

**Financial Statements and Federal Single Audit Report** 

# **Area Agency on Aging and Disabilities** of **Southwest Washington**

**Clark County** 

For the period January 1, 2016 through December 31, 2016

Published September 18, 2017 Report No. 1019843





## Office of the Washington State Auditor Pat McCarthy

September 18, 2017

Council of Governments
Area Agency on Aging and Disabilities of Southwest Washington
Vancouver, Washington

#### Report on Financial Statements and Federal Single Audit

Please find attached our report on the Area Agency on Aging and Disabilities of Southwest Washington's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the Agency's financial condition.

Sincerely,

Pat McCarthy

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State Auditor

Olympia, WA

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#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### Area Agency on Aging and Disabilities of Southwest Washington Clark County January 1, 2016 through December 31, 2016

#### SECTION I – SUMMARY OF AUDITOR'S RESULTS

The results of our audit of the Area Agency on Aging and Disabilities of Southwest Washington are summarized below in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

#### **Financial Statements**

We issued an unmodified opinion on the fair presentation of the financial statements of the governmental activities and each major fund in accordance with accounting principles generally accepted in the United States of America (GAAP).

#### Internal Control over Financial Reporting:

- Significant Deficiencies: We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the Agency.

#### Federal Awards

Internal Control over Major Programs:

- Significant Deficiencies: We reported no deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the Agency's compliance with requirements applicable to its major federal program.

We reported no findings that are required to be disclosed in accordance with 2 CFR 200.516(a).

#### **Identification of Major Federal Programs:**

The following program was selected as a major program in our audit of compliance in accordance with the Uniform Guidance.

<u>CFDA No.</u> <u>Program or Cluster Title</u> 93.778 <u>Medical Assistance Program</u>

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by the Uniform Guidance, was \$750,000.

The Agency qualified as a low-risk auditee under the Uniform Guidance.

#### SECTION II – FINANCIAL STATEMENT FINDINGS

None reported.

### SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None reported.

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### Area Agency on Aging and Disabilities of Southwest Washington Clark County January 1, 2016 through December 31, 2016

Council of Governments Area Agency on Aging and Disabilities of Southwest Washington Vancouver, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Area Agency on Aging and Disabilities of Southwest Washington, Clark County, Washington, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements, and have issued our report thereon dated September 7, 2017.

#### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the Agency's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Agency's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the Agency's financial statements are free from material misstatement, we performed tests of the Agency's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Agency's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Agency's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy

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State Auditor

Olympia, WA

September 7, 2017

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE

#### Area Agency on Aging and Disabilities of Southwest Washington Clark County January 1, 2016 through December 31, 2016

Council of Governments
Area Agency on Aging and Disabilities of Southwest Washington
Vancouver, Washington

### REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

We have audited the compliance of the Area Agency on Aging and Disabilities of Southwest Washington, Clark County, Washington, with the types of compliance requirements described in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the Agency's major federal programs for the year ended December 31, 2016. The Agency's major federal programs are identified in the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Agency's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance

requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Agency's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination on the Agency's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the Agency complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2016.

#### REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Management of the Agency is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Agency's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program in order to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Purpose of this Report

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The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy

State Auditor

Olympia, WA

September 7, 2017

### INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

#### Area Agency on Aging and Disabilities of Southwest Washington Clark County January 1, 2016 through December 31, 2016

Council of Governments

Area Agency on Aging and Disabilities of Southwest Washington

Vancouver, Washington

#### REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities and each major fund of the Area Agency on Aging and Disabilities of Southwest Washington, Clark County, Washington, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements as listed on page 14.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial

statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Agency's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Area Agency on Aging and Disabilities of Southwest Washington, as of December 31, 2016 and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 15 through 23, budgetary comparison information on page 50 and pension plan information on pages 51 through 55 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Agency's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). This schedule is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

### OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated September 7, 2017 on our consideration of the Agency's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Agency's internal control over financial reporting and compliance.

Pat McCarthy

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State Auditor

Olympia, WA

September 7, 2017

#### FINANCIAL SECTION

#### Area Agency on Aging and Disabilities of Southwest Washington Clark County January 1, 2016 through December 31, 2016

#### REQUIRED SUPPLEMENTARY INFORMATION

Management's Discussion and Analysis – 2016

#### BASIC FINANCIAL STATEMENTS

Governmental Funds Balance Sheet/Statement of Net Position – 2016 Statement of Governmental Revenues/Expenditures and Changes in Fund Balance/Statement of Activities – 2016 Notes to Financial Statements – 2016

#### REQUIRED SUPPLEMENTARY INFORMATION

Budgetary Comparison Information – General Fund – 2016 Schedule of Proportionate Share of the Net Pension Liability – PERS 1 – 2016 Schedule of Proportionate Share of the Net Pension Liability – PERS 2/3 – 2016 Schedule of Employer Contributions – PERS 1 – 2016 Schedule of Employer Contributions – PERS 2/3 – 2016 Notes to Required Supplemental Information – Pension – 2016

#### SUPPLEMENTARY AND OTHER INFORMATION

Schedule of Expenditures of Federal Awards -2016Notes to the Schedule of Expenditures of Federal Awards -2016

#### **Management's Discussion and Analysis**

In compliance with State and Federal regulations we are presenting this overview and analysis of the Area Agency on Aging and Disabilities of Southwest Washington's (hereafter referred to as AAADSW or the Agency) financial activities for the fiscal year ended December 31, 2016. We offer this information in conjunction with and in support of our included financial statements which follow this discussion.

#### **Financial Highlights**

- \* AAADSW liabilities and deferred inflows exceeded assets and deferred outflows by \$1,749,075 on the Statement of Net Position (reported as total net position). The net position for 2016 was affected by the continued application of Governmental Accounting Standards Board (GASB) Statements 68, 71, 73 and 82, and the recognition of a net pension liability of \$5,976,820. According to GASB, the primary objective of this Statement is to improve accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities.
- \* AAADSW's total net position decreased \$768,693 as current year activities resulted in expenditures exceeding revenues by \$685,980 and there was a prior year adjustment in the amount of \$82,714. The 2016 deficit was primarily due to operating programs, with COG approval, that had no external funding. These programs were funded using AAADSW Fund Balance dollars, thus the lower revenue. The prior year adjustment was from a 2015 audit issue in which some items were capitalized and should not have been, thus increasing expense in the current year.
- \* At the close of fiscal year 2016, AAADSW's governmental fund reported a combined ending fund balance of \$2,822,076 a decrease of \$375,817 from 2015.
- \* AAADSW's Fund Balance is composed of non-spendable, restricted and unassigned portions. The amounts per classification are \$38,106, \$2,652,633 and \$131,337 respectively. The restricted portion of \$2,652,633 includes the balance of a prior year restricted donation in the amount of \$2,818. The non-spendable portion of \$38,106 represents Pre-Paid expenses (2017 payments made in 2016). The remainder of the Fund Balance (restricted and unrestricted) in the amount of \$2,783,970 is available to spend with the approval of the Council of

Governments (COG) Board for services meeting the defined restrictions of funds. AAADSW's outstanding long term debt increased by \$2,008,002; of which \$1,798,335 is the increase in GASB 68 net pension liability, \$183,886 is an increase in the DSHS working advance, and \$25,781 is the increase in the accrual for compensated absences. AAADSW's end of year fund balance of \$2,822,076 represents 19.1% of total general fund expenditures.

#### **Overview of Financial Statements**

The following discussion and analysis is intended to serve as an introduction to AAADSW's basic financial statements. AAADSW's basic financial statements include three components: 1) government wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. In addition to the financial statements this report also contains other supplementary information.

AAADSW has only one governmental fund; it does not perform any activities that would be defined as either proprietary funds or fiduciary funds. Current funding sources come predominantly from contractual relationships with the Aging and Long Term Services Administration (ALTSA), a unit within the Washington State Department of Social and Health Services (DSHS). Other revenue sources include; The Multi-Service Center (direct Ombudsman funding), contracts with managed care organizations to provide Care Coordination (CCO) or other services, grants from foundations or universities, restricted or unrestricted donations/endowments received, fees/donations paid by clients that are considered program income and investment interest income. AAADSW financial statements (presented after this narrative) show the governmental funds statements in the far left column and the government-wide statements in the far right column. No separate fund financial statements are included in this report. The adjustment columns are the reconciliation of the difference between the statements.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of AAADSW's finances in a manner similar to a private sector business.

The statement of net position represents information on all of AAADSW's assets and liabilities, with the difference between assets and liabilities reported as net position. Net position measures the financial strength of the agency, and over time, increases or decreases in net

position may serve as a useful indicator of whether the financial position of AAADSW is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that may result in cash flows in future fiscal periods (uncollected revenues, unused vacation leave and unpaid invoices).

**Fund financial statements.** A fund is a grouping of related accounts used to maintain control over resources that are segregated for specific activities or objectives. AAADSW, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. AAADSW has only one governmental fund.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government wide financial statements. However, unlike government wide financial statements, governmental fund financial statements focus on near term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near term financing requirements.

#### **Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Liabilities of the Area Agency on Aging and Disabilities of Southwest Washington exceeded assets by \$1,749,075 for 2016, a decrease of \$768,693 over 2015. This amount, in its entirety, is reported as "total net position".

**AAADSW Net Position** 

	<b>Governmental Activities</b>			
			Increase	
	2016	2015	(Decrease)	
Current Assets	5,313,066	5,502,246	(189,180)	
Capital Assets (net)	329,483	188,250	141,233	
Total Assets	5,642,549	5,690,496	(47,947)	
Deferred Outflows	1,474,240	711,358	762,882	
Current Liabilities	739,211	736,459	2,752	
Noncurrent Liabilities	8,021,400	6,013,398	2,008,002	
Total Liabilities	8,760,611	6,749,857	2,010,754	
Deferred Inflows	105,253	632,378	(527,125)	

329,483

2,397,938

(1,749,075)

(4,476,496) (3,968,438)

188,250

2,799,806

(980,382)

141,233

(401,868)

(508,058)

(768,693)

Net Position:

Restricted

Unrestricted

**Total Net Position** 

Net Investment in Capital Assets

Current assets decreased 3.57% due primarily due to the decrease in accounts receivable as a result of improved billing and collection practices.

The total net position, less the net investment in capital assets of \$329,483 less the Swoboda family donation of \$2,818 (inside the restricted balance) and plus an unrestricted amount of \$(4,476,496), equals \$2,395,120 and is restricted by the nature of AAADSW's contract with ALTSA. The restriction placed on the use of net position earned from services funded (or contracted) by ALTSA can be released for the provision of any services/programs allowed by

ALTSA per AAADSW's contract. AAADSW's governing body (COG) has approved a Fund Balance policy which is discussed in Note #1 (F)(10).

As stated before, AAADSW conducts only governmental activities revolving around human service functions. AAADSW's Statement of Net Position reported a decrease of \$768,693 in 2016.

As the Government-Wide Statement of Activities closely correlates to the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance we determined that the following detailed analysis of the Governmental Funds provides adequate information for use as an analysis of the Government-Wide statement which was not duplicated here.

AAADSW
Statement of Activities

			Increase
	2016	2015	(Decrease)
Federal Indirect Grant Revenue	5,899,333	5,513,430	385,903
State Grant Revenue	6,270,927	5,964,348	306,579
General Revenue	2,219,437	1,498,846	720,591
Total Revenue	14,389,697	12,976,624	1,413,073
Expenditures:			
Program Expenditures			
Access Services	7,838,021	6,963,150	874,871
Nutrition Services	918,968	961,936	(42,968)
In-Home Services	89,613	72,787	16,826
Social & Health Services	1,576,911	1,616,258	(39,347)
Care Giver Training/Agency Worker Health/Core Services Mgmt	705,648	569,801	135,847
Administration/Coordination	1,910,294	974,591	935,703
Care Coordination	2,118,935	1,363,655	755,280
Subtotal Expenditures	15,158,390	12,522,178	2,636,212
Change in Net Position	(685,979)	454,445	(1,140,424)
Prior Year Adjustment	(82,714)	-	(82,714)
Change in Accounting Principle	-	(4,015,545)	4,015,545
Net Position as of Jan 1	(980,382)	2,580,718	(3,561,100)
Net Position as of Dec 31	(1,749,075)	(980,382)	(768,693)

#### **Financial Analysis of the Government Funds**

The general fund is the only operating fund of AAADSW. At the end of the fiscal year, total fund balance for the general fund equaled \$2,822,076; all of it available to spend, with the exception of a non-spendable portion in the amount of \$38,106, representing pre-paid expenses from December 31, 2016, subject to restrictions. The general fund balance decreased by \$375,817 in calendar year 2016 the entire amount generated by agency operations (including \$10,502 in investment income).

Federal and State grant revenues increased primarily due to increases in Title XIX Case Management caseloads and from the effect of reallocating certain Federal and State funding sources within the State due to census changes. This rebalancing is discussed further elsewhere in this document. The general revenue increase of \$720,591 is primarily due to the growth of Care Coordination Services.

Total Access Services expenditures increased by \$874,871. This increase was due to increased Title XIX Case Management caseloads and the growth of Transitional Care Services (part of the new ADRC-Aging and Disability Resource Center) creating the need to add staff and supplies.

The ADRC expands on our current Information and Assistance program adding other components like Transitional Care Services and Options Counseling all of which (along with other outreach type services) in the future will become our ADRC.

The decrease of \$42,968 in Nutrition service expenditures was due to Nutrition service contractors not spending their full calendar year 2016 contract allocations for funding.

In Home Services expenditures increased by \$16,826 due to additional demand.

Social and Health Services had an expenditure decrease of \$39,347. The decrease came primarily from a lower use of fund balance for our research project, Technology to Support Aging in Place (TSAP). In mid-2016 the State reorganized the State Family Caregiver Program fund source so it had one less funded program (Assessment which was folded into Access Assistance) and created two new programs (Information Services and Support Services). The State felt that this better represented the needs of the service population. There were other up and down changes to some other services, but they had little effect on the overall financial position.

The increase of \$135,847 to Caregiver Training, Agency Worker Health Insurance and Core Services Contract Management was primarily due to an increase in Core Services Contract Management (CSCM) services although there were increases to training and insurance as well. Beginning in July of 2015 CSCM services changed from a cost reimbursement method of payment to a rate reimbursement method. AAADSW was instructed by the grantor to increase expenditures in this area.

The \$935,703 increase to Administration/Coordination was partly due to normal annual Administration cost increases, particularly facility costs and planned purchases of new computers. Staffing costs were also up in Administration. Facility costs were strongly affected due to the expansion of total square footage the agency has under lease. Older Americans Act Coordination expenditures also had an increase.

Care Coordination expenditures increased by \$755,280. The Care Coordination program began in mid-2013 and has continued to grow at a very fast rate. This program is funded by contracts with Managed Care Organizations contracted with the State to be Health Home Lead Organizations. Health Homes/Care Coordination services are part of the State of Washington's innovative approach to meet the requirements of the national Affordable Care Act.

**Notes to the financial statements.** The included notes provide additional information that is essential to a full understanding of the data provided in the government-wide financial statements.

**Other required information.** In addition to this discussion and analysis, these reports also present required supplementary information on budgetary comparisons.

#### **Budgetary Highlights**

Differences between the statement of activities original budget and the final amended budget reflect adjustments for 2016 to incorporate changes in available funding for specific activities. Actual resources were \$1,487,900 (9.3%) less than the final amended budget. The difference was due to lower than expected Care Coordination and Title XIX revenues and how the usage of Fund Balance was applied. Actual expenditures were \$1,112,083 (7.0%) less than the final amended budget. Primarily the difference was due to not expending a portion of COG approved (and budgeted) Fund Balance expenditures, an over estimation of Care Coordination expenditures and an over estimation of Title XIX Case Management expenditures. There were also fluctuations from the budget in subcontracted services.

#### **Capital Assets**

**Capital Assets.** AAADSW's investment in capital assets as of December 31, 2016 amounts to \$329,483, net of accumulated depreciation. This is an increase of \$141,233 over 2015. New capital assets were recorded in 2016. The majority of the increase in capital assets was due to the expansion of AAADSW's Vancouver facility by adding just over 5000sf (only about 3000sf finished as of 12/31/16). This expansion also included a large investment in cubicles, the cost of which was previously capitalized, but based on audit review, all cubicles were expensed in 2016 (even those capitalized in the prior year-prior year adjustment on the Statement of Activities). This increase in space and cubicles was necessary due to the growth in staff in response to funding increases and new programming. All of these items above contributed to a net increased depreciation expense in 2016.

Additional information on AAADSW's Capital Assets can be found in Note 5.

#### **Economic Factors and Next Year's Budgets and Rates**

- State revenue forecasts for the 2015-2017 biennium appear to be on a small growth
  curve with the economy of the State improving and stabilizing, however, there does not
  appear to be any significant growth in the State's General Fund revenue forecasts. The
  local economy in AAADSW's service area, in which the agency has responsibility for
  providing services, continues to stabilize. However our more rural Counties (Klickitat,
  Skamania and Wahkiakum) are still having some economic problems, mostly related to
  the reduction in Federal funds and slow economic growth in rural areas.
- The 2016 Older Americans Act (OAA) funding contract was flat. We received the final one third of the reallocation previously mentioned (2016 is the final year for the reallocation of funding). However this was offset by a much smaller amount of carryover funding from 2015. For 2017 total OAA funds are expected to be flat once again, but we believe we will have increased carryover and thus could have slightly increased funding for 2017. Uncertainty at the Federal level is very high at this time. If Federal allotments for OAA are changed, AAADSW will make necessary changes to programming to comply with any prospective OAA budget changes.

- Care Coordination services are expected to continue into 2017 and beyond. These services are expected to grow in terms of clients served and revenues and expenditures recorded.
- Federal funds, other than OAA, are expected to remain flat, with the exception to the Title XIX Medicaid program. We are anticipating a continued increase in clients for this program, although recently that growth has slowed.
- A new Title XIX initiative is proposed (by the State) for 2017 which will bring Medicaid
  funding to a broader base of clients and involve a broader base of services than in the
  past. This program currently called Medicaid Transformation Project Demonstration
  could add significant amount of funding to AAADSW over the next five years.
- State funding is expected to be somewhat flat. As mentioned above, revenue forecasts appear to not allow for significant funding increases (or decreases). However, the State is working on bringing in some new Federal funding to enhance current programming, particularly for caregiver support.

Since over 84% (for 2016 a reduction from 2015) of AAADSW's revenues are State and Federal sources, AAADSW's governing board members (COG) and management will consider these factors in preparing AAADSW's budget for future years.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Area Agency on Aging and Disabilities of Southwest Washington's fiscal status for those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Fiscal Manager, 201 NE 73<sup>rd</sup> St., Vancouver, WA 98665. Additional information about AAADSW and the services it provides can be found on our web site, <a href="https://www.HelpingElders.org">www.HelpingElders.org</a>.

#### Area Agency on Aging and Disabilities of Southwest Washington Governmental Funds Balance Sheet/Statement of Net Position As of December 31, 2016

ASSETS		overnmental Balance Sheet	Adjustments	Statement of Net Position
Cash and Equivalents	\$	934,956.10		\$ 934,956.10
Investments - State of Washington Pool		2,475,431.98		2,475,431.98
Cash and Equivalents - Net		3,410,388.08	-	3,410,388.08
Accounts Receivable - Due From				
Other Governments		1,474,669.47		1,474,669.47
Other Contracts		311,299.91		311,299.91
Accounts Receivable - Other		78,602.42		78,602.42
Accounts Receivable - Net		1,864,571.80	-	1,864,571.80
Prepaid Expenses		38,105.95		38,105.95
Sub-Total Current Assets Capital Assets ( Net of Accum Dep)		5,313,065.83	-	5,313,065.83
Computer Software			2,670.98	2,670.98
Furniture & Equipment			7,327.59	7,327.59
Leasehold Improvement			319,484.91	319,484.91
Net Capital Assets		-	329,483.48	329,483.48
		F 242 25F 22	222 422 42	5 640 540 04
Total Assets		5,313,065.83	329,483.48	5,642,549.31
DEFFERED OUTFLOWS OF RESOURCES  Amounts Related to Pensions			1,474,240.00	1,474,240.00
Total Deferred Outflows of Resources			1,474,240.00	1,474,240.00
LIABILITIES	_			
Accounts Payable		541,175.09		541,175.09
Payroll Payable		198,035.42		198,035.42
Grant Payable				
Accrued Expense		-		-
Sub-Total Current Liabilities		739,210.51	=	739,210.51
Non Current Liabilities				-
Due in more than One Year				-
Due to Other Governmental Units		4 754 770 00		4 754 770 00
DSHS Advance		1,751,779.00	F 076 920 00	1,751,779.00
Net Pension Liability Accrued Vacation Liability			5,976,820.00 292,801.42	5,976,820.00 292,801.42
Accided vacation Liability			292,801.42	252,001.42
Total Liabilities		2,490,989.51	6,269,621.42	8,760,610.93
DEEEEDED INELOWS OF DESCRIBES				
Amounts Related to Pensions			105,253.00	105,253.00
Total Deferred Inflows of Resources				105,253.00
FUND BALANCES/NET POSITION				
	_			
Fund Balances				
Nonspendable		20 105 05	(30.105.05)	
Prepaid Expense Unassigned		38,105.95 131,336.94	(38,105.95) (131,336.94)	
Restricted For		131,330.94	(131,330.34)	-
TXIX Medicaid/Aging Network		2,649,815.46	(2,649,815.46)	_
Clark County Respite (SWOBODA Fund)		2,817.97	(2,817.97)	_
Total Fund Balances		2,822,076.32	(2,822,076.32)	-
Total Liabilities and Fund Balance		5,313,065.83		
NET POSITION				
Net Investment in Capital Assets	_		329,483.48	329,483.48
Restricted For				
TXIX Medicaid/Aging Network			2,395,119.99	2,395,119.99
Clark County Respite (SWOBODA)			2,817.97	2,817.97
Unrestricted			(4,476,496.06)	(4,476,496.06
Total Net Position		=	(1,749,074.62)	(1,749,074.62)

Refer to the Notes on Finacial Statements for more infomation

#### Area Agency on Aging and Disabilities of Southwest Washington Statement of Governmental Revenues, Expenditures and Changes in Fund Balances/Statement of Activities For the Year Ended December 31, 2016

-	General Fund	Adjustments	Statement of Activities
Expenditures			
Current			
Administration	890,681.46	534,109.42	1,424,790.88
Coordination	351,302.18		351,302.18
Legal Services	80,999.99		80,999.99
Transportation	260,808.00		260,808.00
Information and Assistance	505,623.18		505,623.18
ADRC	97,987.26		97,987.26
Personal Care	89,612.69		89,612.69
Case Management	6,633,567.74		6,633,567.74
Core Services Contract Management	267,087.96		267,087.96
Nursing Services	9,487.00		9,487.00
Family Caregiver Support	541,653.81		541,653.81
Services to Grandparents	19,602.00		19,602.00
Kinship Caregiver	128,947.69		128,947.69
Kinship Navigator	69,926.00		69,926.00
Respite Services	515,678.78		515,678.78
Nutrition	918,968.06		918,968.06
Care Coordination	2,118,934.84		2,118,934.84
Steps to Employment	80,981.63		80,981.63
Veterans Directed Health Services	12,284.42		12,284.42
Geratric Employment Workforce	96,264.31		96,264.31
Senior Drug Ed	15,083.78		15,083.78
Disease Prevention/Health Promotion	40,819.50		40,819.50
Senior Dental Servcies	48,318.22		48,318.22
Dementia Capability	1,682.53		1,682.53
Chronic Disease Self Management	14,702.37		14,702.37
Long Term Care Ombudsman	140,457.78		140,457.78
HOME	15,824.10		15,824.10
<b>Technology Services Assisted Patients</b>	110,365.05		110,365.05
Caregiver Training	350,126.95		350,126.95
Agency Workers Insurance	88,433.11		88,433.11
Depreciation	-	25,353.93	25,353.93
Capital Outlay	249,300.88	(249,300.88)	<u> </u>
Total Expenditures	14,765,513.27	310,162.47	15,075,675.74
Program Revenues	40 470 050 00		10 170 050 00
Operating Grants	12,170,259.92	-	12,170,259.92
Charges for Services	2,184,458.42	-	2,184,458.42
Total Program Revenues	14,354,718.34		14,354,718.34
Net Program Expenditure	(410,794.93)		(720,957.40)
General Revenue			
Local Funds and Miscellaneous	34,978.49	-	34,978.49
Total General Revenues	34,978.49	-	34,978.49
Excess/(Deficiency) of Revenue over Expenditu	(375,816.44)	(310,162.47)	(685,978.91)
Fund Balances/Net Position			
Beginning of Year	3,197,893.76	(4,178,275.47)	(980,381.71)
Prior Year Adjustment	3,137,033.70	(82,714.00)	(82,714.00)
i noi real Aujustinent		(02,714.00)	(32,714.00)
End of Year	2,822,077.32	(4,571,151.94)	(1,749,074.62)

Refer to Notes on Financial Statements for more information

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of Area Agency on Aging and Disabilities of Southwest Washington (AAADSW) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described below.

#### A. Reporting Entity

AAADSW was assigned a Federal Tax ID number in July of 2008 and operates under the laws of the State of Washington applicable to a Municipal Corporation. A Council of Governments (COG) was established and an interlocal agreement was signed in October of 2008 establishing AAADSW's governing body. AAADSW began operations as a stand-alone Area Agency on Aging (AAA-were established in all states by the Older Americans Act) on January 1, 2009. The primary function of AAADSW is to serve as the Southwest Washington Area Agency on Aging (AAA) for the State of Washington. The activities promulgated under the Area Agency on Aging provide most of the funding for AAADSW.

AAADSW is a special purpose government and provides direct service for the following: Case Management; Aging and Disabilities Resource Center (ADRC-includes services of Information and Assistance, Options Counseling, Transitional Care, Medicare Improvements for Patients and Providers Act (MIPPA); Health Home/Care Coordination; Steps to Employment; Geriatric Workforce Enhancement Center; Family Caregiver Access, Support, Supplemental, Assessment and Coordination Services; DDD Nursing; Disease Prevention/Health Promotion Services, Chronic Disease Self-Management Services; Long Term Care Ombudsman and Kinship Caregiver Services. AAADSW also provides funding to other agencies for the following services: Senior Information and Assistance; Senior Transportation; Case Management; Nutrition (including NSIP); Adult Day Care; Legal Services; Senior Personal Care; Respite Care; Services to Grandparents; Senior Oral Health; Kinship Caregiver and Kinship Navigator. AAADSW may also be involved in and receive funding for research projects relating to the aged and/or disabled.

AAADSW's service area covers the following five counties in Southwest Washington; Clark, Skamania, Cowlitz, Klickitat and Wahkiakum. AAADSW is governed by a council made up of five elected officials (currently County Commissioners or Counselors), one from each member county.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function, segment or program. Our policy is to allocate indirect costs to a specific function or segment. AAADSW has a State approved cost allocation plan that governs this practice. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, segment or program and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function segment or program. Other items not properly included among program revenues are reported instead as general revenues.

### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The Statement of Activities and the Statement of Net Position information included in the financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recognized when earned and expenditures are recorded when a liability is incurred. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the awarding entity have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, AAADSW considers revenues to be available if they are collected within 120 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments are only recognized as they come due for payment.

Interest associated within the current period is considered to be susceptible to accrual, so has been recognized as revenue for the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by AAADSW.

AAADSW reports the following major governmental funds:

The general (or current expense) fund is AAADSW's operating fund. It accounts for all financial resources of the general government.

When both restricted and unrestricted resources are available for use, it is AAADSW's policy to use restricted resources first, then unrestricted resources as needed.

#### D. Budgetary Information

#### **Scope of Budget**

AAADSW prepares four agency-wide budgets annually: the Area Plan (AP), which budgets all activities on a calendar year and is non-contractual; the State/Federal (SF) budget, which is on the state fiscal year (July-June) and is contractual; the Older Americans Act (OAA) budget, which is on a calendar year and is contractual; and an internal operations budget (IOB). All budgets are prepared on the modified accrual basis. Other small program budgets may be prepared for small funding opportunities that come from government, private foundations or other entities. The AP, SF and OAA budgets, as well as any small budgets, would be adopted when incorporated into AAADSW's overall Internal Operation Budget and approved by the COG.

The AAA's budget requirements (for AP, SF, OAA budgets) are mandated by Aging & Long Term Services Administration (ALTSA), a division of the Washington State Department of Social and Health Services (DSHS). Any of these budgets, as adopted, constitutes the legal authority for expenditures. Transfers or revisions are generally allowed up to 10 percent of the total budget, but supplemental or additional appropriations must be approved by ALTSA. Most appropriations lapse at the end of the State of Washington biennium. The primary exception is OAA funds that have a fiscal year that ends on December 31st. Up to 10% of OAA funds can be carried over into the subsequent year. Title XIX and State funded program appropriations cannot be carried over.

#### **Amending the Budget**

The Fiscal Manager and/or Executive Director are authorized to transfer budgeted amounts between departments. However, any revisions that alter the total expenditures of a fund or that affect the number of authorized employee positions, salary ranges, hours, or other conditions of employment must be approved by the COG.

When AAADSW determines that it is in the best interest of the Agency to increase or decrease the appropriation for a particular source of funds, it may do so by resolution, approved as per the COG by-laws.

The budget amounts shown in the required supplemental information represent AAADSW's original 2016 operating budget and the amended final budget for 2016 approved by the COG.

#### **Excess of Expenditures Over Appropriations**

AAADSW may over expend appropriations in those instances when no specific funding limit is identified by the funding agency. In these cases, services which have been appropriately authorized are considered to be eligible for payment and revenue is available to pay for the service.

#### E. Assets, Liabilities, and Fund Balance Position

#### 1. Cash and Cash Equivalents

At December 31, 2016, the Cowlitz County Treasurer's office was holding \$817,608 in ready cash belonging to AAADSW. AAADSW deposits all funding received to this account. There is no interest earned on these amounts. AAADSW also holds cash deposits in imprest accounts at US Bank (Vancouver WA). At December 31, 2016 these balances were \$101,574 and \$15,774 in imprest accounts for Accounts Payable and Payroll respectively. All three of these amounts, totaling \$934,956, are listed on Balance Sheet/Statement of Net Position as cash and cash equivalents. AAADSW does not make deposit into these accounts, only the Cowlitz County Treasurer can deposit funds into US Bank.

AAADSW considers these all of these deposits to all be highly liquid (including restricted assets).

#### 2. Investments (See Note 4 – Deposits and Investments)

#### 3. Receivables

Accounts receivable consist predominantly of amounts to be received from other governmental units and insurance companies. For 2016, AAADSW had non-governmental accounts receivable with the largest single amount being \$249,809. This receivable is due and payable from managed care companies (MCO) for services provided as a result of Care Coordination Organization (CCO) contracts. One hundred percent of this amount was collected in subsequent months. However, AAADSW did write off approximately \$8,000 of CCO billings in 2016 due to billing or other errors. AAADSW considers this to be an insignificant amount and therefore sees no need have accounts to record allowances for bad debt.

All receivables were collected within the required timelines or written off.

In the future AAADSW could have additional receivables that consist of amounts owed from private individuals or organizations for goods and

services, including amounts owed for which billings have not been prepared.

#### 4. Prepaid Expenses

AAADSW accounts for prepaid expenses (facility rent and other 2017 expenses paid in 2016) using the consumption method. The purchase is reported as an asset and the recognition of the expenditure is deferred until the period in which the expense is actually incurred. All prepaid items at 12/31/16 were cleared by 1/31/17.

#### 5. Amounts Due to and from Other Governmental Units

Amounts due to other governmental units represents funds due to the State of Washington Department of Social and Health Services (DSHS), for a two-month working capital advance of service dollars. This advance is now considered to be a non-current liability. Additional funds may be requested, or the State may request a return of some or all of the funds on an annual basis with the submittal of Documentation of Funds as required by DSHS Office of Accounting Services. There was an increase to the advance in 2016 in the amount of \$183,886 increasing the balance of this liability to \$1,751,779 at 12/31/16.

#### 6. Capital Assets (See Note 5 – Capital Assets and Depreciation)

#### 7. Compensated Absences and Changes in Long Term Liabilities

Compensated absences (Accrued Vacation Liability on Financial Statements) are absences for which employees will be paid, such as vacation. All vacation is expensed when paid in the governmental fund financial statements.

AAADSW records all accumulated unused vacation leave. Vacation leave may be accumulated up to 240 hours per employee. Outstanding vacation accrual is payable upon retirement, death, or other departure of service. The liability for accrued vacation is listed on the Statement of Net Position. A schedule showing activity between 2015 and 2016 is provided below.

Compensated Absence	Dec. 31 2015	Dec. 31, 2016	Net
	Balance	Balance	Increase/(Decrease)
Accrued Vacation Liability	\$267,020	\$292,801	\$25,781

#### 8. Other Accrued Liabilities

Other accrued liabilities include accounts that consist of accrued wages, accrued employee benefits, or non-government grants that may require unspent portions to be returned.

#### 9. Pensions (See Note 6 – Pension Plans)

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all state sponsored pension plans and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by the Washington State Department of Retirement Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### 10. Fund Balance

The total fund balance at 12/31/16 of \$2,822,076 represents resources that are available to spend subject to restrictions on how they may be used. \$2,818 is restricted by the SWOBODA donation. The SWOBODA funding is restricted for use to assist individuals with Alzheimer's disease or dementia, whom reside in Clark or Skamania Counties, to receive caregiver respite services. There is also a portion of the Fund balance that is non-spendable. The non-spendable portion, in the amount of \$38,106, represents prepaid expenditures from 12/31/16 which were authorized for release in January 2017. The remainder of the fund balance in the amount of \$2,781,152 is composed of restricted and unassigned amounts.

The restricted portion of \$2,649,815 is considered restricted by the nature of AAADSW's contract with ALTSA. This contract requires any Fund Balance derived from services provided under the contract can only be used for services or support of services that are allowed under the terms of the contract including but not limited to; ADRC, Care Coordination, Health and Transitional Care Services.

The unassigned portion in the amount of \$131,337 was derived primarily from Care Coordination services. There are no restrictions in the use of any surplus generated from Care Coordination activities.

The COG board has adopted a Fund Balance policy that breaks Fund Balance into two components, one is a replacement component (for Facilities/Computers/Software replacement/update plus Compensated Absences) and the other component is for fiscal contingencies. The 2016 approved policy allows the Fund balance to be held at a maximum of \$4,269,087. The replacement component has a maximum holding amount of \$750,000 and the contingency component has a maximum holding amount of 25% of AAADSW's annual budget (net of any fund balance in the budget). This component for 2016 has a maximum of \$3,519,087. The actual 2016 Fund Balance is under the total amount approved at \$2,822,076. The policy also specifies how to access the Fund Balance for current period use and how the Fund Balance is replenished.

Once restrictions are satisfied, both ALTSA's and the COG (or other restrictions from other sources, if any), all of these amounts are readily available for spending on appropriate services for the citizens in AAADSW's service area.

### NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

### A. Explanation of Certain Differences Between the Governmental Funds Balance Sheet and the Government-Wide Statement of Net Position

Governmental Funds Balance Sheet	\$2,822,076
Plus net capital assets	329,483
Plus deferred outflows of resources – pensions	1,474,240
Less compensated absences	(292,801)
Less deferred inflows - pension	(105,253)
Less net pension liability	(5,976,820)
Net Difference	(4,571,151)
Statement of Net Position	\$(1,794,075)

B. Explanation of Certain Differences Between the Governmental Funds
Statement of Revenues, Expenditures, and Changes in Fund Balances and
the Government-Wide Statement of Activities

General Fund Expenditures	\$14,765,514
Plus change to compensated absences	25,781
Plus depreciation expense	25,354
Less capital expenditures	( 249,301)
Plus pension expense – GASB 68	508,328
Net difference in expenditures	310,162
Government-wide activities	\$15,075,676

#### NOTE 3 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

There have been no material violations of finance-related legal or contractual provisions.

#### **NOTE 4 – DEPOSITS AND INVESTMENTS**

#### **DEPOSITS**

AAADSW's deposits are covered by Federal Depository Insurance Corporation (FDIC) (Up to the current amount allowed by law) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC). The Cowlitz County Treasurer's Office holds all deposits for AAADSW, except those imprest at US Bank to pay specific authorized expenditures. Deposits held at US Bank are fully insured up to the FDIC limit.

#### **INVESTMENTS**

It is AAADSW's policy to invest all temporary cash surpluses with the amount held in the investment account equal to the prior year's Fund Balance plus interest earned. As of December 31, 2016, the Cowlitz County Treasurer was holding \$2,475,432 in short term residual investments of surplus cash. These investments are made with the State/Local Government Investment Pool (LGIP). This amount is classified on the balance sheet as Investments. Earnings on investments are credited to the General Fund and may be restricted for use depending on the source of the investment. All interest currently being earned on AAADSW investments is restricted as detailed in the Management Discussion portion of this

report. The restriction is satisfied for any use of these earnings towards AAADSW's basic core services that are funded by ALTSA. AAADSW keeps the balance in this account as close to the amount of the prior year end Fund Balance, plus interest, as possible. However AAADSW will manage the investment account as to maximize the amount of interest earned versus the day to day needs for cash to pay obligations (see discussion of Fund Balance in #10 above).

The Treasurer will invest public funds in a manner which will provide maximum safety of principal, ensure adequate liquidity, and achieve the highest return within these parameters.

AAADSW holds no other investments.

As required by State law, all investments of AAADSW's funds (except as noted below) are obligations of the U.S. Government, U.S. Agency issues, obligations of the State of Washington, general obligations of Washington State municipalities, the State Treasurer's Investment Pool, or certificates of deposit with Washington state banks.

As of December 31, 2016, the Agency had the following investments at amortized cost.

			Amortized
Investment	Maturities		cost
State Investment Pool	N/A	•	2,475,432
Total		\$	2,475,432

These are reported at amortized cost because the State Pool has elected to measure in this manner. The only restriction on withdrawals from the State Investment Pool is when a deposit is received by ACH. In this case, a five day waiting period exists.

The LGIP operates in accordance with appropriate state laws and regulations. The LGIP transacts with its participants at a stable net asset value per share and meets the portfolio maturity, quality, diversification, liquidity and shadow pricing requirements that allows it to report at amortized costs.

AAADSW has no policy related to custodial credit risk; however, all deposits and investments are insured or collateralized with securities held by the entity or by the agent in AAADSW's name. The Washington State Treasurer's Office Local Government Investment Pool is classified as an investment pool, and is managed in a manner generally consistent with SEC regulated Rule 2(a)-7 money market funds. AAADSW considers the amount invested in the Washington State Local Government Investment Pool to be liquid investments, and as such a cash equivalent. The LGIP is an unrated external investment pool.

#### **NOTE 5 – CAPITAL ASSETS AND DEPRECIATION**

Capital Assets are defined by AAADSW as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year. All capital assets are valued at historical cost. When purchased, leased, or constructed, such assets are recorded as expenditures in the governmental funds and capitalized as capital assets on the Statement of Net Position. All purchased capital assets would be valued at historical cost.

The costs of normal maintenance and repairs are not capitalized.

If AAADSW acquired certain assets, spending \$5,000 or more, with funding provided directly by Federal financial assistance programs, depending on the terms of the agreements involved, the Federal government could retain an equity interest in these assets. AAADSW currently holds no capital assets purchased with Federal funds.

Capital assets activity for the year ended December 31, 2016 was as follows:

Capital Assets – 12/31/15 - Net	\$188,250
Added in 2016 – Equipment-Cubicles/File Server	\$5,211
Added in 2016 – Leasehold Improvements	\$244,090
Effect of 2015 Auditor Adjustment to Capital Items	(\$82,714)
Capital Assets - 12/31/16 – Net of pre 2016 Expense	\$354,837
2016 Depreciation Expense	\$25,354
Depreciated Value of Capital Assets at 12/31/16	\$329,483

#### **Depreciable Assets**

AAADSW had depreciable assets in 2016. Depreciated capital assets are not recorded in governmental funds. AAADSW uses straight-line depreciation calculations for presentation purposes and accumulated depreciation (or amortization) would be recorded in capital assets recorded on the Balance Sheet using the following estimated useful lives:

Asset	Useful Life
Computer Hardware	4 years
Computer Software	6 years
Office Equipment/Furniture	5 years
Communications Equipment	7 years
Leasehold Improvement	Length of lease up to 10 years

#### **NOTE 6 – PENSION PLANS**

The following table represents the aggregate pension amounts for all plans subject to the requirements of the GASB Statement 68, *Accounting and Financial Reporting for Pensions* for the year 2016:

Aggregate Pension Amounts – All Plans		
Pension Liabilities \$(5,976,820)		
Pension Assets		
Deferred outflows of resources	\$1,474,240	
Deferred inflows of resources	\$ (105,253)	
Pension Expense \$1,237,508		

#### **State Sponsored Pension Plans**

Substantially all agency's full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans. The state Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each plan. The DRS CAFR may be obtained by writing to:

Department of Retirement Systems Communications Unit P.O. Box 48380 Olympia, WA 98540-8380

Or the DRS CAFR may be downloaded from the DRS website at www.drs.wa.gov.

Public Employees' Retirement System (PERS)

PERS members include elected officials; state employees; employees of the Supreme, Appeals and Superior Courts; employees of the legislature; employees of district and municipal courts;

employees of local governments; and higher education employees not participating in higher education retirement programs. PERS is comprised of three separate pension plans for membership purposes. PERS plans 1 and 2 are defined benefit plans, and PERS plan 3 is a defined benefit plan with a defined contribution component.

**PERS Plan 1** provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. Members retiring from active status prior to the age of 65 may receive actuarially reduced benefits. Retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries. PERS 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

#### Contributions

The **PERS Plan 1** member contribution rate is established by State statute at 6 percent. The employer contribution rate is developed by the Office of the State Actuary and includes an administrative expense component that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates. The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2016 were as follows:

PERS Plan 1		
Actual Contribution	Employer	Employee*
Rates:		
PERS Plan 1	6.23%	6.00%
PERS Plan 1 UAAL	4.77%	6.00%
Administrative Fee	0.18%	
Total	11.18%	6.00%

<sup>\*</sup> For employees participating in JBM, the contribution rate was 12.26%.

PERS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the

member's years of service for Plan 2 and 1 percent of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions:

- With a benefit that is reduced by three percent for each year before age 65; or
- With a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules.

PERS Plan 2/3 members hired on or after May 1, 2013 have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service credit. PERS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other PERS Plan 2/3 benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the CPI), capped at three percent annually and a one-time duty related death benefit, if found eligible by the Department of Labor and Industries. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service if 12 months of that service are earned after age 44.

**PERS Plan 3** defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. PERS Plan 3 members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute, Plan 3 required defined contribution rates are set at a minimum of 5 percent and escalate to 15 percent with a choice of six options. Employers do not contribute to the defined contribution benefits. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

#### Contributions

The PERS Plan 2/3 employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The Plan 2/3 employer rates include a component to address the PERS Plan 1 UAAL and an administrative expense that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 2 employer and employee contribution rates and Plan 3 contribution rates. The PERS

Plan 2/3 required contribution rates (expressed as a percentage of covered payroll) for 2016 were as follows:

PER	S Plan 2/3		
Actual	Contribution	Employer 2/3	Employee 2*
Rates:			
PERS Plan	2/3	6.23%	6.12%
PERS Plan	1 UAAL	4.77%	
Administr	ative Fee	0.18%	
Employee	PERS Plan 3		varies
	Total	11.18%	6.12%

<sup>\*</sup> For employees participating in JBM, the contribution rate was 15.30%.

The agency's actual PERS plan contributions were \$324,831 to PERS Plan 1 and \$404,349 to PERS Plan 2/3 for the year ended December 31, 2016.

#### **Actuarial Assumptions**

The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuation completed in 2016 with a valuation date of June 30, 2015. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) 2007-2012 Experience Study.

Additional assumptions for subsequent events and law changes are current as of the 2015 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2016. Plan liabilities were rolled forward from June 30, 2015, to June 30, 2016, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments.

- **Inflation:** 3.0% total economic inflation; 3.75% salary inflation
- **Salary increases**: In addition to the base 3.75% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
- Investment rate of return: 7.5%

Mortality rates were based on the RP-2000 report's Combined Healthy Table and Combined Disabled Table, published by the Society of Actuaries. The OSA applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis; meaning, each member is

assumed to receive additional mortality improvements in each future year throughout his or her lifetime.

There were minor changes in methods and assumptions since the last valuation. For all systems, except LEOFF Plan 2, the assumed valuation interest rate was lowered from 7.8% to 7.7%. Assumed administrative factors were updated.

#### **Discount Rate**

The discount rate used to measure the total pension liability for all DRS plans was 7.5 percent.

To determine that rate, an asset sufficiency test included an assumed 7.7 percent long-term discount rate to determine funding liabilities for calculating future contribution rate requirements. (All plans use 7.7 percent except LEOFF 2, which has assumed 7.5 percent). Consistent with the long-term expected rate of return, a 7.5 percent future investment rate of return on invested assets was assumed for the test. Contributions from plan members and employers are assumed to continue being made at contractually required rates (including PERS 2/3, PSERS 2, SERS 2/3, and TRS 2/3 employers, whose rates include a component for the PERS 1, and TRS 1 plan liabilities). Based on these assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.5 percent was used to determine the total liability.

#### **Long-Term Expected Rate of Return**

The long-term expected rate of return on the DRS pension plan investments of 7.5 percent was determined using a building-block-method. The Washington State Investment Board (WSIB) used a best estimate of expected future rates of return (expected returns, net of pension plan investment expense, including inflation) to develop each major asset class. Those expected returns make up one component of WSIB's capital market assumptions. The WSIB uses the capital market assumptions and their target asset allocation to simulate future investment returns at various future times. The long-term expected rate of return of 7.5 percent approximately equals the median of the simulated investment returns over a 50-year time horizon.

#### **Estimated Rates of Return by Asset Class**

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2016, are summarized in the table below. The inflation component used to create the table is 2.2 percent and represents the WSIB's most recent long-term estimate of broad economic inflation.

Asset Class	Target Allocation	% Long-Term Expected Real Rate of Return Arithmetic
Fixed Income	20%	1.70%
Tangible Assets	5%	4.40%
Real Estate	15%	5.80%
Global Equity	37%	6.60%
Private Equity	23%	9.60%
	100%	

#### Sensitivity of the Net Pension Liability/ (Asset)

The table below presents the agency's proportionate share of the net pension liability calculated using the discount rate of 7.5 percent, as well as what the agency's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.5 percent) or 1-percentage point higher (8.5 percent) than the current rate.

	1% Decrease 6.50%	Current Rate 7.50%	1% Increase 8.50%
PERS 1	3,362,597	2,788,456	2,294,372
PERS 2/3	5,870,351	3,188,364	(1,659,727)

#### **Pension Plan Fiduciary Net Position**

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2016, the agency reported a total pension liability of \$5,976,820 for its proportionate share of the net pension liabilities as follows:

Plan	Liability
PERS 1	2,788,456
PERS 2/3	3,188,364

At June 30, the agency's proportionate share of the collective net pension liabilities was as follows:

	Proportionate Share 6/30/15	Proportionate Share 6/30/16	Change in Proportion
PERS 1	0.04351%	0.05192%	0.00841%
PERS 2/3	0.05324%	0.06333%	0.01008%

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30 are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by the DRS in the *Schedules of Employer and Nonemployer Allocations* for all plans except LEOFF 1.

The collective net pension liability (asset) was measured as of June 30, 2016, and the actuarial valuation date on which the total pension liability (asset) is based was as of June 30, 2015, with update procedures used to roll forward the total pension liability to the measurement date.

#### **Pension Expense**

For the year ended December 31, 2016, the agency recognized pension expense as follows:

	Pension Expense
PERS 1	625,741
PERS 2/3	611,767
TOTAL	1,237,508

**Deferred Outflows of Resources and Deferred Inflows of Resources** 

At December 31, 2016, the agency reported deferred outflows of resources and deferred inflows of resources related to pensions from the following:

PERS 1	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ -
Net difference between projected and actual investment earnings on pension plan investments	70,209	-
Changes of assumptions	-	-
Changes in proportion and differences between contributions and proportionate share of contributions	-	-
Contributions subsequent to the measurement date	164,496	-
TOTAL	\$ 234,705	\$ -

PERS 2/3	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 169,778	\$ -
Net difference between projected and actual investment earnings on pension plan investments	390,164	(105,253)
Changes of assumptions	32,954	-
Changes in proportion and differences between contributions and proportionate share of contributions	441,811	-
Contributions subsequent to the measurement date	204,828	
TOTAL	\$ 1,239,535	\$ (105,253)

Deferred outflows of resources related to pensions resulting from the agency's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2017. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended	PERS 1	PERS 2/3	
December 31:	PERSI	PERS 2/3	
2017	(17,287)	153,153	
2018	(17,287)	153,153	
2019	64,479	418,351	
2020	40,303	204,796	
2021	-	-	
Thereafter	-	_	

#### **NOTE 7 – RISK MANAGEMENT**

AADSW maintains insurance against most hazards. AAADSW currently has no insurance claims against it and none were reported in 2015 or 2016.

SW WA Council of Governments on Aging and Disabilities (aka AAADSW) is a member of Enduris. Chapter 48.62 RCW provides the exclusive source of local government entity authority to individually or jointly self-insure risks, jointly purchase insurance or reinsurance, and to contract for risk management, claims, and administrative services. Enduris was formed July 10, 1987 pursuant to the provisions of Chapter 48.62 RCW, Chapter 200-100 WAC, and Chapter 39.34 RCW. Two (2) counties and two (2) cities in the State of Washington joined together by signing an interlocal governmental agreement to fund their self-insured losses and jointly purchase insurance and administrative services. As of August 31, 2016, there are 524 Enduris members representing a broad array of special purpose districts throughout the state. Enduris provides property and liability coverage as well as risk management services and other related administrative services.

Members make an annual contribution to fund Enduris and share in the self-insured retention of the jointly purchased excess and/or reinsurance coverage. The self-insured retention is:

- \$1,000,000 deductible on liability loss the member is responsible for the first \$1,000 of the deductible amount of each claim, while Enduris is responsible for the remaining \$999,000 on a liability loss.
- \$250,000 deductible on property loss the member is responsible for the first \$1,000 of the deductible amount of each claim, while Enduris is responsible for the remaining \$249,000 on a property loss.
- Enduris is responsible for the \$4,000 deductible on boiler and machinery loss.

Enduris acquires reinsurance from unrelated insurance companies on a "per occurrence" basis to cover all losses over the deductibles as shown on the policy maximum limits. Liability coverage is for all lines of liability coverage including Public Official's Liability. The Property coverage is written on an "all risk", blanket basis using current Statement of Values. The Property coverage includes but is not limited to mobile equipment, boiler and machinery, electronic data processing equipment, business interruption, course of construction and additions, property in transit, fine arts, cyber and automobile physical damage to insured vehicles. Liability coverage limit is \$20 million per occurrence and property coverage limit is \$1 billion per occurrence. Enduris offers crime coverage up to a limit of \$1 million per occurrence.

Since Enduris is a cooperative program, there is a joint liability among the participating members.

The contract requires members to continue membership for a period of not less than one (1) year and must give notice 60 days before terminating participation. The Master Agreement (Intergovernmental Contract) is automatically renewed after the initial one (1) full fiscal year commitment. Even after termination, a member is still responsible for contribution to Enduris for any unresolved, unreported and in-process claims for the period they were a signatory to the Master Agreement.

Enduris is fully funded by its member participants. Claims are filed by members with Enduris and are administered in house.

A Board of Directors consisting of seven (7) board members governs Enduris. Its members elect the Board and the positions are filled on a rotating basis. The Board meets quarterly and is responsible for conducting the business affairs of Enduris.

#### **NOTE 8 – LEASES**

#### **Operating Leases**

#### Facilities:

AAADSW rents office space in four locations under operating leases. The Vancouver office lease was renegotiated in September of 2014 and a new 10 year lease was signed. This new lease expanded the Vancouver site to approximately 18,000 square feet. In late 2015 a lease addendum was signed making total square footage approximately 22,000 square feet for 2016 and in 2017 square footage will increase too approximately 24,000 (although the additional 2017 space may not be utilized until 2018). This growth is included in the projections below. We are also leasing approximately 6000sf in Longview. Both of these leases have out clauses if funding were to reduce. The Stevenson lease continues to be renewable annually and AAADSW will continue this agreement. A fourth site has been established in Klickitat County. Both

Stevenson and White Salmon (Klickitat) are currently Month-to-month arrangements (this expenditure is not included in the chart below). A prior leased office in Wahkiakum County has been closed. AAADSW may also rent short term space for meeting or trainings

Total actual facility rental/lease costs for the year ended December 31, 2016 were \$296,035.

Future obligations through the end of current lease terms are as follows. The lease for the Longview office is for 10 years, expiring in 2025, with payments going up 3.0% per year, increases starting in year three of the lease. For Vancouver, the building lease expired in September of 2014 and a new 10 year lease was negotiated. As stated above this new lease also added more space. The new lease has an escalator clause annually increasing monthly lease payments by an amount not less than 1% nor more than 4%. The increase will be based on the Portland area CPI rate. For the analysis below a 2% annual escalator is assumed.

The Stevenson and White Salmon offices are on an annual rental agreement that may or may not be renewed annually; therefore costs for that site are not listed here.

Year	Vancouver	Longview/Kelso	Total
2017	\$ 299,492	\$ 75,192	\$ 374,684
2018	\$ 302,487	\$ 77,448	\$ 379,935
2019	\$ 305,512	\$ 79,776	\$ 385,288
2020	\$ 308,567	\$ 82,164	\$ 390,731
2021	\$ 311,652	\$ 84,636	\$ 396,288
Beyond 2021	\$1,046,447	\$ 363,036	\$1,409,483
Total	\$2,574,157	\$ 762,252	\$3,336,409

#### **Equipment:**

AAADSW has outstanding leases for some of its office equipment. These leases are all treated as rentals, and therefore not capitalized. AAADSW's equipment replacement plan is for computers to be replaced with cash from Fund Balance, which was partially completed in 2016. Total actual equipment lease/rental costs for 2016 were \$30,834.

AAADSW is currently leasing four copy machines and three postage machines.

All current leases are set to expire in late 2020.

Below are the anticipated obligations over time for equipment leases:

Year	Copiers & Other	Total
2017	\$ 33,176	\$ 33,176
2018	\$ 34,867	\$ 34,867
2019	\$ 36,660	\$ 36,660
2020	\$ 38,560	\$ 38,560
Total	\$143,263	\$143,263

# NOTE 9 – REALLOCATION OF CERTAIN STATE AND FEDERAL FUND SOURCES

During 2014 AAADSW was notified of impending changes to how the State (ALTSA) allocates funding that they contract out to AAA's. The sources affected were; all Older American Act Titles, Senior Services Citizens Act funds, State Family Caregiver funds and Kinship Caregiver funds. The state allocates these sources to AAA's state wide through a process that is based on the use of population numbers from the national census. Prior to 2014 this allocation was based on the 2000 census. For 2014 and beyond the allocation is based on the 2010 national census. The results of the 2010 census showed an increase in the population in the five counties that are in AAADSW service area. Therefore, the agency received a larger allocation of funding (for the sources above) in 2014 than we had received in the past. Certain AAA's received less funding due to population changes and to soften the cuts to those that lost funding ALTSA has implemented the funding increases and decreases over a three year period. For AAADSW that means an increase of approximately \$200,000 for OAA sources and \$200,000 for State sources, which the agency will receive in one third increments over 2014, 2015 and 2016.

#### NOTE 10 - GASB 76, 79 AND 82 IMPLEMENTATION

The Agency implemented GASB 76, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments. This statement identifies the hierarchy of generally accepted accounting principles for governmental financial reporting and establishes the framework for selecting those principles.

The Agency implemented GASB 79, Certain External Investment Pools and Pool Participants. This statement provides criteria for an external investment pool to qualify for making an election to measure all of its investments at amortized cost for financial reporting purposes, and requires

pool participants to report using the same criteria. This standard adds note disclosure requirements for the Agency with regard to pool investments.

The Agency implemented GASB 82, *Pension Issues*. This statement amends GASB statements No. 67, No. 68 and No. 73 to enhance consistency in the application of financial reporting requirements related to certain pension issues. This standard made changes to how the Agency reported covered payroll in Required Supplementary Information.

#### **NOTE 11 - CONTINGENCIES AND LITIGATION**

AAADSW's financial statements include all material liabilities, therefore no material contingent liabilities needed to be recorded.

AAADSW participates in a number of Federal and State grant programs. These grants are subject to audit by the grantors or their representatives. Such audits could result in requests for reimbursement to grantor agencies for expenditures disallowed under the terms of the grants. AAADSW management believes that such disallowances, if any, will be immaterial.

#### **NOTE 12 - PRIOR YEAR EVENT**

Due to 2015 audit results AAADSW was instructed to remove some items that were listed as capital items in 2015. These items were never supposed to be capitalized. This correction is noted on the Statement of Activities as a prior year adjustment.

#### Area Agency on Agng and Disabilities of Southwest Washington Budgetary Comparison Schedule - General Fund For the Year Ended December 31, 2016

	Budgeted A	mounts	Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final	, , , ,	, ,
Budgetary Fund Balance, January 1			3,197,894	3,197,894
Resources (Inflows)			3,137,034	3,137,034
Older Americans Act	1,910,051	1,878,722	1,823,340	(55,382)
Title XIX	7,417,509	7,750,939	7,732,445	(18,494)
Other Federal	173,846	193,164	204,020	10,856
State Funding	2,811,508	2,526,519	2,410,455	(116,064
Care Coordination	2,725,839	2,200,494	2,080,493	(120,001)
Misc Grants	101,147	97,027	106,965	9,938
Other	582,186	1,230,732	31,978	(1,198,754)
Amounts Available for Appropriation	15,722,086	15,877,597	14,389,697	(1,487,900
Charges to Appropriations (Outflows) Social Services:				
Access Services				
Legal Services	81,000	81,000	81,000	(0
Transportation	287,672	296,321	260,808	35,513
ADRC	750,513	738,490	603,610	134,880
HOME	- · · · -	10,000	15,824	(5,824
Steps to Employment	88,000	85,850	80,982	4,868
Case Management	7,014,736	7,589,745	6,633,568	956,177
DDD Nursing Services	10,000	10,000	9,487	513
Sub Total Access Services	8,231,921	8,811,406	7,685,279	1,126,127
In Home Services				-
Personal Care	86,833	85,326	89,613	(4,287)
Sub Total In Home Services	86,833	85,326	89,613	(4,287)
Nutrition Services				-
Nutrition Services	979,783	1,005,531	918,968	86,563
Subtotal Nutrition Services	979,783	1,005,531	918,968	86,563
Social & Health Services				-
Family Caregiver Support	588,992	558,954	541,654	17,300
Respite Services	571,801	528,000	515,679	12,321
Services to Grandparents	19,602	19,602	19,602	-
Kinship Caregiver	95,408	106,568	128,948	(22,380
Kinship Navigator	84,119	75,993	69,926	6,067
Senior Dental Program	50,000	50,821	48,318	2,503
Chronic Disease Self Management	18,000	18,546	14,702	3,844
Dementia Capibility	22,080	15,363	1,683	13,680
Veterans Directed Health Services	35,927	19,207	12,284	6,923
Senior Drug Ed	12,535	12,272	15,084	(2,812
Disease Prevention/Health Promotion	61,978	39,821	40,820	(999)
Long Term Care Ombudsman Subtotal Social & Health Services	136,010 <b>1,696,452</b>	141,227 <b>1,586,374</b>	140,458 <b>1,549,157</b>	769 <b>37,217</b>
	_,,-3=	_,,.	_,,_	
Other Activities Caregiver Training	200.000	250,000	250 127	- /427
5	300,000 75,000	350,000 75,000	350,127 88,433	(127)
Agency Workers Insurance Care Coordinaton				(13,433)
GWEC	2,300,400 96,227	2,592,209 102,877	2,118,935 96,264	473,274 6,613
TSAP	180,000	134,092	84,232	49,860
Core Services Contract Management	415,273	230,793	267,088	(36,295)
Coordination	311,462	358,321	351,302	7,019
Administration	1,048,735	545,668	916,815	(371,147
Capital Outlay	-,0-0,755	-	249,301	(249,301
Sub Total Other Activities	4,727,097	4,388,960	4,522,498	(133,538)
Total Charges to Appropriations	15 722 006	15 077 507	14 765 544	1 113 003
Total Charges to Appropriations	15,722,086	15,877,597	14,765,514	1,112,083
				_
Budgetary Fund Balance, December 31	-	-	2,822,077	(375,817)

This document is prepared on a modified accrual basis which is different than an accrual basis

#### AAADSW

Schedule of Proportionate Share of the Net Pension Liability
PERS 1
As of June 30
Last 3 Fiscal Years

Year Ended June 30,	Employer's proportion of the net pension liability (asset)	pı sl	mployer's roportionate nare of the net ension liability	(	Employer's covered employee payroll	Employer's proportionate share of the net pension liability as a percentage of covered employee payroll	Plan fiduciary net position as a percentage of the total pension liability
2016	0.051922%	\$	2,788,456	\$	6,093,032	45.76%	57.03%
2015	0.043512%		2,276,082		4,841,088	47.02%	59.10%
2014	0.039338%		1,981,670		4,201,532	47.17%	61.19%

## Area Agency on Aging and Disabilities of Southwest Washington

Schedule of Proportionate Share of the Net Pension Liability
PERS 2/3
As of June 30
Last 3 Fiscal Years

Year Ended June 30,	Employer's proportion of the net pension liability (asset)	pı sl	mployer's roportionate nare of the net ension liability	c e	mployer's overed mployee ayroll	Employer's proportionate share of the net pension liability as a percentage of covered employee payroll	Plan fiduciary net position as a percentage of the total pension liability
2016	0.063325%	\$	3,188,364	\$	5,962,269	53.48%	85.82%
2015	0.053243%		1,902,403		4,723,825	40.27%	89.20%
2014	0.047797%		966,150		4,092,026	23.61%	93.29%

## Area Agency on Aging and Disabilities of Southwest Washington

Schedule of Employer Contributions PERS 1 As of December 31 Last 3 Fiscal Years

Year Ended December 31,	re	tatutorily or ontractually equired ontributions	to t	ntributions in relation the statutorily or ntractually required ntributions	Contribution deficiency (excess)		Covered employer payroll		Contributions as a percentage of covered employee payroll
2016	\$	324,831	\$	(324,831)	\$	-	\$	6,628,944	4.90%
2015		245,806		(245,806)		-		5,371,000	4.58%
2014		187,329		(187,329)		-		4,411,946	4.25%

## Area Agency on Aging and Disabilities of Southwest Washington

Schedule of Employer Contributions PERS 2/3 As of December 31 Last 3 Fiscal Years

Year Ended December 31,	re	contractually to the stat required contractual		Contributions in relation to the statutorily or contractually required contributions	Contribution deficiency (excess)	E	Covered employer payroll	Contributions as a percentage of covered employee payroll	
2016	\$	404,349	\$	(404,349)	\$ -	\$	6,490,385	6.23%	
2015		299,388		(299,388)	-		5,248,121	5.70%	
2014		219,012		(219,012)	-		4,300,299	5.09%	

#### Area Agency on Aging and Disabilities of Southwest Washington

Notes to Required Supplemental Information - Pension

# As of December 31 Last Three Fiscal Years

Note 1: Information Provided

GASB 68 was implemented for the year ended December 31, 2015, therefore there is no data

Note 2: Significant Factors

There were no changes of benefit terms, significant changes in the employees covered under

Note 3: Covered payroll

Covered payroll has been retrospectively presented in accordance with GASB 82, *Pension Issues*. Covered payroll now includes all payroll on which a contribution is based. In prior reports, Plan 1 UAAL covered payroll was included for plans other than PERS 1.

Area Agency on Aging and Disabilities of Southwest Washington Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2016

					Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	CFDA Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
Food And Nutrition Service, Department Of Agriculture (via DSHS)	Senior Farmers Market Nutrition Program	10.576	1569-41437-3	17,196	ı	17,196	17,196	10,11
Administration For Community Living, Department Of Health And Human Services (via DSHS)	Special Programs for the Aging_Title VII, Chapter 3_Programs for Prevention of Elder Abuse, Neglect, and Exploitation	93.041	1669-53843-2	5,399	1	5,399		6,11
Administration For Community Living, Department Of Health And Human Services (via DSHS)	Special Programs for the Aging_Title III, Part D_Disease Prevention and Health Promotion Services	93.043	1669-53843-2	31,013	1	31,013	9,920	
Aging Cluster								
Administration For Community Living, Department Of Health And Human Services (via DSHS)	Special Programs for the Aging_Title III, Part B_Grants for Supportive Services and Senior Centers	93.044	1669-53843-2	728,654	ı	728,654	226,060	
Administration For Community Living, Department Of Health And Human Services (via DSHS)	Special Programs for the Aging_Title III, Part C_Nutrition Services	93.045	1669-53843-2	826,926	1	826,926	826,926	<del></del>
Administration For Community Living, Department Of Health And Human Services (via DSHS)	Nutrition Services Incentive Program	93.053	1669-53843-2	156,550	•	156,550	156,550	3,11
			Total Aging Cluster:	1,712,130	•	1,712,130	1,209,536	
Administration For Community Living, Department Of Health And Human Services (via DSHS)	Alzheimer's Disease Demonstration Grants to States	93.051	1469-26578	2,432	ı	2,432	ı	7,11

The accompanying notes are an integral part of this schedule.

Area Agency on Aging and Disabilities of Southwest Washington Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2016

	hrough pients Note	75,441 11	- 5,11	- 8,11		84,104 4,11	86,219 4,11	170,323	- 9,11	- 9,11
	Passed through to al Subrecipients	213,348	15,720	3,880		1,895,619	1,962,402	3,858,021	10,786	11,408
ures	rect Is Total	- 213	1			- 1,89	- 1,96,	3,858	-	<u>+</u>
Expenditures	s- r From Direct Awards	48	20	3,880		19	05	21	98	80
	From Pass- Through Awards	213,348	15,720	<u>ထ</u> က်		1,895,619	1,962,402	er: 3,858,021	10,786	11,408
	Other Award Number	1669-53843-2	1469-28496-2	1669-74050		1569-41437-3	1669-69073-1	Total Medicaid Cluster:	1569-41437-3	1669-69073-1
	CFDA Number	93.052	93.071	93.734		93.778	93.778	Tot	93.791	93.791
	Federal Program	National Family Caregiver Support, Title III, Part E	Medicare Enrollment Assistance Program	Empowering Older Adults and Adults with Disabilities through Chronic Disease Self- Management Education Programs – financed by Prevention and Public Health Funds (PPHF)		Medical Assistance Program	Medical Assistance Program		Money Follows the Person Rebalancing Demonstration	Money Follows the Person Rebalancing Demonstration
	Federal Agency (Pass-Through Agency)	Administration For Community Living, Department Of Health And Human Services (via DSHS)	Administration For Community Living, Department Of Health And Human Services (via DSHS)	Administration For Community Living, Department Of Health And Human Services (via DSHS)	Medicaid Cluster	Centers For Medicare And Medicaid Services, Department Of Health And Human Services (via DSHS)	Centers For Medicare And Medicaid Services, Department Of Health And Human Services (via DSHS)		Centers For Medicare And Medicaid Services, Department Of Health And Human Services (via DSHS)	Centers For Medicare And Medicaid Services, Department Of Health And Human Services (via DSHS)

The accompanying notes are an integral part of this schedule.

Area Agency on Aging and Disabilities of Southwest Washington Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2016

	Note		
	Passed through to Subrecipients		1,482,416
	Total	22,194	5,881,333
Expenditures	From Direct Awards		•
	From Pass- Through Awards	22,194	5,881,333
,	Other Award Number	Total CFDA 93.791:	otal Federal Awards Expended:
	CFDA Number		Total Federal
	Federal Program		
	Federal Agency (Pass-Through Agency)		

The accompanying notes are an integral part of this schedule.

# Area Agency on Aging and Disabilities of Southwest Washington Notes to Schedule of Expenditures of Federal Awards January 1, 2016 Through December 31, 2016

# **NOTE 1 – BASIS OF ACCOUNTING**

The schedule is prepared on the same basis of accounting as the Area Agency on Aging and Disabilities of Southwest Washington's (AAADSW's) financial statements.

#### NOTE 2 – PROGRAM COSTS

The amounts shown as current year expenditures represent only the federal grant portion of the program costs. Entire program costs, including the portion, may be more than shown. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, Cost Principles for State, Local, and Indian Tribal Governments, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### **NOTE 3 – NUTRITION SERVICES INCENTIVE PROGRAM**

Nutrition Services Incentive Program (NSIP) funds are awarded to the State of Washington, and subsequently to AAADSW, based upon the number of USDA-eligible meals provided during the previous Federal fiscal year. NSIP funds are awarded to subcontractors each month for the proportion of USDA-eligible meals provided by each subcontractor during the previous month.

#### NOTE 4 – TITLE XIX

Specific awards are identified for expenditures incurred for Core Services Contract Management, Nursing Services and Case Management costs under these contracts.

# NOTE 5 – MEDICARE ENROLLMENT ASSISTANCE PROGRAM - MEDICARE IMPROVEMENTS FOR PATIENTS & PROVIDERS –(MIPPA)

The MIPPA program was reestablished in late 2013 using a new fund source, the Enrollment Assistance Program. Services provided from this source of funds (indirectly from the State of Washington by the US Department of Health and Human Services), began again in December of 2013 and was to expire in September of 2015 however extensions have now been granted into 2017. The purpose of the program was to help seniors, individuals with disabilities and their caregivers apply for special assistance from Medicare.

# Area Agency on Aging and Disabilities of Southwest Washington Notes to Schedule of Expenditures of Federal Awards January 1, 2016 Through December 31, 2016

# NOTE 6 – TITLE VII CHAPTER 3 – PREVENTION OF ELDER ABUSE

Prevention of Elder Abuse funding supports the Long Term Care Ombudsman Program (LTCOP). The regional Ombudsman office located within AAADSW provides staff and volunteers to make site visits to residential facilities like nursing homes or assisted living centers to assure the residents have an advocate if there are safety or care concerns.

# **NOTE 7 – ALZHEIMER'S DISEASE DEMONSTRATION GRANT TO STATES**

This grant was awarded to AAADSW to create and run programing designed to assist with individuals with Alzheimer's disease and the caregivers that help them. AAADSW is using the funding to operate internally a program called Dementia Capability.

# NOTE 8 – EMPOWERING OLDER ADULTS AND ADULTS WITH DISABIITIES THROUGH CHRONIC DISEASE SELF MANAGEMENT (CDSMP)

AAADSW received new funding to continue the CDSMP. This program has the overall goal of assisting seniors and adults with disabilities to learn to take their medication consistently with the goal of reducing hospital admissions.

#### NOTE 9 – MONEY FOLLOWS THE PERSON DEMONSTRATION – TITLE XIX

The Federal Medicaid authority re-designated Medicaid money to a demonstration project to track how Case Management services can help to transition clients from long term (six months or more) institutional settings into lower cost community care settings.

#### NOTE 10 – NON CASH AWARDS – SENIOR FARMERS MARKET

Senior Farmer Market Nutrition Program (SFMNP) vouchers now reported on the schedule are the value of SFMNP vouchers received by AAADSW during current year and priced by ALTSA. Other Federal SFMNP funding, if any, is also recorded here.

# Area Agency on Aging and Disabilities of Southwest Washington Notes to Schedule of Expenditures of Federal Awards January 1, 2016 Through December 31, 2016

## **NOTE 11 – INDIRECT COST ALLOCATION**

The amount expended includes \$ 0 claimed as an indirect cost recovery using an approved indirect cost rate of 0 percent. AAADSW has not elected to use the 10-percent de minimis indirect cost rate allowed under Uniform Guidance.

A State of Washington approved cost allocation plan is used to allocate indirect costs. This allocation plan allows for indirect allocations based on relative value of expenditures of the programs being allocated to.

## ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the state's Constitution and is part of the executive branch of state government. The State Auditor is elected by the citizens of Washington and serves four-year terms.

We work with our audit clients and citizens to achieve our vision of government that works for citizens, by helping governments work better, cost less, deliver higher value, and earn greater public trust.

In fulfilling our mission to hold state and local governments accountable for the use of public resources, we also hold ourselves accountable by continually improving our audit quality and operational efficiency and developing highly engaged and committed employees.

As an elected agency, the State Auditor's Office has the independence necessary to objectively perform audits and investigations. Our audits are designed to comply with professional standards as well as to satisfy the requirements of federal, state, and local laws.

Our audits look at financial information and compliance with state, federal and local laws on the part of all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits of state agencies and local governments as well as fraud, state whistleblower and citizen hotline investigations.

The results of our work are widely distributed through a variety of reports, which are available on our <u>website</u> and through our free, electronic <u>subscription</u> service.

We take our role as partners in accountability seriously, and provide training and technical assistance to governments, and have an extensive quality assurance program.

Contact information for the State A	uditor's Office
Public Records requests	PublicRecords@sao.wa.gov
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