



Office of the Washington State Auditor
Pat McCarthy

Financial Statements and Federal Single Audit Report

Franklin Pierce School District No. 402

Pierce County

For the period September 1, 2016 through August 31, 2017

Published May 31, 2018

Report No. 1021488





Office of the Washington State Auditor

Pat McCarthy

May 31, 2018

Superintendent and Board of Directors
Franklin Pierce School District No. 402
Tacoma, Washington

Report on Financial Statements and Federal Single Audit

Please find attached our report on Franklin Pierce School District No. 402's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the District's financial condition.

Sincerely,

A handwritten signature in cursive script that reads "Pat McCarthy".

Pat McCarthy
State Auditor
Olympia, WA

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SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Franklin Pierce School District No. 402
Pierce County
September 1, 2016 through August 31, 2017

SECTION I – SUMMARY OF AUDITOR’S RESULTS

The results of our audit of Franklin Pierce School District No. 402 are summarized below in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

Financial Statements

We issued an unmodified opinion on the fair presentation of the District’s financial statements in accordance with its regulatory basis of accounting. Separately, we issued an adverse opinion on the fair presentation of all funds with regard to accounting principles generally accepted in the United States of America (GAAP) because the financial statements are prepared using a basis of accounting other than GAAP.

Internal Control over Financial Reporting:

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the District.

Federal Awards

Internal Control over Major Programs:

- *Significant Deficiencies:* We identified deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.

- *Material Weaknesses:* We identified deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the District's compliance with requirements applicable to each of its major federal programs.

We reported findings that are required to be disclosed in accordance with 2 CFR 200.516(a).

Identification of Major Federal Programs:

The following programs were selected as major programs in our audit of compliance in accordance with the Uniform Guidance.

<u>CFDA No.</u>	<u>Program or Cluster Title</u>
10.553	Child Nutrition Cluster – School Breakfast Program
10.555	Child Nutrition Cluster – National School Lunch Program
84.010	Title I Grants to Local Educational Agencies
84.027	Special Education Cluster (IDEA B) – Special Education Grants to States
84.173	Special Education Cluster (IDEA B) – Special Education Preschool Grants

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by the Uniform Guidance, was \$750,000.

The District did not qualify as a low-risk auditee under the Uniform Guidance.

SECTION II – FINANCIAL STATEMENT FINDINGS

None reported.

SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

See finding 2017-01 and 2017-02.

SCHEDULE OF FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

Franklin Pierce School District No. 402

Pierce County

September 1, 2016 through August 31, 2017

2017-001 The District did not have adequate internal controls to ensure compliance with federal requirements regarding procurement and suspension and debarment.

CFDA Number and Title:	Child Nutrition Cluster: 10.553 – School Breakfast Program 10.555 – National School Lunch Program (NSLP)
Federal Grantor Name:	U.S. Department of Agriculture
Federal Award/Contract Number:	NA
Pass-through Entity Name:	Office of Superintendent of Public Instruction
Pass-through Award/Contract Number:	NA
Questioned Cost Amount:	NA

Background

The District participates in the School Breakfast and National School Lunch programs, which provide funding for free and reduced-priced meals for students from low-income families. During fiscal year 2017, the District spent \$4,045,598 of grant funding to administer these programs. Of this amount, the District spent \$1,611,561 on food and food service contracts with seven contractors.

Federal regulations require federal-money recipients to establish and follow internal controls to ensure compliance with program requirements. These controls include knowledge of grant requirements and monitoring of program controls.

Description of Condition

Procurement

Districts using program funds must follow a competitive process to procure goods and services to ensure they receive the best price from the lowest responsible bidder. Districts must apply the more restrictive of federal requirements or state law by obtaining quotes or following a competitive bidding process, depending on the purchase amount.

For federal purchases greater than \$3,500 but less than \$75,000, the District must obtain at least three quotes. The District is not required to obtain quotes for “micro-purchases” under \$3,500 if its policy allows them.

State law allows school districts to purchase goods and services using contracts awarded by another government or group of governments via an interlocal agreement or cooperative contract. The federal regulations encourage intergovernmental agreements to foster greater economy and efficiency. If it uses such an agreement, a district must ensure that the procurement method performed by the principal party meets the most restrictive procurement practices applicable to the participating district.

Although the District has policies and procedures in place over procurement, these were not effective in ensuring the District complied with applicable procurement requirements by obtaining quotes for all purchases that cost between \$3,500 and \$75,000 and ensuring contracts procured by other entities met procurement requirements applicable to the District.

We consider this deficiency in internal controls to be a material weakness.

This issue was not reported as a finding in the prior audit.

Suspension and debarment

Federal requirements prohibit grant recipients from contracting with or making subawards to parties that have been suspended or debarred from doing business with the federal government. To comply with this requirement, the District must verify that contractors it expects to pay \$25,000 or more have not been suspended or debarred. This verification may be accomplished by obtaining a written certification from the contractor or inserting a clause in the contract in which the contractor states it is not suspended or debarred. Alternatively, the District may review the federal Excluded Parties List (EPLS) issued by the U.S. General Services Administration. The District must meet these requirements before entering into a contract.

The District's internal controls were not effective in ensuring it complied with applicable suspension and debarment requirements. The District's procedures did not include monitoring to ensure contractors it might pay \$25,000 or more during the year were not suspended or debarred.

We consider this control deficiency to be a material weakness.

This issue was reported as a finding 2016-002 in the prior audit.

Cause of Condition

District staff responsible for procurement did not sufficiently understand applicable federal and state procurement requirements and federal suspension and debarment requirements. The District's controls are not adequately designed to monitor contract activity and identify if applicable procurement requirements have been met when specific purchasing thresholds are about to be exceeded.

Procurement

The District uses an open purchase order process for smaller purchases. Its procedures don't include monitoring to identify when purchases will exceed the micro-purchase threshold of \$3,500, triggering the requirement to obtain three or more quotes. Further, the District was unaware about its responsibility to comply with procurement requirements when making purchases using contracts procured by the other governments or existing purchasing cooperatives. Instead, the District relied on the contracting entity's procurement practices for ensuring the procurement requirements were met.

Suspension and debarment

The District did not effectively monitor and relied on its prior experience with the contractor as a control, because the District had not previously contracted to purchased goods and services from the vendor for amounts exceeding the \$25,000 threshold.

Effect of Condition and Questioned Costs

Procurement

Without effective internal controls, the District cannot ensure it receives the best possible price for its purchases. Further, it cannot demonstrate that its purchases initially procured through via interlocal agreements complied with its procurement requirements.

During our testing we found the District:

- Did not obtain three or more quotes for two contracts totaling \$70,775
- Did not verify one contract totaling \$997,309 that was procured via an interlocal agreement met the procurement requirements. We subsequently verified the purchasing cooperative did meet all the procurement requirements.

Suspension and debarment

Any payments on contracts to suspended or debarred contractors would be unallowable and subject to recovery by the grantor.

The District did not verify one of seven contractors it paid over \$25,000 were not suspended or debarred.

We were able to determine the contractor was not suspended or debarred, therefore, we are not questioning costs for these payments.

Recommendations

We recommend the District strengthen its internal controls to ensure its procurement of goods and services complies with the more restrictive of federal regulations or state law.

In addition, we recommend the District strengthen internal controls to ensure it verifies all contractors to be paid \$25,000 or more are not suspended or debarred before entering into a contract or extending a purchase agreement.

District's Response

The District has policies and procedures in place for procurement and suspension debarment requirements, however we have implemented additional steps to ensure compliance based on the outcome of this audit.

* *We will verify that all suspension debarment documents are dated when printed.*

* *We will verify that quotes are obtained and documented in the vendor files.*

We thank the auditors for working with us during the audit.

Auditor's Remarks

We appreciate the District's commitment to resolving this finding and thank the District for its cooperation and assistance during the audit. We will review the corrective action taken during the next regular audit.

Applicable Laws and Regulations

The American Institute of Certified Public Accountants defines significant deficiencies and material weaknesses in its *Codification of Statements on Auditing Standards*, section 935, Compliance Audits, paragraph 11.

Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), section 516 Audit findings, establishes reporting requirements for audit findings.

Title 2 CFR Part 200, Uniform Guidance, section 303 Internal controls, describes the requirements for auditees to maintain internal controls over federal programs and comply with federal program requirements.

Procurement:

Title 2 CFR Part 200, Section 319 – Competition, establishes all procurement transactions are to be conducted in a manner providing full and open competition, and requires non-federal entities to have written procedures for procurement transactions.

Title 2 CFR Part 200, Section 320 – Methods of procurement to be followed, describes each allowable procurement method.

Suspension & Debarment:

Title 2 CFR Part 180, OMB *Guidelines to Agencies on Governmentwide Debarment and Suspension (Nonprocurement)* establishes non-procurement debarment and suspension regulations, implementing Executive Orders 12549 and 12689.

SCHEDULE OF FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

Franklin Pierce School District No. 402
Pierce County
September 1, 2016 through August 31, 2017

2017-002 The District did not have adequate internal controls to ensure it complied with federal Title I grant requirements for qualification of paraprofessionals and schoolwide programs.

CFDA Number and Title:	84.010 – Title I Grants to States Educational Agencies
Federal Grantor Name:	U.S. Department of Education
Federal Award/Contract Number:	NA
Pass-through Entity Name:	Office of Superintendent of Public Instruction (OSPI)
Pass-through Award/Contract Number:	NA
Questioned Cost Amount:	NA

Background

The federal Title I program's objective is to improve the teaching and learning of children who are at risk of not meeting state academic standards and who reside in areas with a high concentration of low-income families. During fiscal year 2017, the District spent \$1,758,793 in Title I program funds.

Federal regulations require recipients of federal money to establish and follow internal controls to ensure compliance with program requirements. These controls include knowledge of grant requirements and monitoring of program controls.

Description of Condition

Qualifications of paraprofessionals

All paraprofessionals funded by Title 1 must have a high school diploma or its recognized equivalent. The District is responsible for ensuring all paraprofessionals it charges to the Title I program have met the qualification requirements. The District must maintain documentation to support the paraprofessionals' qualifications at the school-building or District level.

We reviewed the District's internal controls over the qualifications of paraprofessionals requirement to determine whether paraprofessionals charged to the Title I grant were qualified. Our audit found that the District's procedures did not include verifying and maintaining documentation demonstrating the paraprofessionals met all the requirements.

We consider this internal control deficiency to be a significant deficiency.

This condition was not reported as a finding in the prior audit.

Schoolwide programs

The District operates schoolwide programs at five of the 13 schools it operates: Franklin Pierce High School, Gates High School, Washington High School, Ford Middle School and Keithley Middle School. The Elementary and Secondary Education Act authorizes schoolwide programs as an alternative to targeted assistance as a means to better serve all children in a school building. Unlike a targeted assistance program, in which a school ranks and serves individual students, a schoolwide program combines federal and state resources to enhance a school's entire educational program.

When a District uses this alternative, it must have a comprehensive schoolwide plan for each building. Each plan must include 10 specific elements. The District must evaluate and revise the plan annually to ensure students continue to improve.

Our audit concluded the District did not have adequate internal controls to ensure all required elements were included in its schoolwide plans.

We consider this internal control deficiency to be a material weakness.

This condition was not reported as a finding in the prior audit.

Cause of Condition

Qualifications of paraprofessionals

The District did not have a process in place to obtain evidence of a high school diploma or its equivalent from its paraprofessionals who had college degree when they were hired. Staff were not aware of the federal requirement until shortly before the audit and had not developed controls to ensure compliance with the requirement.

Schoolwide programs

District staff updated the OSPI-approved template that the District provides to schools to document official schoolwide plans, and in the process deleted fields for required plan elements. District staff responsible for reviewing schoolwide plans verified only that each field of the plan template included required information. The District did not have a process for ensuring the plan template itself addressed all of the elements the program required.

Effect of Condition and Questioned Costs

Qualifications of paraprofessionals

Without adequate controls in place, the District cannot ensure costs charged to the grant are allowable. Further, without documentation showing that a paraprofessional obtained the requisite credentials, the District cannot demonstrate Title I students were instructed by a qualified paraprofessional.

We are not questioning costs. Our audit found that, although staff were not aware, the District had evidence on file that was sufficient to show each of the four paraprofessionals the District charged to its Title I program met the paraprofessional qualification requirements.

We did not identify any non-compliance or questioned costs.

Schoolwide programs

If the District does not use all the required elements to evaluate the schoolwide program annually, it will not know if expected results were achieved or if the plan should be revised to better serve students.

Our audit found the District was unable to demonstrate four of its five school buildings operating as part of its schoolwide program were eligible, complied with Title I school improvement plan requirements, spent program funds appropriately, or were effective in ensuring students continue to improve. Specifically, the audit found:

- Washington High School, Franklin Pierce High School, Ford Middle School and Keithley Middle School did not have methods to recruit and retain highly qualified instructional staff.
- Franklin Pierce High School and Ford Middle School did not include transition plans for students moving from preschools and between grade levels.

Recommendations

We recommend the District improve internal controls and ensure staff responsible for compliance receive adequate training and understand federal requirements. We recommend the District implement procedures properly designed to ensure compliance with federal requirements and maintain documentation necessary to show:

- All paraprofessionals charged to Title I program meet the federal paraprofessional qualification requirements
- The schoolwide plan template and each schoolwide plan are: reviewed to ensure they contain each element required; properly evaluated; and annually updated with all the required criteria

District's Response

The District has policies and procedures in place for qualification of paraprofessionals. However, we have implemented an additional step to obtain diplomas for college graduates.

The template for schoolwide plans was audited during the 15-16 CPR completed by OSPI with no noted issues. However, the District will ensure that the Learning Support Services will complete a final review of the schoolwide plans after they are received by Teaching and Learning and before they are finalized.

Auditor's Remarks

We appreciate the District's commitment to resolving this finding and thank the District for its cooperation and assistance during the audit. We will review the corrective action taken during the next regular audit.

Applicable Laws and Regulations

The American Institute of Certified Public Accountants defines significant deficiencies and material weaknesses in its *Codification of Statements on Auditing Standards*, section 935, Compliance Audits, paragraph 11.

Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), section 303 – Internal controls, describes the requirements for auditees to maintain internal controls over federal programs and comply with federal program requirements.

Title 2 CFR Part 200, Uniform Guidance, section 516 – Audit findings, establishes reporting requirements for audit findings.

Qualifications of Paraprofessionals: Title 34 CFR Part 200, *Title I – Improving the Academic Achievement of the Disadvantaged*, Subpart A – *Improving Basic Programs Operated by Local Education Agencies*, Section 200.58 – Qualifications of paraprofessionals, requires all Local Education Agencies (LEA) to ensure that each paraprofessional hired by the LEA who works in a program supported by the funds of the grant must have earned a secondary school diploma or its recognized equivalent.

Schoolwide Programs:

Title 34 CFR Part 200, Uniform Guidance, Section 200.26 & 32 – Discusses the requirements for School Improvement Plans and required elements of those plans respectively.

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

Franklin Pierce School District No. 402
Pierce County
September 1, 2016 through August 31, 2017

This schedule presents the status of federal findings reported in prior audit periods.

Audit Period: September 1, 2015 through August 31, 2016	Report Ref. No.: 1019278	Finding Ref. No.: 2016-001
Finding Caption: The District's internal controls over financial statement preparation were inadequate to ensure accurate financial reporting.		
Background: School District management is responsible for designing, implementing and maintaining internal controls to ensure financial statements are fairly presented and to provide reasonable assurance regarding the reliability of financial reporting. Our audit identified material weaknesses in controls over financial reporting that hindered the District's ability to produce reliable financial statements.		
Status of Corrective Action: (check one) <div style="display: flex; justify-content: space-between; align-items: flex-start;"> <div style="text-align: center;"><input checked="" type="checkbox"/> Fully Corrected</div> <div style="text-align: center;"><input type="checkbox"/> Partially Corrected</div> <div style="text-align: center;"><input type="checkbox"/> Not Corrected</div> <div style="text-align: center;"><input type="checkbox"/> Finding is considered no longer valid</div> </div>		
Corrective Action Taken: <i>The District has established and follows procedures to ensure all local receipts are transferred to the County Treasurer in a timely manner. The District ensures that the investments with the County agree to the provided investment request.</i>		

Audit Period: 9/1/2015-8/31/2016	Report Ref. No.: 1019278	Finding Ref. No.: 2016-002	CFDA Number(s): 10.553/10.555
Federal Program Name and Granting Agency: School Breakfast Program National School Lunch Program U.S. Department of Agriculture		Pass-Through Agency Name: Office of Superintendent of Public Instruction	

Finding Caption:

The District did not have adequate internal controls to ensure compliance with federal suspension and debarment requirements.

Background:

The District could not provide evidence that it obtained a written certification or reviewed EPLS to determine that one of its contractors whom it paid \$231,183 was not suspended or debarred.

Status of Corrective Action: (check one)

☒ Fully
Corrected

☐ Partially
Corrected

☐ Not Corrected

☐ Finding is considered no
longer valid

Corrective Action Taken:

The District has revised its procedures following the audit of the Nutrition Grant to ensure compliance with all federal suspension debarment requirements

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

**Franklin Pierce School District No. 402
Pierce County
September 1, 2016 through August 31, 2017**

Superintendent and Board of Directors
Franklin Pierce School District No. 402
Tacoma, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Franklin Pierce School District No. 402, Pierce County, Washington, as of and for the year ended August 31, 2017, and the related notes to the financial statements, which collectively comprise the District's financial statements, and have issued our report thereon dated May 22, 2018.

We issued an unmodified opinion on the fair presentation of the District's financial statements in accordance with its regulatory basis of accounting. We issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because, as described in Note 1, the *Accounting Manual for Public School Districts in the State of Washington* does not require the District to prepare the government-wide statements presenting the financial position and changes in financial position of its governmental activities as required by GAAP. The effects on the financial statements of the variances between the basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's

internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of the District's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However,

this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

A handwritten signature in black ink that reads "Pat McCarthy". The signature is written in a cursive style with a large, stylized "P" and "M".

Pat McCarthy

State Auditor

Olympia, WA

May 22, 2018

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR
EACH MAJOR FEDERAL PROGRAM AND REPORT ON
INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE
WITH THE UNIFORM GUIDANCE**

**Franklin Pierce School District No. 402
Pierce County
September 1, 2016 through August 31, 2017**

Superintendent and Board of Directors
Franklin Pierce School District No. 402
Tacoma, Washington

**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL
PROGRAM**

We have audited the compliance of Franklin Pierce School District No. 402, Pierce County, Washington, with the types of compliance requirements described in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended August 31, 2017. The District's major federal programs are identified in the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination on the District's compliance.

Opinion on Each Major Federal Program

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2017.

REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program in order to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal*

control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying Schedule of Federal Award Findings and Questioned Costs as Findings 2017-001 and 2017-002 to be material weaknesses.

A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying Schedule of Federal Award Findings and Questioned Costs as Finding 2017-002 to be a significant deficiency.

District's Response to Findings

The District's response to the internal control over compliance findings identified in our audit is described in the accompanying Schedule of Federal Award Findings and Questioned Costs. The District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.



Pat McCarthy

State Auditor

Olympia, WA

May 22, 2018

INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

Franklin Pierce School District No. 402 Pierce County September 1, 2016 through August 31, 2017

Superintendent and Board of Directors
Franklin Pierce School District No. 402
Tacoma, Washington

REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of Franklin Pierce School District No. 402, Pierce County, Washington, as of and for the year ended August 31, 2017, and the related notes to the financial statements, which collectively comprise the District's financial statements, as listed on page 28.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Washington State statutes and the *Accounting Manual for Public School Districts in the State of Washington* (Accounting Manual) described in Note 1. This includes determining that the basis of accounting is acceptable for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant account estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Unmodified Opinion on Regulatory Basis of Accounting (Accounting Manual)

As described in Note 1, the District has prepared these financial statements to meet the financial reporting requirements of Washington State statutes using accounting practices prescribed by the Accounting Manual. Those accounting practices differ from accounting principles generally accepted in the United States of America (GAAP). The difference in these accounting practices is also described in Note 1.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Franklin Pierce School District No. 402, as of August 31, 2017, and the changes in financial position thereof for the year then ended in accordance with the basis of accounting described in Note 1.

Basis for Adverse Opinion on U.S. GAAP

Auditing standards issued by the American Institute of Certified Public Accountants (AICPA) require auditors to formally acknowledge when governments do not prepare their financial statements, intended for general use, in accordance with GAAP. GAAP requires presentation of government-wide financial statements to display the financial position and changes in financial position of its governmental activities.

As described in Note 1, the Accounting Manual does not require the District to prepare the government-wide financial statements, and consequently such amounts have not been determined or presented. We are therefore required to issue an adverse opinion on whether the financial statements are presented fairly, in all material respects, in accordance with GAAP.

Adverse Opinion on U.S. GAAP

The financial statements referred to above were not intended to, and in our opinion they do not, present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Franklin Pierce School District No. 402, as of August 31, 2017, or the changes in financial position or cash flows for the year then ended, due to the significance of the matter discussed in the above “Basis for Adverse Opinion on U.S. GAAP” paragraph.

Other Matters

Supplementary and Other Information

Our audit was performed for the purpose of forming an opinion on the financial statements taken as a whole. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The Schedule of Long-Term Liabilities is also presented for purposes of additional analysis, as required by the prescribed Accounting Manual. These schedules are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements, and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated May 22, 2018 on our consideration of the District’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral

part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Pat McCarthy".

Pat McCarthy

State Auditor

Olympia, WA

May 22, 2018

FINANCIAL SECTION

Franklin Pierce School District No. 402
Pierce County
September 1, 2016 through August 31, 2017

FINANCIAL STATEMENTS

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SUPPLEMENTARY AND OTHER INFORMATION

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Franklin Pierce School District No. 402

Balance Sheet

Governmental Funds

August 31, 2017

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
ASSETS:							
Cash and Cash Equivalents	3,423,617.10	81,251.93	16,295.22	1,192,373.08	302.14	0.00	4,713,839.47
Minus Warrants Outstanding	-2,785,234.78	-3,871.45	0.00	-111,555.38	0.00	0.00	-2,900,661.61
Taxes Receivable	8,871,978.51		1,893,249.59	3,455,064.42	0.00	0.00	14,220,292.52
Due From Other Funds	0.00	247.88	0.00	32,895.76	0.00	0.00	33,143.64
Due From Other Governmental Units	1,089,109.74	0.00	0.00	284,248.83	0.00	0.00	1,373,358.57
Accounts Receivable	48,089.80	0.00	0.00	8,912.83	0.00	0.00	57,002.63
Interfund Loans Receivable	0.00			0.00			0.00
Accrued Interest Receivable	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Inventory	35,611.80	0.00		0.00			35,611.80
Prepaid Items	0.00	0.00			0.00	0.00	0.00
Investments	20,200,000.00	300,000.00	4,451,700.00	83,700,000.00	805,000.00	0.00	109,456,700.00
Investments/Cash With Trustee	0.00		0.00	0.00	0.00	0.00	0.00
Investments-Deferred Compensation	0.00			0.00			0.00
Self-Insurance Security Deposit	0.00						0.00
TOTAL ASSETS	30,883,172.17	377,628.36	6,361,244.81	88,561,939.54	805,302.14	0.00	126,989,287.02
DEFERRED OUTFLOWS OF RESOURCES:							
Deferred Outflows of Resources - Other	0.00		0.00	0.00	0.00		0.00
TOTAL DEFERRED OUTFLOWS OF RESOURCES	0.00	0.00	0.00	0.00	0.00	0.00	0.00
TOTAL ASSETS AND DEFERRED OUTFLOW OF RESOURCES	30,883,172.17	377,628.36	6,361,244.81	88,561,939.54	805,302.14	0.00	126,989,287.02
LIABILITIES:							
Accounts Payable	401,102.55	3,308.34	0.00	623,101.76	0.00	0.00	1,027,512.65
Contracts Payable Current	0.00	0.00		0.00	0.00	0.00	0.00
Accrued Interest Payable			0.00				0.00
Accrued Salaries	190,405.84	0.00		0.00			190,405.84
Anticipation Notes Payable	0.00		0.00	0.00	0.00		0.00

The accompanying notes are an integral part of this financial statement.

Franklin Pierce School District No. 402

Balance Sheet

Governmental Funds

August 31, 2017

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
LIABILITIES:							
Payroll Deductions and Taxes Payable	77,355.27	0.00		0.00			77,355.27
Due To Other Governmental Units	0.00	0.00		0.00	0.00	0.00	0.00
Deferred Compensation Payable	0.00			0.00			0.00
Estimated Employee Benefits Payable	0.00						0.00
Due To Other Funds	0.00	495.76	32,400.00	247.88	0.00	0.00	33,143.64
interfund Loans Payable	0.00		0.00	0.00	0.00		0.00
Deposits	0.00	0.00		0.00			0.00
Unearned Revenue	0.00	0.00	0.00	0.00	0.00		0.00
Matured Bonds Payable			0.00				0.00
Matured Bond Interest Payable			0.00				0.00
Arbitrage Rebate Payable	0.00		0.00	0.00	0.00		0.00
TOTAL LIABILITIES	668,863.66	3,804.10	32,400.00	623,349.64	0.00	0.00	1,328,417.40
DEFERRED INFLOWS OF RESOURCES:							
Unavailable Revenue	219,718.43	0.00	0.00	8,912.83	0.00	0.00	228,631.26
Unavailable Revenue - Taxes Receivable	8,871,978.51		1,893,249.59	3,455,064.42	0.00		14,220,292.52
TOTAL DEFERRED INFLOWS OF RESOURCES	9,091,696.94	0.00	1,893,249.59	3,463,977.25	0.00	0.00	14,448,923.78
FUND BALANCE:							
Nonspendable Fund Balance	35,611.80	0.00	0.00	0.00	0.00	0.00	35,611.80
Restricted Fund Balance	9,155,983.16	373,824.26	4,435,595.22	1,126,626.02	805,302.14	0.00	15,897,330.80
Committed Fund Balance	0.00	0.00	0.00	4,503,143.91	0.00	0.00	4,503,143.91
Assigned Fund Balance	7,180,299.94	0.00	0.00	78,844,842.72	0.00	0.00	86,025,142.66
Unassigned Fund Balance	4,750,716.67	0.00	0.00	0.00	0.00	0.00	4,750,716.67
TOTAL FUND BALANCE	21,122,611.57	373,824.26	4,435,595.22	84,474,612.65	805,302.14	0.00	111,211,945.84
TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES, AND FUND BALANCE	30,883,172.17	377,628.36	6,361,244.81	88,561,939.54	805,302.14	0.00	126,989,287.02

The accompanying notes are an integral part of this financial statement.

Franklin Pierce School District No. 402

Statement of Revenues, Expenditures, and Changes in Fund Balance

Governmental Funds

For the Year Ended August 31, 2017

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
REVENUES:							
Local	18,805,007.43	453,195.44	3,578,812.63	8,944,958.91	4,023.02		31,785,997.43
State	70,573,221.58		0.00	1,484,193.58	446,015.94		72,503,431.10
Federal	9,591,092.73		0.00	0.00	0.00		9,591,092.73
Federal Stimulus	0.00						0.00
Other	47,542.48			0.00	0.00	0.00	47,542.48
TOTAL REVENUES	99,016,864.22	453,195.44	3,578,812.63	10,429,152.49	450,038.96	0.00	113,928,063.74
EXPENDITURES:							
CURRENT:							
Regular Instruction	48,226,938.72						48,226,938.72
Federal Stimulus	0.00						0.00
Special Education	14,408,278.96						14,408,278.96
Vocational Education	3,091,464.34						3,091,464.34
Skill Center	0.00						0.00
Compensatory Programs	7,841,590.29						7,841,590.29
Other Instructional Programs	888,450.85						888,450.85
Community Services	137,999.49						137,999.49
Support Services	20,076,367.89						20,076,367.89
Student Activities/Other		428,434.64				0.00	428,434.64
CAPITAL OUTLAY:							
Sites				0.00			0.00
Building				1,927,839.06			1,927,839.06
Equipment				300,778.85			300,778.85
Instructional Technology				4,365,208.25			4,365,208.25
Energy				688,624.16			688,624.16
Transportation Equipment					414,985.20		414,985.20
Sales and Lease				0.00			0.00
Other	343,061.70						343,061.70
DEBT SERVICE:							
Principal	0.00		3,020,000.00	0.00	0.00		3,020,000.00
Interest and Other Charges	0.00		122,822.70	0.00	0.00		122,822.70
Bond/Levy Issuance				381,790.00	0.00		381,790.00
TOTAL EXPENDITURES	95,014,152.24	428,434.64	3,142,822.70	7,664,240.32	414,985.20	0.00	106,664,635.10

The accompanying notes are an integral part of this financial statement.

Franklin Pierce School District No. 402

Statement of Revenues, Expenditures, and Changes in Fund Balance

	Governmental Funds					
	For the Year Ended August 31, 2017					
	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund Total
DEBT SERVICE:						
REVENUES OVER (UNDER) EXPENDITURES	4,002,711.98	24,760.80	435,989.93	2,764,912.17	35,053.76	0.00 7,263,428.64
OTHER FINANCING SOURCES (USES):						
Bond Sales & Refunding Bond Sales	0.00		1,550,823.30	78,881,790.00	0.00	80,432,613.30
Long-Term Financing	0.00			0.00	0.00	0.00
Transfers In	0.00		0.00	0.00	0.00	0.00
Transfers Out (GL 536)	0.00		0.00	0.00	0.00	0.00
Other Financing Uses (GL 535)	0.00		0.00	0.00	0.00	0.00
Other	0.00		0.00	0.00	0.00	0.00
TOTAL OTHER FINANCING SOURCES (USES)	0.00		1,550,823.30	78,881,790.00	0.00	0.00 80,432,613.30
EXCESS OF REVENUES/OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	4,002,711.98	24,760.80	1,986,813.23	81,646,702.17	35,053.76	0.00 87,696,041.94
BEGINNING TOTAL FUND BALANCE	17,119,899.59	349,063.46	2,448,781.99	2,827,910.48	770,248.38	0.00 23,515,903.90
Prior Year(s) Corrections or Restatements	0.00	0.00	0.00	0.00	0.00	0.00 0.00
ENDING TOTAL FUND BALANCE	21,122,611.57	373,824.26	4,435,595.22	84,474,612.65	805,302.14	0.00 111,211,945.84

The accompanying notes are an integral part of this financial statement.

Franklin Pierce School District No. 402
Statement Of Fiduciary Net Position

Fiduciary Funds
August 31, 2017

	Private Purpose Trust	Other Trust
ASSETS:		
Imprest Cash	0.00	0.00
Cash On Hand	-394.43	0.00
Cash On Deposit with Cty Treas	2,762.00	0.00
Minus Warrants Outstanding	0.00	0.00
Due From Other Funds	0.00	0.00
Accounts Receivable	0.00	0.00
Accrued Interest Receivable	0.00	0.00
Investments	9,000.00	0.00
Investments/Cash With Trustee	0.00	0.00
Other Assets	0.00	
Capital Assets, Land	0.00	
Capital Assets, Buildings	0.00	
Capital Assets, Equipment	0.00	0.00
Accum Depreciation, Buildings	0.00	
Accum Depreciation, Equipment	0.00	0.00
TOTAL ASSETS	11,367.57	0.00
LIABILITIES:		
Accounts Payable	0.00	0.00
Due To Other Funds	0.00	0.00
TOTAL LIABILITIES	0.00	0.00
NET POSITION:		
Held in trust for:		
Held In Trust For Intact Trust Principal	0.00	0.00
Held In Trust For Private Purposes	11,367.57	
Held In Trust For Pension Or Other Post-Employment Benefits		0.00
Held In Trust For Other Purposes	0.00	0.00
TOTAL NET POSITION	11,367.57	0.00

The accompanying notes are an integral part of this financial statement.

Franklin Pierce School District No. 402
Statement of Changes in Fiduciary Net Position

Fiduciary Funds			
For the Year Ended August 31, 2017			
	Private Purpose Trust	Other Trust	
ADDITIONS:			
Contributions:			
Private Donations	3,665.16	0.00	
Employer		0.00	
Members		0.00	
Other	0.00	0.00	
TOTAL CONTRIBUTIONS	3,665.16	0.00	
Investment Income:			
Net Appreciation (Depreciation) in Fair Value	0.00	0.00	
Interest and Dividends	90.61	0.00	
Less Investment Expenses	0.00	0.00	
Net Investment Income	90.61	0.00	
Other Additions:			
Rent or Lease Revenue	0.00	0.00	
Total Other Additions	0.00	0.00	
TOTAL ADDITIONS	3,755.77	0.00	
DEDUCTIONS:			
Benefits		0.00	
Refund of Contributions	0.00	0.00	
Administrative Expenses	0.00	0.00	
Scholarships	0.00		
Other	7,954.02	0.00	
TOTAL DEDUCTIONS	7,954.02	0.00	
Net Increase (Decrease)	-4,198.25	0.00	
Net Position--Prior Year August Beginning	15,565.82	0.00	
Prior Year F-196 Manual Revision	0.00	0.00	
Net Position - Total	15,565.82	0.00	
Prior Year(s) Corrections or Restatements	0.00	0.00	
NET POSITION--ENDING	11,367.57	0.00	

The accompanying notes are an integral part of this financial statement.

**Franklin Pierce School District
Notes to Financial Statements
September 1, 2016 Through August 31, 2017**

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

a. Reporting Entity

The Franklin Pierce School District (District) is a municipal corporation organized pursuant to Title 28A of the Revised Code of Washington (RCW) for the purposes of providing public school services to students in grades K–12. Oversight responsibility for the District's operations is vested with the independently elected board of directors. Management of the District is appointed by and is accountable to the board of directors. Fiscal responsibility, including budget authority and the power to set fees, levy property taxes, and issue debt consistent with provisions of state statutes, also rests with the board of directors.

The District presents governmental fund financial statements and related notes on the modified accrual basis of accounting in accordance with the *Accounting Manual for Public School Districts in the State of Washington*, issued jointly by the State Auditor's Office and the Superintendent of Public Instruction by the authority of RCW 43.09.200, RCW 28A.505.140, RCW 28A.505.010(1) and RCW 28A.505.020. This manual prescribes a financial reporting framework that differs from generally accepted accounting principles (GAAP) in the following manner:

- (1) Districtwide statements, as defined in GAAP, are not presented.
- (2) A Schedule of Long-Term Liabilities is presented as supplementary information.
- (3) Supplementary information required by GAAP is not presented.
- (4) Property Taxes collected after the end of the fiscal period are not considered available for revenue accrual as described below.

b. Basis of Presentation—Fund Accounting

Financial transactions of the District are reported in individual funds. Each fund uses a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures (or expenses) as appropriate. All funds are considered major funds. The various funds in the report are grouped into governmental (and fiduciary) funds as follows:

Governmental Funds

General Fund

This fund is used to account for all expendable financial resources, except for those that are required to be accounted for in another fund. In keeping with the principle of having as few funds as are necessary, activities such as food services, maintenance, data processing, printing, and student transportation are included in the General Fund.

Capital Projects Funds

These funds account for financial resources that are to be used for the construction or acquisition of major capital assets. There are two funds that are considered to be of the capital projects fund type: the Capital Projects Fund and the Transportation Vehicle Fund.

Capital Projects Fund. This fund is used to account for resources set aside for the acquisition and construction of major capital assets such as land and buildings.

Transportation Vehicle Fund. This fund is used to account for the purchase, major repair, rebuilding, and debt service expenditures that relate to pupil transportation equipment.

Debt Service Fund

This fund is used to account for the accumulation of resources for and the payment of matured general long-term debt principal and interest.

Special Revenue Fund

In Washington State, the only allowable special revenue fund for school districts is the Associated Student Body (ASB) Fund. This fund is accounted for in the District's financial statements as the financial resources legally belong to the District. As a special revenue fund, amounts within the ASB Fund may only be used for those purposes that relate to the operation of the Associated Student Body of the District.

Permanent Funds

These funds are used to report resources that are legally restricted such that only earnings, and not principal, may be expended. Amounts in the Permanent Fund may only be spent in support of the District's programs and may not be used to the benefit of any individual.

Fiduciary Funds

Fiduciary funds include pension and other employee benefit trust funds, private-purpose trust funds, and agency funds, and are used to account for assets that are held in trust by the District in a trustee and agency capacity.

Private-Purpose Trust Fund

This fund is used to account for resources that are legally held in trust by the District. The trust agreement details whether principal and interest may both be spent, or whether only interest may be spent. Money from a Private-Purpose Trust Fund may not be used to support the District's programs, and may be used to benefit individuals, private organizations, or other governments.

c. Measurement focus, basis of accounting and fund financial statement presentation

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are measurable and available. Revenues are considered "measurable" if the amount of the transaction can be readily determined. Revenues are considered

“available” when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year-end. Categorical program claims and interdistrict billings are measurable and available and are accrued. Property taxes not collected by the fiscal year end are measurable and recorded as a receivable, however the receivable is not considered available of revenue accrual, but is recorded as a deferred inflow of resources.

Expenditures are recognized under the modified accrual basis of accounting when the related fund liability is incurred, except for unmatured principal and interest on long-term debt which are recorded when due. Purchases of capital assets are expensed during the year of acquisition. For federal grants, the recognition of expenditures is dependent on the obligation date. (Obligation means a purchase order has been issued, contracts have been awarded, or goods and/or services have been received.)

d. Budgets

Chapter 28A.505 RCW and Chapter 392-123 Washington Administrative Code (WAC) mandate school district budget policies and procedures. The board adopts annual appropriated budgets for all governmental funds. These budgets are appropriated at the fund level. The budget constitutes the legal authority for expenditures at that level. Appropriations lapse at the end of the fiscal period.

Budgets are adopted on the same modified accrual basis as used for financial reporting. Fund balance is budgeted as available resources and, under statute, may not be negative, unless the District enters into binding conditions with state oversight pursuant to RCW 28A.505.110.

The government’s policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

The District receives state funding for specific categorical education-related programs. Amounts that are received for these programs that are not used in the current fiscal year may be carried forward into the subsequent fiscal year, where they may be used only for the same purpose as they were originally received. When the District has such carryover, those funds are expended before any amounts received in the current year are expended.

Additionally, the District has other restrictions placed on its financial resources. When expenditures are recorded for purposes for which a restriction or commitment of fund balance is available, those funds that are restricted or committed to that purpose are considered first before any unrestricted or unassigned amounts are expended.

e. The government’s fund balance classifications policies and procedures.

The District classifies ending fund balance for its governmental funds into five categories.

Nonspendable Fund Balance. The amounts reported as Nonspendable are resources of the District that are not in spendable format. They are either non-liquid resources such as

inventory or prepaid items, or the resources are legally or contractually required to be maintained intact.

Restricted Fund Balance. Amounts that are reported as Restricted are those resources of the District that have had a legal restriction placed on their use either from statute, WAC, or other legal requirements that are beyond the control of the board of directors. Restricted fund balance includes anticipated recovery of revenues that have been received but are restricted as to their usage.

Committed Fund Balance. Amounts that are reported as Committed are those resources of the District that have had a limitation placed upon their usage by formal action of the District's board of directors. Commitments are made either through a formal adopted board resolution or are related to a school board policy. Commitments may only be changed when the resources are used for the intended purpose or the limitation is removed by a subsequent formal action of the board of directors.

Assigned Fund Balance. In the General Fund, amounts that are reported as Assigned are those resources that the District has set aside for specific purposes. These accounts reflect tentative management plans for future financial resource use such as the replacement of equipment or the assignment of resources for contingencies. Assignments reduce the amount reported as Unassigned Fund Balance, but may not reduce that balance below zero.

In other governmental funds, Assigned fund balance represents a positive ending spendable fund balance once all restrictions and commitments are considered. These resources are only available for expenditure in that fund and may not be used in any other fund without formal action by the District's board of directors and as allowed by statute.

The Assistant Superintendent & Superintendent are the only persons who have the authority to create Assignments of fund balance.

Unassigned Fund Balance. In the General Fund, amounts that are reported as Unassigned are those net spendable resources of the District that are not otherwise Restricted, Committed, or Assigned, and may be used for any purpose within the General Fund.

In other governmental funds, Unassigned fund balance represents a deficit ending spendable fund balance once all restrictions and commitments are considered.

A negative Unassigned fund balance means that the legal restrictions and formal commitments of the District exceed its currently available resources.

f. Cash and Cash Equivalents

All of the District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

g. Receivables and Payables

There are no current receivables or payables not expected to be collected within one year.

h. Inventory

Inventory is valued at cost using the first-in, first-out (FIFO) method *(or weighted average)*. The consumption method of inventory is used, which charges inventory as an expenditure when it is consumed. A portion of fund balance, representing inventory, is considered Nonspendable. *(Such reserves for inventory indicate that a portion of net current assets is set aside to replace or increase the inventory.)* USDA commodity inventory consists of food donated by the United States Department of Agriculture. It is valued at the prices paid by the USDA for the commodities.

Summary of Significant Accounting Policies Changes for 2016–2017

Property Taxes – For purposes of revenue recognition, property taxes received after the fiscal year end are not considered available for revenue accrual as defined by GASBS 33 and Interpretation 5. Amounts outstanding are recognized as a deferred inflow of resources on the financial statements.

NOTE 2: DEPOSITS AND INVESTMENTS

The Pierce County Treasurer is the *ex officio* treasurer for the District and holds all accounts of the District. The District directs the County Treasurer to invest those financial resources of the District that the District has determined are not needed to meet the current financial obligations of the District.

The district's deposits and certificates of deposit are entirely covered by federal depository insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

All of the District's investments (except for investments of deferred compensation plans) during the year and at year-end were insured or registered and held by the District or its agent in the District's name.

Washington State statutes authorize the district to invest in the following types of securities:

- Certificates, notes, or bonds of the United States, its agencies, or any corporation wholly owned by the government of the United States,
- Obligations of government-sponsored corporations which are eligible as collateral for advances to member banks as determined by the Board of Governors of the Federal Reserve System,
- Bankers' acceptances purchased on the secondary market,
- Repurchase agreements for securities listed in the three items above, provided that the transaction is structured so that the public treasurer obtains control over the underlying securities,
- Investment deposits with qualified public depositories,
- Washington State Local Government Investment Pool, and
- County Treasurer Investment Pools.

The District's investments as of August 31, 2017, are as follows:

	Number of Securities	Carrying Amount	Market Value
County Treasurer's Investment	1	109,465,700	109,465,700
Total Investments	1	109,465,700	109,465,700

NOTE 3: SIGNIFICANT CONTINGENT LIABILITIES

a. Litigation

The District has no known legal obligations that would materially impact the financial position of the District.

b. Arbitrage Rebate

The Tax Reform Act of 1986 requires the District to rebate the earnings on the investment of bond and revenue anticipation note proceeds, in excess of their yield, to the federal government. As of year ending August 31, 2017, it is believed that there is no contingent liability for this. The interest earned on the investment of the Bond does not exceed the yield on the bonds.

NOTE 4: SIGNIFICANT EFFECTS OF SUBSEQUENT EVENTS

In November 2016, Franklin Pierce School District passed a \$157 million bond in which \$78.5 million was deposited with Pierce County on December 31, 2016 with the remaining \$78.5 million deposited in November 2017.

Note 5: pension plans

General Information

The Washington State Department of Retirement Systems (DRS), a department within the primary government of the state of Washington, prepares a stand-alone comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each pension plan. The pension plan's basic financial statement is accounted for using the accrual basis of accounting. The measurement date of the pension plans is June 30. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The school district is reporting the net pension liability in the notes and on the Schedule of Long-term Liabilities calculated as the district's proportionate allocation percentage multiplied by the total plan collective net pension liability.

Detailed information about the pension plans' fiduciary net position is available in the separately issued DRS CAFR. Copies of the report may be obtained by contacting the Washington State Department of Retirement Systems, P.O. Box 48380, Olympia, WA 98504-8380; or online at <http://www.drs.wa.gov/administrations/annual-report>.

Membership Participation

Substantially all school district full-time and qualifying part-time employees participate in one of the following three contributory, multi-employer, cost-sharing statewide retirement systems managed by DRS: Teachers' Retirement System (TRS), Public Employees' Retirement System (PERS) and School Employees' Retirement System (SERS).

Membership participation by retirement plan as of June 30, 2017, was as follows:

Plan	Retirees and Beneficiaries Receiving Benefits	Inactive Plan Members Entitled to but not yet Receiving Benefits	Active Plan Members
PERS 1	48,268	663	2,593
SERS 2	8,229	5,880	27,011
SERS 3	7,735	8,330	33,890
TRS 1	34,225	188	697
TRS 2	5,076	2,532	19,133
TRS 3	10,289	8,568	54,487

Membership & Plan Benefits

Certificated employees are members of TRS. Classified employees are members of PERS (if Plan 1) or SERS. Plan 1 under the TRS and PERS programs are defined benefit pension plans whose members joined the system on or before September 30, 1977. TRS 1 and PERS 1 are closed to new entrants.

TRS is a cost-sharing multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component. TRS eligibility for membership requires service as a certificated public school employee working in an instructional, administrative or supervisory capacity.

TRS is comprised of three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

TRS Plan 1 provides retirement, disability and death benefits. TRS 1 members were vested after the completion of five years of eligible service. Retirement benefits are determined as two

percent of the average final compensation (AFC), for each year of service credit, up to a maximum of 60 percent, divided by twelve. The AFC is the total earnable compensation for the two consecutive highest-paid fiscal years, divided by two. Members are eligible for retirement at any age after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. Other benefits include temporary and permanent disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

TRS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the average final compensation (AFC) per year of service for Plan 2 members and one percent of AFC for Plan 3 members. The AFC is the monthly average of the 60 consecutive highest-paid service credit months. There is no cap on years of service credit. Members are eligible for normal retirement at the age of 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. TRS Plan 2/3 members, who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a reduced benefit.

The benefit is reduced by a factor that varies according to age, for each year before age 65. TRS Plan 2/3 members who have 30 or more years of service credit, were hired prior to May 1, 2013, and are at least 55 years old, can retire under one of two provisions: With a benefit that is reduced by three percent for each year before age 65; or with a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules.

TRS Plan 2/3 members hired on or after May 1, 2013 have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service. TRS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit.

Other benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the Consumer Price Index), capped at three percent annually and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

PERS Plan 1 provides retirement, disability and death benefits. PERS 1 members were vested after the completion of five years of eligible service. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service.

Members retiring from inactive status prior to the age of 65 may receive actuarially reduced benefits. PERS Plan 1 retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

SERS is a cost-sharing multiple-employer retirement system comprised of two separate plans for membership purposes. SERS Plan 2 is a defined benefit plan and SERS Plan 3 is a defined benefit plan with a defined contribution component. SERS members include classified employees of school districts and educational service districts.

SERS is reported as two separate plans for accounting purposes: Plan 2/3 and Plan 3. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members.

Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

SERS provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service for Plan 2 and one percent of AFC for Plan 3. The AFC is the monthly average of the member's 60 highest-paid consecutive service months before retirement, termination or death. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. SERS members, who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a reduced benefit.

The benefit is reduced by a factor that varies according to age, for each year before age 65. SERS members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions, if hired prior to May 2, 2013: With a benefit that is reduced by three percent for each year before age 65; or with a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules.

SERS members hired on or after May 1, 2013, have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service. SERS retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the Consumer Price Index), capped at three percent annually and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

Plan Contributions

The employer contribution rates for PERS, TRS, and SERS (Plans 1, 2, and 3) and the TRS and SERS Plan 2 employee contribution rates are established by the Pension Funding Council based upon the rates set by the Legislature. The methods used to determine the contribution requirements are established under chapters 41.34 and 41.40 RCW for PERS, 41.34 and 41.35 RCW for SERS, and 41.32 and 41.34 RCW for TRS. Employers do not contribute to the defined contribution portions of TRS Plan 3 or SERS Plan 3. Under current law the employer must contribute 100 percent of the employer-required contribution. The employee contribution rate for Plan 1 in PERS and TRS is set by statute at six percent and does not vary from year to year.

The Employer and employee contribution rates for the PERS plan are effective as of July 1. SERS and TRS contribution rates are effective as of September 1. The pension plan contribution rates (expressed as a percentage of covered payroll) for 2017 were as follows:

Pension Rates			
	7/1/17 Rate	7/1/16 Rate	
PERS 1			
Member Contribution Rate	6.00%	6.00%	
Employer Contribution Rate	12.70%	11.18%	
Pension Rates			
	9/1/17 Rate	9/1/16 Rate	
TRS 1			
Member Contribution Rate	6.00%	6.00%	
Employer Contribution Rate	15.20%	13.13%	
TRS 2			
Member Contribution Rate	7.06%	5.95%	
Employer Contribution Rate	15.20%	13.13%	
TRS 3			
Member Contribution Rate	varies*	varies*	
Employer Contribution Rate	15.20%	13.13%	**
SERS 2			
Member Contribution Rate	7.27%	5.63%	
Employer Contribution Rate	13.48%	11.58%	
SERS 3			
Member Contribution Rate	varies*	varies*	
Employer Contribution Rate	13.48%	11.58%	**
<i>Note: The DRS administrative rate of .0018 is included in the employer rate.</i>			
* = Variable from 5% to 15% based on rate selected by the member.			
** = Defined benefit portion only.			

The Collective Net Pension Liability

The collective net pension liabilities for the pension plans districts participated in are reported in the following tables.

The Net Pension Liability as of June 30, 2017:				
Dollars in Thousands	PERS 1	SERS 2/3	TRS 1	TRS 2/3
Total Pension Liability	\$12,241,998	\$5,357,035	\$8,782,761	\$13,446,531
Plan fiduciary net position	(\$7,496,920)	(\$4,863,560)	(\$5,759,493)	(\$12,523,588)
Participating employers' net pension liability	\$4,745,078	\$493,475	\$3,023,268	\$922,943
Plan fiduciary net position as a percentage of the total pension liability	61.24%	90.79%	65.58%	93.14%

The School District's Proportionate Share of the Net Pension Liability (NPL)

At June 30, 2017, the school district reported a total liability of \$37,658,674 for its proportionate shares of the individual plans' collective net pension liability. Proportion of net pension liability is based on annual contributions for each of the employers participating in the DRS administered plans. At June 30, 2017, the district's proportionate share of each plan's net pension liability is reported below:

June 30, 2017	PERS 1	SERS 2/3	TRS 1	TRS 2/3
District's Annual Contributions	715,065	960,837	2,525,622	2,673,626
Proportionate Share of the Net Pension Liability	5,640,726	3,500,624	21,820,069	6,697,255

At **June 30**, 2017, the school district's percentage of the proportionate share of the collective net pension liability was as follows and the change in the allocation percentage from the prior period is illustrated below.

Allocation percentages	PERS 1	SERS 2/3	TRS 1	TRS 2/3
Current year proportionate share of the Net Pension Liability	0.118875%	0.709382%	0.721738%	0.725641%
Prior year proportionate share of the Net Pension Liability	0.104439%	0.668038%	0.679012%	.0684570%
Net difference percentage	0.014436%	0.041345%	0.042726%	0.041071%

Actuarial Assumptions

Capital Market Assumptions (CMAs) and expected rates of return by asset class provided by the Washington State Investment Board. The Office of the State Actuary relied on the CMAs in the selection of the long-term expected rate of return for reporting purposes.

The total pension liabilities for TRS 1, TRS 2/3, PERS 1 and SERS 2/3 were determined by actuarial valuation as of June 30, 2016, with the results rolled forward to June 30, 2017, using the following actuarial assumptions, applied to all prior periods included in the measurement:

Inflation	3.0% total economic inflation, 3.75% salary inflation
Salary increases	In addition to the base 3.75% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
Investment rate of return	7.50%

Mortality Rates

Mortality rates used in the plans were based on the RP-2000 Combined Healthy Table and Combined Disabled Table published by the Society of Actuaries. The Office of the State Actuary

applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis, meaning members are assumed to receive additional mortality improvements in each future year, throughout their lifetime. The actuarial assumptions used in the June 30, 2016, valuation were based on the results of the *2007–2012 Experience Study Report and the 2015 Economic Experience Study*. Additional assumptions for subsequent events and law changes are current as of the 2016 actuarial valuation report.

Long-term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which a best-estimate of expected future rates of return (expected returns, net of pension plan investment expense, but including inflation) are developed for each major asset class by the Washington State Investment Board (WSIB). Those expected returns make up one component of WSIB's CMAs. The CMAs contain three pieces of information for each class of assets the WSIB currently invest in:

- Expected annual return
- Standard deviation of the annual return
- Correlations between the annual returns of each asset class with every other asset class

WSIB uses the CMAs and their target asset allocation to simulate future investment returns over various time horizons.

The long-term expected rate of return of 7.50% percent approximately equals the median of the simulated investment returns over a fifty-year time horizon, increased slightly to remove WSIB's implicit and small short-term downward adjustment due to assumed mean reversion. WSIB's implicit short-term adjustment, while small and appropriate over a ten to fifteen-year period, becomes amplified over a fifty-year measurement period.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2017, are summarized in the following table:

TRS 1, TRS 2/3, PERS 1, and SERS 2/3		
Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Fixed Income	20.00%	1.70%
Tangible Assets	5.00%	4.90%
Real Estate	15.00%	5.80%
Global Equity	37.00%	6.30%
Private Equity	23.00%	9.30%

The inflation component used to create the above table is 2.20 percent, and represents WSIB's most recent long-term estimate of broad economic inflation.

Discount Rate

The discount rate used to measure the total pension liability was 7.50 percent. To determine the discount rate, an asset sufficiency test was completed to test whether the pension plan's

fiduciary net position was sufficient to make all projected future benefit payments of current plan members. Consistent with current law, the completed asset sufficiency test included an assumed 7.70 percent long-term discount rate to determine funding liabilities for calculating future contributions rate requirements. Consistent with the long-term expected rate of return, a 7.50 percent future investment rate of return on invested assets was assumed for the test. Contributions from plan members and employers are assumed to continue to be made at contractually required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

Therefore, the long-term expected rate of return of 7.50 percent on pension plan investments was applied to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following table presents the Franklin Pierce School District's proportionate share of the collective net pension liability (NPL) calculated using the discount rate of 7.50 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (6.50 percent) or one percentage-point higher (8.50 percent) than the current rate. Amounts are calculated using the school district's specific allocation percentage, by plan, to determine the proportionate share of the collective net pension liability.

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
PERS 1 NPL	\$5,780,412,000	\$4,745,078,000	\$3,848,257,000
Allocation Percentage	0.118875%	0.118875%	0.118875%
Proportionate Share of Collective NPL	\$6,871,483	\$5,640,726	\$4,574,628
SERS 2/3 NPL	\$1,278,921,000	\$493,475,000	(\$153,665,000)
Allocation Percentage	0.709382%	0.709382%	0.709382%
Proportionate Share of Collective NPL	\$9,072,440	\$3,500,624	\$(1,090,072)
TRS 1 NPL	\$3,759,368,000	\$3,023,268,000	\$2,386,123,000
Allocation Percentage	0.721738%	0.721738%	0.721738%
Proportionate Share of Collective NPL	\$27,132,781	\$21,820,069	\$17,221,552
TRS 2/3 NPL	\$3,134,647,000	\$922,943,000	(\$873,375,000)
Allocation Percentage	0.725641%	0.725641%	0.725641%
Proportionate Share of Collective NPL	\$22,746,290	\$6,697,255	\$(6,337,569)

NOTE 6: ANNUAL OTHER POST-EMPLOYMENT BENEFIT COST AND NET OPEB OBLIGATIONS

The State, through the Health Care Authority (HCA), administers an agent multi-employer Other Post-Employment Benefit plan. The Public Employees Benefits Board (PEBB), created within the HCA, is authorized to design benefits and determine the terms and conditions of employee and retired employee participation and coverage, including establishment of eligibility criteria for both active and retired employees. Programs include (medical, dental, life insurance and long-term disability insurance)

Employers participating in the plan include the State of Washington (which includes general government agencies and higher education institutions), 60 of the state's K–12 school districts and educational service districts (ESDs), and 221 political subdivisions and tribal governments. Additionally, the PEBB plan is available to the retirees of the remaining 237 K–12 school districts and ESDs. The District's retirees are eligible to participate in the PEBB plan under this arrangement.

According to state law, the Washington State Treasurer collects a fee from all school district entities which have employees that are not current active members of the state Health Care Authority but participate in the state retirement system. The purpose of this fee is to cover the impact of the subsidized rate of health care benefits for school retirees that elect to purchase their health care benefits through the state Health Care Authority. For the fiscal year 2016-17, the District was required to pay the HCA \$64.39 per month per full-time equivalent employee to support the program, for a total payment of \$628,752.66. This assessment to the District is set forth in the State's operating budget and is subject to change on an annual basis. This amount is not actuarially determined and is not placed in a trust to pay the obligations for post-employment health care benefits.

The District has no control over the benefits offered to retirees, the rates charged to retirees, nor the fee paid to the Health Care Authority. The District does not determine its Annual Required Contribution nor the Net Other Post-Employment Benefit obligation associated with this plan. Accordingly, these amounts are not shown on the financial statements.

NOTE 7: CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS, INCLUDING ENCUMBRANCES, IF APPROPRIATE

The Franklin Pierce School District is using the Capital Projects Bond to pay for new buildings, remodels, and additions to the District schools. At this time the new Ford Middle School Gym and Washington High School STEM building are in progress.

NOTE 8: REQUIRED DISCLOSURES ABOUT CAPITAL ASSETS

The District's capital assets are insured in the amount of \$137,724,901 for fiscal 2017. In the opinion of the District's insurance consultant, the amount is sufficient to adequately fund replacement of the District's assets.

NOTE 9: REQUIRED DISCLOSURES ABOUT LONG-TERM LIABILITIES

Long-Term Debt

Bonds payable at August 31, 2017, are comprised of the following individual issues:

Issue Name	Amount Authorized	Annual Installments	Final Maturity	Interest Rate(s)	Amount Outstanding
General Obligation Bonds					
UTGO 2016	71,200,000	1,590,000-7,310,000	12/1/36	2.0-5.0%	71,200,000.00
UTGO Refunding 2005	19,865,000	510,000 – 3,000,000	12/1/17	3.00 – 5.25%	3,035,000.00
Non Voted Debt	5,041,800	* 5,041,800	12/1/17	1.55%	5,041,800.00
Total General Obligation Bonds	96,106,800				79,276,800.00

* Balloon payment due 12/1/2017.

The following is a summary of general obligation long-term debt transactions of the district for the fiscal year ended August 31, 2017:

Long-Term Debt Payable at 9/1/2016	11,096,800.00
New Issues	71,200,000.00
Debt Retired	3,020,000.00
Long-Term Debt Payable at 8/31/2017	79,276,800.00

The following is a schedule of annual requirements to amortize long-term debt at August 31, 2017:

Years Ending August 31,	Principal	Interest	Total
2017-2018	8,076,800.00	4,679,427.39	12,756,227.39
2018-2019	0	3,251,225.00	3,251,225.00
2019-2020	1,590,000.00	3,235,325.00	4,825,325.00
2020-2021	1,755,000.00	3,201,875.00	4,956,875.00
2021-2022	1,925,000.00	3,155,450.00	5,080,450.00
2022-2027	13,295,000.00	14,109,000.00	27,404,000.00
2027-2032	21,215,000.00	10,110,787.50	31,325,787.50
2032-2037	31,420,000.00	4,177,000.00	35,597,000.00

At August 31, 2017 the district had \$4,435,595.22 available in the Debt Service Fund to service the general obligation bonds.

NOTE 10: INTERFUND BALANCES AND TRANSFERS

There were no interfund balances or transfers of note.

NOTE 11: ENTITY RISK MANAGEMENT ACTIVITIES

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In September of 1986, the District joined together with other school districts in the state to form Washington Schools Risk Management Pool a public entity risk pool currently operating as a common risk management and insurance program. The District pays an annual premium to the pool for its general insurance coverage. The agreement for formation of the Washington Schools Risk Management Pool provides that the pool will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of one million dollars for each insured event.

Worker's Compensation: The District contracts with Puget Sound Worker's Compensation Trust which is a self-insured pool providing insurance for on-the-job injuries for school districts. The Trust helps injured workers return to the workplace and assists the district in assessing workplace safety and implementation of loss control programs. Participating school districts own the Trust with all premiums building equity to help offset the ultimate costs. Franklin Pierce School District's total 2016-17 contributions to the Trust were \$713,415.03. A copy of the Puget Sound Worker's Compensation Trust report can be obtained by writing:

Puget Sound Workers' Compensation Trust
800 Oaksdale Avenue SW
Renton, WA 98057

Unemployment Compensation: The District is self-insured for unemployment benefits and contracts with a third party to administer its unemployment claims. Actual employee claims are paid by the State of Washington, Department of Employment Security and the District's claims were managed by Puget Sound ESD from our reserve account for benefits paid on behalf of the District.

As of August 31, 2017, the amount of liabilities were \$597,205. This liability is the District's best estimate based on available information. Changes in the reported liability since September 1, 2010 resulted in the following:

School Year	September 1 Liability	Current Year Claims and Changes in Estimates	Claim Payments	August 31 Balance
2010-2011	624,034	159,460	73,444	710,050,
2011-2012	710,050	150,896	161,908	698,733
2012-2013	698,733	153,947	110,894	741,786

2013-2014	741,786	(326,969)	32,018	382,799
2014-2015	382,799	173,396	39,281	516,914
2015-2016	516,914	185,038	75,112	626,840
2016-2017	626,840	6,145	35,780	597,205

The negative amount included in the 2013-14 school year was due to an Experience Refund request back to the district in the amount of \$477,416.29.

NOTE 12: PROPERTY TAXES

Property tax revenues are collected as the result of special levies passed by the voters in the District. Taxes are levied on January 1. The taxpayer has the obligation of paying all taxes on April 30 or one-half then and one-half on October 31. Typically, slightly more than half of the collections are made on the April 30 date. The tax collections occurring after the end of the fiscal period are unavailable for revenue accrual. Therefore, the fall portion of property taxes is not accrued as revenue. Instead, the property taxes due after the end of the fiscal period are recorded as a deferred inflow of resources.

NOTE 13: JOINT VENTURES AND JOINTLY GOVERNED ORGANIZATIONS

The District is a member of the King County Director's Association (KCDA). KCDA is a purchasing cooperative designed to pool the member districts' purchasing power. The board authorized joining the association on May 29, 2014 and has remained in the joint venture ever since. The District's current equity of \$58,156.98 is the accumulation of the annual assignment of KCDA's operating surplus based upon the percentage derived from KCDA's total sales to the District compared to all other districts applied against paid administrative fees. The District may withdraw from the joint venture and will receive its equity in ten annual allocations of merchandise or 15 annual payments.

NOTE 14: FUND BALANCE CLASSIFICATION DETAILS

The District's financial statements include the following amounts presented in the aggregate.

	General Fund	ASB Fund	Capital Projects Fund	Debt Service Fund	Transp. Vehicle Fund
Nonspendable Fund Balance					
Inventory and Prepaid Items	\$35,611.80				
Restricted Fund Balance					
Carryover of Restricted Revenues	\$263,292.40				
Nutrition Services	\$753,632.13				
Debt Service	\$4,680,000.00			\$4,435,595.22	
Arbitrage Rebate					

Uninsured Risks					
Other Items	\$3,459,058.63	\$373,824.26			\$805,302.14
Committed Fund Balance					
Minimum Fund Balance Policy	\$4,750,716.67				
Other Commitments					
Assigned Fund Balance					
Contingencies	\$2,200,000.00				
Other Capital Projects	\$200,000.00				
Other Purposes	\$4,780,299.94				
Fund Purposes			\$78,844,842.72		
Unassigned Fund Balance					

In addition, the Capital Projects Fund has the following amounts in the Restricted and Committed Fund Balance, based on the source of the revenues:

Restricted from Bond Proceeds	\$0.00
Committed from Levy Proceeds	\$4,503,143.91
Restricted from State Proceeds	\$0.00
Restricted from Federal Proceeds	\$0.00
Restricted from Other Proceeds	\$1,126,626.02
Restricted from Impact Fee Proceeds	\$0.00
Restricted from Mitigation Fee Proceeds	\$0.00
Restricted from Undistributed Proceeds	\$0.00

NOTE 15: POST-EMPLOYMENT BENEFIT PLANS OTHER THAN PENSION PLANS—BOTH IN SEPARATELY ISSUED PLAN FINANCIAL STATEMENTS AND EMPLOYER STATEMENTS

457 Plan – Deferred Compensation Plan

District employees have the option of participating in a deferred compensation plan as defined in §457 of the Internal Revenue Code that is administered by the state deferred compensation plan, or the District.

403(b) Plan – Tax Sheltered Annuity (TSA)

The District offers a tax deferred annuity plan for its employees. The plan permits participants to defer a portion of their salary until future years under one type of deferral: elective deferrals (employee contribution)

The District complies with IRS regulations that require school districts to have a written plan to include participating investment companies, types of investments, loans, transfers, and various requirements. The plan is administered by TPA Consulting, Inc. The plan assets are assets of

the District employees, not the school district, and are therefore not reflected on these financial statements.

NOTE 16: TERMINATION BENEFITS

Compensated Absences

Compensated Absences

Employees earn sick leave at a rate of up to 12 days per year up to a maximum of one contract year.

Under the provisions of RCW 28A.400.210, sick leave accumulated by district employees is reimbursed at death or retirement at the rate of one day for each four days of accrued leave, limited to 180 accrued days. This chapter also provides for an annual buy out of an amount up to the maximum annual accumulation of 12 days. For buyout purposes employees may accumulate such leave to a maximum of 192 days, including the annual accumulation, as of December 31 of each year.

These expenditures are recorded when paid, except termination sick leave that is accrued upon death, retirement, or upon termination provided the employee is at least 55 years of age and has sufficient years of service. Vested sick leave was computed using the termination payment method.

Vacation pay, including benefits, that is expected to be liquidated with expendable available financial resources is reported as expenditures and a fund liability of the governmental fund that will pay it.

The total compensated absences for the time period ending August 31, 2017 is \$2,278,174.80.

No unrecorded liability exists for other employee benefits.

Franklin Pierce School District No. 402

Schedule of Long-Term Liabilities

For the Year Ended August 31, 2017

Description	Beginning Outstanding Debt September 1, 2016	Amount Issued / Increased	Amount Redeemed / Decreased	Ending Outstanding Debt August 31, 2017	Amount Due Within One Year
Voted Debt					
Voted Bonds	6,055,000.00	71,200,000.00	3,020,000.00	74,235,000.00	3,035,000.00
LOCAL Program Proceeds Issued in Lieu of Bonds	0.00	0.00	0.00	0.00	0.00
Non-Voted Debt and Liabilities					
Non-Voted Bonds	5,041,800.00	0.00	0.00	5,041,800.00	5,041,800.00
LOCAL Program Proceeds	0.00	0.00	0.00	0.00	0.00
Capital Leases	0.00	0.00	0.00	0.00	0.00
Contracts Payable	0.00	0.00	0.00	0.00	0.00
Non-Cancellable Operating Leases	0.00	0.00	0.00	0.00	0.00
Claims & Judgements	0.00	0.00	0.00	0.00	0.00
Compensated Absences	2,086,623.54	191,551.26	0.00	2,278,174.80	540,952.54
Long-Term Notes	0.00	0.00	0.00	0.00	0.00
Anticipation Notes Payable	0.00	0.00	0.00	0.00	0.00
Lines of Credit	0.00	0.00	0.00	0.00	0.00
Other Non-Voted Debt	0.00	0.00	0.00	0.00	0.00
Other Liabilities					
Non-Voted Notes Not Recorded as Debt					
Net Pension Liabilities:	0.00	0.00	0.00	0.00	0.00
Net Pension Liabilities TRS 1	23,183,067.00	0.00	1,362,997.00	21,820,070.00	
Net Pension Liabilities TRS 2/3	9,401,184.00	0.00	2,703,929.00	6,697,255.00	
Net Pension Liabilities SERS 2/3	4,387,451.00	0.00	886,826.00	3,500,625.00	
Net Pension Liabilities PERS 1	5,608,889.00	31,837.00	0.00	5,640,726.00	
Total Long-Term Liabilities	55,764,014.54	71,423,388.26	7,973,752.00	119,213,650.80	8,617,752.54

Franklin Pierce School District #402
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Year Ending August 31, 2017

1	2	3	4	5	6	7	8	9	10
Federal Agency Name	Pass Through Agency	Federal Program Title	CFDA Number	Other Identification Number/Award Number	From Direct Awards	From Pass Through Awards	Total	Passed Through to Subrecipients	Foot note
US Department of Agriculture	WA OSPI	Child Nutrition Cluster							
		School Breakfast Program	10.553	Apportionment #619804 (Rev code 9898 61 0400 400)		946,474	946,474		
		National School Lunch Program - Cash Assistance	10.555	apportionment #6198 (rev code 9898 61 0000 0400)		2,780,942	2,780,942		
		National School Lunch Program - Non Cash Assistance Food Commodities	10.555	Revenue #9898 69 0200 400		318,183	318,183		3
		Subtotal Child Nutrition Cluster				4,045,599	4,045,599		
US Department of Agriculture	WA OSPI	Fresh Fruit and Vegetable Program	10.552	Apportionment #619801 (Rev code 9898 61 0100 400)		103,375	103,375		
	Office of State Treasurer	School & Roads Grants to State	10.665	Revenue #0001 55 0000 830		1,782	1,782		
		Total US Department of Agriculture				4,150,756	4,150,756		
US Department of Defense		JROTC	12.WA010083	Revenue #0079 52 0000 830	55,409	0	55,409		2
		Total US Department of Defense			55,409	0	55,409		
US Department of Education	WA OSPI	Title I Grants to Local Educational Agencies	84.010	Prog 5100 - Rev 5151 61 0000 850		1,758,793	1,758,793		4
		Special Education - Grants to State	84.027	Prog 2400 - Rev 2424 61 0000 850		1,371,532	1,371,532		
		Special Education - Safety Net	84.027	Prog 2404 Rev 2424 61 0400 850		126,419	126,419		
		Special Education - Preschool Grants	84.173	Prog 2401 Rev 2424 61 0100 850		42,258	42,258		
		Subtotal Special Education Cluster				1,540,209	1,540,209		
		Impact Aid	84.041	Revenue #0001 53 0000 830	7,468		7,468		
		Career and Technical Education - Basic Grants to States	84.048	Prog 3860 Rev 3838 61 6000 340		71,481	71,481		
		Career and Technical Education - Non Traditional Fields	84.048	Prog 38xx Rev 3838 61 0010 340		16,472	16,472		
		English Language Acquisition State Grants	84.365	Prog 64 - Rev 6464 61 0000 850		112,388	112,388		
		Supporting Effective Instruction State Grants	84.367	Prog 5203 - Rev 5252 61 0300 850		260,522	260,522		
	Office of Innovation and Improvement	Education Innovation and Research	84.411	Program 7975 Rev 0001 63 0000 850		92,365	92,365		
	Puget Sound ESD	Indian Education Grants to Local Educational Agencies	84.060	Indian Education Formula Grant	111,927		111,927		
		Total US Department of Education			119,395	3,852,230	3,971,625		
US Department of Health and Human Services	Health & Human Services	Drug Free Communities Support Program Grants	93.276	Prog 5206 - Rev 5252 61 0600 300	100,585		100,585		
	ESD 121	Head Start	93.600	Program 61 - Rev 6161 62 0000 850		848,421	848,421		
	Health Care Authority	Medical Assistance Program	93.778	Revenue #1001 63 0200 310		101,416	101,416		
	Pierce County Community Connections	Block Grants for Prevention and Treatment of Substance Abuse	93.959	Program 7950 Rev 0079 63 0500 300		67,354	67,354		
		Total US Department of Health and Human Services			100,585	1,017,191	1,117,776		
TOTAL FEDERAL AWARDS EXPENDED					275,389	9,020,177	9,295,566		

The Accompanying Notes to the Schedule of Expenditures of Federal Awards are an Integral Part of this Schedule.

The Accompanying Notes to the Schedule of Expenditures of Federal Awards are an Integral Part of this Schedule.

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

NOTE 1—BASIS OF ACCOUNTING

The Schedule of Expenditures of Federal Awards is prepared on the same basis of accounting as the Franklin Pierce School District's financial statements. The District uses the modified_accrual basis of accounting. Expenditures represent only the federally funded portions of the program. District records should be consulted to determine amounts expended or matched from non-federal sources.

NOTE 2—PROGRAM COSTS/MATCHING CONTRIBUTIONS

The amounts shown as current year expenses represent only the federal grant portion of the program costs. Entire program costs, including the (district)'s local matching share, may be more than shown. Such expenditures are recognized following, as applicable, either the cost principles in the OMB Circular A-87, Cost Principles for State, Local, and Indian Tribal Governments, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE 3—NONCASH AWARDS

The \$318,183 of commodities reported on the schedule for CFDA #10.555 is the market value of *commodities received by the District during the current year. The value is determined by the USDA.*

NOTE 4—SCHOOLWIDE PROGRAMS

The District operates a "schoolwide program" in five secondary buildings. Using federal funding, schoolwide programs are designed to upgrade an entire educational program within a school for all students, rather than limit services to certain targeted students. The following federal program amounts were expended by the District in its schoolwide program: Title I (84.010) \$1,758,793.

NOTE 5—FEDERAL INDIRECT RATE

The District used the federal restricted rate of 3.41%. The District has not elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

CORRECTIVE ACTION PLAN FOR FINDINGS REPORTED UNDER UNIFORM GUIDANCE

Franklin Pierce School District No. 402
Pierce County
September 1, 2016 through August 31, 2017

This schedule presents the corrective action planned by the District for findings reported in this report in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

Finding ref number: 2017-001	Finding caption: The District did not have adequate internal controls in place to ensure compliance with federal procurement and suspension and debarment requirements.
Name, address, and telephone of District contact person: Tammy Bigelow, Assistant Director of Business Services 315 S 129 th St. Tacoma, WA 98444 (253)298-3035	
Corrective action the auditee plans to take in response to the finding: <i>The District has policies and procedures in place for procurement and suspension debarment requirements, however we have implemented additional steps to ensure compliance based on the outcome of this audit.</i> <ul style="list-style-type: none"> • <i>We will verify that all suspension debarment documents are dated when printed.</i> • <i>We will verify that quotes are obtained and documented in the vendor files.</i> <i>We thank the auditors for working with us during the audit.</i>	
Anticipated date to complete the corrective action: 6/1/18	

Finding ref number: 2017-002	Finding caption: The District did not have adequate internal controls in place to ensure it complied with federal Title I grant requirements for qualification of paraprofessionals and schoolwide programs.
Name, address, and telephone of District contact person: Tammy Bigelow, Assistant Director of Business Services 315 S 129 th St. Tacoma, WA 98444 (253)298-3035	
Corrective action the auditee plans to take in response to the finding: <i>The District has policies and procedures in place for qualification of paraprofessionals. However, we have implemented an additional step to obtain diplomas for college graduates. The template for schoolwide plans was audited during the 15-16 CPR completed by OSPI with no noted issues. However, the District will ensure that the Learning Support Services will complete a final review of the schoolwide plans after they are received by Teaching and Learning and before they are finalized.</i>	
Anticipated date to complete the corrective action: When 18-19 schoolwide plans are submitted.	

ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the state's Constitution and is part of the executive branch of state government. The State Auditor is elected by the citizens of Washington and serves four-year terms.

We work with our audit clients and citizens to achieve our vision of government that works for citizens, by helping governments work better, cost less, deliver higher value, and earn greater public trust.

In fulfilling our mission to hold state and local governments accountable for the use of public resources, we also hold ourselves accountable by continually improving our audit quality and operational efficiency and developing highly engaged and committed employees.

As an elected agency, the State Auditor's Office has the independence necessary to objectively perform audits and investigations. Our audits are designed to comply with professional standards as well as to satisfy the requirements of federal, state, and local laws.

Our audits look at financial information and compliance with state, federal and local laws on the part of all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits of state agencies and local governments as well as [fraud](#), state [whistleblower](#) and [citizen hotline](#) investigations.

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Contact information for the State Auditor's Office	
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