827		16,788
Bolids, Notes and Loan r dyable (Net)	Total Non-Current Liabilities	334,283		16,788
	Total Liabilities	395,381		26,428
	rota: <u>Liabilitio</u>			20, .20
Net Position:				
Net Investment in Capital Assets		6,893,210		166,460
Restricted for Capital Purposes		385,039		-
Restricted for Debt Service		12,509		811
Unrestricted		486,192		79,401
	Total Net Position	7,776,950	\$	246,672
Adjustment to reflect the consolidation of inter	nal service fund activities		-	
related to enterprise funds		(7,724)		
·	_		_	
Net Position	\$	7,769,226	=	

Proprietary Funds
Statement of Revenues, Expenses and Changes in Fund Net Position
For the Fiscal Year Ended December 31, 2012

		(Major Fund) Enterprise Fund Water & Sewer		(Non Major Fund) Internal Service Fund
Operating Revenues	-		- '	
Charge for Services Operating Grant (FEMA)	\$	824,620 1,275	\$	104,080 -
Total Operating Revenues	-	825,895	- '	104,080
Operating Expenses				
Operations				
Taxes		32,689		-
Maintenance		44,433		75,203
General Operations		255,300		-
Contracted Services		106,372		-
Customer Service & Marketing		128,763		-
Insurance Claims and expenses		7,164		13,698
Depreciation, Amortization, Depletion	_	202,338		26,821
Total Operating Expenses	_	777,059	-	115,721
Operating Income (loss)		48,836		(11,641)
Nonoperating Revenues (Expenses)				
Interest Earnings		1,572		(813)
Miscellaneous Revenue (Expense)		624		141
Interest and Fiscal Charges		(2,064)		79
Gains /Losses on Capital Assets	_	-		9,659
Total Nonoperating Revenues (Expenses)	_	132	-	9,066
Income (Loss) before Contributions and Transfers		48,968		(2,575)
Capital Contributions		20,412		-
Transfers In (out)		-		- (2)
Change in Net Position - before Extraordinary Items		69,380		(2,575)
Special Items		-		-
Change In Net Position	_	69,380		(2,575)
Total Net Position at Beginning of Year		7,772,841		246,673
Prior Period Adjustment (see Note 16)	_	(3,617)	-	46
Total Net Position at End of Year		7,838,605	\$	244,144
Reconciliation to Government wide, recognizing Internal Service		(8,357)	_	
Reconciled Net Position	\$	7,830,248	-	
Change in Net Position of Business Type Activities	¢	61,023		
Change in Not 1 Conton of Dubiness Type Activities	\$ _	01,023	=	

# Proprietary Funds

Statement of Revenues, Expenses and Changes in Fund Net Position For the Fiscal Year Ended December 31, 2011

		(Major Fund) Enterprise Fund Water & Sewer	(Non Major Fund) Internal Service Fund
Operating Revenues			_
Charge for Services	\$	780,133 \$	104,926
Miscellaneous Total Operating Revenues		780,133	104,926
Operating Expenses			
Operations		200 277	
General Operations Contracted Services		290,277	-
Maintenance		97,343 66,098	67,289
Customer Service & Marketing		88,680	07,209
General Administration		42,105	_
Taxes		30,778	_
Insurance Claims and expenses		11,446	16,883
Depreciation, Amortization, Depletion		193,864	26,824
Total Operating Expenses		820,591	110,996
Operating Income (loss)		(40,458)	(6,070)
Nonoperating Revenues (Expenses)			
Interest Earnings		1,353	107
Interest and Fiscal Charges		(2,363)	(915)
Miscellaneous Revenue (Expense)		2,335	2,455
Total Nonoperating Revenues (Expenses)		1,325	1,647
Income (Loss) before Contributions and Transfers		(39,133)	(4,423)
Capital Contributions		14,600	-
Transfers In (out)		- (0.4.700)	- (4.400)
Change in Net Position - before Extraordinary Items		(24,533)	(4,423)
Special Items		-	-
Increase (Decrease) in Net Position		(24,533)	(4,423)
Total Net Position at Beginning of Year		7,793,266	251,096
Prior Period Adjustment (see Note 16)		4,108	
Total Net Position at End of Year before Int Serv reconci	liation	7,772,841 \$	246,673
Reconciliation to Government wide, recognizing Internal	Service	(3,615)	
Reconciled Net Position	\$	7,769,226	
Change in Net Position of Business Type Activities	\$	(28,148)	

# Proprietary Funds Statement of Cash Flows For the Fiscal Year Ended December 31, 2012

	_	(Major Fund) Enterprise Fund Water & Sewer		(Non-Major Fund) Internal Service Fund
Cash Flows from Operating Activities: Cash Received from Customers-external Cash Received/Paid - Internal Other operating cash receipts Cash Payments to Suppliers Cash Payments to Employees Net Cash Provided by Operating Activities	\$	821,043 (46,607) 624 (213,037) (296,451) 265,572	\$	2,380 97,296 141 (49,561) (40,198) 10,058
Cash Flows from Noncapital Financing Activities: Operating Transfers - In/Out Operating Grant Net Cash Provided (Used) by Noncapital Financing Activities	<u>-</u>	1,275 1,275		- 4,357 4,357
Cash Flows from Capital and Related Financing Activities: Proceeds from Capital Grant and/or loan Acquisition and Construction of Capital Assets Principal Paid on Bonds and Other Long-Term Obligations Interest Paid on Revenue Bonds and Other Long-Term Debt Net Cash Provided for Capital and Related Financing Activities	-	20,413 (130,718) (32,594) (2,984) (145,883)	•	9,659 (25,384) (2,403) (840) (18,967)
Cash Flows from Investing Activities: Interest on Investments Purchase of Investment Securities Proceeds from Sale and Maturities of Investment Securities Net Cash Used by Investing Activities	<u>-</u>	1,370 (140,000) 84,000 (54,630)	•	88 1,000 15,000 16,088
Net Increase (Decrease) in Cash and Cash Equivalents		66,334		11,536
Cash and Cash Equivalents at Beginning of Year Cash and Cash Equivalents at End of Year	\$_	208,289 274,623	\$	36,284 47,820
Cash and Cash Equivalents Restricted Cash and Cash Equivalents		240,572 34,051		47,010 811
Total Cash and Cash Equivalents	\$_	274,623	\$	47,820

# Proprietary Funds Statement of Cash Flows For the Fiscal Year Ended December 31, 2012

	_	(Major Fund) Enterprise Fund Water & Sewer	(Non Major Fund) Internal Service Fund
Reconciliation of Operating Income (Loss) to Net	_		 
Cash Used by Operating Activities:			
Net Operating Income (Loss)	\$	48,836	\$ (11,641)
Adjustments to Reconcile Net			
Operating Income (Loss) to Net			
Cash Provided by Operations:			
Depreciation Expense		202,338	26,821
(Increase) Decrease in Receivables		(3,577)	(48)
(Increase) Decrease in Inventories		4,392	-
Increase (Decrease) in Current Payables		13,765	(27)
Increase (Decrease) in Accrued Employee Benefits		586	(235)
(Increase) Decrease in Special Assessment Receivable		-	-
Increase (Decrease) in Deferred Lease		-	-
Increase (Decrease) in customer deposits			
Other Payment related to Non-Operating Activities			24
Receipt of Non-Operating Revenues		(202)	-
Receipt of Grant Operating revenues		(1,275)	(4,357)
Prepaid insurance		59	(620)
Increase (Decrease) in Other Incomes		27	141
Receipt of Miscellaneous Revenues		624	-
Total Adjustments		216,737	21,699
Net Cash Provided by Operating Activities	\$ _	265,572	\$ 10,058
Noncash Investing, Financing and Capital Activities			
Capital Assets Donated	\$_	-	\$ 

# Proprietary Funds Statement of Cash Flows For the Fiscal Year Ended December 31, 2011

	_	(Major Fund) Enterprise Fund Water & Sewer	(Non Major Fund) Internal Service Fund
Cash Flows from Operating Activities: Cash Received from Customers-external Cash Received - Internal Cash Payments to Suppliers Cash Payments to Employees Net Cash Provided by Operating Activities	\$	776,242 \$ - (284,610) (334,105) 157,527	2,606 102,698 (48,532) (34,420) 22,352
Cash Flows from Noncapital Financing Activities: Operating Transfers - In/Out Operating Grant Net Cash Provided (Used) by Noncapital Financing Activities	-	11,033 11,033	- - -
Cash Flows from Capital and Related Financing Activities: Proceeds from Capital Grant and/or loan Acquisition and Construction of Capital Assets Principal Paid on Bonds and Other Long-Term Obligations Interest Paid on Revenue Bonds and Other Long-Term Debt Principal Paid on Interfund Loan Interest Paid on Interfund Loan Capital Contributed-Paid in cash Proceeds from Sale of Property/Other Net Cash Provided for Capital and Related Financing Activities	- -	14,600 (61,963) (23,273) (1,861) (9,138) (559) 982 - (81,212)	- (1,769) (2,305) (938) - - - - 2,987 (2,025)
Cash Flows from Investing Activities: Interest on Investments Purchase of Investment Securities Proceeds from Sale and Maturities of Investment Securities Net Cash Used by Investing Activities	- -	1,314 (84,000) 24,000 (58,686)	116 (5,000) - (4,884)
Net Increase (Decrease) in Cash and Cash Equivalents		28,662	15,443
Cash and Cash Equivalents at Beginning of Year Cash and Cash Equivalents at End of Year	\$	179,627 208,289 \$	20,841 36,284
Cash and Cash Equivalents Restricted Cash and Cash Equivalents		182,740 25,549	35,473 811
Total Cash and Cash Equivalents	\$	208,289 \$	36,284

# Proprietary Funds Statement of Cash Flows For the Fiscal Year Ended December 31, 2011

		(Major Fund) Enterprise Fund Water & Sewer		(Non Major Fund) Internal Service Fund
Reconciliation of Operating Income (Loss) to Net	_		-	
Cash Used by Operating Activities:				
Net Operating Income (Loss)	\$	(30,889)	\$	(6,070)
Adjustments to Reconcile Net Operating Income (Loss) to				
Net Cash Provided by Operations:				
Depreciation Expense		193,864		26,824
(Increase) Decrease in Receivables		(3,911)		379
(Increase) Decrease in Inventories		(6,017)		-
Increase (Decrease) in Current Payables		(3,707)		(238)
Increase (Decrease) in Accrued Employee Benefits		8,127		237
Prepaid insurance		40		1,220
Increase (Decrease) in Other Incomes		20		
Total Adjustments	_	188,416		28,422
Net Cash Provided by Operating Activities	\$ _	157,527	\$	22,352
Noncash Investing, Financing and Capital Activities				
Capital Assets Donated	\$	-	\$	-

#### CITY OF STEVENSON

#### NOTES TO FINANCIAL STATEMENTS

January 1, 2011 through December 31, 2012

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Stevenson have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described below.

#### A. Reporting Entity

The City of Stevenson was incorporated on December 2, 1907 with the first official council convened on January 14, 1908 and operates under the laws of the State of Washington applicable to a non-charter code city with a mayor-council form of government. As required by the generally accepted accounting principles the financial statements present the City of Stevenson – the primary government. There are no component units.

The City of Stevenson is a general-purpose government and provides police, fire, water supply-treatment-distribution, sewage collection-treatment, street maintenance, planning and zoning, parks, judicial services, and general administration. The City's combined financial statements include the financial position and results of operations of all funds and account groups that are controlled by or dependent on the City.

#### B. Government-Wide and Fund Financial Statements

The accounts of the City of Stevenson are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. Each fund is accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. The City of Stevenson's resources are allocated to and accounted for in individual funds depending on what they are to be spent for and how they are controlled. The individual funds are summarized by fund type in the financial statements.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of inter-fund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Our policy is to not to allocate indirect costs to a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2)

grants and contributions that are restricted to meeting the operational or capital requirements or a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate fund financial statements are provided for governmental funds, proprietary funds and fiduciary funds – even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The City considers property taxes as available only if there is an expectation of collection within 60 days of year end. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, licenses, and interest associated within the current period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessment receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports three major governmental funds in 2012 and one additional major governmental fund, Capital Project Fund, in 2011.

#### **Current Expense Fund**

This fund is the general operating fund of the City. It accounts for all financial resources and transactions except those required to be accounted for and reported in another fund.

#### Street Fund

This fund accounts for accounts for the transportation needs of the City and relies on revenues from the gas tax (restricted for transportation purposes), the second half percent sales tax (committed by council action), liquor profit tax, and a utility tax on electricity.

#### Tourism Promotion Fund (Motel/Hotel Fund)

This fund accounts for revenues derived from the State administered 2% special excise tax (credited against the State's portion of the sales tax on the furnishing of transient lodging and an additional City lodging tax of 2%) and is restricted to fund payment for promotional activities to attract visitors and for the purposes of acquisition, construction or operation of tourist facilities, stadium facilities, convention center facilities, performing arts center facilities and/or visual arts center facilities.

And, the City reports four non-major government funds, all within the <u>Capital Funds</u> in 2011 and 2012.

The capital project funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays including the acquisition or construction of capital facilities or other capital assets. There is one permanent Capital Fund – the <u>Capital Improvement Fund</u> – funded by real estate excise tax receipts, restricted revenue. The remaining Capital Funds are specific project related funds whose life matches the lifetime of that specific project. Those special funds include Bridging Byways Trail, Joint Emergency Facilities, Columbia TIB and Gateway Park Project, again funding is principally from restricted and committed sources.

#### The City reports the one major **proprietary fund:**

The <u>Water and Sewer Fund</u> derives its revenues from the sale of water and charges for sewer collection together with charges for installations, interest charges and income from occasional repairs, additions or maintenance.

The City reports the following additional fund and account types:

**Internal service funds** that account for city operations that provide goods or services to other departments or funds of the city or to other governmental units on a cost-reimbursement basis.

Currently these include the <u>Equipment Service Fund</u> that provides for in-town transportation and earth-moving equipment needs with revenues derived from departmental service charges for use of the equipment; and, the <u>Unemployment Fund</u> provides funds to meet the City's responsibility for unemployment insurance costs under the Washington State Unemployment Program.

As a general rule the effect of the inter-fund activity has been eliminated for the government-wide financial statements.

Amounts reported as program revenues include 1) charges to customers, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than program revenues. General revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City of Stevenson's Water/Sewer Funds are the revenues derived from the distribution of water and collection and treatment of sewer. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### D. Budgetary Information

#### 1. Scope of Budget

Annual appropriated budgets are adopted for the general and special revenue funds on the modified accrual basis of accounting. Capital Project Budgets are adopted at the level of individual project on an annual basis. Annual appropriated budgets are adopted at the level of the fund, and the budgets constitute the legal authority for expenditures at that level. Appropriations for Governmental Fund Types lapse at year-end.

Encumbrances accounting is employed in governmental funds. Encumbrances (e.g. purchase orders, contracts) outstanding at year end are reported as reservation of fund balances and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year.

Proprietary funds are budgeted on the accrual basis, using the statement of changes in financial position and are for guidance only. Subsidiary revenue and expenditures ledgers are used to compare the budgeted amounts with actual revenues and expenditures. As a management control device, the subsidiary ledgers monitor expenditures for individual functions and activities by object class.

#### 2. Budget Procedures

The City's budget procedures are mandated by RCW 35A.33. The steps in the budget process are as follows:

- 1. Prior to the first of November the City Clerk submits to the City Council a proposed budget for the fiscal year commencing the following January 1. This budget is based on priorities established by the council and balanced with revenue estimates made by the City Clerk.
- 2. Public hearings are conducted at City Hall to obtain taxpayer comments during October through December.
- 3. The Council makes its final adjustments to the proposed budget and adopts by ordinance a final balanced budget no later than December 31.
- 4. Within thirty days the final budget is available to the public. The City Council adopted the FY'12 Budget by Ordinance No. 2011-1056 on December 15, 2011 and adopted the FY'2011 Budget by Ordinance No. 2010-1042 on December 16, 2010.

#### 3. Amending the Budget

The City Administrator is authorized to transfer budgeted amounts between departments; however, any revisions that alter the total expenditures of a fund, or that affect the number of authorized employee positions, salary ranges, hours, or other conditions of employment must be approved by the City Council.

When the City determines that it is in the best interest of the City to increase or decrease the appropriation for a particular fund, it may do so by ordinance approved by one or more than the majority after holding public hearing. The 2012 Budget was amended on September 20, 2012 by Ordinance No. 2012-1062. The budget amounts shown in the financial statements are the final authorized amounts.

The financial statements contain the original and final budget information. The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable for the fiscal year.

#### E. Assets, Liabilities and Net Assets and/or Equity

#### 1. Cash and Cash Equivalents

It is the City's policy to invest all temporary cash surpluses. At December 31, 2012 the City Treasurer was holding investments valued at \$2,668,103 and with another \$815,653 held in cash accounts. At December 31, 2011 the City Treasurer was holding investment valued at \$2,723,098.07 on December 31, 2011 with another \$579.151.98 held in cash accounts. (All investments are classified on the balance sheet as investments in various funds recognizing the difference in their liquidity from cash. The interest on these investments is prorated to the various funds.

The amounts reported as cash and cash equivalents also include compensating balances maintained with certain banks in lieu of payment for services rendered or timing issues with reinvestments. According to banking statements the annual average cash balances maintained during the years was approximately \$708,940 in December 31, 2012 compared to \$466,109.62 in 2011.

For purposes of the statement of cash flows, the City considers all highly liquid investments including restricted assets with a maturity of three months or less when purchased to be investments on Schedule 12.

#### 2. <u>Investments</u> (See Note 4 Deposits and Investments).

#### 3. Receivables

Taxes receivable consists of property taxes and related interest and penalties (See Note 5 Property Taxes). Accrued interest receivable consists of amounts earned and recorded for those investments held by the City at the close of the fiscal year.

Special assessments levied by the city are recognized when levied; and become liens against the property when delinquent. Special assessments receivable consist of current and delinquent assessments and related interest and penalties. Deferred assessments consist of unbilled special assessments that are liens against the property benefited. As of December 31, 2012 there were no outstanding special assessments.

Customer accounts receivable consist of amounts owed from private individuals or organizations for goods and services including amounts owed for which billings have not been prepared. Notes and contracts receivable consist of amounts owed on open account from private individuals or organizations for goods and services rendered.

# 4. Amounts Due to and from Other Funds and Other Governments Interfund Loans and Advances Receivable

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "inter-fund loans receivable/payable" or "advances to/from other funds". All other outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances". A separate schedule of inter-fund loans receivable and payable is furnished in Note 15.

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

#### 5. Inventories

Inventories in governmental funds consist of expendable supplies held for consumption. The cost is recorded as expenditure at the time individual inventory items are consumed. The reserve for inventory is equal to the ending amount of inventory to indicate that a portion of the fund balance is not available for future expenditures. A comparison to market value is not considered necessary. The 'First in – First out (FIFO) valuation method is used to value the inventory. A physical inventory is taken at year-end.

Inventories in proprietary funds are valued by FIFO method.

#### 6. Restricted Net Position

These accounts contain resources for construction and debt service including current and delinquent special assessments receivable, in enterprise funds. The current portions of related liabilities are shown as Current Payables from Restricted Assets. Specific debt service reserve requirements are described in Note 10.

#### DEBT

Restricted positions of the enterprise funds set aside for debt are composed of the following:

	2012	2011
Cash and Investments – Debt Service	\$ 12,451.28	\$ 12,509
Cash and Investments – Construction	\$396,839.17	\$385,039
	\$409,290.45	397,548

Restrict Positions (IS) - Gov Funds restricted for debt \$811 for both years

#### **OTHER**

Restricted fund balances of the Government Funds are composed of the following:

	2012	2011
Current Exp.	\$0	\$0
Street Fund	\$0	\$ 41,491
Tourism Fund	\$782,566	\$805,194
Capital Funds	\$264,666	\$305,778
TOTAL	\$1,047,232	\$1,152,463

#### Assigned Fund Balances are as follows:

Current Exp (Fire Dept)	\$200,000	\$175,000
Street Fund	\$188,754	\$ 66,743
Other Gov Funds	\$141,657	\$ 87,990
TOTAL	\$530,411	\$329,733

#### 7. <u>Capital Assets and Depreciation (See Note 6)</u>

#### A. General Policies

Capital assets include property, plant, equipment, and infrastructure assets (e.g. roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type columns in the government-wide financial statements.

Capital assets are defined by the City as assets with an initial, individual cost of more than \$500 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Costs for additions or improvements to capital assets are capitalized when they increase the effectiveness or efficiency of the asset. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed and completed. Interest incurred during the construction phase of the capital assets of business-type activities is included as part of the capitalized value of the assets constructed. The total interest expense incurred by the City during the current fiscal year included:

	2012	2011
Water (PWTF)	\$1,687.34	\$1,803.70
Equip Service (RDA)	\$ 813.28	\$ 915.16
Internal Loan (Pd to Tourism)		
CE	\$ 838.18	\$1,244.98
WA	\$ 376.57	\$ 559.34
TOTAL	\$3,715.37	\$4,523.18

The City incurred no **new** interest expense during the current fiscal year for capital assets and improvements including capital leases for **new** construction.

The City has acquired certain assets with funding provided by federal and state financial assistance programs. Depending on the term of the agreements involved, the federal government could retain an equity interest in these assets. However, the City has sufficient legal interest to accomplish the purpose for which the assets were acquired, and has included such assets within the applicable account group or fund.

Structures, plant, and equipment, is depreciated using the straight-line method over useful life calculations set by staff, engineering and the Fixed Asset Policy. Those lives are listed in the Fixed Asset Fund Depreciation Schedules or the Proprietary Depreciation Schedules.

#### 8. Investments (See Note 4)

#### 9. Compensated Absences

Compensated absences are absences for which employees will be paid, such as vacation leave. Vacation pay, which may be accumulated up to a maximum of 30 days is payable upon resignation, retirement or death. All vacation pay is accrued when incurred in the government-wide and proprietary financial statements.

The city pays sick leave out at 25% of unused balance <u>upon retirement only</u>. Sick leave may be accumulated up to 1,440 hours. The city calculates this liability at the vesting method. As such, the city has assumed that the point in employment that it becomes probable that payment for an employee's unused sick leave will vest after 25 years of service under PERS 2 and five years from retirement. Two employees reached this marker in 2010; their combined amount was \$24,303.61 at the end of 2012. Over the past thirty five years only two employees have met the requirements to be eligible for the accrued sick leave. Sick leave for the two eligible employees is accrued in the government-wide financial statements only.

#### 10. Other Accrued Liabilities

These accounts consist of accrued wages, accrued employee benefits and payments to vendors. The City's payroll period ends and is generated on the last day of the month and therefore is not necessary to be included in the payable total.

#### 11. Long-Term Debt (See Note 12)

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net positions. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt...

#### 12. Deferred Revenues

This account includes amounts recognized as receivables but normally does not include revenues in governmental funds because the revenue recognition criteria has not been met; the ability to liquidate liabilities of the current period. Delinquent property taxes typically represent the City's major deferred revenue.

#### 13. Fund balance classifications

Assets in excess of liabilities are reported as fund balances and are segregated into separate classifications indicating the extent to which the City is bound to honor constraints on the specific purposes for which those funds can be spent.

*Non-spendable*: Fund balance is reported as non-spendable when the resources cannot be spent because they are either in a non-spendable form or are legally or contractually required to be maintained intact. Resources in non-spendable form include deferred charges, petty cash accounts and revolving funds.

*Restricted*: Fund balance is reported as *restricted* when the constraints placed on the use of resources are either: (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

*Committed*: Fund balance is reported as *committed* when the City Council passes an ordinance that places specific constraints on how the resources may be used. The City Council can modify or rescind the ordinance at any time through passage of an additional ordinance.

Assigned: Fund balance is reported as assigned when the City Council assign amounts for a specific purpose. The City's policy establishing this authorization is to adopt a resolution or simply identify the assignment in the budget.

*Unassigned*: Fund balance reported as unassigned represent net resources in excess of non-spendable, restricted, committed and assigned fund balance. Only the general fund has unassigned fund balance.

When both restricted and unrestricted resources are available, the City's policy is to use restricted resources first, and then unrestricted resources, as they are needed. When committed, assigned or unassigned amounts are available, the City's policy is to use committed resources first, assigned secondly and finally unassigned resources.

# NOTE 2: RECONCILATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

#### FY'2011

• Explanation of Certain Differences Between the Governmental Funds Balance Sheet and the Government-Wide Statement of Net Position.

Amounts reported for governmental activities in the statement of net position are different because of the following changes:

Go	vernment Fund balances as stated on the Balance Sheet:	\$2,483,560
•	Capital assets used in governmental activities are not financial resources	\$28,198,382
•	Long-term assets not available for current period use (deferred revenue)	\$50,079
•	Compensated Absences expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	<\$24,701>
•	Internal Service funds included in governmental activities (less reconciliation with business activities)  Adjust for: Business reconciliation	\$246,671

• Explanation of Certain Differences Between the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-Wide Statement of Activities.

\$30,957,606

\$<22,481>

There was a net change of <22,481> in fund balances of all government funds. These amounts differed from the Statement of Activities due to the following changes:

TOTAL NET POSITION-GOVERNMENTAL FUNDS

	· <del></del>
Restatement of capital outlays and depreciation	\$<159,848>
Revenues that do not provide current financial resources	<61,301>
Earned but not available revenues	57,105
Expenses reported but not requiring current financial resources	<24,701>
adjusted with prior year	33,811
Activities of Internal Service Funds with Business Activities	<u>&lt;808&gt;</u>
	Restatement of capital outlays and depreciation Revenues that do not provide current financial resources Earned but not available revenues Expenses reported but not requiring current financial resources adjusted with prior year Activities of Internal Service Funds with Business Activities

CHANGES IN NET POSITION – GOVERNMENTAL FUNDS <\$178,223>

#### FY'2012

• Explanation of Certain Differences Between the Governmental Funds Balance Sheet and the Government-Wide Statement of Net Position.

Amounts reported for governmental activities in the statement of net position are different because of the following changes:

Government Fund balances as stated on the Balance Sheet:	\$2,599,620
• Capital assets used in governmental activities are not financial resources	\$27,867,947
Long-term assets not available for current period use	\$50,438
Internal Service funds consolidation	260,229
• Expenses reported in the statement of activities that do not require use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	< 36,030>
TOTAL NET POSITION-GOVERNMENTAL FUNDS	30,742,204

• Explanation of Certain Differences Between the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-Wide Statement of Activities.

There was a net change of \$116,059 in fund balances of all government funds. These amounts differed from the Statement of Activities due to the following changes:

	NET CHANGES IN GOVERNMENTAL FUND BALANCES	116,059
	Restatement of capital outlays	<330,385>
•	Revenues that do not provide current financial resources (Def Rev).	<50,130>
•	Revenues earned but not available	50,438
•	Expenses not requiring use of current financial resources	<36,031 >
•	Prior period expenses requiring use of current financial resources	28,859
•	Activities of Internal Service Funds	<u>5,788</u>

#### NOTE 3: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY-

CHANGES IN NET POSITION – GOVERNMENTAL FUNDS: <215,402>

There were no material violations of finance-related legal or contractual provisions.

#### **NOTE 4: DEPOSITS AND INVESTMENTS**

The City's deposits and certificates of deposit are entirely covered by federal depository insurance FDIC or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC). The City was not holding investments as an agent for other local governments, two of the investments being held did have a maturity and there was no custodial risk.

As of December 31, 2011 the City had the following investments:

City Funds	Maturities	Fair Value
Certificates of Deposit	5/12 @ 100K, 3/13 @ \$100K	\$ 200,000.00
Time Deposits		3,098.07
State Pool		2,520,000.00
Total		\$ 2,723,098.07

As of December 31, 2012 the City had the following investments:

City Funds	Maturities	Fair Values
Certificates of Deposit	3/31/2013 (both)	245,000.00
Time Dep/Money Mark	Not applicable	3,103.48
State Pool	Not applicable	2,420,000.00
TOTAL		2,668,103.48

Interest Rate Risk-In accordance with the investment policy recommended by the Washington State Treasurer the City manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio to less than ten months. The Washington State LGIP manages its investments consistent with the Securities and Exchange Commission's Rule 2a-7 of the Investment Company Act of 1940, i.e. money market funds.

Credit Risk – The City limits the types of securities available for investment to obligations of the U.S. government or its agencies, obligations of government sponsored corporations, bankers' acceptances, commercial paper, deposits with qualified public depositaries, or obligations of the State or Washington or its political subdivision. Investments in bankers acceptances or commercial paper must be rated with the highest short-term credit rating of any two nationally Recognized Statistical Rating Organizations (NRSROs) at the time of purchase to the top two ratings issued by nationally recognized statistical rating organizations (NRSROs). As of December 31, 2012 the City's investment in the State Treasurer's investment pool was unrated.

Concentration of credit risk – The City's investment policy does not allow for an investment in any one issuer that is in excess of five percent of the government's total investments. (This requirement does not include the City's participation in the State Pool or federally insured Certificates of Deposit).

Custodial credit risk is the risk that in the event of a failure of the counterparty to an investment transaction the City would not be able to recover the value of the investment or collateral securities. Currently the City's accounts are not exposed to custodial credit risk.

As required by state law, all investments of the City funds (except as noted below) are obligations of the U.S. Government, U.S. agency issues, obligations of the State of Washington, general obligations of Washington State municipalities, the State Treasurer's Investment Pool, bankers' acceptances or certificates of deposit with Washington State banks and saving and loan institutions. All temporary investments are stated at fair value.

The City did not participate in any securities lending transactions.

#### **NOTE 5: PROPERTY TAXES**

The county treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Collections are distributed after the end of each month.

#### Property Tax Calendar

January 1	Taxes are levied and become an enforceable line against properties
February 14	Tax bills are mailed
April 30	First of two equal installment payments is due
May 31	Assess value of property established for next year's levy at 100 percent
	of market value
October 31	Second installment is due

Property tax revenues are recorded as a receivable and revenue when levied. Property tax collected in advance of the fiscal year to which it applies is recorded as deferred revenue and recognized as revenue of the period to which it apices. No allowance for uncollectible taxes is established because delinquent taxes are considered fully collectible. Prior year tax levies were recorded using the same principal, and delinquent taxes are evaluated annually.

The city is permitted to levy up to \$3.10 per 1,000 assessed valuations for general governmental services under RCW 27.12.390.

The City's regular levy for FY'2011 (Ordinance No. 2010-1042) passed by Council action (November 18, 2010) was 1.9807 per \$1,000 on an assessed valuation of \$202,716,931 for a total levy of \$401,519.54 after State Assessment adjustments.

The City's levy (Ordinance No.2011-1054) for FY'2012 (passed by Council action October 20, 2011) was 1.999758 per \$1,000 on an assessed valuation of \$203,943,382 by Skamania County Assessor for a total projected collections as revised by the Skamania County Assessor for a total levy of \$407,837.46.

The City's regular levy for <u>FY'2013</u> (Ordinance No. 2012-1063) passed by Council action (November 15, 2012) was 2.053067 per \$1,000 on an assessed valuation of \$201,430,758 for a total levy of \$443,550 after State Assessment adjustments.

Washington State Constitution and Washington State law, RCW 84.55.010, limits the rate.

#### **NOTE 6: CAPITAL ASSETS**

#### A. Capital Assets

Major expenditures for capital assets, including capital leases and major repairs that increase the useful life are capitalized. Maintenance, repairs, and minor renewals are accounted for as expenditures or expenses when incurred. Art pieces are expected to be maintained or enhanced and thus, are not depreciated. Capital assets are valued at historical cost (or estimated cost, where historical cost is not known/or estimated market value).

The capital assets activity for the year ended December 31, 2011 is described below:

	_	Beginning Balance	 Increases	Decreases		Ending Balance
Governmental activities:						
Capital assets, not being depreciated						
Land (Prior period adjustment made, Note 22)		11,623,070	\$	\$ 0	\$	11,623,070
Art Pieces		25,787	0	0		25,787
Construction in progress		220,670	 173,871	73,607		320,934
Total capital assets, not being depreciated		11,869,527	 173,871	73,607		11,969,791
Capital assets, being depreciated/depleted:						
Buildings		225,993	4,906	0		230,899
Improvements other than buildings		624,050			*	624,050
Equipment		875,252	11,583			886,835
Intangibles		19,450	0	0		19,450
Infrastructure		21,633,220	 73,606			21,706,826
Total capital assets being depreciated		23,377,965	 90,095	0		23,468,060
Less accumulated depreciation for:		88,332	5,609			93,941
Buildings		209,828	15,472		*	225,301
Improvements other than buildings Equipment		482,881	54,627			537,508
Intangibles		3,890	3,890	0		7,780
Infrastructure		5,893,626	295,666	O		6,189,292
Total accumulated depreciation	-	6,678,557	 375,264			7,053,822
rotal accumulated appropriation	-	0,070,007	 010,204			7,000,022
Total capital assets, being depreciated, net		16,699,408	(285,170)	0		16,414,238
Governmental activities capital assets, net	\$	28,568,935	\$ (111,298)	\$ 73,607	\$	28,384,029
Business type Assets						
Capital assets, not being depreciated						
Land	\$	146,356	\$	•	\$	146,356
Construction in progress		140,977	 51,066	93,272		98,771
Total capital assets, not being depreciated		287,333	 51,066	93,272		245,127
Capital assets, being depreciated/depleted:						
Buildings		679,290	0	0		679,290
Equipment		1,070,270	5,791			1,076,061
Intangible assets		8,942				8,942
Improvements other than buildings	_	8,372,552	 98,434		_	8,470,986
Total capital assets being depreciated		10,131,054	104,225	0		10,235,279
Less accumulated depreciation for:						
Buildings		211,562	13,738	0		225,300
Equipment		827,302	25,407	o,	•	852,709
Intangible Assets		3,392	5,180			8,572
Improvements other than buildings		1,984,200	149,539			2,133,739
Total accumulated depreciation	-	3,026,456	 193,864	0		3,220,320
. ota. acourmiatou doprociation	-	0,020,-100	 100,004			3,220,020
Total capital assets, being depreciated, net		7,104,598	(89,639)	0		7,014,959
Business type capital assets, net	\$	7,391,931	\$ (38,573)	\$ 93,272	\$	7,260,087

The capital assets activity for the year ended December 31, 2012 is described below:

	_	Beginning Balance		Increases		Decreases		Ending Balance
Governmental activities:								
Capital assets, not being depreciated								
Land (Prior period adjustment made, Note 22)		11,623,070	\$		\$	0	\$	11,623,070
Art Pieces		25,787		0		0		25,787
Construction in progress	_	320,934		67,721		306,501		82,154
Total capital assets, not being depreciated	_	11,969,791		67,721		306,501		11,731,011
Capital assets, being depreciated/depleted:								
Buildings		230,899		8,959		0		239,858
Improvements other than buildings		624,050		135,834		14,475	*	745,410
Equipment		886,835		33,067		21,333		898,569
Intangibles		19,450		1,672		0		21,122
Infrastructure		21,706,826		165,416		30,915		21,841,327
Total capital assets being depreciated	-	23,468,060		344,948		66,723		23,746,285
Less accumulated depreciation for:								
Buildings		93,941		6,493				100,434
Improvements other than buildings		225,301		21,786		1,151	*	245,937
Equipment (restated equipment service, created intangilbes)		537,508		54,933		21,337		571,104
Intangibles		7,780		4,567		0		12,347
Infrastructure		6,189,292		336,936		30,915		6,495,313
Total accumulated depreciation	_	7,053,822		424,715		53,403		7,425,135
Total capital assets, being depreciated, net	-	16,414,238		(79,767)		13,320		16,321,150
Governmental activities capital assets, net	\$	28,384,029	\$_	(12,046)	\$_	319,821	\$_	28,052,162
Business type Assets								
Capital assets, not being depreciated								
Land	\$	146,356	\$	0	\$	0	\$	146,356
Construction in progress		98,771		13,726		88,679		23,817
Total capital assets, not being depreciated	-	245,127	-	13,726	-	88,679	-	170,173
	-	·	-	-	-		-	
Capital assets, being depreciated/depleted:		679,290		7,626		0		686,916
Buildings Equipment		1,076,061		9,784		663		1,085,182
• •								
Intangible assets		8,942		17,460		(663)		27,065
Improvements other than buildings	-	8,470,986	-	169,614	-		-	8,640,600
Total capital assets being depreciated	-	10,235,279		204,484	-	0	-	10,439,763
Less accumulated depreciation for:								
Buildings		225,300		14,119		1,188		238,231
Equipment		852,709		29,454		(2,725)		884,888
Intangible Assets		8,572		1,789		2,729		7,632
Improvements other than buildings	-	2,133,739		156,976				2,290,715
Total accumulated depreciation	-	3,220,320		202,338	-	1,192	-	3,421,466
Total capital assets, being depreciated, net		7,014,959		2,146		(1,192)		7,018,297
Business type capital assets, net	\$	7,260,086	\$	15,872	\$	87,487	\$	7,188,470
** *					: =		: =	

There were no easements purchased in 2011 or 2012; software had been treated as equipment in the past and is now being recorded as intangibles.

Capital assets related to governmental activities must be reported separately from those related to business-type activities. The Business type capital assets include both the Water/Sewer Utilities.

Depreciation expense was charged to functions/programs of the primary government as follows (Note this table moves Equipment Service Fund depreciation to Governmental Activities, but does not report by activity):

#### FY'2011

GOVERNMENTAL ACTIVITIES	
General Government	16,919
Security of Persons & Property	23,106
Physical Environment	0
Economic Environment	0
Transportation	304,496
Culture & Recreation	3,919
Equipment Service Fund (moves to transportation)	26,824
TOTAL DEPRECIATION	\$375,264
BUSINESS-TYPE ACTIVITIES:	
Utilities	\$193,864
TOTAL DEPRECIATION	\$193,864

#### FY'2012

GOVERNMENTAL ACTIVITIES	
General Government	17,125
Security of Persons & Property	22,990
Physical Environment	0
Economic Environment	0
Transportation	346,576
Culture & Recreation	10,525
Equipment Service Fund (moves to transportation)	26,821
TOTAL DEPRECIATION	\$424,037
BUSINESS-TYPE ACTIVITIES:	
Utilities	\$202,338
TOTAL DEPRECIATION	\$202,338

Construction work in progress was recorded in the proprietary fund at \$23,817. The WIP consists, city staff time on two subdivisions that are idle due to the recession, work on the sewer outfall emergency and work on wastewater shop roof. In the Governmental Funds the WIP also had subdivisions delayed by the recession and two grant funded transportation projects.

At the end of 2012 the City had no construction commitments.

#### **NOTE 7: PENSION PLANS**

Substantially all City of Stevenson full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing multiple-employer defined benefit public employee retirement plans. The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each plan. The DRS CAFR

may be obtained from the Department of Retirement Systems, Administrative Services Division, and P.O. BOX 48380 OLYMPIA, WA. 98504-8380 or downloaded from the DRS website at www.drs.wa.gov. The following disclosures are made pursuant to GASB Statement 27, Accounting for Pensions by State and Local Government Employers and No. 50 Pension disclosures, an Amendment of GASB Statements No. 25 and No. 27.

#### Public Employees Retirement System (PERS) Plans 1, 2, and 3

#### Plan Description

The Legislature established PERS in 1947. Membership in the system includes: elected officials, state employees of the Supreme, Appeals, and Superior Courts (other than judges currently in a judicial retirement system), employees of legislative committees; community and technical colleges, college and university employees not participating in national higher education retirement programs; judges of district and municipal courts, and employees of local governments. PERS retirement benefit provisions are established in Chapters 41.34 and 41.40 RCW and may be amended only by the State Legislature.

PERS is a cost sharing multiple employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component.

PERS members who joined the system by September 30, 1977, are Plan 1 members. Those who joined on or after October 1, 1977 and, by either February 28, 2002 for state and higher education employees or August 31, 2002 for local government employees, are Plan 2 members unless they exercise an option to transfer their membership to Plan 3. PERS participants joining the system on or after March 1, 2002 for state and higher education employees, or September 1, 2002 for local government employees have the irrevocable option of choosing membership in either PERS Plan 2 or PERS Plan 3. The option must be exercised within 90 days of employment. An employee is reported in Plan 2 until a choice is made. Employees who fail to choose within 90 days default to PERS Plan 3. Notwithstanding, PERS Plan 2 and Plan 3 members may opt out of plan membership if terminally ill, with less than five years to live.

PERS is comprised of and reported as three separate plans for accounting purposes: Plan2, Pland2/3 and Plant 3. Plan 2 accounts for the defined benefits of plan 2 members. Plan 2/3 accounts for the defined benefits of plan 2 members and the defined benefit portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of the Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the plan 2 or plan3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

PERS Plan 1 and 2 defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions.

Plan 1 retirement benefits are vested after an employee completes five years of eligible service. Plan 1 members are eligible for retirement at any age after 30 years of service, or at age 60 with five years of service, or at age 55 with 25 years of service. The monthly benefit is two percent of the average final compensation (AFC) per year of service. (AFC is the monthly average of the 24 consecutive highest-paid service credit months.)

The monthly benefit is subject to a minimum for retirees who have 25 years of service and have been retired 20 years, or who have 20 years of service and have been retired 25 years. If a survivor option is chosen, the benefit is reduced. Plan 2 members retiring from inactive status prior to the age of 65 may

also receive actuarially reduced benefits. Plan 1 members may elect to receive an optional COLA that provides an automatic annual adjustment based on the Consumer Price Index. The adjustment is capped at 3 percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

PERS Plan 1 provides duty and non-duty disability benefits. Duty disability retirement benefits for disablement prior to the age of 60 consist of a temporary life annuity. The benefit amount is \$350 a month, or two-thirds of the monthly AFC, whichever is less. The benefit is reduced by any workers' compensation benefit and is payable as long as the member remains disabled or until the member attains the age of 60, at which time the benefit is converted to the member's service retirement amount. A member with five years of covered employment is eligible for non-duty disability retirement. Prior to the age of 55, the benefit amount is 2 percent of the AFC for each year of service reduced by 2 percent for each year that the member's age is less than 55. The total benefit is limited to 60 percent of the AFC and is actuarially reduced to reflect the choice of a survivor option. Plan 2 members may elect to receive an optional COLA amount (based on the Consumer Price Index) capped at 3 percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

PERS Plan 1 members can receive credit for military service. Members can also purchase up to 24 months of service credit lost because of an on-the-job injury.

PERS Plan 2 retirement benefits are vested after an employee completes five years of eligible service. Plan 2 members are eligible for normal retirement at the age of 65 with five years of service. The monthly benefit is two percent of the AFC per year of service. (AFC is the monthly average of the 60 consecutive highest-paid service months.)

Plan 2 members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a reduced benefit. The benefit is reduced by an early retirement factor (ERF) that varies according to age, for each year before age 65.

Plan 2 members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions

- With a benefit that is reduced by 3 percent for each year before age 65
- With a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules.

PERS Plan 2 retirement benefits are also actuarially reduced to reflect the choice, if made, of a survivor option. There is no cap on years of service credit and a cost-of-living allowance is granted (indexed to the Seattle Consumer Price Index), capped at three percent annually.

The surviving spouse or eligible child or children of a PERS Plan 2 member who dies after leaving eligible employment having earned ten years of service credit may request a refund of the member's accumulated contributions.

PERS Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. The defined benefit portion provides a benefit calculated at 1 percent of the average final compensation per year of service. (AFC is the monthly average of the 60 consecutive highest-paid service months.)

Effective June 7, 2006 Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service, if twelve months of that service are earned after age 44; or after five service credit years earned in PERS Plan 2 prior to June 1, 2003. Plan 3 members are immediately vested in the defined contribution portion of their plan.

Vested Plan 3 members are eligible to retire with full benefits at age 65, or they may retire early with the following conditions and benefits:

- If they have at least ten service credit years and are 55 years old, the benefit is reduced by an ERF that varies with age, for each year before age 65.
- If they have 30 service credit years and are at least 55 years old, they have the choice of a benefit that is reduced by 3 percent for each year before age 65; or a benefit with a smaller (or no) reduction factor (depending on age) that imposes stricter return-to-work rules.

PERS Plan 3 defined benefit retirement benefits are also actuarially reduced to reflect the choice, if made of a survivor option.

PERS Plan 3 defined contribution portion can be distributed in accordance with an option selected by the member, either as a lump sum or pursuant to other options authorized by the Director of the Department of Retirement Systems.`

PERS Plan 3 defined contribution retirement benefits are solely dependent upon contributions and the results of investment activities.

PERS Plan 2 and Plan 3 provide disability benefits. There is no minimum amount of service credit required for eligibility. The plan 2 monthly benefit amounts are 2 percent of the AFC per year of service. For Plan 3, the monthly benefit amount is 1 percent of the AFC per year of service. These disability benefit amounts are actuarially reduced for each year that the member's age is less than 65, and to reflect the choice of a survivor option. There is no cap on years of service credit, and a cost-of-living allowance is granted (based on the Consumer Price Index) capped at 3 percent annually.

PERS Plan 2 and Plan 3 members may have up to ten years of interruptive military service credit; five years at no cost and five years that may be purchased by paying the required contributions. Effective July 24, 2005, a member who becomes totally incapacitated for continued employment while serving the uniformed services, or a surviving spouse or eligible children, may apply for interruptive military service credit. Additionally, PERS Plan 2 and Plan 3 members can also purchase up to 24 months of service credit lost because of an on-the-job injury.

PERS members may also purchase up to five years of additional service credit once eligible for retirement. This credit can only be purchased at the time of retirement and can be used only to provide the member with a monthly annuity that is paid in addition to the member's retirement benefit.

Beneficiaries of a PERS Plan 2 or Plan 3 member with ten years of service who is killed in the course of employment receive retirement benefits without actuarial reduction, if the member was not at normal retirement age at death. This provision applies to any member killed in the course of employment, on or after June 10, 2004, if found eligible by the Department of labor and Industries.

A one-time duty-related death benefit is provided to the estate (or duly designated nominee) of a PERS member who dies in the line of service as a result of injuries sustained in the course of employment, or if the death resulted from an occupational disease or infection that arose naturally and proximately our of said member's covered employment, if found eligible by the Department of Labor and Industries.

On June 30, 2010 there were 1,197 participating employers in PERS. Membership in PERS consisted of the following as of the latest actuarial valuation date for the plans at June 30, 2010:

Retirees and Beneficiaries Receiving Benefits	76,899
Terminated Plan Members Entitled to But Not Receiving	28,860
Active Plan Members Vested	105,521
Active plan Members Non-vested	51,005
TOTAL	<u>262,285</u>

The PERS system counts have not been updated in their disclosures since this date.

#### **Funding Policy**

Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates and Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. Employee contribution rate for Plan 1 are established by statute at six percent for state agencies and local government unit employees, and 7.5 percent for state government elected officers. The employer and employee contribution rates for Plan 2 and the employer contribution rate for Plan 3 are developed by the Office of the State Actuary to continue to fully fund Plan 2 and the defined benefit portion of Plan 3. Under PERS Plan 3, employer contributions finance the defined benefit portion of the plan, and member contributions finance the defined contribution portion. The Employee Retirement Benefits Board sets Plan 3 employee contribution rates. Six rate options are available ranging from 5 to 15 percent; two of the options are graduated rates dependent on the employee's age.

As a result of the implementation of the a Judicial Benefit Multiplier Program in January 2007, a second tier of employer and employee rates was developed to fund, along with investment earnings, the increased retirement benefits of those justices and judges that participate in the program.

The methods used to determine the contribution required are established under state statute in accordance with Chapters 41.40 and 41.45 RCW.

The required contribution rates expressed as percentage of current years covered payroll, as of December 31, 2011 and 2012 were as follows:

	PERS PLAN 1	PERS PLAN 2	PERS PLAN 3
2012			
Employer*	7.21%**	7.21%**	7.21%***
Employee	6.00%	4.64%	***
2011			
Employer	7.25%	7.25%	7.25%
Employee	6.0%	4.64%	***

<sup>\*</sup> The employer rate includes the employer administrative expense fee currently set at 0.16%

There are no City members participating in JBM or LEOFF

Both the City and the employees made the required contributions. The City's required contributions for the years ending December 31 were:

	PERS PLAN 1	PERS PLAN 2	PERS PLAN 3
2012	0	\$39,255.54	0
2011	0	\$54.974.08	0
2010	0	\$46,373.79	0
2009	0	\$55,921.25	0

Trust Description. The City is a participating Employer in the Association of Washington Cities Employee Benefit Trust ("Trust"), a cost-sharing multiple employer welfare benefit plan administered by the Association of Washington Cities. The Trust provides medical benefits to certain eligible retired employees of Participating Employers and their eligible family members. Under Article VII of the Trust document, the Trustees have the authority and power to amend the amount and nature of the medical and other benefit provided by the Trust. The Trust issues a publicly available financial report that includes financial statements and required supplementary information for the Trust. That report, along with a copy of the Trust document, may be obtained by writing to the Trust at 1076 Franklin Street SE, Olympia, WA 98501-1346 or by calling 1-800-562-8981.

*Funding Policy*. The Trust provides that contribution requirements of Participating Employer and of participating employees, retirees and other beneficiaries, if any, are established and may be amended by the Board of Trustees of the Trust. Retirees of the City receiving medical benefits from the Trust contribute the following monthly amounts in 2011 and 2012:

#### AWC HealthFirst® 1000 - 2011

\$751.55 for non-Medicare enrolled retiree coverage \$765.15 for non-Medicare enrolled spouse coverage \$410.35for Medicare enrolled retiree coverage \$415.00 for Medicare enrolled spouse coverage

<sup>\*\*</sup> The employer rate for state elected officials is 10.80% for Plan 1 and 7.25% for Plan 2 and Plan 3

<sup>\*\*\*</sup> Plan 3 defined benefit portion only

<sup>\*\*\*\*</sup>Plan 3 defined benefit portion only variable from 5% to 15%

#### AWC HealthFirst® 1000 - 2012

\$630.48 for non-Medicare enrolled retiree coverage \$634.81 for non-Medicare enrolled spouse coverage \$373.33for Medicare enrolled retiree coverage \$365.69 for Medicare enrolled spouse coverage

## Law Enforcement Officers' and Fire Retirement System (LEOFF) Plan 1 and 2

City is not currently participating in the LEOFF portion of the State Requirement System.

#### Volunteer Firemen Relief and Pension Fund

Volunteer Fire Fighter's Relief and Pension Fund System is a cost sharing voluntary multiple employer contributory retirement system which was created by the State of Washington legislature in 1945 Chapter 41.16RCW. It provides pension, disability and survivor benefits. Membership in the system requires service with a fire department of an electing municipality of Washington State except those covered by LEOFF. The system is funded through member contributions of \$30 per year; employer contributions of \$30 per year; and 40 percent of the Fire Insurance Premium Tax. Members do not earn interest on their contributions; however, they may elect to withdraw their contributions upon termination.

#### **Deferred Compensation Plan**

The City of Stevenson offers it employees two deferred compensation plans created in accordance with Internal Revenue Code Section 457. The plans are with an independent plan administrator. The plans are available to eligible employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

Compensation deferred under the plan and all income attributable to the plan is subject to Federal IRS regulations. The City's rights to this property are subject only to the claims of the City's general creditors until paid to the employee or other beneficiary and are not restricted to the benefit provisions under the plan.

It is the opinion of the City's legal counsel that the City has no liability for losses under the plan but does have the duty of due care that would be required of an ordinary prudent investor. The City believes that it is highly unlikely that it will use the assets to satisfy the claims of general creditors in the future.

Under Nationwide Retirement Solutions held \$48.9 billion dollars in assets on 3/31/10. As of 12/31/11 the City had an account value of \$316,974.57, the remaining amount represents the assets of other jurisdictions participating in the plan. No detailed reports were provided by the Washington State Deferred Plan. Deferred compensation plan investments are recorded at market value, along with the corresponding liability.

#### NOTE 8 - RISK MANAGEMENT

The City of Stevenson is a member of the Cities Insurance Association of Washington. Chapter 48.62 RCW authorizes the governing body of any one or more governmental entities to form together into or join a pool or organization for the joint purchasing of insurance, and/or joint self-insuring, and/or joint hiring or contracting for risk management services to the same extent that they may individually purchase insurance, self-insure, or hire or contract for risk management services. An agreement to form a pooling

arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. The pool was formed on September 1, 1988 when 34 cities in the State of Washington joined together by signing an Interlocal Governmental Agreement to pool their self-insured losses and jointly purchase insurance and administrative services. At the end of September 1, 2012 there were 254 members of the and as of September 1, 2012 there are 240 members in the pool.

The program provides the following forms of joint self-insurance and excess coverage for its members: Property, including automobile comprehensive and collision, equipment breakdown and crime protection, and liability, including general, automobile and wrongful acts, are included to fit members' various needs.

The pool acquires liability insurance through their Administrator, Canfield, that is subject to a peroccurrence self insured retention of \$100,000. Members are responsible for the first \$1,000 of the
deductible portion of each claim, while the pool is responsible for the remaining \$99,000 from selfinsured retention. The insurance carrier covers insured losses over \$101,000 to the limits of each
policy. Since the pool is a cooperative program, there is a joint liability among the participating members
towards the sharing of the \$100,000 portion of the self insured retention. The pool also purchases a Stop
Loss Policy with a limit of \$2,545,000 in 2011 and with a limit of \$2,815,000 to cap the total claims
paid by the pool in any one year.

Property insurance is subject to a per-occurrence **self insured retention of \$25,000**. Members are responsible for the first **\$1,000 of the deductible** amount of each claim, while the pool is responsible for **\$25,000 self insured retention in addition to the deductible**.

Equipment breakdown insurance is subject to a per-occurrence deductible of \$2,500. Members are responsible for the deductible amount of each claim. There is no pool self insured retention on this coverage.

Members contract to remain in the program for a minimum of one year, and must give notice before August 31 terminating participation the following September 1. The Interlocal Agreement is renewed automatically each year. In the event of unresolved, unreported, and in-process claims for the period they were a signatory to the Interlocal Agreement.

A board of ten members is selected by the membership from three geographic areas of the state on a staggered term basis and is responsible for conducting the business affairs of the program. The program has no employees. Claims are filed by members with Canfield, which has been contracted to perform program administration claims adjustment and administration, and loss prevention for the program. Fees paid to the third party administrator under this arrangement for the year ended August 31, 2012, were \$1,099,472.

#### NOTE 9 - SHORT TERM DEBT

The City had no short-term debt at the end of December 31, 2011 or at the end of December 31, 2012.

### NOTE 10 – LONG TERM DEBT General and Revenue

#### A. Long Term Debt

The City of Stevenson issues general obligation and revenue bonds to finance the purchase of capital assets and the construction of infrastructure and capital assets. There are no general obligation bonds currently outstanding. Federal Arbitrage does not apply to any of the City's current debts.

The City of Stevenson has borrowed from the Public Works Trust Fund for a major water system upgrade; borrowed from RDA for the purchase of a street sweeper for the Equipment Service Fund and advanced funds from the Tourism Promotion fund for a water line improvement. Proprietary fund revenues are repaying the PWTF loan. Both the Water Utility and the Current Expense Fund are repaying the inter-fund advance. The Internal Service Fund is repaying the RDA Loan.

#### Revenue Debt

#### Public Works Trust Fund

The City finalized its loan withdrawal in 2008 to a total of \$437,750. Interest is at 0.5% with the first repayment due in mid 2008 based on a drawdown of \$357,750. The water utility is responsible for repayment. At the end of 2011 the City held \$12,509.43 and in 2012 the City held \$12,451.28 ready to service the Public Works Trust Fund debt. There are no other specific debt reserve requirements. The loan debt service requirements to maturity are as follows:

Payment made in 2011 - \$23,273.39 Balance remaining - 349,100.88 Payment made in 2012 - \$23,273.39 Balance remaining -325,827.49

#### Public Works Trust Fund Debt Schedule 2012

	Principal	Interest	Total				
Year Due							
2013	23,273	1,629	24,902				
2014	23,273	1,513	24,786				
2015	23,273	1,396	24,669				
2016	23,273.	1,280	24,553				
2017	23,273.	1,164	24,437.				
2018-2022	116,368	4,073	120,441				
<u>2023-2026</u>	93,094	<u>1,164</u>	<u>94,258</u>				
	325,827	12,219	338,047				

#### **Rural Development Administration**

The City finalized its loan for the purchase of a used Street Sweeper pledging the income from the Equipment Service Fund to repay the debt. The street sweeper is serving as collateral; there are no other specific debt reserve requirements (Resolution 229). ARRA funding was involved. At the end of 2011 and 2012 the Equipment Service Fund held \$810.75 for debt service. A total of \$23,700 was borrowed with a nine year repayment plan at 4.375% interest per annum; an "overpayment" due to remittance timing is reflected on the 2012 Schedule.

#### Schedule for 2011

Year	Payment	Interest	Principal	<u>Balance</u>
2011				19191.23
2012	3,243.00	839.62	2,403.38	16,787.85
2013	3,243.00	734.47	2,508.53	14,279.32
2014	3,243.00	624.72	2,618.28	11,661.04
2015	3,243.00	510.17	2,732.83	8,928.21
2016	3,243.00	390.61	2,852.39	6,075.82
17-18	6,486.00	401.39	6,075.82	-8.79
Total	22,701.00	3,500.98	19,191.23	

#### Schedule for 2012

Year	Payment	Interest	Principal	<u>Balance</u>
2012				16,787.85
correct	46.41	-46.41		16,741.44
2013	3,243.00	734.47	2,508.53	14,279.32
2014	3,243.00	624.72	2,618.28	11,661.04
2015	3,243.00	510.17	2,732.83	8,928.21
2016	3,243.00	390.61	2,852.39	6,075.82
17-18	6,477.21	401.39	6,075.82	-8.79
Total	19,449.21	2,614.95	16,741.44	

Includes correction to posting by USDA

#### Interfund Loan and Advances from Other Funds

The City is repaying a loan from the Hotel/Motel Fund for the installation of a major water main to satisfy fire flows for an expansion of a large resort/conference center. The City Council has designated the Current Expense, Water, and Capital Improvement Funds as the funds responsible for repayment. A Resolution was adopted in 2004 to address the repayment schedule, which will be budgeted annually. There was an original advance of \$281,000 @ 2% annual interest for a ten year term; \$84,260 was booked against the Water Utility as an Advance from Other Funds. The remainder of the debt is accounted for in the Governmental Activities; repayment will be an obligation of the Current Expense Fund (with possible transfers from the Capital Improvement Fund). Annual payments of \$31,282.75 are made to the Tourism Promotion Fund.

The annual debt service requirements until the inter-fund loan is satisfied are as follows (with a total owing of \$60,737.42 at the end of 2011:

Year	Beginning Bal	Principal Due	Interest Due	Total Paid	Ending
					Balance
2011					60,737.42
2012	60,737.42	30.068.00	1,214.75	31,282.75	30,669.42
2013	30,669.42	30,669.42	613.39	31,282.81	.00

The annual debt service requirements until the inter-fund loan is satisfied are as follows at the end of 2012:

Year	Beginning Bal	Principal Due	Interest Due	Total Paid	Ending Balance
2012					30,669.42
2013	30,669.42	30,669.42	613.39	31,282.81	

Under the City's current Personnel Policy the City will be responsible for "<u>Sick Leave Buyout"</u> for two staff remembers nearing retirement (two to three years) for a total of \$24,303.61 in 2012. There was none at the end of 2011.

#### NOTE 11 - LEASES

The City held no operating leases or capital leases on December 31, 2011 nor on December 31, 2012. The City's practice is to capitalize equipment and facilities obtained by lease purchase or financing lease agreements within the proprietary funds. The liability for these leases and annual amortization requirements would be disclosed in Note 10 Long-Term Debt and the depreciation policies for these assets would be described in Note 6 Assets.

#### **NOTE 12 - CHANGES IN LONG-TERM LIABILITIES**

During the year ended December 31, 2011 the following changes occurred in liabilities:

	Beginning	Additions	Reductions	Ending	Due w/in
	Balance			Balance	One Year
	1/1/11			12/31/11	
Governmental Activities					
Compensated Absences	\$ 13,133	\$ 14,842	\$ 3,274	\$ 23,825	\$ 24,701
Equipment Services					
Compensated Absences	\$ 639	\$ 237	\$ 0	\$ 876	876
Eq Service RDA Loan	\$ 21,494	\$	\$ 2,303	19,191	\$ 2,403
Long Term Liabilities	\$ 35,266	\$ 15,074	\$ 5,577	\$ 44,768	
Business Type Activities					
Governmental Loans	\$ 372,375	\$ 0	\$ 23,273	\$ 349,102	\$ 23,274
Compensated Absences	\$ 9,617	\$ 8,152	\$ 26	\$ 17,743	17,743
Long Term Liabilities	\$ 381,992	\$ 8,152	\$ 23,299	\$ 366,845	
·					

During the year ended December 31, 2012 the following changes occurred in liabilities.

	Beginning	Additions	Reductions	Ending	Due w/in
	Balance			Balance	One Year 1
	1/1/12			12/31/12	
Governmental Activities					
Compensated Absences	\$ 24,701	\$ 7,703	\$ 169	\$ 32,235	\$ 22,948
60Equipment Services					
Compensated Absences	\$ 876	\$ 234	\$	\$ 1,110	1,110
Eq Service RDA Loan	\$ <u>19,191</u>	\$ <u>0</u>	\$ <u>2,450</u>	<u>16,741</u>	\$ <u>2,509</u>
Long Term Liabilities	\$ 44,768	\$ 7,937	\$ 2,619	\$ 50,086	24,388
Business Type Activities					
Governmental Loans	\$ 349,101	\$	\$ 23,273	\$ 325,828	\$ 23,274
Compensated Absences	\$ <u>17,743</u>	\$ <u>584</u>	\$ <u>0</u>	\$ 18,327	<u>16,146</u>
Long Term Liabilities	\$ 366,844	\$ 584	\$ 23,273	\$ 344,155	39,420

<sup>&</sup>lt;sup>1</sup> Compensated absences include sick buyout and vacation –there is one retirement for certain, second uncertain.

#### **Compensated Absences**

2011

Governmental Activities	Vacation	Sick	TOTALS
	Accruals	Buyouts	
General Government	\$ 4,364	6,112	10,476
Transportation	\$ 2,656		2,656
Culture & Recreation	\$ 1,052	2,444	3,496
Economic Enviro	\$ 1,787	5,410	7,197
Equipment Services	\$ 876		876
Total Governmental	10,735	13,966	24,701
Business Type Activities			
Water/Sewer Utility	\$ 9,591	8,152	17,743

The internal service fund had one long term liability on December 31, 2011 as listed in the above debt schedules. Internal service funds compensated absences are included in the above amounts. See note above.

2012

Governmental Activities	Vacation	Sick	TOTALS
	Accruals	Buyouts	
General Government	\$ 8,509	6,419	14,928
Transportation	\$ 3,012	344	3,356
Culture & Recreation	\$ 883	2,568	3,451
Economic Enviro	\$ 1,558	8,943	10,501
Equipment Services	\$ 1,110	0	1,110
Total Governmental	15,072	18,274	33,346
Business Type Activities			
Water/Sewer Utility	\$ 12,297	6,030	18,327

<sup>\*</sup>Internal Service Funds are treated as a government fund:

The internal service fund had one long term liability on December 31, 2011 as listed in the above debt schedules. Internal service funds compensated absences are included in the above amounts. See note above.

State Law provides that General Obligation Debt cannot be incurred in excess of the following percentages of the value of the taxable property of the City:

1.5% - without a vote of the people\*

2.5% - with a vote of the people

5.0% - with a vote of the people, provided the indebtedness in excess of 2.5% is for utilities, parks, or open space

7.5% - Total, with indebtedness for open space & parks

#### **NOTE 13- CONTINGENCIES AND LITIGATION**

The City has recorded in its financial statements all material liabilities, including any estimate for situations which are not yet resolved but where, based on available information, management believes it is probable that the City will have to make payment.

- In the opinion of management, the City's insurance policies and self-insurance reserves are adequate to pay all known or pending claims. The City is a part of the CIAW Insurance Pool that has been required by the OFM to pay a retroactive assessment for the period 2002-2006 over the next four year period. During the 2002-2006 periods, the CIAW funded the pool at the required estimated claims level as established by the program actuary. The adverse development of claims created an adjustment in past actuary estimates which left an unfunded claims liability. A plan has been submitted to OFM, the pool received approval, and the best estimate of the City's exposure is not more than \$1,200 per year for a five year period (2010 thru 2014).
- The City participates in a number of federal and state assisted programs. These grants and loans are subjected to audit by the grantors or their representatives. Such audits could result in requests for reimbursement to grantor agencies for expenditures disallowed under the terms of the grants. The City management believes that such disallowances, if any, will be immaterial.

#### NOTE 14 – RESTRICTED NET POSITION

The government wide statement of net position report for 2011:

- \$385,039 restricted for new construction in the Water/Sewer Utility Fund
- \$12,509 restricted by bond covenants for debt service in the Water/Sewer Utility Fund
- \$805,194 restricted for tourism purposes in the Tourism Promotion Fund
- \$305,778 restricted in the Capital Improvement Fund under RCW 35.42.040 (Real Estate Excise Tax)
- \$41,491 restricted for transportation purposes
- \$811 restricted for debt purposes in the Equipment Service Fund

•

The Government wide statement of net position report for 2012:

- \$396,839 restricted for new construction in the Water/Sewer Utility Fund and \$12,451 restricted by bond covenants for debt service;
- \$782,566 in the Tourism Fund restricted to the promotion of tourism;
- \$264,666 in the Capital Improvement Fund restricted under RCW 35.42.040 (Real Estate Excise Tax);
- \$811 restricted for debt service in the Internal Service Funds.

The remaining funds are unrestricted.

#### NOTE 15-- INTERFUND TRANSACTIONS AND BALANCES

#### A. Classification of Interfund Transactions

Interfund transactions are classified as follows:

- 1. Transactions that would be treated as revenues, expenditures or expenses if they involved external organizations, such as buying goods and services or payments in lieu of taxes, are similarly treated when they involve other funds of the City.
- 2. Transfers to support the operations of other funds are recorded as "Operating Transfers" and classified with "Other Financing Sources or Uses."
- 3. Contribution to the capital of enterprise or internal service funds, (transfers between these funds and the general fixed assets account group,) transfers to establish or reduce working capital in other funds, and transfers of remaining balances when funds are closed are classified as transfers.
- 4. Loans between funds are classified as Interfund loans receivable and payable or as advances to and from other funds on the combined balance sheet depending on the time period for which the loan was made. Interfund loans do not affect total fund equity, but advances to other funds are offset by a reservation of fund equity. See discussion in Note 16.

# **INTERFUND TRANSFERS**

# <u>2011</u>

		OUT	IN	
Current Expense	-\$71,000	Street Fund	+\$71,000	Budgeted Transfer for
				gen op
Tourism Promotion	-\$56,500	Cap Fund – Byways		Provide funding for
		Project	+\$56,500	trail, way finding
				signage
Capital	-8,000	Cap Fund -		Budgeted transfer
Improvement Fund		St Fund Bus shelters	+\$8,000	
Capital	-\$20,000	Cap Fund –		Provide match for road
Improvement		Columbia Ave Proj	+\$20,000	project grant
Current Expense	-8,000	Cap Fund Byways	+8,000	Budget Transfer

# <u>2012</u>

		OUT	IN	
Current Expense	-\$73,000	Street Fund	+\$73,000	Budgeted Transfer for
				gen op
Current Expense	-\$15,000	Jt. Emergency Fac.	+\$15,000	Budgeted Transfer for
				Cap Project
Capital	-\$55,000	Bridging Byways	+\$55,000	Budget Transfer for
Improvement Fund				Cap Project

# INTERFUND LOANS AND ADVANCES

# <u>2011</u>

Interfund Loan Receivabl		
Tourism Promotion	Fire Line to Lodge	60,737
Interfund Loan Payable		
Current Expense	Fire Line to Lodge	42,960
Water Utility	Fire Line to Lodge	17,777

## <u>2012</u>

Interfund Loan Rec		Remaining Balance
Tourism Promotion	Fire Line to	\$30,669
Fund	Lodge	
<b>Interfund Loan</b>		
Payable		
Current Expense	Fire Line to	22,213
Fund	Lodge	
Water Utility	Fire Line to	\$8,456
	Lodge	

This loan will be repaid in 2013. See Note 11 for payment schedule.

#### **NOTE 16 – OTHER DISCLOSURES**

- 1. In 2011 and 2012 one single resort business represented more than 26% of the total assessed value for property tax purposes; and, the business is a major customer of the enterprise fund representing 15% of the operating revenue base in 2011 and 18% in 2012. Total retail sales from the resort/conference center represent a significant portion of the City's retail sales and motel/hotel sales tax receipts as well. Due to the national recession tourism industry slowed significantly impacting City revenues. And the customer is exploring "Green Options" that have significantly lowered water and sewer billings.
- 2. In 2010 the City was the recipient of a CDBG grant for public sewer, water, and street improvements serving a low income housing development. The sewer work was listed as a work in progress (\$90,763). In 2011, the City was able to close the WIP to assets and determined the actual grant portion had not been booked to Contributed Capital (\$79,900).
  A correction was made.
- 3. The City implemented GASB Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions during the year ended December 31, 2011. The objective of this statement is to improve the usefulness and understandability of governmental fund balance information. It provides more clearly defined categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. It also clarifies the existing governmental fund type definitions to improve the comparability of governmental fund financial statements and help financial statement users better understand the purposes for which governments have chosen to use particular funds for financial reporting. The City replaced the reserved and unreserved fund balance classifications with non-spendable, restricted, committed, assigned and unassigned within the equity section of the Governmental Funds Balance Sheet.
- 4. The City implemented GASB Statement 63, Financial reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, during the year ended December 31, 2011. GASB Statement 63 requires that certain transactions that do not qualify for treatment as either assets or liabilities be accounted for as either deferred outflows of resources or deferred inflows of resources (separate subheadings to be added to certain financial statements). The City had no transactions during 2011 or 2012 that were required to be classified as deferred outflows or inflows of resources.
  - GASB 63 also changed some of the terms used in the financial statements, including redefining "Net Assets" as "Net Position" on the government-wide financial statements.
- 5. The City normally uses the accrual or modified accrual basis of accounting when recording revenues. However, for the last several decades the City chose to record certain tax and utility revenues on the cash basis as the revenue difference between consecutive reporting periods was considered to be not material to the financial statements. In 2011 it was determined that the differences were material and these revenues should be recorded using the accrual basis. To ease tracking, the City chose to accrue all tax revenues (whether material or not). As a result, December 31, 2011 governmental fund balances were restated by a total of \$97,739.
- 6. Prior period adjustments of \$4,108 for the year ended December 31, 2011, and (\$3,617) and \$46 for the year ended December 31, 2012, were made the Proprietary Fund *Statement of Revenues*, *Expenses*, *and Changes in Fund Net Position* to correct prior year reporting errors.



# **ABOUT THE STATE AUDITOR'S OFFICE**

The State Auditor's Office is established in the state's Constitution and is part of the executive branch of state government. The State Auditor is elected by the citizens of Washington and serves four-year terms.

We work with our audit clients and citizens as an advocate for government accountability. As an elected agency, the State Auditor's Office has the independence necessary to objectively perform audits and investigations. Our audits are designed to comply with professional standards as well as to satisfy the requirements of federal, state, and local laws.

The State Auditor's Office employees are located around the state to deliver services effectively and efficiently.

Our audits look at financial information and compliance with state, federal and local laws on the part of all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits of state agencies and local governments and fraud, whistleblower and citizen hotline investigations.

The results of our work are widely distributed through a variety of reports, which are available on our Web site and through our free, electronic subscription service.

We take our role as partners in accountability seriously. We provide training and technical assistance to governments and have an extensive quality assurance program.

State Auditor
Chief of Staff
Director of Performance and State Audit
Director of Local Audit
Deputy Director of State Audit
Deputy Director of Local Audit
Deputy Director of Local Audit
Deputy Director of Performance Audit
Deputy Director of Quality Assurance
Deputy Director of Communications
Local Government Liaison
Public Records Officer
Main number
Toll-free Citizen Hotline

Troy Kelley
Doug Cochran
Chuck Pfeil, CPA
Kelly Collins, CPA
Jan M. Jutte, CPA, CGFM
Sadie Armijo
Mark Rapozo, CPA
Lou Adams, CPA
Barb Hinton
Thomas Shapley
Mike Murphy
Mary Leider
(360) 902-0370
(866) 902-3900

Website Subscription Service www.sao.wa.gov portal.sao.wa.gov/saoportal/Login.aspx