



**Office of the Washington State Auditor**  
**Pat McCarthy**

**Financial Statements and Federal Single Audit  
Report**

**Bellingham School District No. 501**

**For the period September 1, 2018 through August 31, 2019**

**Published April 2, 2020**

**Report No. 1025972**





**Office of the Washington State Auditor  
Pat McCarthy**

April 2, 2020

Board of Directors  
Bellingham School District No. 501  
Bellingham, Washington

**Report on Financial Statements and Federal Single Audit**

Please find attached our report on Bellingham School District No. 501's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the District's financial condition.

Sincerely,

Pat McCarthy  
State Auditor  
Olympia, WA

## TABLE OF CONTENTS

Schedule of Findings and Questioned Costs.....	4
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards.....	6
Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance in Accordance With the Uniform Guidance .....	9
Independent Auditor's Report on Financial Statements.....	12
Financial Section.....	16
About the State Auditor's Office.....	56

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS

### **Bellingham School District No. 501** **September 1, 2018 through August 31, 2019**

#### **SECTION I – SUMMARY OF AUDITOR’S RESULTS**

The results of our audit of Bellingham School District No. 501 are summarized below in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

#### **Financial Statements**

We issued an unmodified opinion on the fair presentation of the District’s financial statements in accordance with its regulatory basis of accounting. Separately, we issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because the financial statements are prepared using a basis of accounting other than GAAP.

##### **Internal Control over Financial Reporting:**

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the District.

#### **Federal Awards**

##### **Internal Control over Major Programs:**

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the District's compliance with requirements applicable to each of its major federal programs.

We reported no findings that are required to be disclosed in accordance with 2 CFR 200.516(a).

### **Identification of Major Federal Programs**

The following programs were selected as major programs in our audit of compliance in accordance with the Uniform Guidance.

<u>CFDA No.</u>	<u>Program or Cluster Title</u>
84.027	Special Education Cluster (IDEA) – Special Education Grants to States
84.173	Special Education Cluster (IDEA) – Special Education Preschool Grants

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by the Uniform Guidance, was \$750,000.

The District qualified as a low-risk auditee under the Uniform Guidance.

### **SECTION II – FINANCIAL STATEMENT FINDINGS**

None reported.

### **SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

None reported.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

**Bellingham School District No. 501  
September 1, 2018 through August 31, 2019**

Board of Directors  
Bellingham School District No. 501  
Bellingham, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Bellingham School District No. 501, as of and for the year ended August 31, 2019, and the related notes to the financial statements, which collectively comprise the District's financial statements, and have issued our report thereon dated March 18, 2020.

We issued an unmodified opinion on the fair presentation of the District's financial statements in accordance with its regulatory basis of accounting. We issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because, as described in Note 1, the *Accounting Manual for Public School Districts in the State of Washington* does not require the District to prepare the government-wide statements presenting the financial position and changes in financial position of its governmental activities as required by GAAP. The effects on the financial statements of the variances between the basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

**INTERNAL CONTROL OVER FINANCIAL REPORTING**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's

internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of the District's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However,

this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

A handwritten signature in black ink that reads "Pat McCarthy". The signature is written in a cursive, flowing style.

Pat McCarthy

State Auditor

Olympia, WA

March 18, 2020



**INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE FOR  
EACH MAJOR FEDERAL PROGRAM AND REPORT ON  
INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE  
WITH THE UNIFORM GUIDANCE**

**Bellingham School District No. 501  
September 1, 2018 through August 31, 2019**

Board of Directors  
Bellingham School District No. 501  
Bellingham, Washington

**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL  
PROGRAM**

We have audited the compliance of Bellingham School District No. 501, with the types of compliance requirements described in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the District’s major federal programs for the year ended August 31, 2019. The District’s major federal programs are identified in the accompanying Schedule of Findings and Questioned Costs.

**Management’s Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

**Auditor’s Responsibility**

Our responsibility is to express an opinion on compliance for each of the District’s major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements

referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination on the District's compliance.

### **Opinion on Each Major Federal Program**

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2019.

## **REPORT ON INTERNAL CONTROL OVER COMPLIANCE**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program in order to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Purpose of this Report**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

A handwritten signature in black ink that reads "Pat McCarthy". The signature is written in a cursive, flowing style.

Pat McCarthy

State Auditor

Olympia, WA

March 18, 2020

# INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

## **Bellingham School District No. 501 September 1, 2018 through August 31, 2019**

Board of Directors  
Bellingham School District No. 501  
Bellingham, Washington

### **REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of Bellingham School District No. 501, as of and for the year ended August 31, 2019, and the related notes to the financial statements, which collectively comprise the District's financial statements, as listed on page 16.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of state law and the *Accounting Manual for Public School Districts in the State of Washington* (Accounting Manual) described in Note 1. This includes determining that the basis of accounting is acceptable for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether

due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant account estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Unmodified Opinion on Regulatory Basis of Accounting (Accounting Manual)**

As described in Note 1, the District has prepared these financial statements to meet the financial reporting requirements of state law using accounting practices prescribed by the Accounting Manual. Those accounting practices differ from accounting principles generally accepted in the United States of America (GAAP). The difference in these accounting practices is also described in Note 1.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Bellingham School District No. 501, as of August 31, 2019, and the changes in financial position thereof for the year then ended in accordance with the basis of accounting described in Note 1.

### **Basis for Adverse Opinion on U.S. GAAP**

Auditing standards issued by the American Institute of Certified Public Accountants (AICPA) require auditors to formally acknowledge when governments do not prepare their financial statements, intended for general use, in accordance with GAAP. GAAP requires presentation of government-wide financial statements to display the financial position and changes in financial position of its governmental activities.

As described in Note 1, the Accounting Manual does not require the District to prepare the government-wide financial statements, and consequently such amounts have not been determined or presented. We are therefore required to issue an adverse opinion on whether the financial statements are presented fairly, in all material respects, in accordance with GAAP.

## **Adverse Opinion on U.S. GAAP**

The financial statements referred to above were not intended to, and in our opinion they do not, present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Bellingham School District No. 501, as of August 31, 2019, or the changes in financial position or cash flows thereof for the year then ended, due to the significance of the matter discussed in the above “Basis for Adverse Opinion on U.S. GAAP” paragraph.

## **Other Matters**

### ***Supplementary and Other Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements taken as a whole. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The Schedule of Long-Term Liabilities is presented for purposes of additional analysis, as required by the prescribed Accounting Manual. These schedules are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements, and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

## **OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 18, 2020 on our consideration of the District’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report

is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Pat McCarthy". The signature is written in a cursive, flowing style.

Pat McCarthy

State Auditor

Olympia, WA

March 18, 2020

## **FINANCIAL SECTION**

### **Bellingham School District No. 501 September 1, 2018 through August 31, 2019**

#### **FINANCIAL STATEMENTS**

Balance Sheet – Governmental Funds – 2019

Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental  
Funds – 2019

Statement of Net Position – Fiduciary Funds – 2019

Statement of Changes in Fiduciary Net Position – Fiduciary Funds – 2019

Notes to Financial Statements – 2019

#### **SUPPLEMENTARY AND OTHER INFORMATION**

Schedule of Long-Term Liabilities – 2019

Schedule of Expenditures of Federal Awards – 2019

Notes to the Schedule of Expenditures of Federal Awards – 2019



## Balance Sheet

## Governmental Funds

August 31, 2019

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
<b>ASSETS:</b>							
Cash and Cash Equivalents	2,302,078.61	258,906.62	27,866.98	3,141,565.28	410.38	0.00	5,730,827.87
Minus Warrants Outstanding	-2,134,472.91	-32,866.67	0.00	-2,624,151.00	0.00	0.00	-4,791,490.58
Taxes Receivable	11,167,470.97		10,382,309.33	4,920,916.06	12,132.62		26,482,828.98
Due From Other Funds	786,988.92	46,149.93	0.00	5,467.00	0.00	0.00	838,605.85
Due From Other Governmental Units	644,336.23	0.00	0.00	67,061.71	0.00	0.00	711,397.94
Accounts Receivable	180,163.29	646.64	0.00	0.00	0.00	0.00	180,809.93
Interfund Loans Receivable	0.00			0.00			0.00
Accrued Interest Receivable	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Inventory	148,288.04	0.00		0.00			148,288.04
Prepaid Items	637,658.70	0.00			0.00	0.00	637,658.70
Investments	17,713,137.62	700,986.11	9,739,882.11	50,707,705.65	1,150,949.90	0.00	80,012,661.39
Investments/Cash With Trustee	0.00		0.00	0.00	0.00	0.00	0.00
Investments-Deferred Compensation	0.00			0.00			0.00
Self-Insurance Security Deposit	0.00						0.00
<b>TOTAL ASSETS</b>	<b>31,445,649.47</b>	<b>973,822.63</b>	<b>20,150,058.42</b>	<b>56,218,564.70</b>	<b>1,163,492.90</b>	<b>0.00</b>	<b>109,951,588.12</b>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>							
Deferred Outflows of Resources - Other	0.00		0.00	0.00	0.00		0.00
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>
<b>TOTAL ASSETS AND DEFERRED OUTFLOW OF RESOURCES</b>	<b>31,445,649.47</b>	<b>973,822.63</b>	<b>20,150,058.42</b>	<b>56,218,564.70</b>	<b>1,163,492.90</b>	<b>0.00</b>	<b>109,951,588.12</b>
<b>LIABILITIES:</b>							
Accounts Payable	1,045,571.86	18,604.47	0.00	4,126,775.86	0.00	0.00	5,190,952.19
Contracts Payable Current	0.00	0.00		0.00	0.00	0.00	0.00
Accrued Interest Payable			0.00				0.00
Accrued Salaries	487,257.79	0.00		0.00			487,257.79

The accompanying notes are an integral part of this financial statement.

Balance Sheet

Governmental Funds

August 31, 2019

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
<b>LIABILITIES:</b>							
Payroll Deductions and Taxes Payable	129,080.30	102.97		333.12			129,516.39
Due To Other Governmental Units	68.55	0.00		0.00	0.00	0.00	68.55
Deferred Compensation Payable	0.00			0.00			0.00
Estimated Employee Benefits Payable	309,450.49						309,450.49
Due To Other Funds	51,469.99	9,653.05	0.00	777,335.87	0.00	0.00	838,458.91
Interfund Loans Payable	0.00		0.00	0.00	0.00		0.00
Deposits	0.00	0.00		0.00			0.00
Unearned Revenue	46,247.20	0.00	0.00	0.00	0.00		46,247.20
Matured Bonds Payable			0.00				0.00
Matured Bond Interest Payable			0.00				0.00
Arbitrage Rebate Payable	0.00		0.00	0.00	0.00		0.00
<b>TOTAL LIABILITIES</b>	<b>2,069,146.18</b>	<b>28,360.49</b>	<b>0.00</b>	<b>4,904,444.85</b>	<b>0.00</b>	<b>0.00</b>	<b>7,001,951.52</b>
<b>DEFERRED INFLOWS OF RESOURCES:</b>							
Unavailable Revenue	667,161.36	177,639.37	0.00	0.00	0.00	0.00	844,800.73
Unavailable Revenue - Taxes Receivable	11,167,470.97		10,382,309.33	4,920,916.06	12,132.62		26,482,828.98
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>11,834,632.33</b>	<b>177,639.37</b>	<b>10,382,309.33</b>	<b>4,920,916.06</b>	<b>12,132.62</b>	<b>0.00</b>	<b>27,327,629.71</b>
<b>FUND BALANCE:</b>							
Nonspendable Fund Balance	785,947.00	0.00	0.00	0.00	0.00	0.00	785,947.00
Restricted Fund Balance	1,086,978.00	767,822.77	9,767,749.09	41,918,205.42	1,151,360.28	0.00	54,692,115.56
Committed Fund Balance	0.00	0.00	0.00	3,906,051.68	0.00	0.00	3,906,051.68
Assigned Fund Balance	781,358.00	0.00	0.00	568,946.69	0.00	0.00	1,350,304.69
Unassigned Fund Balance	14,887,587.96	0.00	0.00	0.00	0.00	0.00	14,887,587.96
<b>TOTAL FUND BALANCE</b>	<b>17,541,870.96</b>	<b>767,822.77</b>	<b>9,767,749.09</b>	<b>46,393,203.79</b>	<b>1,151,360.28</b>	<b>0.00</b>	<b>75,622,006.89</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES, AND FUND BALANCE</b>	<b>31,445,649.47</b>	<b>973,822.63</b>	<b>20,150,058.42</b>	<b>56,218,564.70</b>	<b>1,163,492.90</b>	<b>0.00</b>	<b>109,951,588.12</b>

The accompanying notes are an integral part of this financial statement.

## Statement of Revenues, Expenditures, and Changes in Fund Balance

## Governmental Funds

For the Year Ended August 31, 2019

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
<b>REVENUES:</b>							
Local	31,778,468.58	1,363,555.54	18,909,087.22	13,509,473.39	1,026,531.56		66,587,116.29
State	130,233,132.18		2,224.02	7,257,015.92	568,805.62		138,061,177.74
Federal	8,245,086.44		53,019.98	0.00	0.00		8,298,106.42
Other	475,638.02			0.00	0.00	0.00	475,638.02
<b>TOTAL REVENUES</b>	<b>170,732,325.22</b>	<b>1,363,555.54</b>	<b>18,964,331.22</b>	<b>20,766,489.31</b>	<b>1,595,337.18</b>	<b>0.00</b>	<b>213,422,038.47</b>
<b>EXPENDITURES:</b>							
<b>CURRENT:</b>							
Regular Instruction	95,171,325.71						95,171,325.71
Special Education	23,998,186.15						23,998,186.15
Vocational Education	5,793,425.45						5,793,425.45
Skill Center	0.00						0.00
Compensatory Programs	9,510,823.01						9,510,823.01
Other Instructional Programs	1,412,876.99						1,412,876.99
Community Services	1,176,477.68						1,176,477.68
Support Services	26,632,055.52						26,632,055.52
Student Activities/Other		1,310,223.68				0.00	1,310,223.68
<b>CAPITAL OUTLAY:</b>							
Sites				9,923,729.86			9,923,729.86
Building				37,165,098.36			37,165,098.36
Equipment				328,960.78			328,960.78
Instructional Technology				10,639,110.51			10,639,110.51
Energy				0.00			0.00
Transportation Equipment					528,589.61		528,589.61
Sales and Lease				0.00			0.00
Other	423,327.35						423,327.35
<b>DEBT SERVICE:</b>							
Principal	0.00		5,650,000.00	0.00	0.00		5,650,000.00
Interest and Other Charges	0.00		10,050,170.79	0.00	0.00		10,050,170.79
Bond/Levy Issuance				100.00	0.00		100.00
<b>TOTAL EXPENDITURES</b>	<b>164,118,497.86</b>	<b>1,310,223.68</b>	<b>15,700,170.79</b>	<b>58,056,999.51</b>	<b>528,589.61</b>	<b>0.00</b>	<b>239,714,481.45</b>
<b>REVENUES OVER (UNDER) EXPENDITURES</b>	<b>6,613,827.36</b>	<b>53,331.86</b>	<b>3,264,160.43</b>	<b>-37,290,510.20</b>	<b>1,066,747.57</b>	<b>0.00</b>	<b>-26,292,442.98</b>
<b>OTHER FINANCING SOURCES (USES):</b>							

The accompanying notes are an integral part of this financial statement.

Statement of Revenues, Expenditures, and Changes in Fund Balance

Governmental Funds

For the Year Ended August 31, 2019

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
<b>OTHER FINANCING SOURCES (USES):</b>							
Bond Sales & Refunding Bond Sales	0.00		0.00	500,000.00	0.00		500,000.00
Long-Term Financing	0.00			0.00	0.00		0.00
Transfers In	1,366,566.53		0.00	0.00	0.00		1,366,566.53
Transfers Out (GL 536)	0.00		0.00	-1,366,566.53	0.00	0.00	-1,366,566.53
Other Financing Uses (GL 535)	0.00		0.00	0.00	0.00		0.00
Other	127,860.01		0.00	436,095.38	0.00		563,955.39
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>1,494,426.54</b>		<b>0.00</b>	<b>-430,471.15</b>	<b>0.00</b>	<b>0.00</b>	<b>1,063,955.39</b>
<b>EXCESS OF REVENUES/OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES</b>	<b>8,108,253.90</b>	<b>53,331.86</b>	<b>3,264,160.43</b>	<b>-37,720,981.35</b>	<b>1,066,747.57</b>	<b>0.00</b>	<b>-25,228,487.59</b>
<b>BEGINNING TOTAL FUND BALANCE</b>	<b>9,433,617.06</b>	<b>714,490.91</b>	<b>6,503,588.66</b>	<b>84,114,185.14</b>	<b>84,612.71</b>	<b>0.00</b>	<b>100,850,494.48</b>
Prior Year(s) Corrections or Restatements	0.00	0.00	0.00	0.00	0.00	0.00	0.00
<b>ENDING TOTAL FUND BALANCE</b>	<b>17,541,870.96</b>	<b>767,822.77</b>	<b>9,767,749.09</b>	<b>46,393,203.79</b>	<b>1,151,360.28</b>	<b>0.00</b>	<b>75,622,006.89</b>

The accompanying notes are an integral part of this financial statement.

Statement Of Fiduciary Net Position

August 31, 2023

	Private Purpose Trust	Other Trust
<b>ASSETS:</b>		
Imprest Cash	0.00	0.00
Cash On Hand	0.00	0.00
Cash On Deposit with Cty Treas	1,079.35	0.00
Minus Warrants Outstanding	-632.41	0.00
Due From Other Funds	0.00	0.00
Accounts Receivable	0.00	0.00
Accrued Interest Receivable	0.00	0.00
Investments	30,000.00	0.00
Investments/Cash With Trustee	0.00	0.00
Other Assets	0.00	
Capital Assets, Land	0.00	
Capital Assets, Buildings	0.00	
Capital Assets, Equipment	0.00	0.00
Accum Depreciation, Buildings	0.00	
Accum Depreciation, Equipment	0.00	0.00
<b>TOTAL ASSETS</b>	<b>30,446.94</b>	<b>0.00</b>
<b>LIABILITIES:</b>		
Accounts Payable	300.00	0.00
Due To Other Funds	146.94	0.00
<b>TOTAL LIABILITIES</b>	<b>446.94</b>	<b>0.00</b>
<b>NET POSITION:</b>		
<b>Held in trust for:</b>		
Held In Trust For Intact Trust Principal	30,000.00	0.00
Held In Trust For Private Purposes	0.00	
Held In Trust For Pension Or Other Post-Employment Benefits		0.00
Held In Trust For Other Purposes	0.00	0.00
<b>TOTAL NET POSITION</b>	<b>30,000.00</b>	<b>0.00</b>

The accompanying notes are an integral part of this financial statement.

## Statement of Changes in Fiduciary Net Position

## Fiduciary Funds

For the Year Ended August 31, 2019

		Private Purpose Trust	Other Trust
<b>ADDITIONS:</b>			
<b>Contributions:</b>			
Private Donations		15,588.40	0.00
Employer			0.00
Members			0.00
Other		0.00	0.00
<b>TOTAL CONTRIBUTIONS</b>		<b>15,588.40</b>	<b>0.00</b>
<b>Investment Income:</b>			
Net Appreciation (Depreciation) in Fair Value		0.00	0.00
Interest and Dividends		572.41	0.00
Less Investment Expenses		0.00	0.00
Net Investment Income		572.41	0.00
<b>Other Additions:</b>			
Rent or Lease Revenue		0.00	0.00
Total Other Additions		0.00	0.00
<b>TOTAL ADDITIONS</b>		<b>16,160.81</b>	<b>0.00</b>
<b>DEDUCTIONS:</b>			
Benefits			0.00
Refund of Contributions		0.00	0.00
Administrative Expenses		0.00	0.00
Scholarships		572.41	
Other		24,272.60	0.00
<b>TOTAL DEDUCTIONS</b>		<b>24,845.01</b>	<b>0.00</b>
Net Increase (Decrease)		-8,684.20	0.00
Net Position--Prior Year August Beginning		38,684.20	0.00
Prior Year F-196 Manual Revision		0.00	0.00
Net Position - Total		38,684.20	0.00
Prior Year(s) Corrections or Restatements		0.00	0.00
<b>NET POSITION--ENDING</b>		<b>30,000.00</b>	<b>0.00</b>

The accompanying notes are an integral part of this financial statement.

**Bellingham School District No. 501**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**September 1, 2018 through August 31, 2019**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (SSAP)**

The Bellingham School District is a municipal corporation organized pursuant to Title 28A of the Revised Code of Washington (RCW) for the purposes of providing public school services to students in Grades K–12. Oversight responsibility for the District’s operations is vested with the independently elected board of directors. Management of the District is appointed by and is accountable to the board of directors. Fiscal responsibility, including budget authority and the power to set fees, levy property taxes, and issue debt consistent with provisions of state statutes, also rests with the board of directors.

The District presents governmental fund financial statements and related notes on the modified accrual basis of accounting in accordance with the Accounting Manual for Public School Districts in the State of Washington, issued jointly by the State Auditor’s Office and the Superintendent of Public Instruction by the authority of RCW 43.09.200, RCW 28A.505.140, RCW 28A.505.010(1) and RCW 28A.505.020. This manual prescribes a financial reporting framework that differs from generally accepted accounting principles (GAAP) in the following manner:

- (1) Districtwide statements, as defined in GAAP, are not presented.
- (2) A Schedule of Long-Term Liabilities is presented as supplementary information.
- (3) Supplementary information required by GAAP is not presented.
- (4) Property Taxes collected after the end of the fiscal period are not considered available for revenue accrual as described below.

**Fund Accounting**

Financial transactions of the District are reported in individual funds. Each fund uses a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures (or expenses) as appropriate. All funds are considered major funds. The various funds in the report are grouped into governmental (and fiduciary) funds as follows:

***Governmental Funds***

**General Fund**

This fund is used to account for all expendable financial resources, except for those that are required to be accounted for in another fund. In keeping with the principle of having as few funds as are necessary, activities such as food services, maintenance, data processing, printing, and student transportation are included in the General Fund.

**Capital Projects Funds**

These funds account for financial resources that are to be used for the construction or acquisition of major capital assets. There are two funds that are considered to be of the capital projects fund type: the Capital Projects Fund and the Transportation Vehicle Fund.

Capital Projects Fund - This fund is used to account for resources set aside for the acquisition and construction of major capital assets such as land and buildings.

Transportation Vehicle Fund - This fund is used to account for the purchase, major repair, rebuilding, and debt service expenditures that relate to pupil transportation equipment.

#### Debt Service Fund

This fund is used to account for the accumulation of resources for and the payment of matured general long-term debt principal and interest.

#### Special Revenue Fund

In Washington State, the only allowable special revenue fund for school districts is the Associated Student Body (ASB) Fund. This fund is accounted for in the District's financial statements as the financial resources legally belong to the District. As a special revenue fund, amounts within the ASB Fund may only be used for those purposes that relate to the operation of the Associated Student Body of the District.

#### ***Fiduciary Funds***

Fiduciary funds include pension and other employee benefit trust funds, private-purpose trust funds, and agency funds, and are used to account for assets that are held in trust by the District in a trustee and agency capacity.

#### Private-Purpose Trust Fund

This fund is used to account for resources that are legally held in trust by the District. The trust agreement details whether principal and interest may both be spent, or whether only interest may be spent. Money from a Private-Purpose Trust Fund may not be used to support the District's programs, and may be used to benefit individuals, private organizations, or other governments.

#### **Measurement focus, basis of accounting and fund financial statement presentation**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are measurable and available. Revenues are considered "measurable" if the amount of the transaction can be readily determined. Revenues are considered "available" when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year-end. Categorical program claims and interdistrict billings are measurable and available and are accrued. Property taxes not collected by the fiscal year end are measurable and recorded as a receivable; however, the receivable is not considered available of revenue accrual, but is recorded as a deferred inflow of resources.

Expenditures are recognized under the modified accrual basis of accounting when the related fund liability is incurred, except for unmatured principal and interest on long-term debt which are recorded when due. Purchases of capital assets are expensed during the year of acquisition. For federal grants, the recognition of expenditures is dependent on the obligation date. (Obligation means a purchase order has



been issued, contracts have been awarded, or goods and/or services have been received.)

## **Budgets**

Chapter 28A.505 RCW and Chapter 392-123 Washington Administrative Code (WAC) mandate school district budget policies and procedures. The board adopts annual appropriated budgets for all governmental funds. These budgets are appropriated at the fund level. The budget constitutes the legal authority for expenditures at that level. Appropriations lapse at the end of the fiscal period.

Budgets are adopted on the same modified accrual basis as used for financial reporting. Fund balance is budgeted as available resources and, under statute, may not be negative, unless the District enters into binding conditions with state oversight pursuant to RCW 28A.505.110.

**The government's policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.**

The District receives state funding for specific categorical education-related programs. Amounts that are received for these programs that are not used in the current fiscal year may be carried forward into the subsequent fiscal year, where they may be used only for the same purpose as they were originally received. When the District has such carryover, those funds are expended before any amounts received in the current year are expended.

Additionally, the District has other restrictions placed on its financial resources. When expenditures are recorded for purposes for which a restriction or commitment of fund balance is available, those funds that are restricted or committed to that purpose are considered first before any unrestricted or unassigned amounts are expended.

**The government's fund balance classifications policies and procedures.**

The District classifies ending fund balance for its governmental funds into five categories.

Non-spendable Fund Balance - The amounts reported as Non-spendable are resources of the District that are not in spendable format. They are either non-liquid resources such as inventory or prepaid items, or the resources are legally or contractually required to be maintained intact.

Restricted Fund Balance - Amounts that are reported as Restricted are those resources of the District that have had a legal restriction placed on their use either from statute, WAC, or other legal requirements that are beyond the control of the board of directors. Restricted fund balance includes anticipated recovery of revenues that have been received but are restricted as to their usage.

Committed Fund Balance - Amounts that are reported as Committed are those resources of the District that have had a limitation placed upon their usage by formal action of the District's board of directors. Commitments are made either through a formal adopted board resolution or are related to a school board policy. Commitments may only be changed when the resources are used for the intended purpose or the limitation is removed by a subsequent formal action of the board of directors.

Assigned Fund Balance - In the General Fund, amounts that are reported as Assigned are those resources that the District has set aside for specific purposes. These accounts reflect tentative management plans for future financial resource use such as the replacement of equipment or the assignment of resources for contingencies. Assignments reduce the amount reported as Unassigned Fund Balance, but may not reduce that balance below zero.

In other governmental funds, Assigned fund balance represents a positive ending spendable fund balance once all restrictions and commitments are considered. These resources are only available for expenditure in that fund and may not be used in any other fund without formal action by the District's board of directors and as allowed by statute.

The senior administration of the school district are the only persons who have the authority to create Assignments of fund balance.

Unassigned Fund Balance - In the General Fund, amounts that are reported as Unassigned are those net spendable resources of the District that are not otherwise Restricted, Committed, or Assigned, and may be used for any purpose within the General Fund.

In other governmental funds, Unassigned fund balance represents a deficit ending spendable fund balance once all restrictions and commitments are considered.

A negative Unassigned fund balance means that the legal restrictions and formal commitments of the District exceed its currently available resources.

## **Cash and Cash Equivalents**

All of the District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

## **Inventory**

Oil inventories are valued at cost, using the first-in, first-out (FIFO) method. Food Services inventories are valued at cost, using the rolling average cost method. The consumption method of inventory is used, which charges inventory as an expenditure when it is consumed. A portion of fund balance, representing inventory, is considered Non-spendable. Such reserves for inventory indicate that a portion of net current assets is set aside to replace or increase the inventory. USDA commodity inventory consists of food donated by the United States Department of Agriculture. It is valued at the prices paid by the USDA for the commodities plus processing fees.

## **NOTE 2: DEPOSITS AND INVESTMENTS**

The Whatcom County Treasurer is the *ex officio* treasurer for the District and holds all accounts of the District. The District directs the County Treasurer to invest those financial resources of the District that the District has determined are not needed to meet the current financial obligations of the District.

The district's deposits and certificates of deposit are entirely covered by federal depository insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

All of the District's investments during the year and at year-end were insured or registered and held by the District or its agent in the District's name.

Washington State statutes authorize the district to invest in the following types of securities:

- Certificates, notes, or bonds of the United States, its agencies, or any corporation wholly owned by the government of the United States,
- Obligations of government-sponsored corporations which are eligible as collateral for advances to member banks as determined by the Board of Governors of the Federal Reserve System,
- Bankers' acceptances purchased on the secondary market,
- Repurchase agreements for securities listed in the three items above, provided that the transaction is structured so that the public treasurer obtains control over the underlying securities,
- Investment deposits with qualified public depositories,
- Washington State Local Government Investment Pool, and
- County Treasurer Investment Pools

The District's investments as of August 31, 2019, are as follows:

Type of Investment	Bellingham School District investments	Investments held by the District as an agent for other organizations	Total
County Treasurer's Investment Pool	\$ 80,012,661	\$ 30,000	\$ 80,042,661

The district's participation in the Whatcom County Investment Pool is voluntary and the pool does not have a credit rating. The district reports its investment in the pool at the fair value amount, which is the same as the value of the pool per share. The fair value of the district's investment in the pool is measured using a net asset value (NAV) as determined by the pool. The pool maintains a weighted average maturity. The weighted average maturity, as of 08/31/2019, was 438 days.

### **NOTE 3: SIGNIFICANT CONTINGENT LIABILITIES**

#### **Arbitrage Rebate**

The Tax Reform Act of 1986 requires the District to rebate the earnings on the investment of bond and revenue anticipation note proceeds, in excess of their yield, to the federal government. This requirement is effective for the District's 2013 bonds totaling \$64,665,000, 2015 bonds totaling \$25,000,000, 2017 bonds totaling \$70,335,000 and 2018 bonds totaling \$50,000,000 as of August 31. Of the rebate, 90 percent is due and payable five years from the date bonds were issued and at five-year intervals thereafter. The remaining 10 percent is payable 60 days after they are retired. Because positive arbitrage can be offset against negative arbitrage, the rebatable amount fluctuates each year and may or may not be owed at the payment intervals. Because of the uncertainty of having to make this payment, the District is contingently liable for arbitrage rebate currently computed to total \$250,000 as of August 31, 2019.

### **NOTE 4: SIGNIFICANT EFFECTS OF SUBSEQUENT EVENTS**

On September 17, 2019, the district issued \$43,945,000 in Unlimited Tax General Obligation Bonds (the "Bonds").

The Bonds, in the par amount of \$43,945,000, plus a deposit of \$6,055,000 of original issue premium generated by the sale of the Bonds into the District's Capital Projects Fund (totaling \$50,000,000), were approved by a favorable vote at an election held on February 13, 2018. That election authorized \$155,000,000 of unlimited tax general obligation bonds. The Bonds is the second series of bonds to be issued for this authorization (See Note 10 for details). Additional premium generated from the sale of the Bonds paid \$192,733 in costs of issuance and provided a \$3,222 deposit to the Debt Service Fund.

On February 13, 2018 district voters approved the issuance of \$155 million in bonds. The 2018 bond proposal includes rebuilding of Alderwood, Parkview and Sunnyland elementary schools, improvements to safety and security, protecting and maintaining existing schools, providing long-term infrastructure and reader boards, making facility improvements such as new turf fields and improved sports facilities and completion of the remaining 2013 Bond projects.

### **NOTE 5: PENSION PLANS**

#### **General Information**

The Washington State Department of Retirement Systems (DRS), a department within the primary government of the state of Washington, prepares a stand-alone comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each pension plan. The pension plan's basic financial statement is accounted for using the accrual basis of accounting. The measurement date of the pension plans is June 30. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The school district is reporting the net pension liability in the notes and on the Schedule of Long-term Liabilities calculated as the district's proportionate allocation percentage multiplied by the total plan collective net pension liability.

Detailed information about the pension plans' fiduciary net position is available in the separately issued DRS CAFR. Copies of the report may be obtained by contacting the Washington State Department of Retirement Systems, P.O. Box 48380, Olympia, WA 98504-8380; or online at <http://www.drs.wa.gov/administrations/annual-report>.

## Membership Participation

Substantially all school district full-time and qualifying part-time employees participate in one of the following three contributory, multi-employer, cost-sharing statewide retirement systems managed by DRS: Teachers' Retirement System (TRS), Public Employees' Retirement System (PERS) and School Employees' Retirement System (SERS).

Membership participation by retirement plan as of June 30, 2019, was as follows:

Plan	Retirees and Beneficiaries Receiving Benefits	Inactive Plan Members Entitled to but not yet Receiving Benefits	Active Plan Members
PERS 1	45,792	401	1,535
SERS 2	10,072	6,175	28,494
SERS 3	10,007	8,983	35,746
TRS 1	32,645	120	349
TRS 2	5,874	2,779	21,788
TRS 3	13,745	8,675	55,733

## Membership & Plan Benefits

Certificated employees are members of TRS. Classified employees are members of PERS (if Plan 1) or SERS. Plan 1 under the TRS and PERS programs are defined benefit pension plans whose members joined the system on or before September 30, 1977. TRS 1 and PERS 1 are closed to new entrants.

TRS is a cost-sharing multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component. TRS eligibility for membership requires service as a certificated public school employee working in an instructional, administrative or supervisory capacity.

TRS is comprised of three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

TRS Plan 1 provides retirement, disability and death benefits. TRS 1 members were vested after the completion of five years of eligible service. Retirement benefits are determined as two percent of the average final compensation (AFC), for each year of service credit, up to a maximum of 60 percent, divided by twelve. The AFC is the total earnable compensation for the two consecutive highest-paid fiscal years, divided by two. Members are eligible for retirement at any age after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. Other benefits include temporary and permanent disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

TRS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the average final compensation (AFC) per year of service for Plan 2 members and one percent of AFC for Plan 3 members. The AFC is the monthly average of the 60 consecutive highest-paid service credit months. There is no cap on years of service credit. Members are eligible for normal retirement at the age of 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. TRS Plan 2/3 members, who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a reduced benefit.

The benefit is reduced by a factor that varies according to age, for each year before age 65. TRS Plan 2/3 members who have 30 or more years of service credit, were hired prior to May 1, 2013, and are at least 55 years old, can retire under one of two provisions: With a benefit that is reduced by three percent for each year before age 65; or with a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules.

TRS Plan 2/3 members hired on or after May 1, 2013 have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service. TRS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit.

Other benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the Consumer Price Index), capped at three percent annually and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

PERS Plan 1 provides retirement, disability and death benefits. PERS 1 members were vested after the completion of five years of eligible service. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service.

Members retiring from inactive status prior to the age of 65 may receive actuarially reduced benefits. PERS Plan 1 retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

SERS is a cost-sharing multiple-employer retirement system comprised of two separate plans for membership purposes. SERS Plan 2 is a defined benefit plan and SERS Plan 3 is a defined benefit plan with a defined contribution component. SERS members include classified employees of school districts and educational service districts.

SERS is reported as two separate plans for accounting purposes: Plan 2/3 and Plan 3. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members.

Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

SERS provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service for Plan 2 and one percent of AFC for Plan 3. The AFC is the monthly average of the member's 60 highest-paid consecutive service months before retirement, termination or death. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. SERS members, who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a reduced benefit.

The benefit is reduced by a factor that varies according to age, for each year before age 65. SERS members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions, if hired prior to May 2, 2013: With a benefit that is reduced by three percent for each year before age 65; or with a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules.

SERS members hired on or after May 1, 2013, have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service. SERS retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the Consumer Price Index), capped at three percent annually and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

## **Plan Contributions**

The employer contribution rates for PERS, TRS, and SERS (Plans 1, 2, and 3) and the TRS and SERS Plan 2 employee contribution rates are established by the Pension Funding Council based upon the rates set by the Legislature. The methods used to determine the contribution requirements are established under chapters 41.34 and 41.40 RCW for PERS, 41.34 and 41.35 RCW for SERS, and 41.32 and 41.34 RCW for TRS. Employers do not contribute to the defined contribution portions of TRS Plan 3 or SERS Plan 3. Under current law the employer must contribute 100 percent of the employer-required contribution. The employee contribution rate for Plan 1 in PERS and TRS is set by statute at six percent and does not vary from year to year.

The employer and employee contribution rates for the PERS plan are effective as of July 1. SERS and TRS contribution rates are effective as of September 1. The pension plan contribution rates (expressed as a percentage of covered payroll) for 2018 and 2019 are listed below:

<b>Pension Rates</b>			
	7/1/19 Rate	9/1/18 Rate	
<b>PERS 1</b>			
Member Contribution Rate	6.00%	6.00%	
Employer Contribution Rate	12.86%	12.83%	
<b>Pension Rates</b>			
	9/1/19 Rate	9/1/18 Rate	
<b>TRS 1</b>			
Member Contribution Rate	6.00%	6.00%	
Employer Contribution Rate	15.51%	15.41%	
<b>TRS 2</b>			
Member Contribution Rate	7.77%	7.06%	
Employer Contribution Rate	15.51%	15.41%	
<b>TRS 3</b>			
Member Contribution Rate	varies*	varies*	
Employer Contribution Rate	15.51%	15.41%	**
<b>SERS 2</b>			
Member Contribution Rate	8.25%	7.27%	
Employer Contribution Rate	13.19%	13.58%	
<b>SERS 3</b>			
Member Contribution Rate	varies*	varies*	
Employer Contribution Rate	13.19%	13.58%	**
<i>Note: The DRS administrative rate of .0018 is included in the employer rate.</i>			
* = Variable from 5% to 15% based on rate selected by the member.			
** = Defined benefit portion only.			



## The Collective Net Pension Liability

The collective net pension liabilities for the pension plans districts participated in are reported in the following tables.

The Net Pension Liability as of June 30, 2019:				
Dollars in Thousands	PERS 1	SERS 2/3	TRS 1	TRS 2/3
Total Pension Liability	\$11,696,634	\$6,352,843	\$8,355,496	\$16,545,194
Plan fiduciary net position	(\$7,851,279)	(\$6,118,345)	(\$5,879,693)	(\$15,942,660)
Participating employers' net pension liability	\$3,845,355	\$234,498	\$2,475,803	\$602,534
Plan fiduciary net position as a percentage of the total pension liability	67.12%	96.31%	70.37%	96.36%

## The School District's Proportionate Share of the Net Pension Liability (NPL)

At June 30, 2019, the school district reported a total liability of \$44,207,431 for its proportionate shares of the individual plans' collective net pension liability. Proportion of net pension liability is based on annual contributions for each of the employers participating in the DRS administered plans. At June 30, 2019, the district's proportionate share of each plan's net pension liability is reported below:

June 30, 2019	PERS 1	SERS 2/3	TRS 1	TRS 2/3
District's Annual Contributions	1,262,067	1,975,320	5,658,693	5,998,718
Proportionate Share of the Net Pension Liability	6,768,225	2,314,121	28,209,964	6,915,120

At June 30, 2019, the school district's percentage of the proportionate share of the collective net pension liability was as follows and the change in the allocation percentage from the prior period is illustrated below.

Allocation percentages	PERS 1	SERS 2/3	TRS 1	TRS 2/3
Current year proportionate share of the Net Pension Liability	0.176010%	0.986840%	1.139427%	1.147673%
Prior year proportionate share of the Net Pension Liability	0.168343%	0.984545%	1.145207%	1.153858%
Net difference percentage	0.007667%	0.002295%	-0.005780%	-0.006185%

## Actuarial Assumptions

Capital Market Assumptions (CMAs) and expected rates of return by asset class provided by the Washington State Investment Board. The Office of the State Actuary relied on the CMAs in the selection of the long-term expected rate of return for reporting purposes.

The total pension liabilities for TRS 1, TRS 2/3, PERS 1 and SERS 2/3 were determined by actuarial valuation as of June 30, 2018, with the results rolled forward to June 30, 2019, using the following actuarial assumptions, applied to all prior periods included in the measurement:

Inflation	2.75% total economic inflation, 3.50% salary inflation
Salary increases	In addition to the base 3.50% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
Investment rate of return	7.40%

## Mortality Rates

Mortality rates used in the plans were based on the RP-2000 Combined Healthy Table and Combined Disabled Table published by the Society of Actuaries. The Office of the State Actuary applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis, meaning members are assumed to receive additional mortality improvements in each future year, throughout their lifetime. The actuarial assumptions used in the June 30, 2018, valuation were based on the results of the 2007–2012 Experience Study and the 2017 Economic Experience Study. Additional assumptions for subsequent events and law changes are current as of the 2018 actuarial valuation report.

## Long-term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which a best-estimate of expected future rates of return (expected returns, net of pension plan investment expense, but including inflation) are developed for each major asset class by the Washington State Investment Board (WSIB). Those expected returns make up one component of WSIB's CMAs. The CMAs contain three pieces of information for each class of assets the WSIB currently invest in:

- Expected annual return
- Standard deviation of the annual return
- Correlations between the annual returns of each asset class with every other asset class

WSIB uses the CMAs and their target asset allocation to simulate future investment returns over various time horizons.

The long-term expected rate of return of 7.40% percent approximately equals the median of the simulated investment returns over a fifty-year time horizon, increased slightly to remove WSIB's implicit and small short-term downward adjustment due to assumed mean reversion. WSIB's implicit short-term adjustment, while small and appropriate over a ten to fifteen-year period, becomes amplified over a fifty-year measurement period.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocations as of June 30, 2019, are summarized in the following table:

TRS 1, TRS 2/3, PERS 1, and SERS 2/3		
Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Fixed Income	20.00%	2.20%
Tangible Assets	7.00%	5.10%
Real Estate	18.00%	5.80%
Global Equity	32.00%	6.30%
Private Equity	23.00%	9.30%

The inflation component used to create the above table is 2.20 percent and represents WSIB's most recent long-term estimate of broad economic inflation.

### **Discount Rate**

The discount rate used to measure the total pension liability was 7.40 percent. To determine the discount rate, an asset sufficiency test was completed to test whether the pension plan's fiduciary net position was sufficient to make all projected future benefit payments of current plan members. Consistent with current law, the completed asset sufficiency test included an assumed 7.50 percent long-term discount rate to determine funding liabilities for calculating future contributions rate requirements. Consistent with the long-term expected rate of return, a 7.40 percent future investment rate of return on invested assets was assumed for the test.

Contributions from plan members and employers are assumed to continue to be made at contractually required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

Therefore, the long-term expected rate of return of 7.40 percent on pension plan investments was applied to determine the total pension liability.

## Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following table presents the Bellingham School District's proportionate share of the collective net pension liability (NPL) calculated using the discount rate of 7.40 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (6.40 percent) or one percentage-point higher (8.40 percent) than the current rate. Amounts are calculated using the school district's specific allocation percentage, by plan, to determine the proportionate share of the collective net pension liability.

	1% Decrease (6.40%)	Current Discount Rate (7.40%)	1% Increase (8.40%)
<b>PERS 1 NPL</b>	\$4,815,609,000	\$3,845,355,000	\$3,003,532,000
Allocation Percentage	0.176010%	0.176010%	0.176010%
Proportionate Share of Collective NPL	\$8,475,973	\$6,768,225	\$5,286,529
<b>SERS 2/3 NPL</b>	\$1,141,883,000	\$234,498,000	(\$513,722,000)
Allocation Percentage	0.986840%	0.986840%	0.986840%
Proportionate Share of Collective NPL	\$11,268,564	\$2,314,121	(\$5,069,617)
<b>TRS 1 NPL</b>	\$3,164,358,000	\$2,475,803,000	\$1,878,531,000
Allocation Percentage	1.139427%	1.139427%	1.139427%
Proportionate Share of Collective NPL	\$36,055,545	\$28,209,964	\$21,404,487
<b>TRS 2/3 NPL</b>	\$3,283,747,000	\$602,534,000	(\$1,577,475,000)
Allocation Percentage	1.147673%	1.147673%	1.147673%
Proportionate Share of Collective NPL	\$37,686,678	\$6,915,120	(\$18,104,255)

## **NOTE 6: ANNUAL OTHER POST-EMPLOYMENT BENEFIT COST AND NET OPEB OBLIGATIONS**

The State, through the Health Care Authority (HCA), administers a defined benefit other post-employment benefit (OPEB) plan that is not administered through a qualifying trust. The Public Employees Benefits Board (PEBB), created within the HCA, is authorized to design benefits and determine the terms and conditions of employee and retired employee participation and coverage, including establishment of eligibility criteria for both active and retired employees. Benefits purchased by PEBB include medical, dental, life insurance and long-term disability insurance.

The relationship between the PEBB OPEB plan and its member employers and their employees and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan. A substantive plan is one, which the employers and plan members understand the plan terms. This understanding is based on communications between the HCA, employers and plan members, and historical pattern of practice with regard to sharing of benefit costs.

Employers participating in the plan include the state of Washington (which includes general government agencies and higher education institutions), 74 of the state's K–12 school districts and educational service districts (ESDs), and 249 political subdivisions and tribal governments. Additionally, the PEBB plan is available to the retirees of the remaining 238 K–12 school districts and ESDs. The District's retirees (approximately 493) are eligible to participate in the PEBB plan under this arrangement.

### **Eligibility**

District members are eligible for retiree medical benefits after becoming eligible for service retirement pension benefits (either reduced or full pension benefits) under Plan 2 or 3 of TRS or SERS.

- Age of 65 with 5 years of service
- Age of 55 with 20 years of service

Former members who are entitled to a deferred vested pension benefit are not eligible to receive medical and life insurance benefits after pension benefit commencement. Survivors of covered members who die are eligible for medical benefits.

## Medical Benefits

Upon retirement, members are permitted to receive medical benefits. Retirees pay the following monthly rates for pre-65 medical coverage for 2019.

Members not eligible for Medicare (or enrolled in Part A only)

Description	Type of Coverage		
	Employee	Employee & Spouse	Full Family
Kaiser Permanente NW Classic	\$ 710.65	\$ 1,415.33	\$ 1,945.84
Kaiser Permanente NW CDHP	\$ 604.16	\$ 1,196.38	\$ 1,596.81
Kaiser Permanente WA Classic	\$ 733.39	\$ 1,460.80	\$ 2,006.37
Kaiser Permanente WA CDHP	\$ 600.44	\$ 1,189.46	\$ 1,587.47
Kaiser Permanente WA Sound Choice	\$ 603.21	\$ 1,200.44	\$ 1,648.37
Kaiser Permanente WA Value	\$ 656.25	\$ 1,306.54	\$ 1,974.25
UMP Classic	\$ 674.85	\$ 1,343.72	\$ 1,845.38
UMP CDHP	\$ 600.54	\$ 1,189.65	\$ 1,587.74
UMP Plus-Puget Sound High Value Network	\$ 618.07	\$ 1,230.18	\$ 1,689.25
UMP Plus-UW Medicine Accountable Care Network	\$ 618.07	\$ 1,230.18	\$ 1,689.25

Retirees enrolled in Medicare Parts A and B receive an explicit subsidy in the form of reduced premiums on Medicare supplemental plans. Retirees pay the following monthly rates.

Members enrolled in Part A and B of Medicare

Description	Type of Coverage		
	Employee	Employee & Spouse <sup>1</sup>	Full Family <sup>1</sup>
Kaiser Permanente NW Senior Advantage	\$ 169.80	\$ 333.63	\$ 862.14
Kaiser Permanente WA Medicare Plan	\$ 167.91	\$ 329.85	\$ N/A
Kaiser Permanente WA Classic	N/A	N/A	\$ 875.41
Kaiser Permanente WA Sound Choice	N/A	N/A	\$ 777.78
Kaiser Permanente WA Value	N/A	N/A	\$ 817.56
UMP Classic	\$ 313.09	\$ 620.20	\$ 1,121.86

Note 1-Employee, Spouse and Full Family with two Medicare eligible subscribers.

## Funding Policy

The funding policy is based upon the pay-as-you go financing requirements.

According to state law, the Washington State Treasurer collects a fee from all school district entities, which have employees who are not current active members of the state Health Care Authority but participate in the state retirement system. The purpose of this fee is to cover the impact of the subsidized

rate of health care benefits for school retirees who elect to purchase their health care benefits through the state Health Care Authority. For the fiscal year 2018–19, the District was required to pay the HCA \$71.08 per month per full-time equivalent employee to support the program, for a total payment of \$1,053,387.83. This assessment to the District is set forth in the state’s operating budget and is subject to change on an annual basis. This amount is not actuarially determined and is not placed in a trust to pay the obligations for post-employment health care benefits.

The District has no control over the benefits offered to retirees, the rates charged to retirees, nor the fee paid to the Health Care Authority. The District does not determine its annual required contribution nor the net other post-employment benefit obligation associated with this plan. These amounts are not shown on the financial statements.

For further information on the results of the actuarial valuation of the employer provided subsidies associated with the state’s PEBB plan, refer to:

<http://leg.wa.gov/osa/additionalservices/Documents/Final.2017.PEBB.OPEB.AVR.pdf>

The plan does not issue a separate report; however, additional information is included in the State of Washington Comprehensive Annual Financial Report, which is available on this site

<https://www.ofm.wa.gov/accounting/financial-audit-reports/comprehensive-annual-financial-report>

#### **NOTE 7: COMMITMENTS UNDER NONCAPITALIZED (OPERATING) LEASES**

The following is a schedule of the District's non-cancellable operating lease payments for copiers and mailing systems as of August 31, 2019:

<u>Fiscal Year Ending</u>	<u>Payment</u>
2020	130,349
2021	120,497
2022	112,431
2023	102,041
2024	67,919
Total	<u>\$ 533,237</u>

## **NOTE 8: OTHER SIGNIFICANT COMMITMENTS**

### ***A. Construction***

The District has active construction projects as of August 31, 2019:

Project	Project Authorization Amount	Expended as of 8/31/19	Add'l Local Funds Committed	Add'l State Funds Committed
Transportation	\$3,500,000	\$4,154,876	\$654,876	\$0
Alderwood Elementary	\$29,750,000	\$2,481,463	\$0	\$0
Parkview Elementary	\$27,500,000	\$1,921,006	\$0	\$0
High School Fields Phase 2	\$28,400,000	\$11,413,590	\$0	\$0

### ***B. Encumbrances***

Encumbrance accounting is employed in governmental funds. Purchase orders, contracts, and other commitments for the expenditure of moneys are recorded in order to reserve a portion of the applicable appropriation. Encumbrances lapse at the end of the fiscal year and may be encumbered the following year. The following encumbrance amounts were re-encumbered by fund on September 1, 2019.

Fund	Amount
General	\$ 440,250
Capital Projects Fund	\$ 12,268,649
Associated Student Body Fund	\$ 23,497



## **NOTE 9: REQUIRED DISCLOSURES ABOUT CAPITAL ASSETS**

The District's capital assets are insured in the amount of \$464,061,030 for fiscal year 2018-19. In the opinion of the District's insurance consultant, the amount is sufficient to adequately fund replacement of the District's assets.

## **NOTE 10: REQUIRED DISCLOSURES ABOUT LONG-TERM LIABILITIES**

### **Long-Term Debt**

Bonds payable at August 31, 2019, are comprised of the following individual issues:

Issue Name	Amount Authorized	Annual Installments	Final Maturity	Interest Rates	Amount Outstanding
General Obligation Bonds					
2013 Issue	60,000,000	1,400,000-10,560,000	12/1/2033	2.0-5.0%	58,600,000
2014 Refunding	26,600,000	105,000-6,350,000	12/1/2023	2.0-5.0%	26,125,000
2015 Issue & Refunding	34,700,000	560,000-8,165,000	12/1/2035	2.0-5.0%	24,770,000
2017 Issue & Refunding	67,360,000	110,000-10,195,000	12/1/2034	2.0-5.0%	64,860,000
2018 Issue	43,695,000	1,000,000-22,575,000	12/1/2036	4.0-5.0%	43,695,000
Total General Obligation Bonds					<u>\$218,050,000</u>

The following is a summary of general obligation bond long-term debt transactions of the district for the fiscal year ended August 31, 2019:

Long-Term Bond Debt Payable at 9/1/18	\$223,700,000
Debt Retired	(5,650,000)
Long-Term Debt Payable at 8/31/19	<u>\$218,050,000</u>

The following is a schedule of annual requirements to amortize long-term debt at August 31, 2019:

Fiscal Year Ending	Principal	Interest	Total
2020	12,050,000	10,225,525	22,275,525
2021	5,125,000	9,836,550	14,961,550
2022	5,665,000	9,566,800	15,231,800
2023	6,205,000	9,271,425	15,476,425
2024	6,785,000	8,988,100	15,773,100
2025	7,455,000	8,695,350	16,150,350
2026	8,215,000	8,326,800	16,541,800
2027	9,070,000	7,894,675	16,964,675
2028	9,980,000	7,418,425	17,398,425
2029	10,950,000	6,895,175	17,845,175
2030	11,985,000	6,321,800	18,306,800
2031	13,085,000	5,695,050	18,780,050
2032	14,255,000	5,011,550	19,266,550
2033	16,495,000	4,255,012	20,750,012
2034	17,845,000	3,408,725	21,253,725
2035	19,385,000	2,527,975	21,912,975
2036	20,925,000	1,611,050	22,536,050
2037	22,575,000	564,375	23,139,375
Total	\$ 218,050,000	\$ 116,514,362	\$ 334,564,362

At August 31, 2019, the district had \$9,767,749 available in the Debt Service Fund to service the general obligation bonds.

### **Bonds Authorized But Unissued**

In February 2018, district voters approved the issuance of \$155 million in bonds (the “Bond Authorization”). The first series of the Bond Authorization, the Unlimited Tax General Obligation Bonds, 2018, with a par amount of \$43,695,000, plus \$6,305,000 of the original issue premium deposited to the Capital Projects Fund, was issued on August 30, 2018. The sale of these bonds left \$105,000,000 remaining in authorized but unissued bonds of the Bond Authorization remaining.

On September 17, 2019, the District issued \$50,000,000 in authorized bonds. See Note 4 for details.

## **NOTE 11: ENTITY RISK MANAGEMENT ACTIVITIES**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

### **A. Risk Management Pool**

#### **(i) School Insurance Association of Washington (SIAW)**

The Bellingham School District #501 is a member of Schools Insurance Association of Washington (SIAW). Chapter 48.62 RCW authorizes the governing body of any one or more governmental entities to form together into or join a program or organization for the joint purchasing of insurance, and/or joint self-insuring, and/or joint hiring or contracting for risk management services to the same extent that they may individually purchase insurance, self-insure, or contract for risk management services. An agreement to form a pooling arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. The program was formed on September 1, 1995, when seven mid-sized school districts in the state of Washington joined together by signing an Interlocal Agreement to pool their self-insured losses and jointly purchase insurance and administrative services. Presently, the SIAW program has 37 member districts.

The program allows members to jointly purchase insurance coverage and provide related services, such as administration, risk management, claims administration, etc. Coverage for Wrongful Acts Liability, Miscellaneous Professional Liability, and Employee Benefit Liability is on a claims-made basis. All other coverages are on an occurrence basis. The program provides the following forms of group purchased insurance coverage for its members: Property, Earthquake, General Liability, Auto Liability, Equipment Breakdown, Crime, and Wrongful Acts Liability.

The program acquires Liability insurance through their administrator, Clear Risk Solutions, which is subject to a per-occurrence self-insured retention (SIR) of \$100,000. Members are responsible for a standard deductible of \$2,500 for each claim (some member deductibles vary), while the program is responsible for the \$100,000 SIR. Insurance carriers cover insured losses over \$102,500 to the limits of each policy. Since the program is a cooperative program, there is a joint liability among the participating members towards the sharing of the \$100,000 SIR. The program also purchases a Stop Loss Policy with an attachment point of \$3,562,902, which it fully funds in its annual budget.

Property insurance is subject to a per-occurrence SIR of \$250,000. Members are responsible for a \$10,000 deductible for each claim (some member deductibles vary), while the program is responsible for the \$250,000 SIR. Insurance carriers cover insured losses over \$260,000 to the limits of each policy. Equipment Breakdown insurance is subject to a per-occurrence deductible of \$10,000. Members are responsible for the deductible amount of each claim.

Members contract to remain in the program for one year and must give notice before December 31 to terminate participation the following September 1. Renewal of the Interlocal Agreement occurs automatically each year. Even after termination, a member is still responsible for contributions to the

program for any unresolved, unreported, and in-process claims for the period they were a signatory to the Interlocal Agreement.

The program is fully funded by its member participants. Claims are filed by members with Clear Risk Solutions, which has been contracted to perform program administration, claims adjustment and administration, and loss prevention for the program. Fees paid to the third party administrator under this arrangement for the year ending August 31, 2019, were \$3,231,772.86.

A board of directors consisting of eight members is selected by the membership from the east and west side of the state and is responsible for conducting the business affairs of the program. The Board of Directors has contracted with Clear Risk Solutions to perform day-to-day administration of the program. This program has no employees.

## **(ii) Whatcom Educational Insurance Consortium (WEIC)**

The Bellingham School District is a member of the Whatcom Educational Insurance Consortium (WEIC). Chapter 48.62 RCW authorizes the governing body of any one or more governmental entities to form together into or join a pool or organization for the joint purchasing of insurance, and/or joint self-insuring, and/or joint hiring or contracting for risk management services to the same extent that they may individually purchase insurance, self-insure, or hire or contract for risk management services. An agreement to form a pooling arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. The Pool was formed in 1999 when Bellingham School District and the six other public school districts in Whatcom County in the state of Washington joined together by signing an Interlocal Governmental Agreement to pool their self-insured losses and jointly purchase insurance and administrative services.

The Pool allows members to purchase or arrange for delivery of certain welfare benefits for their employees and eligible dependents. The Pool provides the following forms of group purchased insurance coverage for its members: Vision coverage.

Members make a total monthly contribution of \$0.75 per subscriber per month to pay administrative costs related to vision coverage. Members remit monthly premium amounts to plan providers in accordance with the health benefit plans of their respective subscribers. During the 2018-19 fiscal year (September 1, 2018 through August 31, 2019) members paid a total of \$31,846 for administrative costs related to vision coverage. Since the Pool is a cooperative program, there is a joint liability among the participating members for vision coverage only.

Members contract to remain in the Pool for a minimum of 1 year, and must give notice by December 31 of the preceding year before terminating participation effective September 30 of the following year. The Interlocal Governmental Agreement is renewed automatically each year after the initial 1 year period. Even after termination, a member is still responsible for contributions to the Pool for any unresolved, unreported, and in-process vision claims for the period they were a signatory to the interlocal governmental agreement. As of August 31, 2019, there was \$358,767 in reserves to pay vision claims.

The Pool is fully funded by its member participants for vision coverage. Claims are filed by members with Northwest Administrator, Inc. which has been contracted to perform claims administration services for the Pool. Fees paid to Northwest Administrator, Inc., the third-party administrator under this

arrangement for the year ended August 31, 2018 were \$69,549, which included fees for claims administration services. For 2019, the Pool has contracted with the third-party administrator to perform claims adjustment and loss prevention services for \$23,660. This fee is based on a rate of \$1.65 per subscriber per month and the total fluctuates each month based on the number of subscribers (months of coverage in 2019 are Sept-Dec).

The Pool is governed by a governing council of which is comprised of one superintendent from each participating member district. A Board of Trustees is selected each year from the member districts, and is responsible for conducting the business affairs of the Pool.

## **B. Unemployment Insurance**

The district self-insures unemployment compensation for all of its employees. Actual employee claims are paid by the Washington State Department of Employment Security and then reimbursed by the district. This self-insurance program costs the district less than full participation in the state unemployment compensation program. The district made unemployment compensation payments and administration costs totaling \$20,056 for fiscal year 2018-19.

## **C. Workers' Compensation**

The district insures its workers compensation claims through the State of Washington Department of Labor and Industries.

For fiscal year 2018-19, the District made payments totaling \$951,248 to the State of Washington for industrial insurance.

The district continues to carry commercial insurance for all other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## **NOTE 12: PROPERTY TAXES**

Property tax revenues are collected as the result of special levies passed by the voters in the District. Taxes are levied on January 1. The taxpayer has the obligation of paying all taxes on April 30 or one-half then and one-half on October 31. Typically, slightly more than half of the collections are made on the April 30 date. The tax collections occurring after the end of the fiscal period are unavailable for revenue accrual. Therefore, the fall portion of property taxes is not accrued as revenue. Instead, the property taxes due after the end of the fiscal period are recorded as a deferred inflow of resources.

### **Tax Abatements**

The Whatcom County Assessor independently has entered into agreements that affect the levy rate assessed by the District:

<b>Tax Abatement Program</b>	<b>RCW</b>	<b>Total Amount of Taxes Abated</b>
Future nonprofit churches, parsonages, and convents	84.36.20(2)	\$ 383,288
Future nonprofit art collections, museums and future performing arts property	84.36.060(2)(b)	\$ 10,391
Future nonprofit low-incoming housing	84.36.560(4)	\$ 325,594

## **NOTE 13: JOINT VENTURES AND JOINTLY GOVERNED ORGANIZATIONS**

The District is a member of the King County Director's Association (KCDA). KCDA is a purchasing cooperative designed to pool the member districts' purchasing power. The district joined KCDA on January 13, 1970 and has remained in the joint venture ever since. The District's current equity of \$94,375 is the accumulation of the annual assignment of KCDA's operating surplus based upon the percentage derived from KCDA's total sales to the District compared to all other districts applied against paid administrative fees. The District may withdraw from the joint venture and will receive its equity in ten annual allocations of merchandise or 15 annual payments.

**NOTE 14: FUND BALANCE CLASSIFICATION DETAILS**

The District's financial statements include the following amounts presented in the aggregate.

	General Fund	Capital Projects Fund	Debt Service Fund	ASB Fund	Transportation Vehicle Fund
<b>Non-spendable Fund Balance</b>					
Inventory and Prepaid Items	\$ 785,947				
<b>Restricted Fund Balance</b>					
For Carryover of Restricted Revenues	\$ 1,086,978				
For Arbitrage Rebate		\$ 250,000			
For Fund Purposes			\$ 9,767,749	\$ 767,823	\$ 1,151,360
Restricted from Bond Proceeds		\$ 34,727,819			
Committed from Levy Proceeds		\$ 3,906,052			
Restricted from State Proceeds		\$ 6,722,926			
Restricted from Impact Fee Proceeds		\$ 217,460			
<b>Assigned Fund Balance</b>					
Other Purposes	\$ 781,358				
Fund Purposes		\$ 568,947			
<b>Unassigned Fund Balance</b>	\$ 14,887,588				
<b>Total Fund Balance</b>	\$ 17,541,871	\$ 46,393,204	\$ 9,767,749	\$ 767,823	\$ 1,151,360

The board of directors has established a minimum fund balance policy for the general fund to provide for financial stability and contingencies within the District. The policy is that the District shall maintain at a minimum of three percent (3%) and within a range of three (3) to five (5) percent of General Fund expenditures. Portions of fund balance that are set aside for the purpose of meeting this policy are recorded on the financial statements as a part of Unassigned fund balance.

**NOTE 15: POST-EMPLOYMENT BENEFITE PLAN OTHER THAN PENSION PLANS-  
DEFERRED COMPENSATION PLAN**

**457 Plan – Deferred Compensation Plan**

District employees have the option of participating in a deferred compensation plan as defined in §457 of the Internal Revenue Code that is administered by the state deferred compensation plan.

**403(b) Plan – Tax Sheltered Annuity (TSA)**

The District offers a tax deferred annuity plan for its employees. The plan permits participants to defer a portion of their salary until future years under one types of deferrals: elective deferrals (employee contribution).

The District complies with IRS regulations that require school districts to have a written plan to include participating investment companies, types of investments, loans, transfers, and various requirements. The plan is administered by a third-party administrator, Omni. The plan assets are assets of the District employees, not the school district, and are therefore not reflected on these financial statements.

**NOTE 16: TERMINATION BENEFITS**

**Compensated Absences**

Employees earn sick leave at a rate of 12 days per year up to a maximum of one contract year.

Under the provisions of RCW 28A.400.210, sick leave accumulated by District employees is reimbursed at death or retirement at the rate of one day for each four days of accrued leave, limited to 180 accrued days. This chapter also provides for an annual buy out of an amount up to the maximum annual accumulation of 12 days. For buyout purposes, employees may accumulate such leave to a maximum of 192 days, including the annual accumulation, as of December 31 of each year.

These expenditures are recorded when paid, except termination sick leave that is accrued upon death, retirement, or upon termination provided the employee is at least 55 years of age and has sufficient years of service. Vested sick leave was computed using the vesting method.

Vacation pay, including benefits, that is expected to be liquidated with expendable available financial resources is reported as expenditures and a fund liability of the governmental fund that will pay it.

No unrecorded liability exists for other employee benefits.



Bellingham School District No. 501  
Schedule of Long-Term Liabilities  
For the Year Ended August 31, 2019

Description	Beginning Outstanding Debt September 1, 2018	Amount Issued / Increased	Amount Redeemed / Decreased	Ending Outstanding Debt August 31, 2019	Amount Due Within One Year
<b>Voted Debt</b>					
Voted Bonds	223,700,000.00	0.00	5,650,000.00	218,050,000.00	12,050,000.00
LOCAL Program Proceeds Issued in Lieu of Bonds	0.00	0.00	0.00	0.00	0.00
<b>Non-Voted Debt and Liabilities</b>					
Non-Voted Bonds	0.00	0.00	0.00	0.00	0.00
LOCAL Program Proceeds	0.00	0.00	0.00	0.00	0.00
Capital Leases	0.00	0.00	0.00	0.00	0.00
Contracts Payable	0.00	0.00	0.00	0.00	0.00
Non-Cancellable Operating Leases	0.00	0.00	0.00	0.00	0.00
Claims & Judgements	0.00	0.00	0.00	0.00	0.00
Compensated Absences	3,398,552.83	308,875.50	0.00	3,707,428.33	556,652.85
Long-Term Notes	0.00	0.00	0.00	0.00	0.00
Anticipation Notes Payable	0.00	0.00	0.00	0.00	0.00
Lines of Credit	0.00	0.00	0.00	0.00	0.00
Other Non-Voted Debt	0.00	0.00	0.00	0.00	0.00
<b>Other Liabilities</b>					
<b>Non-Voted Notes Not Recorded as Debt</b>	0.00	0.00	0.00	0.00	0.00
Net Pension Liabilities:					
Net Pension Liabilities TRS 1	33,446,815.00	0.00	5,236,851.00	28,209,964.00	
Net Pension Liabilities TRS 2/3	5,193,675.00	1,721,445.00	0.00	6,915,120.00	
Net Pension Liabilities SERS 2/3	2,944,400.00	0.00	630,279.00	2,314,121.00	
Net Pension Liabilities PERS 1	7,518,278.00	0.00	750,053.00	6,768,225.00	
<b>Total Long-Term Liabilities</b>	276,201,720.83	2,030,320.50	12,267,183.00	265,964,858.33	12,606,652.85

**Bellingham School District No. 501**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended August 31, 2019**

Federal Agency (Pass-Through Agency)	Expenditures						Passed through to Subrecipients	Note
	Federal Program	CFDA Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total		
Child Nutrition Cluster								
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	School Breakfast Program	10.553	N/A	732,763	-	732,763	-	
	National School Lunch Program	10.555	N/A	1,568,060	-	1,568,060	-	
	National School Lunch Program	10.555	N/A	348,839	-	348,839	-	3
Total CFDA 10.555:				1,916,899	-	1,916,899	-	
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	Summer Food Service Program for Children	10.559	N/A	42,959	-	42,959	-	
	Total Child Nutrition Cluster:				2,692,621	-	2,692,621	-
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	Child and Adult Care Food Program	10.558	N/A	27,949	-	27,949	-	
	Fresh Fruit and Vegetable Program	10.582	N/A	13,454	-	13,454	-	
Forest Service Schools and Roads Cluster								
FOREST SERVICE, AGRICULTURE, DEPARTMENT OF (via WA State Treasurer)	Schools and Roads - Grants to States	10.665	N/A	162,817	-	162,817	-	

*The accompanying notes are an integral part of this schedule.*

**Bellingham School District No. 501**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended August 31, 2019**

Federal Agency (Pass-Through Agency)	Expenditures					Passed through to Subrecipients	Note
	Federal Program	CFDA Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	
	<b>Total Forest Service Schools and Roads Cluster:</b>			<b>162,817</b>	-	<b>162,817</b>	
Institute of Museum and Library Services, Institute of Museum and Library Services (via WA State Library)	Grants to States	45.310	18-88-012	5,000	-	5,000	-
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Title I Grants to Local Educational Agencies	84.010	0202971	1,829,806	-	1,829,806	- 4 & 7
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Title I Grants to Local Educational Agencies	84.010	0271018	11,214	-	11,214	-
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Title I Grants to Local Educational Agencies	84.010	0270771	24,409	-	24,409	-
	<b>Total CFDA 84.010:</b>			<b>1,865,429</b>	-	<b>1,865,429</b>	-
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Migrant Education State Grant Program	84.011	0290915	21,838	-	21,838	-
<b>Special Education Cluster (IDEA)</b>							
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	Special Education Grants to States	84.027	0306323	2,237,341	-	2,237,341	- 7

*The accompanying notes are an integral part of this schedule.*

**Bellingham School District No. 501**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended August 31, 2019**

Federal Agency (Pass-Through Agency)	Federal Program	Expenditures					Passed through to Subrecipients	Note
		CFDA Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total		
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	Special Education Grants to States	84.027	0338107	51,930	-	51,930	-	
		<b>Total CFDA 84.027:</b>		<b>2,289,271</b>	-	<b>2,289,271</b>	-	
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	Special Education Preschool Grants	84.173	0365823	61,876	-	61,876	-	7
		<b>Total Special Education Cluster (IDEA):</b>		<b>2,351,147</b>	-	<b>2,351,147</b>	-	
Office of Career, Technical, and Adult Education, EDUCATION, DEPARTMENT OF (via WA OSPI)	Career and Technical Education -- Basic Grants to States	84.048	0174209	70,836	-	70,836	-	
		<b>Total Special Education Cluster (IDEA):</b>		<b>2,351,147</b>	-	<b>2,351,147</b>	-	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via Mt. Baker School District)	Education for Homeless Children and Youth	84.196	0455094	21,280	-	21,280	-	
		<b>Total Special Education Cluster (IDEA):</b>		<b>2,351,147</b>	-	<b>2,351,147</b>	-	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Twenty-First Century Community Learning Centers	84.287	0991161	270,415	-	270,415	-	7
		<b>Total Special Education Cluster (IDEA):</b>		<b>2,351,147</b>	-	<b>2,351,147</b>	-	
OFFICE OF POSTSECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Gaining Early Awareness and Readiness for Undergraduate Programs	84.334	19-IA122	148,312	-	148,312	-	
		<b>Total Special Education Cluster (IDEA):</b>		<b>2,351,147</b>	-	<b>2,351,147</b>	-	

*The accompanying notes are an integral part of this schedule.*

**Bellingham School District No. 501**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended August 31, 2019**

Federal Agency (Pass-Through Agency)	Expenditures					Passed through to Subrecipients	Note
	Federal Program	CFDA Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	English Language Acquisition State Grants	84.365	0402643	93,619	-	93,619	-
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Supporting Effective Instruction State Grants (formerly Improving Teacher Quality State Grants)	84.367	0524637	343,270	-	343,270	7
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	Student Support and Academic Enrichment Program	84.424	0430375	142,601	-	142,601	-
ADMINISTRATION FOR CHILDREN AND FAMILIES, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via Cardea Services)	Affordable Care Act (ACA) Personal Responsibility Education Program	93.092	N/A	7,127	-	7,127	-
IMMED OFFICE OF THE SECRETARY OF HEALTH AND HUMAN SERVICES, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via WA OSPI)	Pregnancy Assistance Fund Program	93.500	0179436	2,204	-	2,204	-
IMMED OFFICE OF THE SECRETARY OF HEALTH AND HUMAN SERVICES, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via WA OSPI)	Pregnancy Assistance Fund Program	93.500	0179437	2,200	-	2,200	-

*The accompanying notes are an integral part of this schedule.*

**Bellingham School District No. 501**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended August 31, 2019**

Federal Agency (Pass-Through Agency)	Federal Program	Expenditures					Passed through to Subrecipients	Note
		CFDA Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total		
IMMED OFFICE OF THE SECRETARY OF HEALTH AND HUMAN SERVICES, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via WA OSP)	Pregnancy Assistance Fund Program	93.500	0179435	2,968	-	2,968	-	
		Total CFDA 93.500:					-	
		Total Federal Awards Expended:					-	

**BELLINGHAM SCHOOL DISTRICT NO. 501**  
**Notes to the Schedule of Expenditures of Federal Awards**  
**For the Year Ending August 31, 2019**

**NOTE 1 – BASIS OF ACCOUNTING**

The Schedule of Expenditures of Federal Awards is prepared on the same basis of accounting as the District's financial statements. The District uses the modified accrual basis of accounting. Expenditures represent only the federally funded portions of the program. District records should be consulted to determine amounts expended or matched from non-federal sources.

**NOTE 2 – PROGRAM COST/MATCHING CONTRIBUTIONS**

The amounts shown as current year expenses represent only the federal grant portion of the program costs. Entire program costs, including the (district)'s local matching share, may be more than shown. Such expenditures are recognized following, as applicable, either the cost principles in the OMB Circular A-87, Cost Principles for State, Local, and Indian Tribal Governments, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement..

**NOTE 3 – NONCASH AWARDS**

The amount of food commodities reported on the schedule is the value of commodities distributed by the District during the current year and priced as prescribed by USDA.

**NOTE 4 – SCHOOLWIDE PROGRAMS**

The District operates a "schoolwide program" in six elementary schools. Using federal funding, schoolwide programs are designed to upgrade an entire educational program within a school for all students, rather than limit services to certain targeted students. The following federal program amount were expended by the District in its schoolwide programs: Title I (84.010)–\$1,559,577.81.

**NOTE 5 – TRANSFERABILITY**

There were no amounts transferred by the District for the year ended August 31, 2019.

**NOTE 6 – SMALL RURAL SCHOOLS ACHIEVEMENT (SRSA)**

There were no amounts expended by the District for the year ended August 31, 2019.

**NOTE 7 – FEDERAL INDIRECT RATE**

The District has not elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

The District used the federal restricted rate of 2.52% for Title I (84.010); Special Ed IDEA Part B (84.027); Special Ed Preschool (84.173); Twenty-First Century Community Learning Centers (84.287), and Title II Improving Teacher Quality, Part A (84.367).

**NOTE 8— AMOUNTS PASSED THROUGH TO SUBRECIPIENTS**

There were no amounts passed-through to sub-recipients by the District for the year ended August 31, 2019.

## ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the state's Constitution and is part of the executive branch of state government. The State Auditor is elected by the citizens of Washington and serves four-year terms.

We work with our audit clients and citizens to achieve our vision of government that works for citizens, by helping governments work better, cost less, deliver higher value, and earn greater public trust.

In fulfilling our mission to hold state and local governments accountable for the use of public resources, we also hold ourselves accountable by continually improving our audit quality and operational efficiency and developing highly engaged and committed employees.

As an elected agency, the State Auditor's Office has the independence necessary to objectively perform audits and investigations. Our audits are designed to comply with professional standards as well as to satisfy the requirements of federal, state, and local laws.

Our audits look at financial information and compliance with state, federal and local laws on the part of all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits of state agencies and local governments as well as [fraud](#), state [whistleblower](#) and [citizen hotline](#) investigations.

The results of our work are widely distributed through a variety of reports, which are available on our [website](#) and through our free, electronic [subscription](#) service.

We take our role as partners in accountability seriously, and provide training and technical assistance to governments, and have an extensive quality assurance program.

Contact information for the State Auditor's Office	
Public Records requests	<a href="mailto:PublicRecords@sao.wa.gov">PublicRecords@sao.wa.gov</a>
Main telephone	(564) 999-0950
Toll-free Citizen Hotline	(866) 902-3900
Website	<a href="http://www.sao.wa.gov">www.sao.wa.gov</a>