

# Office of the Washington State Auditor Pat McCarthy

# **Financial Statements and Federal Single Audit Report**

# **Town of Friday Harbor**

For the period January 1, 2019 through December 31, 2019

Published June 8, 2020 Report No. 1026387





# Office of the Washington State Auditor Pat McCarthy

June 8, 2020

Mayor and Town Council Town of Friday Harbor Friday Harbor, Washington

# **Report on Financial Statements and Federal Single Audit**

Please find attached our report on the Town of Friday Harbor's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the City's financial condition.

Sincerely,

Tat Marthy

Pat McCarthy State Auditor Olympia, WA

## Americans with Disabilities

In accordance with the Americans with Disabilities Act, we will make this document available in alternative formats. For more information, please contact our Office at (564) 999-0950, TDD Relay at (800) 833-6388, or email our webmaster at <u>webmaster@sao.wa.gov</u>.

# TABLE OF CONTENTS

Schedule of Findings and Questioned Costs	4
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	
Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance in Accordance With the Uniform Guidance	9
Independent Auditor's Report on Financial Statements 1	12
Financial Section 1	16
About the State Auditor's Office	33

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS

# Town of Friday Harbor January 1, 2019 through December 31, 2019

# **SECTION I – SUMMARY OF AUDITOR'S RESULTS**

The results of our audit of the Town of Friday Harbor are summarized below in accordance with Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).

## **Financial Statements**

We issued an unmodified opinion on the fair presentation of the City's financial statements in accordance with its regulatory basis of accounting. Separately, we issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because the financial statements are prepared using a basis of accounting other than GAAP.

Internal Control over Financial Reporting:

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the City.

# **Federal Awards**

Internal Control over Major Programs:

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the City's compliance with requirements applicable to its major federal program.

We reported no findings that are required to be disclosed in accordance with 2 CFR 200.516(a).

# **Identification of Major Federal Programs**

The following program was selected as a major program in our audit of compliance in accordance with the Uniform Guidance.

<u>CFDA No.</u>	Program or Cluster Title
10.760	Water and Waste Disposal Systems for Rural Communities

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by the Uniform Guidance, was \$750,000.

The City did not qualify as a low-risk auditee under the Uniform Guidance.

# **SECTION II – FINANCIAL STATEMENT FINDINGS**

None reported.

# SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None reported.

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

# Town of Friday Harbor January 1, 2019 through December 31, 2019

Mayor and Town Council Town of Friday Harbor Friday Harbor, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Town of Friday Harbor, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's financial statements, and have issued our report thereon dated May 29, 2020.

We issued an unmodified opinion on the fair presentation of the City's financial statements in accordance with its regulatory basis of accounting. We issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because the financial statements are prepared by the City using accounting practices prescribed by state law and the State Auditor's *Budgeting, Accounting and Reporting System* (BARS) manual described in Note 1, which is a basis of accounting other than GAAP. The effects on the financial statements of the variances between the basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

As discussed in Note 6 to the 2019 financial statements, in February 2020, a state of emergency was declared that could have a negative financial effect on the Town of Friday Harbor.

# INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of the City's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **PURPOSE OF THIS REPORT**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the

City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Tat Marchy

Pat McCarthy State Auditor Olympia, WA

May 29, 2020

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE

# Town of Friday Harbor January 1, 2019 through December 31, 2019

Mayor and Town Council Town of Friday Harbor Friday Harbor, Washington

# **REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM**

We have audited the compliance of the Town of Friday Harbor, with the types of compliance requirements described in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2019. The City's major federal programs are identified in the accompanying Schedule of Findings and Questioned Costs.

## Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 *U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements

referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination on the City's compliance.

## **Opinion on Each Major Federal Program**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2019.

# **REPORT ON INTERNAL CONTROL OVER COMPLIANCE**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program in order to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency in *internal control over compliance* is a deficiency or a timely basis. A *significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies, in internal control over compliance is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Purpose of this Report**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Tat Marchy

Pat McCarthy State Auditor Olympia, WA

May 29, 2020

# INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS

# Town of Friday Harbor January 1, 2019 through December 31, 2019

Mayor and Town Council Town of Friday Harbor Friday Harbor, Washington

# **REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the Town of Friday Harbor, for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's financial statements, as listed on page 16.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of state law and the *Budgeting, Accounting and Reporting System* (BARS) manual prescribed by the State Auditor described in Note 1. This includes determining that the basis of accounting is acceptable for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control

relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Unmodified Opinion on Regulatory Basis of Accounting (BARS Manual)**

As described in Note 1, the Town of Friday Harbor has prepared these financial statements to meet the financial reporting requirements of state law using accounting practices prescribed by the State Auditor's *Budgeting, Accounting and Reporting System* (BARS) manual. Those accounting practices differ from accounting principles generally accepted in the United States of America (GAAP). The differences in these accounting practices are also described in Note 1.

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash and investments of the Town of Friday Harbor, and its changes in cash and investments, for the year ended December 31, 2019, on the basis of accounting described in Note 1.

## **Basis for Adverse Opinion on U.S. GAAP**

Auditing standards issued by the American Institute of Certified Public Accountants (AICPA) require auditors to formally acknowledge when governments do not prepare their financial statements, intended for general use, in accordance with GAAP. The effects on the financial statements of the variances between GAAP and the accounting practices the City used, as described in Note 1, although not reasonably determinable, are presumed to be material. As a result, we are required to issue an adverse opinion on whether the financial statements are presented fairly, in all material respects, in accordance with GAAP.

## Adverse Opinion on U.S. GAAP

The financial statements referred to above were not intended to, and in our opinion they do not, present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Town of Friday Harbor, as of December 31, 2019, or the changes in financial position or cash flows thereof for the year then ended, due to the significance of the matter discussed in the above "Basis for Adverse Opinion on U.S. GAAP" paragraph.

#### **Matters of Emphasis**

As discussed in Note 6 to the 2019 financial statements, in February 2020, a state of emergency was declared that could have a negative financial effect on the Town of Friday Harbor. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Supplementary and Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements taken as a whole. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The Schedule of Liabilities is presented for purposes of additional analysis, as required by the prescribed BARS manual. These schedules are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

# OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated May 29, 2020 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral

part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Tat Marchy

Pat McCarthy State Auditor Olympia, WA

May 29, 2020

# FINANCIAL SECTION

# Town of Friday Harbor January 1, 2019 through December 31, 2019

# FINANCIAL STATEMENTS

Fund Resources and Uses Arising from Cash Transactions – 2019 Fiduciary Fund Resources and Uses Arising from Cash Transactions – 2019 Notes to Financial Statements – 2019

# SUPPLEMENTARY AND OTHER INFORMATION

Schedule of Liabilities – 2019 Schedule of Expenditures of Federal Awards – 2019 Notes to the Schedule of Expenditures of Federal Awards – 2019

## Town of Friday Harbor Fund Resources and Uses Arising from Cash Transactions For the Year Ended December 31, 2019

Beginning Cash and Investments   .			Total for All Funds (Memo Only)	001 General	101 Street	125 Special Revenue
30810   Reserved   8,077,398   -   149,664   1,747,671     30880   Unreserved   12,174,933   2,739,657   691,219   -     308   Yases   3,827,166   2,501,819   685,243   482,106     310   Taxes   3,827,166   2,002,026   3,400   -     330   Intergovernmental Revenues   1,395,260   54,367   741,482   946     340   Charges for Goods and Services   6,318,088   22,819   111,334   1,581     350   Fines and Pennitis   85,927   2,932,751   1,574,492   507,097     Expenditures   12,737,227   2,932,751   1,574,492   507,097     Expenditures   10   General Government   638,272   2,832,772   -   -     510   General Government   638,272   638,722   -   -   -     530   Utilities   4,617,354   -   -   -   -     540   Transportation   75,800   362,834   -	Beginning Cash	and Investments	(			
30880   Unreserved   12,174,933   2,739,657   691,219   -     388 / 588   Nel Adjustments   172,430   15,660   84,530   -     Revenues   310   Taxes   3.827,166   2.501,819   685,243   422,106     320   Licenses and Permits   205,426   202,026   3,400   -     330   Intergovernmental Revenues   1,395,260   54,367   741,482   946     340   Charges for Goods and Services   6,318,088   2,2,819   111,334   1,581     350   Fines and Penalties   85,927   2,932,761   1,574,492   507,097     Expenditures   12,737,227   2,932,761   1,574,492   507,097     510   General Government   638,272   543,272   -   -     520   Public Safety   800,183   800,183   -   -     530   Utitre and Recreation   72,280   -   72,280   -     540   Transportation   732,880   -   -   -			8.077.398	-	149.664	1.747.671
388 / 588   Net Adjustments   172,430   15,860   84,530   -     Revenues   -				2,739,657		-
Revenues   310   Taxes   3.827,166   2.501,819   685,243   482,106     320   Licenses and Permits   205,426   202,026   3,400   -     330   Intergovernmental Revenues   1,385,260   54,367   741,482   946     340   Charges for Gods and Services   6,318,088   2,2819   111,334   1,581     350   Fines and Penalties   85,927   83,542   -   -     360   Miscellaneous Revenues   905,360   68,178   33,033   22,464     510   General Government   638,272   638,272   -   -     520   Public Safety   800,183   800,183   800,183   -   -     530   Utilities   4,617,354   -   -   -   -     540   Transportation   732,880   -   732,880   -   -     550   Natural and Economic Environment   7,687,224   1,922,522   732,880   414,468     560   Social Services   20,500,0		-				-
310   Taxes   3.827,166   2.501,819   685,243   442,166     320   Licenses and Permitis   205,426   202,026   3.400   -     330   Intergovernmental Revenues   1.395,260   54,367   741,482   946     340   Charges for Goods and Services   6,318,088   22,819   111,334   1,581     350   Fines and Penalties   85,927   83,542   -   -     360   Miscellaneous Revenues   905,360   68,178   33,033   22,464     Total Revenues:   12,737,227   2,932,751   1,574,492   507,097     520   Public Safety   800,183   600,183   -   -     530   Utilities   4,617,354   -   -   -     550   Natural and Economic   776,302   352,844   -   414,468     560   Social Services   2,200   2,200   -   -     570   Culture and Recreation   129,033   1.92,033   -   -     561			,	,	0 1,000	
320   Licenses and Permits   205,426   202,026   3,400   -     330   Intergovernmental Revenues   1,395,260   54,367   741,482   946     340   Charges for Goods and Services   6,318,088   22,819   111,334   1,581     360   Miscellaneous Revenues   905,360   68,178   33,033   22,464     Total Revenues:   12,737,227   2,932,751   1,574,492   507,097     Expenditures   12,737,227   2,932,751   1,574,492   507,097     Expenditures:   20,001,83   800,183   -   -   -     520   Public Safety   800,183   800,183   -   -   -     530   Utities   4,617,354   -   -   -   -   -     540   Transportation   732,880   -   732,880   -   -   -   -   -   -   -   -   -   -   -   -   -   -   -   -   -   -   - <td></td> <td>Taxes</td> <td>3 827 166</td> <td>2 501 810</td> <td>685 243</td> <td>482 106</td>		Taxes	3 827 166	2 501 810	685 243	482 106
330   Intergovernmental Revenues   1,395,260   54,367   741,482   946     340   Charges for Goods and Services   6,318,088   22,819   111,334   1,581     350   Fines and Penalties   865,927   83,542   -   -     360   Miscellaneous Revenues   12,737,227   2,932,751   1,574,492   507,097     Expenditures   12,737,227   2,932,751   1,574,492   507,097     520   Public Safety   800,183   800,183   -   -     540   Transportation   732,880   -   732,880   -   -     550   Natural and Economic Environment   767,302   352,834   -   414,468     560 Social Services   2,200   2,200   -   -   -     570   Culture and Recreation   129,033   129,033   -   -   -     397   Transfers-In   1,020,150   -   -   -   -   -   -   -   -   -   -   -						402,100
340   Charges for Goods and Services   6,318,088   22,819   111,334   1,581     350   Fines and Penalties   85,927   83,542   -   -     360   Miscellaneous Revenues   905,360   68,178   33,033   22,464     Total Revenues:   12,737,227   2,932,751   1,574,492   507,097     Expenditures   510   General Government   638,272   -   -     520   Public Safety   800,183   -   -   -     530   Utilities   4,617,354   -   -   -     540   Transportation   732,880   -   732,880   -   -     570   Natural and Economic Environment   7667,302   352,834   -   414,468     Excess (Deficiency) Revenues over Expenditures:   7,687,224   1,922,522   732,880   -   -     391-393,596   Debt Proceeds   205,854   -   -   -   -     391-393,595   Debt Proceeds   30,02,145   4,800   37,798 <td></td> <td></td> <td></td> <td></td> <td></td> <td>-</td>						-
350   Fines and Penalties   85,927   83,542   -   -     360   Miscellaneous Revenues   905,360   68,178   33.033   22,464     Total Revenues:   12,737,227   2,932,751   1,574,492   507,097     Expenditures   638,272   638,272   -   -     520   Public Safety   800,183   800,183   -   -     530   Utilities   4,617,354   -   -   -     540   Transportation   732,880   -   732,880   -   -     550   Natural and Economic Environment   767,302   352,834   -   414,468     560   Social Services   2,200   2,200   -   -   -     570   Cutture and Recreation   129,033   129,033   -   -   -   -     580   Special or Extraordinary Items   -   -   -   -   -   -   -   -   -   -   -   -   -   -		•				
360   Miscellaneous Revenues   905,360   68,178   33,033   22,464     Total Revenues:   12,737,227   2,932,751   1,574,492   507,097     Expenditures   510   General Government   638,272   0   0     520   Public Safety   800,183   800,183   0   0   0     530   Utilities   4,617,354   -   -   0   0     540   Transportation   732,880   -   732,880   -   0     550   Natural and Economic Environment   767,302   352,634   -   -   -     560   Social Services   2,200   2,200   -   -   -     570   Culture and Recreation   129,033   129,033   -   -   -     570   Culture and Recreation   129,033   129,033   -   -   -     571   Transfers-In   1,020,150   5,050,003   1,010,229   841,612   92,629     Other Ideeses in Fund Resources					111,334	1,581
Total Revenues:   12,737,227   2,932,751   1,574,492   507,097     Expenditures   510   General Government   638,272   - <td></td> <td></td> <td></td> <td></td> <td>-</td> <td>-</td>					-	-
Expenditures     510   General Government   638,272   638,272   638,272   -   -     520   Public Safety   800,183   800,183   800,183   -   -     530   Utilities   4,617,354   -   -   -   -     540   Transportation   732,880   -   732,880   -   -     550   Natural and Economic Environment   767,302   352,834   -   -   -     560   Social Services   2,200   2,200   -   -   -     570   Culture and Recreation   129,033   1,922,522   732,880   414,468     Excess (Deficiencry Revenues over Expenditures:   5,050,003   1,012,29   841,612   92,629     Other Increases Ir Fund Resources   1,020,150   -   -   -   -     391   Transfers-In   1,020,150   -   -   -   -   -     386 / 389   Custodial Activities   4,164   4,164   -   -   <						
510   General Government   638,272   638,272   -   -     520   Public Safety   800,183   800,183   -   -     530   Utilities   4,617,354   -   -   -     540   Transportation   732,880   -   732,880   -   414,468     560   Natural and Economic Environment   767,302   352,834   -   414,468     560   Social Services   2,200   2,200   -   -     570   Culture and Recreation   129,033   129,033   -   -     Total Expenditures:   7,687,224   1,922,522   732,880   414,468     Excess (Deficiency) Revenues over Expenditures:   5,050,003   1,010,229   841,612   92,629     Other Increases in Fund Resources   205,854   -   -   -   -     397   Transfers-In   1,020,150   -   575,000   -   -     386 / 389   Custodial Activities   416   416   -   -   -		les:	12,737,227	2,932,751	1,574,492	507,097
520   Public Safety   800,183   800,183   800,183   -   -     530   Utilities   4,617,354   -   -   -     540   Transportation   732,880   -   732,880   -     550   Natural and Economic Environment   767,302   352,834   -   414,468     560   Social Services   2,200   2,200   -   -     570   Culture and Recreation   129,033   129,033   -   -     Total Expenditures:   7.667,222   1,922,522   732,880   414,468     Excess (Deficiency) Revenues over Expenditures:   5,050,003   1,010,229   841,612   92,629     Other Increases in Fund Resources   397   Transfers-In   1,020,150   -   -   -     381<,382, 396	-	Conoral Covernment	620 272	620 272		
530   Utilities   4,617,354   -   -   -     540   Transportation   732,880   -   732,880   -   732,880   -					-	-
540   Transportation   732,880   -   732,880   -     550   Natural and Economic Environment   767,302   352,834   -   414,468     560   Social Services   2,200   2,200   -   -     570   Culture and Recreation   129,033   129,033   -   -     Total Expenditures:   7,687,224   1,922,522   732,880   414,468     Excess (Deficiency) Revenues over Expenditures:   5,050,003   1,010,229   841,612   92,629     Other Increases in Fund Resources   -   -   -   -   -     391-393,596   Debt Proceeds   205,854   -   -   -   -     397   Transfers-In   1,020,150   -   575,000   -   -     386 / 389   Custodial Activities   4416   416   -   -   -     381, 382, 395,   Other Resources   3,020,145   4,800   37,798   -   -   -     594-595   Capital Expenditures   4,834,517		•		000,103	-	-
550   Natural and Economic Environment   767,302   352,834   -   414,468     560   Social Services   2,200   2,200   -   -     570   Culture and Recreation   129,033   129,033   -   -     Total Expenditures:   7,687,224   1,922,522   732,880   414,468     Excess (Deficiency) Revenues over Expenditures:   5,050,003   1,010,229   841,612   92,629     Other Increases in Fund Resources   -   -   -   -   -     391-393,596   Debt Proceeds   205,854   -   -   -   -     397   Transfers-In   1,020,150   -   575,000   -   -     385   Special or Extraordinary Items   -   -   -   -   -     386 / 389   Custodial Activities   416   416   -   -   -   -   -   -   -   -   -   -   -   -   -   -   -   -   -   -   -		-		-	-	-
Environment     560   Social Services   2,200   2,200   -   -     570   Culture and Recreation   129,033   129,033   -   -     Total Expenditures:   7,687,224   1,922,522   732,880   414,468     Excess (Deficiency) Revenues over Expenditures:   5,050,003   1,010,229   841,612   92,629     Other Increases in Fund Resources   -   -   -   -   -     391-393,596   Debt Proceeds   205,854   -   -   -   -     385   Special or Extraordinary Items   -   -   -   -   -     386 / 389   Custodial Activities   416   416   - </td <td></td> <td></td> <td></td> <td>-</td> <td>732,880</td> <td>-</td>				-	732,880	-
570   Culture and Recreation   129,033   129,033   1-90,033   129,033   -   -     Total Expenditures:   7,687,224   1,922,522   732,880   414,468     Excess (Deficiency) Revenues over Expenditures:   5,050,003   1,010,229   841,612   92,629     Other Increases in Fund Resources   205,854   -   -   -     397   Transfers-In   1,020,150   -   575,000   -     386   Special or Extraordinary Items   -   -   -   -     386 / 389   Custodial Activities   416   416   -   -   -     386 / 389   Custodial Activities   4,246,565   5,216   612,798   -   -     Total Other Increases in Fund Resources:   4,843,517   26,080   896,570   14,160     591-595   Capital Expenditures   4,834,517   26,080   896,570   14,160     591-597   Transfers-Out   1,020,150   584,450   27,500   200,000     585   Special or Extraordinary Items   <	550		767,302	352,834	-	414,468
Total Expenditures:   7,687,224   1,922,522   732,880   414,468     Excess (Deficiency) Revenues over Expenditures:   5,050,003   1,010,229   841,612   92,629     Other Increases in Fund Resources   205,854   -   -   -     397   Transfers-In   1,020,150   -   575,000   -     385   Special or Extraordinary Items   -   -   -   -     386 / 389   Custodial Activities   416   416   -   -     381, 382, 395, Other Resources   3,020,145   4,800   37,798   -     Total Other Increases in Fund Resources:   4,246,565   5,216   612,798   -     Other Decreases in Fund Resources:   4,834,517   26,080   896,570   14,160     591-593, 599   Debt Service   1,035,947   -   -   -     586 / 589   Custodial Activities   416   416   -   -     586 / 589   Custodial Activities   416   416   -   -     586 / 589   Custodial Activi	560	Social Services	2,200	2,200	-	-
Excess (Deficiency) Revenues over Expenditures:   5,050,003   1,010,229   841,612   92,629     Other Increases in Fund Resources   391-393, 596   Debt Proceeds   205,854   -	570	Culture and Recreation	129,033	129,033	-	-
Other Increases in Fund Resources     391-393, 596   Debt Proceeds   205,854   -   -   -     397   Transfers-In   1,020,150   -   575,000   -     385   Special or Extraordinary Items   -	Total Expend	litures:	7,687,224	1,922,522	732,880	414,468
391-393, 596   Debt Proceeds   205,854   -   -   -     397   Transfers-In   1,020,150   -   575,000   -     385   Special or Extraordinary Items   -   -   -   -   -     386 / 389   Custodial Activities   416   416   -   -   -     386 / 389   Custodial Activities   416   416   -   -   -     388   Other Resources   3,020,145   4,800   37,798   -   -     Total Other Increases in Fund Resources:   4,246,565   5,216   612,798   -   -     594-595   Capital Expenditures   4,834,517   26,080   896,570   14,160     591-593,599   Debt Service   1,035,947   -   -   -     597   Transfers-Out   1,020,150   584,450   27,500   200,000     585   Special or Extraordinary Items   -   -   -   -   -     586 / 589   Custodial Activities   416	Excess (Defi	ciency) Revenues over Expenditures:	5,050,003	1,010,229	841,612	92,629
397   Transfers-In   1,020,150   575,000   -     385   Special or Extraordinary Items   -	Other Increases	in Fund Resources				
385   Special or Extraordinary Items   -   <	391-393, 596	Debt Proceeds	205,854	-	-	-
386 / 389   Custodial Activities   416   416   -     381, 382, 395,   Other Resources   3,020,145   4,800   37,798   -     398   Total Other Increases in Fund Resources:   4,246,565   5,216   612,798   -     594-595   Capital Expenditures   4,834,517   26,080   896,570   14,160     591-593, 599   Debt Service   1,035,947   -   -   -     597   Transfers-Out   1,020,150   584,450   27,500   200,000     585   Special or Extraordinary Items   -   -   -   -     586 / 589   Custodial Activities   416   416   -   -     586 / 589   Custodial Activities   416   416   -   -     581, 582   Other Uses   2,957,729   3,600   87,724   -     Total Other Decreases in Fund Resources:   9,848,759   614,546   1,011,794   214,160     Increase (Decrease) in Cash and Investments:   (552,191)   400,899   442,616   (121,531)	397	Transfers-In	1,020,150	-	575,000	-
381, 382, 395,   Other Resources   3,020,145   4,800   37,798   -     398   Total Other Increases in Fund Resources:   4,246,565   5,216   612,798   -     Other Decreases in Fund Resources   4,834,517   26,080   896,570   14,160     591-593, 599   Debt Service   1,035,947   -   -   -     597   Transfers-Out   1,020,150   584,450   27,500   200,000     585   Special or Extraordinary Items   -   -   -   -     586 / 589   Custodial Activities   416   416   -   -     581, 582   Other Uses   2,957,729   3,600   87,724   -     581, 582   Other Uses   9,848,759   614,546   1,011,794   214,160     Increase (Decrease) in Cash and Investments:   (552,191)   400,899   442,616   (121,531)     Ending Cash and Investments   5081000   Reserved   8,652,816   -   607,017   1,626,140     508000   Unreserved   8,652,816   -	385	Special or Extraordinary Items	-	-	-	-
398   4,246,565   5,216   612,798   -     Other Decreases in Fund Resources:   4,834,517   26,080   896,570   14,160     594-595   Capital Expenditures   4,834,517   26,080   896,570   14,160     591-593, 599   Debt Service   1,035,947   -   -   -     597   Transfers-Out   1,020,150   584,450   27,500   200,000     585   Special or Extraordinary Items   -   -   -   -     586 / 589   Custodial Activities   416   416   -   -     581, 582   Other Uses   2,957,729   3,600   87,724   -     Total Other Decreases in Fund Resources:   9,848,759   614,546   1,011,794   214,160     Increase (Decrease) in Cash and Investments:   (552,191)   400,899   442,616   (121,531)     Ending Cash and Investments   5081000   Reserved   8,652,816   -   607,017   1,626,140     5088000   Unreserved   8,652,816   -   607,017   1,62	386 / 389	Custodial Activities	416	416	-	-
Other Decreases in Fund Resources   4,834,517   26,080   896,570   14,160     591-593,599   Debt Service   1,035,947   -		5, Other Resources	3,020,145	4,800	37,798	-
594-595   Capital Expenditures   4,834,517   26,080   896,570   14,160     591-593,599   Debt Service   1,035,947   -	Total Other I	ncreases in Fund Resources:	4,246,565	5,216	612,798	-
591-593, 599   Debt Service   1,035,947   -   -   -     597   Transfers-Out   1,020,150   584,450   27,500   200,000     585   Special or Extraordinary Items   -   -   -   -     586 / 589   Custodial Activities   416   416   -   -     586 / 589   Custodial Activities   416   416   -   -     581, 582   Other Uses   2,957,729   3,600   87,724   -     Total Other Decreases in Fund Resources:   9,848,759   614,546   1,011,794   214,160     Increase (Decrease) in Cash and Investments:   (552,191)   400,899   442,616   (121,531)     Ending Cash and Investments   5081000   Reserved   8,652,816   -   607,017   1,626,140     5088000   Unreserved   11,219,756   3,156,415   761,013   -	Other Decrease	s in Fund Resources				
597 Transfers-Out 1,020,150 584,450 27,500 200,000   585 Special or Extraordinary Items - <td>594-595</td> <td>Capital Expenditures</td> <td>4,834,517</td> <td>26,080</td> <td>896,570</td> <td>14,160</td>	594-595	Capital Expenditures	4,834,517	26,080	896,570	14,160
585   Special or Extraordinary Items   -   <	591-593, 599	Debt Service	1,035,947	-	-	-
586 / 589 Custodial Activities 416 416 - -   581, 582 Other Uses 2,957,729 3,600 87,724 -   Total Other Decreases in Fund Resources: 9,848,759 614,546 1,011,794 214,160   Increase (Decrease) in Cash and Investments: (552,191) 400,899 442,616 (121,531)   Ending Cash and Investments 5081000 Reserved 8,652,816 - 607,017 1,626,140   5088000 Unreserved 11,219,756 3,156,415 761,013 -	597	Transfers-Out	1,020,150	584,450	27,500	200,000
581, 582 Other Uses 2,957,729 3,600 87,724 -   Total Other Decreases in Fund Resources: 9,848,759 614,546 1,011,794 214,160   Increase (Decrease) in Cash and Investments: (552,191) 400,899 442,616 (121,531)   Ending Cash and Investments 5081000 Reserved 8,652,816 - 607,017 1,626,140   5088000 Unreserved 11,219,756 3,156,415 761,013 -	585	Special or Extraordinary Items	-	-	-	-
Total Other Decreases in Fund Resources: 9,848,759 614,546 1,011,794 214,160   Increase (Decrease) in Cash and Investments: (552,191) 400,899 442,616 (121,531)   Ending Cash and Investments 8,652,816 - 607,017 1,626,140   5088000 Unreserved 8,652,816 3,156,415 761,013 -	586 / 589	Custodial Activities	416	416	-	-
Increase (Decrease) in Cash and Investments:   (552,191)   400,899   442,616   (121,531)     Ending Cash and Investments   5081000   Reserved   8,652,816   -   607,017   1,626,140     5088000   Unreserved   11,219,756   3,156,415   761,013   -	581, 582	Other Uses	2,957,729	3,600	87,724	-
Ending Cash and Investments   8,652,816   -   607,017   1,626,140     5088000   Unreserved   11,219,756   3,156,415   761,013   -	Total Other D	ecreases in Fund Resources:	9,848,759	614,546	1,011,794	214,160
Ending Cash and Investments   8,652,816   -   607,017   1,626,140     5088000   Unreserved   11,219,756   3,156,415   761,013   -	Increase (De	crease) in Cash and Investments:	(552,191)	400,899	442,616	(121,531)
5088000   Unreserved   11,219,756   3,156,415   761,013   -	Ending Cash ar	d Investments				
	5081000	Reserved	8,652,816	-	607,017	1,626,140
Total Ending Cash and Investments   19,872,572   3,156,415   1,368,030   1,626,140	5088000	Unreserved	11,219,756	3,156,415	761,013	-
	Total Ending	g Cash and Investments	19,872,572	3,156,415	1,368,030	1,626,140

## Town of Friday Harbor Fund Resources and Uses Arising from Cash Transactions For the Year Ended December 31, 2019

		315 Capital Projects	410 Water	420 Sewer	430 Refuse
Beginning Cash a	and Investments				
30810	Reserved	1,937,067	1,623,992	1,941,223	175,815
30880	Unreserved	-	3,836,698	242,672	936,571
388 / 588	Net Adjustments	-	60,630	3,803	-
Revenues					
310	Taxes	157,998	-	-	-
320	Licenses and Permits	-	-	-	-
330	Intergovernmental Revenues	-	-	598,465	-
340	Charges for Goods and Services	-	2,115,273	2,425,923	1,117,706
350	Fines and Penalties	-	2,385	-	-
360	Miscellaneous Revenues	36,515	212,296	347,418	40,424
Total Revenue	s:	194,513	2,329,954	3,371,806	1,158,130
Expenditures					
510	General Government	-	-	-	-
520	Public Safety	-	-	-	-
530	Utilities	-	1,539,185	1,771,966	1,015,435
540	Transportation	-	-	-	-
550	Natural and Economic Environment	-	-	-	-
560	Social Services	-	-	-	-
570	Culture and Recreation	-	-	-	-
Total Expendit	ures:	-	1,539,185	1,771,966	1,015,435
Excess (Deficie	ency) Revenues over Expenditures:	194,513	790,769	1,599,840	142,695
Other Increases i	n Fund Resources				
391-393, 596	Debt Proceeds	-	-	205,854	-
397	Transfers-In	-	-	200,000	-
385	Special or Extraordinary Items	-	-	-	-
386 / 389	Custodial Activities	-	-	-	-
381, 382, 395, 398	Other Resources	-	29,599	2,944,295	-
Total Other Inc	reases in Fund Resources:	-	29,599	3,350,149	-
Other Decreases	in Fund Resources				
594-595	Capital Expenditures	-	698,981	2,946,308	1,265
591-593, 599	Debt Service	-	218,204	755,419	-
597	Transfers-Out	-	26,400	99,800	73,800
585	Special or Extraordinary Items	-	-	-	-
586 / 589	Custodial Activities	-	-	-	-
581, 582	Other Uses	-	2,861,667	1,085	-
Total Other De	creases in Fund Resources:	-	3,805,252	3,802,612	75,065
Increase (Dec	rease) in Cash and Investments:	194,513	(2,984,884)	1,147,377	67,630
Ending Cash and	Investments				
5081000	Reserved	2,131,581	1,088,972	2,567,763	152,050
5088000	Unreserved	-	1,447,464	767,312	1,027,965
Total Ending (	Cash and Investments	2,131,581	2,536,436	3,335,075	1,180,015

## Town of Friday Harbor Fund Resources and Uses Arising from Cash Transactions For the Year Ended December 31, 2019

		450 Stormwater	525 Equipment Reserve	550 Public Works Yard
Beginning Cash a	and Investments			
30810	Reserved	501,966	-	-
30880	Unreserved	677,245	2,073,495	977,376
388 / 588	Net Adjustments	7,607	-	-
Revenues				
310	Taxes	-	-	-
320	Licenses and Permits	-	-	-
330	Intergovernmental Revenues	-	-	-
340	Charges for Goods and Services	523,452	-	-
350	Fines and Penalties	-	-	-
360	Miscellaneous Revenues	77,288	52,359	15,385
Total Revenue	s:	600,740	52,359	15,385
Expenditures				
510	General Government	-	-	-
520	Public Safety	-	-	-
530	Utilities	290,768	-	-
540	Transportation	-	-	-
550	Natural and Economic Environment	-	-	-
560	Social Services	-	-	-
570	Culture and Recreation	-	-	-
Total Expendit	ures:	290,768		-
Excess (Deficie	ency) Revenues over Expenditures:	309,972	52,359	15,385
Other Increases i	n Fund Resources			
391-393, 596	Debt Proceeds	-	-	-
397	Transfers-In	-	245,150	-
385	Special or Extraordinary Items	-	-	-
386 / 389	Custodial Activities	-	-	-
381, 382, 395, 398	Other Resources	3,653	-	-
Total Other Inc	reases in Fund Resources:	3,653	245,150	-
Other Decreases	in Fund Resources			
594-595	Capital Expenditures	80,695	170,458	-
591-593, 599	Debt Service	62,324	-	-
597	Transfers-Out	8,200	-	-
585	Special or Extraordinary Items	-	-	-
586 / 589	Custodial Activities	-	-	-
581, 582	Other Uses	3,653	-	-
Total Other De	creases in Fund Resources:	154,872	170,458	-
Increase (Dec	rease) in Cash and Investments:	158,753	127,051	15,385
Ending Cash and	Investments			
5081000	Reserved	479,293	-	-
5088000	Unreserved	866,280	2,200,546	992,761
Total Ending (	Cash and Investments	1,345,573	2,200,546	992,761

## Town of Friday Harbor Fiduciary Fund Resources and Uses Arising from Cash Transactions For the Year Ended December 31, 2019

		Total for All Funds (Memo Only)	Custodial
308	Beginning Cash and Investments	177,963	177,963
388 & 588	Net Adjustments	(172,430)	(172,430)
310-390	Additions	41,366	41,366
510-590	Deductions	39,027	39,027
	Increase (Decrease) in Cash and estments:	2,339	2,339
508	Ending Cash and Investments	7,872	7,872

# Town of Friday Harbor Notes to Financial Statements For the year ended December 31, 2019

#### Note 1 - Summary of Significant Accounting Policies

The Town of Friday Harbor was incorporated on February 9, 1909 and operates under the laws of the state of Washington applicable to a fourth-class town. The Town of Friday Harbor is a general purpose local government and provides street maintenance and improvements; fire and police protection via contract; and parks and general administrative services. The Town owns and operates four utility systems: Water, Sewer, Refuse, and Stormwater.

The Town of Friday Harbor reports financial activity in accordance with the *Cash Basis Budgeting, Accounting and Reporting System* (BARS) Manual prescribed by the State Auditor's Office under the authority of Washington State law, Chapter 43.09 RCW. This manual prescribes a financial reporting framework that differs from generally accepted accounting principles (GAAP) in the following manner:

- Financial transactions are recognized on a cash basis of accounting as described below.
- Component units are required to be disclosed but are not included in the financial statements.
- Government-wide statements, as defined in GAAP, are not presented.
- All funds are presented, rather than a focus on major funds.
- The *Schedule of Liabilities* is required to be presented with the financial statements as supplementary information.
- Supplementary information required by GAAP is not presented.
- Ending balances are not presented using the classifications defined in GAAP.

#### A. Fund Accounting

Financial transactions of the government are reported in individual funds. Each fund uses a separate set of self-balancing accounts that comprises its cash and investments, revenues and expenditures. The government's resources are allocated to and accounted for in individual funds depending on their intended purpose. Each fund is reported as a separate column in the financial statements, except for fiduciary funds, which are presented by fund types. The total column is presented as "memo only" because any interfund activities are not eliminated. The following fund types are used:

#### GOVERNMENTAL FUND TYPES:

#### General Fund

This fund is the primary operating fund of the government. It accounts for all financial resources except those required or elected to be accounted for in another fund.

#### Special Revenue Funds

These funds account for specific revenue sources that are restricted or committed to expenditures for specified purposes of the government.

#### Capital Projects Funds

These funds account for financial resources which are restricted, committed, or assigned for the acquisition or construction of capital facilities or other capital assets.

#### **PROPRIETARY FUND TYPES:**

#### Enterprise Funds

These funds account for operations that provide goods or services to the general public and are supported primarily through user charges.

#### Internal Service Funds

These funds account for operations that provide goods or services to other departments or funds of the government on a cost reimbursement basis.

#### FIDUCIARY FUND TYPES:

Fiduciary funds account for assets held by the government in a trustee capacity or as a custodian on behalf of others.

#### Custodial Funds

These funds are used to account for assets that the government holds on behalf of others in a custodial capacity.

#### B. Basis of Accounting and Measurement Focus

Financial statements are prepared using the cash basis of accounting and measurement focus. Revenues are recognized when cash is received and expenditures are recognized when paid.

In accordance with state law the Town of Friday Harbor also recognizes expenditures paid during twenty days after the close of the fiscal year for claims incurred during the previous period.

#### C. Cash and Investments

See Note 5, Deposits and Investments

#### D. Capital Assets

Capital assets are assets with an initial individual cost of more than \$5,000.00 and an estimated useful life in excess of 3 years. Capital assets and inventory are recorded as capital expenditures when purchased.

#### E. Compensated Absences

The vacation leave maximum at year end is 240 hours and is payable upon separation or retirement. Sick leave may be accumulated up to 820 hours. Employees hired prior to 2013 were able to choose to receive payment of unused sick leave up to 480 hours upon retirement if they met retirement years of service and age requirements as outlined by their retirement system within the Washington State Department of Retirement. Those employees hired after 2013 and employed 10 years will receive 25% of their unused sick leave upon separation or retirement. Payments are recognized as expenditures when paid.

#### F. Long-Term Debt

See Note 3, Debt Service Requirements.

#### G. Reserved Portion of Ending Cash and Investments

Beginning and Ending Cash and Investments is reported as reserved when it is subject to restrictions on use imposed by external parties or due to internal commitments established by the Town Council. When expenditures that meet restrictions are incurred, the Town intends to use reserved resources first before using unreserved amounts.

Reserved Portion of Ending Cash and Investments consist of:

#### Street Fund Reserve Balances: 607,016.53

RCW 35.21.225, Transportation Benefit District Town Ordinance #892, Cash held for developer Street Improvements

#### Special Revenue Fund Reserve Balances: 1,626,139.50

Town Ordinances #1372 and #1172, In lieu of Parking RCW 67.28.1815, Hotel Motel tax RCW 79.115.150, Harbor Leases RCW 36.22.178, Low Income RCW 35.92.380, Affordable Housing, Town Ordinance No. 1277

#### Capital Projects Fund Reserve Balances: 2,131,580.94

Town Ordinance #1502, Establishing Capital Projects Reserve Fund RCW 82.46.010, Real Estate Excise Tax 1 RCW 82.46.035, Real Estate Excise Tax 2

#### Water Fund Reserve Balances: 1,088,972.20

Town Ordinance #1447, New Connection Fees Bond Ordinance & Covenants

#### Sewer Fund Reserve Balances: 2,567,763.42

Town Ordinance #1448, New Connection Fees Bond Ordinance & Covenants Public Works Trust Fund Loan Agreements Department of Ecology Loan Agreement

#### Landfill Closure and Post Closure Fund Reserve Balances: 152,050.24

Landfill Closure RCW 70.95.215; WAC 173-304-467; 173-351-600; 173.350.400

#### Stormwater Fund Reserve Balances: 479,293.20

Town Ordinance #1459, New Connection Fees Bond Ordinance & Covenants

#### <u>Note 2 – Budget Compliance</u>

A. Budgets

The Town of Friday Harbor adopts an annual appropriated budget for all funds except for fiduciary funds. These budgets are appropriated at the fund level. The budget constitutes the legal authority for expenditures at that level. Annual appropriations for these funds lapse at the fiscal year end.

Annual appropriated budgets are adopted on the same basis of accounting as used for financial reporting.

Fund	Final Appropriated	Actual Expenditures	Variance
General Fund:	2,897,525.00	2,685,800.74	211,724.26
General Capital Reserve	36,500.00	3,850.00	32,650.00
Special Revenue	695,550.00	628,627.69	66,922.31
Landfill Closure	45,975.00	42,232.50	3,742.50
Capital Projects	225,000.00	0	225,000.00
Water	2,278,125.00	2,098,267.24	179,857.76
Water Capital Reserve	3,622,025.00	3,567,465.52	54,559.48
Water Bond Redemption	219,125.00	218,204.00	921.00
Sewer	2,655,430.00	2,525,746.72	129,683.28
Sewer Bond Redemption	652,650.00	755,418.96	-102,768.96
Sewer Capital Reserve	3,641,300.00	3,253,163.55	388,136.45
Refuse	1,166,385.00	1,070,267.97	96,117.03
Street	1,242,055.00	1,113,580.70	128,474.30
Street Capital Reserve	842,500.00	756,093.59	86,406.41
Stormwater	572,250.00	514,489.32	57,760.68
Stormwater Bond Redemption	62,450.00	62,323.75	126.25
Stormwater Capital Reserve	104,700.00	85,925.80	18,774.20
Equipment Reserve	199,750.00	170,458.13	29,291.87
Public Works	50,150.00	0	50,150.00

The appropriated and actual expenditures for the legally adopted budgets were as follows:

Budgeted amounts are authorized to be transferred between departments within any fund; however, any revisions that alter the total expenditures of a fund, or that affect the number of authorized employee positions, salary ranges, hours, or other conditions of employment must be approved by the Town's legislative body.

Sewer Bond Redemption fund variance in 2019 results from accounting requirement to recognize loan forgiveness as debt repayment on the Department of Ecology Sewer loan(s). These loan/grants were adopted by Resolution No. 2472 & Resolution No. 2473. Debt and the resulting continuing service obligation for the duration of the loan term does not require an annual budget appropriation. The loan covenants and amortization schedule provide the basis for continuing appropriations for the term of the loan agreement. These new loans have preliminary amortization schedules that will be adjusted, if necessary, at the completion of the project(s).

#### Note 3 – Debt Service Requirements

#### Debt Service

The accompanying Schedule of Liabilities (09) provides more details of the outstanding debt and liabilities of the Town and summarizes the Town's debt transactions for year ended December 31, 2019.

The debt service requirements for revenue bonds and state loans are as follows:

	Principal	Interest	Total
2020	747,407.25	193,445.88	940,853.13
2021	752,610.78	187,385.55	939.996.33
2022	741,604.65	176,760.90	918,365.55
2023	575,985.75	165,716.08	741,701.83
2024	321,833.75	154,998.53	476,832.28
2025-2029	1,405,282.30	684,289.82	2,089,572.12
2030-2058	4,320,720.27	2,002,850.74	6,323,571.01
Total	8,865,444.75	3,565,447.50	12,430,892.25

#### Note 4 - Interfund Loans

The following table displays interfund loan activity during 2019:

Borrowing	Lending		Balance			Balance
<u>(420) Sewer</u>	<u>(410) Wate</u>	<u>r</u>	<u>1/1/2019</u>	New Loans	<u>Repayments</u>	<u>12/31/19</u>
		\$	0.00	\$2,812,000.00	\$0.00	\$2,812,000.00
	TOTALS	\$	0.00	\$2,812,000.00	\$0.00	\$2,812,000.00

#### Note 5 – Deposits and Investments

#### **Deposits**

Cash on hand at December 31, 2019 was \$1,100.00. The carrying amount of the Town's deposits, including certificate of deposit was \$20,422,217.22 and the bank balance was \$20,605,915.09.

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in event of a failure of a depository financial institution, the Town would not be able to recover deposits or would not be able to recover collateral securities that are in possession of an outside party. The Town deposits and certificates of deposit are mostly covered by federal depository insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

All investments are insured, registered or held by the Town or its agent in the government's name.

#### Investments

It is the Town of Friday Harbor's policy to invest all temporary cash surpluses. The interest on these investments is prorated to the various funds.

Type of Investment	Town's Investments	Investment's held as an agent	Total
L.G.I.P.	13,542,090.00	0	13,542,090.00
US Government Security	2,093,080.26	0	2,093,080.26
Other	0	0	0
Total Investments	15,635,170.26	0	15,635,170.26

Investments are reported at original cost. Investments by type at December 31, 2019 are as follows:

#### <u>Note 6 – Other Disclosures</u>

#### Potential Claim

A lawsuit has been filed against the Town by the contractor responsible for the Tucker Avenue Reconstruction Project and one of its subcontractors. The Town has asserted its own claims against the Contractor. Discovery is still in the early stages. No substantive rulings have been issued by the Court.

#### Fiduciary Fund Analysis and Reclassification

Funds previously held in the Town's Treasurer Trust fund have been reallocated to governmental and proprietary operating funds as a result of BARS guidance for cash basis reporting entities and the requirements to report in compliance with GASB 84.

#### Subsequent Events

In February 2020, the Governor of the State of Washington declared a state of emergency in response to the spread of a deadly new virus. In the weeks following the declaration, precautionary measures to slow the spread of the virus have been ordered. These measures include closing schools, colleges, and universities; cancelling public events; prohibiting public and private gatherings; and requiring people to stay home unless they are leaving for an essential function.

Because Friday Harbor is a tourism destination, it is anticipated that these precautionary measures will have a financial impact on its receipt of sales, leasehold, and special revenues taxes, as well as utility revenues. Currently, the Town is delaying large purchases and/or projects until the state of emergency impacts can be determined. The length of time these measures will be in place, and the full extent of the financial impact on the Town of Friday Harbor is unknown at this time.

#### Note 7 – Pension Plans

#### A. State Sponsored Pension Plans

Substantially all Town's full-time and qualifying part-time employees participate in the following statewide retirement systems administered by the Washington State Department of Retirement Systems (DRS), under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans PERS Plans 2 or 3.

The State Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems, a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each plan. The DRS CAFR may be obtained by writing to:

Department of Retirement Systems Communications Unit P.O. Box 48380 Olympia, WA 98540-8380

Also, the DRS CAFR may be downloaded from the DRS website at <u>www.drs.wa.gov</u>. At June 30, 2019 (the measurement date of the plans), the Town's proportionate share of the collective net pension liabilities, as reported on the Schedule 09, was as follows:

	Employer Contributions	Allocation %	Liability (Asset)
PERS 1 UAAL	117,760	0.016423%	\$631,523
PERS 2/3	173,117	0.021196%	\$205,885

#### Note 8 - Property Tax

The county treasurer acts as an agent to collect property tax levied in the county for all taxing authorities. Collections are distributed after the end of each month.

Property tax revenues are recognized when cash is received by the Town. Delinquent taxes are considered fully collectible because a lien affixes to the property after tax is levied.

The Town's regular levy for the year 2019 was \$0.87971 per \$1,000 on an assessed valuation of \$581,873,854 for a total regular levy of \$511,879.81.

#### Note 9 – Risk Management

#### Property, Liability and Fidelity Risk Pool

The Town of Friday Harbor is a member of the Association of Washington Cities Risk Management Service Agency (AWC RMSA). Chapter 48.62 RCW authorizes the governing body of any one or more governmental entities to form together into or join a pool or organization for the joint purchasing of insurance, and/or joint self-insuring, and/or joint hiring or contracting for risk management services to the same extent that they may individually purchase insurance, self-insure, or hire or contract for risk management services. An agreement to form a pooling arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. The AWC RMSA was formed on January 1, 1989, when 32 municipalities in the State of Washington joined by signing an Interlocal Governmental Agreement to pool their self-insured losses and jointly purchase insurance and administrative services. As of December 31, 2019, 100 municipalities/entities participate in the AWC RMSA pool.

The AWC RMSA allows members to establish a program of joint insurance and provides risk

management services to all members. All coverages, with the exception of pollution liability, are on an occurrence basis. The AWC RMSA provides all risk property, comprehensive crime, general liability, automobile liability, police liability, public officials' liability, employee fidelity and faithful performance, pollution liability, cyber liability, and equipment breakdown insurance coverage. Equipment breakdown is included with the property insurance carrier and fidelity (crime), pollution liability, and cyber liability coverages are stand-alone policies, which the AWC RMSA procures for its members. The AWC RMSA also allows members with airports to group purchase airport liability coverage.

Members pay an annual assessment to the AWC RMSA. The AWC RMSA is responsible for payment of all covered causes of loss against the jurisdiction above the stated retention. All members in the AWC RMSA have \$15 million in both per occurrence and aggregate liability limits. For the first \$1 million in liability limits, AWC RMSA is self-insured for its Self-Insured Retention (SIR) of \$250,000, per occurrence, and is reinsured by Great American for the additional \$750,000. The \$9 million in excess liability coverage limits is provided through an excess liability policy purchased from Argonaut Insurance Company. The \$5 million in excess liability coverage limits above the first layer of excess coverage is purchased from Allied World National Assurance Company. Since AWC RMSA is a cooperative program, there is joint liability among the participating members. The excess property coverage is purchased through Lexington Insurance Company and in 2019, AWC RMSA carried a retention of \$200,000 and limits up to \$250 million. All commercial policies have been purchased through the Pool's Broker of Record, Aon.

Members contract to remain in the AWC RMSA pool for a minimum of one year and must give a oneyear notice before terminating participation. Even after termination, a member is still responsible for contributions to the Pool for any unresolved, unreported, and in-process claims for the period they were signatory to the Interlocal Governmental Agreement.

The AWC RMSA establishes a loss fund for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses.

In accordance with WAC 200.100.02023, the AWC RMSA is governed by a board of directors, which is comprised of elected officials of participating members.

#### Health & Welfare

The Town of Friday Harbor is a member of the Association of Washington Cities Employee Benefit Trust Health Care Program (AWC Trust HCP). Chapter 48.62 RCW provides that two or more local government entities may, by Interlocal agreement under Chapter 39.34 RCW, form together or join a pool or organization for the joint purchasing of insurance, and/or joint self-insurance, to the same extent that they may individually purchase insurance, or self-insure.

An agreement to form a pooling arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. The AWC Trust HCP was formed on January 1, 2014 when participating cities, towns, and non-city entities of the AWC Employee Benefit Trust in the State of Washington joined together by signing an Interlocal Governmental Agreement to jointly self-insure certain health benefit plans and programs for participating employees, their covered dependents and other beneficiaries through a designated account within the Trust.

As of December 31, 2019, 261 cities/towns/non-city entities participate in the AWC Trust HCP.

The AWC Trust HCP allows members to establish a program of joint insurance and provides health and welfare services to all participating members. The AWC Trust HCP pools claims without regard to individual member experience. The pool is actuarially rated each year with the assumption of projected claims run-out for all current members. The AWC Trust HCP includes medical, dental and vision

insurance through the following carriers: Kaiser Foundation Health Plan of Washington, Kaiser Foundation Health Plan of Washington Options, Inc., Regence BlueShield, Asuris Northwest Health, Delta Dental of Washington, and Vision Service Plan. Eligible members are cities and towns within the state of Washington. Non-City Entities (public agency, public corporation, intergovernmental agency, or political subdivision within the state of Washington) are eligible to apply for coverage into the AWC Trust HCP, submitting application to the Board of Trustees for review as required in the Trust Agreement.

Participating employers pay monthly premiums to the AWC Trust HCP. The AWC Trust HCP is responsible for payment of all covered claims. In 2019, the AWC Trust HCP purchased stop loss insurance for Regence/Asuris plans at an Individual Stop Loss (ISL) of \$1.5 million through Commencement Bay Risk Management, and Kaiser ISL at \$1 million with Companion Life through ASG Risk Management. The aggregate policy is for 200% of expected medical claims.

Participating employers contract to remain in the AWC Trust HCP for a minimum of three years. Participating employers with over 250 employees must provide written notice of termination of all coverage a minimum of 12 months in advance of the termination date, and participating employers with under 250 employees must provide written notice of termination of all coverage a minimum of 6 months in advance of termination date. When all coverage is being terminated, termination will only occur on December 31. Participating employers terminating a group or line of coverage must notify the AWC Trust HCP a minimum of 60 days prior to termination. A participating employer's termination will not obligate that member to past debts, or further contributions to the AWC Trust HCP. Similarly, the terminating member forfeits all rights and interest to the AWC Trust HCP Account.

The operations of the Health Care Program are managed by the Board of Trustees or its delegates. The Board of Trustees is comprised of four regionally elected officials from Trust member cities or towns, the Employee Benefit Advisory Committee Chair and Vice Chair, and two appointed individuals from the AWC Board of Directors, who are from Trust member cities or towns. The Trustees or its appointed delegates review and analyze Health Care Program related matters and make operational decisions regarding premium contributions, reserves, plan options and benefits in compliance with Chapter 48.62 RCW. The Board of Trustees has decision authority consistent with the Trust Agreement, Health Care Program policies, Chapter 48.62 RCW and Chapter 200-110-WAC.

The accounting records of the AWC Trust HCP are maintained in accordance with methods prescribed by the State Auditor's office under the authority of Chapter 43.09 RCW. The AWC Trust HCP also follows applicable accounting standards established by the Governmental Accounting Standards Board ("GASB"). In 2018, the retiree medical plan subsidy was eliminated, and is noted as such in the report for the fiscal year ending December 31, 2018. Year-end financial reporting is done on an accrual basis and submitted to the Office of the State Auditor as required by Chapter 200-110 WAC. The audit report for the AWC Trust HCP is available from the Washington State Auditor's office.

#### **Unemployment Compensation**

The Town is a reimbursable employment security employer. The Town feels it has sufficient funds within its general and operating funds to accommodate any unemployment claim that may be forthcoming.

# Town of Friday Harbor Schedule of Liabilities For the Year Ended December 31, 2019

ID. No.	Description	Due Date	Beginning Balance	Additions	Reductions	Ending Balance
Revenue	and Other (non G.O.) Debt/Liabilitie	es				
252.11	2012 Sewer Revenue Bonds	11/1/2023	705,000	-	130,000	575,000
252.11	2008 Stormwater Revenue Bonds	12/30/2028	470,000	-	35,000	435,000
252.11	USDA Water Transmission Main Loan	11/30/2058	5,130,968	-	71,197	5,059,771
259.12	Compensated Absences		242,821	229,612	200,921	271,512
263.22	Landfill Closure & Postclosure		253,694	48,540	-	302,234
263.84	2008 DOE Sewer Fund Loan	5/31/2029	1,213,882	-	115,608	1,098,274
263.84	2019 DOE Outfall Loan	10/1/2040	-	81,428	40,714	40,714
263.84	2019 DOE General Facility Plan Loan	4/30/2040	-	124,426	62,213	62,213
263.88	2001 PWFT Sewer Fund Loan	7/1/2021	65,410	-	21,803	43,607
263.88	2002 PWTF Sewer Fund Loan	7/1/2022	712,000	-	178,000	534,000
263.88	2003 PWTF Sewer Fund Loan	7/1/2023	558,004	-	111,601	446,403
263.88	2006 PWFT Sewer Fund Loan	7/1/2026	168,421	-	21,053	147,368
263.88	2008 PWTF Sewer Fund Loan	7/1/2027	414,758	-	46,084	368,674
264.30	Pension Liabilities		1,193,740	-	356,332	837,408
	Total Revenue and Oth Del	er (non G.O.) ot/Liabilities:	11,128,698	484,006	1,390,526	10,222,178
	Tota	al Liabilities:	11,128,698	484,006	1,390,526	10,222,178

					Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	CFDA Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
RURAL UTILITIES SERVICE, AGRICULTURE, DEPARTMENT OF	Water and Waste Disposal Systems for Rural Communities	10.760	LN02 & LN03   C.42.17.02		2,812,000	2,812,000		Note #1-4
RURAL UTILITIES SERVICE, AGRICULTURE, DEPARTMENT OF	Water and Waste Disposal Systems for Rural Communities	10.760	GN04   C.42.17.02		372,993	372,993		Note #1, 2 & 4
			Total CFDA 10.760:		3,184,993	3,184,993	1	
Highway Planning and Construction Cluster	tion Cluster							
FEDERAL HIGHWAY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via via San Juan County)	Highway Planning and Construction	20.205	STPR-T281	1,886		1,886		Note #1, 2 & 4
	Total Highway Plar	ning and Co	Total Highway Planning and Construction Cluster:	1,886	•	1,886	1	
	F	Total Federal	ederal Awards Expended:	1,886	3,184,993	3,186,879	.	

Town of Friday Harbor Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2019

Page 31

#### **Town of Friday Harbor**

#### Notes to the Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2019

#### Note 1 – Basis of Accounting

This schedule is prepared on the same basis of accounting as the Town of Friday Harbor's financial statements. The Town of Friday Harbor uses the Other Comprehensive Basis of Accounting (OCBOA) also known as Cash Basis method of governmental accounting in accordance with the *Cash Basis Budgeting, Accounting and Reporting System* (BARS) Manual prescribed by the State Auditor's Office under the authority of Washington State law, Chapter 43.09 RCW.

#### Note 2 – Program Costs

The amounts shown as current year expenditures represent only the federal grant portion of the program costs. Entire program costs, including the Town's portion, are more than shown. Such expenditures are recognized following, as applicable, either the cost principles in the OMB Circular A-87, Cost Principles for State, Local, and Indian Tribal Governments, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### Note 3 – Federal Loan(s)

In 2018, the Town of Friday Harbor was approved by the USDA Rural Utilities Service to receive a loan up to \$2,364,000 and a subsequent loan of \$448,000 to make tertiary filter and headworks improvements at its Wastewater Treatment Plant. The total amount of both loans not to exceed \$2,812,000. Interim loan financing was received for the construction period. The Friday Harbor Town Council authorized and appropriated an interfund loan from excess water capital funds to the sewer capital fund to meet the USDA requirements for interim loan financing.

The amount listed for this loan includes the proceeds used during the year.

Both the current and prior year loans are reported on the Town's Schedule of Liabilities.

#### Note 4 - Indirect Cost Rate

The Town of Friday Harbor has not elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

## **ABOUT THE STATE AUDITOR'S OFFICE**

The State Auditor's Office is established in the state's Constitution and is part of the executive branch of state government. The State Auditor is elected by the citizens of Washington and serves four-year terms.

We work with our audit clients and citizens to achieve our vision of government that works for citizens, by helping governments work better, cost less, deliver higher value, and earn greater public trust.

In fulfilling our mission to hold state and local governments accountable for the use of public resources, we also hold ourselves accountable by continually improving our audit quality and operational efficiency and developing highly engaged and committed employees.

As an elected agency, the State Auditor's Office has the independence necessary to objectively perform audits and investigations. Our audits are designed to comply with professional standards as well as to satisfy the requirements of federal, state, and local laws.

Our audits look at financial information and compliance with state, federal and local laws on the part of all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits of state agencies and local governments as well as <u>fraud</u>, state <u>whistleblower</u> and <u>citizen hotline</u> investigations.

The results of our work are widely distributed through a variety of reports, which are available on our <u>website</u> and through our free, electronic <u>subscription</u> service.

We take our role as partners in accountability seriously, and provide training and technical assistance to governments, and have an extensive quality assurance program.

Contact information for the State Auditor's Office	
Public Records requests	PublicRecords@sao.wa.gov
Main telephone	(564) 999-0950
Toll-free Citizen Hotline	(866) 902-3900
Website	www.sao.wa.gov