

# Washington State Auditor's Office

**Troy Kelley** 

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# **Financial Statements and Federal Single Audit Report**

# **Pierce County**

For the period January 1, 2013 through December 31, 2013

Published September 18, 2014 Report No. 1012564





# Washington State Auditor Troy Kelley

September 18, 2014

County Executive and Council Pierce County Tacoma, Washington

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# Report on Financial Statements and Federal Single Audit

Please find attached our report on Pierce County's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the County's financial condition.

Sincerely,

TROY KELLEY

STATE AUDITOR

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# **Federal Summary**

# Pierce County January 1, 2013 through December 31, 2013

The results of our audit of Pierce County are summarized below in accordance with U.S. Office of Management and Budget Circular A-133.

# FINANCIAL STATEMENTS

An unmodified opinion was issued on the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information.

# Internal Control Over Financial Reporting:

- **Significant Deficiencies:** We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the County.

# FEDERAL AWARDS

# Internal Control Over Major Programs:

- Significant Deficiencies: We reported no deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the County's compliance with requirements applicable to each of its major federal programs.

We reported no findings that are required to be disclosed under section 510(a) of OMB Circular A-133.

# Identification of Major Programs:

The following were major programs during the period under audit:

<u>CFDA No</u> .	<u>Program Title</u>
14.881	Moving to Work Demonstration Program
20.106	Airport Improvement Program
93.778	Ogf kecn Enwrygt"/"Medical Assistance Program
97.067	Homeland Security Grant Program

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by OMB Circular A-133, was \$1,423,586.

The County qualified as a low-risk auditee under OMB Circular A-133.

# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

# Pierce County January 1, 2013 through December 31, 2013

County Executive and Council Pierce County Tacoma, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Pierce County, Washington, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated June 27, 2014.

# INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did

not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of the County's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# PURPOSE OF THIS REPORT

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The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

TROY KELLEY
STATE AUDITOR

June 27, 2014

# Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control over Compliance in Accordance with OMB Circular A-133

# Pierce County January 1, 2013 through December 31, 2013

County Executive and Council Pierce County
Tacoma, Washington

# REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

We have audited the compliance of Pierce County, Washington, with the types of compliance requirements described in the U.S. *Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2013. The County's major federal programs are identified in the accompanying Federal Summary.

# Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its federal programs.

# Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination on the County's compliance.

# Opinion on Each Major Federal Program

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2013.

# REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program in order to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# PURPOSE OF THIS REPORT

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited.

It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

TROY KELLEY
STATE AUDITOR

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September 5, 2014

# **Independent Auditor's Report on Financial Statements**

# Pierce County January 1, 2013 through December 31, 2013

County Executive and Council Pierce County
Tacoma, Washington

# REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Pierce County, Washington, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed on page 11.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Pierce County, as of December 31, 2013, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General and Roads Special Revenue funds, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 12 through 28 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. This schedule is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

# OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2014 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

TROY KELLEY

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STATE AUDITOR

June 27, 2014

# **Financial Section**

# Pierce County January 1, 2013 through December 31, 2013

# REQUIRED SUPPLEMENTARY INFORMATION

Management's Discussion and Analysis – 2013

# BASIC FINANCIAL STATEMENTS

Statement of Net Position – 2013

Statement of Activities – 2013

Balance Sheet – Governmental Funds – 2013

Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position – 2013

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds – 2013

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities – 2013

Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (GAAP Basis) and Actual – General Fund – 2013

Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (GAAP Basis) and Actual – Roads Special Revenue Fund – 2013

Statement of Net Position – Proprietary Funds – 2013

Statement of Revenues, Expenses and Changes in Net Position – Proprietary Funds – 2013

Statement of Cash Flows – Proprietary Funds – 2013

Combined Statement of Fiduciary Net Position – Fiduciary Funds – 2013

Combined Statement of Changes in Fiduciary Net Position – Private-Purpose Trust Funds – 2013

Notes to Financial Statements – 2013

# SUPPLEMENTARY AND OTHER INFORMATION

Schedule of Expenditures of Federal Awards -2013Notes to the Schedule of Expenditures of Federal Awards -2013



### MANAGEMENT'S DISCUSSION AND ANALYSIS

This section of the Comprehensive Annual Financial Report for Pierce County provides an overview of County financial activities for the fiscal year ended December 31, 2013. The intent of this management discussion and analysis is to look at County financial performance as a whole. We encourage readers to consider the information contained in this discussion in conjunction with additional information contained in our transmittal letter and in the financial statements.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

Government-wide statements are designed to provide readers with a broad overview of Pierce County finances in a manner similar to that of a private-sector business.

The statement of net position presents information on all of the County assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing changes in the government's net position during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will actually result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave). This is intended to summarize and simplify the reader's analysis of the revenues and costs of various County activities and the degree to which activities are subsidized by general revenues.

Both government-wide financial statements distinguish between functions of Pierce County principally supported by taxes and intergovernmental revenues (governmental activities) and other functions that are intended to recover all or a significant portion of operating costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, physical environment, legal, judicial, economic environment, transportation, health and human services, and culture and recreation. Business-type activities include water and sewer utilities, solid waste management and the associated landfill reserve, two airports, ferry services, and three golf courses.

#### **FUND FINANCIAL STATEMENTS**

Fund financial statements are designed to report information about groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

# **GOVERNMENTAL FUNDS**

Essentially the same functions reported as governmental activities in the government-wide financial statements are reported in governmental fund financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

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Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare information presented for governmental funds with similar information presented for governmental activities in government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities as reported in government-wide statements.

The County maintains a general fund and several other individual governmental funds organized according to their type (special revenue, debt service, and capital projects). Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Roads Fund, which are considered to be major funds. Data from other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

Pierce County established funds to account for transactions of two new separate legal entities in 2012. The Flood Control Zone District has taxing authority separate from Pierce County. The other is the South Sound 911 Construction Fund established to support the transfer of tax revenues to the new South Sound 911 district, established to provide emergency communications for multiple agencies. Both funds will report activity in 2013.

Budgetary comparison statements are presented for the General Fund and Roads Fund to demonstrate the flow of resources for the General Fund and major Special Revenue Funds in relation to the legally adopted budget.

### **PROPRIETARY FUNDS**

Pierce County maintains two types of proprietary funds; Enterprise Funds and Internal Service Funds. Enterprise Funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Sewer utilities, solid waste management, landfill reserve, airport, ferry services, and the golf courses are accounted for in Enterprise Funds. Internal Service Funds are a fund type used to accumulate and allocate costs internally among various County functions. Pierce County uses Internal Service Funds to account for equipment and fleet services, information technology services, facilities management, radio communications, general services, self-insurance, and workers compensation activities. Because these services predominantly benefit governmental rather than business-type functions, Internal Service Funds have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statement, only in more detail. The proprietary fund financial statements provide separate information for the Sewer Utility Fund and Chambers Creek Regional Park Fund (formerly Chambers Bay Golf Course Fund) are considered to be major funds of the County. During 2013, operations of the County's Water Utility Fund were merged into the Sewer Utility Fund to consolidate closely related activities. Data from the remaining nonmajor Enterprise Funds and all nine Internal Service Funds are combined into individual, aggregated columns for presentation. Individual fund data for each of these nonmajor proprietary funds is provided in the form of combining statements elsewhere in this report.

#### **FIDUCIARY FUNDS**

Resources held for the benefit of parties outside the government are accounted for in fiduciary funds. Because the resources of those funds are not available to support County programs, fiduciary funds are not reflected in the government-wide financial statements. The accounting used for fiduciary funds is much like that used for proprietary funds.

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Shown below are condensed versions of the government-wide statements of activities and net position for both governmental and business-type operations. The government-wide statements are presented in detail in the financial section of this report.

### **STATEMENT OF ACTIVITIES**

The following is a summary of the changes in net position from the statement of activities:

# Government-Wide Financial Analysis Condensed Summary of Changes in Net Position

(in thousands)

		Governmental Activities			ss-Type vities		Total			
	2013	2012		2013	201	12		2013		2012
Program Revenues:										
Charges for Services	\$ 80,143	\$ 79,7	15 \$	70,235	\$ 6	3,782	\$	150,378	\$	143,497
Operating Grants and Contributions	113,848	115,9		1,310	,	3,111	·	115,158		119,076
Capital Grants and Contributions	16,831	8,0	177	10,357		9,512		27,188		17,589
General Revenues:										
Taxes	275,608	254,9	17	142		96		275,750		255,013
Interest and Investment Earnings	382	2,1	.93	542		56		924		2,249
Other General Revenue	391	2,2	.03	(930)		3,000		(539)		5,203
Total Revenues	487,203	463,0	70	81,656	7	9,557		568,859		542,627
Expenses:										
General Government	38,869	42,9	88	_		_		38,869		42,988
Public Safety	151,898	150,5	23	_		_		151,898		150,523
Physical Environment	20,974	24,7	07	_		_		20,974		24,707
Transportation	57,907	59,9	24	-		_		57,907		59,924
Legal and Judicial	75,447	75,4	05	-		_		75,447		75,405
Economic Environment	41,083	35,1	.99	-		-		41,083		35,199
Health and Human Services	33,509	31,3	62	-		-		33,509		31,362
Culture and Recreation	14,403	13,2	26	-		-		14,403		13,226
Interest on Long-Term Debt	4,372	6,1	.95	-		-		4,372		6,195
Sewer Utility	_		-	50,923	4	9,078		50,923		49,078
Chambers Bay Golf Course	_		-	9,245		9,677		9,245		9,677
Solid Waste Management and										
Landfill Reserve	-		-	4,540		5,876		4,540		5,876
Airport	_		-	2,257		2,201		2,257		2,201
Ferry Services	_		-	3,753		4,838		3,753		4,838
Golf Course				1,905		2,173		1,905		2,173
Total Expenses	438,462	439,5	29	72,623	7	3,843		511,085		513,372
Change in Net Position										
Before Transfers	48,741	23,5	41	9,033		5,714		57,774		29,255
Transfers	(101)	2	50	101		(250)		_		
Change in Net Position	48,640	23,7	91	9,134		5,464		57,774		29,255
Net Position - Beginning of Year	1,095,224	1,071,4	33	517,890	51	2,426	_	1,613,114		1,583,859
Net Position - End of Year	\$ 1,143,864	\$ 1,095,2	24 \$	527,024	\$ 51	7,890	\$	1,670,888	\$	1,613,114

## **Financial Highlights**

Total government-wide expenses for 2013 were approximately \$511 million, consisting of \$438 million (85.8%) for governmental activities and \$73 million (14.2%) for business-type activities. Highlights:

→ Total 2013 expenses for governmental activities decreased \$1.1 million (0.2%), and business-type activities expenses decreased \$1.2 million (1.6%) resulting in a net decrease in government-wide total expenses of \$2.3 million (1.8%) compared to 2012.

## **Financial Highlights (Continued)**

- → Total 2013 government-wide program revenues plus general revenues equaled \$569 million and exceeded total 2013 government-wide expenses of \$511 million. This resulted in an increase in government-wide net position of \$58 million during 2013 compared to a \$29 million increase in net position for the prior year.
- → Total program revenues for all activities in 2013 were \$293 million, and funded approximately 51.5% of the total expenses for Pierce County. In 2012 program revenues funded 54.6% of total expenses. The remaining 2013 expenses were financed through general revenues (primarily tax revenues).
- → Funding for governmental activities in 2013 was provided by program revenues of \$211 million (43% of revenues), with general revenues providing the remaining 57% of governmental activities revenues. Governmental activities were funded 46% by program revenues and 54% by general revenues in 2013.
- Business-type activities generated program revenues of approximately \$82 million in 2013, which funded 100% of related expenses.

A comparison of governmental and business-type activities with associated program revenues as follows:

# Government-Wide Financial Analysis Comparative Statement of Activities

(in thousands)

2012

2012

_				Program	Reven	ues					
					Program Revenues						
Governmental Activities:	Expenses		Charges For Services		Co	Grants And ntributions	Net Revenues (Expenses)		Net Revenues (Expenses)		
Public Safety \$	. 1	151,898	\$	3,479	\$	26,930	\$	(121,489)	\$	(111,975)	
Legal and Judicial		75,447		16,087		12,290		(47,070)		(46,709)	
Transportation		57,907		1,162		31,484		(25,261)		(35,992)	
Health and Human Services		33,509		3		30,184		(3,322)		(2,436)	
All Other Programs	1	119,701		59,412		29,791		(30,498)		(38,660)	
\$	, 4	138,462	\$	80,143	\$	130,679		(227,640)		(235,772)	
General Revenues and Transfers, Net								276,280		259,563	
Change in Net Position							\$	48,640	\$	23,791	

			20	013				2012
			Program	Reven	ues			
Business-Type Activities:	<u> </u>	Expenses	Charges For Services		Grants And ntributions		Net Revenues Expenses)	Net evenues xpenses)
Sewer Utility	\$	50,923	\$ 54,098	\$	6,015	\$	9,190	\$ 8,842
Chambers Bay Golf Course		9,245	6,109		_		(3,136)	(4,031)
Ferry Services		3,753	3,178		664		89	(891)
Solid Waste Management and Landfill Reserve		4,540	4,110		487		57	(586)
All Other Programs		4,162	2,740		4,501	_	3,079	 (772)
	\$	72,623	\$ 70,235	\$	11,667		9,279	2,562
General Revenues and Transfers, Net							(145)	 2,902
Change in Net Position						\$	9,134	\$ 5,464

### **Financial Highlights**

- \* As would be expected in governmental activities, the programs requiring the greatest general revenue support were public safety, and the legal and judicial system. Combined support for these programs was \$169 million in 2013 compared to \$159 million in 2012.
- ♦ The gap between total governmental activities expenses and related program revenues decreased slightly, from \$236 million in 2012 to \$228 million in 2013.
- ♦ The County generated a \$48.6 million increase in net position for governmental activities. General governmental revenues of \$276.3 million were up by \$16.7 million in 2013.
- ♦ Business-type activities reported a \$9.1 million increase in net position in 2013 compared to an increase of \$5.5 million in 2012. Sewer Utility net position increased \$0.4 million in 2013 and \$2.3 million in 2012.

### **STATEMENT OF NET POSITION**

The following is a summary of the government-wide statement of net position presented in detail in the financial section of this report:

# Government-Wide Financial Analysis Condensed Statement of Net Position (in thousands)

	_		ernmental ctivities			Busine Acti	•	Total				
		2013		2012		2013		2012		2013		2012
Current Assets	\$	304,545	\$	276,211	\$	44,360	\$	39,520	\$	348,905	\$	315,731
Restricted Assets		22		-		202,116		253,495		202,138		253,495
Capital Assets		1,089,371		1,048,471		598,521		537,623		1,687,892		1,586,094
Total Assets		1,393,938		1,324,682		844,997		830,638		2,238,935		2,155,320
Current Liabilities		36,751		76,375		26,625		20,406		63,376		96,781
Noncurrent Liabilities		213,323		153,083		291,348		292,342		504,671		445,425
Total Liabilities		250,074		229,458		317,973		312,748		568,047		542,206
Total Net Position	\$	1,143,864	\$	1,095,224	\$	527,024	\$	517,890	\$	1,670,888	\$	1,613,114

## **Financial Highlights**

- Approximately \$1.14 billion (68%) of 2013 total net position are related to governmental activities, with \$527 million (32%) related to business-type activities. These percentages are virtually unchanged from 2012 or 2011.
- \* As indicated earlier, government-wide net position increased by \$58 million in 2013, primarily due to the \$48.6 million increase generated by governmental activities. The increase generated by governmental activities was primarily related to the \$40.1 million increase in the County's investment in capital assets for governmental activities, as illustrated in the table on the following page.
- ♦ At year-end 2013, governmental activities capital assets accounted for 78% of total governmental activities assets and 95% of total governmental activities net position. These percentages were almost identical to 2012 and 2011.

Government-wide net position can be further summarized as follows:

# Government-Wide Financial Analysis Summary of Net Position

(in thousands)

	 Governmental Activities				Business-Type Activities				Total			
	2013	_	2012	_	2013		2012	_	2013	_	2012	
Net Investment in Capital Assets	\$ 943,719	\$	914,286	\$	424,366	\$	419,708	\$	1,368,085	\$	1,333,994	
Restricted	76,327		70,182		72,008		66,580		148,335		136,762	
Unrestricted	 123,818	_	110,756		30,650		31,602		154,468	_	142,358	
Total Net Position	\$ 1,143,864	\$	1,095,224	\$	527,024	\$	517,890	\$	1,670,888	\$	1,613,114	

### **Financial Highlights**

- ♦ Net position for governmental activities at year-end 2013 total \$1.14 billion, of which \$124 million (10.8%) is unrestricted.
- ♦ The 2013 net position for business-type activities total \$527 million, with \$35.3 million (6.7%) unrestricted.
- ♦ Entitywide unrestricted net position increased \$16.7 million in 2013, consisting of a \$13.1 million increase for governmental activities and a \$3.6 million increase for business-type activities.
- Net investment in Governmental Capital Assets increased \$29.4 million from 2012 to 2013, a 2.2% increase due to major construction projects for sewer, radio communications, and road widening.

### FINANCIAL ANALYSIS OF MAJOR COUNTY FUNDS

### **GENERAL FUND**

**Revenues.** The General Fund receives unrestricted County revenue which is used to finance activities such as law enforcement, detention facilities, the judicial system, planning and development regulation, parks, recreation programs, various human and health services, and general governmental services. Revenue and all other financing sources for the General Fund totaled \$280.8 million in 2013, which is a 1.7% increase over the prior year. Revenue categories with the changes from last fiscal year are summarized as follows:

# General Fund Summary of Revenues and Other Financing Sources (in thousands)

	Am	ount		Increa (Decrea	
Category	 2013		2012	Amount	Percent
Revenue:					
Property and Other Taxes	\$ 127,582	\$	128,638	\$ (1,056)	(0.8) %
Sales Tax	60,073		52,237	7,836	15.0 %
Licenses and Permits	9,175		8,491	684	8.1 %
Intergovernmental	34,711		39,359	(4,648)	(11.8) %
Charges for Services	36,987		32,215	4,772	14.8 %
Fines and Forfeits	5,157		5,425	(268)	(4.9) %
Interest	198		2,106	(1,908)	(90.6) %
Miscellaneous Revenue	 2,626		4,355	 (1,729)	(39.7) %
Total Revenue	 276,509		272,826	3,683	1.3 %
Other Financing Sources	 4,331		3,211	1,120	34.9 %
Total Funding Sources (Budget Basis)	\$ 280,840	\$	276,037	\$ 4,803	1.7 %

Discussion of the major changes from the prior year as follows:

- Intergovernmental. The 11.8% decrease is due to jurisdictions sending misdemeanant inmates to other facilities.
- ♦ Sales Tax. The major factor contributing to the 15.0% increase is an increase in consumer confidence with the lowering of the unemployment rate from 8.9% to 8.1% and an increase in the Consumer Price Index of 1.4%.
- **Charges for Services.** The 14.8% increase is primarily due to increases in permit activity conducted by Planning and Land Services.

As illustrated in Figure 1 below, the 1.7% revenue increase for 2013 shows a continued positive trend starting in 2010 since the major recession during 2008 and 2009, indicating a continued improvement in the local economy.

# Percent Change in General Fund Revenues

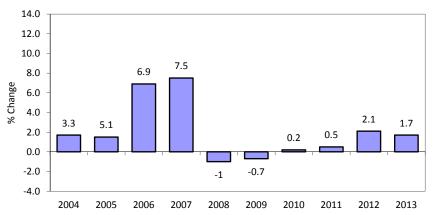


Figure 1

The chart below presents the percentage of 2013 funding sources by category for the General Fund. The chart illustrates continued strong dependence on property and sales taxes, a combined 66.8%, as major revenue sources, which is 1.1 percent lower than 2012.

# 2013 General Fund Revenues By Category

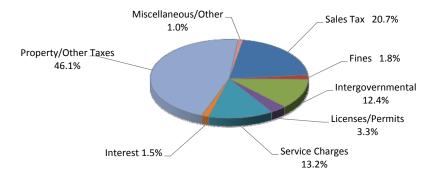


Figure 2

**Expenditures.** During 2013, General Fund expenditures and transfers out totaled \$272 million, a decrease of \$2.5 million (0.9%) from 2012. Transfers are classified into related functional areas and are included in the comparison of expenditures.

Comparisons of expenditures for the last two years follow:

General Fund
Summary of Expenditures and Transfers Out
(in thousands)

		Am	ount	Increase (Decrease)				
Functional Area		2013		2012		Amount	Percent	
General Government	\$	34,867	\$	34,626	\$	241	0.7 %	
Public Safety		134,688		138,484		(3,796)	(2.7) %	
Physical Environment		1,795		1,820		(25)	(1.3) %	
Legal and Judicial		77,135		76,907		228	0.3 %	
Health and Human Services		2,616		2,649		(33)	(1.2) %	
Culture and Recreation		7,088		7,016		72	1.0 %	
Economic Environment		13,635		12,865		770	6.0 %	
Total Expenditures and Transfers Out (Budget Basis)	\$	271,824	\$	274,367	\$	(2,543)	(0.9) %	

General Fund expenditures decreased in 2013 from 2012 (\$2.5 million). In most categories the decreases reflect very moderate changes in program or staffing levels. In the area of Public Safety there was a \$3.8 million decrease primarily in the Corrections Bureau and Sheriff's Department to off-set decreases in revenue. The increase in Economic Environment of (\$770 thousand) is due to the increased number of permits in Planning and Land Services from 2012 levels.

The chart below graphically illustrates relative budget allocations to various County functional activities. Combined expenditures for public safety and legal/judicial functions constitute approximately 78% of total General Fund expenditures. This trend of spending on public safety and legal/judicial functions is expected to continue into the next few years with increased demand for sheriff services, growing court caseloads, and operation of the jail.

# 2013 General Fund Expenditures/Transfers By Functional Activity

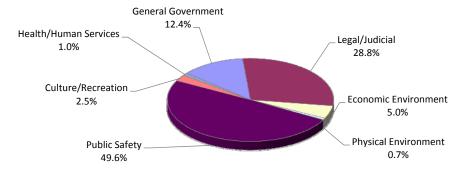


Figure 3

As previously indicated, total 2013 expenditures and transfers decreased 0.9% from 2012 levels after a small increase in 2012 that followed several years of decline during the recession beginning in 2008. Corresponding percentage changes for the last decade are presented below:

# Total Expenditures & Transfers Annual Percentage Change

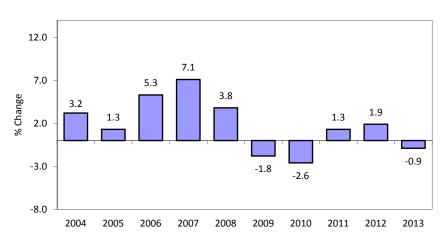


Figure 4

The 2013 "bottom-line" fiscal result for the General Fund was positive, generating a positive increase in "surplus" of over \$9.0 million summarized as follows:

# General Fund Summary of Changes in Fund Balance (in thousands)

	 2013	2012			
Revenues	\$ 276,509	\$	272,826		
Expenditures	 264,077		266,523		
Excess of Revenues Over Expenditures	12,432		6,303		
Other Financing Sources (Uses), Net	 (3,416)		(4,633)		
Changes in Fund Balance (Budget Basis)	\$ 9,016	\$	1,670		

Although revenues have increased 2010 through 2013, the fiscal turnaround from economic conditions in 2008 and 2009 is still progressing very slowly. Even with Increases in revenue, many cutbacks in expenditures have been enacted by the County over the past few years. These cutbacks have resulted in a situation where our revenue can support our expenditure base.

The annual difference between resources (all revenues and transfers in) and uses (all expenditures and transfers out) over the past ten years is presented below. The trend prior to 2008 had generally been positive, with moderately large "surpluses" in most years, or small "deficits" in the remainder. However the sharp downturn in the economy in 2008 and 2009 had a significant negative impact upon County revenues, which resulted in deficits in those two years. The recent trend was reversed in fiscal 2010 and has continued the positive trend through fiscal year 2013.

# General Fund Summary Annual Difference Between Resources & Uses

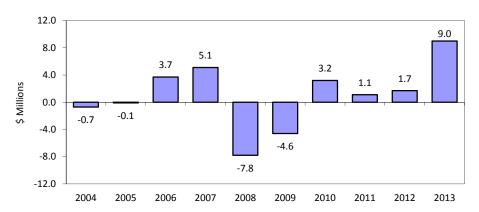


Figure 5

**Budget Comparisons.** The 2013 General Fund expenditure budget approved by the County Council totaled \$275 million including expenditures and transfers out. Subsequent budget revisions were approved to reallocate expenditures with no significant change in the \$275 General Fund budget for 2013. A summary of expenditure budget revisions follows:

- ♦ \$165,000 increase for improvements to the County Jail.
- ♦ \$40,000 increase for the Tacoma Pierce County Health Department for increased tuberculosis treatments.
- ♦ \$3 million decrease in the Corrections Bureau budget was allocated to other General Fund departments.

The details of 2013 budget revisions for revenues and transfers-in are as follows:

# General Fund Summary of Budget Revisions for Revenue and Other Resources (in thousands)

	 2013
Grants, Service Contracts and Reimbursements, Transfers In	\$ (2,861)
Excise And Other Taxes	1,778
Miscellaneous Revenue	72
Use of Unreserved Fund Balance	 1,257
Budget Revisions for Revenue and Other Resources	\$ 246

The revenue adjustments required a corresponding change in the budget for expenditures and transfers-out summarized as follows:

# General Fund Summary of Budget Revisions for Expenditures and Transfers Out (in thousands)

	2013
Sheriff and Corrections Bureau	\$ (2,352)
Juvenile, Courts, Prosecuting Attorney and Assigned Council	538
Planning and Land Use Services	370
Auditor and Elections	239
Parks and Recreation	174
All Other Departments, Net	1,153
Budget Revisions for Expenditures and Transfers Out	\$ 122

**General Fund Balance**. Fund balance serves several purposes. Fund balance provides working capital until receipt of first half property tax payments at the end of April. During the first four months of each year the General Fund expends approximately \$30 million more for payroll and services than is received in revenues. Fund balance provides necessary cash to finance these normal activities without borrowing. Fund balance also provides a reserve for unanticipated emergency expenditures. Finally, fund balance can be used to support subsequent budgets, especially to finance one-time expenditures. At December 31, 2013, no significant availability limitations were placed on the use of fund balance for such purposes.

The General Fund unassigned fund balance is \$39.7 million as of December 31, 2013. This amount reflects an increase of \$9 million from 2012, which results directly from the 2013 operating surplus mentioned earlier.

The following graph illustrates the trend in unassigned fund balance over the past decade. The trend was very steady through 2006. We then saw the economic bubble in 2007, which was fully offset by the economic collapse in 2008 and 2009. We returned to a more normal situation in 2010 and continuing through 2012. In 2013, we had a combination of prior year operational constraints and an increase in economic activity.

## **Unassigned General Fund Balance**

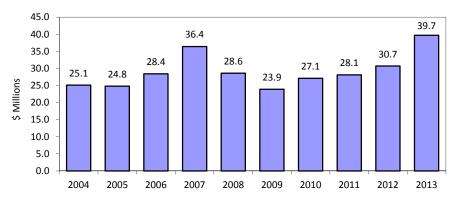


Figure 6

The County fund balance policy is to maintain an unassigned fund balance equal to no less than 10% of the General Fund budget with a maximum of 15%. For much of the past decade the County was slightly above 10%. However, as illustrated in the following chart, unassigned fund balance declined to 8.6% at the end of 2009. The financial results for 2010 and 2011 restored fund balance to just above 10%. In 2013 the County fund balance reached 14.4%.

The trend in General Fund unassigned fund balance as a percent of budget is as follows:

# Unassigned General Fund Balance As a Percent of the General Fund Budget

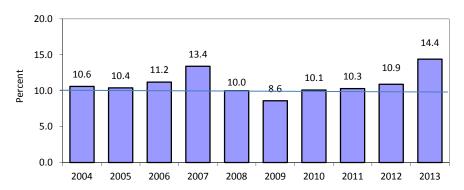


Figure 7

### **ROADS FUND**

The Roads Fund finances road maintenance, traffic control, general engineering, and general administrative activities for all County roads and bridges. The Roads Fund also allocated funding of \$6.6 million and \$8.6 million in 2013 and 2012, respectively, to support major transportation related construction projects. 2013 expenditures for all activities total \$64.7 million. The major 2013 funding sources for these activities are property taxes (\$50.5 million) and state gasoline tax revenues (\$10.3 million).

A five year comparison of all revenue and expenditures (including other sources and uses) as follows:

Roads Fund
Five Year Summary of Revenues and Expenditures
(in thousands)

	2009		2010		2011		2012		2013	
Revenues/Sources	\$ 62,666	\$	62,389	\$	63,444	\$	66,034	\$	66,417	
Expenditures/Uses	57,664		59,892		62,866		68,442		64,738	
Revenues/Sources Over										
(Under) Expenditures/Uses	5,002		2,497		578		(2,408)		1,679	
Fund Balance - Beginning of Year	6,290		11,292		13,789		14,367		11,959	
Fund Balance - End of Year	\$ 11,292	\$	13,789	\$	14,367	\$	11,959	\$	13,638	

The level of fund balance maintained in the Roads Fund in recent years is the result of reductions in planned maintenance and other activities in light of recessionary trends and changes in the economic outlook of the County. Fund balance will be used in subsequent years to maintain an active road maintenance program, and to provide funding for capital improvement projects.

### **SEWER UTILITY FUND**

The Sewer Utility Fund is by far the largest County Enterprise Fund, serving more than 269,400 customers throughout unincorporated and incorporated Pierce County, with over 60,683 accounts split between commercial and residential. The primary source of operating revenue is service charges collected from residential and commercial customers using wastewater collection and treatment services. Secondary sources of operating revenue are provided from permit and plan review fees and from other billings.

During 2012, related operations of the County Water Utility Fund were merged into the Sewer Utility Fund, providing centralized management of County resources.

A comparison of the components of Sewer Utility Fund net position for 2013 and 2012 are as follows:

## Sewer Utility Summary of Net Position (in thousands)

	Am	ount			Increas (Decrea	
	2013		2012	Amount		Percent
Current and Other Assets	\$ 229,410	\$	277,433	\$	(48,023)	(17.3) %
Capital Assets	 520,575		459,447		61,128	13.3 %
Total Assets	 749,985		736,880		13,105	1.8 %
Long-Term Liabilities	257,134		264,904		(7,770)	(2.9) %
Other Liabilities	 31,971		17,358		14,613	84.2 %
Total Liabilities	 289,105		282,262		6,843	2.4 %
Net Position:						
Net Investment in Capital Assets	360,932		364,608		(3,676)	(1.0) %
Restricted	67,702		62,526		5,176	8.3 %
Unrestricted	32,246		27,484		4,762	17.3 %
Total Net Position	\$ 460,880	\$	454,618	\$	6,262	1.4 %

A comparison of results of operations for the Sewer Utility Fund for 2013 and 2012 are as follows:

# Sewer Utility Summary of Revenues, Expenses, and Changes in Net Position (in thousands)

	Amount				Increase (Decrease)				
		2013		2012	- 4	Amount	Percent	_	
Operating Revenues	\$	53,728	\$	48,462	\$	5,266	10.9 %		
Nonoperating Revenues		370		3,466		(3,096)	(89.3) %		
Total Revenues		54,098		51,928		2,170	4.2 %		
Operating Expenses		33,702		30,512		3,190	10.5 %		
Depreciation		12,128		13,204		(1,076)	(8.1) %		
Nonoperating Expenses		5,553		5,431		122	2.2 %		
Total Expenses		51,383		49,147		2,236	4.5 %		
Income Before Transfers and Contributions		2,715		2,781		(66)	n/a %		
Transfers (Net)		(2,309)		(2,484)		175	(7.0) %		
Capital Contributions		5,856		9,022		(3,166)	(35.1) %		
Change in Net Position		6,262		9,319		(3,057)	(32.8) %		
Beginning Net Position		454,618		445,299		9,319	2.1 %		
Ending Net Position	\$	460,880	\$	454,618	\$	6,262	1.4 %		

### **Financial Highlights**

- → Total assets at year-end are \$749.9 million and exceed liabilities of \$289.1 million, yielding total net position of \$460.9 million. Total net position increased \$6.3 million representing an increase of 1.4%. Of total net position at year-end, \$32.2 million is unrestricted and available to support short-term operations or to fund capital improvement projects.
- ♦ Operating revenues for 2013 increased \$5.3 million (10.9%) to \$53.7 million, which reflects normal growth in the utility customer base and prior year rate increase. Rates have gradually increased in recent years to meet greater needs in support of the utility's capital program.
- ♦ Operating expenses (excluding depreciation) increased by \$3.2 million (10.5%) to \$33.7 million. Although the utility continues in its efforts to reduce the costs of supplies and repairs, it experienced higher costs in operation and maintenance due to increases in FTEs to meet utilization needs and an increase in COLA.
- ♦ The increase in total revenues and the increase in overall expenses during 2013 contributed to \$2.8 million of income before transfers and contributions. Compared to the 2012 income decreased by \$66 thousand.
- ♦ Developer-driven capital contributions decreased by \$3.2 million (35.1%) to \$5.9 million for 2013.

### **CHAMBERS CREEK REGIONAL PARK**

The park includes operation of the Chambers Bay Golf Course and surrounding park areas. The park operations were included in this fund effective January 1, 2012. The golf course opened for play in June 2007 and is the site of the 2015 U.S. Open Championship. A comparison of results of operations for the Chambers Creek Regional Park for 2013 and 2012 are as follows:

# Chambers Creek Regional Park Summary of Revenues, Expenses, and Changes in Net Position (in thousands)

						increas	se .		
		Am	ount		(Decrease)				
	2013			2012	Amount		Percent		
Operating Revenues	\$	6,109	\$	5,639	\$	470	8.3 %		
Operating Expenses		8,381		8,574		(193)	(2.3) %		
Operating Loss		(2,272)		(2,935)		663	(22.6) %		
Interest Expense		(864)		(1,103)		239	(21.7) %		
Nonoperating Revenues				7		(7)	n/a %		
Loss Before Transfers		(864)		(1,096)		232	21.2 %		
Transfers In		2,258		2,436		(178)	n/a		
Transfers Out		_		(28)		28	n/a %		
Nonoperating Expenses and Transfers		1,394		1,312		314	(23.9) %		
Change in Net Position	\$	(878)	\$	(1,623)	\$	745	45.9 %		

### **Financial Highlights**

- ♦ Operating revenues increased by \$470,000 in 2013 as a result of an increase of utilization of the course prior to the 2015 U.S. Open Championship.
- ♦ The number of golf rounds increased in 2013 by 4,202 or 12.1%. Green fees per round increased \$8.91 per round from \$78.46 to \$87.37.
- ♦ Operating expenses decreased by \$193,000 in 2013. The decrease was primarily the result of a decrease in expenditures used in preparing Chambers Bay for the 2015 U.S. Open Championship (\$744,000).
- ♦ Transfers in decreased by \$178,000 in 2013.
- ♦ The fund's decrease in net position of \$0.9 million has not yet met the County's goal to break-even on this operation. Additional improvement in rounds played and fees could increase the revenue sufficient to offset operating expenses.

# NONMAJOR SPECIAL REVENUE FUNDS (COMBINED)

The Nonmajor Special Revenue Funds (38 funds) reported the following results for 2013 and 2012:

# Nonmajor Special Revenue Funds Summary of Combined Revenues, Expenses and Changes in Fund Balance (in thousands)

	 2013	2012 (Restated)		
Combined Revenues	\$ 126,496	\$	113,730	
Combined Expenditures	 102,523		91,440	
Excess Revenues Over Expenditures	23,973		22,290	
Combined Other Sources (Uses), Net	 (22,089)		(20,542)	
Change in Fund Balance	1,884		1,748	
Fund Balance - Beginning of Year	 56,521		54,773	
Fund Balance - End of Year	\$ 58,405	\$	56,521	

2012 is restated to show the addition of Community Connections as a Nonmajor Special Revenue Fund. Fund balance for these nonmajor funds changed only slightly in 2013 as revenue increases (11.2%) and expense increase (12.1%) offset one another.

### **INTERNAL SERVICE FUNDS**

Internal Service Funds are intended to collect sufficient revenues and capital transfers to cover operating expenses. 2013 operating results for Internal Service Funds were positive.

# Internal Service Funds Summary of Revenues, Expenses, and Changes in Net Position (in thousands)

	2013			2012		
Operating Revenues	\$	83,133	\$	80,154		
Operating Expenses		79,805		80,890		
Operating Loss/Income		3,328		(736)		
Nonoperating Revenues and Net Transfers		3,870		18,141		
Change in Net Position		13,667		17,405		
Beginning Net Position		91,087		73,682		
Ending Net Position	\$	104,754	\$	91,087		

Total net position was \$104.8 million as of December 31, 2013 compared to \$91.1 million at year-end 2012. As of December 31, 2013, \$30.8 million is invested in system support delivery. Personnel accounts for \$24.4 million of total expenditures.

### CAPITAL ASSET ACTIVITY

The County investment in capital assets for governmental and business-type activities totals \$1.7 billion as of December 31, 2013. The investment in capital assets includes land, infrastructure, buildings and other improvements, furnishings, and equipment, as well as construction in progress. Additional information on Pierce County capital assets can be found in Note 5 to the financial statements.

Total capital assets for the County increased \$101.8 million in 2013, as illustrated below, compared to an increase of \$56.1 million in 2012.

# Summary of Capital Asset Activity (in thousands)

	 Governmental Activities				Business-Type Activities				
Asset Classification	 2013 Changes		Ending Asset Values		2013 Changes		Ending Asset Values		
Land and Land Rights	\$ 9,886	\$	231,176	\$	_	\$	51,779		
Buildings and Systems	2,893		269,615		(1,093)		92,779		
Improvements Other Than Buildings	24		19,460		(89)		60,431		
Machinery and Equipment	4,278		114,023		1,159		99,352		
Infrastructure	10,381		520,959		1,289		420,981		
Avigation Rights	_		_		_		562		
Accumulated Depreciation	 (20,467)		(265,690)		(15,682)		(272,094)		
Capital Assets, Net	 6,995		889,543		(14,416)		453,790		
Construction In Progress	 33,905		199,828		75,314		144,731		
Total Capital Assets, Net	\$ 40,900	\$	1,089,371	\$	60,898	\$	598,521		

#### **HIGHLIGHTS OF CAPITAL ASSET ACTIVITY**

#### **Governmental Activities:**

- ★ Capital assets for governmental activities experienced a \$40.9 million net increase.
- ♦ The \$7.0 million net increase in capital assets in service consists of \$27.5 million in capital asset additions and decreases of \$20.5 million (\$25.1 million of depreciation expense and \$4.6 million of net capital assets disposals in 2013).
- → The reduction of construction in progress for governmental activities of \$26 million includes \$23.5 million of completed projects placed in service and transferred to other capital asset classifications, and \$2.5 million expensed for various noncapital improvements and repairs to County facilities. The \$23.5 million of capitalized completed projects includes major projects of \$7.9 million for surface water land acquisitions and improvements; \$4.9 million of road construction projects, and \$4.6 million of County facility improvements.
- ♦ The \$17.6 million net value of capital assets disposed of during 2013 included disposal of \$2.9 million of surplus land and buildings, and \$5.1 million net value of vehicles and equipment disposals.

### **Business-Type Activities:**

- \* Capital assets for business-type activities increased \$60.9 million, which represents a net decrease of \$14.4 million in capital assets and a net increase of \$75.3 million for construction in progress costs.
- → The \$893,000 reduction of construction in progress for business-type activities includes the following transfers from construction in progress to other capital asset classifications \$849,000 for completed utilities related improvements and \$37,000 for ferry improvements. Completed construction projects for business-type activities include \$3,000 of capitalized interest.

### **DEBT ADMINISTRATION**

The ratios of net direct tax supported bonded debt to assessed valuation and to population (per capita) present useful indicators of relative debt burden of the County. The ratios at December 31, 2013 are as follows:

Ratio of Debt		Debt
To Estimated		Per
Actual Value		Capita
0.0054	\$	537.04
	To Estimated Actual Value	To Estimated Actual Value

<sup>\*</sup> Defined as Limited and Unlimited General Obligation Bonds net of assets available in *Debt Service Funds* for payment of principal.

A summary of outstanding debt is presented below:

# Summary of Outstanding Debt (in thousands)

	 	rnmental tivities			Business-Type Activities				Total			
	2013		2012		2013		2012		2013		2012	
General Obligation Bonds	\$ 157,700	\$	134,853	\$	18,315	\$	19,375	\$	176,015	\$	154,228	
Sewer Revenue Bonds	-		-		249,710		254,965		249,710		254,965	
Installment Contracts	6,288		4,999		5,405	_	5,909		11,693		10,908	
Total Debt	\$ 163,988	\$	139,852	\$	273,430	\$	280,249	\$	437,418	\$	420,101	

During 2013, total outstanding County debt increased \$17.3 million. The net increase resulted primarily from the issuance of \$32.6 million of new debt issued for governmental activities; and from payments and redemptions of \$8.6 million and \$6.8 million for governmental activities debt and business-type activities debt, respectively.

The Moody's Investor Service bond ratings are Aa-2 for Pierce County limited tax general obligation bonds and Aa-3 for sewer revenue bonds. The Standard & Poor's bond ratings are AA for Pierce County limited tax general obligation bonds and AA for Sewer Utility revenue bonds. These ratings are exceptionally high for a county and indicate to investors that Pierce County bonds are a good investment risk. Additional information on County long-term debt can be found in Note 6 to the financial statements.

# **REQUEST FOR INFORMATION**

This financial report is designed to provide various interested parties with a general overview of Pierce County finances and to show accountability of the County for the money it receives. Questions concerning the information provided in this report or requests for additional financial information should be addressed to Pierce County Budget and Finance, 615 South 9<sup>th</sup> Street, Suite 100, Tacoma, Washington, 98405.



# **Statement Of Net Position**

At December 31, 2013

(In Thousands) Page 1 of 2

	Governmental Activities		Business-Type Activities		 Total	
ASSETS						
Cash And Cash Equivalents	\$	189,583	\$	12,735	\$ 202,318	
Cash With Trustee		1,637		2,625	4,262	
Investments		33,582		19,874	53,456	
Sales Taxes Receivable		11,272		_	11,272	
Property Taxes Receivable		19,823		_	19,823	
Accounts Receivable, Net		11,007		9,263	20,270	
Internal Balances		2,934		(2,934)	_	
Due From Other Governments		31,119		1,004	32,123	
Contracts Receivable		760		175	935	
Inventory, At Cost		2,313		1,606	3,919	
Prepaid Items		515		-	515	
Restricted Assets:						
Cash And Cash Equivalents		_		21,309	21,309	
Investments		_		176,734	176,734	
Accrued Interest And Penalties		_		221	221	
Due From Other Governments		22		330	352	
Assessments Receivable		-		2,501	2,501	
Landfill Closure Receivable		-		1,033	1,033	
Capital Assets, Not Being Depreciated:						
Land And Land Rights		231,176		51,779	282,955	
Avigation Rights		_		562	562	
Construction In Progress		199,828		144,731	344,559	
Capital Assets, Net Of Accumulated Depreciation:						
Buildings And System		190,107		43,187	233,294	
Improvements Other Than Buildings		12,823		48,266	61,089	
Machinery And Equipment		48,120		65,359	113,479	
Infrastructure		407,317		244,637	651,954	
TOTAL ASSETS	\$	1,393,938	\$	844,997	\$ 2,238,935	
DEFERRED OUTFLOWS OF RESOURCES	\$	_	\$	_	\$ _	

See Accompanying Notes to Financial Statements



# **Statement Of Net Position**

At December 31, 2013

(In Thousands) Page 2 of 2

	Governmental Activities		Business-Type Activities		Total
LIABILITIES					
Vouchers And Accounts Payable	\$	20,131	\$	19,885	\$ 40,016
Due To Other Governments		4,515		525	5,040
Accrued Wages and Benefits Payable		7,082		492	7,574
Accrued Interest Payable		1,098		4,469	5,567
Other Accrued Liabilities		2,307		30	2,337
Unearned Revenues		1,615		1,224	2,839
Noncurrent Liabilities:					
Due Within One Year		36,375		7,873	44,248
Due In More Than One Year		176,951		283,475	460,426
TOTAL LIABILITIES	\$	250,074	\$	317,973	\$ 568,047
DEFERRED INFLOWS OF RESOURCES	\$		\$		\$ 
NET POSITION					
Net Investment In Capital Assets	\$	943,719	\$	424,366	\$ 1,368,085
Restricted For:					
Capital Projects (Facilities Related)		_		52,967	52,967
Debt Service		1,989		14,995	16,984
General Government		6,940		_	6,940
Public Safety		17,242		_	17,242
Physical Environment		24,934		_	24,934
Transportation		11,029		_	11,029
Economic Environment		9,536		_	9,536
Human Services		1,068		_	1,068
Culture and Recreation		3,589		-	3,589
Other Purposes		_		4,046	4,046
Unrestricted		123,818		30,650	154,468
TOTAL NET POSITION	\$	1,143,864	\$	527,024	\$ 1,670,888

See Accompanying Notes to Financial Statements



Q'YE	rce (	Counc
-		

For The Year Ended December 31, 2013 Statement Of Activities

(In Thousands)

			<b>Program Revenues</b>	s	Net Reven	ne (Expen	Net Revenue (Expense) and Changes in Net Position	in Net P	osition
		Charges for	Operating Grants and	Capital Grants and	Governmental	a	Business- Type		
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities		Activities		Total
Governmental Activities:									
General Government	\$ 38,869	\$ 21,590	\$ 3,420	\$ 41	\$ (13)	(13,818) \$	I	\$	(13,818)
Public Safety	151,898	3,479	26,569	361	(121	121,489)	I		(121,489)
Physical Environment	20,974	20,542	2,993	45	2	2,606	ı		2,606
Transportation	27,907	1,162	15,100	16,384	(25)	(25,261)	ı		(25,261)
Legal And Judicial	75,447	16,087	12,290		(47	(47,070)	ı		(47,070)
Economic Environment	41,083	14,910	21,274	I	4)	(4,899)	I		(4,899)
Health And Human Services	33,509		30,184	I	(3	(3,322)	ı		(3,322)
Culture And Recreation	14,403	2,370	2,018	I	(10)	(10,015)	I		(10,015)
Interest On Long-Term Debt	4,372	I	I	I	4)	(4,372)	I		(4,372)
Total Governmental Activities	438,462	80,143	113,848	16,831	(227	(227,640)	1		(227,640)
Business-type Activities:									
Sewer Utility	50,923	54,098	159	5,856		ı	9,190		9,190
Chambers Creek Regional Park	9,245	6,109	1	1		ı	(3,136)		(3,136)
Solid waste Management And	07 17	7170	707				E7		7
רמווחוווו עבאבו אב	04,040	4,110	401	1		I	/C		/C
Airport	2,257	1,138	I	4,501		ı	3,382		3,382
Ferry Services	3,753	3,178	664	I		ı	88		88
Golf Course	1,905	1,602	1	1		ı	(303)		(303)
Total Business-type Activities	72,623	70,235	1,310	10,357		]     1	9,279		9,279
Total Government	\$ 511,085	\$ 150,378	\$ 115,158	\$ 27,188		(227,640)	9,279		(218,361)
	General Revenues:	nues:							
	Taxes:								
	Property Taxes	ixes			187	187,433	I		187,433
	Sales Taxes				29	62,303	I		67,303
	Excise And	Excise And Other Taxes			20	20,872	142		21,014
	Unrestricted I	Unrestricted Investment Earnings	S			382	542		924
	Judgements A	<b>Indgements And Settlements</b>				ı	Н		1
	Gain On Sale (	Gain On Sale Of Capital Assets				391	(931)		(240)
	Transfers					(101)	101		ı
	Total Genera	<b>Total General Revenues And Transfers</b>	ansfers		276	276,280	(145)		276,135
	Change In Net Position	t Position			48	48,640	9,134		57,774
	Net Position,	Net Position, Beginning Of Year			1,095,224	,224	517,890		1,613,114
	Net Position, End Of Year	End Of Year			\$ 1.143.864	.864 \$	527.024	ş	1.670,888
					·-		-1:	١	1-:-1-



# **Governmental Funds Balance Sheet**

At December 31, 2013 (In Thousands)

		(III TITOUSATIUS	,			0.1		
					_	Other	_	Total
				D d -	Gov	ernmental	Gov	ernmental
	Ger	eral Fund		Roads		Funds		Funds
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES								
Assets	\$	40.696	\$	14,628	\$	68,994	\$	124,318
Cash In Treasury Pool	Ş	40,696	Ş	14,020	Ş	1,633	ą.	1,633
Cash With Trustee		_		131		33,451		33,582
Investments		10,718		-		554		11,272
Sales Tax Receivable		17,184		2,258		381		19,823
Property Tax Receivable		945		23		2,547		3,515
Accounts Receivable, Net Due From Other Funds		1,415		519		2,033		3,967
Due From Other Governments		12,002		1,222		17,758		30,982
Interfund Loans Receivable		425		_,				425
Contracts Receivable		238		_		522		760
Total Assets		83,623		18,781		127,873	-	230,277
Deferred Outflows of Resources		03,023		10,701		127,073	-	230,277
TOTAL ASSETS AND DEFERRED	ć	02.622	<b>.</b>	40.704	<u> </u>	127.072	ć	220 277
OUTFLOWS OF RESOURCES	\$	83,623	\$	18,781	\$	127,873	\$	230,277
LIABILITIES, DEFERRED INFLOWS OF								
RESOURCES AND FUND BALANCE								
Liabilities								
Vouchers And Accounts Payable	\$	4,618	\$	496	\$	11,310	\$	16,424
Due To Other Funds	•	2,883	,	1,673	·	4,351	•	8,907
Due To Other Governments		422		_		4,090		4,512
Accrued Wages And Benefits Payable		4,856		716		862		6,434
Unearned Revenues		23,152		1,347		2,776		27,275
Interfund Loans Payable		_		_		425		425
Other Current Liabilities		1,940		_		367		2,307
Advances From Other Funds		_		_		3,806		3,806
Accrued Interest Payable						2		2
Total Liabilities		37,871		4,232		27,989		70,092
Deferred Inflows of Resources							1	
Unavailable Revenue - Property Taxes		6,050		911		_		6,961
Total Deferred Inflows of Resources		6,050		911				6,961
		0,030						0,501
Fund Balances								
Nonspendable						526		526
Noncurrent Loans Receivable		238				520		238
Noncurrent Contracts Receivable		230						236
Restricted For: General Government		_		_		1,395		1,395
Public Safety		_		_		31,976		31,976
Physical Environment		_		_		17,884		17,884
Transportation		_		8,291		23,624		31,915
Economic Environment		_		_		9,536		9,536
Health And Human Services		_		_		1,068		1,068
Culture And Recreation		256		_		3,589		3,845
Debt Service		_		_		1,989		1,989
Committed For:								
Transportation		_		14		_		14
Assigned For:								
General Government		_		_		495		495
Public Safety		_		_		1,174		1,174
Physical Environment		_		_		1,104		1,104
Transportation		-		5,333		5,127		10,460
Economic Environment		_		_		409		409
Health And Human Services		-		-		1,414		1,414
Culture And Recreation		-		-		730		730
Use of Fund Balance		180		-		(2.156)		180
Unassigned		39,028		40.000		(2,156)		36,872
Total Fund Balances		39,702		13,638		99,884		153,224
LIABILITIES, DEFERRED INFLOWS OF	ć	02.622	<b>.</b>	40 704	_	427.070	ć	220 277
RESOURCES AND FUND BALANCES	\$	83,623	\$	18,781	\$	127,873	\$	230,277

See Accompanying Notes To Financial Statements



# Reconciliation Of The Balance Sheet Of Governmental Funds To The Statement Of Net Position

At December 31, 2013

(In Thousands)

Total Fund Balances Of Governmental Funds	\$ 153,224

# Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental fund statements as follows:

C			-4-
Cap	ıtaı	l ass	ers

Land	\$ 230,965
Construction in progress	185,297
Infrastructure	520,959
Buildings & improvements	285,190
Machinery and equipment	46,026
Accumulated depreciation	(224,970)

Total capital assets (net of accumulated depreciation) 1,043,467

Internal Service Funds are used to charge individual funds for the cost of certain activities such as equipment and vehicle rental, information services, facilities management, radio communications, general services, self insurance and workers compensation. The statement of net position includes assets, liabilities, and net position of Internal Service Funds in governmental activities.

104,356

Certain receivables for county taxes and other revenues will be collected after year-end, and will not be available soon enough after year-end to pay current period expenditures. Accordingly such receivables are either reported as revenue when received or are reported as deferred revenue or deferred inflows of resources in governmental fund statements.

39,779

Certain liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in governmental fund statements as follows:

Bonds payable	\$ (161,318)
Contracts payable	(6,288)
Accrued interest payable	(1,098)
Compensated absences	(20,792)
Other postemployment benefits	(5,170)
Premiums on debt issues	(2,271)
Discounts on debt issues	(25)
Total Language Balaitata	

Total long-term liabilities (196,962)

Net Position Of Governmental Activities \$ 1,143,864

See Accompanying Notes To Financial Statements



# Governmental Funds Statement Of Revenues, Expenditures And Changes In Fund Balances

## For The Year Ended December 31, 2013

(In Thousands)

	General Fund	Roads	Other Governmental Funds	Total Governmental Funds
REVENUES	107.500	50.400		
Property Taxes	\$ 127,582	\$ 50,492	\$ 12,052	\$ 190,126
Sales And Use Taxes	58,066	_	8,180	66,246
Excise And Other Taxes	2,007	301	18,564	20,872
Licenses And Permits	9,175	61	<del>-</del>	9,236
Intergovernmental Revenues	34,711	14,432	71,970	121,113
Charges For Services	36,987	619	30,067	67,673
Fines And Forfeits	5,157	_	169	5,326
Interest And Penalties	198	_	47	245
Miscellaneous	2,626	253	1,996	4,875
TOTAL REVENUES	276,509	66,158	143,045	485,712
EXPENDITURES				
Current:				
General Government	32,768	_	2,341	35,109
Public Safety	130,982	_	16,621	147,603
Physical Environment	1,795	=	18,072	19,867
Legal And Judicial	76,030	=	=	76,030
Transportation	-	52,331	346	52,677
Economic Environment	13,257	=	28,149	41,406
Health And Human Services	2,516	_	31,085	33,601
Culture And Recreation	6,727	_	5,377	12,104
Capital Projects:				
General Government	-	=	1,145	1,145
Public Safety	-	=	19,562	19,562
Physical Environment	-	_	7,673	7,673
Legal And Judicial	-	_	5	5
Transportation	-	_	23,143	23,143
Economic Environment	-	_	2	2
Culture And Recreation	-	_	1,168	1,168
Debt Service:				
Principal Retirement	-	374	8,183	8,557
Interest And Fiscal Charges	2	20	6,245	6,267
TOTAL EXPENDITURES	264,077	52,725	169,117	485,919
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	12,432	13,433	(26,072)	(207)
OTHER FINANCING SOURCES (USES)				
Sale Of Capital Assets	1,365	213	91	1,669
Transfers In	2,966	46	36,043	39,055
Transfers Out	(7,747)	(12,013)	(29,193)	(48,953)
General Long-Term Debt	-	-	35,892	35,892
TOTAL OTHER FINANCING SOURCES (USES)	(3,416)	(11,754)	42,833	27,663
NET CHANGE IN FUND BALANCES	9,016	1,679	16,761	27,456
FUND BALANCES - Beginning Of Year	30,686	11,959	83,123	125,768
FUND BALANCES - End Of Year	\$ 39,702	\$ 13,638	\$ 99,884	\$ 153,224



# Reconciliation Of The Statement Of Revenues, Expenditures And Changes In Fund Balances Of Governmental Funds To The Statement Of Activities

For The Year Ended December 31, 2013 (In Thousands)

Net Change in Fund Balances - Total Governmental Funds	\$ 27,456
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays in	
governmental fund statements exceeded depreciation for the current period.	31,234
Increase in net position from certain capital assets donated to the county is not reported in governmental funds.	7,314
Decrease in net position from various miscellaneous capital asset transactions (i.e., disposals for sales, trade-ins, and donations) is not reported in governmental funds.	(2,473)
Certain portions of county taxes and other revenue that do not provide current financial resources are either reported as revenue when received or reported as deferred revenues or deferred inflows of resources in governmental fund statements, but recognized currently as revenue in government-wide statements. Current year changes in such revenues are included as a change of net position in the statement of	
activities.	(2,485)
Governmental funds report the issuance of long-term debt; the repayment of the principal on long-term debt; and related items occurring when debt is first issued (such as premiums and/or discounts) as increases or decreases in total governmental fund balances. Issuing and repaying long-term debt has no effect on government-wide net position. Further, the related debt issuance items are deferred and amortized in the statement of activities. This amount represents the net effect of such differences in the	
treatment of long-term debt and related items.	(26,432)
Changes in certain accrued assets and liabilities are included in the statement of activities. Such changes do not require the use of current financial resources and,	
therefore, are not included in the change in governmental fund balances.	631
Internal Service Funds are used by management to charge the costs of certain activities to individual funds. The effect of net revenues (expenses) of such activity is not included	
in the change in governmental fund balances.	 13,395
Change in Net Position of Governmental Activities	\$ 48,640



# General Fund Statement Of Revenues, Expenditures And Changes In Fund Balance Budget (GAAP Basis) And Actual

For The Year Ended December 31, 2013 (In Thousands)

							iance with al Budget
		dget					ositive
	 Original		Final		Actual	(N	egative)
REVENUES							
Property Taxes	\$ 127,520	\$	127,520	\$	127,582	\$	62
Sales And Use Taxes	51,203		52,982		58,066		5,084
Excise And Other Taxes	1,396		1,396		2,007		611
Licenses And Permits	8,796		8,964		9,175		211
Intergovernmental Revenues	37,507		33,871		34,711		840
Charges For Services	34,547		35,031		36,987		1,956
Fines And Forfeits	5,536		5,536		5,157		(379)
Interest	2,526		2,526		198		(2,328)
Miscellaneous	 2,550		2,622		2,626		4
TOTAL REVENUES	 271,581		270,448		276,509		6,061
EXPENDITURES							
General Government	34,433		33,471		32,768		703
Public Safety	136,999		132,003		130,982		1,021
Physical Environment	1,800		1,833		1,795		38
Legal And Judicial	75,214		77,021		76,030		991
Transportation	110		240		_		240
Economic Environment	13,146		13,401		13,257		144
Health And Human Services	2,470		2,510		2,516		(6)
Culture And Recreation	6,719		6,728		6,727		1
Debt Service:							
Interest And Fiscal Charges	_		_		2		(2)
TOTAL EXPENDITURES	270,891		267,207		264,077		3,130
EXCESS OF REVENUES OVER EXPENDITURES	690		3,241		12,432		9,191
OTHER FINANCING SOURCES (USES)							
Sale Of Capital Assets	114		1,370		1,365		(5)
Transfers In	2,956		2,956		2,966		10
Transfers Out	 (3,940)		(7,747)		(7,747)		
TOTAL OTHER FINANCING SOURCES (USES)	 (870)		(3,421)		(3,416)		5
NET CHANGE IN FUND BALANCE	\$ (180)	\$	(180)		9,016	\$	9,196
FUND BALANCE - Beginning Of Year					30,686		
FUND BALANCE - End Of Year				\$	39,702		
				_			



# Roads Special Revenue Fund Statement Of Revenues, Expenditures And Changes In Fund Balance Budget (GAAP Basis) And Actual

For The Year Ended December 31, 2013 (In Thousands)

	Bud	get			Fina	nce with I Budget ositive
	 Original		Final	Actual	(Ne	gative)
REVENUES						
Property Taxes	\$ 50,154	\$	50,154	\$ 50,492	\$	338
Excise And Other Taxes	205		205	301		96
Licenses And Permits	67		67	61		(6)
Intergovernmental Revenues	13,867		13,867	14,432		565
Charges For Services	550		550	619		69
Miscellaneous	176		176	 253		77
TOTAL REVENUES	65,019		65,019	66,158		1,139
EXPENDITURES						
Transportation	55,452		55,247	 52,331		(2,916)
TOTAL EXPENDITURES	55,452		55,641	52,725		(2,916)
EXCESS OF REVENUES OVER EXPENDITURES	 9,567		9,378	 13,433		4,055
OTHER FINANCING SOURCES (USES)						
Sale Of Capital Assets	91		91	213		122
Transfers In	250		250	46		(204)
Transfers Out	 (12,203)		(12,013)	 (12,013)		
TOTAL OTHER FINANCING SOURCES (USES)	(11,862)		(11,672)	(11,754)		(82)
NET CHANGE IN FUND BALANCE	\$ (2,295)	\$	(2,294)	 1,679	\$	3,973
FUND BALANCE - Beginning Of Year				11,959		
FUND BALANCE - End Of Year				\$ 13,638		



## **Proprietary Funds Statement Of Net Position**

At December 31, 2013 (In Thousands) Page 1 of 2

	Sewer Utility				er Enterprise Funds	Total	Governmental Activities - Internal Service Funds		
ASSETS									
Current Assets									
Unrestricted:									
Cash In Treasury Pool	\$	7,957	\$	386	\$	4,392	\$ 12,735	\$	65,265
Cash With Trustee		2,110		515		_	2,625		4
Investments		17,986		_		1,888	19,874		_
Accounts Receivable, Net		8,678		49		536	9,263		334
Due From Other Funds		4		154		51	209		5,798
Due From Other Governments		612		_		392	1,004		159
Inventory, At Cost		1,443		146		17	1,606		2,313
Prepaid Expense		_		_		_	_		515
Restricted:									
Cash In Treasury Pool		20,248		_		1,061	21,309		_
Investments		169,837		_		6,897	176,734		_
Accrued Interest And Penalties		221		_		_	221		_
Assessments Receivable, Current		314		_		103	417		_
Due From Other Governments		_		_		330	330		_
Total Current Assets		229,410		1,250		15,667	246,327		74,388
Noncurrent Assets									
Unrestricted:									
Contracts Receivable		175					175		
Total Noncurrent Unrestricted Assets Restricted:		175					 175	_	
Assessments Receivable, Deferred		2,084		_		_	2,084		
Advances To Other Funds		814		_		1,160	1,974		6,569
Landfill Postclosure Charges						1,033	 1,033		
<b>Total Noncurrent Restricted Assets</b>		2,898		-		2,193	5,091		6,569
Capital Assets:									
Land And Land Rights		41,767		_		10,012	51,779		211
Buildings And Systems		83,686		3,414		5,679	92,779		3,885
Improvements Other Than Buildings		20,085		14,523		25,823	60,431		_
Machinery And Equipment		60,938		5,679		32,735	99,352		67,997
Infrastructure		420,981		-		_	420,981		_
Construction Work In Progress		136,197		4		8,530	144,731		14,531
Avigation Rights		_		_		562	562		_
Accumulated Depreciation		(246,152)		(8,162)		(17,780)	(272,094)		(40,720)
Total Capital Assets, Net		517,502		15,458		65,561	 598,521		45,904
Total Noncurrent Assets		520,575		15,458		67,754	603,787		52,473
TOTAL ASSETS	\$	749,985	\$	16,708	\$	83,421	\$ 850,114	\$	126,861



# **Proprietary Funds Statement Of Net Position**

At December 31, 2013 (In Thousands) Page 2 of 2

	Sew	er Utility		bers Creek onal Park	Oth	er Enterprise Funds	Total	Α	vernmental ctivities - rnal Service Funds
LIABILITIES									
Current Liabilities									
Liabilities Payable From Unrestricted Assets:									
Vouchers And Accounts Payable	\$	1,914	\$	237	\$	349	\$ 2,500	\$	3,710
Due To Other Funds		478		2		243	723		288
Due To Other Governments		474		-		_	474		2
Accrued Wages And Benefits Payable		375		22		77	474		648
Compensated Absences		921		35		161	1,117		1,518
Other Accrued Liabilities		-		18		63	81		-
Accrued Interest Payable		_		64		10	74		_
Installment Contracts Payable		_		-		378	378		_
Current Portion Of Bonds Payable		_		458		_	458		_
Estimated Claims Settlements, Current		_		-		_	_		6,612
Unearned Revenue		-		910		69	979		-
Liabilities Payable From Restricted Assets:									
Vouchers And Accounts Payable		17,437		-		68	17,505		-
Due To Other Funds		21		-		35	56		-
Accrued Wages And Benefits Payable		18		_		-	18		-
Accrued Interest Payable		4,395		_		-	4,395		-
Installment Contracts Payable		126		_		-	126		-
Current Portion Of Bonds Payable		5,790		_		_	5,790		_
Unearned Revenue		22		_		103	125		_
Total Current Liabilities		31,971		1,746		1,556	35,273		12,778
Noncurrent Liabilities									
Liabilities Payable From Unrestricted Assets:									
Advances From Other Funds		_		3,327		1,410	4,737		_
Compensated Absences		351		16		85	452		713
Installment Contracts Payable		-		_		3,776	3,776		-
Bonds Payable, Net Of Premium/Discount		-		17,585		-	17,585		-
Estimated Claims Settlements		_		_		_	_		8,616
Liabilities Payable From Restricted Assets:									
Installment Contracts Payable		1,125		_		_	1,125		_
Bonds Payable, Net Of Premium/Discount		255,658		_		-	255,658		-
Landfill Postclosure Liabilities		-		_		4,883	4,883		-
Total Noncurrent Liabilities		257,134		20,928		10,154	 288,216		9,329
TOTAL LIABILITIES		289,105		22,674		11,710	323,489		22,107
NET POSITION									
Net Investment In Capital Assets		360,932		(2,127)		65,561	424,366		41,080
Restricted For:									
Capital Projects		52,707		_		260	52,967		_
Debt Service		14,995		_		_	14,995		_
Reserve For Landfill Expenses		_		_		4,046	4,046		_
Unrestricted		32,246		(3,839)		1,844	30,251		63,674
TOTAL NET POSITION	\$	460,880	\$	(5,966)	\$	71,711	526,625	\$	104,754
	Adiust	ment to refl	ect consc	olidation of I	nterna	l Service Fund			_
	,					terprise Funds	399		
						type activities	\$ 527,024		



## **Proprietary Funds**

## Statement Of Revenues, Expenses And Changes In Net Position

For The Year Ended December 31, 2013

(In Thousands)
Page 1 of 1

		Page 1 of 1  Chambers Creek	Other Enterprise		Governmental Activities - Internal Service
ODED ATIMO DEVENIUES	Sewer Utility	Regional Park	Funds	Total	Funds
OPERATING REVENUES	\$ 53,728	\$ 6,004	ć 9,930	\$ 68,562	ć 92.20 <i>4</i>
Charges For Services Miscellaneous	\$ 53,728 370	\$ 6,004 105	\$ 8,830 217	\$ 68,562 692	\$ 82,394 739
TOTAL OPERATING REVENUES	54,098	6,109	9,047	69,254	83,133
OPERATING EXPENSES					
Sewage Transmission	5,463	_	_	5,463	-
Sewage Treatment And Disposal	11,360	_	_	11,360	_
Personal Services	_	789	3,467	4,256	24,437
Materials And Supplies	2,307	106	983	3,396	12,928
System Support Service	13,572	6,210	6,415	26,197	30,797
Depreciation And Amortization	13,128	1,276	1,628	16,032	5,072
Insurance And Claims Settlements,					
Net Of Recoveries					6,571
TOTAL OPERATING EXPENSES	45,830	8,381	12,493	66,704	79,805
OPERATING INCOME (LOSS)	8,268	(2,272)	(3,446)	2,550	3,328
NONOPERATING REVENUES (EXPENSES)					
Interest Income	535	_	12	547	138
Interest Expense	(5,308)	(864)	(24)	(6,196)	_
Operating Grants	151	_	1,151	1,302	_
Taxes	-	_	142	142	-
Intergovernmental Revenue	-	_	990	990	323
Gain (Loss) On Disposal Of Capital Assets	(931)	_	_	(931)	81
TOTAL NONOPERATING	'				
REVENUES (EXPENSES)	(5,553)	(864)	2,271	(4,146)	542
NET INCOME (LOSS) BEFORE					
CONTRIBUTIONS AND TRANSFERS	2,715	(3,136)	(1,175)	(1,596)	3,870
Capital Contributions	5,856	_	4,500	10,356	_
Transfers In	3	2,258	498	2,759	10,034
Transfers Out	(2,312)	_	(345)	(2,657)	(237)
CHANGE IN NET POSITION	6,262	(878)	3,478	8,862	13,667
NET POSITION - Beginning of Year	454,618	(5,088)	68,233		91,087
NET POSITION - End Of Year	\$ 460,880	\$ (5,966)	\$ 71,711		\$ 104,754
	Adjustment t	o reflect consolidation	n of Internal Service		
	F	und activities related	to Enterprise Funds	272	
	Change in n	et position of busines		¢ 0.124	
		Sta	atement of Activities	\$ 9,134	



### Proprietary Funds Statement Of Cash Flows

For The Year Ended December 31, 2013 (In Thousands) Page 1 of 2

		Sewer Utility	C	ambers Freek Onal Park		Other Enterprise Funds	Total	4	vernmental Activities - Internal rvice Funds
CASH FLOWS FROM OPERATING ACTIVITIES:									
Cash Received From Customers	\$	52,981	\$	6.442	\$	8,838	\$ 68,261	\$	4,558
Cash Received - Interfund Services Provided	•	107	•			242	349	•	81,151
Cash Paid To Suppliers - Goods And Services		(11,072)		(6,055)		(6,027)	(23,154)		(23,767)
Cash Paid To Employees - Services And Benefits		(15,978)		(825)		(3,538)	(20,341)		(24,462)
Cash Paid - Interfund Services Used		(6,704)		(220)		(1,753)	(8,677)		(8,313)
Cash Paid - Claims And Insurance		_		_		_	_		(16,678)
Cash Received From Third Party Claims Recoveries		_		_		_	_		484
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		19,334		(658)		(2,238)	16,438		12,973
CASH FLOWS FROM INVESTING ACTIVITIES:									
Proceeds From Sale Of Investments		2,240,856		_		120,632	2,361,488		_
Purchase Of Investments		(2,189,634)		_		(118,348)	(2,307,982)		_
Interest Income From Investments		878		_		13	891		_
NET CASH PROVIDED BY INVESTING ACTIVITIES		52,100		-	_	2,297	54,397		_
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:									
Advances (To) From Other Funds		_		_		250	250		(2,955)
Operating Grants		151		6		1,288	1,445		324
Intergovernmental Revenue		_		_		990	990		_
Repayment of Advances (To) From Other Funds		_		_		(20)	(20)		2,809
Interfund Interest Income		_		_		_	_		139
Transfers In		3		2,258		498	2,759		4,821
Transfers Out		(2,312)		_		(346)	(2,658)		(182)
NET CASH PROVIDED (USED) BY						· · · · · · · · · · · · · · · · · · ·			
NONCAPITAL FINANCING ACTIVITIES	_	(2,158)		2,264	_	2,660	 2,766		4,956
CASH FLOWS FROM CAPITAL AND RELATED									
FINANCING ACTIVITIES:		640					640		
Assessment Principal, Interest, And Penalties Received		640		_		_	640		_
Proceeds From Connection Charges		4,582		-		_	4,582		-
Proceeds From Sale Of Capital Assets		10		(505)		_	10		559
Principal Paid On Debts Interest Paid On Debts		(5,936)		(505)		(270)	(6,441)		_
		(11,825)		(862)		(378)	(13,065)		_
Capital Contributions		_		_		4,202 142	4,202 142		_
Taxes		_		_		142	142		10.830
Transfers In For Capital Purposes		_		_		_	_		10,820
Transfers Out For Capital Purposes		(50.114)		(124)		- (C 207)			(55)
Acquisition Of Capital Assets  NET CASH USED BY CAPITAL		(50,114)		(124)	_	(6,287)	 (56,525)		(16,812)
AND RELATED FINANCING ACTIVITIES		(62,643)		(1,491)		(2,321)	(66,455)		(5,488)
NET INCREASE (DECREASE) IN CASH		6,633		115		398	7,146		12,441
CASH - Beginning Of Year		23,682		786	_	5,055	29,523		52,828
CASH - End Of Year	\$	30,315	\$	901	\$	5,453	\$ 36,669	\$	65,269



### Proprietary Funds Statement Of Cash Flows

For The Year Ended December 31, 2013 (In Thousands) Page 2 of 2

		Sewer Utility		Chambers Creek gional Park		Other Enterprise Funds		Total		overnmental Activities - Internal ervice Funds
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:										
Operating Income (Loss)	\$	8,268	\$	(2,272)	\$	(3,446)	\$	2,550	\$	3,328
Adjustments To Reconcile Operating Income (Loss) To Net Cash Provided (Used) By Operating Activities:										
Depreciation And Amortization		13,128		1,276		1,628		16,032		5,072
Overhead Allocation To Construction		(570)		_		_		(570)		_
Decrease (Increase) In Assets:		(050)		40		(110)		(4.000)		(4.5)
Receivables		(952)		42		(113)		(1,023)		(15)
Due From Other Funds		5 (50)		30		97		132		2,299
Due From Other Governments		(58)						(58)		210
Inventory		560		31		3		594		239
Increase (Decrease) In Liabilities:		(764)		37		(199)		(926)		(668)
Vouchers And Accounts Payable  Due To Other Funds		(61)		(27)		(199)		(46)		219
Due To Other Fullus  Due To Other Governments		(101)		(27)		13		(88)		(226)
Accrued Wages And Benefits Payable		9		7		11		27		129
Compensated Absences		(130)		(43)		(73)		(246)		(153)
Unearned Revenue		(130)		261		37		298		(155)
Estimated Claims Settlements		_		201		_		_		2,582
Landfill Postclosure Liabilities		_		_		(238)		(238)		_
Total Adjustments		11.066		1,614	_	1,208	_	13,888		9.645
•	_	,	_		_				_	, , ,
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$	19,334	\$	(658)	\$	(2,238)	\$	16,438	\$	12,973
NONCASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:										
Capital Assets Acquired By Contribution	\$	1,289	\$	-	\$	320	\$	1,609	\$	_
Purchase Of Capital Assets On Account		17,285		3,967		25		21,277		720
Noncash Capital Contribution		(1,289)		-		_		(1,289)		_
Net Decrease In Fair Value Of Investments		3		_		_		3		_
Net Change in Fair Value of Investments		(210)		_		_		(210)		_
Noncash Interest and Fiscal Charges		(1,724)		4	_	_		(1,720)	_	_
TOTAL NONCASH ACTIVITIES	\$	15,354	\$	3,971	\$	345	\$	19,670	\$	720
RECONCILIATION OF CASH AT END OF YEAR TO BALANCE SHEET:										
Cash Per Balance Sheet:										
Current And Restricted Assets:										
Cash In Treasury Pool	\$	28,205	\$	386	\$	4,392	\$	32,983	\$	65,269
Cash With Trustee		2,110		515	_	1,061		3,686		
TOTAL CASH - End Of Year	\$	30,315	\$	901	\$	5,453	\$	36,669	\$	65,269



# Fiduciary Funds Combined Statement Of Fiduciary Net Position

At December 31, 2013 (In Thousands)

	Pu T	Private- Purpose Trust Funds					
ASSETS							
Cash In Treasury Pool	\$	678	\$	152,730			
Cash And Investments With Trustee		-		9,001			
Investments, At Amortized Cost		-		550,462			
Assessments Receivable, Delinquent		-		1,144			
Taxes Receivable, Delinquent		_		36,769			
Accounts Receivable		_		1,956			
TOTAL ASSETS		678		752,062			
LIABILITIES							
Warrants Payable		-		31,068			
Vouchers And Accounts Payable		_		742			
Due To Note Holders		-		259			
Custodial Accounts		_		26,429			
Due To Special Districts/Other Governments		-		693,564			
TOTAL LIABILITIES		_		752,062			
NET POSITION							
Reserved For Specific Program Use		678		_			
TOTAL NET POSITION	\$	678	\$	_			



# Private-Purpose Trust Funds Combined Statement Of Changes In Fiduciary Net Position

For The Year Ended December 31, 2013 (In Thousands)

	 Total
ADDITIONS	
Fines And Forfeits	\$ 36
TOTAL ADDITIONS	36
DEDUCTIONS	
Current:	
General Government	1
TOTAL DEDUCTIONS	1
CHANGE IN NET POSITION	35
NET POSITION - Beginning Of Year	643
NET POSITION - End Of Year	\$ 678



#### NOTES TO FINANCIAL STATEMENTS

December 31, 2013

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

*Pierce County* is a municipal corporation governed by a locally elected seven-member council. The executive branch of government is elected at-large and consists of the County Executive, Assessor-Treasurer, and Auditor. The County provides services in the areas of public safety, fire inspection, road construction and maintenance, flood control, parks and recreation, judicial administration, land use planning and development, health and social services, sewer utility services, and certain solid waste programs.

#### REPORTING ENTITY

The accompanying financial statements present all funds, departments, and its blended component units, entities of *Pierce County* for which the County is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presents as funds of the primary government. Certain *Agency Funds* referred to as *Agency Funds - Other Governments/Special Districts* are also included. Pursuant to the laws of the State of Washington, the County Treasurer, as custodian of the agency fund assets, is the ex-officio treasurer of all special districts within the County. Funds received from or for such special districts are deposited in a central bank account and invested or disbursed according to instructions from the respective special districts. There are no other relationships with organizations of such a nature and significance that exclusion would render the County financial statements incomplete or misleading.

**Blended Component Units.** There is one legally separate entity, the *Flood Control Zone District*, which serves all the citizens of *Pierce County* and is reported as a blended component unit.

The Flood Control Zone District was created under the authority of RCW 86.15 to manage, plan, and construct flood control facilities within the County. By statute, the County Council and County Executive serve as the District's Board of Supervisors. The Flood Control Zone District is reported as a Nonmajor Special Revenue Fund.

**Related Organizations.** County officials are responsible for appointing the members of the boards of certain related organizations. There is no evidence that the Council can influence the programs and activities of these organizations or that they create a significant financial benefit or burden to the County. For these reasons they do not warrant inclusion in the reporting entity. There were no material financial transactions during 2013 between the County and the following related organizations: the *Pierce County Housing Authority*, the *Community Development Corporation*, the *Economic Development Corporation*, and the *Pierce Conservation District*.

**Joint Ventures.** The County participated in two joint ventures during 2013. One joint venture is with the City of Tacoma: The *Tacoma - Pierce County Health Department*. *South Sound 911*, is with the cities of Tacoma, Lakewood, Fife and with the West Pierce Fire and Rescue Department. The second joint venture, *South Sound 911*, was formed to replace LESA in 2013 to provide consolidated public safety communications services to 37 law enforcement and fire protection agencies.

#### **GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all nonfiduciary activities of the County. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which direct expenses of given functions or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and 2) Grants and contributions that

are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, though the latter are excluded from government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in fund financial statements.

#### MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND BASIS OF PRESENTATION

**Government-Wide Financial Statements.** The economic resources measurement focus and the accrual basis of accounting are used to prepare government-wide financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule the effect of interfund activity has been eliminated from government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the sewer utility and various other County functions, and certain indirect costs that have been included as part of program expenses reported for various functional activities. Elimination of these charges would distort direct costs and program revenues reported for the related functional activities.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

**Governmental Funds.** General government programs are accounted for in governmental funds using the flow of current financial resources measurement focus and the modified accrual basis of accounting.

Under the flow of current financial resources measurement focus, only current assets and current liabilities are generally included in governmental fund balance sheets. Reported fund equity (net current assets) is considered a measure of "expendable available financial resources". Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, governmental fund operating statements present a summary of sources and uses of "expendable available financial resources" during the current period.

Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when "measurable and available"). "Measurable" means the amount of a transaction can be determined. "Available" means the revenue is collectible within the current fiscal period or collected within 30 days of the end of the current fiscal period in order to pay liabilities of the current period. Expenditures are recorded when related liabilities are incurred and will be liquidated with expendable available resources. However, debt service expenditures, as well as claims and judgments are recorded only when payment is due.

Revenues susceptible to accrual, such as certain taxes, interest earnings on investments, rents, interfund payments for services and payments from other governmental units, are recorded when earned. Other taxes and receipts become measurable and available when received and are recognized as revenue at that time. Entitlements are recorded at the time of receipt or earlier if the "susceptible to accrual" criteria are met. Expenditure-driven grants are recognized as revenue when qualifying expenditures have been incurred and all other grant requirements have been met.

**Proprietary Funds.** Certain county business-type activities and centralized intragovernmental activities are accounted for in *Enterprise Funds* and *Internal Service Funds*, respectively. Proprietary funds use the cost of services or flow of economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when liabilities are incurred. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing, producing, and/or delivering goods in connection with respective

principal ongoing fund operations. Principal operating revenues are charges to customers for sales and services. The *Sewer Utility Fund* specifically recognizes operating revenues for the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses result directly from transactions that provide principal services. All other revenues and expenses that do not meet these criteria are reported as nonoperating revenues and expenses.

**Fiduciary Funds** are used to account for assets held in a trustee capacity or as an agent on behalf of other governments, special districts, private organizations or individuals.

#### **FUND FINANCIAL STATEMENT PRESENTATION**

The County reports two major governmental funds and two major proprietary funds. All nonmajor governmental funds are summarized into a single column in the governmental fund financial statements. All nonmajor proprietary funds are similarly summarized in a single column in proprietary fund statements, which also include a summary column for *Internal Service Fund* statements. Fiduciary fund statements include private-purpose trust funds and certain agency funds.

A variety of County programs are accounted for in nonmajor governmental funds, primarily programs such as arts; community development; criminal justice activities; enhanced 911 emergency telephone system; parks; open space acquisition; surface water management; payment of debt service; nonmajor capital projects and certain other services.

**Governmental Fund Types.** The County reports the following governmental fund types:

**General Fund** is the primary County operating fund and accounts for all general government financial resources except those required to be accounted for in another fund type.

**Special Revenue Funds** are used to account for and report the proceeds of specific revenue sources that are generally legally restricted to expenditure for specific purposes other than debt service or capital projects.

**Debt Service Funds** are used to account for the accumulation of resources for payment of principal and interest on County general obligation bonds.

**Capital Project Funds** account for acquisition, construction, and remodeling of major capital facilities and for major capital equipment purchases.

The County reports the following major governmental funds:

*General Fund* provides general government services funded primarily by general revenues such as property and sales taxes, and charges for general government services.

Roads Special Revenue Fund is funded primarily by portions of property and sales taxes dedicated to maintenance and operation of public roads in the County.

**Proprietary Fund Types.** Two classifications of Proprietary Funds are used to account for certain business-type activities and interfund services.

**Enterprise Funds** account for various business-type activities for which a fee is charged to external users for services such as sewer utilities, solid waste collection, ferry and airport operations, and public golf courses.

**Internal Service Funds** account for centralized services provided to other County departments or agencies on a cost reimbursement basis. Centralized intragovernmental services include heavy equipment and vehicle acquisition and maintenance; computer systems and data processing; operation of County facilities and communications systems; risk management; and general administrative services.

The County reports the following major Enterprise Funds:

Sewer Utility Fund accounts for all activities needed to provide sewer services to County residents, including but not limited to administration, operations, maintenance, construction, and related debt service.

Chambers Creek Regional Park Fund accounts for development and operations of a championship eighteen-hole golf course and trail system on land adjacent to the sewer utility wastewater treatment plant.

Nonmajor *Enterprise Funds* include the business-type activities for ferry services, solid waste management and landfill reserve, airport operations and certain golf course operations.

**Fiduciary Fund Types.** Two major classifications of fiduciary funds are used to account for assets held in a trustee capacity or as an agent on behalf of others as follows:

**Private Purpose Trust Funds** are used by *Pierce County* in a fiduciary capacity as trustee or agent for funds held for forfeited performance bonds, for preservation of Lake Tapps, and held for the Nisqually Interpretive Center. **Private-Purpose Trust Funds** are accounted for in essentially the same manner as proprietary funds.

**Agency Funds** are custodial in nature and, accordingly, do not measure results of operations and do not apply a measurement focus. The County recognizes two major classifications of *Agency Funds*: 1) Those used with operations of County government such as undistributed taxes, and salary and claim clearing funds; and 2) Those which account for cash received and disbursed by the County operating as 'ex officio' treasurer or collection agent for special districts and other governments such as school districts and fire districts. The County has no equity or financial interest in agency funds where the role of the County is limited to that of an agent to account for assets held for other governments.

#### **CASH**

Cash includes cash on hand, demand deposits, and certain short-term investments held in the treasury pool or held in certain trustee accounts. The treasury pool invests all short-term cash surpluses not otherwise invested by individual funds. Earnings from these investments are allocated to the *General Fund* for financing general County operations. Since participating funds use the pool as if it were a demand deposit account, proprietary fund equity in treasury pool is considered cash for cash flow reporting purposes.

#### **INVESTMENTS**

Investments held by the County are reported at fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale. County government funds are invested based on a predetermined percentage of cash balance in each fund. Certain fiduciary funds direct the nature of investments made by the County as trustee or agent for such funds.

#### **RECEIVABLES AND PAYABLES**

Taxes Receivable. Property taxes are recorded on governmental fund balance sheets as "Taxes Receivable" and "Deferred Revenues" based on the levy date. Taxes assessed upon real property and mobile homes that meet the definition of real property attach as a lien on January 1 of each year. Taxes assessed upon personal property attach as a lien when listed with and valued by the County Assessor. Property taxes are levied for subsequent year collection by the County Council no later than the first Monday in December of the year preceding the lien and collection year. Property tax payments can be made on or after February 15 and are due in equal semi-annual installments by April 30 and October 31 of each year. Delinquent taxes are subject to 12% interest per annum computed on a monthly basis. Additionally, property taxes becoming delinquent on June 1 of the year due are subject to a 3% penalty and property taxes still delinquent on December 1 of the year due are subject to an additional 8% penalty. In accordance with state law, the County may begin foreclosure proceedings for a tax lien on real property when three years have passed since the first delinquency. The County does not record an allowance for uncollectible property tax because taxes are generally secured by liens on related real property and are realizable.

Property tax revenues are distributed monthly on a levy basis to junior taxing districts including cities and towns; fire protection, sewer, school, water, and drainage districts; the port; the rural library; and parks and recreation districts.

State law permits the levy of taxes, to a maximum of \$1.80 per \$1,000 of assessed valuation, for general governmental services. However, state law also dictates that unless a higher rate is approved by a majority of voters through an election, the annual increase in property taxes payable in the following year shall be limited.

The annual tax increase is limited to the lesser of the Implicit Price Deflator (IPD), or 1% of the amount of regular property taxes lawfully levied in the highest of the three most recent years in which such taxes were levied, plus:

New construction within the taxing district.

Improvements within the taxing district.

Increase in state assessed property within the taxing district.

Increase in state assessed property within the taxing district.

Increase in state assessed property within the taxing district.

Increase in state assessed property within the taxing district.

Increase in state assessed property within the taxing district.

For 2013, *Pierce County* was permitted to levy \$1.526 per \$1,000 on 2012 assessed valuation of \$69.1 billion for general operating purposes and \$.0571 for conservation futures programs. Statute also authorizes a levy of \$2.116 per \$1,000 of assessed valuation for County road construction, road maintenance, and related services within unincorporated *Pierce County*.

Assessments Receivable. Assessments levied against real property located within sewer utility local improvement districts are recorded as "Assessments Receivable" and "Capital Contributions" when assessment rolls are issued. Proceeds are restricted for revenue bond debt service. Similarly, road improvement district special assessments are recorded as "Assessments Receivable" and "Deferred Revenues" when assessment rolls are issued. Special assessments are recognized as revenue when available for payment of current liabilities and proceeds are restricted for special assessment debt service. Assessments receivable total \$2.5 million at December 31, 2013. At year-end, any delinquent amounts and allowance for uncollectible assessments are not material.

**Due To/From Other Governments**. Amounts due to or from other governments for activity such as grants, shared revenues and charges for services are accrued at year-end.

**Interfund Receivables and Payables.** Receivables and payables resulting from lending or borrowing activity between funds are classified as "Interfund Loans Receivable/Payable" when repayment is expected during the next fiscal year; or as "Advances To/From Other Funds" when long-term repayment is expected. Such long-term advances are offset by a fund balance reserve for governmental fund types to indicate such amounts are not expendable available financial resources. All other interfund balances are classified as "Due From Other Funds", or "Due To Other Funds". Any residual balances outstanding between governmental activities and business-type activities are reported in government-wide financial statements as "internal balances".

Charges for goods provided or services rendered between departments and funds are recorded as operating revenues. Operating subsidies and capital contributions are recorded as transfers.

**Accounts and Contracts Receivable.** All trade and contracts receivable are presented net of any allowance for uncollectible accounts. The following schedule presents gross receivables with related estimated uncollectible accounts at December 31, 2013:

Governmental Activities Accounts and Contracts Receivable (In Thousands)	Ger	eral Fund	Re	oads	Gov	Other ernmental Funds		Total ernmental ctivities
Accounts Receivable	\$	8,203	\$ 23		\$ 4,657		\$	12,883
Contracts Receivable		238		_		522		760
Estimated Uncollectible Accounts		(100)				(1,776)		(1,876)
Accounts and Contracts Receivable, Net	\$	8,341	\$	23	\$	3,403	\$	11,767
Business-Type Activities Accounts and Contracts Receivable (In Thousands)	Sewer Utility		Chambers Creek Regional Park		Other Enterprise Funds		Total Business- Type Activities	
Accounts Receivable	\$	8,721	\$	49	\$	536	\$	9,306
Contracts Receivable		175		_		-		175
Estimated Uncollectible Accounts		(43)				_		(43)
Accounts and Contracts Receivable, Net	ć	8,853	\$	49	\$	536	\$	9,438

#### **INVENTORIES AND PREPAID ITEMS**

Inventories are valued at cost using the first-in, first-out costing method. Inventories for governmental fund types are not significant at December 31, 2013 and, accordingly, are not recorded for financial reporting purposes and are recorded as expenditure when purchased. Proprietary fund types recognize the cost of inventory items as expense when consumed. Certain other purchases representing costs applicable to future accounting periods are recorded as prepaid items in both government-wide and fund financial statements. Any prepaid items in governmental fund statements are offset by fund balance reserves to indicate amounts that are not considered to be expendable available financial resources.

#### **RESTRICTED ASSETS**

Resources for construction, debt service and other future obligations within *Enterprise Funds* are segregated and classified as restricted assets. Related liabilities are included on the balance sheet as liabilities payable from restricted assets or as certain long-term liabilities.

#### **CAPITAL ASSETS AND DEPRECIATION**

Capital Assets. Capital assets, including land, buildings, property, plant, equipment and public domain infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in applicable governmental or business-type activities columns in government-wide financial statements. Intangible assets and computer software are considered capital assets when capitalizable costs exceed \$1.0 million. Buildings and infrastructure assets are considered capital assets when initial individual cost exceeds \$75,000. Other assets are defined as capital assets when initial individual cost is more than \$5,000 with an estimated useful life in excess of one year. Such assets are reported at historical cost or estimated historical cost determined using the current replacement cost method, if actual historical cost is not available. Donated assets are recorded at donor cost or estimated fair market value at date of donation. Estimated cost of infrastructure assets includes the entire network of roads, bridges, levees, and surface water improvements acquired after January 1, 1981. Certain proprietary fund asset costs include related interest expense incurred during construction.

**Depreciation.** Exhaustible capital assets are depreciated on the straight-line method over estimated useful lives as follow:

Structures and buildings	-	25 to 75 yrs.	Transportation equipment	-	3 to 10 yrs.
Airport hangars	-	10 yrs.	Tools and shop equipment	-	3 to 5 yrs.
Furniture and office equipment	-	4 to 15 yrs.	Other equipment	-	5 yrs.
Sewer pumping plant, collection an	d		Infrastructure	-	25 to 99 yrs
transmission lines	_	10 to 50 yrs.	Intangible Assets/Software	-	5 to 10 yrs

Proprietary funds charge depreciation of exhaustible capital assets to operating expense. Repairs and maintenance are expensed as incurred. Major renewals, replacements and betterments are capitalized.

**Net Investment In Capital Assets** reported in the government-wide statement of net position excludes \$130.4 million of long-term debt issued for capital purposes but unspent at December 31, 2013. Such unspent bond proceeds include \$24.3 million for governmental activities and \$106.1 million for business-type activities.

#### **DEFERRED INFLOWS OF RESOURCES**

In addition to assets, the statement of net position may report a separate financial statement element for deferred outflows of resources. This separate element represents consumption of net position that applies to a future periods and, accordingly, will not be recognized as an outflow of resources (expense/ expenditure) until then. The County has no material amounts that qualify for reporting in this category.

In addition to liabilities, the statements reflecting financial position may report a separate financial statement element for deferred inflows of resources. This separate element represents an acquisition of net position that applies to future periods and, accordingly, will not be recognized as an inflow of resources (revenue) until that time. The County has one item, unavailable revenue from property taxes, which qualifies for reporting in this category. The deferred inflow of resources from unavailable property tax revenue occurs only in governmental

fund financial statements prepared under the modified accrual basis of accounting and, accordingly, is reported as a deferred inflow of resources only in the governmental funds balance sheet. This amount is deferred and will be recognized as an inflow of resources in the period that the amounts become available.

#### LONG-TERM OBLIGATIONS AND DEFERRED CHARGES

Governmental funds recognize bond premium and discounts, and issuance costs in the current period. Bond proceeds are reported as other financing sources net of any applicable premium or discount. Issuance costs are reported as debt service expenditures.

Long-term obligations are reported as liabilities in the statements of net position for applicable governmental and business-type activities in government-wide financial statements and in proprietary fund type statements. Bond premiums and discounts are deferred and amortized over the life of the related bonds using the straight line method (which approximates the effective interest method). Debt issuance costs are expensed in the period incurred. Bonds payable are reported net of premiums and discounts.

Deferred charges in *Enterprise Funds* include preliminary survey charges, and landfill closure and postclosure costs. Preliminary planning costs incurred for proposed projects are deferred pending construction of the project. Costs relating to projects ultimately constructed are transferred to construction in progress. Costs relating to abandoned projects are charged to expense. *Solid Waste Management Fund* landfill postclosure costs are amortized over an estimated postclosure care period of 25 years.

Arbitrage occurs when County funds borrowed at tax-exempt interest rates are invested by the County in higher yielding taxable securities. When such investment interest earnings exceed interest expense for tax-exempt debt, the County records a liability to the federal government and reduces interest revenue. When such interest earnings are less than interest expense, a receivable and interest revenue for any federal government refund are recorded.

#### **COMPENSATED ABSENCES**

The liability for compensated absences consists of unpaid vacation, sick leave, compensatory time, and County portions of related payroll taxes. The liability for compensated absences is accrued when incurred in government-wide, proprietary, and fiduciary fund financial statements.

Vacation is earned based on a legally prescribed formula that allows an employee to accumulate at year-end the greater of forty-five days or one year's vested accrual of vacation hours.

Sick leave is earned at the rate of one day per month with no maximum accumulation specified. Employees are entitled to receive 25% to 75% of accumulated sick leave (up to 200 days) upon termination due to retirement, disability, or death; or 10% of accumulated sick leave (up to 200 days) upon other termination in good standing. For reporting purposes, 10% of accumulated sick leave is accrued. The vesting method is used to calculate sick leave.

#### OTHER POSTEMPLOYMENT BENEFITS

Lifetime full medical coverage is provided to full-time law enforcement officers who became members of the Law Enforcement Officers and Fire Fighters (LOEFF) retirement system prior to October 1, 1977. During 2007 the County adopted current financial reporting standards to measure and report the costs of this benefit program (see Note 12). Accordingly, a liability for the accumulated unfunded actuarially required contribution is reported in the statement of net position. Actual postemployment medical benefit costs are reported as expenditures in the year incurred.

#### **FUND BALANCE COMPONENTS**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. Fund balance of governmental funds are reported as either nonspendable, restricted, committed, assigned, or unassigned. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

**Nonspendable Fund Balance** includes items that cannot be spent because the related assets are not in spendable form or must be maintained intact. This includes nonspendable resources such as the long-term portions of loans and contract receivable.

**Restricted Fund Balance** represents resources with restrictions on use imposed either by an external party (such as creditors, grantors, or donors); or imposed by law (such as federal or state regulations, the County charter, or enabling legislation).

**Committed Fund Balance** can be used only for specific purposes pursuant to constraints imposed by a formal action such as a County ordinance adopted by the County's highest level of decision-making authority, the County Council with approval of the County Executive. Similar formal action is required to create, modify, or rescind an ordinance.

**Assigned Fund Balance** includes amounts that are constrained by the County's intent to be used for a specific purpose, but are neither restricted nor committed. Use of assigned fund balance may be established by the County Council, the County Executive, or, in certain circumstances, by the Director of Budget & Finance. No formal action is required to reallocate assigned fund balance. For governmental funds other than the *General Fund*, assigned fund balance is the residual amount within the fund that is not restricted or committed.

**Unassigned Fund Balance** is the residual amount of the *General Fund* not included in the four categories described above. Also, any deficit fund balances within the other governmental fund types are reported as unassigned.

Funds are created by ordinance by the County Council and County Executive and money is authorized to be transferred to certain funds for a particular purpose. At this point, balances in these funds are at least committed, and may be further restricted depending on whether there is an external party, constitutional provision, or enabling legislation constraint involved. Subsequent transfers in to these funds are classified as assigned fund balance.

#### **NET POSITION AND FUND BALANCE POLICIES**

**Net Position Flow Assumption**. When both restricted resources (such as bond or grant proceeds) and unrestricted resources are used to fund outlays for a particular purpose, County policy stipulates use of restricted resources first, then unrestricted resources as needed. This flow assumption is used to determine amounts reported as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements.

**Fund Balance Flow Assumptions**. When both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance) are available for use to fund outlays for a particular purpose in governmental funds, County policy stipulates use of restricted resources first, then unrestricted resources as needed. When expenditures are incurred which can be paid from unrestricted resources, committed fund balance will be spent first, followed by assigned fund balance and then by unassigned fund balance.

**Minimum Fund Balances**. The minimum fund balance goal established by the County is that *General Fund* will retain unreserved fund balance (determined on the budget basis of accounting) of at least 10 percent of the upcoming year's *General Fund* budgeted expenditures.

The goal for all other funds is to retain sufficient fund balance to provide adequate cash flow; support designated mandates; finance infrastructure needs; meet equipment replacement schedules; and comply with other minimum requirements as may be established specifically for each fund.

**Use of Fund Balance**. Fund balance in the *General Fund* may be utilized to fund one-time activities such as, but not limited to, equipment outlay, capital construction, and one-time operational projects.

#### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **BUDGETARY DATA**

**Budget Policies and Controls.** In accordance with the Pierce County Charter, the County Council is required to adopt annual budgets for all budgeted funds for the next fiscal year no later than thirty days prior to the end of the current fiscal year. Each quarter during the fiscal year, the executive must submit a written report to the council explaining the relationship between actual and budgeted year-to-date revenues and expenses, and the estimated income and expenses. If income is estimated to be less than anticipated, the council may reduce appropriations as necessary to keep expenditures within income. Budgets may be administratively revised within all funds except the *General Fund* and within departments in the *General Fund* as long as the total appropriation is not changed. All appropriations lapse at the end of the year with the exception of project-length budgets for certain capital projects.

The County Council may also modify the budget on an emergency basis by appropriating contingency funds, revenues received in excess of budgeted revenues, or funds from any other legally available source.

The legal level of budgetary control, the level at which expenditures may not legally exceed appropriations, is the fund level for all funds except for the *General Fund*, which is budgeted at the department level.

Four Special Revenue Funds were not budgeted in 2013. No budget is required for the Treasurer's Operations and Maintenance Special Revenue Fund pursuant to RCW 84.56.020. The Anti-Profiteering and Revolving Special Revenue Fund, the Endangered Species Act Special Revenue Fund and the Elections Equipment Replacement Special Revenue Fund were not budgeted because no expenditures were anticipated.

**Basis of Budgeting.** The annual budget is prepared using the modified accrual basis of budgeting consistent with generally accepted accounting principles (GAAP) for governmental fund types (the *General Fund*, and *Special Revenue*, *Capital Project* and *Debt Service Funds*). Budget basis accounts are integrated in the accounting system and presented herein with comparison to actual results of operations for the *General Fund* and the major *Special Revenue Funds*.

The Pierce County Charter requires proprietary fund budgets. Budgets for proprietary funds are prepared on a revenue and expense basis similar to the budgets for governmental fund types.

**Encumbrances.** An encumbrance system is maintained to account for commitments resulting from approved purchase orders and contracts. All appropriations lapse at the end of the year with the exception of *Capital Project Funds*. Accordingly, encumbrances outstanding at year-end must be absorbed within budget appropriations for the next year. Outstanding encumbrances in *Capital Project Funds* do not constitute expenditures or liabilities and are included in restricted, committed, and assigned fund balance classifications as appropriate. Outstanding encumbrances for governmental funds other than *Capital Project Funds* are not material at year-end.

#### **DEFICIT FUND EQUITY**

The Real Estate Excise Tax County Improvement Capital Project Fund reported a deficit fund balance of \$1.7 million. The deficit is due to an interfund loan payable that will be repaid ratably thru 2021.

The Parks Construction Capital Project Fund and the Paths and Trails Construction Capital Project Fund reported deficit fund balances of \$90,000 and \$303,000, respectively. The deficit fund balances are temporary in nature, due to timing differences in the reimbursement of certain project expenditures.

The Chambers Creek Regional Park Fund reported a net position deficit of \$6.0 million due primarily to start-up costs for the new golf course for construction and the first five years of operation. The downturn in the economy also contributed to a reduction in recreational activity. The deficit will be recovered over the next few years as golf course operations are developed and marketed. The golf course will host the U.S. Open Golf Tournament in 2015.

#### RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

As mentioned earlier, government-wide financial statements are prepared using the economic resources measurement focus and full accrual method of accounting; and fund financial statements are prepared using the

flow of resources measurement focus and modified accrual method of accounting. The different measurement focuses and methods of accounting result in certain differences between government-wide and fund financial statements. Such differences are summarized in reconciliations included as part of the governmental fund financial statements.

**Governmental fund balance sheet.** The balance sheet for governmental funds includes a reconciliation of differences between total governmental fund balances and net position of governmental activities reported in the government-wide statement of net position. The schedule presents detailed explanations for major elements of the reconciliation including certain government-wide assets, liabilities, and net position not included in governmental fund balance sheets.

Governmental fund statement of revenues, expenditures, and changes in fund balances. The statement of revenues, expenditures, and changes in fund balances for governmental funds includes a reconciliation that summarizes differences between "Net Change in Fund Balances – Total Governmental Funds" and "Changes in Net Position of Governmental Activities" reported in the government-wide statement of activities. Detailed explanations of certain differences are presented below.

The first element of the reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense..." Details of the \$31.2 million difference are as follows:

(In	Thousands)
\$	52,165
	532
	(1,472)
	(19,991)
\$	31,234

An additional element of that reconciliation states "Governmental funds report the issuance of long-term debt; the repayment of the principal on long-term debt; and related items occurring when debt is first issued (such as issuance costs, premiums, and/or discounts) as increases or decreases in total governmental fund balances" and "This amount represents the net effect of differences in the treatment of such long-term debt and related items." The difference of (\$26.4) million consists of the following:

	(in	thousands)
Changes in governmental fund balances include decreases for repayment of principal on long-term debt and changes in related premiums, discounts and amortization of losses on refundings. In entity-wide statements, principal payments and related charges are treated as a reduction of debt resulting in adjustments to governmental fund balance to determine changes in net assets for government-wide reporting as follows:		
Repayment of principal on long-term debt	\$	8,558
Related premiums, discounts and amortization, net		902
Increase in debt and premiums net of discounts.		9,460
Changes in governmental fund balances include increases for debt issued or incurred.		
Such increases in debt and related premiums, discounts and losses on refundings are		
excluded from changes in net assets for government-wide reporting as follows:		
General obilgation bonds issued		(31,030)
Related premiums and discounts, net		(3,198)
Contract payable incurred		(1,664)
Increase in debt and premiums, net of discounts, and issue costs.		(35,892)
Net adjustment to increase Net Changes in Fund Balances - Total Governmental		
Funds to determine Changes in Net Assets of Governmental Activities	\$	(26,432)

An additional element of the reconciliation states "Changes in certain accrued assets and liabilities are included in the statement of activities. Such changes do not require the use of current financial resources and, therefore, are not included in the change in governmental fund balances." The detail of the \$631,000 difference follows:

	(In 1	Thousands)
The increase in the liability for compensated absences is accrued as expense and reduces		
government-wide net position in the statement of activities. Changes in the liability are not		
included in governmental fund statements.	\$	977
The increase in the liability for other post employment benefits is accrued as expense and reduces		
government-wide net position in the statement of activities. Changes in the liability are not		
included in governmental fund statements.		(1,339)
The decrease in accrued interest reduces expense and increases government-wide net position		
in the statement of activities. Changes in accrued interest expense are not included in		
governmental fund statements.		993
Net adjustment to decrease Net Changes In Fund Balances - Total Governmental		
Funds to determine Changes In Net Position of Governmental Activities	\$	631

Another element of the reconciliation states "Internal Service Funds are used by management to charge the costs of certain activities to individual funds. The net revenue of such activity is not included in the change in governmental fund balances." The detail of the \$13.4 million difference follows:

	(In	Thousands)
To eliminate profit (loss) from services provided between <i>Internal Service Funds</i> and services provided to governmental funds (e.g. within governmental activities).	\$	2,838
To eliminate interest income and expense between Internal Service Funds and		
governmental funds (e.g. within governmental activities).		82
To eliminate transfers between Internal Service Funds and transfers		
to or from governmental funds (e.g. within governmental activities).		9,853
To record income from external sources for <i>Internal Service Funds</i> .		622
Net adjustment to increase Net Changes In Fund Balances - Total Governmental		
Funds to determine Changes In Net Position of Governmental Activities	\$	13,395

#### **NOTE 3 - CASH AND INVESTMENTS**

As of December 31, 2013, the County has the following investments and maturities:

Investment Type	Total	Investment Maturities (in months)									
(In Thousands)	Fair Value	Le	ess Than 1		2 to 3		4 to 6		7 to 12		lore than 12
Certificates of Deposit Local Government	\$ 25,120	\$	-	\$	-	\$	120	\$	25,000	\$	-
Investment Pool	921,755		921,755		_		_		_		-
Federal Home Loan Bank	51,627		_		-		20,002		-		31,625
Federal Home Loan  Mortgage Corporation  Federal National Mortgage	54,108		-		10,027		-		-		44,081
Association - Bonds	69,584		_		_		_				69,584
Total	\$ 1,122,194	\$	921,755	\$	10,027	\$	20,122	\$	25,000	\$	145,290 (1)

Of the securities maturing in more than 12 months \$25,000 are callable one time and \$86,900 are callable quarterly.

**Interest Rate Risk**. The County investment policy does not specifically address the management of interest rate risk. The exposure to fair value losses arising from increasing interest rates is managed by limiting the weighted average maturity of the portfolio to between six months and one year.

**Credit Risk.** Through its investment policy, the County manages credit risk by restricting County investments to obligations of the U.S. Treasury, U.S. Government agencies and instrumentalities; bankers acceptances; primary certificates of deposit issued by qualified public depositories designated by the Washington Public Deposit Protection Commission; the Washington State local government investment pool; municipal bonds issued by the state or its local governments; and repurchase agreements collateralized by any previously authorized investments. Bankers' acceptances must be ranked in either of the two highest rating categories by Moody's

Investor Service or Standard & Poor's. With the exception of U.S. Treasuries, Government agencies, instrumentalities, and the Local Government Investment Pool, no more than 20% of investments shall be from any single issuer. The credit quality distribution for securities with credit exposure as a percentage of total investments at December 31, 2013 follows:

	Moody's	
Investment Type	Investor Service	Standard & Poor's
Local Government Investment Pool	Not rated	Not rated
Federal Home Loan Bank	Aaa	AA+
Federal Home Loan Mortgage Corp	Aaa	AA+
Federal National Mortgage Association	Aaa	AA+

**Custodial Credit Risk**. County investment policy limits deposits in any single financial institution to 20% of the non-trustee portfolio to minimize custodial credit risk. At December 31, 2013 all cash and time deposits, which total \$59.8 million, are insured by either federal depository insurance or by the Washington Public Deposit Protection Commission (WPDPC).

#### **NOTE 4 - RESTRICTED ACCOUNTS**

Certain assets are restricted for specific purposes under provisions of various bond indentures and County ordinances. Certain assets of *Enterprise Funds* are restricted for debt service and future construction in *Sewer Utility Funds;* for landfill self-insurance and postclosure costs in the *Solid Waste Management Fund;* and for capital purposes in the *Airport Fund*.

#### **MAJOR ENTERPRISE FUND**

Sewer Utility Funds. Restricted assets for sewer utilities at December 31, 2013 are as follows:

Sewer Utility Restricted Assets (In Thousands)	 Bond Accounts	 Total		
Cash In Treasury Pool	\$ 62	\$ 20,186	\$ 20,248	
Investments	16,811	153,026	169,837	
Accrued Interest And Penalties	140	81	221	
Assessments Receivable	2,398	-	2,398	
Advances Receivable	 -	814	814	
Total Restricted Assets	\$ 19,411	\$ 174,107	\$ 193,518	

At year-end \$15.0 million of sewer utility net position is restricted for debt service, and \$52.7 million is restricted for capital projects at December 31, 2013.

#### **NONMAJOR ENTERPRISE FUNDS**

**Airport Fund.** At December 31, 2013, restricted *Airport Fund* assets of \$320,000 exceeded restricted liabilities of \$60,000, resulting in total fund net position of \$260,000 restricted for capital purposes in the *Airport Fund*.

**Solid Waste Management Funds.** Restricted assets for operations, landfill reserves, and postclosure care costs at December 31, 2013 are as follows:

Solid Waste Management Restricted Assets (In Thousands)	Оре	Operations		Self-Insurance Reserve		Postclosure Care Accounts		Total
Cash In Treasury Pool	\$	_	\$	248	\$	813	\$	1,061
Investments		-		1,399		5,498		6,897
Assessments Receivable		103		-		_		103
Landfill Postclosure Receivable		_		_		1,033		1,033
Total Restricted Assets	\$	103	\$	1,647	\$	7,344	\$	9,094

The County contracts with Pierce County Recycling, Composting, and Disposal, LLC (PCRCD) to provide postclosure maintenance for the two closed County-owned landfills.

The County is required by the Code of Federal Regulations and the Washington Administrative Code to provide financial assurance that postclosure care costs associated with County-owned landfills will be funded. At year-end, \$7.3 million of assets in the postclosure care accounts are held as restricted assets to fund estimated liabilities of \$4.9 million. Changes in estimated liabilities may occur in the future due to inflation or deflation, technology, or changes in postclosure care requirements. Unfunded portions of certain postclosure liabilities are recorded as a receivable (deferred charge). In addition, the *Landfill Reserve Self-Insurance Trust Account* was established to fund future investigation and remediation, if any, of custodial landfill sites. At year-end, \$1.6 million is held as restricted assets in the self-insurance reserve fund for such purposes. Net position restricted for landfill self-insurance and postclosure costs total \$4.0 million at year-end. At December 31, 2013, the County and PCRCD are in compliance with all provisions of the contract, and with related state and federal regulations.

**NOTE 5 - CAPITAL ASSETS** 

Capital asset activity for the year ended December 31, 2013, is summarized as follows:

Governmental Activities Capital Asset Activity (In Thousands)	 Balance 01-01-13	A	dditions	tions Re		Balance 12-31-13
Capital assets not being depreciated:						
Land and land rights	\$ 221,290	\$	10,608	\$	(722)	\$ 231,176
Construction in progress	 165,923		59,917		(26,012)	 199,828
Total capital assets not being depreciated	387,213		70,525		(26,734)	431,004
Capital assets being depreciated:						
Buildings	266,722		2,893		_	269,615
Improvements other than buildings	19,436		24		_	19,460
Machinery and equipment	109,745		9,340		(5,062)	114,023
Infrastructure	510,578		10,381		_	520,959
Total capital assets being depreciated	906,481		22,638		(5,062)	924,057
Less accumulated depreciation for:						
Buildings	(72,534)		(7,409)		436	(79,507)
Improvements other than buildings	(5,718)		(919)		-	(6,637)
Machinery and equipment	(61,991)		(8,073)		4,160	(65,904)
Infrastructure	 (104,980)		(8,662)			(113,642)
Total accumulated depreciation	(245,223)		(25,063)		4,596	(265,690)
Total capital assets being depreciated, net	661,258		(2,425)		(466)	658,367
Governmental activities capital assets, net	\$ 1,048,471	\$	68,100	\$	(27,200)	\$ 1,089,371

Business-Type Activities Capital Asset Activity (In Thousands)	Balance 01-01-13		 Additions		Reductions		Balance 12-31-13	
Capital assets not being depreciated:								
Land and land rights	\$	51,779	\$ -	\$	-	\$	51,779	
Construction in progress		69,417	76,207		(893)		144,731	
Avigation rights		562	 _		_		562	
Total capital assets not being depreciated		121,758	76,207		(893)		197,072	
Capital assets being depreciated:								
Buildings and system		93,872	-		(1,093)		92,779	
Improvements other than buildings		60,520	-		(89)		60,431	
Machinery and equipment		98,193	1,269		(110)		99,352	
Infrastructure		419,692	 1,289		_		420,981	
Total capital assets being depreciated		672,277	2,558		(1,292)		673,543	
Less accumulated depreciation for:								
Buildings and system		(47,999)	(1,834)		241		(49,592)	
Improvements other than buildings		(10,262)	(1,939)		36		(12,165)	
Machinery and equipment		(30,341)	(3,725)		73		(33,993)	
Infrastructure		(167,810)	 (8,534)		_		(176,344)	
Total accumulated depreciation		(256,412)	(16,032)		350		(272,094)	
Total capital assets being depreciated, net		415,865	(13,474)		(942)		401,449	
Business-type activities capital assets, net	\$	537,623	\$ 62,733	\$	(1,835)	\$	598,521	

**Construction In Progress** activity during 2013 included certain completed projects for governmental and business-type activities transferred within capital assets from construction in progress to the departments responsible for maintaining the assets. Certain other projects were expensed as minor improvements and repairs.

The reduction of construction in progress for governmental activities of \$26 million includes \$23.5 million of completed projects placed in service and transferred to other capital asset classifications, and \$2.5 million expensed for various noncapital improvements and repairs to County facilities. The \$23.5 million of capitalized completed projects includes major projects of \$7.9 million for surface water land acquisitions and improvements; \$4.9 million of road construction projects; and \$4.6 million of County facility improvements.

A summary of capital assets placed in service from construction in progress for governmental activities during 2013 follows:

Governmental Activities Capital Projects Placed in Service (In Thousands)	 and and nd Rights	uildings and rovements	Infra	astructure	Eq	uipment	Total
Roads Construction	\$ _	\$ _	\$	4,931	\$	_	\$ 4,931
Water Programs	6,807	1,123		-		_	7,930
Other Real Estate and Improvements	805	4,611		_		-	5,416
Other Equipment	 -					1,118	1,118
Total Govermental Activities	\$ 7,612	\$ 5,734	\$	4,931	\$	1,118	\$ 19,395

The \$893,000 reduction of construction in progress for business-type activities includes the following transfers from construction in progress to other capital asset classifications \$849,000 for completed utilities related improvements and \$37,000 for ferry improvements. Completed construction projects for business-type activities include \$3,000 of capitalized interest.

**Depreciation expense** charged to functions and/or programs of *Pierce County* for the year ended December 31, 2013 is as follows:

Governmental Activities Depreciation Expense	(In Thousands)
General Government	\$ 3,608
Public Safety	4,600
Physical Environment	957
Transportation	8,849
Economic Environment	12
Health And Human Services	251
Culture & Recreation	1,714
Capital Assets Held By Internal Service Funds (charged	
to various functions based on usage of related	
equipment and services)	5,072
Total Depreciation Expense, Governmental Activities	\$ 25,063
Business-Type Activities	
Depreciation Expense	(In Thousands)
Sewer Utility	\$ 13,128
Chambers Bay Golf Course	1,276
Ferry Services	695
Solid Waste Management	46
Airport	826
Golf Course	61
Total Depreciation Expense, Business-Type Activities	\$ 16,032

#### NOTE 6 - DEBT

#### **LONG-TERM DEBT**

General obligation debt and revenue debt are used to finance purchases of major capital items, including acquisition or construction of major capital facilities. Other bonded indebtedness is issued for advance refunding of certain general obligation and revenue bonds. General obligation bonds are issued for general governmental and business-type activities. Revenue bonds and certain general obligation debt are repaid from proprietary fund revenues and are accounted for in proprietary fund financial statements.

**General obligation bonds** are direct obligations and pledge the full faith and credit of the County. The following general obligation bonds are serviced by *General Fund* revenues:

Governmental Activities General Obligation Bonds (In Thousands)	Date Of Issue	Maturity Date	Interest Rates	Original Amount	Bonds utstanding 12-31-13
Partial Refunding of 1994 G.O. Issue	03-04-03	12-01-14	3.43%	\$ 8,319	\$ 940
2005 G.O. Refunding	06-07-05	08-01-25	3.25% to 5.125%	32,915	26,760
Conservation Futures Land Purchases	02-27-06	08-01-26	3.50% to 4.375%	31,825	23,010
Combined Maintenance Facility	10-10-06	12-01-26	4.00% to 5.00%	27,385	20,380
2009 Transportation Improvements	08-11-09	08-01-29	2.50% to 4.40%	23,950	20,365
2010 Transportation Improvements (BABs Direct Pay)	04-27-10	08-01-29	1.10% to 5.50%	24,225	21,080
County 911 System Improvements	09-04-12	07-01-22	2.00% to 5.00%	15,195	14,135
South Sound 911 System Improvements	09-11-13	07-01-23	2.00% to 5.00%	28,880	28,880
Sheriff Parkland Precinct Facility	09-11-13	07-01-23	2.00% to 3.125%	 2,150	 2,150
				\$ 194,844	\$ 157,700

General obligation bonds serviced by business-type activities are as follows:

Business-Type Activities General Obligation Bonds (In Thousands)	Date Of Issue	Maturity Date	Interest Rates	 Original Amount	Bonds outstanding 12-31-13
2005 G.O. Refunding Sewer	06-07-05	08-01-17	3.00% to 5.25%	\$ 5,465	\$ 225
Chambers Bay Golf Course	09-27-05	12-01-35	3.00% to 4.50%	 20,770	 18,090
				\$ 26,235	\$ 18,315

**Revenue Bonds** are issued to finance construction of certain sewer installations and are secured by net revenues of the *Sewer Utility*, the reserve account and utility special assessments. Bond agreements contain restrictive covenants relating primarily to rate setting, utilization of revenues and maintenance of property, plant and equipment. During 2013, the *Enterprise Funds* were in compliance with all significant financial bond covenants. Details of the revenue bonds outstanding at year-end serviced by the *Sewer Utility* follow:

Business-Type Activities Revenue Bonds (In Thousands)	Date Of Issue	Maturity Date	Interest Rates	Original Amount	Bonds utstanding 12-31-13
Sewer Refunding Revenue, 2010A	10-19-10	08-01-21	2.00% to 4.00%	\$ 7,565	\$ 6,620
Sewer Revenue (BABs Direct Pay), 2010B	10-19-10	08-01-40	.75% to 5.50%	53,660	50,060
Sewer Revenue, 2012	09-05-12	08-01-42	2.00% to 5.00%	196,090	193,030
				\$ 257,315	\$ 249,710

**Installment Contracts** represent loans from the Washington State Public Works Trust Fund to finance construction of ferry boats, sewer system improvements, and expansion of a major arterial in *Pierce County*.

Governmental activities debt includes a road expansion loan to be repaid from the Road Fund as follows:

Governmental Activities Installment Contracts (In Thousands)	Date Of Issue	Maturity Date	Interest Rates	Original Amount	Ou	Balance tstanding 2-31-13
Public Works Trust Fund Loan #3 - Road Expansion	06-15-05	07-01-25	0.50%	\$ 2,942	\$	1,876
Public Works Trust Fund Loan #4 - Road Expansion	11-01-12	06-01-31	0.50%	4,145		3,926
Department Of Ecology - 2010 Septic Repair Loan	03-15-10	04-01-30	2.90%	 486		486
				\$ 7,573	\$	6,288

Business-type activities debt includes one ferry boat loan and two sewer system loans that represent general obligation debt and are expected to be repaid from revenues of the *Ferry Services and Sewer Utility Enterprise Funds* as follows:

Business-Type Activities Installment Contracts (In Thousands)	Date Of Issue	Maturity Date	Interest Rates	Original Amount	Ou	Balance tstanding 2-31-13
Public Works Trust Fund Loan #2 - Ferry	07-07-04	07-01-24	0.50%	\$ 7,058	\$	4,154
Public Works Trust Fund Loan - Sewer	02-08-00	07-01-19	1.00%	1,398		261
Public Works Trust Fund Loan #2 - Sewer	04-08-05	07-01-25	0.50%	 1,886		990
				\$ 10,342	\$	5,405

#### **CHANGES IN LONG-TERM LIABILITIES**

A summary of long-term debt activity of *Pierce County* for the year ended December 31, 2013 follows:

Governmental Activities (In Thousands)	 Balance 01-01-13	 Additions	Re	eductions	 Balance 12-31-13	D	Amount ue Within One Year
General Obligation Bonds	\$ 134,853	\$ 31,030	\$	8,183	\$ 157,700	\$	11,657
Add Unamortized Premiums							
Net of Discounts	3,839	3,199		901	6,137		-
Installment Contracts	4,999	1,664		375	6,288		291
Claims and Judgements	12,646	7,116		4,534	15,228		6,612
Postemployment Health Care Benefits	3,831	2,988		1,649	5,170		-
Compensated Absences Payable	 23,932	 18,016		19,145	 22,803		17,815
Total Long-Term Liabilities For							
Governmental Activities	\$ 184,100	\$ 64,013	\$	34,787	\$ 213,326	\$	36,375
							Amount

Business-Type Activities (In Thousands)	Balance 01-01-13	Additions	Re	ductions	Balance 12-31-13	D	ue Within One Year
Revenue Bonds	\$ 254,965	\$ _	\$	5,255	\$ 249,710	\$	5,630
General Obligation Bonds	19,375	-		1,060	18,315		585
Add Unamortized Premiums Net of Discounts	13,186	_		1,720	11,466		_
Landfill Postclosure Liabilities	5,066	60		243	4,883		_
Installment Contracts	5,909	-		504	5,405		504
Compensated Absences Payable	 1,814	1,476		1,721	1,569		1,154
Total Long-Term Liabilities For Business-Type Activities	\$ 300,315	\$ 1,536	\$	10,503	\$ 291,348	\$	7,873

Internal Service Funds predominantly serve governmental funds. Accordingly, \$2.2 million of compensated absences from Internal Service Funds is included in year-end long-term liabilities for governmental activities as of December 31, 2013. The remaining governmental activities liability for compensated absences is generally liquidated by individual governmental funds in which the employees receiving payments are budgeted, most significantly in the General Fund, Roads Fund, and Community Connections Fund. The governmental liability for postemployment health care benefits is liquidated by the General Fund.

#### **MATURITIES OF LONG-TERM LIABILITIES**

A schedule of principal and interest payments for outstanding debt as of December 31, 2013 follows:

	Governmental Activities					Business-Type Activities						
		General Ob	ligatio	on Debt		General Ob	on Debt		Reven	ue D	ebt	
(In Thousands)	_	Principal		Interest		Principal		Interest		Principal		Interest
2014	\$	11,657	\$	6,703	\$	1,089	\$	812	\$	5,630	\$	10,527
2015		11,091		6,583		1,104		787		5,720		10,382
2016		11,511		6,145		1,124		761		5,865		10,185
2017		11,966		5,678		1,143		734		6,060		9,937
2018		12,391		5,242		1,108		706		6,255		9,674
2019-2023		66,665		17,781		5,764		3,102		33,530		43,940
2024-2028		33,461		4,569		4,753		2,271		38,175		36,051
2029-2033		5,246		192		4,170		1,359		46,245		27,197
2034-2038		-		-		3,465		259		45,970		17,449
2039-2043		-		_		_				56,260		8,590
	\$	163,988	\$	52,893	\$	23,720	\$	10,791	\$	249,710	\$	183,932

#### **REFUNDED BONDS**

The County has one outstanding refunded and defeased bond issue as of December 31, 2013. The limited tax general obligation bond was reported in governmental activities on the statement of net position prior to the refunding in 2005. Payment of principal and interest on the refunded general obligation bond issue is the responsibility of the escrow agent. Accordingly, \$1.7 million, the amount of the outstanding defeased general obligation bond issue, is not reported in the statement of net position at December 31, 2013.

#### **NOTE 7 - COMMITMENTS**

#### **OPERATING LEASES**

*Pierce County* has various operating lease agreements for office facilities and equipment. Agreements provide various annual minimum rental payments due in monthly installments. Total cost of such leases was \$4 million for governmental activities and \$1.6 million for business-type activities in 2013. Future minimum lease payments as of December 31, 2013 are as follows:

Governmental Activities	
Operating Lease Payments	(In Thousands)
2014	\$ 3,465
2015	3,033
2016	2,000
2017	113
2018	44
2019-2023	65
Total	\$ 8,720

The County leases certain property to various tenants under noncancellable operating lease agreements. For business-type activities, the *Airport Fund* leases out most of the buildings and grounds to companies in the aviation industry. Certain other land and building space devoted to governmental activities are also leased out under long-term operating leases. A summary of County investment in property under long-term, noncancellable operating leases as of December 31, 2013 follows:

Property Under Long-Term Lease (In Thousands)	 ernmental ctivities	ness-Type ctivities	Total
Land	\$ 1,935	\$ 376	\$ 2,311
Buildings	3,457	2,057	5,514
Less Depreciation	 (1,676)	 (898)	(2,574)
Total Property Leased To Others, Net	\$ 3,716	\$ 1,534	\$ 5,250

Minimum future lease receipts based on contract amounts and terms as of December 31, 2013 are as follows:

Minimum Lease Receipts (In Thousands)	Governmental Activities		
2014	\$ 740	\$	636
2015	226		593
2016	51		509
2017	30		408
2018	15		415
2019 - 2023	41		2,013
2024 - 2028	_		2,078
2029 - 2033	_		2,185
2034- 2038	-		1,459
2039 - 2043	-		1,651
2044 - 2048	_		1,682
2049 - 2053	_		1,919
2054 - 2058	 		2,129
Total	\$ 1,103	\$	17,677

#### **CAPITAL PROJECTS**

Active County construction projects as of December 31, 2013 include street construction, wastewater treatment system improvements and facility expansion. Capital projects will be funded from undesignated fund balance, general obligation debt, and future revenues. Commitments for capital projects at December 31, 2013 are as follows:

Capital Project	Description	(In	(In Thousands)				
County Roads	Transportation improvement plan projects	\$	6,203				
Sewer Utilities	System capital improvements		193,319				
Airports	Runway safety improvements		57				
Water programs	Capital improvements and services		885				
Other	Various other construction projects		2,985				
Total		\$	203,449				

#### NOTE 8 - NET POSITION AND FUND BALANCES

The difference between assets and liabilities is "Net Position" on the government-wide, proprietary fund, and fiduciary fund financial statements, and is "Fund Balance" on the governmental fund financial statements. Government-wide and proprietary fund statements present net position in three categories: net investment in capital assets; restricted net position; and unrestricted net position. Governmental fund statements report fund balance amounts as nonspendable, restricted, committed, assigned, or unassigned in accordance with GASB 54 implemented in 2011.

#### **RESTRICTED NET POSITION**

Restricted net position presented in the entitywide financial statements result when constraints on use of net assets are stipulated either by external parties or by law through constitutional provisions or enabling legislation. \$24.7 million of the \$148.3 million of restricted net position reported on the government-wide statement of net position is restricted by enabling legislation at December 31, 2013.

#### **FUND BALANCES**

The composition of the fund balances for each governmental fund-type for the year ended December 31, 2013 follows:

	General Fund			Special Revenue	 Debt Service	Capital Projects	Total Governmental Funds		
Nonspendable:									
Noncurrent Loans Receivable	\$	-	\$	526	\$ -	\$ -	\$	526	
Noncurrent Contracts Receivable		238			 			238	
Total Nonspendable		238		526	 	 		764	
Restricted:									
Debt Service		-		_	1,989	-		1,989	
General Government		-		1,395	_	_		1,395	
Public Safety		_		7,726	_	24,250		31,976	
Physical Environment		_		16,788	-	1,096		17,884	
Transportation		_		21,977	_	9,938		31,915	
Economic Environment		-		9,536	-	-		9,536	
Health And Human Services		_		1,068	-	-		1,068	
Culture And Recreation		256		3,343		 246		3,845	
Total Restricted		256		61,833	1,989	35,530		99,608	
Committed:									
Transportation				14	 	 		14	
Total Committed		_		14		_		14	
Assigned:									
General Government		_		495	-	-		495	
Public Safety		-		564	-	610		1,174	
Physical Environment		-		591	-	513		1,104	
Transportation		-		5,521	_	4,939		10,460	
Economic Environment		-		409	-	_		409	
Health And Human Services		-		1,414	-	-		1,414	
Culture And Recreation		-		730	_	-		730	
Use of Fund Balance		180		-				180	
Total Assigned		180		9,724		6,062		15,966	
Unassigned		39,028		(54)		(2,102)		36,872	
Total Fund Balances	\$	39,702	\$	72,043	\$ 1,989	\$ 39,490	\$	153,224	

#### **NOTE 9 - INTERFUND TRANSACTIONS**

Interfund loans and advances payable at December 31, 2013 consist of the following:

Interfund Loans and Advances					
(In Thousands)		nambers Creek	nmajor ernmental	onmajor iness-Type	
Payable To	Reg	ional Park	 Funds	 Funds	Total
General Fund	\$	_	\$ 425	\$ _	\$ 425
Sewer Utility		814	-	-	814
Nonmajor Business-Type Funds		-	-	1,160	1,160
Internal Service Funds		2,513	3,806	250	 6,569
Total	\$	3,327	\$ 4,231	\$ 1,410	\$ 8,968

The \$6.6 million due to *Internal Service Funds* for advances to fund capital projects and to provide working capital during business start-up phases will be repaid in annual payments ratably through 2021. The \$814,000 *Sewer Utility Fund* loan to *Chambers Creek Regional Park Fund* provided working capital during business start-up phases and will be repaid in 2015. The \$1.2 million loan activity between *Nonmajor Business-Type Funds* will be repaid through 2017.

Interfund balances at December 31, 2013 consist of the following:

Interfund Balances									Du	е То						
(In Thousands)  Due From	General Fund Road			Chambers Sewer Creek Roads Utility Regional Park			Creek	Internal Service			Nonmajor Governmental	Nonmajor Business- Type		Total Due To		
General Fund	\$	-	\$	2	\$	4	\$	_	\$	1,968	\$	908	\$	1	Ş	2,883
Roads		743		_		-		_		901		_		29		1,673
Sewer Utility		21		172		-		154		152		_		_		499
Chambers Creek																
Regional Park		1		_		-		_		1		_		_		2
Internal Service		67		81		-		_		29		111		_		288
Nonmajor																
Governmental		582		163		-		_		2,592		1,014		_		4,351
Nonmajor																
Business-Type		1	_	101					_	155	_			21	_	278
<b>Total Due From</b>	\$	1,415	\$	519	\$	4	\$	154	\$	5,798	\$	2,033	\$	51	Ş	9,974

Interfund balances result from the time lag between dates that reimbursable expenditures for interfund goods and services occur and when actual payments between funds are recorded in the accounting system.

**Interfund Transfers** for the year ended December 31, 2013 were as follows:

Interfund Transfers	Transfers To															
(In Thousands)  Transfers From	General Fund Ro			Roads	Sewer Utility F		Chambers Creek Regional Park		Internal Service		Nonmajor Governmental		Nonmajor Business- Type		Total Transfers Out	
General Fund	\$	_	\$	_	\$	_	\$	_	\$	1,670	\$	6,078	\$	-	\$	7,747
Roads		2,685		_		3		_		118		8,756		451		12,013
Sewer Utility		42		-		_		2,258		12		_		_		2,312
Internal Service		17		46		_		_		101		73		-		237
Nonmajor Governmental		53		_		_		_		8,004		21,136		_		29,193
Nonmajor										-,		,				-,
Business-Type		169		_		-				129	_			47		345
Total Transfers In	\$	2,966	\$	46	\$	3	\$	2,258	\$	10,034	\$	36,043	\$	498	\$	51,848

Interfund transfers are routinely used to move revenues from the fund that statute or budget requires to collect them, to the fund that statute or budget requires to expend them. For the year ended December 31, 2013, the following transfers were significant or of a nonroutine nature:

- ♦ \$13.7 million transferred to Debt Service Funds to fund routine debt service payments consisting of the following: \$3.5 million from Second Real Estate Excise Tax Roads Fund (a Nonmajor Governmental Fund), \$3.1 million from General Fund, \$2.1 million from Roads Fund, \$1.4 million from Emergency Communications Sales Tax SS 911 Fund (a Nonmajor Governmental Fund), \$965,000 from the Real Estate Excise Tax County Improvement fund (a Nonmajor Governmental Fund).
- \* \$7.9 million transferred to the *Radio Communications Internal Service Fund* to finance capital projects as follows: \$3.4 million from the 911 system fund (a Nonmajor Governmental Fund), \$2 million from South Sound 911 Bond Construction Fund (a Nonmajor Governmental Fund) and \$2 million from Emergency Management Fund (a Nonmajor Governmental Fund).
- \* \$10.7 million transferred to *Public Works Construction Fund(a Nonmajor Governmental Fund)* to finance road construction projects, including \$6.6 million from *Roads Fund* and \$4.1 million from *Traffic Impact Fee Fund* (a *Nonmajor Governmental Fund*).
- \* \$3.9 million from Surface Water Management Fund (a Nonmajor Governmental Fund) to Surface Water Management Construction Fund (a Nonmajor Governmental Fund) to finance capital projects.
- \* \$1.1 million from Conservation Futures Fund (a Nonmajor Governmental Fund) to Conservation Futures Construction Fund (a Nonmajor Governmental Fund) to finance capital projects.
- \* \$2.7 million of transfers from Roads Fund to General Fund to support traffic enforcement activities.
- ♦ \$2.3 million of transfers from Sewer Utility Fund to Chambers Creek Regional Park Fund for sewer utility avoided maintenance costs.

#### **NOTE 10 - JOINT VENTURES**

During 2013, *Pierce County* participated with other local governments in two joint ventures; *Tacoma-Pierce County Health Department* and *South Sound 911*.

Summary financial information is presented below as evidence that the joint ventures are not experiencing fiscal stress that may place an additional financial burden on the County in the future. This information represents the most recent financial data.

#### **TACOMA - PIERCE COUNTY HEALTH DEPARTMENT**

Tacoma - Pierce County Health Department provides health services to constituents of the City of Tacoma, Pierce County and other cities and towns within the County. The governing board consists of the following: three members of the Pierce County Council, the County Executive, the Mayor, one member of the Council of the City of Tacoma, one member nominated from elected representatives of the other cities and towns, and one member atlarge. Funding is provided by all municipalities in the County (based on population and services provided), federal and state grants, city and County licenses and permits, and charges for services. The governing board and legislative bodies of the city and the County are responsible for approving the annual budget. The County is fiscal agent for the joint operation which is accounted for in the County-City Health Pooling Agency Fund. During 2013, Pierce County contributed \$2.4 million from the General Fund for operation of the health department. The most recent audited health department financial statements are for the fiscal year ending December 31, 2012, and may be obtained through the Washington State Auditor's Office website.

2012 audited financial data for the Tacoma - Pierce County Health Department is summarized as follows:

	(In The	ousands)	
Total Assets		\$	9,033
Total Liabilities			3,543
Total Net Assets:			
Invested in Capital Assets	\$ 1,324		
Restricted	1,011		
Unrestricted	 3,155		5,490
Total Revenues			30,990
Total Expenses			32,382

#### **SOUTH SOUND 911 AGENCY**

In 2011, the County Council approved an interlocal agreement with the City of Tacoma, the City of Lakewood, the City of Fife, and West Pierce Fire & Rescue to establish and operate a jointly governed emergency communications agency, *South Sound 911*. Also in 2011, voters approved a sales tax increase of 1/10<sup>th</sup> of one percent effective in April 2012 to provide funding for *South Sound 911* to update and improve critical communications equipment, and to provide public safety communications services to *Pierce County*, and the cities and fire protection districts within the County.

In 2012, South Sound 911 established its first Policy Board consisting of nine voting members as follows: one member of the Pierce County Council, the Pierce County Executive, the Mayor of Tacoma, one member of the Tacoma City Council, the Mayor or one member of the Lakewood City Council, the Pierce County Sheriff, the Mayor or one member of the Fife City Council, one Fire Commissioner of West Pierce Fire & Rescue, and one Mayor or Councilmember from a city or town within the County with a population under (50,000) fifty-thousand residents, provided that such city or town contracts with South Sound 911 or a Member Agency for services.

On January 1, 2013, all assets of the former Law Enforcement Support Agency (LESA) were transferred to South Sound 911 as specified in the interlocal agreement.

During 2013, South Sound 911 reported \$33.8 million (unaudited) of revenue, assets of \$22.7 million (unaudited), liabilities of \$6.4 million (unaudited), and net position of \$21.6 million (unaudited). When available, the 2013 financial statements may be obtained by contacting South Sound 911, 955 Tacoma Avenue South, Suite 102, Tacoma, WA 98402.

#### **NOTE 11 - RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and injuries to employees. The County accounts for self-insurance activities in three *Internal Service Funds*. The *Self-Insurance Fund* is used for general risk management losses; the *Workers Compensation Fund* manages costs of injuries to covered employees; and the *Medical Self-Insurance Fund* administers medical benefits for certain County employees.

#### SELF-INSURANCE FUND

General risk management is financed primarily through a program of self-insurance supplemented by several purchased insurance policies. All County departments participate in the program and pay premiums to the fund in interfund transactions. Individual department claims experience is evaluated annually to determine premium rates sufficient to pay prior and current year claims. Insurance is purchased to cover various liabilities including general property damage (\$500 million policy limit), property damage to watercraft (\$175,000 to \$8.96 million limit), property damage to aircraft (\$5 million limit), ferry operations (\$50 million limit), water pollution coverage for ferries (\$5 million), airport operations (\$40 million limit), non-owned aircraft (\$5 million), medical professional liability (\$2 million limit), premise pollution liability (\$2 million to \$5 million limit), fiduciary liability for administration of employee benefit programs (\$5 million limit), and performance/honesty bonds/accident coverage for employees and public officials (\$50,000 to \$600,000 limit). The County also purchases excess loss self-insured liability policies (\$15 million aggregate limit) to provide stop-loss coverage in excess of the self-insured retention limit of \$2 million per occurrence.

Liabilities for claims are recorded when it is probable that a loss has occurred and the amount of loss can be reasonably estimated. Total claims liability is determined based on the estimated ultimate cost of settling all claims net of salvage and subrogation. Factors such as frequency and amount of settlement payments, and inflation are considered when estimating liabilities. Total claims liability excludes non-incremental costs such as administrative and overhead costs that are expensed as incurred over the life of each claim. Total claims liability includes an estimate of claims that have been incurred but not reported at the balance sheet date. Accordingly, \$1.9 million of *Self-Insurance Fund* net assets is designated for such claims.

#### **WORKERS COMPENSATION FUND**

Workers compensation benefits are provided to all County departments through a self-insured program certified under the Industrial Insurance Act, Title 51, Revised Code of Washington and is supplemented by an excess loss insurance policy. Benefits are financed by premiums paid to the *Workers Compensation Fund* as interfund transactions. Premiums are based on various hourly rates for different employee risk classifications. Workers compensation excess loss self-insured liability insurance provides stop-loss coverage (subject to statutory limits) for losses in excess of a self-insured retention limit of \$850,000 per occurrence.

Liabilities for workers compensation claims are recorded when losses occur and are reported to management. The amount of loss is estimated by the plan administrator based on Washington State Department of Labor and Industries guidelines. Total claims liability includes an estimate of claims that have been incurred but not reported at the balance sheet date. Total claims liability excludes non-incremental costs such as administrative and overhead costs that are expensed as incurred over the life of each claim. Total claims liability is reduced by estimated recoveries from subrogation and stop-loss insurance coverage where estimated claims costs exceed applicable retention limits of stop-loss coverage.

#### **MEDICAL SELF-INSURANCE FUND**

Effective January 1, 2011, the County adopted a self-insured medical benefits plan covering a substantial number of County employees. Funding is provided by premium contributions from County departments and employees. The cost of benefits is billed as incurred and paid to the third party administrator the month following the date of service. The plan is essentially self-funding, with premiums set to recover period costs of the benefits. Revenue and other resources of \$12.3, \$12.9, and \$14.1 million funded program costs including benefit payments and administrator fees totaling \$10.8, \$11.3, and 14.0 million for the years ended December 31, 2013, 2012, and 2011, respectively.

#### **SELF-INSURED CLAIMS ACTIVITY**

A summary of changes in *Self-Insurance Fund* and *Workers Compensation Fund* liabilities for estimated claim settlements for the years ended December 31, 2013, 2012 and 2011 follows:

		Sel	f-Insurance			Workers Compensation						
(In Thousands)	 2013		2012		2011		2013		2012	2011		
Balance - Beginning Of Year	\$ 11,457	\$	14,233	\$	14,034	\$	1,189	\$	1,347	\$	2,265	
Claims Incurred - Current Period	1,681		1,516		4,176		1,120		1,264		1,615	
Changes - Prior Years Estimated Claims	2,944		325		810		1,371		1,811		1,759	
Claim Payments, Net of Recoveries	 (1,809)		(4,617)		(4,787)		(2,725)		(3,233)		(4,291)	
Balance - End Of Year	\$ 14,273	\$	11,457	\$	14,233	\$	955	\$	1,189	\$	1,348	
Estimated To Be Paid Within One Year	\$ 5,957	\$	3,140	\$	5,916	\$	655	\$	889	\$	1,048	
Estimated Long-Term Portion	 8,316		8,317		8,317		300		300		300	
Balance - End Of Year	\$ 14,273	\$	11,457	\$	14,233	\$	955	\$	1,189	\$	1,348	

No reductions in self-insurance or workers compensation coverage occurred during 2013. Interfund premiums and insurance coverage have generally been sufficient to fund claims settlement payments over the past three years.

Significant losses occurred in the *Workers Compensation Fund* in 2012 and 2011. Catastrophic claims costs recognized for certain new and existing claims in 2012 and 2011 where funded by supplemental transfers from certain departments of \$1.1 million and \$900,000 in 2012 and 2011, respectively, into the *Workers Compensation Fund* for department related claims. The catastrophic claims costs resulted in a \$1.1 million deficit net position at December 31, 2011. The deficit was eliminated in 2012 and net position further increased \$1.6 million in 2013 as a result of increased interfund premiums, resulting in positive net position of \$1.8 million as December 31, 2013.

Certain *Workers Compensation Fund* catastrophic claims have been fully funded by deposits to the pension reserve fund under annuity agreements with the Washington State Department of Labor & Industries in accordance state law. As a result, assets and liabilities of \$2.5 million have been removed from the *Workers Compensation Fund* balance sheet at December 31, 2013.

Estimated claims costs for certain *Workers Compensation Fund* catastrophic claims exceeded applicable retention limits of excess loss insurance coverage during 2012 and 2011, resulting in excess loss recoveries. The liability for estimated claims settlements above reflects reductions for additional estimated excess loss recoveries of \$9,000, \$9,000, and \$16,000 for the years ended December 31, 2013, 2012, and 2011, respectively.

#### **NOTE 12 - POSTEMPLOYMENT HEALTH CARE BENEFITS**

As required by Washington State law (RCW 41.26.150), health care benefits are provided under a defined benefit healthcare plan to certain law enforcement officers. The plan is administered by the County to provide benefits for retired full-time law enforcement officers who were members of the Washington Law Enforcement Officer's and Fire Fighter's Retirement System (LEOFF) prior to October 1, 1977. The plan provides necessary hospital, medical and nursing care expenses not covered by workers compensation, Social Security, or other coverage. The plan provides benefits to a closed group of 96 retirees and one active law enforcement officer. No new participants are permitted.

During 2007, the County adopted GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions (GASB 45). Accordingly, the government-wide financial statements include activity for the LEOFF retiree healthcare plan as discussed below (see also Note 15).

The annual other postemployment benefit (OPEB) cost of the LEOFF retiree healthcare plan is calculated by an independent actuary based upon guidelines provided in GASB 45. Actuarial valuations involve estimating the value of reported amounts and making assumptions about the probability of occurrence of future events. Examples include assumptions about future employment, mortality, and healthcare cost trends. Amounts determined regarding the funded status of the plan and annual required employer contributions are subject to continual revision as actual results are compared with past expectations and revised estimates are established for the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation. Actuarial methods and assumptions used include techniques that are designed to reduce effects of short-term volatility in actuarial accrued liabilities, consistent with the long-term nature of the calculations.

The actuarial valuation as of January 1, 2013, the most recent actuarial valuation date, uses the entry age normal actuarial cost method and applies certain actuarial assumptions as follows:

Actuarial Assumptions	Rate							
Investment Rate of Return	3.75%							
Medical Inflation	7.5% Grading down to 4.3% in 2082 and beyond							
Dental Inflation	Minimum of 5.0% & Medical trend							
Long-Term Care Inflation	4 75%							

The investment rate of return is based upon the long-term yield of the investments expected to be used to finance payment of benefits.

As of January 1, 2013, the most recent valuation date, the accrued liability for benefits was \$48.2 million, and was unfunded, resulting in an unfunded actuarial accrued liability (UAAL) of \$48.2 million. Percentage of county-wide covered payroll in not presented becuase the plan includes only 96 retirees and only one active participant as of December 31, 2013. The UAAL is being amortized as a level dollar amount at the assumed discount rate over a closed 30 year period beginning January 1, 2007. The remaining amortization period at December 31, 2013 was 23 years. A schedule of funding progress follows:

#### Other Postemployment Benefit Plan - LEOFF Schedule of Funding Progress (In Thousands)

Actuarial Valuation Date	V of	uarial alue Assets (a)	Lial	Actuarial Accrued bility (AAL) - Entry Age (b)	U	nfunded AAL (UAAL) (b - a)	Funded Ratio (a / b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b - a)/ c)		
01-01-2007	\$	-	\$	30,441	\$	30,441	0.0%	N/A	N/A		
01-01-2010	\$	-	\$	37,858	\$	37,858	0.0%	N/A	N/A		
01-01-2013	\$	_	\$	48,189	\$	48,189	0.0%	N/A	N/A		

Annual costs include the annual required contribution (ARC), an amount actuarially determined based on certain assumptions. The ARC represents the annual contribution to fund plan benefits that, if paid on an ongoing basis, would fully fund normal costs of benefits earned each year and would provide sufficient funding to amortize a portion of any unfunded actuarial liability over a period of thirty years commencing January 1, 2007.

A summary of the components of annual OPEB cost, current employer contributions, and changes in the net OPEB obligation for the year ended December 31, 2013 follows:

# Components of Other Postemployment Employee Benefit Plan - LEOFF At December 31, 2013

(In Thousands)

Determination of Annual Required Contribution	
Per 2013 Actuarial Valuation:	
Normal Cost	\$ -
Amortization of UAAL (1)	 3,080
Annual Required Contribution (ARC)	\$ 3,080
Determination of Net OPEB Obligation	
Annual Required Contribution	\$ 3,080
Interest on prior year Net OPEB Obligation	144
Adjustment to ARC	 (236)
Annual OPEB Cost	2,988
Employer Contributions	 1,649
Increase in Net OPEB Obligation	 1,339
Net OPEB Obligation - Beginning of Year	 3,831
Net OPEB Obligation - End of Year	\$ 5,170
(1) Unfunded Actuarial Accrued Liability (UAAL)	 

The annual OPEB cost, employer contribution, the percentage of OPEB cost contributed to the plan each year, and the net OPEB obligation amount as of December 31, 2013, 2012, and 2011 is summarized as follows:

#### **Percentage of Annual OPEB Cost Contributed - LEOFF**

(In Thousands)

Year	(	nnual OPEB Cost	Annual Employer Contributions		Percentage of OPEB Cost Contributed	et OPEB ligation
2011	\$	2,281	\$	1,734	76.02%	\$ 3,304
2012	\$	2,265	\$	1,738	76.73%	\$ 3,831
2013	\$	2.988	\$	1.649	55.19%	\$ 5.170

The net OPEB obligation of \$5.2 million at December 31, 2013 is included as a noncurrent liability in the government-wide statement of net position.

#### NOTE 13 - EMPLOYEE RETIREMENT SYSTEMS AND PLANS

All full-time employees of *Pierce County* participate in the Public Employees Retirement System (PERS), in the Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF), or in the Public Safety Employees' Retirement System (PSERS). All plans are administered by the Washington State Department of Retirement Systems (DRS) to provide retirement and disability retirement benefits. Historical trend and other information regarding each plan are presented in the Washington State Department of Retirement Systems 2013 Comprehensive Annual Financial Report. A copy of this report may be obtained by contacting the Department of Retirement Systems, Communications Unit, 6835 Capitol Boulevard, P.O. Box 48380, Olympia, WA 98504-8380; or may be downloaded from the DRS website at <a href="https://www.drs.wa.gov">www.drs.wa.gov</a>.

#### **PUBLIC EMPLOYEES' RETIREMENT SYSTEM (PERS)**

The state Legislature established PERS in 1947 under Chapters 41.34 and 41.40 RCW and may be amended only by the state Legislature. Membership in the system includes elected officials; state employees; employees of the Supreme, Appeals, and Superior courts (other than judges currently in a judicial retirement system); employees of legislative committees; certain college and university employees; judges of district and municipal courts; noncertificated employees of school districts; and employees of local governments. PERS is a cost-sharing multiple-employer retirement system comprised of three separate plans. Plan 1 (PERS 1) and Plan 2 (PERS 2) are defined benefit plans and Plan 3 (PERS 3) is a defined benefit plan with a defined contribution component.

Retirement benefits in PERS 1 and PERS 2 are funded by employee and employer contributions, and by investment earnings. PERS 3 defined contribution benefits are dependent on discretionary employee contributions and results of employee directed investment activities. PERS 3 defined benefit component is funded by employer contributions and investment earnings.

The State Legislature establishes employer contribution rates for the three retirement plans and employee contribution rates for PERS 2. The employer and employee contribution rates for PERS 2 and the employer contribution rate for PERS 3 are developed by the Office of the State Actuary to fully fund PERS 2 and the defined benefit portion of PERS 3. The Employee Retirement Benefits Board sets PERS 3 employee contribution rates. All employers are required to contribute at the level established by the Legislature. The methods used to determine the contribution requirements were established under state statute. During 2013, *Pierce County* and County employees made all required contributions.

**PERS Plan 1.** Participants who joined the system by September 30, 1977 are PERS 1 members. PERS 1 members are vested after the completion of five years of eligible service; and are eligible for retirement after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. The annual benefit is two percent of the average final compensation (the greatest average compensation during any 24 eligible consecutive compensation months) per year of service, capped at 60 percent. The annual benefit is subject to a minimum for PERS 1 retirees who have 25 years of service and have been retired 20 years, or who have 20 years of service and have been retired 25 years. Certain other benefit computation considerations may apply.

For the year ended December 31, 2013, PERS 1 members were required to contribute 6% (or 12.26% for certain judicial members), and the County was required to contribute 9.21% of annual covered salary. PERS 1 contributions paid to DRS by members were \$320,000, \$374,000, and \$452,000; and County contributions were \$409,000, \$428,000, and \$444,000 for the years 2013, 2012, and 2011, respectively.

**PERS Plan 2.** Participants who joined the system between October 1, 1977 and August 31, 2002, are members of PERS 2 unless an option was exercised to transfer to PERS 3. Members of PERS 2 are vested after the completion of five years of eligible service. PERS 2 members may retire at the age of 65 with five years of service with benefits based on an allowance of two percent of the average final compensation (the greatest average compensation during any 60 eligible consecutive compensation months) per year of service. PERS 2 members who retire prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial reduction will apply. Certain other benefit computation considerations may apply.

For the year ended December 31, 2013, PERS 2 members were required to contribute 4.92% (or 12.3% for certain judicial members) and the County was required to contribute 9.21% of annual covered salary. PERS 2 contributions (in thousands) paid to the DRS by members were \$6,909, \$6,808, and \$6,198, and County contributions were \$11,724, \$10,470, and \$8,990 for the years 2013, 2012, and 2011, respectively.

PERS Plan 3. Participants joining the system after September 1, 2002 have the option of membership in either PERS 2 or PERS 3. Participants who do not choose within 90 days default to PERS 3. The dual benefit structure of PERS 3 includes a defined benefit component financed by employer contributions, and a defined contribution component financed by employee contributions. The defined benefit portion provides a benefit calculated at one percent of the average final compensation (the greatest average compensation during any 60 eligible consecutive compensation months). Effective June 7, 2006, PERS 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service, if twelve months of that service are earned after age 44; or after five service credit years earned in PERS 2 prior to June 1, 2003. PERS 3 members are immediately vested in the defined contribution portion of their plan. Vested PERS 3 members are eligible to retire with full benefits at age 65, or they may retire at age 55 with ten years of service. PERS 3 members who retire prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial reduction will apply. Certain other benefit computation considerations may apply.

For the year ended December 31, 2013, the County was required to contribute of 9.21% of annual covered salary. Member contributions vary between 5% and 15% of annual covered salary. PERS 3 contributions (in thousands) paid to the DRS by members were \$1,743, \$1,663, and \$1,625, and County contributions were \$2,188, \$1,850, and \$1,559, for the years 2013, 2012, and 2011, respectively.

Judicial Benefit Multiplier Program. Judicial members of PERS were given the choice to participate in the Judicial Benefit Multiplier Program enacted in 2006. For the period January 1, 2007 through December 31, 2007, justices and judges who were members of PERS 1 and PERS 2 as of January 1, 2007 were able to make a one-time irrevocable election to pay increased employee contributions to fund increased retirement benefits. Newly elected or appointed justices and judges who chose to become PERS members on or after January 1, 2007, or who had not previously opted into the PERS membership, were required to participate in the Judicial Benefit Multiplier Program. Benefits for judges in PERS 1 are subject to with a multiplier of 3.5% of pay per year of service benefit, and are capped at 75.0% of average final compensation. Benefits for judges in PERS 3 are subject to a multiplier of 1.6% of pay per year of service benefit, capped at 37.5% of average final compensation. Certain other benefit computation considerations are detailed in the DRS annual report.

## LAW ENFORCEMENT OFFICERS' AND FIRE FIGHTERS' RETIREMENT SYSTEM (LEOFF)

LEOFF was established in 1970 by the state Legislature under Chapter 41.26 RCW. LEOFF is a cost-sharing multiple-employer retirement system comprised of two separate defined benefit plans. Membership includes all full-time, fully compensated, local law enforcement officers, fire fighters and certain emergency medical technicians. Employee and employer contributions, investment earnings, and legislative appropriations finance retirement benefits.

The methods used to determine employer and employee contribution requirements are established by legislative statute. LEOFF Plan 1 (LEOFF 1) contributions are determined by statute and do not fully fund benefits. The state is responsible for the balance of the funding for LEOFF 1 benefits. Employer and employee contribution rates for LEOFF Plan 2 (LEOFF 2) are developed by the Office of the State Actuary and approved by the Legislature. Rates are established to fully fund LEOFF 2 benefits. The Legislature, by means of a special funding arrangement, appropriated money from the state General fund to supplement the current service liability and fund the prior service costs of LEOFF 2 in accordance with the certain state funding requirements. However, this special funding situation is not mandated by the state constitution and funding responsibility could be returned to the employers by a change of statute. During 2013, *Pierce County* made all required contributions.

**LEOFF Plan 1.** Participants who joined the system by September 30, 1977 are LEOFF 1 members. For the year ended December 31, 2013, the County was required to contribute 0.18% of annual covered salary. LEOFF 1 members were not required to contribute. County contributions for LEOFF 1 paid to the DRS were less than \$200 for the each of the years ending December 31, 2013, 2012, and 2011.

**LEOFF Plan 2.** Participants who joined the system after October 1, 1977 are LEOFF 2 members. Also, certain emergency medical technicians were given the option as of July 24, 2005 to choose LEOFF Plan 2 membership. For the year ended December 31, 2013, LEOFF 2 members are required to contribute 8.41% and the County was required to contribute 5.23% of annual covered salary. Contributions (in thousands) paid to the DRS by members were \$2,268, \$2,290, and \$2,321, and County contributions were \$1,402, \$1,418, and \$1,438, for the years 2013, 2012, and 2011, respectively. Death and disability benefits are also provided. Benefits provisions are established under the authority of legislative statute.

#### **PUBLIC SAFETY EMPLOYEES' RETIREMENT SYSTEM (PSERS)**

The 2004 Legislature created PSERS as a cost-sharing multiple-employer retirement system comprised of a single defined benefit plan, Plan 2 (PSERS 2). The plan provides retirement benefits for certain public employees whose jobs contain a high degree of physical risk to their own personal safety, but who are not eligible for membership in LOEFF.

PERS 2 and PERS 3 employees working in PSERS eligible positions on or before July 1, 2006 had the option to prospectively begin PSERS membership if elected by September 30, 2006. Employees hired into designated PSERS positions after July 1, 2006 are automatically enrolled in PSERS.

PSERS 2 members are vested after the completion of five years of eligible service. PSERS 2 members may retire at the age of 65 with five years of service, or at the age of 60 with at least ten years of PSERS service credit, with an allowance of two percent of the average final compensation (the greatest average compensation during any 60 eligible consecutive compensation months) per year of service. PSERS 2 members who retire prior to the age of 60 receive reduced benefits. If retirement is at age 53 or older with at least 20 years of service, a three percent per year reduction for each year between the age at retirement and age 60 applies. Certain other benefit computation considerations are detailed in the DRS annual report.

Retirement and survivor benefits in PSERS 2 are financed from a combination of investment earnings and employer and employee contributions. PSERS retirement provisions are established in state statute and may be amended only by the State Legislature. During 2013, *Pierce County* and County employees made all required contributions.

For the year ended December 31, 2013, PSERS members are required to contribute 6.36%, and the County contributes 10.54% of annual covered salary. Contributions (in thousands) paid to the Department of Retirement Systems by members were \$944, \$977, and \$904, and County contributions were \$1,434, \$1,357, and \$1,167, for the years 2013, 2012, and 2011, respectively.

#### **NOTE 14 - CONTINGENCIES**

#### SOLID WASTE MANAGEMENT LANDFILL RESERVE FUNDS

The County has contracted with Pierce County Recycling, Composting, and Disposal, LLC (PCRCD) to provide postclosure maintenance for the two County landfills now closed. Prior to closure of both landfills, PCRCD had operated the landfills and collected landfill user fees in trust sufficient to fund current postclosure care costs. Interest earnings on restricted investments will fund any future cost increases due to inflation. However, should interest earnings not be sufficient or should future postclosure care costs increase because of changes in technology or regulations, any additional costs may be funded by charges to future landfill users or paid from future County tax revenue.

#### **FEDERAL AND STATE GRANTS**

The County receives certain federal and state grant funding for specific purposes. Use of such funding is subject to examination by the state auditor. In accordance with terms of the grant agreements, grantors could request reimbursement of disallowed expenditures should any be disclosed during an audit. Based on prior experience, the County believes that such disallowance, if any, would be immaterial.

#### **LITIGATION**

Several lawsuits and claims are pending which involve the County. Any potential material losses from such suits and claims are included in estimated claims liabilities of the *Self-Insurance Fund*. Based on recommendations of legal counsel, the County has provided amounts for potential liabilities which management considers sufficient to cover any material uninsured losses that may arise from such claims.

#### NOTE 15 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICY CHANGES

In 2013, Pierce County implemented the following Governmental Accounting Standards Board (GASB) Statements:

# GASB Statement No. 61, The Financial Reporting Entity: Omnibus; an amendment of GASB Statements No. 14 and No. 34:

Statement No. 61 modifies existing requirements for the assessment of potential component units in determining what should be included in the financial reporting entity, the display of component units (blending vs. discrete presentation), and certain disclosure requirements.

#### GASB Statement No. 66, Technical Corrections - 2012; an amendment of GASB Statements No. 10 and No. 62:

Statement No. 66 is intended to improve accounting and financial reporting by state and local governmental entities related to accounting for certain risk financing activities, certain operating lease transactions, and certain mortgage loan transactions.

MCAG #0152 SCHEDULE 16

## Pierce County, Washington

Schedule 16 - Export of Federal Awards For the Year Ended December 31, 2013

Federal Agency/Pass-Through Agency Names Federal Program Name (County Contract Title)	CFDA Number	Other ID Number	Expenditures From Pass- Through Awards	Expenditures From Direct Awards	Expenditure Total
DEPT OF AGRICULTURE					
PASS-THROUGH FROM WASHINGTON DEPARTME	ENT OF SOCIAL &	HEALTH SERVICES			
State Administration Matching Grants for the Supplemental Nutrition Assistance Program	10.561	1363-67039	\$13,995	\$0	\$13,995
State Administration Matching Grants for the Supplemental Nutrition Assistance Program	10.561	1363-88412	\$2,985	\$0	\$2,985
	10.561 SUBTOTA	AL:	\$16,980	\$0	\$16,980
PASS-THROUGH FROM WASHINGTON DEPARTME	NT OF SOCIAL &	HEALTH SERVICES			
Senior Farmers Market, or SFMNP	10.576	1269-55070	\$9,011	\$0	\$9,011
DIRECT FROM FEDERAL AGENCY					
School and Roads - Grants to States	10.665	n/a	\$0	\$110,235	\$110,235
School and Roads - Grants to States (61649.91)	10.665	n/a	\$0	\$61,650	\$61,650
,	10.665 SUBTOTA	AL:	\$0	\$171,885	\$171,885
DEPT OF AGRICULTURE	SUBTOTAL:		\$25,991	\$171,885	\$197,876
DEPT OF COMMERCE					
PASS-THROUGH FROM RECREATION AND CONSE	RVATION FUNDI	NG BOARD			
Pacific Coast Salmon Recovery_Pacific Salmon Treaty Program	11.438	11-1481P	\$24,500	\$0	\$24,500
Pacific Coast Salmon Recovery_Pacific Salmon Treaty Program	11.438	11-1508C	\$93,538	\$0	\$93,538
Pacific Coast Salmon Recovery_Pacific Salmon Treaty Program	11.438	12-1456R	\$105,520	\$0	\$105,520
Pacific Coast Salmon Recovery_Pacific Salmon Treaty Program	11.438	13-1368P	\$83,720	\$0	\$83,720
	11.438 SUBTOTA	AL:	\$307,278	\$0	\$307,278
PASS-THROUGH FROM WASHINGTON DEPARTME	NT OF THE MILIT	ARY			
Meteorologic and Hydrologic Modernization Development	11.467	E13-225	\$39,200	\$0	\$39,200
DEPT OF COMMERCE SU	BTOTAL:		\$346,478	\$0	\$346,478
DEPT OF DEFENSE					
DIRECT FROM FEDERAL AGENCY					
General Grant Dpt of Defense	12.n/a	n/a	\$0	\$243,740	\$243,740
DEPT OF DEFENSE SUBT	OTAL:		\$0	\$243,740	\$243,740
DEPT OF HOUSING/URBAN DEVELOP.					
DIRECT FROM FEDERAL AGENCY					
Community Development Block Grants/Entitlement Grants	14.218	B-10-UC-53-0002	\$0	\$232,728	\$232,728
Community Development Block Grants/Entitlement Grants	14.218	B-11-UC-53-0002	\$0	\$440,454	\$440,454

Federal Agency/Pass-Through Agency Names Federal Program Name (County Contract Title)	CFDA Number	Other ID Number	Expenditures From Pass- Through Awards	Expenditures From Direct Awards	Expenditure Total
Community Development Block Grants/Entitlement Grants	14.218	B12UC5-30002	\$0	\$2,605,033	\$2,605,033
Community Development Block Grants/Entitlement Grants	14.218	B-13-UC-53-0002	\$0	\$899,266	\$899,266
Ciano	14.218 SUBTOTA	L:	\$0	\$4,177,480	\$4,177,480
PASS-THROUGH FROM DEPARTMENT OF COMME	RCE				
CDBG/State's program and Non-Entitlement Grants in Hawaii	14.228	08-F6401-015	\$71,875	\$0	\$71,875
DIRECT FROM FEDERAL AGENCY					
Emergency Shelter Grants Program	14.231	S-10-UC-53-0003	\$0	\$746	\$746
Emergency Shelter Grants Program	14.231	E11-UC-53-0003	\$0	\$64,389	\$64,389
Emergency Shelter Grants Program	14.231	E12-UC-53-0003	\$0	\$149,188	\$149,188
	14.231 SUBTOTA	L:	\$0	\$214,323	\$214,323
DIRECT FROM FEDERAL AGENCY					
Supportive Housing Program	14.235	WA0232B0T031000	\$0	\$43,596	\$43,596
Supportive Housing Program	14.235	WA0161B0T031104	\$0	\$10,815	\$10,815
Supportive Housing Program	14.235	WA0142B0T031104	\$0	\$11,981	\$11,981
Supportive Housing Program	14.235	WA0160B0T031104	\$0	\$11,260	\$11,260
Supportive Housing Program	14.235	WA0151B0T031104	\$0	\$449	\$449
Supportive Housing Program	14.235	WA0153B0T031104	\$0	\$15,306	\$15,306
Supportive Housing Program	14.235	WA0152B0T031104	\$0	\$17,752	\$17,752
Supportive Housing Program	14.235	WA0140B0T031104	\$0	\$44,255	\$44,255
Supportive Housing Program	14.235	WA0139B0T031104	\$0	\$41,490	\$41,490
Supportive Housing Program	14.235	WA0137B0T031104	\$0	\$91,637	\$91,637
Supportive Housing Program	14.235	WA0143B0T031104	\$0	\$20,127	\$20,127
Supportive Housing Program	14.235	WA0147B0T031104	\$0	\$21,528	\$21,528
Supportive Housing Program	14.235	WA0149B0T031104	\$0	\$17,509	\$17,509
Supportive Housing Program	14.235	WA0150B0T031104	\$0	\$56,349	\$56,349
Supportive Housing Program	14.235	WA0157B0T031104	\$0	\$48,183	\$48,183
Supportive Housing Program	14.235	WA0158B0T031104	\$0	\$23,372	\$23,372
Supportive Housing Program	14.235	WA0159B0T031104	\$0	\$72,395	\$72,395
Supportive Housing Program	14.235	WA0148B0T031104	\$0	\$14,337	\$14,337
Supportive Housing Program	14.235	WA0154B0T031104	\$0	\$171,460	\$171,460
Supportive Housing Program	14.235	WA0156B0T031104	\$0	\$118,419	\$118,419
Supportive Housing Program	14.235	WA0240B0T031101	\$0	\$37,426	\$37,426
Supportive Housing Program	14.235	WA0209B0T031103	\$0	\$16,102	\$16,102
Supportive Housing Program	14.235	WA0146B0T031104	\$0	\$313,659	\$313,659
	14.235 SUBTOTA	L:	\$0	\$1,219,408	\$1,219,408
DIRECT FROM FEDERAL AGENCY					
Shelter Plus Care	14.238	WA011C0T031104	\$0	\$43,369	\$43,369
DIRECT FROM FEDERAL AGENCY					
HOME Investment Partnerships Program	14.239	M 06-UC-53-0201	\$0	\$3	\$3
HOME Investment Partnerships Program	14.239	M11-UC-53-0201	\$0	\$1,001,244	\$1,001,244
HOME Investment Partnerships Program	14.239	M13-UC530201	\$0	\$8,705	\$8,70

Federal Agency/Pass-Through Agency Names Federal Program Name (County Contract Title)	CFDA Number	Other ID Number	Expenditures From Pass- Through Awards	Expenditures From Direct Awards	Expenditure Total
	14.239 SUBTOTA	AL:	\$0	\$1,009,951	\$1,009,951
DIRECT FROM FEDERAL AGENCY					
Continuum of Care Program	14.267	WA0147L0T031205	\$0	\$55,467	\$55,467
Continuum of Care Program	14.267	Wa0161L0T031205	\$0	\$44,997	\$44,997
Continuum of Care Program	14.267	WA0140L0T031205	\$0	\$85,668	\$85,668
Continuum of Care Program	14.267	WA0151L0T031205	\$0	\$18,458	\$18,458
Continuum of Care Program	14.267	WA0152L0T031205	\$0	\$35,564	\$35,564
Continuum of Care Program	14.267	WA0142L0T031205	\$0	\$8,954	\$8,954
Continuum of Care Program	14.267	WA0139L0T031205	\$0	\$8,101	\$8,101
Continuum of Care Program	14.267	WA0160L0T031205	\$0	\$24,951	\$24,951
Continuum of Care Program	14.267	WA0153L0T031205	\$0	\$27,266	\$27,266
Continuum of Care Program	14.267	WA0144L0T031205	\$0	\$75,875	\$75,875
Continuum of Care Program	14.267	WA0148L0T031205	\$0	\$6,202	\$6,202
Continuum of Care Program	14.267	WA0157L0T031205	\$0	\$127,464	\$127,464
Continuum of Care Program	14.267	WA0240L0T031202	\$0	\$41,612	\$41,612
Continuum of Care Program	14.267	WA0157L0T031205	\$0	\$34,227	\$34,227
Continuum of Care Program	14.267	WA0158L0T031205	\$0	\$8,970	\$8,970
Continuum of Care Program	14.267	WA0137L0T031205	\$0	\$49,892	\$49,892
Continuum of Care Program	14.267	WA0150L0T031205	\$0	\$42,511	\$42,511
Continuum of Care Program	14.267	WA0146L0T031205	\$0	\$146,032	\$146,032
Continuum of Care Program	14.267	WA0156L0T031205	\$0	\$40,685	\$40,685
Continuum of Care Program	14.267	WA0159L0T031205	\$0	\$50,487	\$50,487
Continuum of Care Program	14.267	WA0143L0T031205	\$0	\$4,391	\$4,391
Continuum of Care Program	14.267	WA0149L0T031205	\$0	\$21,836	\$21,836
	14.267 SUBTOTA	AL:	\$0	\$959,610	\$959,610
PASS-THROUGH FROM TACOMA HOUSING AUT	HORITY		0404.040		
Moving to Work Demonstration Program	14.881	WA005VOW	\$194,946 	\$0	\$194,946 
	14.881 SUBTOTA	AL:	\$194,946	\$0	\$194,946
DEPT OF HOUSING/URI	BAN DEVELOP. SUE	BTOTAL:	\$266,821	\$7,624,141	\$7,890,963
DEPT OF INTERIOR					
PASS-THROUGH FROM WASHINGTON DEPART	MENT OF NATURAL	RESOURCES			
Cooperative Endangered Species Conservation Fundangered	d 15.615	12-198	\$167,092	\$0	\$167,092
PASS-THROUGH FROM WASHINGTON DEPARTI	MENT OF ARCHAEC	DLOGY & HISTORIC PRE	SERVATION		
Historic Preservation Fund Grants-In-Aid	15.904	FY12-61012-009	\$8,785	\$0	\$8,785
DEPT OF INTERIOR SUI	BTOTAL:		\$175,877	\$0	\$175,877
DEPT OF JUSTICE					
DIRECT FROM FEDERAL AGENCY					
General Grant Dept of Justice	16.MOU	MOU	\$0	\$17,587	\$17,587
	16.MOU SUBTO	TAL:	\$0	\$17,587	\$17,587

**Expenditures** 

PASS-THROUGH FROM WASHINGTON DEPARTMENT OF SOCIAL & HEALTH SERVICES

Federal Agency/Pass-Through Agency Names Federal Program Name (County Contract Title)	CFDA Number	Other ID Number	Expenditures From Pass- Through Awards	Expenditures From Direct Awards	Expenditure Total
Juvenile Accountability Incentive Block Grants (Juvenile Accountability Incentive Block Grants)	16.523	0663-98401	\$39,516	\$0	\$39,516
Juvenile Accountability Incentive Block Grants	16.523	1363-84194	\$10,334	\$0	\$10,334
	16.523 SUBTOTA	L:	\$49,851	\$0	\$49,851
PASS-THROUGH FROM WASHINGTON DEPARTME	NT OF SOCIAL &	HEALTH SERVICES			
Juvenile Justice and Delinquecy Prevention - Allocation to States		I-501-00112	\$17,079	\$0	\$17,079
Juvenile Justice and Delinquecy Prevention - Allocation to States	16.540	I-501-00213	\$2,171	\$0	\$2,171
to oldico	16.540 SUBTOTA	L:	\$19,250	\$0	\$19,250
PASS-THROUGH FROM CITY OF TACOMA					
Byrne Formula Grant Program	16.579	Byrne Justice G	\$72,006	\$0	\$72,006
Byrne Formula Grant Program	16.579	TACOMA MOU	\$90,589	\$0	\$90,589
Byrne Formula Grant Program	16.579	MOU	\$62,106	\$0	\$62,106
•	16.579 SUBTOTA	L:	\$224,700	\$0	\$224,700
DIRECT FROM FEDERAL AGENCY					
Edward Byrne Memorial State and Local Law Enforcement Assistance Discretionary Grants Program	16.580	2009-DI-BX-0227	\$0	\$157,088	\$157,088
DIRECT FROM FEDERAL AGENCY					
Drug Court Discretionary Grant Program	16.585	2010-DC-BX-0080	\$0	\$89,281	\$89,281
PASS-THROUGH FROM DEPARTMENT OF COMME	RCE				
ARRA-Violence Against Women Formula Grants (ARRA-Violence Against Women Formula Grants-Not ARRA)	16.588	F12-31103-082	\$31,956	\$0	\$31,956
ARRA-Violence Against Women Formula Grants (ARRA-Violence Against Women Formula Grants - Not ARRA)	16.588	F1231103083	\$29,273	\$0	\$29,273
,	16.588 SUBTOTA	L:	\$61,229	\$0	\$61,229
DIRECT FROM FEDERAL AGENCY					
The Community-Defined Solutions to Violence Against Women Grant Program	16.590	2011-WE-AX-0024	\$0	\$326,182	\$326,182
DIRECT FROM FEDERAL AGENCY					
State Criminal Alien Assistance Program	16.606	Award Letter	\$0	\$271,246	\$271,246
DIRECT FROM FEDERAL AGENCY					
Community Prosecution and Project Safe Neighborhoods	16.609	NA	\$0	\$885	\$885
DIRECT FROM FEDERAL AGENCY					
Public Safety Partnership and Community Policing Grants	16.710	2008CKWX0417	\$0	\$859	\$859
Public Safety Partnership and Community Policing Grants	16.710	2010CKWX0733	\$0	\$84,387	\$84,387
PASS-THROUGH FROM KITSAP COUNTY SHERIFF					
Public Safety Partnership and Community Policing Grants	16.710	mou	\$66,162	\$0	\$66,162
	16.710 SUBTOTA	L:	\$66,162	\$85,246	\$151,408

Federal Agency/Pass-Through Agency Names Federal Program Name (County Contract Title)	CFDA Number	Other ID Number	Expenditures From Pass- Through Awards	Expenditures From Direct Awards	Expenditure Total
Edward Byrne Memorial Justice Assistance Grant Program	16.738	M12-34021-013	\$90,009	\$0	\$90,009
Edward Byrne Memorial Justice Assistance Grant Program	16.738	M13-31440-013	\$51,918	\$0	\$51,918
6	16.738 SUBTOTA	AL:	\$141,927	\$0	\$141,927
PASS-THROUGH FROM CITY OF TACOMA					
ARRA-Edward Byrne Memorial Justice Assistance Grant (JAG) Program/ Grants to Units of Local Government	16.804	2009 Jag Grant	\$78,862	\$0	\$78,862
PASS-THROUGH FROM SOUTH SOUND 911					
ARRA - Edward Byrne Memorial Competitive Grant Program	16.808	2009SCB90148	\$12,265	\$0	\$12,265
DEPT OF JUSTICE SUBT	OTAL:		\$654,246	\$947,514	\$1,601,760
DEPT OF TRANSPORTATION DIRECT FROM FEDERAL AGENCY					
Airport Improvement Program	20.106	DOT-FA12NM-	\$0	\$3,975,338	\$3,975,338
Airport Improvement Program	20.106	DOT-FA12NM-	\$0	\$109,181	\$109,181
	20.106 SUBTOTA	AL:	\$0	\$4,084,519	\$4,084,519
PASS-THROUGH FROM WASHINGTON DEPARTM	IENT OF TRANSPO	RTATION			
Highway Planning and Construction	20.205	STPUL-3170(003)	\$6,000	\$0	\$6,000
Highway Planning and Construction	20.205	LA 4549	\$13,692	\$0	\$13,692
Highway Planning and Construction (CSM 6070 - Highway Planning and Construction)	20.205	CM-2027(047)	\$22,803	\$0	\$22,803
Highway Planning and Construction (CSM 6060 - Highway Planning and Construction)	20.205	CM-2027(051)	\$20,822	\$0	\$20,822
Highway Planning and Construction	20.205	BROS-2027(052)	\$991,425	\$0	\$991,425
Highway Planning and Construction	20.205	n/a	(\$68,719)	\$0	(\$68,719)
Highway Planning and Construction	20.205	STPUL-3170(005)	\$9,905	\$0	\$9,905
Highway Planning and Construction	20.205	ER - 701(062)	\$5,393	\$0	\$5,393
Highway Planning and Construction	20.205	FBD-2027(062)	\$7,658	\$0	\$7,658
Highway Planning and Construction	20.205	LA 7088	\$170,815	\$0	\$170,815
Highway Planning and Construction	20.205	LA 7201	\$1,958	\$0	\$1,958
Highway Planning and Construction	20.205	LA 7339	\$18,443	\$0	\$18,443
Highway Planning and Construction	20.205	LA 7385	\$27,515	\$0	\$27,515
Highway Planning and Construction	20.205	LA7439	\$80,070	\$0	\$80,070
Highway Planning and Construction	20.205	LA7462	\$46,599	\$0	\$46,599
Highway Planning and Construction (CSM 6084 - Highway Planning and Construction)	20.205	LA7524	\$121,007	\$0	\$121,007
Highway Planning and Construction	20.205	LA 7535	\$327,329	\$0	\$327,329
Highway Planning and Construction	20.205	LA 7731	\$29,594	\$0	\$29,594
Highway Planning and Construction	20.205	LA-7794	\$8,000	\$0	\$8,000
Highway Planning and Construction	20.205	GCB 1207	\$704,272	\$0	\$704,272
Highway Planning and Construction	20.205	LA 8045	\$1,325	\$0	\$1,325
Highway Planning and Construction	20.205	LA 7960	\$39,000	\$0	\$39,000
Highway Planning and Construction	20.205	LA 8150	\$49,803	\$0	\$49,803
Highway Planning and Construction	20.205	STPUL-3170(006)	\$30,209	\$0	\$30,209

Federal Agency/Pass-Through Agency Names Federal Program Name (County Contract Title)	CFDA Number	Other ID Number	Expenditures From Pass- Through Awards	Expenditures From Direct Awards	Expenditure Total
Highway Planning and Construction	20.205	BRS-D277(001)	\$3,687	\$0	\$3,687
Highway Planning and Construction	20.205	STPUL-3182(001)	\$295,297	\$0	\$295,297
Highway Planning and Construction	20.205	HSIP-000S(321)	\$249,499	\$0	\$249,499
Highway Planning and Construction	20.205	LA 7873	\$729,291	\$0	\$729,291
Highway Planning and Construction	20.205	LA 7988	\$278,376	\$0	\$278,376
	20.205 SUBTOTA	AL:	\$4,221,069	\$0	\$4,221,069
PASS-THROUGH FROM WASHINGTON DEPARTM	ENT OF TRANSPO	RTATION			
Job Access_Reverse Commute	20.516	GCA6840	\$455,910	\$0	\$455,910
Job Access_Reverse Commute	20.516	UCB1158	\$195,604	\$0	\$195,604
	20.516 SUBTOTA	AL:	\$651,514	\$0	\$651,514
PASS-THROUGH FROM WASHINGTON DEPARTM	ENT OF TRANSPO	RTATION			
New Freedom Program	20.521	STPE-2027(031)	\$69,407	\$0	\$69,407
New Freedom Program	20.521	GCA6840	\$7,216	\$0	\$7,216
New Freedom Program	20.521	UCB1158	\$8,108	\$0	\$8,108
	20.521 SUBTOTA	AL:	\$84,731	\$0	\$84,731
PASS-THROUGH FROM WASHINGTON STATE TR	AFFIC SAFETY CO	OMMISSION			
State and Community Highway Safety	20.600	AL13-04	\$133,247	\$0	\$133,247
State and Community Highway Safety	20.600	None	\$20,041	\$0	\$20,041
State and Community Highway Safety	20.600	AL14-02	\$45,836	\$0	\$45,836
PASS-THROUGH FROM WASHINGTON TRAFFIC S					*,
State and Community Highway Safety	20.600	MOU	\$24,003	\$0	\$24,003
PASS-THROUGH FROM WASPC - WASHINGTON A	ASSN OF SHERIFF	& POLICE CHIEFS			
State and Community Highway Safety	20.600	Award Letter	\$1,899	\$0	\$1,899
	20.600 SUBTOTA	AL:	\$225,025	\$0	\$225,025
PASS-THROUGH FROM WASHINGTON TRAFFIC S	AFETY COMMISSI	ON			
Alcohol Impaired Driving Countermeasures Incentive Grants I	20.601	MOU	\$3,502	\$0	\$3,502
Alcohol Impaired Driving Countermeasures Incentive Grants I	20.601	MOU	\$2,087	\$0	\$2,087
(WTSC - Seatbelt Emphasis)	20.601 SUBTOTA	ΔI ·	\$5,589	\$0	\$5,589
DAGG TURQUOU FROM OUTV OF RUNALLUR RUNA			40,000	40	40,000
PASS-THROUGH FROM CITY OF PUYALLUP PUYA			¢0.075	40	
National Highway Traffic Safety Administration (NHTSA) Discretionary Safety Grants	20.614	NA-000000000	\$2,275	\$0	\$2,275
PASS-THROUGH FROM WASHINGTON TRAFFIC S	AFETY COMMISSI	ON			
National Priority Safety Programs	20.616	MOU	\$6,843	\$0	\$6,843
PASS-THROUGH FROM WASHINGTON DEPARTM	ENT OF THE MILIT	ARY			
Interagency Hazardous Materials Public Sector Training and Planning Grants	ng 20.703	E13-049	\$3,492	\$0	\$3,492
DEPT OF TRANSPORTAT	TION SUBTOTAL:		\$5,200,539	\$4,084,519	\$9,285,058

## **DEPT OF TREASURY**

PASS-THROUGH FROM STATE JUSTICE INSTITUTE

Federal Agency/Pass-Through Agency Names Federal Program Name (County Contract Title)	CFDA Number	Other ID Number	Expenditures From Pass- Through Awards	Expenditures From Direct Awards	Expenditure Total
General Grant Dept of Treasury	21.unk	SJI-12-T-131	\$26,854	\$0	\$26,854
General Grant Dept of Treasury	21.unk	SJI-13-T-205	\$9,394	\$0	\$9,394
	21.unk SUBTOTA	L:	\$36,248	\$0	\$36,248
DEPT OF TREASURY SUE	BTOTAL:		\$36,248	\$0	\$36,248
ENVIRONMENTAL PROTECTION AGNCY	7				
PASS-THROUGH FROM KING COUNTY					
Puget Sound Watershed Management Assistance	66.120	EPA #00J09001	\$7,247	\$0	\$7,247
PASS-THROUGH FROM PUGET SOUND PARTNER	SHIP				
Puget Sound Action Agenda: Technical Investigations and Implementation Assistance Program	66.123	2013-68	\$24,259	\$0	\$24,259
PASS-THROUGH FROM TACOMA PIERCE COUNT	Y HEALTH DEPAR	TMENT			
Puget Sound Action Agenda: Technical Investigations and Implementation Assistance Program (Puget Sound Action Agenda: Technical Investigations & Im)		2013-00000104	\$3,835	\$0	\$3,835
Puget Sound Action Agenda: Technical Investigations and Implementation Assistance Program	66.123	2013-00000188	\$977	\$0	\$977
PASS-THROUGH FROM WASHINGTON DEPARTME	ENT OF ECOLOGY				
Puget Sound Action Agenda: Technical Investigations and Implementation Assistance Program	66.123	G1200438	\$134,116	\$0	\$134,116
	66.123 SUBTOTA	AL:	\$163,186	\$0	\$163,186
ENVIRONMENTAL PROTE	ECTION AGNCY SU	JBTOTAL:	\$170,433	\$0	\$170,433
DEPT OF ENERGY					
PASS-THROUGH FROM DEPARTMENT OF COMME	RCE				
General Grant Dept of Energy	81.F11-43104-	F11-43104-421	\$123,937	\$0	\$123,937
PASS-THROUGH FROM DEPARTMENT OF COMME	RCE				
General Grant Dept of Energy	81.F12-43101-	F12-43101-421	\$170,543	\$0	\$170,543
PASS-THROUGH FROM DEPARTMENT OF COMME	RCE				
General Grant Dept of Energy	81.F13-43104-	F13-43104-421	\$5,370	\$0	\$5,370
PASS-THROUGH FROM DEPARTMENT OF COMME	RCE				
Weatherization Assistance for Low-Income Persons	81.042	F13-43103-421	\$57,327	\$0	\$57,327
DEPT OF ENERGY SUBTO	OTAL:		\$357,177	<del></del>	<del></del>
DEPT OF EDUCATION PASS-THROUGH FROM PUYALLUP TRIBE OF INDI	IANS				
Special Education_Grants to States	84.027	2010 Contract	\$46,000	\$0	\$46,000
PASS-THROUGH FROM WASHINGTON STATE DEF	PARTMENT OF EA	RIYIFARNING			
Special Education_Grants for Infants and Families with Disabilities		12-1263	\$428,585	\$0	\$428,585

Federal Agency/Pass-Through Agency Names Federal Program Name (County Contract Title)	CFDA Number	Other ID Number	Expenditures From Pass- Through Awards	Expenditures From Direct Awards	Expenditure Total
Special Education_Grants for Infants and Families with Disabilities	84.181	14-1038	\$248,844	\$0	\$248,844
	84.181 SUBTOTA	AL:	\$677,429	\$0	\$677,429
DEPT OF EDUCATION SU	BTOTAL:		\$723,429	\$0	\$723,429
U. S. ELECTION ASSISTANCE COMMISS	ION				
PASS-THROUGH FROM WASHINGTON SECRETAR	Y OF STATE				
Help America Vote Act Requirements Payments	90.401	G-2852	\$8,084	\$0	\$8,084
U. S. ELECTION ASSISTA	NCE COMMISSION	N SUBTOTAL:	\$8,084	\$0	\$8,084
DPT OF HEALTH & HUMAN SERVICES					
PASS-THROUGH FROM WASHINGTON STATE ASS	OCIATION OF CA	SA/GAL PROGRAMS			
unknown	93.0969-70218	0969-70218	\$7,426	\$0	\$7,426
PASS-THROUGH FROM WASHINGTON DEPARTME	NT OF SOCIAL &	HEALTH SERVICES			
Special Programs for the Aging_Title VII, Chapter 3_Programs for Prevention of Elder Abuse, Neglect, and Exploitation	93.041	1369-64727	\$8,871	\$0	\$8,871
PASS-THROUGH FROM WASHINGTON DEPARTME	NT OF SOCIAL &	HEALTH SERVICES			
Special Programs for the Aging_Title III, Part D_Disease Prevention and Health Promotion Services	93.043	1369-64727	\$44,944	\$0	\$44,944
PASS-THROUGH FROM WASHINGTON DEPARTME	NT OF SOCIAL &	HEALTH SERVICES			
Special Programs for the Aging_Title III, Part B_Grants for Supportive Services and Senior Centers	93.044	1369-64727	\$733,642	\$0	\$733,642
PASS-THROUGH FROM WASHINGTON DEPARTME	NT OF SOCIAL &	HEALTH SERVICES			
Special Programs for the Aging_Title III, Part C_Nutrition Services	93.045	1369-64727	\$1,051,119	\$0	\$1,051,119
PASS-THROUGH FROM WASHINGTON DEPARTME	NT OF SOCIAL &	HEALTH SERVICES			
Alzheimer's Disease Demonstration Grants to States	93.051	1069-14895	\$106,731	\$0	\$106,731
PASS-THROUGH FROM WASHINGTON DEPARTME	NT OF SOCIAL &	HEALTH SERVICES			
National Family Caregiver Support, Title III, Part E	93.052	1169-18972	\$2,167	\$0	\$2,167
National Family Caregiver Support, Title III, Part E	93.052	1369-64727	\$371,625	\$0	\$371,625
	93.052 SUBTOTA	AL:	\$373,792	\$0	\$373,792
PASS-THROUGH FROM WASHINGTON DEPARTME	NT OF SOCIAL &	HEALTH SERVICES			
Nutrition Services Incentive Program	93.053	1369-64727	\$242,613	\$0	\$242,613
PASS-THROUGH FROM WASHINGTON DEPARTME	NT OF SOCIAL &	HEALTH SERVICES			
Lifespan Respite Care Program	93.072	1069-14362	\$3,854	\$0	\$3,854
DIRECT FROM FEDERAL AGENCY					
Substance Abuse and Mental Health Services_Projects of Regional and National Significance	s 93.243	1H79T1023431-01	\$0	\$243,750	\$243,750

Federal Agency/Pass-Through Agency Names Federal Program Name (County Contract Title)	CFDA Number	Other ID Number	Expenditures From Pass- Through Awards	Expenditures From Direct Awards	Expenditure Total
Substance Abuse and Mental Health Services_Project of Regional and National Significance	s 93.243	13TI25080A	\$0	\$135,417	\$135,417
PASS-THROUGH FROM WASHINGTON DEPARTM	ENT OF GENERAL	ADMINISTRATION			
Substance Abuse and Mental Health Services_Project of Regional and National Significance	s 93.243	n/a	\$57,820	\$0	\$57,820
	93.243 SUBTOTA	AL:	\$57,820	\$379,167	\$436,987
PASS-THROUGH FROM WASHINGTON DEPARTM	ENT OF SOCIAL &	HEALTH SERVICES			
Substance Abuse and Mental Health Services-Access		1063-12907	\$431,322	\$0	\$431,322
to Recovery	00.270	1000 12001	,	Ψ3	Ψ+01,022
PASS-THROUGH FROM PUGET SOUND EDUCATION	ONAL SERVICES D	ISTRICT			
Drug-Free Communities Support Program Grants	93.276	AWARD LETTER	\$1,651	\$0	\$1,651
PASS-THROUGH FROM TACOMA GOODWILL IND	USTRIES		<b>***</b>		
Temporary Assistance for Needy Families	93.558	S14-32710-024	\$62,192	\$0	\$62,192
PASS-THROUGH FROM WASHINGTON DEPARTM	ENT OF SOCIAL &	HEALTH SERVICES			
Child Support Enforcement	93.563	2110-80338	\$3,209,621	\$0	\$3,209,621
PASS-THROUGH FROM DEPARTMENT OF COMMI	ERCE				
Low-Income Home Energy Assistance	93.568	F12-43101-421	\$449,436	\$0	\$449,436
Low-Income Home Energy Assistance	93.568	13-32106-075	\$2,703,758	\$0	\$2,703,758
Low-Income Home Energy Assistance	93.568	F13-43101-421	\$285,256	\$0	\$285,256
Low-Income Home Energy Assistance	93.568	14-32606-075	\$298,851	\$0	\$298,851
	93.568 SUBTOTA	AL:	\$3,737,300	\$0	\$3,737,300
PASS-THROUGH FROM DEPARTMENT OF COMMI	ERCE				
Community Services Block Grant	93.569	F12-32100-023	\$330,821	\$0	\$330,821
Community Services Block Grant	93.569	F13-32100-023	\$154,530	\$0	\$154,530
	93.569 SUBTOTA	AL:	\$485,351	\$0	\$485,351
PASS-THROUGH FROM WASHINGTON DEPARTM	ENT OF SOCIAL &	HEALTH SERVICES			
Empowering Older Adults and Adults with Disabilities through Chronic Disease Self-Management Education Programs-financed by 2012 Prevention and Public Health Funds	93.734	1269-63903	\$20,869	\$0	\$20,869
PASS-THROUGH FROM PUGET SOUND EDUCATION	ONAL SERVICES D	ISTRICT			
Medical Assistance Program	93.778	N/A	\$7,666	\$0	\$7,666
PASS-THROUGH FROM WASHINGTON DEPARTM	ENT OF SOCIAL &	HEALTH SERVICES			
Medical Assistance Program (3080600.5)	93.778	1269-55070	\$3,250,731	\$0	\$3,250,731
Medical Assistance Program	93.778	1269-55657	\$7,107	\$0	\$7,107
Medical Assistance Program	93.778	1369-78316	\$3,238,369	\$0	\$3,238,369
Medical Assistance Program	93.778	1369-78945	\$9,094	\$0	\$9,094
	93.778 SUBTOTA	AL:	\$6,512,967	\$0	\$6,512,967
PASS-THROUGH FROM SOUTH KING COUNTY MU	JLTI SERVICE CEN	TER			
Money Follows the Person Rebalancing Demonstration	n 93.791	RCL-1314-14	\$1,587	\$0	\$1,587

Federal Agency/Pass-Through Agency Names Federal Program Name (County Contract Title)	CFDA Number	Other ID Number	Expenditures From Pass- Through Awards	Expenditures From Direct Awards	Expenditure Total
PASS-THROUGH FROM WASHINGTON DEPARTME	ENT OF SOCIAL &	HEALTH SERVICES			
Block Grants for Prevention and Treatment of Substance Abuse	93.959	1163-27321	\$1,814,029	\$0	\$1,814,029
DPT OF HEALTH & HUMA	N SERVICES SUB	STOTAL:	\$18,907,700	\$379,167	\$19,286,867
EXECUTIVE OFFICE OF THE PRESIDENT					
DIRECT FROM FEDERAL AGENCY					
High Intensity Drug Trafficking Areas Program	95.001	G12NW0007A	\$0	\$103,845	\$103,845
High Intensity Drug Trafficking Areas Program	95.001	G13NW0007A	\$0	\$67,961	\$67,961
PASS-THROUGH FROM EDUCATIONAL SERVICE D	DISTRICT 105				
High Intensity Drug Trafficking Areas Program	95.001	9001000069	\$14,989	\$0	\$14,989
	95.001 SUBTOTA	AL:	\$14,989	\$171,806	\$186,795
EXECUTIVE OFFICE OF T	HE PRESIDENT S	UBTOTAL:	\$14,989	\$171,806	\$186,795
DEPT. OF HOMELAND SECURITY					
PASS-THROUGH FROM WASHINGTON STATE PAR	RKS AND RECREA	ATION COMMISSION			
Boating Safety Financial Assistance	97.012	AWARD LETTER	\$85,854	\$0	\$85,854
DIRECT FROM FEDERAL AGENCY					
National Urban Search and Rescue (US&R) Response System	97.025	EMW-2008-CA-	\$0	\$52,273	\$52,273
National Urban Search and Rescue (US&R) Response System	97.025	EMW-2012-CA-	\$0	\$856,527	\$856,527
National Urban Search and Rescue (US&R) Response System	97.025	EMW-2013-CA-	\$0	\$238,642	\$238,642
Cystem	97.025 SUBTOTA	AL:	\$0	\$1,147,442	\$1,147,442
DIRECT FROM FEDERAL AGENCY					
Emergency Management Institute_Training Assistance	97.026	n/a	\$0	\$3,848	\$3,848
PASS-THROUGH FROM WASHINGTON DEPARTME	NT OF THE MILIT	ARY			
Public Assistance Grants	97.036	D12-098	\$19	\$0	\$19
PASS-THROUGH FROM WASHINGTON DEPARTME	NT OF THE MILIT	ARY			
Hazard Mitigation Grant	97.039	E11-140	(\$0)	\$0	(\$0)
Hazard Mitigation Grant	97.039	E13-207	\$271,181	\$0	\$271,181
Ç	97.039 SUBTOTA	AL:	\$271,181	\$0	\$271,181
PASS-THROUGH FROM WASHINGTON DEPARTME	NT OF THE MILIT	ARY			
Emergency Management Performance Grants	97.042	E12-340	\$100,936	\$0	\$100,936
Emergency Management Performance Grants	97.042	E14-076	\$197,434	\$0	\$197,434
	97.042 SUBTOTA	AL:	\$298,370	\$0	\$298,370
PASS-THROUGH FROM WASHINGTON DEPARTME	NT OF THE MILIT	ARY			
Pre-Disaster Mitigation	97.047	E12-171	\$170,480	\$0	\$170,480
Pre-Disaster Mitigation	97.047	E14-181	\$5,704	\$0	\$5,704
	97.047 SUBTOTA	AI :	\$176,184	\$0	\$176,184

PASS-THROUGH FROM NW MARITIME ADVISORY SVCS DBA MARINE EXCHANGE

Federal Agency/Pass-Through Agency Names Federal Program Name (County Contract Title)	CFDA Number	Other ID Number	Expenditures From Pass- Through Awards	Expenditures From Direct Awards	Expenditure Total	
Port Security Grant Program	97.056	2009-PU-T9-K044	\$1,393,444	\$0	\$1,393,444	
PASS-THROUGH FROM PORT OF TACOMA						
Port Security Grant Program	97.056	08GBT8K065	\$30,726	\$0	\$30,726	
Port Security Grant Program	97.056	2008-GB-T8-K065	\$569,212	\$0	\$569,212	
Port Security Grant Program	97.056	069486	\$784,867	\$0	\$784,867	
	97.056 SUBTOTA	L:	\$2,778,249	\$0	\$2,778,249	
DIRECT FROM FEDERAL AGENCY						
Homeland Security Grant Program	97.067	E11-155	\$0	\$433,885	\$433,885	
PASS-THROUGH FROM KING COUNTY						
Homeland Security Grant Program	97.067	FFY10-UASI-002A	\$22,110	\$0	\$22,110	
PASS-THROUGH FROM SEATTLE OFFICE OF EMI	ERGENCY MANAGE	EMENT				
Homeland Security Grant Program	97.067		\$673	\$0	\$673	
Homeland Security Grant Program	97.067	FY2010 RCPGP	\$72,281	\$0	\$72,281	
Homeland Security Grant Program	97.067	FFY2011 RCPGP	\$5,835	\$0	\$5,835	
PASS-THROUGH FROM WASHINGTON DEPARTMENT OF THE MILITARY						
Homeland Security Grant Program	97.067	E11-158	\$855,033	\$0	\$855,033	
Homeland Security Grant Program	97.067	E12-187	\$449,332	\$0	\$449,332	
Homeland Security Grant Program	97.067	E12-208	\$248,667	\$0	\$248,667	
Homeland Security Grant Program	97.067	e13-142	\$93,113	\$0	\$93,113	
	97.067 SUBTOTA	L:	\$1,747,045	\$433,885	\$2,180,929	
DEPT. OF HOMELAND SECURITY SUBTOTAL:			\$5,356,902	\$1,585,174	\$6,942,076	
REPORT TOTAL			\$32,244,915	\$15,207,947	\$47,452,862	

## Pierce County, Washington

Notes to Schedule of Expenditures of Federal Awards January 1, 2013 through December 31, 2013

#### Note 1 - BASIS OF ACCOUNTING

The Schedule of Expenditures of Federal Awards is prepared on the same basis of accounting as the County's financial statements. Pierce County uses the modified accrual basis of accounting.

## Note 2 - PROGRAM COSTS

The amounts shown as current year expenditures represent only the federal grant portion of the program cost. Entire program costs, including the County's portion, may be more than shown.

#### Note 3 - NONCASH AWARDS - COMMODITIES

The amount of commodities reported on the Schedule is the value of commodities distributed by the County for the current year and priced as prescribed by the State of Washington Surplus Food Program.

## Note 4 - AMERICAN RECOVERY AND REINVESTMENT ACT (ARRA) OF 2009

Expenditures for this program were funded by ARRA. The County received funding for the "Violence Against Women Formula Grants" for non-ARRA activities and, accordingly, are reporting under the same CFDA number.

## Note 5 - USE OF N/A

Indicates external contract number is not available or not applicable.

## ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the state's Constitution and is part of the executive branch of state government. The State Auditor is elected by the citizens of Washington and serves four-year terms.

We work with our audit clients and citizens to achieve our vision of government that works for citizens, by helping governments work better, cost less, deliver higher value, and earn greater public trust.

In fulfilling our mission to hold state and local governments accountable for the use of public resources, we also hold ourselves accountable by continually improving our audit quality and operational efficiency and developing highly engaged and committed employees.

As an elected agency, the State Auditor's Office has the independence necessary to objectively perform audits and investigations. Our audits are designed to comply with professional standards as well as to satisfy the requirements of federal, state, and local laws.

Our audits look at financial information and compliance with state, federal and local laws on the part of all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits of state agencies and local governments as well as <u>fraud</u>, state <u>whistleblower</u> and <u>citizen hotline</u> investigations.

The results of our work are widely distributed through a variety of reports, which are available on our <u>website</u> and through our free, electronic <u>subscription</u> service.

We take our role as partners in accountability seriously, and provide training and technical assistance to governments, and have an extensive quality assurance program.

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