Independence • Respect • Integrity

Financial Statements and Federal Single Audit Report

Edmonds School District No. 15

Snohomish County

For the period September 1, 2013 through August 31, 2014

Published May 26, 2015 Report No. 1014172





Washington State Auditor

May 26, 2015

Board of Directors Edmonds School District No. 15 Lynnwood, Washington

Report on Financial Statements and Federal Single Audit

Please find attached our report on Edmonds School District No. 15's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the District's financial condition.

Sincerely,

JAN M. JUTTE, CPA, CGFM

ACTING STATE AUDITOR

OLYMPIA, WA

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FEDERAL SUMMARY

Edmonds School District No. 15 Snohomish County September 1, 2013 through August 31, 2014

The results of our audit of Edmonds School District No. 15 are summarized below in accordance with U.S. Office of Management and Budget Circular A-133.

Financial Statements

An unmodified opinion was issued on the financial statements.

Internal Control Over Financial Reporting:

- Significant Deficiencies: We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the District.

Federal Awards

Internal Control Over Major Programs:

- Significant Deficiencies: We reported no deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the District's compliance with requirements applicable to each of its major federal programs.

We reported findings that are required to be disclosed under section 510(a) of OMB Circular A-133.

Identification of Major Programs:

The following were major programs during the period under audit:

<u>CFDA No.</u>	Program Title
10.553	Child Nutrition Cluster - School Breakfast Program
10.555	Child Nutrition Cluster - National School Lunch Program
10.559	Child Nutrition Cluster - Summer Food Service Program
84.010	Title I, Part A Cluster - Title I Grants to Local Educational Agencies
84.367	Improving Teacher Quality - Title II

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by OMB Circular A-133, was \$338,570.

The District qualified as a low-risk auditee under OMB Circular A-133.

SCHEDULE OF FEDERAL AUDIT FINDINGS AND QUESTIONED COSTS

Edmonds School District No. 15 Snohomish County September 1, 2013 through August 31, 2014

2014-001 Edmonds School District did not have adequate internal controls to ensure compliance with federal requirements for its Improving Teacher Quality State Grants program.

CFDA Number and Title: 84.367 Improving Teacher Quality

State Grants

Federal Grantor Name: U.S. Department of Education

Federal Award/Contract Number: NA

Pass-through Entity Name: Office of Superintendent of Public

Instruction

NA

Pass-through Award/Contract

ough Awaru/Contract

Number:

Questioned Cost Amount: \$0

Description of Condition

During fiscal year 2014, the District spent \$614,275 in Improving Teacher Quality State Grants program funds. We audited the District's internal controls over payroll to determine whether salaries and benefits charged to the grant were supported by time and effort documentation as required by federal regulations. Depending upon the number and type of activities employees work, time and effort documentation can be on a semi-annual certification or monthly personnel activity report, such as a timesheet.

Our audit found that the District did not design an effective process to monitor and review employees whose positions are funded, in whole or in part, with federal grant funds to ensure semi-annual certifications or monthly personnel activity reports are completed.

We consider these internal control weaknesses to be material weaknesses.

Cause of Condition

The District experienced turnover in the position responsible for ensuring time and effort documentation was completed. Furthermore, the District did not have controls in place to ensure that time and effort documentation was being completed.

Effect of Condition and Questioned Costs

Without proper time and effort records, the District is not in compliance with federal time and effort requirements.

Our audit found:

- The District did not maintain the time and effort certification documentation for three of the five employees tested whose positions were paid from the grant. These employees charged \$233,930 to the grant. However, because the District provided adequate alternative forms of documentation, we did not question these costs.
- The District maintained time and effort documentation for September through December for two employees tested; however, the District did not maintain time and effort documentation for January through August for the employees. These employees charged \$102,966 to the grant from January through August. However, because the District provided adequate alternative forms of documentation, we did not question these costs.

Recommendation

We recommend the District establish and follow time and effort internal controls to ensure it meets federal requirements for documentation of all payroll costs charged to grants.

District's Response

We thank the auditors for their review of the District's compliance with federal time and effort requirements. Beginning in May 2015, staff assigned to document federal time and effort requirements will report completion of the task on a monthly basis to one central coordinator.

Auditor's Remarks

We appreciate the steps the District is taking to resolve this issue. We will review the condition during our next audit.

Applicable Laws and Regulations

Government Auditing Standards, December 2011 Revision, paragraph 4.23 states:

4.23 When performing GAGAS financial audits, auditors should communicate in the report on internal control over financial reporting and compliance, based upon the work performed, (1) significant deficiencies and material weaknesses in internal control; (2) instances of fraud and noncompliance with provisions of laws or regulations that have a material effect on the audit and any other instances that warrant the attention of those charged with governance; (3) noncompliance with provisions of contracts or grant agreements that has a material effect on the audit; and (4) abuse that has a material effect on the audit.

The American Institute of Certified Public Accountants defines significant deficiencies and material weaknesses in its *Codification of Statements on Auditing Standards*, section 935, as follows:

.11 For purposes of adapting GAAS to a compliance audit, the following terms have the meanings attributed as follows: ...

Deficiency in internal control over compliance. A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance on a timely basis. A deficiency in *design* exists when (a) a control necessary to meet the control objective is missing, or (b) an existing control is not properly designed so that, even if the control operates as designed, the control objective would not be met. A deficiency in *operation* exists when a properly designed control does not operate as designed or the person performing the control does not possess the necessary authority or competence to perform the control effectively.

...

Material weakness in internal control over compliance.

A deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis. In this section, a reasonable

possibility exists when the likelihood of the event is either reasonably possible or probable as defined as follows:

Reasonably possible. The chance of the future event or events occurring is more than remote but less than likely.

Remote. The chance of the future event or events occurring is slight.

Probable. The future event or events are likely to occur. ...

Significant deficiency in internal control over compliance. A deficiency, or a combination of deficiencies, in internal control over compliance that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, Section 300 – Auditee Responsibilities, states, in part:

The auditee shall:

- (b) Maintain internal control over Federal programs that provides reasonable assurance that the auditee is managing Federal awards in compliance with laws, regulations, and the provisions of contracts or grant agreements that could have a material effect on each of its Federal programs.
- (c) Comply with laws, regulations, and the provisions of contracts or grant agreements related to each of its Federal programs.
- U.S. Office of Management and Budget Circular A-87, Cost Principles for State, Local and Indian Tribal Governments (2 CFR Part 225), Attachment B, Section 8(h), states, in part:
 - (1) Charges to Federal awards for salaries and wages, whether treated as direct or indirect costs, will be based on payrolls documented in accordance with generally accepted practice of the governmental unit and approved by a responsible official(s) of the governmental unit.
 - (4) Where employees work on multiple activities or cost

objectives, a distribution of their salaries or wages will be supported by personnel activity reports or equivalent documentation which meets the standards in subsection (5) unless a statistical sampling system (see subsection (6)) or other substitute system has been approved by the cognizant Federal agency. Such documentary support will be required where employees work on:

- (a) More than one Federal award,
- (b) A Federal award and a non Federal award,
- (c) An indirect cost activity and a direct cost activity,
- (d) Two or more indirect activities which are allocated using different allocation bases, or
- (e) An unallowable activity and a direct or indirect cost activity.
- (5) Personnel activity reports or equivalent documentation must meet the following standards:
 - (a) They must reflect an after the fact distribution of the actual activity of each employee,
 - (b) They must account for the total activity for which each employee is compensated,
 - (c) They must be prepared at least monthly and must coincide with one or more pay periods, and
 - (d) They must be signed by the employee.
 - (e) Budget estimates or other distribution percentages determined before the services are performed do not qualify as support for charges to Federal awards but may be used for interim accounting purposes.

STATUS OF PRIOR FEDERAL AUDIT FINDINGS

Edmonds School District No. 15 Snohomish County September 1, 2013 through August 31, 2014

This schedule presents the status of federal findings reported in prior audit periods. The status listed below is the representation of Edmonds School District No. 15. The State Auditor's Office has reviewed the status as presented by the District.

Audit Period:	Report Ref. No:	Finding Re	f. No:	CFDA Number(s):	
September 1, 2012	1011617	1		10.553/10.555/10.559	
through August 31,					
2013					
Federal Program N	ame and Granting	Pass-Throu	gh Agency	y Name:	
Agency:		Office of Su	perintende	ent of Public Instruction	
Child Nutrition Clus	ter – U.S. Departme	nt of			
Agriculture					
Finding Caption:					
The District identified two employees who over-reported the number of meals served to					
students in order to increase their hours to receive additional pay.					
Background:					
The District found two employees had prepared and reported meals that were not actually served to					
eligible students, in	order to receive ac	lditional pay and gra	ant reimbu	rrsement. The employees	
inflated the total num	ber of meals they sen	ved, thereby increasi	ng the num	nber of working hours and	
pay for which they w	ere authorized. In ac	ldition, the two emplo	oyees dispo	osed of the excess food in	
order to cover up p	otential variances in	food inventories. A	As a resul	ts of the actions of the	
employees the Dist	rict over reported	the number of mea	ls served	to eligible students for	
reimbursement. This	resulted in \$10,287	7 in questioned costs	in the for	rm of payments from the	
National School Lunc	ch Program for the 20	012-2013 school yea	r.		
Status of Corrective	e Action: (check on	e)			
▼ Fully	Partially \square	No Corrective	☐ Find	ding is considered no	
Corrected Co	rrected A	ction Taken	longer	valid	
Corrective Action 7	Taken:				
We implemented the	following monitori	ng activities to deter	rmine the j	precise number of meals	
claimed that were no	ot actually served to	students:			

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We randomly select two schools and examine all cashier transactions that took place the prior school day, looking for anomalies and abnormal patterns of activity. If any are found, they are

DAILY:

investigated.

WEEKLY:

We randomly select one school and examine a one day absentee report. We select three students who were absent for the whole day and check their account history to make sure they were not charged for a meal on that day. If any are found, they are investigated.

All the above activities are documented.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Edmonds School District No. 15 Snohomish County September 1, 2013 through August 31, 2014

Board of Directors Edmonds School District No. 15 Lynnwood, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Edmonds School District No. 15, Snohomish County, Washington, as of and for the year ended August 31, 2014, and the related notes to the financial statements, which collectively comprise the District's financial statements, and have issued our report thereon dated April 30, 2015. As discussed in Note 1 to the financial statements, during the year ended August 31, 2014, the District implemented Governmental Accounting Standards Board Statement No. 65, *Items Previously Reported as Assets and Liabilities*.

INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be

prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of the District's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It

also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

JAN M. JUTTE, CPA, CGFM

ACTING STATE AUDITOR

OLYMPIA, WA

April 30, 2015

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Edmonds School District No. 15 Snohomish County September 1, 2013 through August 31, 2014

Board of Directors Edmonds School District No. 15 Lynnwood, Washington

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

We have audited the compliance of Edmonds School District No. 15, Snohomish County, Washington, with the types of compliance requirements described in the U.S. *Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2014. The District's major federal programs are identified in the accompanying Federal Summary.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program

occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination on the District's compliance.

Opinion on Each Major Federal Program

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2014.

Other Matters

The results of our auditing procedures disclosed an instance of noncompliance with those requirements which is required to be reported in accordance with OMB Circular A-133 and which is described in the accompanying Schedule of Federal Audit Findings and Questioned Costs as Finding 2014-001. Our opinion on each major federal program is not modified with respect to these matters.

District's Response to Findings

The District's response to the noncompliance findings identified in our audit is described in the accompanying Schedule of Federal Audit Findings and Questioned Costs. The District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program in order to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal

control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be material weaknesses.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying Schedule of Federal Audit Findings and Questioned Costs as Finding 2014-001 to be a material weakness.

District's Response to Findings

The District's response to the internal control over compliance findings identified in our audit is described in the accompanying Schedule of Federal Audit Findings and Questioned Costs. The District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

PURPOSE OF THIS REPORT

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It

also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

JAN M. JUTTE, CPA, CGFM

ACTING STATE AUDITOR

OLYMPIA, WA

April 30, 2015

INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

Edmonds School District No. 15 Snohomish County September 1, 2013 through August 31, 2014

Board of Directors Edmonds School District No. 15 Lynnwood, Washington

REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of Edmonds School District No. 15, Snohomish County, Washington, as of and for the year ended August 31, 2014, and the related notes to the financial statements, which collectively comprise the District's financial statements, as listed on page 23.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Washington State statutes and the *Accounting Manual for Public School Districts in the State of Washington* (Accounting Manual) described in Note 1. This includes determining that the basis of accounting is acceptable for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's

judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant account estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Unmodified Opinion on Regulatory Basis of Accounting (Accounting Manual)

As described in Note 1, the District has prepared these financial statements to meet the financial reporting requirements of Washington State statutes using accounting practices prescribed by the Accounting Manual. Those accounting practices differ from accounting principles generally accepted in the United States of America (GAAP). The difference in these accounting practices is also described in Note 1.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Edmonds School District No. 15, as of August 31, 2014, and the changes in financial position thereof for the year then ended in accordance with the basis of accounting described in Note 1.

Unmodified Opinions on the Governmental and Fiduciary Funds Based on U.S. GAAP

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the General, ASB, Debt Service, Capital Project, Transportation Vehicle and Fiduciary funds as of August 31, 2014, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Matters of Emphasis

As discussed in Note 1 to the financial statements, the District adopted new accounting guidance, Governmental Accounting Standards Board Statement No. 65, *Items Previously Reported as Assets and Liabilities*. Our opinion is not modified with respect to this matter.

Other Matters

Supplementary and Other Information

Our audit was performed for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. The accompanying Schedules of Long-Term Liabilities are also presented for purposes of additional analysis, as required by the prescribed Accounting Manual. These schedules are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements, and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated April 30, 2015 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

JAN M. JUTTE, CPA, CGFM

ACTING STATE AUDITOR

OLYMPIA, WA

April 30, 2015

FINANCIAL SECTION

Edmonds School District No. 15 Snohomish County September 1, 2013 through August 31, 2014

FINANCIAL STATEMENTS

Balance Sheet - Governmental Funds - 2014

Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds – 2014

Statement of Net Position – Fiduciary Funds – 2014

Statement of Changes in Fiduciary Net Position – Fiduciary Funds – 2014

Notes to Financial Statements – 2014

SUPPLEMENTARY AND OTHER INFORMATION

Schedules of Long-Term Liabilities – 2014

Schedule of Expenditures of Federal Awards – 2014

Notes to the Schedule of Expenditures of Federal Awards – 2014

Edmonds School District No. 015

Balance Sheet

Governmental Funds

August 31, 2014

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
ASSETS:							
Cash and Cash Equivalents	7,030,589.02	109,319.08	25,032.48	452,130.35	5,032.24	00.00	7,622,103.17
Minus Warrants Outstanding	-4,608,350.91	-16,689.48	00.00	-84,189.00	00.00	00.00	-4,709,229.39
Taxes Receivable	23,572,612.39		14,514,074.63	3,800,466.42	00.00		41,887,153.44
Due From Other Funds	248,416.21	00.00	00.00	00.00	00.00	00.00	248,416.21
Due From Other Governmental Units	3.64	0.00	00.0	0.00	00.00	0.00	3.64
Accounts Receivable	1,050,673.43	31,260.89	00.00	28.70	00.00	00.00	1,081,963.02
Interfund Loans Receivable	00.00			00.00			00.00
Accrued Interest Receivable	40,730.20	1,296.05	00.00	142,870.83	288.17	00.00	185,185.25
Inventory	361,902.24	00.00					361,902.24
Prepaid Items	-58,809.37	7,511.96		00.00	00.00	00.00	-51,297.41
Investments	20,413,524.45	1,270,504.74	19,157,373.22	185,435,771.81	1,119,675.59	00.00	227,396,849.81
Investments/Cash With Trustee	00.00		00.00	00.00	00.00	00.00	00.00
Investments-Deferred Compensation	00.00			0.00			00.00
Self-Insurance Security Deposit	00.00						00.00
TOTAL ASSETS	48,051,291.30	1,403,203.24	33,696,480.33	189,747,079.11	1,124,996.00	00.00	274,023,049.98
LIABILITIES:							
Accounts Payable	2,601,149.16	135,201.73	00.00	4,566,556.02	00.00	00.00	7,302,906.91
Contracts Payable Current	00.00	00.0		00.00	00.00	00.00	00.00
Accrued Interest Payable			00.00				00.00
Accrued Salaries	1,628,724.74	00.00		00.00			1,628,724.74
Anticipation Notes Payable	00.00		00.00	00.00	00.00		00.00
Payroll Deductions and Taxes Payable	3,579,339.23	00.0		0.00			3,579,339.23
Due To Other Governmental Units	32,490.39	4,425.80		0.00	00.00	0.00	36,916.19
Deferred Compensation Payable	00.00			00.00			00.00
Estimated Employee Benefits Payable	-115,460.66						-115,460.66
Due To Other Funds	0.00	51,147.85	00.0	197,268.36	0.00	00.00	248,416.21

The accompanying notes are an integral part of this financial statement.

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Edmonds School District No. 015

Balance Sheet

Governmental Funds

August 31, 2014

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
LIABILITIES:							
Interfund Loans Payable	00.00		00.00	0.00	00.00		00.00
Deposits	12,213.59	00.00		00.00			12,213.59
Unearned Revenue	142,200.00	89,505.00	00.00	0.00	00.00		231,705.00
Matured Bonds Payable			00.00				00.00
Matured Bond Interest Payable			00.00				00.00
Arbitrage Rebate Payable	00.0		00.00	00.00	00.00		00.00
TOTAL LIABILITIES	7,880,656.45	280,280.38	00.0	4,763,824.38	00.0	00.0	12,924,761.21
DEFERRED INFLOWS OF RESOURCES:							
Unavailable Revenue	328,190.00	00.0	00.00	28.70	00.00	00.00	328,218.70
Unavailable Revenue - Taxes Receivable	23,572,612.39		14,514,074.63	3,800,466.42	0.00		41,887,153.44
TOTAL DEFERRED INFLOWS OF RESOURCES	23,900,802.39	00.0	14,514,074.63	3,800,495.12	0.00	00.0	42,215,372.14
FUND BALANCE:							
Nonspendable Fund Balance	303,092.87	7,511.96	00.00	0.00	00.00	00.00	310,604.83
Restricted Fund Balance	1,989,955.85	1,115,410.90	19,182,405.70	176,827,869.66	1,124,996.00	00.00	200,240,638.11
Committed Fund Balance	8,396,498.32	00.00	00.00	3,931,288.34	00.00	00.00	12,327,786.66
Assigned Fund Balance	5,580,285.42	00.00	00.00	423,601.61	00.00	00.00	6,003,887.03
Unassigned Fund Balance	00.0	00.0	00.00	00.00	00.00	00.00	00.00
TOTAL FUND BALANCE	16,269,832.46	1,122,922.86	19,182,405.70	181,182,759.61	1,124,996.00	00.00	218,882,916.63
TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES, AND FUND BALANCE	48,051,291.30	1,403,203.24	33,696,480.33	189,747,079.11	1,124,996.00	0.00	274,023,049.98

Edmonds School District No. 015

Statement of Revenues, Expenditures, and Changes in Fund Balance

Governmental Funds

For the Year Ended August 31, 2014

	Lenenes	4 E	Debt	Capital	Transportation	Dermanent	
	Fund	Fund	Fund	Fund	Fund	Fund	Total
REVENUES:							
Local	53,993,191.64	2,371,442.06	29,328,565.43	9,061,556.70	1,342.85		94,756,098.68
State	135,038,029.40		00.00	00.00	942,002.28		135,980,031.68
Federal	11,588,728.58		00.00	00.00	00.00		11,588,728.58
Federal Stimulus	00.00						00.00
Other	2,412,302.70			00.00	00.00	00.00	2,412,302.70
TOTAL REVENUES	203,032,252.32	2,371,442.06	29,328,565.43	9,061,556.70	943,345.13	00.00	244,737,161.64
EXPENDITURES: CURRENT:							
Regular Instruction	118,160,005.50						118,160,005.50
Federal Stimulus	00.00						00.00
Special Education	31,255,032.00						31,255,032.00
Vocational Education	7,036,504.21						7,036,504.21
Skill Center	00.00						00.00
Compensatory Programs	9,781,005.21						9,781,005.21
Other Instructional Programs	2,691,734.49						2,691,734.49
Community Services	477,771.43						477,771.43
Support Services	39,371,430.01						39,371,430.01
Student Activities/Other		2,248,642.39				00.00	2,248,642.39
CAPITAL OUTLAY:							
Sites				1,300,154.81			1,300,154.81
Building				7,527,293.14			7,527,293.14
Equipment				6,929,220.61			6,929,220.61
Instructional Technology				00.00			00.00
Energy				00.00			00.00
Transportation Equipment					1,796,137.81		1,796,137.81
Sales and Lease				23,661.85			23,661.85
Other	1,138,975.75						1,138,975.75
DEBT SERVICE:							
Principal	00.0		18,960,000.00	00.00	00.00		18,960,000.00
Interest and Other Charges	00.00		9,693,905.08	00.00	00.00		9,693,905.08
Bond/Levy Issuance				805,681.85	00.00		805,681.85
TOTAL EXPENDITURES	209,912,458.60	2,248,642.39	28,653,905.08	16,586,012.26	1,796,137.81	00.0	0.00 259,197,156.14

Edmonds School District No. 015

Statement of Revenues, Expenditures, and Changes in Fund Balance

Governmental Funds

For the Year Ended August 31, 2014

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund To	Total
DEBT SERVICE:							
REVENUES OVER (UNDER) EXPENDITURES	-6,880,206.28	122,799.67	674,660.35	-7,524,455.56	-852,792.68	0.00 -14,459,994.50	9,994.50
OTHER FINANCING SOURCES (USES):							
Bond Sales & Refunding Bond Sales	00.00		5,837,836.59	168,964,081.86	00.00	174,80	174,801,918.45
Long-Term Financing	00.00			00.00	00.00		00.00
Transfers In	1,181,498.81		00.00	00.00	1,000,000.00	2,18	2,181,498.81
Transfers Out (GL 536)	-1,000,000.00		00.00	-1,181,498.81	00.00	0.00 -2,18	-2,181,498.81
Other Financing Uses (GL 535)	00.00		00.00	00.00	00.00		00.00
Other	32,635.94		00.00	145,000.00	32,838.20	21	210,474.14
TOTAL OTHER FINANCING SOURCES (USES)	214,134.75		5,837,836.59	5,837,836.59 167,927,583.05	1,032,838.20	0.00 175,012,392.59	2,392.59
EXCESS OF REVENUES/OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	-6,666,071.53	122,799.67	6,512,496.94	6,512,496.94 160,403,127.49	180,045.52	0.00 160,552,398.09	2,398.09
BEGINNING TOTAL FUND BALANCE	22,935,903.99	1,000,123.19	12,669,908.76	20,779,632.12	944,950.48	0.00 58,33	58,330,518.54
Prior Year(s) Corrections or Restatements	0.00	00.00	00.00	00.00	00.00	00.00	0.00
ENDING TOTAL FUND BALANCE	16,269,832.46	1,122,922.86	19,182,405.70 181,182,759.61	181,182,759.61	1,124,996.00	0.00 218,882,916.63	2,916.63

Edmonds School District No. 015

Statement Of Fiduciary Net Position

Fiduciary Funds

August 31, 2014

ASSETS:	Private Purpose Trust	Other Trust
Imprest Cash	4,000.00	00.00
Cash On Hand	00.00	00.00
Cash On Deposit with Cty Treas	43,566.86	00.00
Minus Warrants Outstanding	-1,450.00	00.00
Due From Other Funds	00.0	00.00
Accounts Receivable	00.00	00.00
Accrued Interest Receivable	00.00	00.00
Investments	0.00	00.00
Investments/Cash With Trustee	00.00	00.00
Other Assets	00.00	
Capital Assets, Land	00.0	
Capital Assets, Buildings	00.00	
Capital Assets, Equipment	00.00	00.00
Accum Depreciation, Buildings	00.0	
Accum Depreciation, Equipment	00.0	00.00
TOTAL ASSETS	46,116.86	00.0
LIABILITIES:		
Accounts Payable	10.93	00.00
Due To Other Funds	00.0	00.00
TOTAL LIABILITIES	10.93	00.0
NET POSITION:		
Held in trust for:		
Restricted for Other Items	00.00	00.00
Restricted for Self Insurance		00.0
Restricted for Uninsured Risks		00.00
Nonspendable Trust Principal	00.0	00.00
Committed to Other Purposes	46,105.93	00.00
Held In Trust For Private Purposes	00.0	
Assigned to Fund Purposes	00.0	00.00
Held In Trust For Pension And Other Employee Benefits		00.00
Unassigned Fund Balance	00.00	00.00
TOTAL NET POSITION	46,105.93	00.00

Edmonds School District No. 015

Statement of Changes in Fiduciary Net Position

Fiduciary Funds

For the Year Ended August 31, 2014

ADDITIONS: Contributions:	Private Purpose Trust	Other Trust
Private Donations	121,072.61	00.00
Employer		0.00
Members		00.00
Other	00.00	0.00
TOTAL CONTRIBUTIONS	121,072.61	00.0
Investment Income:		
Net Appreciation (Depreciation) in Fair Value	00.00	00.00
Interest and Dividends	00.00	00.00
Less Investment Expenses	00.00	00.00
Net Investment Income	00.00	00.00
Other Additions:		
Rent or Lease Revenue	00.00	0.00
Total Other Additions	00.00	00.00
TOTAL ADDITIONS	121,072.61	00.0
DEDUCTIONS:		
Benefits		00.00
Refund of Contributions	00.00	00.00
Administrative Expenses	00.00	00.00
Scholarships	113,035.09	
Other	00.00	0.00
TOTAL DEDUCTIONS	113,035.09	00.0
Not Therease (Derrease)	8.037.52	00 0
Net PositionBeginning	38,068.41	00.0
Prior Year(s) Corrections or Restatements	00.0	00.00
NET POSITIONENDING	46,105,93	00.0

EDMONDS SCHOOL DISTRICT #15

Notes to the Financial Statements September 1, 2013 Through August 31, 2014

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Edmonds School District (District) is a municipal corporation organized pursuant to Title 28A of the Revised Code of Washington (RCW) for the purposes of providing public school services to students in grades K–12. Oversight responsibility for the District's operations is vested with the independently elected board of directors. Management of the District is appointed by and is accountable to the board of directors. Fiscal responsibility, including budget authority and the power to set fees, levy property taxes, and issue debt consistent with provisions of state statutes, also rests with the board of directors.

The District presents governmental fund financial statements and related notes on the modified accrual basis of accounting in accordance with the *Accounting Manual for Public School Districts in the State of Washington*, issued jointly by the State Auditor's Office and the Superintendent of Public Instruction by the authority of RCW 43.09.200, RCW 28A.505.140, RCW 28A.505.010(1) and RCW 28A.505.020. This manual prescribes a financial reporting framework that differs from generally accepted accounting principles (GAAP) in the following manner:

- (1) Districtwide statements, as defined in GAAP, are not presented.
- (2) A Schedule of Long-Term Liabilities is presented as supplementary information.
- (3) Supplementary information required by GAAP is not presented.

Fund Accounting

Financial transactions of the District are reported in individual funds Each fund uses a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures (or expenses) as appropriate. All funds are considered major funds. The various funds in the report are grouped into governmental (and fiduciary) funds as follows:

Governmental Funds

General Fund

This fund is used to account for all expendable financial resources, except for those that are required to be accounted for in another fund. In keeping with the principle of having as few funds as are necessary, activities such as food services, maintenance, data processing, printing, and student transportation are included in the General Fund.

Capital Projects Funds

These funds account for financial resources that are to be used for the construction or acquisition of major capital assets. There are two funds that are considered to be of the capital projects fund type: the Capital Projects Fund and the Transportation Vehicle Fund.

<u>Capital Projects Fund</u>. This fund is used to account for resources set aside for the acquisition and construction of major capital assets such as land and buildings.

<u>Transportation Vehicle Fund</u>. This fund is used to account for the purchase, major repair, rebuilding, and debt service expenditures that relate to pupil transportation equipment.

Debt Service Fund

This fund is used to account for the accumulation of resources for and the payment of matured general long-term debt principle and interest.

Special Revenue Fund

In Washington State, the only allowable special revenue fund for school districts is the Associated Student Body (ASB) Fund. This fund is accounted for in the District's financial statements as the financial resources legally belong to the District. As a special revenue fund, amounts within the ASB Fund may only be used for those purposes that relate to the operation of the Associated Student Body of the District.

Permanent Funds

These funds are used to report resources that are legally restricted such that only earnings, and not principal, may be expended. Amounts in the Permanent Fund may only be spent in support of the District's programs and may not be used to the benefit of any individual.

Fiduciary Funds

Fiduciary funds include pension and other employee benefit trust funds, private-purpose trust funds, and agency funds, and are used to account for assets that are held in trust by the District in a trustee and agency capacity.

Private-Purpose Trust Fund

This fund is used to account for resources that are legally held in trust by the District. The trust agreement details whether principal and interest may both be spent, or whether only interest may be spent. Money from a Private-Purpose Trust Fund may not be used to support the District's programs, and may be used to benefit individuals, private organizations, or other governments.

Pension (and Other Employee Benefit) Trust Fund

This fund is used to account for resources to be held for the members and beneficiaries of a pension plan or other employee benefit plans.

Agency Funds

These funds are used to account for assets that the District holds on behalf of others in a purely custodial capacity.

Measurement focus, basis of accounting and fund financial statement presentation

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are measurable and available. Revenues are considered "measurable" if the amount of the transaction can be readily determined. Revenues are considered "available" when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year-end. Property taxes receivable are measurable but not available and are, therefore, not accrued. Categorical program claims and interdistrict billings are measurable and available and are, therefore, accrued.

Expenditures are recognized under the modified accrual basis of accounting when the related fund liability is incurred, except for unmatured principal and interest on long-term debt which are recorded when due. Purchases of capital assets are expensed during the year of acquisition. For federal grants, the recognition of expenditures is dependent on the obligation date. (Obligation means a purchase order has been issued, contracts have been awarded, or goods and/or services have been received.)

Budgets

Chapter 28A.505 RCW and Chapter 392-123 Washington Administrative Code (WAC) mandate school district budget policies and procedures. The board adopts annual appropriated budgets for all governmental funds. These budgets are appropriated at the fund level. The budget constitutes the legal authority for expenditures at that level. Appropriations lapse at the end of the fiscal period.

Budgets are adopted on the same modified accrual basis as used for financial reporting. Fund balance is budgeted as available resources and, under statute, may not be negative, unless the District enters into binding conditions with state oversight pursuant to RCW 28A.505.110.

The government's policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

The District receives state funding for specific categorical education-related programs. Amounts that are received for these programs that are not used in the current fiscal year may be carried forward into the subsequent fiscal year, where they may be used only for the same purpose as they were originally received. When the District has such carryover, those funds are expended before any amounts received in the current year are expended.

Additionally, the District has other restrictions placed on its financial resources. When expenditures are recorded for purposes for which a restriction or commitment of fund balance is available, those funds that are restricted or committed to that purpose are considered first before any unrestricted or unassigned amounts are expended.

The government's fund balance classifications policies and procedures.

The District classifies ending fund balance for its governmental funds into five categories.

<u>Nonspendable Fund Balance</u>. The amounts reported as Nonspendable are resources of the District that are not in spendable format. They are either non-liquid resources such as inventory or prepaid items, or the resources are legally or contractually required to be maintained intact.

<u>Restricted Fund Balance</u>. Amounts that are reported as Restricted are those resources of the District that have had a legal restriction placed on their use either from statute, WAC, or other legal requirements that are beyond the control of the board of directors. Restricted fund balance includes anticipated recovery of revenues that have been received but are restricted as to their usage.

<u>Committed Fund Balance</u>. Amounts that are reported as Committed are those resources of the District that have had a limitation placed upon their usage by formal action of the District's board of directors. Commitments are made either through a formal adopted board resolution or are related to a school board policy. Commitments may only be changed when the resources are used for the intended purpose or the limitation is removed by a subsequent formal action of the board of directors.

<u>Assigned Fund Balance</u>. In the General Fund, amounts that are reported as Assigned are those resources that the District has set aside for specific purposes. These accounts reflect tentative management plans for future financial resource use such as the replacement of equipment or the assignment of resources for contingencies. Assignments reduce the amount reported as Unassigned Fund Balance, but may not reduce that balance below zero.

In other governmental funds, Assigned fund balance represents a positive ending spendable fund balance once all restrictions and commitments are considered. These resources are only available for expenditure in that fund and may not be used in any other fund without formal action by the District's board of directors and as allowed by statute.

The Superintendent and his designee are the only persons who have the authority to create Assignments of fund balance.

<u>Unassigned Fund Balance</u>. In the General Fund, amounts that are reported as Unassigned are those net spendable resources of the District that are not otherwise Restricted, Committed, or Assigned, and may be used for any purpose within the General Fund.

In other governmental funds, Unassigned fund balance represents a deficit ending spendable fund balance once all restrictions and commitments are considered.

A negative Unassigned fund balance means that the legal restrictions and formal commitments of the District exceed its currently available resources.

Cash and Cash Equivalents

All of the District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Inventory

Inventory is valued at cost using the weighted average method. Inventory in the General Fund consists of expendable supplies held for consumption. The consumption method of inventory is used, which charges inventory as an expenditure when it is consumed. A portion of fund balance, representing inventory, is considered Nonspendable. Such reserves for inventory indicate that a portion of net current assets is set aside to replace or increase the inventory. USDA commodity inventory consists of food donated by the United States Department of Agriculture. It is valued at the prices paid by the USDA for the commodities.

New Accounting Pronouncements

Effective for the 2013-2014 school year, the district implemented provisions of GASB Statement No. 65 items Previously Reported as Assets and Liabilities. As a result, deferred property taxes were reclassified from liabilities to deferred inflow of resources.

NOTE 2: CASH DEPOSITS WITH FINANCIAL INSTITUTIONS

The Snohomish County Treasurer is the *ex officio* treasurer for the District and holds all accounts of the District. The District directs the County Treasurer to invest those financial resources of the District that the District has determined are not needed to meet the current financial obligations of the District.

All of the District's investments (except for investments of deferred compensation plans) during the year and at year-end were insured or registered and held by the District or its agent in the District's name.

The District's investments (excluding investments for deferred compensation plans) are categorized as follows to give an indication of the level of risk assumed by the entity as of August 31, 2014. Category 1 includes investments that are insured or registered or for which the securities are held by the District or its agent in the District's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the broker's or dealer's trust department or agent in the District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the broker or dealer or its trust department or agent but not in the District's name.

				Market Value
		Categor	y	
	1	2	3	
State Treasurer's Investment Pool	Х			\$68,496,849.81
County Treasurer's Investment Pool	Х			\$158,900,000.00
Total Investments				\$227,396,849.81

NOTE 3: SIGNIFICANT CONTINGENT LIABILITIES

Litigation

The District has no known legal obligations that would materially impact the financial position of the District.

NOTE 4: SIGNIFICANT EFFECTS OF SUBSEQUENT EVENTS

There were no events after the balance sheet date that would have a material impact on the next or future fiscal years.

NOTE 5: ANNUAL PENSION COST AND NET PENSION OBLIGATIONS

General Information

Substantially all District full-time and qualifying part-time employees participate in one of the following statewide retirement systems managed by the Washington State Department of Retirement Systems (DRS), under cost-sharing multiple-employer public employee defined benefit and defined contribution retirement plans. The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each plan. The DRS CAFR may be obtained by writing to: Department of Retirement Systems, Communications Unit, P.O. Box 48380, Olympia, WA 98504-8380; or it may be downloaded from the DRS website at www.drs.wa.gov. The following disclosures are made pursuant to GASB Statements No. 27, Accounting for Pensions by State and Local Government Employers and No. 50, Pension Disclosures, an Amendment of GASB Statements No. 25 and No. 27.

Membership by retirement system program as of June 30, 2012:

		Inactive Vested	
Program	Active Members	Members	Retired Members
TRS	63,357	9,545	42,918
PERS	150,590	30,515	82,242
SERS	51,558	10,920	7,651

Membership by retirement system program as of June 30, 2013:

Program	Active Members	Inactive Vested Members	Retired Members
TRS	65,935	9,823	44,220
PERS	150,706	31,047	85,328
SERS	52,295	11,588	9,079

Data is as of last actuarial valuation date of June 30, 2013.

Certificated public employees are members of TRS. Noncertificated public employees are members of PERS (if Plan 1) or SERS.

Plan 1 under the TRS and PERS programs are defined benefit pension plans whose members joined the system on or before September 30, 1977. Plan 1 members are eligible to retire with full benefits after five years of credited service and attainment of age 60, after 25 years of credited service and attainment of age 55, or after 30 years of credited service.

Plan 2 under the TRS or SERS programs are defined benefit pension plans whose members joined on or after October 1, 1977, but before June 30, 1996, or August 31, 2000, for TRS or SERS, respectively. Members are eligible to retire with full benefits after five years of credited service and attainment of age 65, or after 20 years of credited service and attainment of age 55 with the benefit actuarially reduced from age 65.

Plan 3 under the TRS and SERS programs are defined benefit, defined contribution pension plans whose members joined on or after July 1, 1996, or September 1, 2000, for TRS and SERS, respectively. Members are eligible to retire with full benefits at age 65, or they may retire at age 55 with at least ten service years with a reduced benefit amount, or they may retire at age 55 with at least 30 service years and receive either a reduced benefit or stricter return-to-work rules.

Average final compensation (AFC) of Plan 1 TRS and PERS members is the highest average salary during any two consecutive years. For Plan 2 and Plan 3 TRS and SERS members, it is the highest average salary during any five consecutive years.

The retirement allowance of Plan 1 TRS and PERS members is the AFC multiplied by 2 percent per year of service, capped at 60 percent, with a cost-of-living adjustment. For Plan 2 TRS and SERS members, it is the AFC multiplied by 2 percent per year of service with provision for a cost-of-living adjustment. For the defined benefit portion of Plan 3 TRS and SERS members, it is the AFC multiplied by 1 percent per year of service with a cost-of-living adjustment.

The employer contribution rates for PERS, TRS, and SERS (Plans 1, 2, and 3) and the TRS and SERS Plan 2 employee contribution rates are established by the Pension Funding Council based upon advice from the Office of the State Actuary. The employee contribution rate for Plan 1 in PERS and TRS is set by statute at 6 percent and does not vary from year to year. The employer rate is the same for all plans in a system. The methods used to determine the contribution requirements are established under Chapters 41.40, 41.32, and 41.35 RCW for PERS, TRS, and SERS, respectively.

The District's contribution represents its full liability under both systems, except that future rates may be adjusted to meet the system needs.

Contributions

Employee contribution rates as of August 31, 2014:

Plan 1 TRS 6.00% Plan 1 PERS 6.00% Plan 2 TRS 4.96% Plan 2 SERS 4.64%

Plan 3 TRS and SERS: Member-selected rate between five percent and fifteen percent, depending on plan options.

Employer contribution rates as of August 31, 2014:

Plan 1 TRS 10.39%	Plan 1 PERS 9.21%
Plan 2 TRS 10.39%	Plan 2 SERS 9.82%
Plan 3 TRS 10.39%	Plan 3 SERS 9.82%

Under current law, the employer must contribute 100 percent of the employer-required contribution. Employer required contributions in dollars (participant information for all plans is as of August 31):

<u>Plan</u>	FY13-14	FY 12-13	FY 11-12
Plan 1 TRS	\$ <u>241,870</u>	\$ 224,764	\$ <u>267,751</u>
Plan 2 TRS	\$ <u>1,598,405</u>	\$ 1,002,104	\$ <u>922,406</u>
Plan 3 TRS	\$ <u>7,725,312</u>	\$ 5,634,527	\$ <u>5,626,612</u>
Plan 1 PERS	\$ 50,071	\$ 53,348	\$ 65,896
Plan 2 SERS	\$ <u>1,218,945</u>	\$ 851,193	\$ <u>853,493</u>
Plan 3 SERS	\$ <u>1,987,503</u>	\$ 1,428,229	\$ <u>1,435,356</u>

Historical trend information showing TRS, PERS, and SERS progress in accumulating sufficient assets to pay benefits when due is presented in the state of Washington's June 30, 2014, comprehensive annual financial report. Refer to this report for detailed trend information. It is available from:

State of Washington Office of Financial Management 300 Insurance Building PO Box 43113 Olympia, WA 98504-3113

NOTE 6: ANNUAL OTHER POST-EMPLOYMENT BENEFIT COST AND NET OPEB OBLIGATIONS

The State, through the Health Care Authority (HCA), administers an agent multi-employer Other Post-Employment Benefit plan. The Public Employees Benefits Board (PEBB), created within the HCA, is authorized to design benefits and determine the terms and conditions of employee and retired employee participation and coverage, including establishment of eligibility criteria for both active and retired employees. Programs include (medical, dental, life insurance and long-term disability insurance).

Employers participating in the plan include the State of Washington (which includes general government agencies and higher education institutions), 57 of the state's K–12 school districts and educational service districts (ESDs), and 206 political subdivisions and tribal governments. Additionally, the PEBB plan is available to the retirees of the remaining 247 K–12 school districts and ESDs. The District's retirees are eligible to participate in the PEBB plan under this arrangement.

According to state law, the Washington State Treasurer collects a fee from all school district entities which have employees that are not current active members of the state Health Care Authority but participate in the state retirement system. The purpose of this fee is to cover the impact of the subsidized rate of health care benefits for school retirees that elect to purchase their health care benefits through the state Health Care Authority. For the fiscal year 2013-14, the District was required to pay the HCA \$64.40 per month per full-time equivalent employee to support the program, for a total payment of \$1,585,244. This assessment to the District is set forth in the State's operating budget and is subject to change on an annual basis. This amount is not actuarially determined and is not placed in a trust to pay the obligations for postemployment health care benefits.

The District has no control over the benefits offered to retirees, the rates charged to retirees, nor the fee paid to the Health Care Authority. The District does not determine its Annual Required Contribution nor the Net Other Post-Employment Benefit obligation associated with this plan. Accordingly, these amounts are not shown on the financial statements. This is a departure from GAAP.

NOTE 7: CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS, INCLUDING ENCUMBRANCES, IF APPROPRIATE

Construction in progress is composed of:

Projects	A	Project Authorized Amount	Expended As of 8/31/2014	L	Additional .ocal/State Funds Committed
					_
2008 Levy					
Various Small Capital Improvements - 2008 Levy		900,000	810,671		89,329
Partnership Projects - 2008 Levy		500,000	38,845		461,155
	\$	1,400,000	\$ 849,516	\$	550,484
2012 Levy					
Various Small Capital Improvements - 2012 Levy		4,200,000	1,771,044		2,428,956
	\$	4,200,000	\$ 1,771,044	\$	2,428,956
Local / State Funded					
Local Fund		230,000	230,000		-
New Alderwood Middle School		11,500,000	432,642		11,067,358
New Lynndale Elementary School		1,000,000	248,714		751,286
New Maintenance /Transportation Center		1,000,000	71,659		928,341
New Mountlake Terrace Elementary School		333,333	52,305		281,028
Modernization of Spruce Elementary School		333,333	129,517		203,816
New Lynwood Elementary School		333,333	49,024		284,309
Elementary Capacity		4,800,000	3,669,341		1,130,659
Elem Classroom Capacity Expansion		1,000,000	170,067		829,933
New District Support Center		9,360,000	8,383,293		976,707
Scriber Lake HS Planning and Design		2,572,000	2,549,556		22,444
	\$	32,461,999	\$ 15,986,118	\$	16,475,881
Grand Totals	\$	38,061,999	\$ 18,606,678	\$	19,455,321

Encumbrances

Encumbrance accounting is employed in governmental funds. Purchase orders, contracts, and other commitments for the expenditure of moneys are recorded in order to reserve a portion of the applicable appropriation. Encumbrances lapse at the end of the fiscal year and may be reencumbered the following year. The following encumbrance amounts were re-encumbered by fund on September 1, 2014:

Fund	An	nount
General	\$	626,758
ASB Fund	\$	28,526
Private Purpose Trust	\$	2,569
Capital Projects Fund	\$	1,676,754

NOTE 8: REQUIRED DISCLOSURES ABOUT CAPITAL ASSETS

The District's capital assets are insured in the amount of \$500,000,000 for fiscal year 2014. In the opinion of the District's insurance consultant, the amount is sufficient to adequately fund replacement of the District's assets.

NOTE 9: REQUIRED DISCLOSURES ABOUT LONG-TERM LIABILITIES

Long-Term Debt

Bonds payable at August 31, 2014, are comprised of the following individual issues:

Issue Name	Amount Authorized	Annual Installments	Final Maturity	Interest Rate(s)	Amount Outstanding
Voted Debt					
2003	76,090,000	\$2,000,000 - \$17,585,000	12/1/15	5.00%	19,585,000
2005	58,600,000	\$1,295,000 - \$21,620,000	12/1/17	4.00-5.25%	52,485,000
2009	42,430,000	\$1,635,000 - \$3,055,000	12/1/28	3.50-5.00%	33,920,000
2012	87,420,000	\$14,190,000 - \$29,250,000	12/1/20	2.00-5.00%	86,390,000
2014	150,000,000	\$315,000 - \$19,635,000	12/1/33	2.00-5.00%	150,000,000

The following is a summary of general obligation long-term debt transactions of the District for the fiscal year(s) ended August 31, 2014:

Long-Term Debt Payable at 9/1/2013	211,340,000
New Issues	150,000,000
Debt Retired	18,960,000
Long-Term Debt Payable at 8/31/2014	342,380,000

The following is a schedule of annual requirements to amortize debt at August 31, 2014:

Years Ending August 31	Principal	Interest	Total
2015	20,515,000	15,785,303	36,300,303
2016	24,685,000	14,926,868	39,611,868
2017	27,920,000	13,645,430	41,565,430
2018	28,610,000	12,340,705	40,950,705
2019	30,265,000	11,028,355	41,293,355
2020-2024	77,280,000	38,525,700	115,805,700
2025-2029	50,560,000	27,202,273	77,762,273
2030-2034	82,545,000	11,071,625	93,616,625
Total	\$342,380,000	\$144,526,259	\$486,906,259

At August 31, 2014, the District had \$19,182,406 available in the Debt Service Fund to service the general obligation bonds.

Bonds Authorized But Unissued

The qualified electors of the District authorized the issuance of no more than \$275,000,000 of unlimited tax general obligation bonds at a special election duly called, noticed and held on February 11, 2014. The Bonds represent the first series of bonds issued under the Bond Authorization. Following the issuance of the 2014 UTGO Bonds, the District will have \$106,840,000 of authorized, but unissued bonds remaining.

Prior-Year Defeasance of Debt

In prior years, the District defeased certain general obligation and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the District's financial statements. At August 31, 2014, \$89 million of bonds outstanding were considered defeased.

NOTE 10: ENTITY RISK MANAGEMENT ACTIVITIES

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The district is a member of the Washington Schools Risk Management Pool (Pool). Chapter 48.62 RCW authorizes the governing body of any one or more governmental entities to form together into or join a pool or organization for the joint purchasing of insurance, and/or joint self-insuring, and/or joint hiring or contracting for risk management services to the same extent that they may individually purchase insurance, self-insure, or hire or contract for risk management services. An agreement to form a pooling arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. The Pool was formed in 1986 when educational service districts and school districts in the state of Washington joined together by signing an Interlocal Governmental Agreement to pool their self-insured losses and jointly purchase insurance and administrative services. Over 80 school and educational service districts have joined the Pool.

The Pool allows members to jointly purchase insurance coverage, establish a plan of self-insurance, and provide related services, such as risk management. The Pool provides the following coverages for its members: property, liability, vehicle, public official liability, crime, employment practices, machinery breakdown, and network security.

Members make an annual contribution to fund the Pool. The Pool acquires reinsurance from unrelated underwriters that are subject to a per-occurrence self-insured retention of \$1 million. Members are responsible for varied deductibles for both liability and property claims. Insurance carriers cover losses over \$1 million to the maximum limits of each policy. Since the Pool is a cooperative program, there is a joint liability among the participating members.

Members contract to remain in the Pool for a minimum of three years and must give notice two and one half years before terminating participation. The Interlocal Governmental Agreement is renewed automatically each year after the initial three-year period. Even after termination, a member is still responsible for contributions to the Pool for any unresolved, unreported, and inprocess claims for the period they were a signatory to the Interlocal Governmental Agreement if the assets of the Pool were exhausted.

The Pool is fully funded by its member participants.

The Pool is governed by a board of directors which is comprised of one designated representative from each participating member. An executive board is elected at the annual meeting, and is responsible for overseeing the business affairs of the Pool.

Unemployment Insurance

The District not make any payments of in 2013-2014 to the unemployment insurance pool administered by the local Educational Service District 189 on behalf of several local school districts. The district's reserve in this pool is sufficient to pay all known and pending claims. This fund was established in January, 1978 and is operated for the district's benefit in-lieu-of the district having to make monthly premium payments to the state of Washington for unemployment insurance beneficiaries as they occur and minimizes the district's cost for this program. The district's balance as of 08/31/14 is \$365,799.

District Self Insured Workers' Compensation Program

The district self-insures workers' compensation (industrial insurance) claims that do not exceed \$500,000. It reinsures claims of \$500,000 or more. After approval by the Washington State Department of Labor and Industries, the district pays the claim of each eligible employee. The district charged itself assessed rates of .3392 (09/01/2013 – 12/31/2013) and .3799 (01/01/2014 – 08/31/2014) per hour worked. This results in a monthly credit to GL 639. As claims are paid GL 639 is debited. During fiscal year 2013-14, the district paid employees \$1,251,504 in workers' compensation benefits.

As of August 31, 2014 the district's industrial compensation liability is estimated to be \$1,176,312.

The debit balance of \$115,834 in General Ledger 639 on 08/31/14 is the net difference between the district's self-assessed workers' compensation rates and the amounts paid out in actual claims during the 2013-14 fiscal year. In addition, the district has reserved \$1,664,355 of fund balance for workers compensation.

NOTE 11: PROPERTY TAXES

Property tax revenues are collected as the result of special levies passed by the voters in the District. Taxes are levied on January 1. The taxpayer has the obligation of paying all taxes on April 30 or one-half then and one-half on October 31. Typically, slightly more than half of the collections are made on the April 30 date. The October 31 collection is not available in time to cover liabilities for the fiscal period ended August 31. Therefore, the fall portion of property taxes is not accrued as revenue. Instead, the property taxes due on October 31 are recorded as deferred revenue.

NOTE 12: JOINT VENTURES AND JOINTLY GOVERNED ORGANIZATIONS

The District is a member of the King County Director's Association (KCDA). KCDA is a purchasing cooperative designed to pool the member districts' purchasing power. The board authorized joining the association by passing Resolution 74-156 dated June 17, 1974, and has remained in the joint venture ever since. The District's current equity of \$219,258.92 is the accumulation of the annual assignment of KCDA's operating surplus based upon the percentage derived from KCDA's total sales to the District compared to all other districts applied against paid administrative fees. The District may withdraw from the joint venture and will receive its equity in ten annual allocations of merchandise or 15 annual payments.

NOTE 13: FUND BALANCE CLASSIFICATION DETAILS

The District's financial statements include the following amounts presented in the aggregate.

			Capital	Debt	Transportation
	General		Projects	Service	Vehicle
	Fund	ASB Fund	Fund	Fund	Fund
Nonspendable Fund					
Balance					
Inventory and	\$303,093	\$7,512			
Prepaid Items					
Restricted Fund Balance					
Carryover of	\$325,601				
Restricted					
Revenues					
Debt Service				\$19,182,406	
Arbitrage Rebate					
Uninsured Risks	\$1,331,484				
Other Items	\$332,871	\$1,115,411			\$1,124,996
Committed Fund Balance					
Minimum Fund	\$8,396,498				
Balance Policy					
Other			\$50,000		
Commitments					
Assigned Fund Balance					
Contingencies					
Other Capital					
Projects					
Other Purposes	\$5,580,285				
Fund Purposes			\$423,602		
Unassigned Fund Balance					

In addition, the Capital Projects Fund has the following amounts in Restricted and Committed Fund Balance, based on the source of the revenues:

Restricted from Bond Proceeds	\$173,271,371
Committed from Levy Proceeds	\$3,881,287
Restricted from State Proceeds	\$2,595,388
Restricted from Other Proceeds	\$961,112

NOTE 14: POST-EMPLOYMENT BENEFIT PLANS OTHER THAN PENSION PLANS—BOTH IN SEPARATELY ISSUED PLAN FINANCIAL STATEMENTS AND EMPLOYER STATEMENTS

457 Plan – Deferred Compensation Plan

District employees have the option of participating in a deferred compensation plan as defined in §457 of the Internal Revenue Code that is administered by the state deferred compensation plan, or the District.

403(b) Plan – Tax Sheltered Annuity (TSA)

The District offers a tax deferred annuity plan for its employees. The plan permits participants to defer a portion of their salary until future years under two types of deferrals: elective deferrals (employee contribution) and non-elective contribution (employer matching).

The District complies with IRS regulations that require school districts to have a written plan to include participating investment companies, types of investments, loans, transfers, and various requirements. The plan is administered by the District. The plan assets are assets of the District employees, not the school district, and are therefore not reflected on these financial statements.

NOTE 15: TERMINATION BENEFITS

Compensated Absences

Employees earn sick leave at a rate of 12 days per year up to a maximum of one contract year.

Under the provisions of RCW 28A.400.210, sick leave accumulated by District employees is reimbursed at death or retirement at the rate of one day for each four days of accrued leave, limited to 180 accrued days. This chapter also provides for an annual buy out of an amount up to the maximum annual accumulation of 12 days. For buyout purposes, employees may accumulate such leave to a maximum of 192 days, including the annual accumulation, as of December 31 of each year.

These expenditures are recorded when paid, except termination sick leave that is accrued upon death, retirement, or upon termination provided the employee is at least 55 years of age and has sufficient years of service. Vested sick leave was computed using the vesting method.

No unrecorded liability exists for other employee benefits.

Edmonds School District No. 015

Schedule of Long-Term Liabilities: GENERAL FUND

For the Year Ended August 31, 2014

	Beginning Outstanding Debt September 1,	Amount Issued /	Amount Redeemed /	Ending Outstanding Debt	Amount Due
Description	2013	Increased	Decreased	August 31, 2014	Within One Year
Non-Voted Debt and Liabilities					
Capital Leases	00.00	00.0	00.00	00.0	00.00
Contracts Payable	00.00	00.00	00.00	00.00	00.00
Non-Cancellable Operating Leases	00.00	00.00	00.00	00.00	00.00
Claims & Judgements	00.00	00.00	00.00	00.0	00.00
Compensated Absences	3,716,429.25	1,497,066.18	361,898.43	4,851,597.00	227,047.00
Long-Term Notes	00.00	00.00	00.00	00.0	00.00
Anticipation Notes Payable	00.00	00.00	00.00	00.00	00.00
Lines of Credit	00.00	00.00	00.00	00.00	00.00
Other Non-Voted Debt	00.00	00.0	00.00	00.00	0.00
Other Liabilities					
Non-Voted Notes Not Recorded as Debt	00.00	00.00	00.00	0.00	00.00
Total Long-Term Liabilities	3,716,429.25	1,497,066.18	361,898.43	4,851,597.00	227,047.00

The accompanying notes are an integral part of this financial statement.

Edmonds School District No. 015

Schedule of Long-Term Liabilities: DEBT SERVICE FUND

For the Year Ended August 31, 2014

Description	Beginning Outstanding Debt September 1, 2013	Amount Issued / Increased	Amount Redeemed / Decreased	Ending Outstanding Debt August 31, 2014	Amount Due Within One Year
Voted Debt					
Voted Bonds	211,340,000.00	150,000,000.00	18,960,000.00	342,380,000.00	20,515,000.00
LOCAL Program Proceeds Issued in Lieu of Bonds	0.00	0.00	00.00	00.00	0.00
Non-Voted Debt					
Non-Voted Bonds	00.00	00.00	00.00	00.00	00.00
LOCAL Program Proceeds	0.00	0.00	00.00	00.00	0.00
Total Long-Term Liabilities	211,340,000.00	150,000,000.00	18,960,000.00	342,380,000.00	20,515,000.00

The accompanying notes are an integral part of this financial statement.

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EDMONDS SCHOOL DISTRICT#15 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the year ending August 31, 2014

1	2	3	4	5	9	7	8	6
						Expenditures	ures	
Federal Agency Name	Pass Through Agency	Federal Program Title	CFDA Number	Other Identification Number	From Direct Awards	From Pass Through Awards	Total	Footnote
Dept of Agriculture	OSPI	School Breakfast Program	10.553			700,838.00	700,838.00	
	OSPI	Nat'l School Lunch Program-Cash Assistance	10.555			2,474,183.00	2,474,183.00	
	OSPI	Nat'l School Lunch Program-Non Cash Assist	10.555			351,183.00	351,183.00	3
	OSPI	Summer Food Service Program For Children	10.559			20,386.00	20,386.00	
		Child Nutrition Cluster				3,546,590.00	3,546,590.00	
	OSPI	Schools & Roads Grants to State	10.665			60,978.00	60,978.00	
		Dept of Agriculture Subtotal				3,607,568.00	3,607,568.00	
Dept of Education	OSPI	Title 1 Grants to Local Educational Agencies	84.010	0201101		2,437,882.00	2,437,882.00	2,4
		Title I Cluster				2,437,882.00	2,437,882.00	
	OSPI	Special Education_Grants to States	84.027a	0304327/0337528		3,716,359.00	3,716,359.00	2,4
	OSPI	Special Education_Grants to States	84.027a	0337618		168,081.00	168,081.00	
	OSPI	Special Education_Preschool Grants	84.173	0385326/0364328		141,167.00	141,167.00	4
		Special Education Cluster				4,025,607.00	4,025,607.00	
	OSPI	Career and Technical Education Basic Grar	84.048	0172603		141,450.00	141,450.00	4
		Indian Education Grants to Local Educational	84.060	S060A120058	42,215.00		42,215.00	4
		Fund For The Improvement of Education	84.215	U215X100190	69,786.00		69,786.00	4
	OSPI	English Language Acquisition State Grants	84.365	0401688/0401471		346,870.00	346,870.00	4
	OSPI	Improving Teacher Quality State Grants	84.367	0523070/0540229		614,275.00	614,275.00	4
		Dept of Education Subtotal			112,001.00	7,566,084.00	7,678,085.00	
		TOTALS			112,001.00	11,173,652.00	11,285,653.00	

The Accompanying Notes to the Schedule of Expenditures of Federal Awards are an Integral Part of this Schedule.

Edmonds School District 2013-2014 SEFA Notes to the Schedule of Expenditures of Federal Awards

NOTE 1—BASIS OF ACCOUNTING

The Schedule of Expenditures of Federal Awards is prepared on the same basis of accounting as the Edmonds School District's financial statements. The Edmonds School District uses the *modified accrual* basis of accounting. Expenditures represent only the federally funded portions of the program. District records should be consulted to determine amounts expended or matched from non-federal sources.

NOTE 2—SCHOOLWIDE PROGRAMS

The Edmonds School District operates a "schoolwide program" in twelve elementary buildings. Using federal funding, schoolwide programs are designed to upgrade an entire educational program within a school for all students, rather than limit services to certain targeted students. The following federal program amounts were expended by the Edmonds School District in its schoolwide program: Title I (84.010) \$2,015,058; Special Ed State Grants (84.027) \$869,342.

NOTE 3—NONCASH AWARDS

The amount of food *commodities* reported on the schedule is the value of commodities distributed by the Edmonds School District during the current year and priced as prescribed by the USDA.

NOTE 4—FEDERAL INDIRECT RATE

The Edmonds School District used the federal *restricted* rate of 1.84% for this program.

CORRECTIVE ACTION PLAN FOR FINDINGS REPORTED UNDER OMB CIRCULAR A-133

Edmonds School District No. 15 Snohomish County September 1, 2013 through August 31, 2014

This schedule presents the corrective action planned by the auditee for findings reported in this report in accordance with OMB Circular A-133. The information in this schedule is the representation of the Edmonds School District No. 15.

Finding ref number:	Finding caption:	
2014-001	Edmonds School District did not have adequate internal controls to	
	ensure compliance with federal requirements for its Improving	
	Teacher Quality State Grants program.	

Name, address, and telephone of auditee contact person:

Manuel Juzon, Business Operations Coordinator

20420 68th Avenue W.

Lynnwood, WA 98036-7400

(425) 431-7051

Corrective action the auditee plans to take in response to the finding:

Staff assigned to document time and effort will be required to report completion of the task on a monthly basis to one central coordinator.

Anticipated date to complete the corrective action: Ongoing, starting in May 2015.

ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the state's Constitution and is part of the executive branch of state government. The State Auditor is elected by the citizens of Washington and serves four-year terms.

We work with our audit clients and citizens to achieve our vision of government that works for citizens, by helping governments work better, cost less, deliver higher value, and earn greater public trust.

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Our audits look at financial information and compliance with state, federal and local laws on the part of all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits of state agencies and local governments as well as fraud, state whistleblower and citizen hotline investigations.

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