Washington State Auditor's Office

Financial Statements Audit Report

City of Bonney Lake Pierce County

Audit Period

January 1, 2009 through December 31, 2009

Report No. 1005380





Washington State Auditor Brian Sonntag

April 11, 2011

Mayor and City Council City of Bonney Lake Bonney Lake, Washington

Report on Financial Statements

Please find attached our report on the City of Bonney Lake's financial statements.

We are issuing this report in order to provide information on the City's financial condition.

Sincerely,

BRIAN SONNTAG, CGFM STATE AUDITOR

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Status of Prior Audit Findings

City of Bonney Lake Pierce County January 1, 2009 through December 31, 2009

The status of findings contained in the prior years' audit reports of the City of Bonney Lake is provided below:

1. The City's controls are inadequate to ensure timely and accurate accounting and financial reporting.

Report No. 1004105, dated September 20, 2010

Background

The City over-reported cash by a total of \$1.4 million in all funds for the fiscal year 2008 financial statements. Specifically, the City did not reconcile cash and cash equivalent account balances held by financial institutions to the general ledger. In addition, City personnel did not review the statements at a level of detail sufficient to identify inaccurate cash balances in the funds.

Status

During our fiscal year 2009 audit of cash, cash equivalent and investment balances, we found cash and cash equivalent balance was over-reported by a total of \$545,709 in all funds. This balance was later reduced to \$384,216 after further research by City employees. Although the current year's cash error was much less than prior year's, the material weakness in internal controls over financial reporting still exists.

We recommend the City continues to:

- Perform timely reconciliations of bank statements to its general ledger.
- Establish and follow internal controls to ensure adequate oversight of the financial reporting process, including a detail review of the financial statements.

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters in Accordance with *Government Auditing Standards*

City of Bonney Lake
Pierce County
January 1, 2009 through December 31, 2009

Mayor and City Council City of Bonney Lake Bonney Lake, Washington

We have audited the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Bonney Lake, Pierce County, Washington, as of and for the year ended December 31, 2009, which collectively comprise the City's basic financial statements, and have issued our report thereon dated March 25, 2011.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of the City's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended for the information and use of management and the Mayor and City Council. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

BRIAN SONNTAG, CGFM STATE AUDITOR

March 25, 2011

Independent Auditor's Report on Financial Statements

City of Bonney Lake Pierce County January 1, 2009 through December 31, 2009

Mayor and City Council City of Bonney Lake Bonney Lake, Washington

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Bonney Lake, Pierce County, Washington, as of and for the year ended December 31, 2009, which collectively comprise the City's basic financial statements as listed on page 6. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Bonney Lake, as of December 31, 2009, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison for the General fund, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 7 through 18 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted

principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

BRIAN SONNTAG, CGFM STATE AUDITOR

March 25, 2011

Financial Section

City of Bonney Lake Pierce County January 1, 2009 through December 31, 2009

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Statement of Activities - 2009

Balance Sheet – Governmental Funds – 2009

Reconciliation of Governmental Fund Balances to Net Assets of Governmental Activities – 2009

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Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (GAAP Basis) to Actual – General Fund – 2009

Statement of Net Assets – Proprietary Funds – 2009

Statement of Revenues, Expenses and Changes in Fund Net Assets – Proprietary Funds – 2009

Statement of Cash Flows – Proprietary Funds – 2009

Notes to Financial Statements - 2009

City of Bonney Lake Management's Discussion and Analysis For the Year Ending December 31, 2009

As management of the City of Bonney Lake (the City), we offer this narrative overview and analysis of the City's financial activities for the fiscal year ended December 31, 2009. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in the financial statements and the notes to the financial statements.

Financial Highlights

- As of December 31, 2009 total assets of the City exceeded its liabilities by approximately \$127.9 million. Of this amount, \$32.2 million was reported as unrestricted net assets, amounts which are available for use to meet the City's ongoing obligations to citizens and creditors.
- The City's net assets increased by \$2.2 million.
- Capital assets increased approximately \$6.3 million, largely due to the completion of a number of construction projects, as well as the beginning of the Justice Center.
- The City's governmental funds reported combined ending fund balances of \$17.5 million.
- The General Fund reported an unreserved fund balance of \$5.1 million.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) Government-wide financial statements; 2) Fund financial statements; and 3) Notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Government-wide financial statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both the Statement of Net Assets and the Statement of Activities differentiate the functions of general

government from the functions of business-type activities. Governmental activities reflect the City's basic functions such as general government, public safety, highways and streets, economic development, and culture and recreation and are primarily supported by taxes and intergovernmental revenues. Business-type activities, primarily utilities, are intended to recover their costs through user fees and charges. The City's utilities include the water distribution system, the sewer collection and treatment system and the stormwater collection system.

The City has no separately identified component units and, accordingly, none are included in these financial statements.

Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Bonney Lake, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as balances of resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government- wide financial statements. By so doing, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains ten individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Street Construction Fund, the General Government Construction Fund, and the Civic Center Construction Fund which are all considered major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City adopts a biennial appropriated budget for all of its funds. The basic financial statements include budgetary comparison statements for the General Fund to demonstrate compliance with this budget.

Proprietary funds

The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its Water, Sewer, and Stormwater Funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its fleet of vehicles and to provide insurance coverage for all funds and departments. Because both of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water, Sewer, and Stormwater Funds. Conversely, both internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* elsewhere in this report.

Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City's financial results. Combining and individual fund statements and schedules for the non-major governmental funds and the internal service funds can be found under this section.

The City as a Whole

The table below summarizes the City's Statement of Net Assets for the years 2009 and 2008.

	Governme	ntal Activities	Business-t	ype Activities	T	Total		
	2009	2008	2009	2008	2009	2008		
Current and other assets	\$ 21,327,582	\$ 27,207,8	98 \$ 28,842,478	\$ 26,057,526	\$ 50,170,060	\$ 53,265,424		
Capital assets, net of accum dep	38,980,016	35,070,5	67 84,740,925	82,348,716	123,720,941	117,419,283		
TOTAL ASSETS	60,307,598	62,278,4	65 113,583,403	108,406,242	173,891,001	170,684,707		
Long-term liabilities	12,154,983	13,021,7	36 25,388,362	23,150,952	37,543,345	36,172,688		
Other liabilities	4,309,097	3,419,0	34 4,147,238	5,389,290	8,456,335	8,808,324		
TOTAL LIABILITIES	16,464,080	16,440,7	70 29,535,600	28,540,242	45,999,680	44,981,012		
NET ASSETS:								
Invested in capital assets, net of related debt	30,322,402	27,160,7	18 60,622,748	58,230,541	90,945,150	85,391,259		
Restricted	3,704,996	5,412,9	72 998,001	1,819,074	4,702,997	7,232,046		
Unrestricted	9,816,120	13,264,0	05 22,427,053	19,816,385	32,243,173	33,080,390		
TOTAL NET ASSETS	\$ 43,843,518	\$ 45,837,6	95 \$ 84,047,802	\$ 79,866,000	\$ 127,891,320	\$ 125,703,695		

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. At year end 2009 assets exceeded liabilities by \$127.9 million.

The largest portion of the City's net assets of \$91.0 million or 71.1% reflects its investment in capital assets (e.g., land, buildings, equipment, construction in progress, and intangible assets such as water rights and sewer capacity); less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Restricted net assets of \$4.7 million or 3.7% represent resources that are subject to external restrictions on how they may be used.

Unrestricted net assets of \$32.2 million or 25.2% may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the 2009 and 2008 fiscal years, the City reports positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities.

The table below summarizes the City's Statement of Activities for the years 2009 and 2008.

Condensed Statement of Activities

		Governmental Activities Business			Activ	Activities <u>Total</u>						
		2009		2008		2009		2008		2009		2008
Revenues												
Program revenues:												
Charges for services	\$	1,811,223	\$	2,590,036	\$	11,203,718	\$	12,611,540	\$	13,014,941	\$	15,201,576
Operating grants and contributions		356,917		254,464		2,315,511		76,089		2,672,428		330,553
Capital grants and contributions		323,351		492,166		36,892		-		360,243		492,166
General revenues:												
Property taxes		2,806,078		2,790,263		-		-		2,806,078		2,790,263
Sales taxes		3,119,185		3,828,634		-		-		3,119,185		3,828,634
B&O taxes		1,905,041		1,787,840		-		-		1,905,041		1,787,840
Excise taxes		927,333		1,063,770		-		-		927,333		1,063,770
Utility		911,551		796,441		-		-		911,551		796,441
Other taxes		107,652		46,985		-		-		107,652		46,985
Investment earnings		315,889		1,185,115		281,753		404,205		597,642		1,589,320
Miscellaneous revenues		75,135		78,550		31,554		31,369		106,689		109,919
Total revenues		12,659,355	_	14,914,264	_	13,869,428		13,123,203		26,528,783	_	28,037,467
Expenses												
General government		4,549,144		4,838,041		_		_		4,549,144		4,838,041
Public safety		4,919,554		4,748,254		_		_		4,919,554		4,748,254
Physical environment		739,134		653,118		_		_		739,134		653,118
Transportation		1,679,409		1,345,714		_		_		1,679,409		1,345,714
Health and human services		24,261		23,345		-		-		24,261		23,345
Economic environment		1,736,223		1,739,229		_		_		1,736,223		1,739,229
Culture and recreation		416,811		484,968		_		_		416,811		484,968
Interest on long term debt		588,996		1,124,779		_		_		588,996		1,124,779
Water						4,900,497		6,199,320		4,900,497		6,199,320
Sewer						4,081,458		4,253,390		4,081,458		4,253,390
Stormwater						705,671		595,159		705,671		595,159
Total expenses		14,653,532		14,957,448		9,687,626	_	11,047,869	_	24,341,158		26,005,317
Change in net assets before transfers	_	(1,994,177)		(43,184)		4,181,802		2,075,334		2,187,625		2,032,150
Transfers		_		1,552,255		-		(1,552,255)		-		-
Change in net assets		(1,994,177)		1,509,071		4,181,802		523,079		2,187,625		2,032,150
Net assets as of January 1		45,837,695		44,328,624		79,866,000		78,917,154		125,703,695		123,245,778
Prior period adjustments						_		425,767				425,767
Net assets as of December 31	\$	43,843,518	\$	45,837,695	\$	84,047,802	\$	79,866,000	\$	127,891,320	\$	125,703,695

In comparing the line item above titled "Change in net assets", the City reports significant reductions from fiscal 2009 to 2008 in Governmental Activities. Impacting Governmental Activities has been a decrease in revenues resulting from a nationwide economic slowdown in construction related activity. This decreased revenue stream is reflected in the revenue line item titled "Charges for services," which is down 30.1% in Governmental Activities and 11.2% in Business Type Activities.

Additionally within Governmental Activities, revenues in the category "Operating grants and contributions" were down 29.9% in fiscal 2009 from the fiscal year prior. The economic slowdown in the construction industry also impacted the State of WA and other governmental entities, which are sources of grant funding for the City.

Significant Transactions and Changes in Individual Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds

The focus of the City's *governmental funds is* to provide information on near-term inflows, outflows, and balances of available resources. Such information is useful in assessing the City's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The following table provides a summary of Revenues, Expenditures and Changes in Fund Balances for the General Fund.

General Fund

2009	2008 Variance		% Change
\$ 11,990,211	\$ 11,804,046	\$ 186,165	1.6%
(12,104,966)	(11,221,853)	(883,113)	8%
<u> </u>	186,271	(186,271)	-100%
(114,754)	768,464	(883,218)	-115%
5,200,332	4,431,868	768,464	17%
5,085,578	5,200,332	(114,754)	-2.21%
	\$ 11,990,211 (12,104,966) - (114,754) 5,200,332	\$ 11,990,211	\$ 11,990,211 \$ 11,804,046 \$ 186,165 (12,104,966) (11,221,853) (883,113)

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, unreserved, undesignated fund balance of the General Fund was \$5.1 million.

As noted with the Statement of Activities on the prior page, a slowdown in construction related permitting activity contributed to a substantial reduction in total revenues, which is also illustrated in the above table. City leadership recognized this downturn early in the prior year and implemented strategic steps with expenditure reductions in order to keep pace with the slowing revenue stream. As a result of the City's resource/expenditure leveling efforts we have continued to recognize positive outcomes in fund balance, although not as robust as prior years.

The following table provides a summary of Revenues, Expenditures and Changes in Fund Balances for the Street Construction Fund.

Street Construction Fund

	 2009	2008		Variance	% Chan	ge
Total revenues	\$ 860,091.79	\$ 1,506,918	\$	(646,826)	-42.9	1%
Total expenditures	(2,817,758)	(1,905,228)		(912,530)	48	3%
Total other financing sources and uses	 47,402	 766,694		(719,292)	-94	%
Net changes in fund balance	(1,910,264)	368,384		(2,278,648)	-619	1%
	 	_		_		
Fund balances, beginning of year	7,327,855	6,959,471		368,384	5	5%
Prior period adjustment	 -	_		-		
Fund balances, end of year	 5,417,591	7,327,855	((1,910,264)	-26.07	%
						_

As is the case in any Capital Improvement Fund, activity from year to year is based upon an entity's capacity to sustain funding for future projects. Dedicated revenue sources in this particular fund flow into the City as a result of Real Estate Excise Taxes; and although robust through prior years, this source is slowing and continues to lag significantly compared to prior experience.

The category "other financing sources and uses" illustrates an aggregate summary of both uses and sources. Significant other sources result in the form of grants, loans, etc. that may have been received from other governmental agencies in support of the City's Street Construction activities.

The following table provides a summary of Revenues, Expenditures and Changes in Fund Balances for the General Government Construction Fund.

General Government Construction Fund

	2009	 2008	\	Variance	% Cha	ange
Total revenues	\$ 175,216.68	\$ 128,915	\$	46,302	35	5.9%
Total expenditures	(684,484)	(2,736,199)		2,051,715	-	-75%
Total other financing sources and uses	-	5,904,674	(:	5,904,674)	-1	.00%
Net changes in fund balance	(509,267)	3,297,390	(.	3,806,657)	-1	15%
Fund balances, beginning of year Prior period adjustment	2,864,125	(433,265)		3,297,390	-7	/61% -
Fund balances, end of year	 2,354,858	 2,864,125		(509,267)	-17.	.78%

As previously discussed, any Capital Improvement Fund's activity from year to year is based upon an entity's capacity to sustain funding for future projects. Dedicated revenue sources in this particular fund continue their inflow although not as robust as prior years. Conversely, expenditure experience is closely associated with the inflow of resources and therefore is also not as robust as prior years.

The category "other financing sources and uses" illustrates an aggregate summary of both uses and sources. Significant other sources result in the form of grants, loans, etc. that may have been received from other governmental agencies in support of the City's General Government Construction Fund.

The following table provides a summary of Revenues, Expenditures and Changes in Fund Balances for the Civic Center Construction Fund.

Civic Center Construction Fund

	2009	2008	Variance	% Change
Total revenues	\$ 87,443.93	\$ 276,138	\$ (188,694)	-68.3%
Total expenditures	(2,098,028)	(1,871,774)	(226,254)	12%
Total other financing sources and uses		(3,762,666)	3,762,666	-100%
Net changes in fund balance	(2,010,584)	(5,358,302)	3,347,718	-62%
Fund balances, beginning of year	4,597,432	9,955,734	(5,358,302)	-54%
Prior period adjustment		<u> </u>		
Fund balances, end of year	2,586,848	4,597,432	(2,010,584)	-43.73%

After years of strategic planning, the city began development of the Downtown Civic Center project during 2007. During 2008 and continuing into 2009 several key parcels of land were acquired to establish the contiguous footprint of the future Civic Campus. A reimbursement resolution was enacted at the time the bond sale was initiated in order for the Civic Center Construction Fund to reimburse other city funds that supported initial parcel purchases for this Civic Campus Project.

The Justice Center is the first structure constructed within the Civic Center Campus. As the first structure, a great deal of planning and design by City Council, Design Commission, and staff went into the project to set the tone for the City's future Civic Center.

General Fund Budgetary Highlights

The City utilizes a biennial budget module as allowed in RCW 35A.34. For the 2009 - 2010 biennium, the City adopted an original budget for revenues and transfers in of \$102.4 million and for expenditures and transfers out of \$102.4 million. The City's revised budget at the mid-biennium (12/31/2009) for revenues and transfers in was \$103.7 million; the City's revised budget at the mid-biennium budget for expenditures and transfers out was \$97.0 million. The overall increase between original and revised budgets was \$1,267,041 for revenues and transfers in. The overall decrease for expenditures and transfers out was (\$5,435,880). In the adopted budget ordinance, the City appropriates total expenditures, other financing uses, and use of undesignated fund balance as one expenditure total at the fund level.

Capital Assets

The following table summarizes the City's capital asset balances at December 31, 2009 and 2008.

	Government	al Activities	Business-typ	oe Activities	<u>Total</u>		
	2009	2008	2009	2008	2009	2008	
Land	\$ 15,534,260	\$14,500,636	\$ 490,813	\$ 490,813	\$ 16,025,073	\$ 14,991,449	
Construction in progress	4,634,254	1,906,368	3,252,439	2,885,445	7,886,693	4,791,813	
Buildings	1,263,512	1,415,545	4,916,066	4,440,902	6,179,578	5,856,447	
Improvements other than buildings	4,327,907	3,089,907	42,154,158	39,096,955	46,482,065	42,186,862	
Infrastructure	10,435,438	10,999,415	-	-	10,435,438	10,999,415	
Machinery and equipment	243,374	355,125	154,177	190,669	397,551	545,794	
Rolling stock	2,541,271	2,803,572	-	-	2,541,271	2,803,572	
Leasehold Improvements	-	-	16,265,925	16,751,475	16,265,925	16,751,475	
Intangible Assets	-	-	17,507,347	18,492,457	17,507,347	18,492,457	
Total	\$ 38,980,016	\$35,070,568	\$ 84,740,925	\$82,348,716	\$ 123,720,941	\$117,419,284	

Significant increases occurred in governmental activities in construction in progress and improvements other than buildings. The City has many construction projects underway, including construction for the Civic Center and road construction projects.

Increases occurred in business-type activities in improvements other than building as a result of construction projects in progress in 2008 reaching completion in 2009 and reclassified from construction in progress to improvements other than building.

Additional information on the City's capital assets can be found in Note 5 C.

Debt

The following table summarizes the City's debt balances at December 31, 2009 and 2008.

	Governmen	tal Activities	Business-typ	e Activities	<u>Total</u>		
	2009	2008	2009	2008	2009	2008	
General Obligation Bonds	\$ 10,104,276	\$ 10,652,505	\$ -	\$ -	\$ 10,104,276	\$ 10,652,505	
Public Works Trust Fund	507,155	760,733	20,385,714	17,087,781	20,892,869	17,848,514	
Revenue Bonds	-	-	4,410,115	4,793,500	4,410,115	4,793,500	
Other Debt: Motorola Capital Lease	1,614,733	1,767,391	-	-	1,614,733	1,767,391	
Other Debt: City of Tacoma	-	-	2,772,767	3,234,895	2,772,767	3,234,895	
Compensated Absences	694,918	553,492	97,544	85,742	792,462	639,234	
Other Post-Employment Benefits	242,211	248,932	-	-	242,211	248,932	
Judgement Payable	-	-	-	821,073	-	821,073	
Total	\$ 13,163,293	\$ 13,983,053	\$ 27,666,140	\$ 26,022,991	\$ 40,829,433	\$ 40,006,044	

The City's debt liabilities increased \$1.57 million for business-type activities, largely due to the addition of two Public Works Trust Fund loans.

Additional information on the City's long-term debt can be found in Notes 5 D and E and on other post employment benefits in Note 6.

Economic Factors and Other Information

The City of Bonney Lake is considered a balanced community with a residential character that conserves natural amenities while supporting a diverse mix of economic activities. The City promotes a safe, attractive and healthful living environment for residents various physical, educational, economic and social activities while maintaining a tax base sufficient to provide a high level of accountable, accessible and efficient local government services. The City is an active participant in interlocal as well as regional services and planning organizations¹.

Regional

Strategically located in the easterly region of Pierce County, the City of Bonney Lake provides unparalleled opportunities generally associated with a more rural setting. Bonney Lake is a scant 20 minute commute to the City of Tacoma, which is the second largest city within the state. Seattle, the largest city in our state, is located within an approximate 40 minute commute northbound. This attractive proximity allows our residents the affordability and density of a suburb yet the relative close amenities such as arts and entertainment in addition to job opportunities more frequently associated with a major City.

The City enjoys close proximity to major employment centers, including Joint Base Lewis-McChord, Multi-Care Health System (including Good Samaritan Hospital), Franciscan Health Center, the Port of Tacoma, and the Seattle-Tacoma International Airport. Further information on these centers can be found at the Tacoma-Pierce County Chamber of Commerce website at www.tacomachamber.org.

¹ City of Bonney Lake 2009/2010 Biennial Budget. City Council Goals & Objectives: Overall Vision.

Local

The economy continues to dominate local official's current outlook as changing conditions influence the city's overall fiscal picture. As an example; when consumer confidence is high, people spend more on goods and services and city governments reap the benefits through increases in sales tax collections. The struggling economy, however, and the declining real estate market have reduced consumer confidence resulting in less consumer spending ultimately leading to declining sales tax revenues.

For the first few years of the current decade consumer spending was also fueled by a strong real estate market that in turn provided robust revenues through local property taxes. Property tax revenues are driven primarily by the value of residential and commercial property, with property tax bills determined by an assessment of the value of property. Pursuant to the Pierce County Assessor-Treasurer, current property values have declined at approximately 10% county wide. As a result, property tax revenues will continue to decline until local assessments catch up with changes in the market.

With national economic indicators pointing to continued struggles for the near term, the City continues a very conservative approach to budgeting and forecasting. We have predicted little growth and in some areas predicted declines in major sources of revenue and conversely have estimated expenditures very conservatively. We have also acknowledged that the economy will not rebound to pre-recession levels quickly, thus continued financial vigilance is imperative for our future success.

As part of our overall review of fiscal policies, City leadership has recommitted to nurture economic growth in order to sustain the current health of the community as well as strategically positioning ourselves into the future. In order to accomplish this initiative City leadership has developed a strategic plan for the short term to draw upon existing reserves or fund balances in order to "weather" the economic emergency.

Within the first years of the current decade general ending fund balances reached historical highs providing a "cushion" in anticipation of unpredictable events such as natural disasters and economic downturns. In much the same fashion as a personal savings account, fund balances have been built up deliberately to set aside funds for planned events such as future capital projects.

The City utilizes a biennial budget and, pursuant to state statute, adopted a 2009 - 2010 biennial budget in December 2008. A mid biennial budget amendment was subsequently adopted in December 2009 in order to provide an updated realistic budget or road map for fiscal 2010. Conservative management practices continue to guide city leadership. Revenue and expenditure activity is monitored frequently in order to anticipate and respond to near and long term economic conditions.

The top five categories of revenue collected within the general fund, in order of dollars received is: (1) sales tax; (2) property tax; (3) building permits; (4) utility tax; and, (5) fines and forfeitures. Because sales tax is the number one revenue source, it is a predominant economic indicator for the City of Bonney Lake. The retail marketplace may serve as a benchmark to evaluate how an entity is performing compared to market average and identify problem areas at an early stage. Likewise sales tax collections may be used as an indicator to the potential of a retail climate recovery or decline. From fiscal year 2008 through 2009 the City's sales tax collections actually declined by 9.29%, which is a marked change from prior years that saw robust increases. As an example, the city experienced a double digit increase of 18% between fiscal year 2005 through 2006.

The City continues to pursue grant opportunities to enhance our infrastructure, major programs and capital improvement plans. Key programs or projects either completed or underway during 2009 include:

- Leaky Water Main Program replacement of deteriorating water mains;
- Continued Design of the Public Works Maintenance Center Facility;
- Sewer Trunk Line Improvement Program;
- Regional (downtown) storm pond;
- Old Sumner Buckley Highway and SR 410 Improvements;
- Main Street/Old Sumner Buckley Highway Intersection Improvements;
- Improvements to 192nd Avenue;
- Fennel Creek Trail Improvements;
- Safe Routes To School Project Improvements;
- Continuation of the Sidewalk, Street Lighting and Chip Seal Programs;
- Continuation of the Justice Center Project.

Requests for Information

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's financial accountability. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Finance Department, City of Bonney Lake, 19306 Bonney Lake Blvd., P.O. Box 7380, Bonney Lake, WA 98391-0944. Specific inquiries may be addressed directly to Kassandra Raymond, Accounting Manager, 253/447-4316, raymondk@ci.bonney-lake.wa.us; or Al Juarez, Chief Financial Officer, 253/447-4314, juareza@ci.bonney-lake.wa.us.

City of Bonney Lake Statement of Net Assets December 31, 2009

		ı	Primar	y Government		
		vernmental Activities		siness-type Activities	Total	
ASSETS						
Cash and cash equivalents	\$	21,657,383	\$	18,209,336	\$	39,866,719
Investments		-		5,993,116		5,993,116
Receivables (net)		1,470,595		1,539,399		3,009,995
Due from other governments		761,114		88,748		849,862
Internal balances		(2,475,895)		2,475,895		(0)
Inventories		-		404,023		404,023
Prepaid items		409		-		409
Restricted assets:						
Cash and cash equivalents		(86,024)		131,961		45,937
Capital Assets:						
Non-depreciable		20,168,514		3,743,252		23,911,766
Depreciable (net)		18,811,502		80,997,673		99,809,175
Total assets	-	60,307,598		113,583,403		173,891,001
LIABILITIES						
Accounts payable and accrued expenses		2,503,755		1,614,734		4,118,489
Deposits		119,634		(230,141)		(110,507)
Accrued interest		512,907		484,867		997,774
Deferred revenue		164,490		-		164,490
Noncurrent liabilities:						
Due in one year		1,008,310		2,277,778		3,286,088
Due in more than one year		12,154,983		25,388,362		37,543,345
Total liabilities		16,464,080		29,535,600		45,999,680
NET ASSETS						
Invested in capital assets, net of related debt		30,322,402		60,622,748		90,945,150
Restricted for:						
Debt service		3,704,996		998,001		4,702,997
Judgment payable		· · · · -		· -		-
Unrestricted		9,816,120		22,427,053		32,243,173
Total net assets	\$	43,843,518		84,047,802	\$	127,891,320

City of Bonney Lake page 1 of 2 Statement of Activities

For the Year Ended December 31, 2009				Prog	ram Revenues		
					Operating		Capital
		Ch	arges for	G	rants and	Gr	ants and
	 Expenses	S	ervices	Contributions		Co	ntributions
Functions/Programs							
Governmental Activities:							
General government	\$ 4,549,144	\$	472,398	\$	17,641	\$	=
Public safety	4,919,554		685,891		318,481		81,268
Physical environment	739,134		26,152		=		185,784
Transportation	1,679,409		256,412		=		56,300
Health and human services	24,261		38,817		4,382		-
Economic environment	1,736,223		275,947		=		-
Culture and recreation	416,811		55,606		16,412		-
Interest on long term debt	588,996		=		Ξ		-
Total Governmental Activities	14,653,532		1,811,223		356,917		323,351
Business-type Activities:			•				
Water	4,900,497		6,774,638		1,501,966		-
Wastewater	4,081,458		3,292,720		794,887		=
Storm and surface water	705,671		1,136,360		18,658		36,892
Total Business-type Activities	9,687,626		11,203,718		2,315,511		36,892
Total Function/Program Activities	\$ 24,341,158	\$	13,014,941	\$	2,672,428	\$	360,243

City of Bonney Lake page 2 of 2
Statement of Activities

Statement of Activities			
For the Year Ended December 31, 2008	Net (Expense) F	Revenue and Changes	in Net Assets
	Governmental	Business-type	
	Activities	Activities	Total
Functions/Programs			
Governmental Activities:			
General government	\$ (4,059,105)	\$ -	\$ (4,059,105)
Public safety	(3,833,914)	-	(3,833,914)
Physical environment	(527,198)	-	(527,198)
Transportation	(1,366,697)	-	(1,366,697)
Economic environment	(1,460,276)	=	(1,460,276)
Culture and recreation	(344,793)	-	(344,793)
Health and human services	18,938	-	18,938
Interest and other fiscal charges	(588,996)	=	(588,996)
Total Governmental Activities	(12,162,041)	-	(12,162,041)
Business-type Activities:			
Water	-	3,376,107	3,376,107
Wastewater	-	6,149	6,149
Storm and surface water	-	486,239	486,239
Total Business-type Activities	-	3,868,495	3,868,495
Total Function/Program Activities	\$ (12,162,041)	\$ 3,868,495	\$ (8,293,546)
	Governmental	Business-type	
General Revenues	Activities	Activities	Total
Taxes:			
Property	\$ 2,806,078	\$ -	\$ 2,806,078
Sales and Use	3,119,185	-	3,119,185
Business and Occupation	1,905,041	-	1,905,041
Excise	927,333	=	927,333
Utility	911,551	=	911,551
Other Taxes	107,652	=	107,652
Investment earnings	315,889	281,753	597,642
Gain on sale of capital assets	7,852	=	7,852
Miscellaneous	67,283	31,554	98,837
Total general revenues and transfers	10,167,864	313,307	10,481,171
<u> </u>			
Change in net assets	(1,994,177)	4,181,802	2,187,625
Net assets - beginning	45,837,695	79,866,000	125,703,695
Prior Period Adjustments		_	=
Net assets - ending	\$ 43,843,518	\$ 84,047,802	\$ 127,891,320

City of Bonney Lake Balance Sheet Governmental Funds December 31, 2008 page 1 of 2

	GEI	NERAL FUND	COI	STREET NSTRUCTION FUND	GENERAL GOVT CONSTRUCTION		
ASSETS							
Cash and cash equivalents	\$	5,350,327	\$	5,732,543	\$	2,363,193	
Investments		-		-		-	
Receivables (net)		1,038,704		210,646		3,990	
Due from other funds		-		-		-	
Due from other governmental units		703,223		57,890		-	
Prepaid items		1,009		(600)		-	
Restricted assets:							
Cash and cash equivalents		(86,024)		-		-	
Total assets		7,007,240		6,000,479		2,367,183	
LIABILITIES AND FUND BALANCES							
Liabilities:							
Accounts payable		1,310,692		525,712		11,600	
Due to other governments		52,315		-		-	
Due to other funds		-		-		-	
Deposits payable		119,834		(200)		-	
Interfund loan payable		-		-		-	
Deferred revenues		266,367		57,376		725	
Other liabilities		172,453		-			
Total liabilities		1,921,661		582,888		12,325	
Fund balances:							
Reserved for:							
Debt service		-		-		-	
Pledged revenues		-		-		-	
Construction of capital projects		-		-		-	
Unreserved, undesignated reported in:		-		-		-	
General fund		5,085,578		-		-	
Special Revenue funds		-		-		-	
Debt Service funds		-		-		-	
Capital Projects funds				5,417,591		2,354,858	
Total fund balances		5,085,578		5,417,591		2,354,858	
Total liabilities and fund balances	\$	7,007,239	\$	6,000,479	\$	2,367,183	

page 2 of 2

City of Bonney Lake
Balance Sheet

Governmental Funds

December 31, 2008

		CIVIC CENTER CONSTRUCTION FUND				TOTAL GOVERNMENTAL FUNDS		
ASSETS	-							
Cash and cash equivalents	\$	2,958,090	\$	3,058,087	\$	19,462,239		
Investments		-		-		-		
Receivables (net)		-		185,784		1,439,124		
Due from other funds		-		-		-		
Due from other governmental units		-		-		761,114		
Prepaid items		-		-		409		
Restricted assets:								
Cash and cash equivalents		-		-		(86,024)		
Total assets		2,958,090		3,243,870		21,576,862		
LIABILITIES AND FUND BALANCES								
Liabilities:								
Accounts payable		360,866		32,932		2,241,801		
Due to other governments		10,376		(560)		62,131		
Due to other funds		-		-		-		
Deposits payable		-		-		119,634		
Interfund loan payable		-		1,200,873		1,200,873		
Deferred revenues		-		-		324,468		
Other liabilities				-		172,453		
Total liabilities		371,241		1,233,244		4,121,360		
Fund balances:								
Reserved for:								
Debt service		-		-		-		
Pledged revenues		-		-		-		
Construction of capital projects		2,586,848		-		2,586,848		
Unreserved, undesignated reported in:								
General fund		-		-		5,085,578		
Special Revenue funds		-		1,748,741		1,748,741		
Debt Service funds		-		27,361		27,361		
Capital Projects funds		-		234,523		8,006,972		
Total fund balances		2,586,848		2,010,626		17,455,501		
Total liabilities and fund balances	\$	2,958,090	\$	3,243,870	\$	21,576,861		

City of Bonney Lake

Reconciliation of Governmental Fund Balances

To Net Assets of Governmental Activities

For the Year Ended December 31, 2009

Total Governmental Fund Balances

\$ 17,455,501

Amounts reported for governmental activities in the statement of net assets are different because:

Receivables for fines and forfeitures and the related allowance for uncollectible accounts are not current financial resources and, therefore not reported in the funds.

29,012

Internal Balances (1,275,022)

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

36,396,470

Long-term liabilities applicable to the City's activities are not due and payable in the current period and are not reported as fund liabilities:

Debt and notes payable	(12,468,839)
Compensated absences	(692,222)
Interest payable	(512,907)
Deferred revenue	159,975

Internal service funds are used by management to charge the costs of insurance and equipment rental and replacement services to individual funds.

Total assets and liabilities of the internal service funds that are reported with governmental activities, net of amounts reported above.

4,751,550

Net assets of governmental activities

43,843,518

City of Bonney Lake Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2009

	GENERAL FUND	STREET CONSTRUCTION FUND	GENERAL GOVT CONSTRUCTION	CIVIC CENTER CONSTRUCTION FUND	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
REVENUES						
Taxes						
Property	\$ 2,454,803	\$ -	\$ -	\$ -	\$ 355,305	\$ 2,810,108
Sales	3,119,185	-	-	-	-	3,119,185
B&O	1,905,041	-	-	-	-	1,905,041
Excise	-	244,238	73,271	-	170,966	488,475
Other	1,019,203	-	-	-	-	1,019,203
Licenses and permits	546,842	-	-	-	-	546,842
Intergovernmental	567,290	358,685	55,000	-	-	980,975
Charges for goods and services	1,123,151	251,711	46,945	6,729	157,747	1,586,283
Fines and forfeitures	581,150	-	-	-	-	581,150
Miscellaneous:						
Interest	235,219	5,648	-	80,670	-	321,537
Other	438,328	(190)	-	46	556	438,740
Total revenues	11,990,211	860,092	175,217	87,444	684,575	13,797,539
EXPENDITURES						
Current:						
General government	3,609,658	-	1,418	16,841	8,955	3,636,872
Public safety	4,408,325	-	-	-	32,796	4,441,121
Utilities and environment	514,353	-	-	-	-	514,353
Transportation	1,472,505	209,699	-	-	-	1,682,204
Economic environment	1,711,595	-	-	-	-	1,711,595
Culture and recreation	335,565	-	-	-	-	335,565
Health and human services	3,836	-	-	-	-	3,836
Capital outlay	49,128	2,351,170	452,367	1,422,362	967,814	5,242,841
Debt service:						
Principal retirement	=	253,578	152,310	245,000	305,000	955,888
Interest	=	3,311	78,388	413,825	124,846	620,370
Premium on bond issue	=	=	=	-	÷	÷
Debt issue costs				<u>-</u>		<u>-</u>
Total expenditures	12,104,966	2,817,758	684,484	2,098,028	1,439,410	19,144,645
Excess (deficiency) of revenues over expenditures	(114,754)	(1,957,666)	(509,267)	(2,010,584)	(754,835)	(5,347,107)
OTHER FINANCING SOURCES (USES)						
Developer contributions	-	38,227	-	-	-	38,227
Contributions from property owners	-	9,175	-	-	-	9,175
Transfers in	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-
Grant Proceeds	-	-	-	-	185,784	185,784
Capital leases	-	-	-	-	-	-
Total other financing sources and uses	=	47,402	-	-	185,784	233,186
Net Change in fund balances	(114,754)	(1,910,264)	(509,267)	(2,010,584)	(569,051)	(5,113,921)
Fund balances, beginning of year Prior period adjustment	\$ 5,200,332	\$ 7,327,855	\$ 2,864,125	\$ 4,597,432	\$ 2,579,677	\$ 22,569,421
Fund balances, end of year	\$ 5,085,578	\$ 5,417,591	\$ 2,354,858	\$ 2,586,848	\$ 2,010,626	\$ 17,455,501
*						

City of Bonney Lake

Reconciliation of The Statement of Revenue, Expenditures,

And Changes In Fund Balances of Governmental Funds

To the Statement of Activities

For The Year Ended December 31, 2009

Net changes in fund balances - total governmental funds

(5,113,921)

Amounts reported for governmental activities in the statement of activities are different because:

Increases to Court receivables and related allowance for doubtful accounts do not require the use of current financial resources and therefore are not reported as revenues or

expenditures in the funds.

(578,455)

Revenues in the statement of activities that do not provide current financial resources are not reported

as revenue in the funds.

(4,030)

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets are allocated over their estimated useful lives as depreciation expense. Amounts related to capital assets are:

Capital asset purchases capitalized

5,242,531

Depreciation expense

(1,113,056)

Expenses for compensated absences reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

(142,423)

4,129,475

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net assets. This is the amount of the net effect of these differences in the

treatment of long-term debt and related items.

Principal and other debt service costs retired

955,888 (1,423)

Other debt service costs retired Other post employment benefits

6,721

Interest expense

32,397

993,583

Elimination of interfund transactions

(1,275,022)

Internal service funds are used by management to charge the costs of insurance and information services to individual funds. The net revenue of the internal service funds is reported with the governmental activities.

Change in net assets

(3,384)

Change in net assets of governmental activities

(1,994,177)

City of Bonney Lake General Fund Statement of Revenues, Expenditures and Changes in Fund Balances Budget (GAAP Basis) and Actual For the Year Ended December 31, 2009

		Budget .	S						
	Oriç	Approved ginal Budget 2009-2010	Rev	Approved vised Budget 2009-2010		Actual Biennium Through		Variance with Final Budget	
		Biennium	Biennium		1	12/31/2009	Over (Under)		
DEVENUES	<u> </u>								
REVENUES Taxes									
Property	\$	5,101,649	\$	5,238,873	\$	2,454,803	\$	(2,784,070)	
Sales	Φ	7,774,465	Φ	6,652,610	Φ	3,119,185	Φ	(3,533,425)	
Business & Occupation		5,242,160		4,956,105		1,905,041		(3,051,064)	
Other		317,460		301,020		1,019,203		718,183	
		1,068,884				559,211			
Licenses and permits				845,496				(286,285)	
Intergovernmental		790,310		920,873		567,290		(353,583)	
Charges for services		1,969,066		1,302,000		248,407		(1,053,593)	
Fines and forfeitures		1,477,207		1,209,293		580,266		(629,027)	
Miscellaneous		220 / 24		200,000		225 210		(/ 4 701)	
Interest Earnings		338,624		300,000		235,219		(64,781)	
Other		127,798		577,199		438,328		(138,871)	
Total revenues		24,207,622		22,303,468		11,126,953		(11,176,515)	
EXPENDITURES									
Current:									
General government		7,513,994		6,103,548		3,385,161		(2,718,387)	
Public safety		9,757,342		8,760,409		4,415,465		(4,344,944)	
Utilities and environment		1,594,356		904,510		484,661		(419,849)	
Transportation		2,006,452		1,693,900		851,574		(842,326)	
Economic environment		4,490,685		3,574,597		1,698,350		(1,876,247)	
Culture and recreation		783,004		696,948		335,565		(361,383)	
Health and human services		10,531		10,375		3,836		(6,539)	
Debt Service		-		659,638		-		(659,638)	
Capital Outlay		114,000		83,000		31,650		(51,350)	
Total expenditures		26,270,364		22,486,925		11,206,262	_	(11,280,663)	
Excess (deficiency) of									
revenues over expenditures		(2,062,742)		(183,457)		(79,309)		104,148	
OTHER FINANCING SOURCES (USES)									
Transfers in		1,642,228		1,939,027		806,991		(1,132,036)	
Transfers out		(1,723,326)		(1,723,326)		(29,692)		1,693,634	
Total other financing sources (uses)		(81,098)		215,701		777,299		561,598	
Net change in fund balances		(2,143,839)		32,244		697,990		665,746	
FUND BALANCES, BEGINNING		4,883,296		4,883,296		4,883,296		-	
PRIOR PERIOD ADJUSTMENTS		-		-		-		-	
FUND BALANCES, ENDING	\$	2,739,457	\$	4,915,540	\$	5,581,286	\$	665,746	

City of Bonney Lake Statement of Net Assets Proprietary Funds December 31, 2009

			Bu	ısiness-type Activiti	ies - Enterp	orise Funds				
		Water		Sewer	Sto	ormwater	Total Proprietary Funds		Gov. Activities Internal Service Funds	
ASSETS					-					
Current assets:										
Cash and cash equivalents	\$	9,516,313	\$	8,568,358	\$	124,664	\$	18,209,335	\$	2,195,144
Investments		5,993,116		-		-		5,993,116		-
Receivables (net of allowance for uncollectible accounts)		240,711		1,297,983		707		1,539,401		2,461
Due from other governmental units		-		88,748		-		88,748		-
Interfund loan receivable - current Inventories		-		200,145		-		200,145		-
Restricted assets:		80,465		323,557		-		404,023		-
Cash and cash equivalents		E/ 100		75 174		405		131,961		-
Total current assets:		56,182 15,886,787		75,174 10,553,967		605 125,976		26,566,730		2,197,604
Noncurrent assets:										
Interfund loan receivable		-		1,000,727		-		1,000,727		-
Capital assets:										=
Land		255,950		234,863		-		490,813		-
Construction in progress		1,324,483		1,890,865		37,091		3,252,438		-
Buildings		2,843,653		3,210,849		9,683		6,064,185		-
Leasehold improvements		-		19,422,000		-		19,422,000		-
Improvements other than buildings		44,304,051		999,672		7,542,610		52,846,333		-
Machinery and equipment		42,067		814,364		-		856,431		5,136,879
Intangible asset Accumulated depreciation		9,244,346 (11,676,629)		15,665,032 (9,897,307)		137,297 (1,664,014)		25,046,675 (23,237,951)		(2,553,333)
Total noncurrent assets:		46,337,921		33,341,065		6,062,666	-	85,741,652		2,583,546
rotal nonealion assets.		10,007,721		00,011,000		0,002,000		00,711,002		2,000,010
Total assets		62,224,708		43,895,032		6,188,642		112,308,382		4,781,150
LIABILITIES AND FUND BALANCES Current liabilities:										
Accounts payable and accrued expenses		414,517		987,456		23,745		1,425,719		27,369
Due to other governments		17		188,998		-		189,015		-
Deposits		(230,906)		230		535		(230,141)		-
Accrued interest		397,827		87,040		-		484,867		-
Current portion of long-term debt Judgment		1,594,481		683,297		-		2,277,778		-
Total current liabilities:		2,175,936		1,947,022		24,280		4,147,238		27,369
Non current liabilities:										
Compensated absences		53,538		44,006		_		97,544		2,232
Revenue bonds payable		3,304,393		728,979		-		4,033,372		-
Public Works Trust Fund payable		10,591,375		8,355,432		-		18,946,807		-
Contract payable for purchase of water rights		2,310,639		<u>-</u>		<u>-</u>		2,310,639		<u>-</u>
Total Non current liabilities:		16,259,945		9,128,417		-		25,388,362		2,232
Total liabilities		18,435,881		11,075,439		24,280		29,535,600		29,600
NET ASSETS										
Invested in capital assets, net of related debt		29,535,034		22,572,630		6,062,666		58,170,330		2,583,546
Restricted for debt service		998,001		-		=		998,001		-
Unrestricted		13,255,793		10,246,963		101,695		23,604,450		2,168,004
Total net assets	\$	43,788,827	\$	32,819,592	\$	6,164,362		82,772,781	\$	4,751,550
Reconciliation to governn Adjustment to refle				funds' activities rel	ated to o	nternrise funds		1 275 022		
Net assets of busine			JCI VICE	idinas activities (et	ated to el	recibine tutius		1,275,022 84,047,803		
Net assets of busine	,, pc act							04,047,003		

City of Bonney Lake

Statement of Revenues, Expenses, and Changes in Fund Net Assets

Proprietary Funds

For the Year Ended December 31, 2009

Business-type Activities - Enterprise Funds

		31			
	Water	Sewer	Stormwater	Total Proprietary Funds	Gov. Activities Internal Service Funds
Operating revenues:					
Charges for goods and services	\$ 6,919,833	\$ 3,436,817	\$ 1,137,808	\$ 11,494,457	\$ 1,389,587
Total operating revenues	6,919,833	3,436,817	1,137,808	11,494,457	1,389,587
Operating expenses:					
Cost of sales and services	2,477,102	2,299,134	472,097	5,248,332	568,538
Administration	699,340	533,199	116,890	1,349,429	62,731
Insurance	-	-	-	-	354,451
External and interfund taxes	886,548	328,255	106,889	1,321,692	-
Depreciation	1,404,401	1,265,631	153,441	2,823,473	425,356
Total operating expenses	5,467,391	4,426,219	849,317	10,742,927	1,411,076
Operating income (loss)	1,452,441	(989,402)	288,491	751,530	(21,489)
Nonoperating revenues (expenses):					
Loss on retirement of assets	-	-	-	-	-
Investment earnings	206,142	75,611	-	281,753	-
Miscellaneous revenue	30,851	268	429	31,549	18,105
Interest and other debt service cost	(165,859)	(53,854)	-	(219,713)	-
Debt proceeds	-	-	-	-	-
Capital outlay	(0)	(0)	0	(1)	-
Total non operating revenue	71,133	22,025	429	93,587	18,105
Income (loss) before contributions and transfers	1,523,575	(967,377)	288,921	845,118	(3,384)
System development fees	1,356,771	650,790	17,210	2,024,770	-
Capital contributions	-	-	36,892	36,892	-
Grant Proceeds	-	-	-	-	-
Transfers in	-	-	-	-	-
Transfers out	-		-		-
Change in net assets	2,880,345	(316,588)	343,023	2,906,780	(3,384)
Net assets at beginning of year	40,908,482	33,136,180	5,821,339	79,866,001	4,754,934
Prior period adjustments					
Net assets at end of year	\$ 43,788,827	\$ 32,819,592	\$ 6,164,362	\$ 82,772,781	\$ 4,751,550

City of Bonney Lake Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2009

For the Year Ended December 31, 2009	Busii	.			
	WATER	SEWER	STORM	TOTAL	Gov. Activities Internal Service Funds
Cash flows from operating activities:					
Receipts from customers and users	\$ 6,651,120	\$ 2,153,667	\$ 1,137,335	\$ 9,942,123	\$ -
Receipts for interfund services	-	-	-	-	1,389,587
Payments for interfund services	(732,761)	(398,615)	(143,646)	(1,275,022)	(65,816)
Payments for external and interfund taxes Payments to employees	(886,548) (1,450,957)	(328,255) (1,021,612)	(106,889) (365,006)	(1,321,692) (2,837,575)	(400.044)
Payments for goods and services	(1,830,157)	(1,163,280)	(224,595)	(3,218,031)	(182,211) (801,310)
Net cash provided by operating activities	1,750,697	(758,095)	297,200	1,289,802	340,250
Cash flows from noncapital financing activities:					
Grants and contributions	-	-	36,892	36,892	-
Interfund loans	-	200,145	-	200,145	-
Payments from other governments	-	-	-	-	-
Transfers from other funds	-		-	-	-
Transfers to other funds	1,356,771	650,790	17,210	2,024,770	-
Nonoperating system development fees	26,676	268	429	27,374	- (45)
Nonoperating miscellaneous revenue Net cash (used) by Noncapital financing	1,383,447	851,203	54,531	2,289,181	(45) (45)
Cash flows from capital and related financing activities:					
Proceeds from capital debt	2,408,400	2,091,600	-	4,500,000	-
Debt principal payments	(1,470,980)	(573,226)	-	(2,044,206)	-
Interest paid on debt	(368,291)	(87,471)	-	(455,763)	-
Proceeds from sales of equipment or vehicles	-	-			7,852
Payment for capital acquisitions	(2,450,652)	(2,183,980)	(557,449)	(5,192,081)	(205,329)
Capital contributions	4 175	-	-	4 175	-
Insurance recoveries Net cash (used) by capital and related financing activities	(1,877,349)	(753,077)	(557,449)	(3,187,876)	7,838 (189,639)
Cash flows from investing activities:					
Purchase of investments	(6,030,730)	-		(6,030,730)	_
Investment redemptions	6,088,322		-	6,088,322	-
Interest income	109,172	75,611	-	184,783	-
Other	-	-	-	-	-
Net cash provided by investing activities	166,765	75,611		242,376	
Net Increase (decrease) in cash and cash equivalents	1,423,559	(584,358)	(205,718)	633,484	150,566
Cash and cash equivalents, beginning of year	8,148,936	9,227,890	330,987	17,707,813	2,044,578
Cash and cash equivalents, end of the year	\$ 9,572,495	\$ 8,643,532	\$ 125,269	\$ 18,341,296	\$ 2,195,144
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:					
Operating income (loss)	\$ 1,452,441	\$ (989,402)	\$ 288,491	\$ 751,530	\$ (21,489)
Adjustments to reconcile operating income to net cash provided (used) by operating activities: Depreciation	1,404,401	1,265,631	153,441	2,823,473	425,356
Changes in assets and liabilities:					
(Increase) decrease in customer accounts receivable	(127,422)	(1,261,934)	(473)	(1,389,829)	1,798
(Increase) decrease in inventory	(0)	400.740	(4/4.000)	(0)	- ((4 4 4 7)
Increase (decrease) in accounts payable	(917,649) (142,723)	123,712 (21,215)	(164,933)	(958,870)	(64,417)
Increase (decrease) in deposits Increase (decrease) in compensated absences	(142,723)	12,516		(163,938) 13,229	(997)
Increase (decrease) in accrued payroll	81,004	59,254	20,674	160,932	(///)
Increase (decrease) in due to other governments	(69)	53,344	-	53,275	
Net cash provided by operating activities	1,750,697	(758,094)	297,200	1,289,802	\$ 340,250
Non-cash transactions					
Non-cash transactions: Amortization of bond premium/discount	\$ -	\$ -	\$ -		\$ -
Unrealized gain (loss) on investments	\$ (37,614)	\$ -	\$ -	\$ - \$ (37,614)	\$ -
Capital asset donation	\$ -	\$ -	\$ -	\$ (37,614)	\$ -

CITY OF BONNEY LAKE Notes to the Financial Statements

December 31, 2009

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Bonney Lake have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described below.

A. Reporting Entity

The City of Bonney Lake, organized as a non-chartered code city, was incorporated in 1949 utilizing the Mayor/Council form of government. The City's legislative authority, the City Council, consists of a Mayor and seven Council members who are elected to overlapping four-year terms of office. The Council is responsible for assuring citizen representation through policy direction and adoption of local codes and legislation.

B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities. Business-type activities are those that rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City's policy is to allocate indirect costs to a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements or a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenues.

Separate fund financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the funds' financial statements.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements and the proprietary financial statements are reported focusing on the economic resources measurements and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available (susceptible to accrual) if they are collected within 60 days of the end of the current fiscal period. The city considers property taxes as available if they are collected within 60 days after year end. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, licenses, and interest associated within the current period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessment receivable due within the current fiscal period is accrued as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

- The General Fund is the City's operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The Street Construction Fund is used for capital purposes such as roads, streets, sidewalks and street lights.
- The General Government Construction Fund is used for capital purposes.
- The Civic Center Construction Fund is used for capital purposes.

The City has three proprietary funds and considers them all to be major.

- The Water Fund accounts for the activities of water distribution for the City. The City operates its own water distribution system.
- The Sewer Fund accounts for the sewer collection activities for the City. The City operates its own sewage pumping stations and collection systems, and has a capacity agreement with the City of Sumner, who operates the wastewater treatment plant.
- The Stormwater Fund accounts for the activities of stormwater treatment and disposal.

Additionally, the City reports the following fund types:

Internal Service Funds account for fleet management services and insurance provided to other departments of the government on a cost-reimbursement basis.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

As a general rule the effect of the interfund activity has been eliminated for the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the

government's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than program revenues. General revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water and sewer fund are water distribution and sewage collection. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as needed.

D. Budgetary Information

The City of Bonney Lake's budget procedures are mandated by Chapter 35A.34 of the Revised Code of Washington. Biennial budgets are adopted for all governmental funds on a basis consistent with generally accepted accounting principles. Budgets are adopted at the level of the fund, and the budgets constitute the legal authority for expenditures at that level. For administrative purposes, the biennial budget allocates budgets separately for each year of the biennium; however, legally, the combined allocations for the biennium constitute the officially adopted budget. Appropriations lapse at biennial end.

The City presents required budgetary comparisons for the General Fund as a basic governmental fund financial statement. The budgetary comparison statement is presented using generally accepted accounting principles.

The financial statements contain the original and final budget information. The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable for the year.

(See additional information at Note 4.)

E. Assets, Liabilities and Equities

1. Cash and Cash Equivalents

The City considers all highly liquid investments including restricted assets with a maturity of three months or less when purchased to be a cash equivalent.

It is the City's policy to invest all temporary cash surpluses. At December 31, 2009, the treasurer was holding \$39,866,719 in cash and cash equivalents.

2. Investments

Investments are valued at fair market value.

(See additional information at Note 5A.)

3. Receivables

Taxes receivable consists of property taxes and related interest and penalties.

Special assessments are recorded when levied. Special assessments receivable consist of current and delinquent assessments and related interest and penalties. Deferred assessments on the fund financial statements consist of unbilled special assessments that are liens against the property benefited.

Customer accounts receivable consist of amounts owed from private individuals or organizations for goods and services including amounts owed for which billings have not been prepared.

(See additional information at Note 5B.)

4. Amounts Due to and from Other Funds, Governments, and Interfund Loans

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "interfund loans receivable/payable". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

(See additional information at Note 5F.)

5. Inventories

Inventories in governmental funds consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are purchased.

Inventories in proprietary funds are valued by the LIFO method (which approximates the market value).

6. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual purchase price of \$5,000 or greater and an estimated useful life in excess of two years, or, for infrastructure assets, with an initial purchase price of \$50,000 or more and a useful life of greater than 20 years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Major outlays for capital assets and improvements are capitalized as projects are constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Property, plant, and equipment of the primary government are depreciated using the straight line method over the following estimated useful lives:

Asset Type	Years
Office furniture	10
Computer equipment	4 - 5
Machinery and equipment	5 - 50
Other improvements	30 - 40
Buildings and structures	45 - 50
Infrastructure	30 - 60

For assets acquired in and subsequent to 2007, no depreciation is taken in the acquisition year; rather, a full year of depreciation is taken in the year subsequent to acquisition and each year thereafter. Upon disposition, a full year of depreciation is taken in the year of disposition.

For assets acquired in the year 2006 and prior, depreciation is calculated according to the month of acquisition. For example, assets acquired in April xx were calculated with eight months of depreciation in the first year. Subsequent years are calculated with a full twelve months of depreciation. Similarly, upon disposition, depreciation is calculated based on the month of disposition.

(See additional information at Note 5C.)

8. Compensated Absences

Compensated absences, such as vacation and sick leave are absences for which employees will be paid. All vacation and sick pay is accrued when incurred in the government-wide and proprietary fund financial statements. Vacation pay may be accumulated up to a maximum of 240 hours or 30 days.

In accordance with the provisions of GASB No. 16, Accounting for "Compensated Absences," no liability is recorded for non-vesting accumulating rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulating sick leave benefits that it is estimated will be taken as "terminal leave" prior to retirement. Sick leave may accumulate up to a maximum of 960 hours. After 5 years employment, 25% of accumulated sick leave up to a maximum of 720 hours is payable upon resignation or layoff. Upon retirement, or death, 100% of accumulated sick leave up to a maximum of 720 hours is payable.

(See additional information at Note 5E.)

9. Long-Term Obligations

Long-term debt and other long-term obligations are reported as liabilities in all statements other than those statements prepared on the modified accrual basis of accounting (the governmental fund statements). Bond premiums, discounts, and issuance costs are deferred and amortized over the life of the bonds.

In the fund financial statements, governmental fund types recognize bond premium and discounts, as well as bond issuance costs, during the current period as other financing sources or uses; the face amount of debt issued is reported as other financing sources.

(See additional information at Note 5D and E.)

10. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets, and adding back unspent proceeds. Net assets reported as restricted for debt service represent unspent debt proceeds.

(See additional information at Note 5G.)

NOTE 2 RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Certain Differences Between the Governmental Funds Balance Sheet and the Government-Wide Statement of Net Assets

The governmental funds' balance sheet includes reconciliation between fund balance (total governmental funds and net assets) governmental activities as reported in the government-wide statement of net assets.

B. Explanation of Certain Differences Between the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-Wide Statement of Activities

The governmental funds' statement of revenues, expenditures, and changes in fund balances includes reconciliation between net changes in fund balances (total governmental funds and changes in net assets of governmental activities as reported in the government-wide statement of activities).

NOTE 3 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

There have been no material violations of finance-related legal or contractual provisions.

NOTE 4 – PROPERTY TAXES

The County Assessor-Treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Collections are on approximately the 10th of each month for the prior month collections.

Property Tax Calendar					
January 1	Taxes are levied and become an enforceable lien against properties.				
February 14	Tax bills are mailed.				
April 30	First of two equal installment payments is due.				
October 31	Second installment is due.				

Property taxes are recorded as a receivable and revenue when levied. Property taxes collected in advance of the fiscal year to which they apply are recorded as deferred revenue and recognized as revenue of the period to which they apply. No allowance for uncollectible taxes is established

because delinquent taxes are considered fully collectible. Prior year tax levies were recorded using the same principal, and delinquent taxes are evaluated annually.

The city may levy up to \$3.6 per \$1,000 of assessed valuation for general governmental services, subject to two limitations:

- Washington State (RCW 84.55.010) limits the growth of regular property taxes to one percent per year unless approved by a majority of the voters at an election as provided in RCW 84.55.050. Under this statute, local governments are free to place measures on the ballot seeking approval of property tax increases for: Specific dollar amounts, specific periods of time, which can exceed one year, and/or general or limited purposes;
- 2. The Washington State Constitution limits the total regular property taxes to one percent of assessed valuation or \$10 per \$1,000 of value. If the taxes of all districts exceed this amount, each is proportionately reduced until the total is at or below the 1 percent limit.

The City levy does not include voter approved special levy for payment of debt on the Public Safety Building. Because the city belongs to the local fire district and library district, according to law the local fire district's levy and the library district's levy must be subtracted from the City's levy. Since these districts are currently levying their maximum amounts, the local levy can be no higher than \$1.60 per \$1,000: (\$3.60 less \$1.50 for the fire district less \$.50 for the library district = \$1.60.)

Special property tax levies approved by the voters are not subject to the limitations listed above.

The City's regular tax levy for the tax year 2009 was \$1.027 on an assessed valuation of \$2.39 billion for a total regular levy of \$2,457,756. Additionally, a special levy for debt service on the Public Safety Building was \$0.149 per \$1,000 for a total additional levy of \$355,305. The total City property tax levies for tax year 2009 was \$1.176 per \$1,000 of assessed value yielding \$2,813,061.

NOTE 5 – DETAILED NOTES ON FINANCIAL STATEMENT BALANCES

A. Deposits and Investments

At year end, the City's cash and cash equivalents amounted to \$39,866,719. The book values of deposits do not differ materially from the bank balances of deposits.

Deposit custodial credit risk is the risk that in the event of a bank failure, the city's deposits may not be recovered. The Federal Deposit Insurance Commission (FDIC) insures the City's deposits up to \$100,000. The Washington Public Deposit Protection Commission (WPDPC) insures amounts over \$100,000. The WPDPC is a multiple financial institution collateral pool established by state statute, to protect public funds against loss. At year end 2008, the bank balances of deposits were entirely insured through the FDIC and the WPDPC. The City had no custodial credit risk for deposits for the year ended 2009.

Investments for the City are reported at fair value. The City's investment policy allows for authorized investments up to 36 months to maturity. The City's investment policy is to apply the prudent-person rule: In acquiring, retaining, managing, and disposing of investments, there shall be exercised the judgment and care under the circumstances then prevailing which persons of prudence, discretion, and intelligence exercise in the management of their own affairs, not in regard to speculation but in regard

to the permanent disposition of the funds, considering the probable income as well as the probable safety of the capital.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Using the specific identification method, the City had the following investments as of December 31, 2009:

Investment Type	Maturity (Days)]	Fair Value
U.S. Agencies			
Federal Home Loan Bank (FHLB)	-	\$	2,009,827
Federal Home Loan Mortgage Corp (FHLM)	-		2,002,628
Federal Home Loan Bank (FHLB)	-		1,980,661
Total U.S. Agencies		\$	5,993,116

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. The ratings and concentration of debt securities as of December 31, 2009 are:

Credit Quality Distribution of Securities

With Credit Exposure as a Percentage of Total Investments

Investment Type	% Invested	S&P Rating
U.S. Agencies		
Federal Home Loan Bank (FHLB)	34%	AAA
Federal Home Loan Mortgage Corp (FHLM)	33%	AAA
Federal Home Loan Bank (FHLB)	33%	AAA
Total U.S. Agencies	100%	

Investment custodial credit risk is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. During 2009, the city did not have any custodial credit risk because all investments were held by the State Treasurer in the Local Government Investment Pool, or held by the City in its own trust account.

B. Receivables

A summary of accounts receivable balances for the year ended December 31, 2009 is as follows:

	Governmental Activities	Business-Type Activities
Taxes receivable	\$ 57,489	\$ -
Taxes receivable, delinquent	159,978	-
Accounts receivable	1,189,859	1,529,876
Accounts receivable, Municipal Court	, ,	, ,
net of allowance for doubtful accounts of \$2,255,683	29,011	-
Special assessment receivable, current	(10,091)	-
Special assessment receivable, long-term	-	-
Special assessment receivable, deferred	40,217	9,525
Interest receivable, special assessments	4,132	-
Other receivables		
Total deferred/unearned revenue for governmental funds	\$ 1,470,595	\$ 1,539,401

As of December 31, 2009, no special assessments receivable were delinquent.

C. Capital Assets

A summary of capital assets activity for the year ended December 31, 2009 is as follows:

	Beginning			Ending
	Balance	Increases	 Decreases	Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 14,500,635	\$ 1,033,625	\$ -	\$ 15,534,260
Construction in progress	1,906,368	4,131,663	(1,403,777)	4,634,254
Total capital assets, not being depreciated	16,407,003	5,165,288	 (1,403,777)	 20,168,514
Capital assets, being depreciated:				
Buildings	4,566,436	-	-	4,566,436
Improvements other than buildings	3,590,954	1,452,037	-	5,042,991
Machinery and equipment	1,922,322	26,170	-	1,948,492
Rolling Stock	4,973,824	205,329	(42,275)	5,136,878
Infrastructure	16,884,532	2,813		16,887,345
Total capital assets being depreciated	31,938,068	 1,686,349	 (42,275)	 33,582,142
Less accumulated depreciation for:				
Buildings	(3,150,891)	(152,033)	-	(3,302,924)
Improvements other than buildings	(501,047)	(214,037)	-	(715,084)
Machinery and equipment	(1,567,197)	(180,196)	42,275	(1,705,118)
Rolling Stock	(2,170,252)	(425,356)	-	(2,595,608)
Infrastructure	(5,885,117)	(566,790)		(6,451,907)
Total accumulated depreciation	(13,274,504)	 (1,538,412)	 42,275	 (14,770,641)
Total capital assets, being depreciated, net	 18,663,564	147,937	 	 18,811,501
Governmental activities capital assets, net	\$ 35,070,567	\$ 5,313,225	\$ (1,403,777)	\$ 38,980,016

	В	eginning						Ending
		Balance		Increases		Decreases		Balance
Business-type activities:								
Capital assets, not being depreciated:								
Land	\$	490,813	\$	-	\$	-	\$	490,813
Construction in progress		2,885,445		4,386,557		(4,019,563)		3,252,439
Total capital assets, not being depreciated	_	3,376,258	_	4,386,557		(4,019,563)		3,743,252
Capital assets, being depreciated:								
Buildings		5,479,434		584,752		-		6,064,186
Leasehold Improvements		19,422,000		-		-		19,422,000
Improvements other than buildings		48,751,237		4,095,096		-		52,846,333
Machinery and equipment		856,431		-		-		856,431
Intangible assets		24,877,835		168,840				25,046,675
Total capital assets being depreciated		99,386,937		4,848,688			_	104,235,625
Less accumulated depreciation for:								
Buildings		(1,038,532)		(109,588)		-		(1,148,120)
Leasehold Improvements		(2,670,525)		(485,550)		-		(3,156,075)
Improvements other than buildings		(9,654,282)		(1,037,895)		-		(10,692,177)
Machinery and equipment		(665,762)		(36,491)		-		(702,253)
Intangible assets		(6,385,378)		(1,153,949)				(7,539,327)
Total accumulated depreciation		(20,414,479)	_	(2,823,473)	_			(23,237,952)
Total capital assets, being depreciated, net		78,972,458		2,025,215				80,997,673
Business-type activities capital assets, net	\$	82,348,716	\$	6,411,772	\$	(4,019,563)	\$	84,740,925

Depreciation expense, including Internal Service funds' depreciation of \$425,356 was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 203,498
Public safety	406,945
Physical Environment	228,028
Transportation	594,908
Health & Human Services	20,425
Economic Environment	3,362
Culture & Recreation	81,246
Total depreciation expense - governmental activities	\$ 1,538,412
Business-type activities:	
Water	\$ 1,404,401
Sewer	1,265,631
Stormwater	153,441
Total depreciation expense - business type activities	\$ 2,823,473

At year end the city's commitments are as follows:

	Spent-to-Date		Remaining ommitment
Parks Capital Projects (302)			
Fenell Crk Trail & 192nd Ave S		21,062	\$ 3,938
Fennel Creek Trail Construction Project	\$	464,677	\$ 380,323
Subtotal Parks Capital Improvement Fund		485,739	384,261
Streets Capital Projects (301)			
192nd Avenue East Design Proje		45,491	\$ 245,499
Bonney Lake Blvd Reconstruction		50,640	\$ 154,360
Sumner BuckleyHwy -SR 410 to Main St.		1,186,295	\$ 313,705
214th Ave Intersection Imprmt		123,463	\$ 117,537
Main Street/SR 410 Intersection		84,602	\$ 142,158
OSB & SR410 w/signal		215,582	\$ 374,418
Sumner Buckley 410		95,398	\$ 2,148,906
Subtotal Street Capital Improvement Fund		1,801,471	3,496,583
General Government Capital Projects (320)			
Tower construction - 800 MHz		177,969	\$ 322,031
Fiber Optic wiring/infrastructure		16,539	\$ 26,462
General Government Capital Projects (325)			
Downtown Civic Center Improvements		1,767,798	\$ 5,432,202
Subtotal General Government Capital Improvement Fund		1,962,306	5,780,694
Total Governmental Funds	\$	4,249,516	\$ 9,661,538

			Remaining
	Spent-to-Date	(Commitment
Water Fund Projects (401)			
Public Works Modular Building	16,003	\$	108,671
Public Works Facility	63,325	\$	436,675
TWD Booster Pump Station	26,399	\$	1,074,501
DT SR 410/OSB M Street Waterline	231,852	\$	43,148
Interlake Island Water Main-PH2B	413,154	\$	605,005
Church LK Dr H2O Main replacement PH2B	543,872	\$	-
96th/SR410 Eastown	29,878	\$	58,122
Subtotal Water Fund Projects	1,324,483		2,326,122
Sewer Fund Projects (402)			
Septic System Reduction Program	32,153	\$	17,763
Elhi Hill Sanatry Swr Interceptor	437,525	\$	173,873
82nd St Ct E. Sanitary Sewer	179,355	\$	26,245
Church Lake Drive Sewer system	220,065	\$	29,935
SR410 Valley Ave Slip Line	863,599	\$	366,401
SR410 Main Repair-Phase 4	15,214	\$	1,184,786
Angeline Sewer Force Main	142,954	\$	1,357,046
Subtotal Sewer Fund Projects	1,890,865		3,156,049
Stormwater Fund Projects (415)			
Church Lake Park Drainage project	28,831	\$	-
184th Corridor Waterline	8,260	\$	16,740
Subtotal Stormwater Fund Projects	37,090		16,740
Total Business-Type Activities	A 2272 172	_	# 400 ° 1 °
	\$ 3,252,438	\$	5,498,912

Improvements to the water system are being funded by Public Works Trust Fund Loans, notes from the City of Tacoma, system development fees, and its own funds. The notes from the City of Tacoma are secured by water revenues. Upgrades to the City of Sumner's wastewater treatment plant are funded by Public Works Trust Fund Loans, which are secured by sewer revenues.

For Street Projects and Park Projects the main source of revenue is Real Estate Excise Taxes, impact fees, and its own revenue.

D. Long-Term Debt

General Obligation Bonds

At December 31, 2009, the general obligation bonds payable consist of the following issues for governmental activities:

2007 General Obligation Bonds, dated December 11, 2007, due in annual installments \$9,480,000 through December 1, 2022, bearing interest rates of 3.15% to 4.5%.

1997 General Obligation Bonds, due in annual installments through December 1, 2011, bearing interest rates of 4.1% to 5.25%. The City used this bond issue to refund its 1992 General Obligation Bonds in the authorized amount of \$2,865,000.

Total General Obligation Bonds Payable

\$10,145,000

665,000

Public Works Trust Fund Loans

At December 31, 2009, the Public Works Trust Fund loans payable consist of the following issues:

Governmental Activities

Loan Number	Purpose	Annual I	nstallment	End of	Year Balance
PW-06-962-PRE-101	192nd Ave E. Connection	\$	253,578	\$	507,156

Business-Type Activity

Loan Number	Purpose	Annual Installment	End of Year Balance
PW-02-691-006	Sumner Treatment Plant	373,047	4,849,611
PW-04-691-009	Leak Reduction Program	232,402	3,486,035
PW-04-691-008	Ballpark Well Treatment	178,676	2,680,147
PW-03-691-003	Spring Sources Water Quality Facilities	63,715	892,016
PW-04-691-007	Sewer Treatment Plant Upgrade	105,450	1,581,750
PW-5-96-791-004	Church Lake Main Replacement	66,057	462,399
PW-06-962-ELP-302	Reconstruct Sewer to Sumner WWTP	26,316	447,368
PW-00-691-008	McGhee Drive Water Main	38,306	421,370
PW-97-791-017	Ponderosa Construction	50,468	403,744
PW-98-78898-08	Lakeridge Booster Pump Station	37,657	376,573
PW-98-78898-07	Corrosion Control Facility	14,974	149,743
PW-98-791-006	Ponderosa Overflow	14,995	134,957
PC08-951-004	Leak Reduction Program Phase II	126,758	2,408,400
PC08-951-005	Reconstruct Sewer to Sumner WWTP	110,084	2,091,600
		1,438,907	20,385,714
	Total	\$ 1,692,485	\$ 20,892,870

Revenue Bonds

At December 31, 2009, the revenue bond debt consists of the following issues for business-type activities:

2007 Revenue Refunding bonds, dated December 2007, due in annual installments \$4,340,000 through December 2019, bearing interest rates of 3.5% - 3.93%.

Total Revenue Bond Debt

\$4,340,000

Other Debt

At December 31, 2009, the other debt balances of the following issues:

Business activity loan payable to the City of Tacoma for payment of system development charges so that the City of Bonney Lake may purchase water during peak capacity. The note, issued January 2005, is due in annual installments through January 2015, bearing an interest rate of prime plus 2%.

\$2,772,767

Governmental activity capital lease payable to Motorola Financing for payment of the 800MHz emergency preparedness system. The gross amount of assets acquired under the capital lease include \$893,427 for communications equipment (including radios and equipment necessary to equip the transmission site) and \$1,258,801 for construction (including professional and other installation services) of the transmitting tower. The lease, issued in March 2008, is due in annual installments through 2018, bearing an interest rate of 4.54%.

1,611,948

Total General Obligation Bonds Payable

\$4,384,715

Annual Requirements to Retire Debt Obligations

The annual aggregate maturities for each debt type for the years subsequent to December 31, 2009 are as follows:

General Obli	gation Bonds					
	Go	vernmental Activi	ties	Bı	siness-Type Activ	vities
			Total			Total
Year	Principal	Interest	Requirements	Principal	Interest	Requirements
2010	580,000	439,388	1,019,388	-	-	-
2011	605,000	414,200	1,019,200	-	-	-
2012	275,000	386,413	661,413	-	-	-
2013	285,000	376,100	661,100	-	-	-
2014	295,000	364,700	659,700	-	-	-
2015-2019	1,665,000	1,633,650	3,298,650	-	-	-
2020-2024	2,070,000	1,227,775	3,297,775	-	-	-
2025-2029	2,555,000	741,330	3,296,330	-	-	-
2030-2033	1,815,000	161,920	1,976,920			
	\$ 10,145,000	\$ 5,745,475	\$ 15,890,475	\$ -	\$ -	\$ -

Revenue Bor	<u>nds</u>					
	G	overnmental Activ	rities	Bu	siness-Type Activi	ties
			Total			Total
Year	Principal	Interest	Requirements	Principal	Interest	Requirements
2010	-	-	-	380,000	172,120	552,120
2011	-	-	-	395,000	158,820	553,820
2012	-	-	-	415,000	143,020	558,020
2013	-	-	-	430,000	126,420	556,420
2014	-	-	-	445,000	109,220	554,220
2015-2019	-	-	-	2,275,000	269,293	2,544,293
2020-2023						
	\$ -	\$ -	\$ -	\$ 4,340,000	\$ 978,893	\$ 5,318,893

Public Works	s Trust Fund Loans	<u>3</u>				
	Go	vernmental Activi	ties	Bu	siness-Type Activi	ties
			Total			Total
Year	Principal	Interest	Requirements	Principal	Interest	Requirements
2010	253,578	2,125	255,703	1,438,907	151,861	1,590,769
2011	253,578	1,063	254,640	1,438,907	138,750	1,577,657
2012	-	-	-	1,438,907	125,638	1,564,546
2013	-	-	-	1,438,907	113,589	1,552,497
2014	-	-	-	1,438,907	101,540	1,540,448
2015-2019	-	-	-	6,880,435	333,415	7,213,851
2020-2024	-	-	-	5,310,742	114,684	5,425,426
2025-2029	-	-	-	1,000,000	14,211	1,014,211
2030-2033						
	\$ 507,156	\$ 3,188	\$ 510,343	\$ 20,385,714	\$ 1,093,689	\$ 21,479,403

Other Debt	Go	vernmental Activi	ties	Bus	siness-Type Activi	ties
			Total			Total
Year	Principal	Interest	Requirements	Principal	Interest	Requirements
2010	159,303	71,395	230,698	462,128	163,011	625,139
2011	166,618	64,080	230,698	462,128	135,842	597,970
2012	174,268	56,430	230,698	462,128	108,674	570,802
2013	182,270	48,428	230,698	462,128	81,505	543,633
2014	190,639	40,059	230,698	462,128	54,337	516,465
2015-2019	738,850	68,593	807,443	462,128	27,169	489,296
2020-2024	_	-	_	-	-	-
2025-2029	-	-	-	-	-	-
2030-2033	_	-	_	-	-	-
	\$ 1,611,948	\$ 348,985	\$ 1,960,934	\$ 2,772,767	\$ 570,538	\$ 3,343,305

E. Changes in Long-Term Liabilities

During the year ended December 31, 2009, the following changes occurred in long-term liabilities:

Governmental activities:	Interest Rates	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds and loans payable:						
General Obligation Bonds						
2007 General obligation bonds	3.15 - 4.1%	\$ 9,725,000	\$ -	\$ (245,000)	\$ 9,480,000	\$ 255,000
2007 General obligation bond premium	n/a	102,789	-	(4,283)	98,506	4,283
2007 General obligation bond debt issue costs	n/a	(145,284)	-	6,054	(139,230)	(6,054)
1997 General obligation refunding bonds		970,000		(305,000)	665,000	325,000
Subtotal General obligation bonds		10,652,505		(548,229)	10,104,276	578,229
Public Works Trust Fund Loans						
PWTF Loan (PW-06-962-PRE-101)	0.05%	760,733		(253,578)	507,155	253,578
Subtotal Public Works Trust Fund Loans		760,733		(253,578)	507,155	253,578
Other Debt						
Motorola 800MHz capital lease	4.54%	1,764,259	-	(152,310)	1,611,949	159,303
Motorola 800MHz capital lease unamortized debt issue costs	n/a	3,132	-	(348)	2,784	348
Compensated absences	n/a	553,492	141,426	-	694,918	-
Other post-employment benefits	n/a	248,932	131	(6,852)	242,211	6,852
Subtotal Other Debt		2,569,815	141,557	(159,510)	2,551,862	166,503
Governmental activity long-term liabilities		13,983,053	141,557	(961,317)	13,163,293	998,310
Business-type activities:						
Revenue and Revenue Refunding Bonds						
2007 Revenue Refunding Bonds	2.9 - 4.1%	\$ 4,440,000	\$ -	\$ (100,000)	\$ 4,340,000	\$ 380,000
2007 Revenue Refunding bond premium	n/a	34,413	- -	(1,138)	33,275	1,138
2007 Revenue refunding unamortized debt issue costs	n/a	39,087	_	(2,247)	36,840	2,247
1999 Revenue bonds	4.0 - 5.75%	280,000	-	(280,000)	-	-
Subtotal Revenue and Revenue Refunding bonds		4,793,500		(383,385)	4,410,115	383,385
Public Works Trust Fund Notes	various	17,087,780	4,500,000	(1,202,065)	20,385,714	1,438,906
Other Debt						
City of Tacoma Note	Prime -2%	3,234,895	-	(462,128)	2,772,767	462,128
Compensated absences	n/a	85,742	11,802	-	97,544	-
Judgement	n/a	821,073		(821,073)		
Subtotal Other Debt		4,141,710	11,802	(1,283,201)	2,870,311	462,128
Business-type activity long-term liabilities		26,022,990	4,511,802	(2,868,651)	27,666,140	2,284,419

During the year ended December 31, 2009, the following changes occurred in long-term liabilities for Public Works Trust Fund loans:

Governmental Activities	_						
			Beginning of Year				
Loan Number	Purpose	Interest	Balance	Additions	Reductions	End of Year Balance	Due in One Year
PW-06-962-PRE-101	192nd Ave E. Connection	0.50%	\$ 760,733	\$ -	\$ (253,578)	\$ 507,156	\$ 253,578
Business-Type Activity	_						
			Beginning of Year				
Loan Number	Purpose	Interest	Balance	Additions	Reductions	End of Year Balance	Due in One Year
PW-04-691-009	Leak Reduction Program	0.50%	3,718,437	-	(232,402)	3,486,035	232,402
PW-04-691-008	Ballpark Well Treatment	0.50%	2,858,824	-	(178,676)	2,680,147	178,676
PW-03-691-003	Spring Sources Water Quality Facilities	0.50%	955,732	-	(63,715)	892,016	63,715
PW-5-96-791-004	Church Lake Main Replacement	3.00%	528,456	-	(66,057)	462,399	66,057
PW-97-791-017	Ponderosa Construction	1.00%	454,212	-	(50,468)	403,744	50,468
PW-00-691-008	McGhee Drive Water Main	1.00%	459,677	-	(38,306)	421,370	38,306
PW-98-78898-08	Lakeridge Booster Pump Station	4.35%	414,230	-	(37,657)	376,573	37,657
PW-98-78898-07	Corrosion Control Facility	4.35%	164,717	-	(14,974)	149,743	14,974
PW-98-791-006	Ponderosa Overflow	1.00%	149,953	-	(14,995)	134,957	14,995
PC08-951-004	Leak Reduction Program Phase II	0.50%	-	2,091,600	-	2,091,600	110,084
			9,704,238	2,091,600	(697,253)	11,098,585	807,335
PW-02-691-006	Sumner Treatment Plant	0.50%	5,222,658	-	(373,047)	4,849,611	373,047
PW-04-691-007	Sewer Treatment Plant Upgrade	0.50%	1,687,200	-	(105,450)	1,581,750	105,450
PW-06-962-ELP-302	Reconstruct Sewer to Sumner WWTP	3.00%	473,684	-	(26,316)	447,368	26,316
PC08-951-005	Reconstruct Sewer to Sumner WWTP	0.50%	-	2,408,400		2,408,400	126,758
			7,383,542	2,408,400	(504,813)	9,287,129	631,571
			\$ 17,087,780	\$ 4,500,000	\$ (1,202,065)	\$ 20,385,714	\$ 1,438,906

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for internal service funds are included as part of the above totals for governmental activities. At year end \$2,232 of internal service funds compensated absences are included in the above amounts. Also, for the governmental activities, claims and judgments and compensated absences are generally liquidated by the general fund.

F. Interfund Balances and Transfers

Loans between funds are classified as interfund loans receivable or payable. Within the City, one fund may borrow from another when specifically authorized by City Council resolution. The activity and balances of interfund loans at December 31, 2009 are as follows:

	Interfund	Interfund
	Charges	Charges
Governmental Activities	-	(1,275,022)
Subtotal Governmental Activities	-	(1,275,022)
Business-Type Activities	1,275,022	
Subtotal Business-Type Activities	1,275,022	
Subtotal - Government-Wide	\$ 1,275,022	\$ (1,275,022)
	Interfund Loans	Interfund Loans
	Receivable	Payable
Governmental Activities		•
Parks CIP Fund		(1,200,873)
Subtotal Governmental Activities		(1,200,873)
Business-Type Activities		
Sewer Fund	1,200,873	
Subtotal Business-Type Activities	1,200,873	-
Subtotal - Government-Wide	\$ 1,200,873	\$ (1,200,873)
Total -Government-Wide	\$ 2,475,895	\$ (2,475,895)

Interfund transfers during 2009 were as follows:

			Net
			Governmental
	Transfers In	Transfers Out	Activities
Governmental Activities			
Contingency Fund	80,460	-	80,460
LID Guarantee Fund	-	80,460	(80,460)
			\$ -

G. Restricted Net Assets

The government-wide Statement of Net Assets reports \$3,704,996 and \$998,001 for amounts restricted for debt service. These amounts represent unspent debt proceeds for governmental activities and business-type activities, respectively.

H. Prior Period Adjustments

No prior period adjustments are reported.

NOTE 6 – POST EMPLOYMENT BENEFITS

A. Pension Plans

All City of Bonney Lake full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing multiple-employer public employee defined benefit and defined contribution retirement plans. The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each plan. The DRS CAFR may be obtained by writing to: Department of Retirement Systems, Communications Unit, P.O. Box 48380, Olympia, WA 98504-8380. The following disclosures are made pursuant to GASB Statements No. 27, Accounting for Pensions by State and Local Government Employers and No. 50, Pension Disclosures, an Amendment of GASB Statements No. 25 and No. 27.

Public Employees' Retirement System (PERS) Plans 1, 2, and 3

Plan Description

PERS is a cost-sharing multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component.

Membership in the system includes: elected officials; state employees; employees of the Supreme, Appeals, and Superior courts (other than judges currently in a judicial retirement system); employees of legislative committees; community and technical colleges, college and university employees not participating in national higher education retirement programs; judges of district and municipal courts; and employees of local governments.

PERS participants who joined the system by September 30, 1977 are Plan 1 members. Those who joined on or after October 1, 1977 and by either, February 28, 2002 for state and higher education employees, or August 31, 2002 for local government employees, are Plan 2 members unless they exercise an option to transfer their membership to Plan 3. PERS participants joining the system on or after March 1, 2002 for state and higher education employees, or September 1, 2002 for local government employees have the irrevocable option of choosing membership in either PERS Plan 2 or PERS Plan 3. The option must be exercised within 90 days of employment. An employee is reported in Plan 2 until a choice is made. Employees who fail to choose within 90 days default to PERS Plan 3. Notwithstanding, PERS Plan 2 and Plan 3 members may opt out of plan membership if terminally ill, with less than five years to live.

PERS defined benefit retirement benefits are financed from a combination of investment earnings and employer and employee contributions. PERS retirement benefit provisions are established in state statute and may be amended only by the State Legislature.

PERS Plan 1 members are vested after the completion of five years of eligible service. Plan 1 members are eligible for retirement after 30 years of service, or at the age of 60 with five years of service, or at the

age of 55 with 25 years of service. The annual benefit is two percent of the average final compensation (AFC) per year of service, capped at 60 percent. (The AFC is based on the greatest compensation during any 24 eligible consecutive compensation months.) Plan 1 members who retire from inactive status prior to the age of 65 may receive actuarially reduced benefits. The benefit is actuarially reduced to reflect the choice of a survivor option. A cost-of living allowance (COLA) is granted at age 66 based upon years of service times the COLA amount, increased by three percent annually. Plan 1 members may also elect to receive an optional COLA amount that provides an automatic annual adjustment based on the Consumer Price Index. The adjustment is capped at three percent annually. To offset the cost of this annual adjustment, the benefit is reduced.

PERS Plan 2 members are vested after the completion of five years of eligible service. Plan 2 members may retire at the age of 65 with five years of service with an allowance of two percent of the AFC per year of service. (The AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Plan 2 members who retire prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial reduction will apply. The benefit is also actuarially reduced to reflect the choice of a survivor option. There is no cap on years of service credit; and a cost-of-living allowance is granted (based on the Consumer Price Index), capped at three percent annually.

Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. The defined benefit portion provides a benefit calculated at 1 percent of the AFC per year of service. (The AFC is based on the greatest compensation during any eligible consecutive 60-month period.) Effective June 7, 2006, Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service, if twelve months of that service are earned after age 44; or after five service credit years earned in PERS Plan 2 prior to June 1, 2003. Plan 3 members are immediately vested in the defined contribution portion of their plan. Vested Plan 3 members are eligible to retire with full benefits at age 65, or they may retire at age 55 with 10 years of service. Plan 3 members who retire prior to the age of 65 receive reduced benefits. If retirement is at age 55 or older with at least 30 years of service, a three percent per year reduction applies; otherwise an actuarial reduction will apply. The benefit is also actuarially reduced to reflect the choice of a survivor option. There is no cap on years of service credit, and Plan 3 provides the same cost-of-living allowance as Plan 2. The defined contribution portion can be distributed in accordance with an option selected by the member, either as a lump sum or pursuant to other options authorized by the Employee Retirement Benefits Board.

There are 1,190 participating employers in PERS. Membership in PERS consisted of the following as of the latest actuarial valuation date for the plans of June 30, 2007:

Retirees and Beneficiaries Receiving Benefits	71,244
Terminated Plan Members Entitled To But Not Yet Receiving Benefits	26,583
Active Plan Members Vested	105,447
Active Plan Members Nonvested	52,575
Total	255,849

Judicial Benefit Multiplier

Beginning January 1, 2007 through December 31, 2007, judicial members of PERS were given the choice to participate in the Judicial Benefit Multiplier Program (JBM). Justices and judges in PERS Plan 1 and 2 were able to make a one-time irrevocable election to pay increased contributions that would fund a retirement benefit with a 3.5% multiplier. The benefit would be capped at 75% of AFC. The City of Bonney Lake has one employee enrolled in this program. Judges in PERS Plan 3 could elect a 1.6% of pay per year of service benefit, capped at 37.5% of average compensation.

Members who chose to participate in JBM would: accrue service credit at the higher multiplier beginning with the date of their election, be subject to the benefit cap of 75% of AFC, pay higher contributions, stop contributing to the Judicial Retirement Account (JRA), and be given the option to increase the multiplier on past judicial service. Members who did not choose to participate would: continue to accrue service credit at the regular multiplier; continue to participate in JRA, if applicable; never be a participant in the JBM Program; and continue to pay contributions at the regular PERS rate.

Newly elected or appointed justices and judges who chose to become PERS members on or after January 1, 2007, or who had not previously opted into PERS membership, were required to participate in the JBM Program. Members required into the JBM program would: return to prior PERS Plan if membership had previously been established; be mandated into Plan 2 and not have a Plan 3 transfer choice, if a new PERS member; accrue the higher multiplier for all judicial service; not contribute to JRA; and not have the option to increase the multiplier for past judicial service.

Funding Policy

Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution rates. Employee contribution rates for Plan 1 are established by statute at six percent for state agencies and local government unit employees, and at 7.5 percent for state government elected officials. The employer and employee contribution rates for Plan 2 and the employer contribution rate for Plan 3 are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. All employers are required to contribute at the level established by the Legislature. Under PERS Plan 3, employer contributions finance the defined benefit portion of the plan, and member contributions finance the defined contribution portion. The Employee Retirement Benefits Board sets Plan 3 employee contribution rates. Six rate options are available ranging from 5 to 15 percent; two of the options are graduated rates dependent on the employee's age. As a result of the implementation of the Judicial Benefit Multiplier Program in January 2007, a second tier of employer and employee rates was developed to fund, along with investment earnings, the increased retirement benefits of those justices and judges that participate in the program. The methods used to determine the contribution requirements are established under state statute in accordance with Chapters 41.40 and 41.45 RCW.

The required contribution rates expressed as a percentage of current-year covered payroll, as of December 31, 2009, were as follows:

Members	Not	Partici	nating	in	IBM
MICHIOCIS	1101	I di tici	pauling	111	JUINI

	PERS - Plan 1	PERS - Plan 2	PERS - Plan 3
Employer *	8.31%	8.31%	8.31%
Employee	6.00%	5.45%	**

Members Participating in JBM

	PERS - Plan 1	PERS - Plan 2	PERS - Plan 3
Employer *	8.31%	8.31%	8.31%
Employee	12.26%	13.63%	7.5% **

Both the City of Bonney Lake and the employees made the required contributions. The City of Bonney Lake's required contributions for the years ended December 31 were as follows:

	PERS - Plan 1		PERS - Plan 2		PERS	S - Plan 3	
2009	\$	-	\$	-	\$	-	
2008		19,323		303,982		37,531	
2007		19,701		217,524		19,924	
2006	12,597			104,618		8,646	

Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF) Plans 1 and 2

Plan Description

LEOFF is a cost-sharing multiple-employer retirement system comprised of two separate defined benefit plans. LEOFF participants who joined the system by September 30, 1977 are Plan 1 members. Those who joined on or after October 1, 1977 are Plan 2 members. Membership in the system includes all full-time, fully compensated, local law enforcement officers, firefighters and, as of July 24, 2005, those emergency medical technicians who were given the option and chose LEOFF Plan 2 membership. LEOFF membership is comprised primarily of non-state employees, with Department of Fish and Wildlife enforcement officers, who were first included prospectively effective July 27, 2003, being an exception.

Effective July 1, 2003, the LEOFF Plan 2 Retirement Board was established by Initiative 790 to provide governance of LEOFF Plan 2. The Board's duties include adopting contribution rates and recommending policy changes to the Legislature for the LEOFF Plan 2 retirement plan.

LEOFF defined benefit retirement benefits are financed from a combination of investment earnings, employer and employee contributions, and a special funding situation in which the state pays through state legislative appropriations. LEOFF retirement benefit provisions are established in state statute and may be amended by the State Legislature.

LEOFF Plan 1 members are vested after the completion of five years of eligible service. Plan 1 members are eligible for retirement with five years of service at the age of 50. The benefit per year of service calculated as a percent of final average salary (FAS) is as follows:

Term of Service	Percent of Final Average Salary			
20 or more years	2.0%			
10 but less than 20 years	1.5%			
5 but less than 10 years	1.0%			

The FAS is the basic monthly salary received at the time of retirement, provided a member has held the same position or rank for 12 months preceding the date of retirement. Otherwise, it is the average of the highest consecutive 24 months' salary within the last ten years of service. A cost-of-living allowance is granted (based on the Consumer Price Index).

LEOFF Plan 2 members are vested after the completion of five years of eligible service. Plan 2 members may retire at the age of 50 with 20 years of service, or at the age of 53 with five years of service, with an allowance of two percent of the FAS per year of service. The FAS is based on the highest consecutive 60 months. Plan 2 members who retire prior to the age of 53 receive reduced benefits. Benefits are actuarially reduced for each year that the benefit commences prior to age 53 and to reflect the choice of a survivor option. If the member has at least 20 years of service and is age 50, the reduction is three percent for each year prior to age 53. There is no cap on years of service credit; and a cost-of-living allowance is granted (based on the Consumer Price Index), capped at three percent annually.

There are 374 participating employers in LEOFF. Membership in LEOFF consisted of the following as of the latest actuarial valuation date for the plans of June 30, 2007:

Retirees and Beneficiaries Receiving Benefits	9,085
Terminated Plan Members Entitled To But Not Yet Receiving Benefits	633
Active Plan Members Vested	12,904
Active Plan Members Nonvested	3,708
Total	26,330

Starting on July 1, 2000, LEOFF Plan 1 employers and employees contribute zero percent as long as the plan remains fully funded. Employer and employee contribution rates are developed by the Office of the State Actuary to fully fund the plan. LEOFF Plan 2 employers and employees are required to pay at the level adopted by the LEOFF Plan 2 Retirement Board. All employers are required to contribute at the level required by state law. The Legislature, by means of a special funding arrangement, appropriated money from the state General Fund to supplement the current service liability and fund the prior service costs of LEOFF Plan 2 in accordance with the requirements of the Pension Funding Council and the

LEOFF Plan 2 Retirement Board. However, this special funding situation is not mandated by the state constitution and this funding requirement could be returned to the employers by a change of statute.

The required contribution rates expressed as a percentage of current-year covered payroll, as of December 31, 2008, were as follows:

	LEOFF - Plan 1	LEOFF - Plan 2					
Employer *	0.16%	5.46%					
Employee	0.00%	8.83%					
* The employer rates include the employer administrative expense fee currently set at 0.16%.							

Both the City of Bonney Lake and the employees made the required contributions. The City of Bonney Lake's required contributions for the years ended December 31 were as follows:

	LEOF	F - Plan 1	LEO	LEOFF - Plan 2		
2000	d.		ф			
2009 2008	\$	-	\$	120,560		
2008		-		99,767		
2006		-		81,016		

B. Other Post-Employment Benefits

1. Association of Washington Cities Employee Benefit Trust ("Trust")

<u>Trust Description</u>: In addition to the pension benefits described in Note 6, the City of Bonney Lake is a participating employer in the Association of Washington Cities (AWC) Employee Benefit Trust, a cost-sharing multiple-employer welfare benefit plan administered by the Association of Washington Cities. The Trust provides medical benefits to certain eligible retired employees of participating employers and their eligible family members. Under Article VII of the Trust document, the Trustees have the authority and power to amend the amount and the nature of the medical and other benefits provided by the trust. The Trust issues a publicly available financial report that includes financial statements and required supplementary information for the Trust. That report, along with a copy of the Trust document, may be obtained by writing to the Association of Washington Cities Employee Benefit Trust at 1076 Franklin Street, Olympia, WA 98501-1346 or calling 1-800-562-8981.

<u>Funding Policy</u>: The plan is administered by a trust or equivalent arrangement in which employer contributions to the trust are irrevocable; plan assets are dedicated to providing OPEB to retirees and their beneficiaries in accordance with the terms of the plan, and plan assets are legally protected from creditors of the employers or plan administrator.

In 2009, there were 274 employers enrolled in the AWC Employee Benefit Trust Membership. All the risks, rewards, and costs, including benefit costs, are shared and are not attributed individually to the employers. A single actuarial valuation covers all plan members, and the same contribution rate(s) apply to each employer.

The Trust provides that contribution requirements of participating employers and of participating employees, retirees, and other beneficiaries, if any, are established and may be amended by the Board of Trustees of the Trust. Retirees of the City receiving medical benefits from the Trust contribute as follows:

Coverage Type	Monthly Cost
Non-Medicare enrolled retiree only	\$715.00
Non-Medicare enrolled retiree + spouse	\$1,430.00
Medicare enrolled retiree + Non-Medicare enrolled spouse	\$1,286.00
Non-Medicare enrolled retiree + Medicare enrolled spouse	\$1,109.00
Medicare enrolled retiree + Medicare enrolled spouse	\$965.00

Participating employers are contractually required to contribute at a rate assessed each year by the Trust. The City's contributions to the Trust for the year ended December 31, 2009 were \$0, as the City has no participating retirees within the AWC Trust.

GASB reporting standards are required for Post-Employment Benefits Plans Other than Pension Plans, or OPEB. The AWC has chosen to adopt the reporting standards. All costs, liabilities, interest rates, and other factors have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account experience and reasonable expectations); and which, in combinations, offer the best estimate of anticipated experience.

2. Law Enforcement Officers and Firefighters (LEOFF)

<u>Plan Description</u>: As required by the Revised Code of Washington (RCW) Chapter 41.26, the City provides lifetime medical care for members of the Law Enforcement Officers and Firefighters (LEOFF) retirement system hired before October 1, 1977, under a defined benefit plan administered by the City. This plan is commonly referred to as LEOFF 1. The City provides LEOFF 1 post employment benefits for one retired law enforcement employee.

Under the LEOFF 1 healthcare reimbursements, the plan member has no required contributions. The City is required to pay all healthcare expenses incurred by LEOFF 1 retirees. The City's cost is reduced by any amounts retirees receive from Medicare or any other health plans. LEOFF 1 retirees may request reimbursement for healthcare expenses that are not paid by their primary healthcare plan.

Amendments to the plan may be made through State statute.

<u>Membership</u>: Membership in LEOFF 1 includes participants who joined the system by September 30, 1977. As of December 31, 2009, one City employee meets this requirement. This is considered a closed group. No new members are permitted.

<u>Funding Policy</u>: Funding for LEOFF 1 retiree healthcare costs is provided entirely by the City as required by RCW. The City's funding policy is based upon pay-as-you-go financing requirements. Retirees are not required to contribute any portion of the cost coverage.

Annual OPEB Cost and Net OPEB Obligation: The City's annual other post-employment benefit (OPEB) cost is calculated based upon the annual required contribution (ARC), and amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and amortize any unfunded actuarial liabilities over a period of fifteen years as of January 1, 2009.

The City was required to contribute \$22,572 (Annual Required Contribution, or ARC), but only contributed \$6,852 at December 31, 2009. For the City's single retired LEOFF 1 member, the City purchased health insurance from the United Benefit Trust. The retired law enforcement employee received a benefit contribution of \$571 per month, or \$6,852 per year, for retiree-only coverage. This differs from the Annual Required Contribution (ARC) because the plan is financed on a pay-as-you-go basis. The difference between the OPEB Costs and the required contribution is called the Net OPEB Obligation (NOO).

	Fiscal Year
	Ending
Determination of Required Annual Contribution	12/31/2009
Normal Cost	\$ -
Amortization of Unfunded Actuarial Accrued Liability (UAAL)	22,572
Annual Required Contribution (ARC)	22,572
Determination of Net OPEB Obligation	
Annual Required Contribution (ARC)	22,572
Interest on Net OPEB Obligation	735
Net OPEB Obligation Amortization	(1,520)
Annual OPEB Cost	21,787
Contributions Made	(6,852)
Increase in Net OPEB Obligation	14,935
NET OPEN OPLICATION I 1 2000	1 6 207
NET OPEB OBLIGATION - January 1, 2009	16,327
NET OPEB OBLIGATION - December 31, 2009	31,262

The City's annual OPEB cost, the percentage of OPEB cost contributed to the plan, and the net OPEB obligation for 2008 is as follows:

	Annual				Percentage of		Net	
	OPEB		Employer		OPEB Cost		OPEB	
	Cost		Contribution		Contributed		Obligation	
2009	\$	21,787	\$	6,852	3	1.45%	\$	31,262
2008		23,179		6,852	2	9.56%		16,327

As of January 1, 2009, the plan was 0% funded. The accrued liability for benefits was \$242,411 and the actuarial valuation of assets was \$0, resulting in an unfunded actuarial accrued liability (UAAL) of \$242,411, which is reflected on the government-wide statement of net assets, governmental activities.

Methodology and Actuarial Assumptions: The City used the alternative measurement method permitted under GASB Statement No. 45. A single retirement age of 56.24 was assumed for all active members for the purpose of determining the AAL and normal cost. Retirement, disablement, termination, and mortality rates were assumed to follow the LEOFF 1 rates used in the June 30, 2007 actuarial valuation report

issued by the Office of the State Actuary (OSA). Healthcare costs and trends were determined by Milliman and used by OSA in the state-wide LEOFF 1 medical study performed in 2007. The results were based on grouped data with 4 active groupings and 4 inactive groupings. The actuarial cost method used to determine the AAL was Projected Unit Credit. The AAL and NOO are amortized on an open basis as a level dollar over 10 years. These assumptions are individually and collectively reasonable for the purposes of this valuation.

NOTE 7 – OTHER DISCLOSURES

A. Risk Management

The City of Bonney Lake is a member of the Washington Cities Insurance Authority (WCIA). Utilizing Chapter 48.62 RCW (self-insurance regulation) and Chapter 39.34 RCW (Interlocal Cooperation Act), nine cities originally formed WCIA on January 1, 1981. WCIA was created for the purpose of providing a pooling mechanism for jointly purchasing insurance, jointly self-insuring, and/or jointly contracting for risk management services. WCIA has a total of 126 Members.

New members initially contract for a three-year term and thereafter automatically renew on an annual basis. A one-year withdrawal notice is required before membership can be terminated. Termination does not relieve a former member from its unresolved loss history incurred during membership.

Liability coverage is written on an occurrence basis, without deductibles. Coverage includes general, automobile, police, public officials' errors or omissions, stop gap, and employee benefits liability. Limits are \$3 million per occurrence self insured layer, and \$12 million per occurrence in the reinsured excess layer. The excess layer is insured by the purchase of reinsurance and insurance and is subject to aggregate limits. Total limits are \$15 million per occurrence subject to aggregate sub limits in the excess layers. The Board of Directors determines the limits and terms of coverage annually.

Insurance coverage for property, automobile physical damage, fidelity, inland marine, and boiler and machinery are purchased on a group basis. Various deductibles apply by type of coverage. Property insurance and auto physical damage are self-funded from the members' deductible to \$500,000, for all perils other than flood and earthquake, and insured above that amount by the purchase of reinsurance. In-house services include risk management consultation, loss control field services, claims and litigation administration, and loss analyses. WCIA contracts for the claims investigation consultants for personnel issues and land use problems, insurance brokerage, and lobbyist services.

WCIA is fully funded by its members, who make annual assessments on a prospectively rated basis, as determined by an outside, independent actuary. The assessment covers loss, loss adjustment, and administrative expenses. As outlined in the interlocal, WCIA retains the right to additionally assess the membership for any funding shortfall.

An investment committee, using investment brokers, produces additional revenue by investment of WCIA's assets in financial instruments which comply with all State guidelines. These revenues directly offset portions of the membership's annual assessment.

A Board of Directors governs WCIA, which is comprised of one designated representative from each member. The Board elects an Executive Committee and appoints a Treasurer to provide general policy direction for the organization. The WCIA Executive Director reports to the Executive Committee and is responsible for conducting the day to day operations of WCIA.

In the prior three years, settlements did not exceed the City's insurance coverage.

B Contingencies and Commitments

The city's financial statements include all material liabilities.

In September 2008, the City received a claim for damages arising from a marine vessel accident occurring in 2006. This matter is still outstanding at 12/31/2009, with no action occurring in 2009. Although the outcome of this claim is not presently determinable, in the opinion of the City's management, the resolution of this matter will not have a material adverse effect on the financial condition of the government.

The City is currently in the process of reviewing arbitrage requirements associated with the 1999 Water/Sewer Revenue Bond. Abritrage Compliance Specialists, Inc. will be providing consultant services to calculate potential arbitrage liability, if any.

There are no known current contingent liabilities to record; the pending arbitrage calculation discussed in the preceding paragraph may result in a liability; however, the amount and/or materiality are not known at this time.

The City participates in a number of federal- and state-assisted programs. These grants are subject to audit by the grantors or their representatives. Such audits could result in requests for reimbursement to grantor agencies for expenditures disallowed under the terms of the grants. City management believes that such disallowances, if any, will be immaterial.

The City is committed to spending the remaining unspent proceeds of the 2008 LTGO Civic Center Bond (\$3,704,996) and the 1999 Water and Sewer Revenue bond (\$998,001).

C. Subsequent Events

There are no subsequent events at the time of financial statement preparation.



ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the state's Constitution and is part of the executive branch of state government. The State Auditor is elected by the citizens of Washington and serves four-year terms.

Our mission is to work in cooperation with our audit clients and citizens as an advocate for government accountability. As an elected agency, the State Auditor's Office has the independence necessary to objectively perform audits and investigations. Our audits are designed to comply with professional standards as well as to satisfy the requirements of federal, state, and local laws.

The State Auditor's Office employees are located around the state to deliver our services effectively and efficiently.

Our audits look at financial information and compliance with state, federal and local laws on the part of all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits of state agencies and local governments and fraud, whistleblower and citizen hotline investigations.

The results of our work are widely distributed through a variety of reports, which are available on our Web site and through our free, electronic subscription service. We continue to refine our reporting efforts to ensure the results of our audits are useful and understandable.

We take our role as partners in accountability seriously. We provide training and technical assistance to governments and have an extensive quality assurance program.

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Deputy Chief of Staff
Chief Policy Advisor
Director of Audit
Director of Special Investigations
Director for Legal Affairs
Director of Quality Assurance
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