



Office of the Washington State Auditor
Pat McCarthy

Financial Statements Audit Report

Shoreline Community College

For the period July 1, 2016 through June 30, 2017

Published May 7, 2020

Report No. 1026162





**Office of the Washington State Auditor
Pat McCarthy**

May 7, 2020

Board of Trustees
Shoreline Community College
Shoreline, Washington

Report on Financial Statements

Please find attached our report on the Shoreline Community College's financial statements.

We are issuing this report in order to provide information on the College's financial condition.

Sincerely,

A handwritten signature in black ink that reads "Pat McCarthy". The signature is fluid and cursive.

Pat McCarthy
State Auditor
Olympia, WA

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

**Shoreline Community College
July 1, 2016 through June 30, 2017**

Board of Trustees
Shoreline Community College
Shoreline, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the business-type activities and the aggregate discretely presented component unit of the Shoreline Community College, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the College's basic financial statements, and have issued our report thereon dated April 29, 2020. As discussed in Note 1 to the financial statements, during the year ended June 30, 2017, the College implemented Governmental Accounting Standards Board Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68*, and *Amendments to Certain Provisions of GASB Statements 67 and 68*.

Our report includes a reference to other auditors who audited the financial statements of the Shoreline College Foundation (the Foundation), as described in our report on the College's financial statements. This report includes our consideration of the results of the other auditor's testing of internal control over financial reporting and compliance and other matters that are reported on separately by those other auditors. However, this report, insofar as it relates to the results of the other auditors, is based solely on the reports of the other auditors. The financial statements of the Foundation were not audited in accordance with *Government Auditing Standards*, and accordingly this report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

The financial statements of the Shoreline Community College, an agency of the state of Washington, are intended to present the financial position, and the changes in financial position, and where applicable, cash flows of only the respective portion of the activities of the state of Washington that is attributable to the transactions of the College and its aggregate discretely presented component unit. They do not purport to, and do not, present fairly the financial position of the state of Washington as of June 30, 2017, the changes in its financial position, or where applicable, its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the College's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we do not express an opinion on the effectiveness of the College's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

In addition, we noted certain matters that we have reported to the management of the College in a separate letter dated April 29, 2020.


COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of the College's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.



Pat McCarthy

State Auditor

Olympia, WA

April 29, 2020

INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

Shoreline Community College July 1, 2016 through June 30, 2017

Board of Trustees
Shoreline Community College
Shoreline, Washington

REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the business-type activities and the aggregate discretely presented component unit of the Shoreline Community College, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed on page 11.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Shoreline Community College Foundation (the Foundation), which represents 100 percent of the assets, net position and revenues of the aggregate discretely presented component unit. Those statements were audited by other auditors, whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Foundation, is based solely on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards

require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Foundation were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the College's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the aggregate discretely presented component unit of the Shoreline Community College, as of June 30, 2017, and the respective changes in financial position and where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Matters of Emphasis

As discussed in Note 1 to the financial statements, in 2017, the College adopted new accounting guidance, Governmental Accounting Standards Board Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68*, and *Amendments to Certain Provisions of GASB Statements 67 and 68*. Our opinion is not modified with respect to this matter.

As discussed in Note 1, the financial statements of the Shoreline Community College, an agency of the state of Washington, are intended to present the financial position, and the changes in financial position, and where applicable, cash flows of only the respective portion of the activities of the state of Washington that is attributable to the transactions of the College and its aggregate discretely presented component unit. They do not purport to, and do not, present fairly the financial

position of the state of Washington as of June 30, 2017, the changes in its financial position, or where applicable, its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed on page 11 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated April 9, 2020 on our consideration of the College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral

part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Pat McCarthy". The signature is written in a cursive, flowing style.

Pat McCarthy

State Auditor

Olympia, WA

April 29, 2020

FINANCIAL SECTION

Shoreline Community College July 1, 2016 through June 30, 2017

REQUIRED SUPPLEMENTARY INFORMATION

Management's Discussion and Analysis – 2017

BASIC FINANCIAL STATEMENTS

Statement of Net Position – 2017

Statement of Revenues, Expenses and Changes in Net Position – 2017

Statement of Cash Flows – 2017

Shoreline Community College Foundation – Statements of Financial Position – 2017

Shoreline Community College Foundation – Statements of Activities – 2017

Notes to the Financial Statements – 2017

REQUIRED SUPPLEMENTARY INFORMATION

Schedules of Shoreline Community College's Proportionate Share of the Net Pension
Liability – PERS 1, PERS 2/3, TRS 1, TRS 2/3 – 2017

Schedules of Contributions – PERS 1, PERS 2/3, TRS 1, TRS 2/3 – 2017

Schedule of Changes in the Total Pension Liability and Related Ratios – State Board
Supplemental Defined Benefit Plans and Notes to the Required Supplementary
Information – 2017

Shoreline Community College Management's Discussion and Analysis

Management's Discussion and Analysis

The following discussion and analysis provides an overview of the financial position and activities of Shoreline Community College (the College) for the fiscal year ended June 30, 2017 (FY 2017). This overview provides readers with an objective and easily readable analysis of the College's financial performance for the year, based on currently known facts and conditions. This discussion has been prepared by management and should be read in conjunction with the College's financial statements and accompanying note disclosures.

Reporting Entity

Shoreline Community College is one of thirty public community and technical college districts in the state of Washington, providing comprehensive, open-door academic programs, workforce education, basic skills and community service educational programs to approximately 10,000 students. The College confers associates degrees, certificates and high school diplomas. The College was established in 1964 and its primary purpose is to serve the educational, workforce, and cultural needs of their diverse students and communities.

The College's main campus is located in Shoreline, Washington, a community of about 56,000 residents. The College is governed by a five member Board of Trustees appointed by the Governor of the State with the consent of the State Senate. In accordance with Washington State law governing technical colleges, the College's board includes one member from business and one member from labor. By statute, the Board of Trustees has full control of the College, except as otherwise provided by law.

Using the Financial Statements

The financial statements presented in this report encompass the College and its discretely presented component unit, the Shoreline Community College Foundation. The College's financial statements include the Statement of Net Position, the Statement of Revenues, Expenses and Changes in Net Position, and the Statement of Cash Flows. The Statement of Net Position provides information about the College as of June 30, 2017. The Statement of Revenue, Expenses and Changes in Net Position and the Statement of Cash Flows provide information about operations and activities over the entire fiscal year. Together, these statements, along with the accompanying notes, provide a comprehensive way to assess the College's financial health.

The Statement of Net Position and Statement of Revenues, Expenses and Changes in Net Position are reported under the accrual basis of accounting where all of the current year's revenues and expenses are taken into account regardless of when cash is received or payments are made. Full accrual statements are intended to provide a view of the College's financial position similar to that presented by most private-sector companies. These financial statements are prepared in accordance with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB), which establishes standards for external financial reporting for public colleges and universities. The full scope of the College's activities is considered to be a single business-type activity and accordingly, is reported within a single column in the basic financial statements.

During 2017, the College adopted Governmental Accounting Standards Board (GASB) Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68*, and *Amendments to Certain Provisions of GASB Statements 67 and 68*, as amended by GASB Statement No. 71. It establishes financial reporting requirements for defined benefit pensions that are provided to employees of state and local governmental employers and that are not administered through trusts or equivalent arrangements and are therefore outside the scope of Statement 68. The College is required to record

Shoreline Community College Management's Discussion and Analysis

its proportionate share of net pension liabilities, deferred inflows, pension expense and benefit payments. The change in accounting principle resulted in an additional amount of \$4,065,469 in net pension liability.

Statement of Net Position

The Statement of Net Position provides information about the College's financial position, and presents the College's assets, deferred outflows, liabilities, deferred inflows, and net position at year-end and includes all assets and liabilities of the College. A condensed comparison of the Statement of Net Position is as follows.

Condensed Statement of Net Position As of June 30th	FY 2017	FY 2016
Assets		
Current Assets	\$ 35,593,141	\$ 35,653,503
Long-term Student Loans Receivable	145,794	145,794
Capital Assets, net	40,160,709	41,146,328
Total Assets	75,899,644	76,945,625
Deferred Outflows	2,261,454	1,559,894
Liabilities		
Current Liabilities	9,872,241	9,320,352
Other Liabilities, non-current	20,605,166	16,573,343
Total Liabilities	30,477,407	25,893,695
Deferred Inflows	1,080,089	1,035,808
Net Position	\$ 46,603,602	\$ 51,576,016

Current assets consist primarily of cash, various accounts receivables and inventories. The decrease in current assets is due mainly to a decrease of \$791,915 in accounts receivable offset by an increase in cash of \$709,491.

Net capital assets decreased by \$985,619 mostly due to current year depreciation expense of \$1,606,158 offset by purchase of equipment in the amount of \$596,422.

Deferred outflows of resources and deferred inflows of resources represent pension-related deferrals associated with the implementation of GASB 68 in FY 2015 and GASB 73 in FY 2017. The increase in deferred outflows reflects the College's proportionate share of an increase in the state-wide amounts reported by the Department of Retirement Systems (DRS) due to differences between expected and actual experience related to actuarial assumptions. The College recorded \$1,559,894 in FY 2016 and \$2,261,454 in FY 2017 of pension-related deferred outflows. The increase reflects the change in proportionate share.

Similarly, the increase in deferred inflows in FY 2017 reflects the increase in the difference between actual and projected investment earnings on the state's pension plans and also the implementation of GASB 73.

Current liabilities include amounts payable to suppliers for goods and services, accrued payroll and related liabilities, the current portion of Certificate of Participation (COP) debt, and unearned revenue. Current liabilities can fluctuate from year to year depending on the timeliness of vendor invoices and resulting vendor payments, especially in the area of capital assets and improvements.

Shoreline Community College Management's Discussion and Analysis

The net increase in current liabilities from FY 2016 to FY 2017 is mostly due to an increase in accounts payable of \$209,115 and an increase in accrued liabilities of \$397,191. The current portion of compensated absences and Certificates of Participation payable also increased. These increases were offset by a decrease in unearned revenue in the amount of \$352,715.

Non-current liabilities primarily consist of the long-term portion of vacation and sick leave earned but not yet used by employees, the long-term portion Certificates of Participation debt, and the net pension liability. The College's non-current liabilities increased mostly due to the implementation of GASB 73, reflecting the College's proportionate share of the pension liability for the State Board Supplemental Retirement Plan and due to the new notes payable and Certificates of Participation.

Net position represents the College's assets plus deferred outflows, less liabilities and deferred inflows, and measures whether the financial condition has improved or worsened during the year. The College is required by accounting standards to report its net position in three categories:

Net Investment in Capital Assets – The College's total investment in property, plant, equipment, and infrastructure net of accumulated depreciation and outstanding debt obligations related to those capital assets. Changes in these balances are discussed above.

Restricted, Expendable – resources the College is legally or contractually obligated to spend in accordance with restrictions placed by donor and/or external parties who have placed time or purpose restrictions on the use of the asset. The primary expendable funds for the College are for student loans and the 3½ percent fund collected from student tuition strictly for the purpose of providing supplemental financial student aid.

Unrestricted – Includes all other assets not subject to externally imposed restrictions, but which may be designated or obligated for specific purposes by the Board of Trustees or management. For instance, the Board of Trustees has required that at least 90 days of operating expenses be maintained in the event of business interruption.

As stated earlier in this section, the College's net position was adjusted by \$4,065,469 to reflect the implementation of GASB 73 to report the College's share of the net pension liability of the SBSRP.

Condensed Net Position As of June 30th	FY 2017	FY 2016
Net investment in capital assets	\$ 32,456,753	\$ 32,851,457
Restricted		
Nonexpendable	3,009	3,009
Expendable	145,794	357,914
Unrestricted	13,998,046	18,363,636
Net Position	\$ 46,603,602	\$ 51,576,016

Statement of Revenues, Expenses and Changes in Net Position

The Statement of Revenues, Expenses and Changes in Net Position accounts for the College's changes in total net position during FY 2017. The objective of the statement is to present the revenues earned, both operating and

Shoreline Community College Management's Discussion and Analysis

non-operating, and the expenses paid or incurred by the College, along with any other revenue, expenses, gains and losses of the College.

Generally, operating revenues are earned by the College in exchange for providing goods and services. Tuition and fees, as well as certain state and federal grants and contracts are included in this category. In contrast, non-operating revenues include monies the college receives from another government without directly giving equal value to that government in return. Accounting standards require that the College categorize state operating appropriations and Pell Grants as non-operating revenues.

Operating expenses are expenses incurred in the normal operation of the College, including depreciation on property and equipment assets. When operating revenues, excluding state appropriations and Pell Grants, are measured against operating expenses, the College shows an operating loss. The operating loss is reflective of the external funding necessary to keep tuition lower than the cost of the services provided.

A condensed comparison of the College's revenues, expense and changes in net position for the years ended June 30, 2017 and 2016 is presented below.

Condensed Statement of Revenue, Expenses and Changes in Net Position As of June 30th	FY 2017	FY 2016
Operating Revenues	\$ 36,264,515	\$ 36,145,104
Operating Expenses	65,534,801	61,884,316
Net Operating Loss	(29,270,286)	(25,739,212)
Non-Operating Revenues (Expenses)	25,308,842	24,548,275
Gain (Loss) Before Capital Appropriations	(3,961,444)	(1,190,937)
Capital Appropriations	3,054,499	593,801
Increase (Decrease) in Net Position	(906,945)	(597,136)
Net Position, Beginning of the Year	51,576,016	52,173,152
Restatement for Prior Period Adjustment	(4,065,469)	-
Net Position, Beginning of the Year (restated)	47,510,547	52,173,152
Net Position, End of the Year	\$ 46,603,602	\$ 51,576,016

Revenues

The State of Washington, through its legislative budget process, appropriates funds to the community college system as a whole and the State Board for Community and Technical Colleges (SBCTC) then allocates monies to each college. In FY 2017, the SBCTC moved forward with a new allocation model, allocating funds to each of the 30 college's based on 3 year average FTE actuals. In FY 2017, the College saw an increase in its state allocation due to the implementation of the new model.

In FY16, the legislature enacted the Affordable Education Act, which reduced tuition rates at the College by 5%. The legislature did however backfill a portion of the loss in the operating allocation.

Pell grant revenues generally follow enrollment trends. As the College's enrollment increase, so did the College's Pell Grant revenue. For FY 2017, the College attempted to keep other fees as stable as possible, resulting in only small changes in these revenues. In addition, the College serves some students and offers some programs on a fee-only basis, as allowed by law.

Shoreline Community College Management's Discussion and Analysis

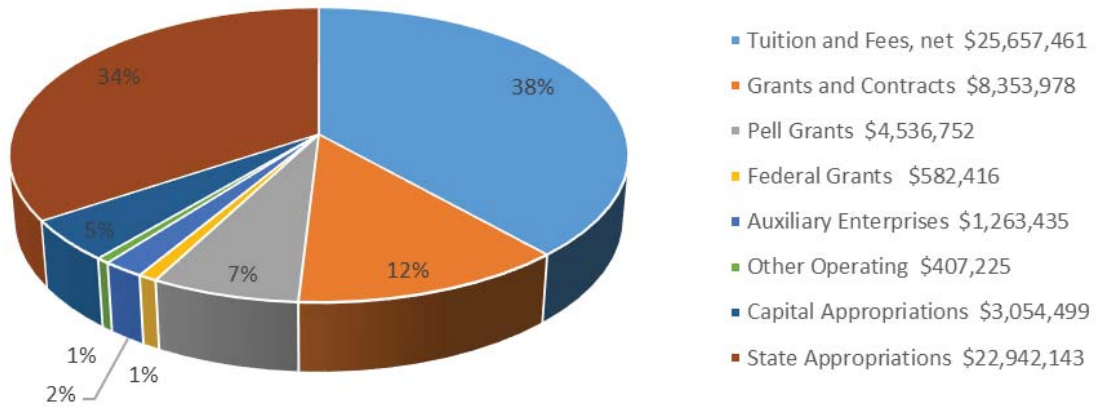
In FY 2017, grant and contract revenues for federal and state increased by \$767,459 when compared with FY 2016. The College continued to serve students under the terms of contracted programs. The College contracts with local high schools to enroll Running Start students who earn both high school and college credit for these courses.

Auxiliary enterprise sales decreased in FY 2017 by \$368,699, mostly due to the decline in sales in food services and the bookstore.

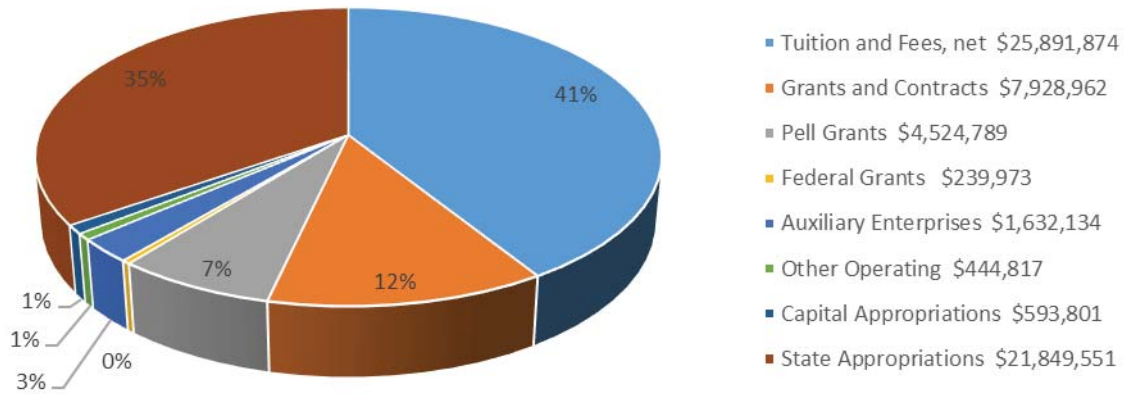
The College receives capital spending authority on a biennial basis and may carry unexpended amounts forward into one or two future biennia, depending on the original purpose of the funding. In accordance with accounting standards, the amount shown as capital appropriation revenue on the financial statement is the amount expended in the current year. Expenses from capital project funds that do not meet accounting standards for capitalization are reported as operating expenses. Those expenses that meet the capitalization standard are not shown as expense in the current period and are instead recognized as depreciation expense over the expected useful lifetime of the asset.

**Shoreline Community College
Management's Discussion and Analysis**

FY 2017 Selected Elements of Revenue



FY 2016 Selected Elements of Revenue



Shoreline Community College Management's Discussion and Analysis

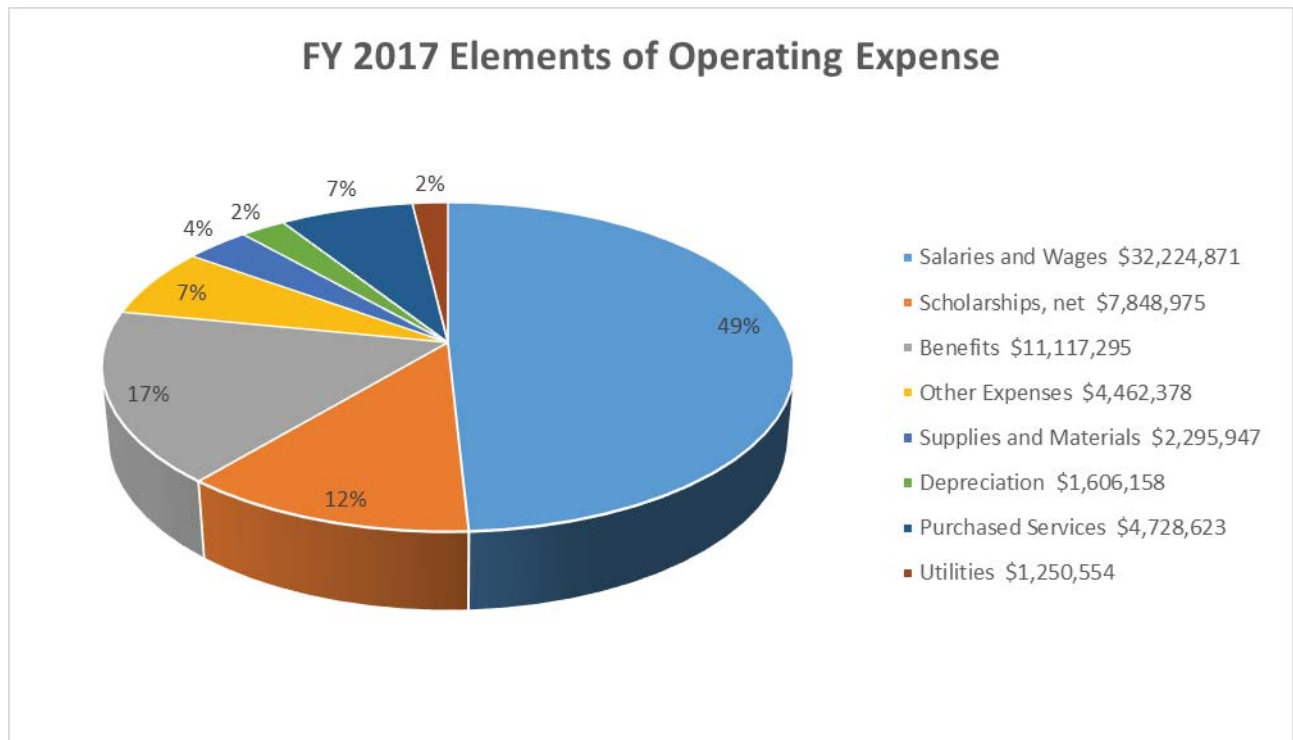
Expenses

Faced with severe budget cuts over the past seven years, the College has continuously sought opportunities to identify savings and efficiencies. Over time, the College decreased spending and services and was subject to various state spending freezes and employee salary reductions. However, in FY 2017, salary costs increased by \$1,392,723, as a result of increased faculty salaries. Benefit costs increased by \$964,547 due to a 6% increase in the cost of employer-provided health care and a pension adjustment booked in FY 2016.

Supplies and materials were \$584,954 lower in FY 2017, primarily as a result of budget decreases from FY 2016 cutbacks. Miscellaneous expense decreased by \$874,148. Because of this, total operating expenses increased overall by \$3,650,486 (5.9%).

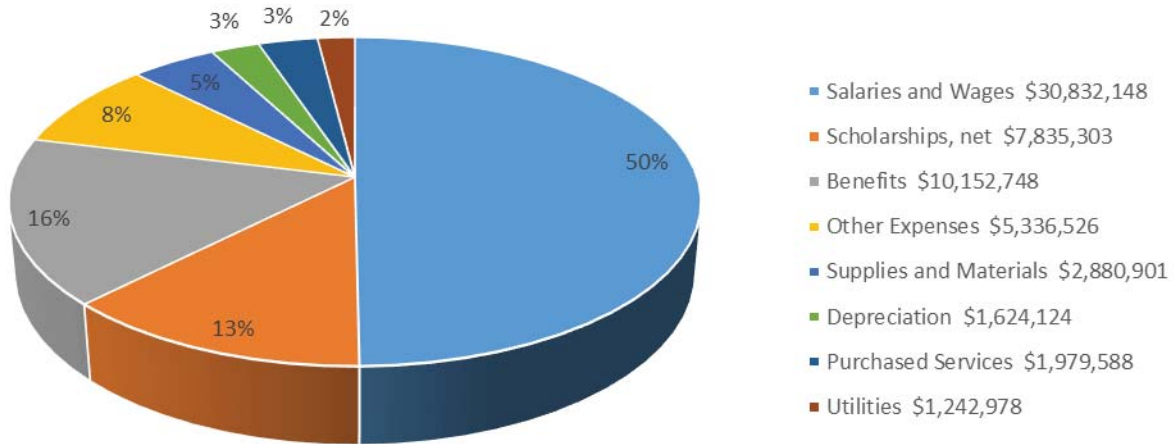
Comparison of Selected Operating Expenses by Function

The chart below shows the amount, in dollars, for selected functional areas of operating expenses for FY 2017 and FY 2016.



**Shoreline Community College
Management's Discussion and Analysis**

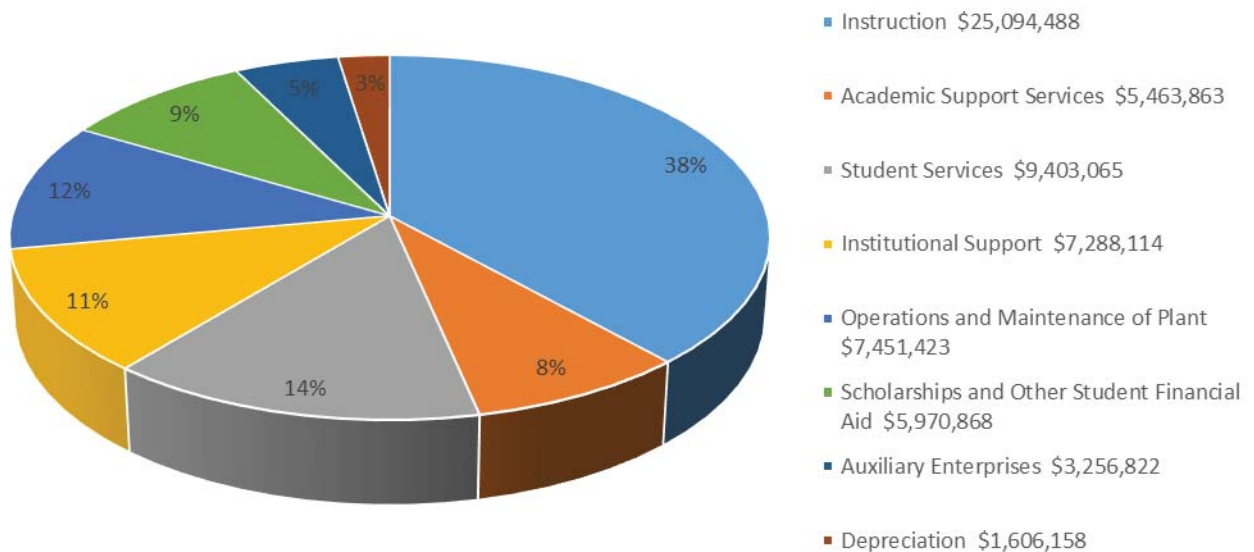
FY 2016 Elements of Operating Expense



Operating Expenses by Function

The chart below shows the percentage of each functional area of operating expenses for FY 2017.

FY 2017 Expenses by Functional Type



Shoreline Community College Management's Discussion and Analysis

Capital Assets

At June 30, 2017, the College had invested \$40,129,141 in capital assets, net of accumulated depreciation. This represents a decrease of \$985,619 from last year, as shown in the table below.

Asset Type As of June 30th	FY 2017	FY 2016	Change
Land	\$ 532,583	\$ 532,583	\$ -
Buildings, net	37,400,320	38,497,404	(1,097,084)
Equipment, net	2,151,505	2,032,890	118,615
Library Resources, net	76,301	83,451	(7,150)
Total Capital Assets, Net	\$ 40,160,709	\$ 41,146,328	\$ (985,619)

The decrease in net capital assets can be attributed to normal depreciation in the amount of \$1,606,158 offset by equipment and library resources purchases of \$620,539. Additional information on capital assets can be found in Note 6 of the Notes to the Financial Statements.

Long-term Debt

At June 30, 2017, the College had \$7,703,956 in outstanding debt, made up of Certificates of Participation (COP). The Certificates of Participation were for the Student Union Building and water conservation, lighting and server room projects. The College has no capital leases. Additional information of notes payable, long term debt and debt service schedules can be found in Notes 12, 13 and 14 of the Notes to the Financial Statements.

Debt As of June 30th	FY 2017	FY 2016	Change
Certificates of Participation	\$ 7,703,956	\$ 8,294,872	\$ (590,916)
Total Debt	\$ 7,703,956	\$ 8,294,872	\$ (590,916)

Economic Factors That May Affect the Future

Reversing a trend that began in FY 2009, the College's state operating appropriations increased in FY 2017, primarily to backfill a portion of the salary cost of living adjustment approved by the legislature in FY 2017.

Beginning in FY 2016, the Legislature enacted the Affordable Education Act, which reduced tuition by 5% at the College. While this will reduce the amount of tuition collected by the College, the Legislature did partially backfill this loss. In FY 2017, the State Board for Community and Technical College has elected to move to a new allocation model, changing how the state allocated funds are distributed to each college. The new model is based on performance in several key indicators, from general enrollments to enrollments in high cost programs, as well as student completion and achievement points. The model is based on a three-year rolling average of enrollments and completions, comparative to other institutions in the state.

It is unclear how much opportunity there may be for additional investments in community and technical colleges in the next few years, as state budget writers continue to grapple with court-mandated basic education obligations such as the State Supreme Court decision known as the McCleary Act.

Shoreline Community College
Statement of Net Position
June 30, 2017

Assets

Current assets

Cash and cash equivalents	\$ 31,529,651
Accounts receivable, net	3,845,691
Student loans receivable, net	28,618
Interest Receivable	6,676
Inventories	175,941
Prepaid expenses	6,564
Total current assets	35,593,141

Non-Current Assets

Student Loans Receivable	145,794
Non depreciable capital assets	532,583
Capital assets, net of depreciation	39,628,126
Total non-current assets	40,306,503
Total Assets	75,899,644

Deferred Outflows of Resources - Related to Pensions	2,261,454
Total Deferred Outflows of Resources	2,261,454

Liabilities

Current Liabilities

Accounts payable	1,195,561
Accrued liabilities	2,275,750
Compensated absences	1,095,557
Unearned revenue	4,574,054
Current portion of long-term liabilities	731,319
Total current liabilities	9,872,241

Noncurrent Liabilities

Compensated absences	1,732,664
Net pension liability	8,634,421
Total pension liability	3,265,444
Long-term liabilities	6,972,637
Total non-current liabilities	20,605,166
Total Liabilities	30,477,407

Deferred Inflow of Resources - Related to Pensions	1,080,089
Total Deferred Inflows of Resources	1,080,089

Net Position

Net investment in capital Assets	32,456,753
Restricted for:	
Nonexpendable	3,009
Expendable	
Student Loans	145,794
Unrestricted	13,998,046
Total Net Position	\$ 46,603,602

The footnote disclosures are an integral part of the financial statements.

Shoreline Community College
Statement of Revenues, Expenses and Changes in Net Position
For the Year Ended June 30, 2017

Operating Revenues

Student tuition and fees, net	\$ 25,657,461
Auxiliary enterprise sales	1,263,435
State and local grants and contracts	8,353,978
Federal grants and contracts	582,416
Other operating revenues	407,225
Total Operating Revenue	<u>36,264,515</u>

Operating Expenses

Salaries and wages	32,224,871
Benefits	11,117,295
Scholarships and fellowships	7,848,975
Supplies and materials	2,295,947
Depreciation	1,606,158
Purchased services	4,728,623
Utilities	1,250,554
Miscellaneous expense	4,462,378
Total Operating Expenses	<u>65,534,801</u>
Operating Income (Loss)	<u>(29,270,286)</u>

Non-Operating Revenues (Expenses)

State appropriations	22,942,143
Federal Pell grant revenue	4,536,752
Building fee remittance	(1,354,210)
Innovation fund remittance	(349,533)
Interest on indebtedness	(466,310)
Other non-operating expense	-
Net Non-Operating Revenues (Expenses)	<u>25,308,842</u>

Income or (loss) before capital revenues	<u>(3,961,444)</u>
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Capital Revenues

Capital appropriations	3,054,499
Total Capital Revenues	<u>3,054,499</u>
Increase (Decrease) in Net Position	<u>(906,945)</u>

Net Position

Net position, beginning of year	51,576,016
Change in accounting principal as a result of GASB 73	<u>(4,065,469)</u>
Adjusted net position, beginning of year	<u>47,510,547</u>
Net position, end of year	<u>\$ 46,603,602</u>

The footnote disclosures are an integral part of the financial statements.

Shoreline Community College
Statement of Cash Flows
For the Year Ended June 30, 2017

Cash flow from operating activities	
Student tuition and fees	\$ 25,219,683
Grants and contracts	9,043,188
Payments to vendors	(10,609,453)
Payments for utilities	(2,307,508)
Payments to employees	(31,980,497)
Payments for benefits	(11,069,723)
Auxiliary enterprise sales	1,440,859
Payments for scholarships and fellowships	(7,848,975)
Other receipts (payments)	407,252
Net cash used by operating activities	<u>(27,705,174)</u>
Cash flow from noncapital financing activities	
State appropriations	24,222,167
Pell grants	4,536,752
Building fee remittance	(1,354,210)
Innovation fund remittance	(349,533)
Net cash provided by noncapital financing activities	<u>27,055,176</u>
Cash flow from capital and related financing activities	
Capital appropriations	3,054,499
Purchases of capital assets	(620,539)
Principal paid on debt	(590,916)
Interest paid	(483,555)
Net cash used by capital and related financing activities	<u>1,359,489</u>
Increase (decrease) in cash and cash equivalents	709,491
Cash and cash equivalents at the beginning of the year	<u>30,820,160</u>
Cash and cash equivalents at the end of the year	<u>\$ 31,529,651</u>
Reconciliation of Operating Loss to Net Cash used by Operating Activities	
Operating Loss	<u>\$ (29,270,286)</u>
Adjustments to reconcile net loss to net cash used by operating activities	
Depreciation expense	1,606,158
Changes in assets and liabilities	
Receivables , net	197,413
Student loans , net	1,769
Inventories	(22,192)
Other assets	(1,639)
Accounts payable	209,115
Accrued liabilities	(271,086)
Unearned revenue	(352,715)
Compensated absences	61,470
Pension liability adjustment expense	136,819
Net cash used by operating activities	<u>\$ (27,705,174)</u>

The footnote disclosures are an integral part of the financial statements.

Shoreline Community College Foundation

Statement of Financial Position

June 30, 2017

ASSETS

CURRENT ASSETS

Cash and cash equivalents	\$ 358,801
Accounts receivable, net	10,553
Contract receivable, net	323,960
Prepaid expenses	<u>1,730</u>

Total Current Assets 695,044

OTHER ASSETS

Long-term investments	<u>2,893,302</u>
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Total Assets \$ 3,588,346

LIABILITIES AND NET ASSETS

CURRENT LIABILITIES

Accounts payable and accrued liabilities	\$ 6,901
Contract payable	<u>250,120</u>

Total Current Liabilities 257,021

NET ASSETS

Unrestricted:	
Board designated	451,981
Undesignated	<u>12,331</u>

Total Unrestricted 464,312

Temporarily restricted	1,714,181
Permanently restricted	<u>1,152,832</u>

Total Net Assets 3,331,325

Total Liabilities and Net Assets \$ 3,588,346

The footnote disclosures are an integral part of the financial statements.

Shoreline Community College Foundation

Statement of Activities

For the Year Ended June 30, 2017

	Unrestricted	Temporarily Restricted	Permanently Restricted	Total
REVENUES, GAINS, AND OTHER SUPPORT				
Contributions	\$ 13,926	\$ 138,387	\$ 4,891	\$ 157,204
In-kind contributions	246,065	-	5,317	251,382
Special events revenue	-	37,541	-	37,541
Contract revenue	332,582	-	-	332,582
Investment income	6,511	40,621	-	47,132
Net realized and unrealized gain on investments	19,364	180,038	-	199,402
Net assets transferred	-	(25,000)	25,000	-
Net assets released from restrictions	243,290	(243,290)	-	-
	<u>861,738</u>	<u>128,297</u>	<u>35,208</u>	<u>1,025,243</u>
EXPENSES				
Program services:				
College program support	300,998	-	-	300,998
Scholarships	210,336	-	-	210,336
Total Program Services	<u>511,334</u>	<u>-</u>	<u>-</u>	<u>511,334</u>
Supporting services:				
Administration	292,134	-	-	292,134
Fundraising	9,374	-	-	9,374
Total Supporting Services	<u>301,508</u>	<u>-</u>	<u>-</u>	<u>301,508</u>
Total Expenses	<u>812,842</u>	<u>-</u>	<u>-</u>	<u>812,842</u>
Change in Net Assets	<u>48,896</u>	<u>128,297</u>	<u>35,208</u>	<u>212,401</u>
Net assets - Beginning of Year	<u>415,416</u>	<u>1,585,884</u>	<u>1,117,624</u>	<u>3,118,924</u>
Net assets - End of Year	<u>\$ 464,312</u>	<u>\$1,714,181</u>	<u>\$1,152,832</u>	<u>\$3,331,325</u>

The footnote disclosures are an integral part of the financial statements.

Shoreline Community College
Notes to the Financial Statements
For the Year Ended June 30, 2017

These notes form an integral part of the financial statements.

1. Summary of Significant Accounting Policies

Financial Reporting Entity

Shoreline Community College (the College) is a comprehensive community college offering open-door academic programs, workforce education, basic skills, and community services. The College confers associates degrees, certificates and high school diplomas. It is governed by a five-member Board of Trustees appointed by the Governor and confirmed by the State Senate.

The College is an agency of the State of Washington. The financial activity of the College is included in the State's Comprehensive Annual Financial Report.

The Shoreline Community College Foundation (the Foundation) is a separate but affiliated non-profit entity, incorporated under Washington law in 1984 and recognized as a tax exempt 501(c)(3) charitable organization. The Foundation's charitable purpose is to build relationships with the community, acquire resources to support academic excellence and educational access at the College. Because the majority of the Foundation's resources are restricted by donors and may only be used for the benefit of the College or its students, the Foundation is considered a component unit based on the criteria contained in Governmental Accounting Standards Board (GASB) Statement Nos. 61, 39 and 14. A discretely presented component unit is an entity, which is legally separate from the College, but has the potential to provide significant financial benefits to the College or whose relationship with the College is such that excluding it would cause the College's financial statements to be misleading or incomplete.

The Foundation's financial statements are discretely presented in this report. The Foundation's statements have been prepared in accordance with accounting principles generally accepted in the United States of America. Intra-entity transactions and balances between the College and the Foundation are not eliminated for financial statement presentation. During the fiscal year ended June 30, 2017, the Foundation provided support totaling \$499,342 to the College for restricted and unrestricted purposes. A copy of the Foundation's complete financial statements may be obtained from the Foundation's Administrative Offices at 16101 Greenwood Avenue, Shoreline, WA 98133.

Basis of Presentation

The financial statements have been prepared in accordance with GASB Statement No. 34, *Basic Financial Statements and Management Discussion and Analysis for State and Local Governments* as amended by GASB Statement No. 35, *Basic Financial Statements and Management Discussion and Analysis for Public Colleges and Universities*. For financial reporting purposes, the College is considered a special-purpose government engaged only in Business Type Activities (BTA). In accordance with BTA reporting, the College presents a Management's Discussion and Analysis; a Statement of Net Position; a Statement of Revenues, Expenses and Changes in Net Position; a Statement of Cash Flows; and Notes to the Financial Statements. The format provides a comprehensive, entity-wide perspective of the College's assets, deferred outflows, liabilities, deferred inflows, net position, revenues, expenses, changes in net position and cash flows.

Shoreline Community College
Notes to the Financial Statements
For the Year Ended June 30, 2017

Basis of Accounting

The financial statements of the College have been prepared using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned and expenses are recorded when an obligation has been incurred, regardless of the timing of the cash flows. For the financial statements, intra-agency receivables and payables have generally been eliminated. However, revenues and expenses from the College's auxiliary enterprises are treated as though the College were dealing with private vendors. For all other funds, transactions that are reimbursements of expenses are recorded as reductions of expense.

Non-exchange transactions, in which the College receives (or gives) value without directly giving (or receiving) equal value in exchange includes state and federal appropriations, and certain grants and donations. Revenues are recognized, net of estimated uncollectible amounts, as soon as all eligibility requirements imposed by the provider have been met.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

Cash, Cash Equivalents and Investments

Cash and cash equivalents include cash on hand and bank demand deposits. Cash and cash equivalents that are held with the intent to fund College operations are classified as current assets. The College records all cash and cash equivalents at fair value.

The College combines unrestricted cash operating funds from all departments into an internal investment pool, the income from which is allocated on a proportional basis. The internal investment pool is comprised solely of cash and cash equivalents.

Accounts Receivable

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty and staff. This also includes amounts due from federal, state and local governments or private sources as allowed under the terms of grants and contracts. Accounts receivable are shown net of estimated uncollectible amounts.

Inventories

Inventories, consisting primarily of merchandise for resale in the college bookstore and course related supplies are valued at cost using various methods.

Capital Assets

In accordance with state law, capital assets constructed with state funds are owned by the State of Washington. Property titles are shown accordingly. However, responsibility for managing the assets rests with the College. As a result, the assets are included in the financial statements because excluding them would have been misleading.

Shoreline Community College
Notes to the Financial Statements
For the Year Ended June 30, 2017

Land, buildings and equipment are recorded at cost, or if acquired by gift, at acquisition value at the date of the gift. GASB 34 guidance concerning preparing initial estimates for historical cost and accumulated depreciation related to infrastructure was followed. Capital additions, replacements and major renovations are capitalized. The value of assets constructed includes all material direct and indirect construction costs. Any interest costs incurred are capitalized during the period of construction. Routine repairs and maintenance are charged to operating expense in the year in which the expense was incurred. In accordance with the state capitalization policy all land, intangible assets and software with a unit cost of \$1,000,000 or more, buildings and improvements with a unit cost of \$100,000 or more, library collections with a total cost of \$5,000 or more and all other assets with a unit cost of \$5,000 or more are capitalized. Depreciation is computed using the straight-line method over the estimated useful lives of the assets as defined by the State of Washington's Office of Financial Management. Useful lives are generally 3 to 7 years for equipment; 15 to 50 years for buildings and 20 to 50 years for infrastructure and land improvements.

In accordance with GASB Statement No. 42, the College reviews assets for impairment whenever events or changes in circumstances have indicated that the carrying amount of its assets might not be recoverable. Impaired assets are reported at the lower of cost or fair value. At June 30, 2017, no assets had been written down.

Unearned Revenues

Unearned revenues occur when funds have been collected prior to the end of the fiscal year but related to the subsequent fiscal year. Unearned revenues also include tuition and fees paid with financial aid funds. The College has recorded summer quarter tuition and fees as well as rent received for future periods, as unearned revenues.

Tax Exemption

The College is a tax-exempt organization under the provisions of Section 115 (1) of the Internal Revenue Code and is exempt from federal income taxes on related income.

Net Pension Liability

For purposes of measuring the net pension liability in accordance with GASB No. 68, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the State of Washington Public Employees' Retirement System (PERS) and the Teachers' Retirement System (TRS) and additions to/deductions from PERS's and TRS's fiduciary net position have been determined on the same basis as they are reported by PERS and TRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. In FY17, the College also reports its share of the pension liability for the State Board Retirement Plan in accordance with GASB73 *Accounting and Financial Reporting for Pensions and Related Assets that are not within the Scope of GASB 68 (Accounting and Financial Reporting for Pensions)*. The reporting requirements are similar to GASB68 but use current fiscal yearend as the measurement date for reporting the pension liabilities.

Deferred Outflows of Resources and Deferred Inflows of Resources

Deferred outflows of resources represent consumption of net position that is applicable to a future period. Deferred inflows of resources represent acquisition of net position that is applicable to a future period. Changes in net position liability not included in pension expense are reported as deferred outflows of

Shoreline Community College
Notes to the Financial Statements
For the Year Ended June 30, 2017

resources or deferred inflows of resources. Employer contributions subsequent to the measurement date of the net pension liability are reported as deferred outflows of resources.

Net Position

The College's net position is classified as follows.

- *Net Investment in Capital Assets.* This represents the College's total investment in capital assets, net of outstanding debt obligations related to those capital assets.
- *Restricted for Nonexpendable.* This consists of endowments and similar type funds for which donors or other outside sources have stipulated as a condition of the gift instrument that the principal is to be maintained inviolate and in perpetuity and invested for the purpose of producing present and future income which may either be expended or added to the principle.
- *Restricted for Expendable.* These include resources the College is legally or contractually obligated to spend in accordance with restrictions imposed by third parties.
- *Unrestricted.* These represent resources derived from student tuition and fees, and sales and services of educational departments and auxiliary enterprises.

Classification of Revenues and Expenses

The College has classified its revenues as either operating or non-operating revenues according to the following criteria:

- *Operating Revenues.* This includes activities that have the characteristics of exchange transactions such as (1) student tuition and fees, net of waivers and scholarship discounts and allowances, (2) sales and services of auxiliary enterprises and (3) most federal, state and local grants and contracts that primarily support the operational/educational activities of the college. Examples include a contract with OSPI to offer Running Start and/or Technical High School. The College also receives Adult Basic Education grants that support the primary educational mission of the College.
- *Operating Expenses.* Operating expenses include salaries, wages, fringe benefits, utilities, supplies and materials, purchased services, and depreciation.
- *Non-operating Revenues.* This includes activities that have the characteristics of non-exchange transactions, such as gifts and contributions, state appropriations, investment income and Pell grants received from the federal government.
- *Non-operating Expenses.* Non-operating expenses include state remittance related to the building fee and the innovation fee, along with interest incurred on the Certificate of Participation Loan.

Scholarship Discounts and Allowances

Student tuition and fee revenues, and certain other revenues from students, are reported net of scholarship discounts and allowances in the Statements of Revenues, Expenses and Changes in Net Position. Scholarship discounts and allowances are the difference between the stated charge for goods and services provided by the College, and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants, and other Federal, State or non-governmental programs are recorded as either operating or non-operating revenues in the College's financial statements. To the extent that revenues from such programs are used to satisfy tuition

Shoreline Community College
Notes to the Financial Statements
For the Year Ended June 30, 2017

and fees and other student charges, the College has recorded a scholarship discount and allowance. Discounts and allowances for the year ending June 30, 2017 are \$3,207,831.

State Appropriations

The State of Washington appropriates funds to the College on both an annual and biennial basis. These revenues are reported as non-operating revenues on the Statements of Revenues, Expenses, and Changes in Net Position, and recognized as such when the related expenses are incurred.

Building and Innovation Fee Remittance

Tuition collected includes amounts remitted to the Washington State Treasurer's office to be held and appropriated in future years. The building fee portion of tuition charged to students is an amount established by the Legislature and is subject to change annually. The fee provides funding for capital construction and projects on a system wide basis using a competitive biennial allocation process. The building fee is remitted on the 35th day of each quarter. The innovation fee was established in order to fund the State Board of Community and Technical College's Strategic Technology Plan. The use of the fund is to implement new ERP software across the entire system. On a monthly basis, the College remits the portion of tuition collected for the innovation fee to the State Treasurer for allocation to SBCTC. These remittances are non-exchange transactions reported as an expense in the non-operating revenues and expenses section of the Statement of Revenues, Expenses and Changes in Net Position.

Accounting and Reporting Changes

In June 2015, the GASB issued Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement No. 68, and Amendments to Certain Provisions of GASB Statements No. 67 and 68*. This Statement is intended to improve financial reporting of governments whose employees are provided with pensions that are not within the scope of Statement No. 68, improve the usefulness of information associated with governments that hold assets accumulated for purposes of providing defined benefit pensions not within the scope of Statement No. 68, and to clarify the application of certain provisions of Statements No. 67 and 68. In addition, it establishes requirements for defined contribution plans that are not within the scope of Statement No. 68. GASB No. 73 is effective for fiscal years beginning after June 15, 2016. The College has implemented this pronouncement during the 2017 fiscal year. The College recorded a beginning balance adjustment to long-term obligations of \$4,065,469 as a result of the implementation of GASB Statement No. 73.

Accounting Standard Impacting the Future

In June 2015, the GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)*, which will be in effect for the fiscal year ending June 30, 2018. This Statement establishes standards of accounting and financial reporting for defined benefit OPEB and defined contribution OPEB that are provided to the employees of state and local governmental employer through plans that are administered through trusts or equivalent arrangements. This Statement also establishes standards of accounting and financial reporting for OPEB plans that are not administered through trusts or equivalent arrangements. The College's participation in OPEB is described in Note XX, and does not currently impact the College's financial statements. As a result of implementing this Statement, the College will be required to recognize its proportionate share of the state's actuarially determine OPEB liability, net of any assets segregated and restricted in a qualified trust, together with any associated deferred inflows and deferred outflows of resources, benefit expense related to the plan,

Shoreline Community College
Notes to the Financial Statements
For the Year Ended June 30, 2017

and to restate net position for all periods presented. This Statement will have a significant impact on the College's financial statements.

2. Cash and Cash Equivalents

Cash and cash equivalents include bank demand deposits and petty cash held at the College.

As of June 30, 2017, the carrying amount of the College's cash and cash equivalents was \$31,529,651 as represented in the table below.

Cash and Cash Equivalents	Amount
Petty cash and change funds	\$ 7,890
Bank demand	31,521,761
Total Cash and Cash Equivalents	\$ 31,529,651

Custodial Credit Risks—Deposits

Custodial credit risk for bank demand deposits is the risk that in the event of a bank failure, the College's deposits may not be returned to it. All of the College's demand deposits are with U.S. Bank. All cash and equivalents, except for change funds and petty cash held by the College, are insured by the Federal Deposit Insurance Corporation (FDIC) or by collateral held by the Washington Public Deposit Protection Commission (PDPC).

Fair Value Measurement

Accounting standards provide the framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are described as follows:

Level 1 – Inputs that reflect unadjusted quoted prices in active markets for identical assets or liabilities;

Level 2 – Inputs other than quoted market prices that are observable for the asset, either directly or indirectly, including inputs in markets that are not considered to be active; and

Level 3 – Inputs that are unobservable and significant to the fair market value measurement. These are used only if relevant Level 1 and Level 2 inputs are not available.

At June 30, 2017, the College did not hold any investments.

The Foundation held \$2,893,302 in investments at June 30, 2017, and \$2,389,126 of the investments are considered Level 1 investments and \$504,176 are considered Level 2 investments. All investments are held at their estimated fair value.

Shoreline Community College
Notes to the Financial Statements
For the Year Ended June 30, 2017

3. Accounts Receivable

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty and staff. It also includes amounts due from federal, state and local governments or private sources in connection with reimbursements of allowable expenditures made according to sponsored agreements. At June 30, 2017, accounts receivable were as follows.

Accounts Receivable	Amount
Student Tuition and Fees	\$ 1,908,729
Due from the Federal Government	160,546
Due from Other State Agencies	480,721
Due from Other Governments	477,986
Auxiliary Enterprises	55,048
Unbilled Tuition	915,711
Other	36,741
Subtotal	4,035,482
Less Allowance for Uncollectible Accounts	(189,791)
Accounts Receivable, net	\$ 3,845,691

4. Loans Receivable

Loans receivable as of June 30, 2017 consisted primarily of student loans, as follows.

Loans Receivable	Amount
Student Loans Receivable	\$ 190,098
Less Allowance for Uncollectible Accounts	(15,686)
Accounts Receivable, net	\$ 174,412

5. Inventories

Inventories, stated at cost using the first in, first out method (FIFO), consisted of the following as of June 30, 2017:

Inventories	Amount
Consumable Inventories	\$ 2,288
Merchandise Inventories	173,653
Total Inventories	\$ 175,941

Shoreline Community College
Notes to the Financial Statements
For the Year Ended June 30, 2017

6. Capital Assets

A summary of the changes in capital assets for the year ended June 30, 2017 is presented as follows.

Capital Assets	Beginning Balance	Additions/ Transfers	Retirements/ Transfers	Ending Balance
Nondepreciable capital assets				
Land	\$ 532,583	\$ -	\$ -	\$ 532,583
Construction in progress	-	-	-	-
Total nondepreciable capital assets	532,583	-	-	532,583
Depreciable capital assets				
Buildings	61,807,215	-	-	61,807,215
Equipment	8,343,162	596,422	-	8,939,584
Library resources	302,988	24,117	(108,236)	218,869
Subtotal depreciable capital assets	70,453,365	620,539	(108,236)	70,965,668
Less accumulated depreciation				
Buildings	23,309,811	1,097,084	-	24,406,895
Equipment	6,310,272	477,807	-	6,788,079
Library resources	219,537	31,267	(108,236)	142,568
Total accumulated depreciation	29,839,620	1,606,158	(108,236)	31,337,542
Total depreciable capital assets	40,613,745	(985,619)	-	39,628,126
Capital assets, net of accumulated depreciation	\$ 41,146,328	\$ (985,619)	\$ -	\$ 40,160,709

The current year depreciation expense was \$1,606,158.

7. Deferred Outflows and Deferred Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of equity that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The category of deferred outflow of resources reported in the Statement of Net Position relates to pensions.

Deferred outflows on pensions are recorded when projected earnings on pension plan investments exceed actual earnings and are amortized to pension expense using a systematic and rational method over a closed five-year period. Deferred outflows on pensions also include the difference between expected and actual experience with regard to economic or demographic factors; changes of assumptions about future economic, demographic, or other input factors; or changes in the state's proportionate share of net pension liability. These are amortized over the average expected remaining service lives of all employees that are provided with pensions through each pension plan. State contributions to pension plans made subsequent to the measurement date are also deferred and reduce net pension liability in the subsequent year.

Shoreline Community College
Notes to the Financial Statements
For the Year Ended June 30, 2017

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of equity that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources reported by the College relate to pensions.

Deferred inflows on pensions are recorded when actual earnings on pension plan investments exceed projected earnings and are amortized to pension expense using a systematic and rational method over a closed five-year period. Deferred inflows on pensions also include the difference between expected and actual experience with regard to economic or demographic factors; changes of assumptions about future economic, demographic, or other input factors; or changes in the state's proportionate share of net pension liability. These are amortized over the average expected remaining service lives of all employees that are provided with pensions through each pension plan.

8. Accounts Payable and Accrued Liabilities

At June 30, 2017, accrued liabilities are the following.

Accounts Payable and Accrued Liabilities	Amount
Amounts Owed to Employees	\$ 871,148
Accounts Payable	1,195,561
Due to the Office of State Treasurer (OST)	685,522
Accrued Interest	31,129
Amounts Held for Others and Retainage	687,951
Total Accounts Payable and Accrued Liabilities	\$ 3,471,311

9. Unearned Revenue

Unearned revenue is comprised of receipts, which have not yet met revenue recognition criteria, as follows:

Unearned Revenue	Amount
Summer Quarter Tuition & Fees	\$ 4,574,054
Total Unearned Revenue	\$ 4,574,054

10. Risk Management

The College is exposed to various risk of loss related to: tort liability; injuries to employees; errors and omissions; theft of; damage to; and destruction of assets; and natural disasters. The College purchases insurance to mitigate these risks. Management believes such coverage is sufficient to preclude any significant uninsured losses for the covered risks.

Shoreline Community College
Notes to the Financial Statements
For the Year Ended June 30, 2017

The College, in accordance with state policy, pays unemployment claims on a pay-as-you-go basis. Payments made for claims from July 1, 2016 through June 30, 2017, were \$135,875. Cash reserves for unemployment compensation for all employees at June 30, 2017 were \$514,605.

The College purchases commercial property insurance through the master property program administered by the Department of Enterprise Services for buildings that were acquired with COP proceeds. The policy has a deductible of \$250,000 per occurrence and the policy limit is \$100,000,000 per occurrence. The college has had no claims in excess of the coverage amount within the past three years. The College assumes its potential property losses for most other buildings and contents.

The College participates in a State of Washington risk management self-insurance program, which covers its exposure to tort, general damage and vehicle claims. Premiums paid to the State are based on actuarially determined projections and include allowances for payments of both outstanding and current liabilities. Coverage is provided up to \$10,000,000 for each claim with no deductible. The College has had no claims in excess of the coverage amount within the past three years.

11. Compensated Absences

At termination of employment, employees may receive cash payments for all accumulated vacation and compensatory time. Subject to provisions in their collective bargaining agreements, employees who retire get 25% of the value of their accumulated sick leave credited to a Voluntary Employees' Beneficiary Association (VEBA) account, which can be used for future medical expenses and insurance purposes. The amounts of unpaid vacation and compensatory time accumulated by College employees are accrued when incurred. The sick leave liability is recorded as an actuarial estimate of one-fourth the total balance on the payroll records. The accrued vacation leave totaled \$1,424,677, accrued sick leave totaled \$1,403,544, and comp time totaled \$0 at June 30, 2017.

Compensatory time is categorized as a current liability since it must be used before other leave. A three-year average of vacation and sick leave taken is used to estimate the current portion of that liability. The remaining accrued vacation and sick leave are categorized as non-current liabilities.

12. Notes Payable

In August, 2006, the College obtained financing in order to renovate and remodel the Student Union Building through certificate of participation (COP), issued by the Washington Office of State Treasurer (OST) in the amount of \$15,390,000. Students assessed themselves, on a quarterly basis, a mandatory fee to service the debt starting in 2006. The interest rate charged is 4.5 percent per year. Student fees related to the COP are accounted for in a dedicated fund, which is used to pay principal and interest that does not come out of the general operating budget.

In March, 2016, the COP was refinanced for ten years at 1.97%. The principal balance was \$7,805,000 for a net savings in interest of \$1,134,020. The College's debt service requirements for this note agreement for the next five years and thereafter are shown in Note 13.

Shoreline Community College
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In March, 2014, the College obtained financing for capital projects related to water conservation, external lighting and server room electrical upgrade through certificate of participation (COP), issued by the Washington Office of State Treasurer (OST) in the amount of \$560,104. The interest rate charged is 2.18 percent per year and is to be paid over ten years.

13. Annual Debt Service Requirements

Future debt service requirements at June 30, 2017 are as follows:

Annual Debt Service Requirements

Fiscal year	Certificates of Participation		
	Principal	Interest	Total
2018	\$ 731,319	\$ 373,548	\$ 1,104,867
2019	748,571	343,582	1,092,153
2020	786,266	306,153	1,092,419
2021	820,703	267,452	1,088,155
2022	867,757	227,024	1,094,781
2023-2026	3,749,340	468,755	4,218,095
Total	\$ 7,703,956	\$ 1,986,514	\$ 9,690,470

14. Schedule of Long Term Debt

	Beginning Balance	Additions	Reductions	Ending Balance	Current Portion
Certificates of Participation	\$ 8,294,872	\$ -	\$ 590,916	\$ 7,703,956	\$ 731,319
Compensated Absences	2,766,751	1,413,994	1,352,524	2,828,221	1,095,557
Pension Obligation	7,040,298	4,859,567	-	11,899,865	-
Total	\$ 18,101,921	\$ 6,273,561	\$ 1,943,440	\$ 22,432,042	\$ 1,826,876

Shoreline Community College
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15. Pension Liability

Pension liabilities reported as of June 30, 2017 consists of the following:

Pension Liability by Plan	Total
PERS 1	\$ 3,761,854
PERS 2/3	4,193,132
TRS 1	513,843
TRS 2/3	165,592
SBRP	3,265,444
Total	\$ 11,899,865

16. Retirement Plans

A. General

The College offers three contributory pension plans. The Washington State Public Employees Retirement System (PERS) and Teachers Retirement System (TRS) plans are cost sharing multiple employer defined benefit pension plans administered by the State of Washington Department of Retirement Services. The State Board Retirement Plan (SBRP) is a multiple employer defined contribution plan for the faculty and exempt administrative and professional staff of the state's public community and technical colleges. The plan includes supplemental payment, when required. The plan is administered by the State Board for Community and Technical Colleges (SBCTC).

For FY 2017, the payroll for the College's employees was \$8,656,907 for PERS, \$692,744 for TRS, and \$19,048,550 for SBRP. Total covered payroll was \$28,398,201.

Basis of Accounting

Pension plans administered by the state are accounted for using the accrual basis of accounting. Under the accrual basis of accounting, employee and employer contributions are recognized in the period in which employee services are performed; investment gains and losses are recognized as incurred; and benefits and refunds are recognized when due and payable in accordance with the terms of the applicable plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all plans and additions to/deductions from all plan fiduciary net position have been determined in all material respects on the same basis as they are reported by the plans.

The following table represents the aggregate pension amounts for all plans subject to the requirements of GASB Statements No. 68 and 73 for Shoreline Community College, for fiscal year 2017:

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Aggregate Pension Amounts - All Plans	Total
Pension liabilities	\$ (11,899,865)
Deferred outflows of resources related to pensions	\$ 2,261,454
Deferred inflows of resources related to pensions	\$ (1,080,089)
Pension expense	\$ 1,222,444

As established in chapter 28B.10 RCW, eligible higher education state employees may participate in higher education retirement plans. These plans include a defined contribution plan administered by a third party with a supplemental defined benefit component (on a pay as you go basis) which is administered by the state. The College implemented Statement No. 73 of the Governmental Accounting Standards Board (GASB) *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68* for the fiscal year 2016 financial reporting. The College has elected to use the current fiscal year end as the measurement date for reporting net pension liabilities for the Higher Education Supplemental Retirement Plan in alignment with the State CAFR.

B. College Participation in Plans Administered by the Department of Retirement Systems

PERS and TRS

Plan Descriptions. PERS Plan 1 provides retirement and disability benefits and minimum benefit increases to eligible nonacademic plan members hired prior to October 1, 1977. PERS Plans 2 and 3 provide retirement and disability benefits and a cost-of-living adjustment to eligible nonacademic plan members hired on or after October 1, 1977. Retirement benefits are vested after five years of eligible service. PERS Plan 3 has a defined contribution component that members may elect to self-direct as established by the Employee Retirement Benefits Board. PERS 3 defined benefit plan benefits are vested after an employee completes five years of eligible service.

TRS Plan 3 provides retirement benefits to certain eligible faculty hired on or after July 1, 1996 and employees on or after July 1, 2007 who chose Plan 3. The plan includes both a defined benefit portion and a defined contribution portion. The defined benefit portion is funded by employer contributions only. Benefits are vested after an employee completes five or ten years of eligible service, depending on the employee's age and service credit, and include an annual cost-of living adjustment. The defined contribution component is fully funded by employee contributions and investment performance.

The College also has one faculty member with pre-existing eligibility who continues to participate in TRS 1.

The authority to establish and amend benefit provisions resides with the legislature. PERS and TRS issue publicly available financial reports that include financial statements and required supplementary information. The report may be obtained by writing to the Department of Retirement Systems, PO Box 48380, Olympia, Washington 98504-8380 or online at <http://www.drs.wa.gov/administration>.

Funding Policy. Each biennium, the state Pension Funding Council adopts PERS and TRS Plan 1 employer contribution rates, Plan 2 employer and employee contribution rates, and Plan 3 employer contribution

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Notes to the Financial Statements
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rates. Employee contribution rates for PERS and TRS Plans 1 are established by statute. By statute, PERS 3 employees may select among six contribution rate options, ranging from 5 to 15 percent.

The required contribution rates expressed as a percentage of current year covered payroll are shown in the table below. The College and the employees made 100% of required contributions.

Contribution Rates and Required Contributions. The College's contribution rates and required contributions for the above retirement plans for the years ending June 30, 2017, 2016, and 2015 are as follows.

Contribution Rates at June 30						
	FY 2015		FY 2016		FY 2017	
	Employee	College	Employee	College	Employee	College
PERS						
Plan 1	6.00%	9.21%	6.00%	11.18%	6.00%	11.18%
Plan 2	4.92%	9.21%	6.12%	11.18%	6.12%	11.18%
Plan 3	5 - 15%	9.21%	5 - 15%	11.18%	5 - 15%	11.18%
TRS						
Plan 1	6.00%	10.39%	6.00%	13.13%	6.00%	13.13%
Plan 2	4.69%	10.39%	5.95%	13.13%	5.95%	13.13%
Plan 3	5-15%	10.39%	5-15%	13.13%	5-15%	13.13%

Required Contributions						
	FY 2015		FY 2016		FY 2017	
	Employee	College	Employee	College	Employee	College
PERS						
Plan 1	\$ 21,097	\$ 32,384	\$ 15,287	\$ 28,435	\$ 7,167	\$ 13,357
Plan 2	\$ 285,272	\$ 534,018	\$ 398,800	\$ 728,528	\$ 422,072	\$ 771,042
Plan 3	\$ 80,726	\$ 127,407	\$ 78,180	\$ 145,590	\$ 103,586	\$ 183,446
TRS						
Plan 1	\$ 4,698	\$ 8,136	\$ 4,792	\$ 10,249	\$ 4,795	\$ 10,494
Plan 2	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Plan 3	\$ 32,129	\$ 53,298	\$ 38,497	\$ 76,907	\$ 40,102	\$ 80,463

Investments

The Washington State Investment Board (WSIB) has been authorized by statute as having investment management responsibility for the pension funds. The WSIB manages retirement fund assets to maximize return at a prudent level of risk.

Retirement funds are invested in the Commingled Trust Fund (CTF). Established on July 1, 1992, the CTF is a diversified pool of investments that invests in fixed income, public equity, private equity, real estate,

Shoreline Community College
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For the Year Ended June 30, 2017

and tangible assets. Investment decisions are made within the framework of a Strategic Asset Allocation Policy and a series of written WSIB adopted investment policies for the various asset classes in which the WSIB invests.

For the year ended June 30, 2016, the annual money-weighted rate of return on the pension investments, net of pension plan expenses are as follows:

Pension Plan	Rate of Return
PERS Plan 1	2.19%
PERS Plan 2/3	2.47%
TRS Plan 1	2.09%
TRS Plan 2/3	2.51%

These money-weighted rates of return express investment performance, net of pension plan investment expense, and reflects both the size and timing of cash flows.

The PERS and TRS target asset allocation and long-term expected real rate of return as of June 30, 2016 are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Fixed Income	20%	1.70%
Tangible Assets	5%	4.40%
Real Estate	15%	5.80%
Global Equity	37%	6.60%
Private Equity	23%	9.60%
Total	100%	

The inflation component used to create the above table is 2.20 percent and represents WSIB's most recent long-term estimate of broad economic inflation.

Pension Expense

Pension expense is included as part of "Employee Benefits" expense in the statement of revenues, expenses and changes in net position. The table below shows the components of each pension plans expense as it affected employee benefits:

	PERS 1	PERS 2/3	TRS 1	TRS 2/3	Total
FY16 Pension Expense	\$ 220,027	\$ 572,029	\$ 32,996	\$ 45,150	\$ 870,202
FY17 Amortization of change in proportionate liability	36,137	87,633	43,009	20,181	186,960
Total Pension Expense	\$ 256,164	\$ 659,662	\$ 76,005	\$ 65,331	\$ 1,057,162

Changes in Proportionate Shares of Pension Liabilities

The changes to the College's proportionate share of pension liabilities from 2015 to 2016 for each retirement plan are listed below:

Shoreline Community College
Notes to the Financial Statements
For the Year Ended June 30, 2017

Pension Plan	2015	2016	Change
PERS 1	0.069392%	0.070047%	0.000655%
PERS 2/3	0.080669%	0.083281%	0.002612%
TRS 1	0.013786%	0.015050%	0.001264%
TRS 2/3	0.010825%	0.012058%	0.001233%

The College's proportion of the net pension liability was based on a projection of the College's long-term share of contributions to the pension plan to the projected contributions of all participating state agencies, actuarially determined.

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2015 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.00%
Salary Increases	3.75%
Investment rate of return	7.50%

Mortality rates were based on the RP-2000 Combined Healthy Table and Combined Disabled Table published by the Society of Actuaries. The Office of the State Actuary applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis, meaning members are assumed to receive additional mortality improvements in each future year, throughout their lifetime.

Discount Rate

The discount rate used to measure the total pension liability was 7.5 percent, the same as the prior measurement date. To determine the discount rate, an asset sufficiency test was completed to test whether the pension plan's fiduciary net position was sufficient to make all projected future benefit payments of current plan members. Consistent with current law, the completed asset sufficiency test included an assumed 7.7 percent long-term discount rate to determine funding liabilities for calculating future contribution rate requirements.

Consistent with the long-term expected rate of return, a 7.5 percent future investment rate of return on invested assets was assumed for the test. Contributions from plan members and employers are assumed to continue to be made at contractually required rates (including TRS Plan 2/3, whose rates include a component for the TRS Plan 1 liability).

Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.5 percent on pension plan investments was applied to determine the total pension liability.

Shoreline Community College
Notes to the Financial Statements
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Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability of the College calculated using the discount rate of 7.50 percent, as well as what the College's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50 percent) or 1-percentage-point higher (8.50 percent) than the current rate.

Pension Plan	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
PERS Plan 1	\$ 4,536,417	\$ 3,761,854	\$ 3,095,294
PERS Plan 2/3	\$ 7,720,311	\$ 4,193,132	\$ (2,182,768)
TRS Plan 1	\$ 631,669	\$ 513,843	\$ 412,352
TRS Plan 2/3	\$ 374,758	\$ 165,592	\$ (192,368)

Pension Expense and Deferred Outflows and Inflows of Resources Related to Pensions

The following represent the components of the College's deferred outflows and inflows of resources as reflected on the Statement of Net Position, for the year ended June 30, 2017:

	PERS 1		PERS 2/3	
	Deferred Outflows	Deferred Inflows	Deferred Outflows	Deferred Inflows
Difference between expected and actual experience	\$ -	\$ -	\$ 223,281	\$ 138,422
Difference between expected and actual earnings of pension plan investments	94,718	-	513,118	-
Changes of Assumptions	-	-	43,339	-
Changes in College's proportionate share of pension liabilities	-	-	210,231	-
Contributions to pension plans after measurement date	424,833	-	540,320	-
	\$ 519,551	\$ -	\$ 1,530,289	\$ 138,422

Shoreline Community College
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	TRS 1		TRS 2/3	
	Deferred Outflows	Deferred Inflows	Deferred Outflows	Deferred Inflows
Difference between expected and actual experience	\$ -	\$ -	\$ 12,527	\$ 7,348
Difference between expected and actual earnings of pension plan investments	16,298	-	26,656	-
Changes of Assumptions	-	-	1,686	-
Changes in College's proportionate share of pension liabilities	-	-	64,961	-
Contributions to pension plans after measurement date	48,686	-	40,800	-
	\$ 64,984	\$ -	\$ 146,630	\$ 7,348

The \$1,054,639 reported as deferred outflows of resources represent contributions the College made subsequent to the measurement date and will be recognized as a reduction of the net pension liability for the year ended June 30, 2018.

Other amounts reported as deferred outflows and inflows of resources will be recognized in pension expense as follows:

Year ended June 30	PERS 1	PERS 2/3	TRS 1	TRS 2/3
2018	\$ (23,321)	\$ 90,530	\$ (4,212)	\$ 19,692
2019	(23,321)	79,034	(4,212)	19,692
2020	86,988	433,646	15,247	38,567
2021	54,372	248,337	9,475	20,105
2022	-	-	-	426
Total	\$ 94,718	\$ 851,547	\$ 16,298	\$ 98,482

C. College Participation in Plan Administered by the State Board for Community and Technical Colleges

State Board Retirement Plan (SBRP) – Supplemental Defined Benefits Plans

Plan Description.

The State Board Retirement Plan is a privately administered single-employer defined contribution plans with a supplemental defined benefit plan component which guarantees a minimum retirement benefit based upon a one-time calculation at each employee's retirement date. The supplemental component is financed on a pay-as-you-go basis. Shoreline Community College participates in this plan as authorized by chapter 28B.10 RCW, and reports its proportionate share of the total pension liability. State Board makes direct payments to qualifying retirees when the retirement benefits provided by the fund sponsors do not meet the benefit goals, no assets are accumulated in trusts or equivalent arrangements.

Shoreline Community College
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Contributions. Contribution rates for the SBRP (TIAA-CREF), which are based upon age, are 5%, 7.5% or 10% of salary and are matched by the College. Employee and employer contributions for the year ended June 30, 2016 were each \$1,644,664.

Benefits Provided. The State Board Supplemental Retirement Plans provide retirement, disability, and death benefits to eligible members.

As of July 1, 2011, all the Supplemental Retirement Plans were closed to new entrants.

Members are eligible to receive benefits under this plan at age 62 with 10 years of credited service. The supplemental benefit is a lifetime benefit equal to the amount a member's goal income exceeds their assumed income. The monthly goal income is the one-twelfth of 2 percent of the member's average annual salary multiplied by the number of years of service (such product not to exceed one-twelfth of fifty percent of the member's average annual salary). The member's assumed income is an annuity benefit the retired member would receive from their defined contribution Retirement Plan benefit in the first month of retirement had they invested all employer and member contributions equally between a fixed income and variable income annuity investment.

Plan members have the option to retire early with reduced benefits.

The SBRP supplemental pension benefits are unfunded. For the year ended June 30, 2017, supplemental benefits were paid by the SBCTC on behalf of the College in the amount of \$902,000. The College's share of this amount was \$30,988. In 2012, legislation (RCW 28B.10.423) was passed requiring colleges to pay into a Supplemental Benefit Fund managed by the State Investment Board, for the purpose of funding future benefit obligations. During FY 2016, the College paid into this fund at a rate of 0.5% of covered salaries, totaling \$19,079,386. This amount was not used as a part of GASB 73 calculations its status as an asset has not been determined by the Legislature. As of June 30, 2016, the Community and Technical College system accounted for \$13,280,150 of the fund balance.

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2016, with the results rolled forward to the June 30, 2017, measurement date using the following actuarial assumptions, applied to all periods included in the measurement:

Salary increases	3.50% - 4.25%
Fixed Income and Variable Income Investment Returns	4.25%-6.25%

Mortality rates were based on the RP-2000 Combined Healthy Table and Combined Disabled Table published by the Society of Actuaries. The Office of the State Actuary applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100 percent Scale BB. Mortality rates are applied on a generational basis, meaning members are assumed to receive additional mortality improvements in each future year, throughout their lifetime.

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Most actuarial assumptions used in the June 30, 2016, valuation were based on the results of the April 2016 Supplemental Plan Experience Study. Additional assumptions related to the fixed income and variable income investments were based on feedback from financial administrators of the Higher Education Supplemental Retirement Plans.

Material assumption changes during the measurement period include the discount rate increase from 2.85 percent to 3.58 percent and the variable income investment return assumption dropping from 6.75 percent to 6.25 percent.

Discount Rate

The discount rate used to measure the total pension liability was set equal to the Bond Buyer General Obligation 20-Bond Municipal Bond Index, or 3.58 percent for the June 30, 2017, measurement date.

Pension Expense

For the year ended June 30, 2017, the College reported \$165,282 for pension expense in the Higher Education Supplemental Retirement Plans.

Proportionate Shares of Pension Liabilities

The College's proportionate share of pension liabilities for fiscal year ending June 30, 2017 was 3.44%. The College's proportion of the net pension liability was based on a projection of the College's long-term share of contributions to the pension plan to the projected contributions of all participating College's, actuarially determined.

Plan Membership

Membership of the State Board Supplemental Retirement Plans consisted of the following at June 30, 2016, the date of the latest actuarial valuation:

Number of Participating Members				
Plan	Inactive Members (Or Beneficiaries) Currently Receiving Benefits	Inactive Members Entitled To But Not Yet Receiving Benefits	Active Members	Total Members
State Board for Community and Technical Colleges (SBCTC) - SBRP	1	1	205	207

Shoreline Community College
Notes to the Financial Statements
For the Year Ended June 30, 2017

Change in Total Pension Liability/ (Asset)

The following table presents the change in total pension liability/(asset) of Higher Education Supplemental Retirement Plans at June 30, 2017, the latest measurement date for all plans:

Change in Total Pension Liability/(Asset)	
Total Pension Liability	Amount
Service Cost	\$ 186,101
Interest	\$ 120,724
Changes of benefit terms	\$ -
Differences between expected and actual experience	\$ (870,419)
Changes of assumptions	\$ (205,443)
Benefit payments	\$ (30,988)
Other	
Net Change In Total Pension Liability	\$ (800,025)
Total Pension Liability - Beginning	\$ 4,065,469
Total Pension Liability - Ending	\$ 3,265,444

Sensitivity of the Total Pension Liability/ (Asset) to Changes in the Discount Rate

The following table presents the total pension liability/(asset), calculated using the discount rate of 3.58 percent, as well as what the employers' total pension liability/(asset) would be if it were calculated using a discount rate that is 1 percentage point lower (2.58 percent) or 1 percentage point higher (4.58 percent) than the current rate:

Total Pension Liability/(Asset)	1% Decrease	Current Discount Rate	1% Increase
State Board for Community and Technical Colleges (SBCTC) - SBRP	\$ 3,751,533	\$ 3,265,444	\$ 2,862,872

Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, the Higher Education Supplemental Retirement Plans reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

State Board for Community and Technical Colleges (SBCTC) - SBRP	Deferred Outflows	Deferred Inflows
Difference between expected and actual experience	\$ -	\$ 755,913
Changes of Assumptions	-	178,406
Transactions subsequent to the measurement date	-	-
	\$ -	\$ 934,319

Shoreline Community College
Notes to the Financial Statements
For the Year Ended June 30, 2017

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in the fiscal years ended June 30:

State Board for Community and Technical Colleges (SBCTC) - SBRP		
2018	\$	141,577
2019		141,577
2020		141,577
2021		141,577
2022		141,577
Thereafter		226,434
Total	\$	934,319

D. Defined Contribution Plans

Public Employees' Retirement System Plan 3

The Public Employees' Retirement System (PERS) Plan 3 is a combination defined benefit/defined contribution plan administered by the state through the Department of Retirement Systems (DRS).

PERS Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. As established by chapter 41.34 RCW, employee contribution rates to the defined contribution component range from 5 percent to 15 percent of salaries, based on member choice. Members who do not choose a contribution rate default to a 5 percent rate. There are currently no requirements for employer contributions to the defined contribution component of PERS Plan 3.

PERS Plan 3 defined contribution retirement benefits are dependent on employee contributions and investment earnings on those contributions. Members may elect to self-direct the investment of their contributions. Any expenses incurred in conjunction with self-directed investments are paid by members. Absent a member's self-direction, PERS Plan 3 contributions are invested in the retirement strategy fund that assumes the member will retire at age 65.

Members in PERS Plan 3 are immediately vested in the defined contribution portion of their plan, and can elect to withdraw total employee contributions, adjusted by earnings and losses from investments of those contributions, upon separation from PERS-covered employment.

Teachers' Retirement System Plan 3

The Teachers' Retirement System (TRS) Plan 3 is a combination defined benefit/defined contribution plan administered by the state through the Department of Retirement Systems (DRS). Refer Note 11.B for TRS Plan descriptions.

TRS Plan 3 has a dual benefit structure. Employer contributions finance a defined benefit component, and member contributions finance a defined contribution component. As established by chapter 41.34 RCW,

Shoreline Community College
Notes to the Financial Statements
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employee contribution rates to the defined contribution component range from 5 percent to 15 percent of salaries, based on member choice. Members who do not choose a contribution rate default to a 5 percent rate. There are currently no requirements for employer contributions to the defined contribution component of TRS Plan 3.

TRS Plan 3 defined contribution retirement benefits are dependent on employee contributions and investment earnings on those contributions. Members may elect to self-direct the investment of their contributions. Any expenses incurred in conjunction with self-directed investments are paid by members. Absent a member's self-direction, TRS Plan 3 contributions are invested in the retirement strategy fund that assumes the member will retire at age 65.

Members in TRS Plan 3 are immediately vested in the defined contribution portion of their plan, and can elect to withdraw total employee contributions, adjusted by earnings and losses from investments of those contributions, upon separation from TRS-covered employment.

Washington State Deferred Compensation Program

The College, through the state of Washington, offers its employees a deferred compensation plan created under Internal Revenue Code Section 457. The plan, available to all State employees, permits individuals to defer a portion of their salary until future years. The state of Washington administers the plan on behalf of the College's employees. The deferred compensation is not available to employees until termination, retirement or unforeseeable financial emergency. The College does not have access to the funds.

17. Other Post-Employment Benefits

Health care and life insurance programs for employees of the state of Washington are administered by the Washington State Health Care Authority (HCA). The HCA calculates the premium amounts each year that are sufficient to fund the statewide health and life insurance programs on a pay-as-you-go basis. These costs are passed through to individual state agencies based upon active employee headcount. The agencies pay the premiums for active employees to the HCA. The agencies may also charge employees for certain higher cost options elected by the employee.

State of Washington retirees may elect coverage through state health and life insurance plans, for which they pay less than the full cost of the benefits, based on their age and other demographic factors. The health care premiums for active employees, which are paid by the agency during the employees' working careers, subsidize the "underpayments" of retirees. An additional factor in the Other Post-Employment Benefits (OPEB) obligation is a payment that is required by the State Legislature to reduce the premiums for retirees covered by Medicare (an "explicit" subsidy). This explicit subsidy is also passed through to state agencies via active employee rates charged to the agency. There is no formal state or College plan that underlies the subsidy of retiree health and life insurance.

The actuary allocated the statewide disclosure information to the community and technical college system level. The SBCTC further allocated these amounts among the colleges. The College's share of the GASB 45 actuarially accrued liability (AAL) is \$25,201,339, with an annual required contribution (ARC) of \$2,270,692. The ARC represents the amortization of the liability for FY 2017 plus the current expense for active employees, which is reduced by the current contributions of approximately \$487,202. The College's net OPEB obligation at June 30, 2017 was approximately \$6,642,606. This amount is not included in the College's financial statements.

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For the Year Ended June 30, 2017

The College paid \$5,517,389 for healthcare expenses in 2017, which included its pay-as-you-go portion of the OPEB liability.

18. Operating Expenses by Program

In the Statement of Revenues, Expenses and Changes in Net Assets, operating expenses are displayed by natural classifications, such as salaries, benefits, and supplies. The table below summarizes operating expenses by program or function such as instruction, research, and academic support. The following table lists operating expenses by program for the year ending June 30, 2017.

Expenses by Functional Classification	Amount
Instruction	\$ 25,094,488
Academic Support Services	5,463,863
Student Services	9,403,065
Institutional Support	7,288,114
Operations and Maintenance	7,451,423
Auxiliary Operations	3,256,822
Scholarships and Other student Financial Aid	5,970,868
Depreciation	1,606,158
Total Operation Expenses	\$ 65,534,801

19. Commitments and Contingencies

The College is engaged in various legal actions in the ordinary course of business. Management does not believe the ultimate outcome of these actions will have a material adverse effect on the financial statement.

20. Subsequent Events

In May 2018, the College obtained financing in order to construct student housing through a COP issued by the Washington Office of State Treasurer (OST) in the amount of \$29,165,000. The interest rate to be charged is 3.705%.

In May 2018, the College entered into a contract for construction of the student housing for a total cost of \$24,501,711.

Required Supplementary Information

Pension Plan Information

Cost Sharing Employer Plans

Schedules of Shoreline Community College's Proportionate Share of the Net Pension Liability:

Schedule of Shoreline Community College's Share of the Net Pension Liability Public Employees' Retirement System (PERS) Plan 1 Measurement Date of June 30					
Fiscal Year	College's proportion of the net pension liability	College's proportionate share of the net pension liability	College's covered payroll	College's proportionate share of the net pension liability as a percentage of its covered payroll	Plan's fiduciary net position as a percentage of the total pension liability
2014	0.066414%	\$ 3,345,636	\$ 6,914,574	48.39%	61.19%
2015	0.069392%	\$ 3,629,847	\$ 7,533,204	48.18%	59.10%
2016	0.070047%	\$ 3,761,854	\$ 8,073,538	46.59%	57.03%
2017					
2018					
2019					
2020					
2021					
2022					
2023					

Schedule of Shoreline Community College's Share of the Net Pension Liability Public Employees' Retirement System (PERS) Plan 2/3 Measurement Date of June 30					
Fiscal Year	College's proportion of the net pension liability	College's proportionate share of the net pension liability	College's covered payroll	College's proportionate share of the net pension liability as a percentage of its covered payroll	Plan's fiduciary net position as a percentage of the total pension liability
2014	0.076560%	\$ 1,547,554	\$ 6,569,967	23.55%	93.29%
2015	0.080669%	\$ 2,882,350	\$ 7,181,592	40.14%	89.20%
2016	0.083281%	\$ 4,193,132	\$ 7,818,752	53.63%	85.82%
2017					
2018					
2019					
2020					
2021					
2022					
2023					

*These schedules are to be built prospectively until they contain 10 years of data.

Cost Sharing Employer Plans

Schedules of Shoreline Community College's Proportionate Share of the Net Pension Liability:

Schedule of Shoreline Community College's Share of the Net Pension Liability Teachers' Retirement System (TRS) Plan 1 Measurement Date of June 30					
Fiscal Year	College's proportion of the net pension liability	College's proportionate share of the net pension liability	College's covered payroll	College's proportionate share of the net pension liability as a percentage of its covered payroll	Plan's fiduciary net position as a percentage of the total pension liability
2014	0.011971%	\$ 353,079	\$ 389,474	90.66%	68.77%
2015	0.013786%	\$ 436,760	\$ 591,281	73.87%	65.70%
2016	0.015050%	\$ 513,843	\$ 680,320	75.53%	62.07%
2017					
2018					
2019					
2020					
2021					
2022					
2023					

Schedule of Shoreline Technical College's Share of the Net Pension Liability Teachers' Retirement System (TRS) Plan 2/3 Measurement Date of June 30					
Fiscal Year	College's proportion of the net pension liability	College's proportionate share of the net pension liability	College's covered payroll	College's proportionate share of the net pension liability as a percentage of its covered payroll	Plan's fiduciary net position as a percentage of the total pension liability
2014	0.006100%	\$ 19,702	\$ 264,942	7.44%	96.81%
2015	0.010825%	\$ 91,341	\$ 512,971	17.81%	92.48%
2016	0.012058%	\$ 165,592	\$ 600,445	27.58%	88.72%
2017					
2018					
2019					
2020					
2021					
2022					
2023					

*These schedules are to be built prospectively until they contain 10 years of data.

Cost Sharing Employer Plans

Schedules of Contributions:

Schedule of Contributions Public Employees' Retirement System (PERS) Plan 1 Fiscal Year Ended June 30						
Fiscal Year	Contractually Required Contributions	Contributions in relation to the Contractually Required Contributions	Contribution deficiency (excess)	College's covered payroll	Contributions as a percentage of covered— employee payroll	
2014	\$ 297,888	\$ 297,888	\$ -	\$ 6,914,574	4.31%	
2015	\$ 320,322	\$ 320,322	\$ -	\$ 7,533,204	4.25%	
2016	\$ 401,433	\$ 401,433	\$ -	\$ 8,073,538	4.97%	
2017	\$ 420,595	\$ 420,595	\$ -	\$ 8,656,907	4.86%	
2018						
2019						
2020						
2021						
2022						
2023						

Schedule of Contributions Public Employees' Retirement System (PERS) Plan 2/3 Fiscal Year Ended June 30						
Fiscal Year	Contractually Required Contributions	Contributions in relation to the Contractually Required Contributions	Contribution deficiency (excess)	College's covered payroll	Contributions as a percentage of covered— employee payroll	
2014	\$ 338,672	\$ 338,672	\$ -	\$ 6,569,967	5.15%	
2015	\$ 373,487	\$ 373,487	\$ -	\$ 7,181,592	5.20%	
2016	\$ 501,171	\$ 501,171	\$ -	\$ 7,818,752	6.41%	
2017	\$ 547,251	\$ 547,251	\$ -	\$ 8,537,454	6.41%	
2018						
2019						
2020						
2021						
2022						
2023						

Notes: These schedules will be built prospectively until they contain 10 years of data.

Cost Sharing Employer Plans

Schedules of Contributions:

Schedule of Contributions Teachers' Retirement System (TRS) Plan 1 Fiscal Year Ended June 30							
Fiscal Year	Contractually Required Contributions	Contributions in relation to the Contractually Required Contributions	Contribution deficiency (excess)	College's covered payroll	Contributions as a percentage of covered– employee payroll		
2014	\$ 23,898	\$ 23,898	\$ -	\$ 389,474	6.14%		
2015	\$ 31,309	\$ 31,309	\$ -	\$ 591,281	5.30%		
2016	\$ 46,423	\$ 46,423	\$ -	\$ 680,320	6.82%		
2017	\$ 48,590	\$ 48,590	\$ -	\$ 692,744	7.01%		
2018							
2019							
2020							
2021							
2022							
2023							

Schedule of Contributions Teachers' Retirement System (TRS) Plan 2/3 Fiscal Year Ended June 30							
Fiscal Year	Contractually Required Contributions	Contributions in relation to the Contractually Required Contributions	Contribution deficiency (excess)	College's covered payroll	Contributions as a percentage of covered– employee payroll		
2014	\$ 15,798	\$ 15,798	\$ -	\$ 264,942	5.96%		
2015	\$ 30,125	\$ 30,125	\$ -	\$ 512,971	5.87%		
2016	\$ 40,733	\$ 40,733	\$ -	\$ 600,445	6.78%		
2017	\$ 42,367	\$ 42,367	\$ -	\$ 612,822	6.91%		
2018							
2019							
2020							
2021							
2022							
2023							

Notes: These schedules will be built prospectively until they contain 10 years of data.

State Board Supplemental Defined Benefit Plans

Schedule of Changes in the Total Pension Liability and Related Ratios Shoreline Community College Fiscal Year Ended June 30	
	2017
Total Pension Liability	
Service Cost	\$ 186,101
Interest	120,724
Changes of benefit terms	-
Differences between expected and actual experience	(870,419)
Changes of assumptions	(205,443)
Benefit Payments	(30,988)
Other	-
Net Change in Total Pension Liability	(800,025)
Total Pension Liability - Beginning	4,065,469
Total Pension Liability - Ending	\$ 3,265,444
College's Proportion of the Pension Liability	3.435501%
College's Covered payroll	\$ 19,079,386
Total Pension Liability as a percentage of covered-employee payroll	17.115037%

Notes: These schedules will be built prospectively until they contain 10 years of data.

State Board Supplemental Defined Benefit Plans

Notes to Required Supplementary Information

The State Board Supplemental Retirement Plans are financed on a pay-as-you-go basis. State Board makes direct payments to qualifying retirees when the retirement benefits provided by the fund sponsors do not meet the benefit goals, no assets are accumulated in trusts or equivalent arrangements. Potential factors that may significantly affect trends in amounts reported include changes to the discount rate, salary growth and the variable income investment return.

ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the state's Constitution and is part of the executive branch of state government. The State Auditor is elected by the citizens of Washington and serves four-year terms.

We work with our audit clients and citizens to achieve our vision of government that works for citizens, by helping governments work better, cost less, deliver higher value, and earn greater public trust.

In fulfilling our mission to hold state and local governments accountable for the use of public resources, we also hold ourselves accountable by continually improving our audit quality and operational efficiency and developing highly engaged and committed employees.

As an elected agency, the State Auditor's Office has the independence necessary to objectively perform audits and investigations. Our audits are designed to comply with professional standards as well as to satisfy the requirements of federal, state, and local laws.

Our audits look at financial information and compliance with state, federal and local laws on the part of all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits of state agencies and local governments as well as [fraud](#), state [whistleblower](#) and [citizen hotline](#) investigations.

The results of our work are widely distributed through a variety of reports, which are available on our [website](#) and through our free, electronic [subscription](#) service.

We take our role as partners in accountability seriously, and provide training and technical assistance to governments, and have an extensive quality assurance program.

Contact information for the State Auditor's Office	
Public Records requests	PublicRecords@sao.wa.gov
Main telephone	(564) 999-0950
Toll-free Citizen Hotline	(866) 902-3900
Website	www.sao.wa.gov