

Independence • Respect • Integrity

# **Financial Statements Audit Report**

# King County Fire Protection District No. 13 (Vashon Island Fire and Rescue)

For the period January 1, 2014 through December 31, 2014

Published November 23, 2015 Report No. 1015495





# Washington State Auditor's Office

November 23, 2015

Board of Commissioners Vashon Island Fire and Rescue Vashon, Washington

#### **Report on Financial Statements**

Please find attached our report on the Vashon Island Fire and Rescue's financial statements.

We are issuing this report in order to provide information on the District's financial condition.

Sincerely,

Jan M Jutte

JAN M. JUTTE, CPA, CGFM ACTING STATE AUDITOR OLYMPIA, WA

## TABLE OF CONTENTS

Independent Auditor's Report On Internal Control Over Financial Reporting And On	
Compliance And Other Matters Based On An Audit Of Financial Statements Performed In	
Accordance With Government Auditing Standards	4
Independent Auditor's Report On Financial Statements	7
Financial Section	11
About The State Auditor's Office	1;

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

### Vashon Island Fire and Rescue King County January 1, 2014 through December 31, 2014

Board of Commissioners Vashon Island Fire and Rescue Vashon, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Vashon Island Fire and Rescue, King County, Washington, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the District's financial statements, and have issued our report thereon dated November 17, 2015.

We issued an unmodified opinion on the fair presentation of the District's financial statements in accordance with its regulatory basis of accounting. We issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because the financial statements are prepared by the District using accounting practices prescribed by Washington State statutes and the State Auditor's *Budgeting, Accounting and Reporting System* (BARS) manual described in Note 1, which is a basis of accounting other than GAAP. The effects on the financial statements of the variances between the basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial

statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of the District's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other

purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Jutte fan m

JAN M. JUTTE, CPA, CGFM ACTING STATE AUDITOR OLYMPIA, WA

November 17, 2015

#### INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

### Vashon Island Fire and Rescue King County January 1, 2014 through December 31, 2014

Board of Commissioners Vashon Island Fire and Rescue Vashon, Washington

#### **REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the Vashon Island Fire and Rescue, King County, Washington, for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the District's financial statements, as listed on page 11.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Washington State statutes and the *Budgeting, Accounting and Reporting System* (BARS) manual prescribed by the State Auditor described in Note 1. This includes determining that the basis of accounting is acceptable for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's

judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Unmodified Opinion on Regulatory Basis of Accounting (BARS Manual)**

As described in Note 1, the Vashon Island Fire and Rescue has prepared these financial statements to meet the financial reporting requirements of Washington State statutes using accounting practices prescribed by the State Auditor's *Budgeting, Accounting and Reporting System* (BARS) manual. Those accounting practices differ from accounting principles generally accepted in the United States of America (GAAP). The differences in these accounting practices are also described in Note 1.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position and results of operations of the Vashon Island Fire and Rescue, for the year ended December 31, 2014, on the basis of accounting described in Note 1.

#### **Basis for Adverse Opinion on U.S. GAAP**

Auditing standards issued by the American Institute of Certified Public Accountants (AICPA) require auditors to formally acknowledge when governments do not prepare their financial statements, intended for general use, in accordance with GAAP. The effects on the financial statements of the variances between GAAP and the accounting practices the District used, as described in Note 1, although not reasonably determinable, are presumed to be material. As a result, we are required to issue an adverse opinion on whether the financial statements are presented fairly, in all material respects, in accordance with GAAP.

#### Adverse Opinion on U.S. GAAP

The financial statements referred to above were not intended to, and in our opinion they do not, present fairly, in accordance with accounting principles generally accepted in the United States

of America, the financial position of the Vashon Island Fire and Rescue, as of December 31, 2014, or the changes in financial position or cash flows for the year then ended, due to the significance of the matter discussed in the above "Basis for Adverse Opinion on U.S. GAAP" paragraph.

#### **Other Matters**

#### Supplementary and Other Information

Our audit was performed for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying Schedule of Liabilities is presented for purposes of additional analysis, as required by the prescribed BARS manual. This schedule is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

# OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated November 17, 2015 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on

compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Jutte fan M

JAN M. JUTTE, CPA, CGFM ACTING STATE AUDITOR OLYMPIA, WA

November 17, 2015

#### FINANCIAL SECTION

## Vashon Island Fire and Rescue King County January 1, 2014 through December 31, 2014

#### FINANCIAL STATEMENTS

Fund Resources and Uses Arising from Cash Transactions – 2014 Notes to Financial Statements – 2014

#### SUPPLEMENTARY AND OTHER INFORMATION

Schedule of Liabilities - 2014

#### King County Fire Protection District No. 13 Fund Resources and Uses Arising from Cash Transactions For the Year Ended December 31, 2014

		Total for All Funds (Memo Only)	000 General	321 Capital
Beginning Cash and In	vestments			
30810	Reserved	11,754	-	11,754
30880	Unreserved	2,746,063	2,746,063	-
388 & 588	Prior Period Adjustments, Net	-	-	-
<b>Operating Revenues</b>				
310	Taxes	2,248,074	2,248,074	-
320	Licenses and Permits	-	-	-
330	Intergovernmental Revenues	508,521	508,521	-
340	Charges for Goods and Services	2,528,221	2,528,221	-
350	Fines and Penalties	-	-	-
360	Miscellaneous Revenues	44,091	42,233	1,858
Total Operating Revenue	es:	5,328,907	5,327,049	1,858
Operating Expenditures	S			
510	General Government	-	-	-
520	Public Safety	4,601,554	4,601,554	-
Total Operating Expenditures:		4,601,554	4,601,554	-
Net Operating Increase (Decrease):		727,353	725,495	1,858
Nonoperating Revenue	s			
370-380, 395 & 398	Other Financing Sources	335	335	-
391-393	Debt Proceeds	-	-	-
397	Transfers-In	-	-	-
Total Nonoperating Reve	enues:	335	335	-
Nonoperating Expendit	ures			
580, 596 & 599	Other Financing Uses	-	-	-
591-593	Debt Service	-	-	-
594-595	Capital Expenditures	618,309	609,054	9,255
597	Transfers-Out	-	-	-
Total Nonoperating Expenditures:		618,309	609,054	9,255
Net Increase (Decrease	) in Cash and Investments:	109,379	116,776	(7,397)
Ending Cash and Inves	tments			
50810	Reserved	5,830	1,473	4,357
50880	Unreserved	2,861,368	2,861,368	-

The accompanying notes are an integral part of this statement.

Vashon Island Fire & Rescue

#### NOTES TO FINANCIAL STATEMENT For the Year Ended December 31, 2014

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES The King County Fire District No. 13 was incorporated in 1942 and operates under the laws of the state of Washington applicable to a fire district. The District is a special purpose local government and provides fire and medical aid services to the general public and is supported primarily through property taxes. The District reports financial activity in accordance with the Cash Basis Budgeting, Accounting and Reporting System (BARS) Manual prescribed by the State Auditor's Office under the authority of Washington State law, Chapter 43.09 RCW. This manual prescribes a financial reporting framework that differs from generally accepted accounting principles (GAAP) in the following manner: • Financial transactions are recognized on a cash basis of accounting as described below. • Component units are required to be disclosed, but are not included in the financial statements. • Government-wide statements, as defined in GAAP, are not presented. • All funds are presented, rather than a focus on major funds. • The Schedule of Liabilities is required to be presented with the financial statements as supplementary information. • Supplementary information required by GAAP is not presented. • Ending balances are not presented using the classifications defined in GAAP. A. Fund Accounting Financial transactions of the government are reported in individual funds. Each fund uses a separate set of self-balancing accounts that comprises its cash and investments, revenues and expenditures. The government's resources are allocated to and accounted for in individual funds depending on their intended purpose. Each fund is reported as a separate column in the financial statements. The following fund types are used: GOVERNMENTAL FUND TYPES: General - Expense This fund is the primary operating fund of the District. It accounts for all financial resources except those required or elected to be accounted for in another fund. General - Reserve This fund accounts for financial resources that are designated for the acquisition or construction of capital assets or for other purposes yet to be defined. General - Volunteer Emergency Incentive This fund was established to fund incentives to the volunteers, to encourage them to train throughout the year.

General - Advance Life Support (ALS) Reserve This fund accounts for financial resources that are designated for the Emergency Medical Service (EMS) - Advance Life Support assets or for other ALS purposes yet to be defined. General - Imprest Fund This fund is a fixed amount of money used for the purpose of paying small obligations for which the issuance of a payment request and warrant would not be cost effective. Capital Projects Funds: 9/11 Memorial Fund These funds account for financial resources which are restricted, committed, or assigned for the acquisition or construction of capital facilities or other capital assets. This fund account was established for the purposes of erecting a 9/11 memorial at Station 55 funded by donations. B. Basis of Accounting and Measurement Focus Financial statements are prepared using the cash basis of accounting and measurement focus. Revenues are recognized when cash is received and expenditures are recognized when paid. C. Budgets The District adopts annual appropriated budgets for the general expense fund. These budgets are appropriated at the fund level. The budget constitutes the legal authority for expenditures at that level. Annual appropriations for these funds lapse at the fiscal year end. Annual appropriated budgets are adopted on the same basis of accounting as used for financial reporting. The appropriated and actual expenditures for the legally adopted budgets were as follow: Appropriated Actual Fund Name Expenditures Expenditures Variance GENERAL EXPENSE FUND: 676,498 30,026 Administrative Dept 646,472 Legislative Dept 24,328 32,896 -8,568 1,467,707 1,496,649 -28,942 Suppression Dept EMS Dept 1,556,485 1,612,806 -56,321 Volunteers Dept 135,562 134,769 793 -596 5,396 Prevention Dept 4,800 Training Dept 218,237 223,002 -4,765 Facilities Dept 218,568 235,369 -16,801 185,813 197,215 -11,402 Maintenance Dept 17,390 Disaster Services 19,500 2,110 Capital Expenditures 609,053 328,885 937,938 -----\_\_\_\_\_ \_\_\_\_\_ Totals 5,445,436 5,211,017 234,419 ============ ========== ===========

Any revisions that alter the appropriated expenditures of a fund, or that affect the number of authorized employee positions, salary ranges, hours, or other conditions of employment must be approved by the District's Board of Commissioners. D. Cash and Investments See Note 3, Deposits and Investments. E. Capital Assets Capital assets are assets with an initial individual cost of more than \$5000 and an estimated useful life in excess of 3 years. Capital assets and inventory are recorded as capital expenditures when purchased. F. Compensated Absences Vacation leave may be accumulated up to 480 days and is payable upon separation or retirement within a range of 240-480 hours per policy. Sick leave may be accumulated up to 480 hours for 40-hour per week employees and 960 hours for represented employees. Upon separation or retirement employees do not receive payment for unused sick leave. Compensatory time may be accumulated up to 80 hours for non-represented employees, 80 hours for 40-hour represented employees and 144 hours for shift employees and is payable upon separation or retirement with a range of 80-144 hours per bargaining agreements and departmental policy. Payments are recognized as expenditures when paid. G. Risk Management King County Fire District # 13 is a member of Enduris. Chapter 48.62 RCW provides the exclusive source of local government entity authority to individually or jointly self-insure risks, jointly purchase insurance or reinsurance, and to contract for risk management, claims, and administrative services. Enduris was formed July 10, 1987 pursuant to the provisions of Chapter 48.62 RCW, Chapter 200-100 WAC, and Chapter 39.34 RCW. Two (2) counties and two (2) cities in the State of Washington joined together by signing an Interlocal Governmental Agreement to fund their self-insured losses and jointly purchase insurance and administrative services. As of August 31, 2014, there are 491 Enduris members representing a broad array of special purpose districts throughout the state. Enduris members share in the self-insured retention, jointly purchase excess and/or reinsurance coverage and provide risk management services and other related administrative services. Enduris provides "per occurrence" based policies for all lines of liability coverage including Public Official's Liability. The Property coverage is written on an "all risk", blanket basis using current Statement of The Property coverage includes but is not limited to mobile equipment, Values. electronic data processing equipment, business interruption, course of construction and additions, property in transit, fine arts, and automobile physical damage to insured vehicles. Boiler and machinery coverage is included on a blanket limit of \$100 million for all members. Enduris offers crime coverage up to a limit of \$1,000,000 per occurrence.

Members make an annual contribution to fund Enduris. Enduris acquires reinsurance from unrelated insurance companies on a "per occurrence" basis:

" \$1,000,000 deductible on liability loss - the member is responsible for the first \$1,000 of the deductible amount of each claim, while Enduris is responsible for the remaining \$999,000 on liability loss.

" \$250,000 deductible on property loss - the member is responsible for the first \$1,000 of the deductible amount of each claim, while Enduris is responsible for the remaining \$249,000 on property loss.

Insurance carriers cover all losses over the deductibles as shown on the policy maximum limits. Since Enduris is a cooperative program, there is a joint liability among the participating members.

The contract requires members to continue membership for a period of not less than one (1) year and must give notice 60 days before terminating participation. The Master Agreement (Intergovernmental Contract) is automatically renewed after the initial one (1) full fiscal year commitment. Even after termination, a member is still responsible for contribution to Enduris for any unresolved, unreported and in-process claims for the period they were a signatory to the Master Agreement.

Enduris is fully funded by its member participants. Claims are filed by members with

Enduris and are administered in house.

A Board of Directors consisting of seven (7) board members governs Enduris. Its members elect the Board and the positions are filled on a rotating basis. The Board meets quarterly and is responsible for conducting the business affairs of Enduris.

H. Reserved Portion of Ending Cash and Investments Beginning and Ending Cash and Investments is reported as reserved when it is subject to restrictions on use imposed by external parties or due to internal commitments established by the Board of Commissioners. When expenditures that meet restrictions are incurred, the District intends to use reserved resources first before using unreserved amounts.

Reservations of Ending Cash and Investments consist of: The State of WA Dept of Health Trauma Grant in the amount of \$1473. Monies held for the purpose of erecting the 9/11 Memorial at Station 55 in the amount of \$4357.

NOTE 2 - PROPERTY TAX

The county treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Collections are distributed (at/after) the end of each month.

Property tax revenues are recognized when cash is received by the District. Delinquent taxes are considered fully collectible because a lien affixes to the property after taxes are levied.

The District regular levy for the year 2014 for collection in 2014 was \$1.08127 per \$1,000 on an assessed valuation of \$2,120,977,939 for a total regular levy of \$2,272,438.

#### NOTE 3 - DEPOSITS & INVESTMENTS

It is the District's policy to invest all temporary cash surpluses. The interest on these investments is prorated to the various funds.

All deposits and certificates of deposit are covered by (the Federal Deposit Insurance Corporation and/or the Washington Public Deposit Protection Commission). All investments are insured, registered or held by the District or its agent in the government's name. The District participates in the King County Investment Pool.

NOTE 4 - PENSION PLANS

Substantially all of the District's full-time and qualifying part-time employees participate in the LEOFF2, PERS 2, and PERS 3 plans administered by the Department of Retirement Systems, under cost-sharing multiple-employer public employee defined benefit retirement systems. Actuarial information is on a system-wide basis and is not considered pertinent to the District's financial statements. Contributions to the

systems by both employee and employer are based upon gross wages covered by plan benefits.

Historical trend or other information regarding each plan is presented in the state Department of Retirement Systems annual financial report. A copy of this report may be obtained at:

> Department of Retirement Systems Communications Unit PO Box 48380 Olympia WA 98504-8380

Volunteer firefighters are covered under the Volunteer Firefighter's Relief and Pension Fund. This system is a cost sharing multiple employer retirement system that was created by the legislature in 1945 under Chapter 41.16.RCW. It provides pension, contributions of \$90 per volunteer per year.

#### NOTE 5 - UNFUNDED RETIREMENT

The District discovered in 2009 that the Pension Plans of a number of employees had been underfunded for the fiscal years ended 12/31/08 and 12/31/09. This was due to errors in calculating the employer and employee portions. District & employee portions of the underfunded pension were paid to the Department of Retirement Systems

(DRS) in 2010. The district is still owed the Employee portion of \$14,133 for 2008 and \$2,032 for 2009.

The Union has filed a grievance and the District is waiting for a determination.

#### NOTE 6 - ASSOCIATION BUILDING RENOVATION

The district entered into a contract with King County for the renovation of the District's association building for multi-use by both agencies. Cost of the renovation is to be paid by King County with a budget amount of \$750,000. The District has completed the renovation during 2013-2015 and has been reimbursed for the cost of the leasehold improvement. The final cost of the remodel, including change orders, was \$856,623.

ID. No. General Obligations	Description	Due Date	Beginning Balance	Additions	Reductions	Ending Balance
259.11	259.11 Compensated Absences	12/31/2014	220,414	295,617	304,888	211,143
		Total General Obligations:	220,414	295,617	304,888	211,143
		Total Liabilities:	220,414	295,617	304,888	211,143

#### **ABOUT THE STATE AUDITOR'S OFFICE**

The State Auditor's Office is established in the state's Constitution and is part of the executive branch of state government. The State Auditor is elected by the citizens of Washington and serves four-year terms.

We work with our audit clients and citizens to achieve our vision of government that works for citizens, by helping governments work better, cost less, deliver higher value, and earn greater public trust.

In fulfilling our mission to hold state and local governments accountable for the use of public resources, we also hold ourselves accountable by continually improving our audit quality and operational efficiency and developing highly engaged and committed employees.

As an elected agency, the State Auditor's Office has the independence necessary to objectively perform audits and investigations. Our audits are designed to comply with professional standards as well as to satisfy the requirements of federal, state, and local laws.

Our audits look at financial information and compliance with state, federal and local laws on the part of all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits of state agencies and local governments as well as <u>fraud</u>, state <u>whistleblower</u> and <u>citizen hotline</u> investigations.

The results of our work are widely distributed through a variety of reports, which are available on our <u>website</u> and through our free, electronic <u>subscription</u> service.

We take our role as partners in accountability seriously, and provide training and technical assistance to governments, and have an extensive quality assurance program.

Contact information for the State Auditor's Office			
Deputy Director for Communications	Thomas Shapley		
	Thomas.Shapley@sao.wa.gov		
	(360) 902-0367		
Public Records requests	(360) 725-5617		
Main telephone	(360) 902-0370		
Toll-free Citizen Hotline	(866) 902-3900		
Website	www.sao.wa.gov		