

## **Financial Statements Audit Report**

# King County Water District No. 20

For the period January 1, 2018 through December 31, 2019

Published July 8, 2021 Report No. 1028751



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## Office of the Washington State Auditor Pat McCarthy

July 8, 2021

Board of Commissioners King County Water District No. 20 Burien, Washington

## **Report on Financial Statements**

Please find attached our report on King County Water District No. 20's financial statements.

We are issuing this report in order to provide information on the District's financial condition.

Sincerely,

Pat McCarthy, State Auditor

Tat Muchy

Olympia, WA

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#### INDEPENDENT AUDITOR'S REPORT

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

## King County Water District No. 20 January 1, 2018 through December 31, 2019

Board of Commissioners King County Water District No. 20 Burien, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of King County Water District No. 20, as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 30, 2021.

As discussed in Note 10 to the financial statements, the full extent of the COVID-19 pandemic's direct or indirect financial impact on the District is unknown.

#### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audits of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of the District's compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy, State Auditor

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Olympia, WA

June 30, 2021

#### INDEPENDENT AUDITOR'S REPORT

## Report on the Financial Statements

## King County Water District No. 20 January 1, 2018 through December 31, 2019

Board of Commissioners King County Water District No. 20 Burien, Washington

#### REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of King County Water District No. 20, as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed on page 9.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we

express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of King County Water District No. 20, as of December 31, 2019 and 2018, and the changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Matters of Emphasis**

As discussed in Note 10 to the financial Statements, the full extent of the COVID-19 pandemic's direct or indirect financial impact on the District is unknown. Our opinion is not modified with respect to this matter.

#### **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed on page 9 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2021 on our consideration of the District's internal control over financial reporting and on our tests

of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Pat McCarthy, State Auditor

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Olympia, WA

June 30, 2021

## FINANCIAL SECTION

## King County Water District No. 20 January 1, 2018 through December 31, 2019

## REQUIRED SUPPLEMENTARY INFORMATION

Management's Discussion and Analysis – 2019 and 2018

#### **BASIC FINANCIAL STATEMENTS**

Statement of Net Position – 2019 and 2018 Statement of Revenues, Expenses and Changes in Net Position – 2019 and 2018 Statement of Cash Flow – 2019 and 2018 Notes to Financial Statements – 2019 and 2018

## REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Proportionate Share of Net Pension Liability – PERS 1, PERS 2/3  $-\,2019$  and 2018

Schedule of Employer Contributions – PERS 1, PERS 2/3 – 2019 and 2018

### Management's Discussion and Analysis

As management of Water District No. 20, King County (the "District"), we offer readers of the basic financial statements this narrative overview and analysis of the District's financial activities for the fiscal year ended December 31, 2019. We encourage readers to consider the information presented here in conjunction with the financial statements and notes to the financial statements, which immediately follow this discussion.

#### Financial Statement Overview

The District's financial statements include two components: 1) the District's basic financial statements, and 2) the notes to the financial statements. This discussion and analysis are intended to serve as an introduction to the District's basic financial statements.

#### **Condensed Financial Position Information**

The statements of net position present information concerning the District's assets, liabilities, and net position. Net position is the difference between assets and liabilities. Increases or decreases in net position may indicate, over time, if the financial position of the District is either improving or deteriorating.

The following condensed financial information provides an overview of the District's financial position as of December 31, 2019, 2018, and 2017.

Years Ended December 31,	2019	2018		2017
Assets and Deferred Outflows of Resources				
Current assets	\$ 10,385,379	\$	8,471,815	\$ 8,445,516
Capital Assets, net	27,147,294		20,131,462	19,135,896
Total Assets	37,532,673		28,603,277	27,581,412
Deferred Outflows of Resources	116,769		100,868	124,706
Total Assets and Deferred Outflows of Resources	\$ 37,649,442	\$	28,704,145	\$ 27,706,118
Liabilities and Deferred Inflows of Resources				
Current Liabilities	\$ 383,673	\$	404,020	\$ 373,206
Long-term Liabilities, less current portion	643,620		821,525	1,226,579
Total Liabilities	1,027,293		1,225,545	1,599,785
Deferred Inflows of Resources	273,603		205,559	121,210
Total Liabilities and Deferred Inflows of Resources	1,300,896		1,431,104	1,720,995
Net Position				
Net investment in capital assets	26,951,597		19,870,533	18,809,735
Unrestricted	9,396,949		7,402,508	7,175,388
Total Net Position	\$ 36,348,546	\$	27,273,041	\$ 25,985,123

### Management's Discussion and Analysis

Total assets increased \$8.9 million (or 31.2%) during 2019, due mainly to an increase in capital assets (\$7 million). The increase in capital assets was primarily due to the District's merger with Water District 45 during the fiscal year ended December 31, 2019. Of the \$37.5 million in total assets, \$8.9 million (or 23.7%) is in cash and cash equivalents. This is comparable to December 31, 2018, when cash and cash equivalents were 25.7% of total assets. Net capital assets are equivalent to 72% and 70% of total assets at December 31, 2019 and 2018, respectively.

At December 31, 2019, the District had outstanding liabilities of \$1.0 million. This is a decrease of \$0.2 million compared to the \$1.2 million in total liabilities at December 31, 2018. The decrease is primarily due to the decrease in the net pension liability.

The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at December 31, 2019, by \$36.3 million (net position). Total net position increased by \$9.1 million (or 33.3%) from the previous year. The District's investment in capital assets (land, utility plant, machinery and equipment, and construction in progress) less any related debt is 73% and 73% of total net position at December 31, 2019 and 2018, respectively.

At December 31, 2019 and 2018, the District reported unrestricted net position of \$9.6 million and \$7.4 million, respectively. Unrestricted net position represents 27% of the District's total net position at December 31, 2019 and 2018, and is not subject to external restrictions.

#### Summary of Operations and Changes in Net Position

The comparative statement of revenues, expenses, and changes in fund net position shows how the District's net position changed during the most recent fiscal year compared to the prior year. These changes are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, some revenues and expenses reported in this statement will only affect future-period cash flows (e.g., uncollected receivables).

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### Management's Discussion and Analysis

The following comparative statements of revenues, expenses, and changes in fund net position summarize the operations for fiscal years 2019, 2018, and 2017.

	2019	2018	2017
Operating Revenue Water sales Other operating revenue	\$ 7,633,301 165,912	\$ 6,361,159 154,124	\$ 5,940,877 134,442
Total Operating Revenue	7,799,213	6,515,283	6,075,319
Operating Expenses Purchased water Administrative and general Distribution and maintenance Depreciation Taxes other than income taxes Due diligence for merger Other	2,368,827 1,664,457 668,800 1,003,156 457,137 168,721 520,688	2,337,063 1,203,430 652,200 783,668 427,099 81,983 489,042	2,223,050 1,175,400 699,647 758,309 381,737 - 466,287
Total Operating Expenses	6,851,786	5,974,485	5,704,430
Net Operating Income	947,427	540,798	370,889
Nonoperating Revenue (Expenses) Interest income Gain on disposal of capital assets Interest expense	221,197 - (1,305)	129,032 - (1,631)	80,752 3,000 (1,793)
Income before Contributions	1,167,319	668,199	452,848
Contributions in Aid of Construction	1,150,328	619,719	580,456
Change in Net Position  Net Position, beginning of year	2,317,647 27,273,041	1,287,918 25,985,123	1,033,304 24,951,819
Merger with Water District 45  Net Position, end of year	\$ 6,757,858 36,348,546	\$ 27,273,041	\$ 25,985,123

Total 2019 operating revenues for the District were \$7.8 million, which increased from 2018 operating revenue of \$6.5 million. The increase in operating revenue was due to the increase in rates and additional revenue as a result of its merger with Water District No. 45 ("District 45 merger"). Operating expenses for the District increased \$0.8 million (or 13.4%) from 2018 operating expenses. The increase in operating expenses was primarily due to the District 45 merger. Nonoperating revenue and expenses, were comparable in 2019 and 2018. Contributions in aid of construction for the District increased \$0.5 million (or 85.6%) from 2018 contributions in aid of construction.

### Management's Discussion and Analysis

#### Notes to the Basic Financial Statements

The notes to the District's basic financial statements can be found on pages 14 through 31 of this report. These notes provide additional information that is essential to a full understanding of the basic financial statements.

#### Capital Asset and Debt Administration

#### **Capital Assets**

The District's investment in capital assets as of December 31, 2019, amounted to \$27.1 million (net of accumulated depreciation of \$17.6 million). The District's investment in capital assets includes land, utility plant, machinery and equipment, and other assets. Investment in capital assets increased by \$7.0 million in 2019 compared to 2018 primarily due to additions of \$9.1 million in utility plant and machinery and equipment, offset by \$1.0 million of transfers from construction in progress and a \$1.0 million increase in accumulated depreciation.

	Total Capital Assets				
December 31,	2019	2018	Change		
Land	\$ 149,417	\$ 149,417	\$ -		
Other	37,769	37,769	-		
Construction in progress	73,217	1,136,194	(1,062,977)		
Capital Assets not being Depreciated	260,403	1,323,380	(1,062,977)		
Utility plant and machinery and equipment	44,489,727	35,407,762	9,081,965		
Accumulated depreciation	(17,602,836)	(16,599,680)	(1,003,156)		
Capital Assets being Depreciated	26,886,891	18,808,082	8,078,809		
Total Capital Assets	\$ 27,147,294	\$ 20,131,462	\$ 7,015,832		

	Total Capital Assets					
December 31,		2018		2017		Change
Land	\$	149,417	\$	149,417	\$	-
Other		37,769		37,769		-
Construction in progress		1,136,194		723,868		412,326
Capital Assets not being Depreciated		1,323,380		911,054		412,326
Utility plant and machinery and equipment		35,407,762		34,042,332		1,365,430
Accumulated depreciation		(16,599,680)		(15,817,490)		(782,190)
Capital Assets being Depreciated		18,808,082		18,224,842		583,240
Total Capital Assets	\$	20,131,462	\$	19,135,896	\$	995,566

### Management's Discussion and Analysis

#### Long-Term Debt

At December 31, 2019, the District had total Public Works Trust Fund Loans outstanding of \$0.2 million. Additionally, \$0.1 million is payable in long-term compensated absences. The total long-term debt of the District decreased by \$0.1 million in 2019 due primarily to payments on the existing loan.

Additional information on the District's capital assets and long-term debt can be found in Notes 5 and 6 in the notes to the comparative financial statements.

#### Economic Outlook

In early March 2020, the District raised \$7,340,000 from the issuance of water revenue bonds. The water revenue bonds will be used to fund various capital improvement projects contained within the District's water system plan.

In late March 2020, the WHO classified the COVID 19 outbreak as a pandemic, based on the rapid increase in exposure globally. As of the date of this report, the District remains open and operational with limited supply chain interruptions and no noted regulatory changes. The District is following social distancing and remote work directives, however prolonged workforce disruptions may negatively impact performance of services or require use of emergency personnel. In addition, the District decided to suspend all shut-offs and defer past due balances until the emergency situation is resolved. The District maintains essential water services, however a longer receivables cycle, need for increased reserves for bad debt, along with changes in revenue mix between commercial and residential are possible as a result of broader economic impacts of the COVID-19 outbreak. The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. As such, it is uncertain as to the full magnitude that the pandemic will have on the District's financial condition, liquidity, and future results of operations.

#### Requests for Information

This financial report is designed to provide a general overview of the District's finances for all those with an interest in its finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the General Manager, Water District No. 20, King County, 12606 First Avenue S, Seattle, WA 98168.

## **Comparative Statements of Net Position**

December 31,		2019		2018
Assets and Deferred Outflows of Resources				
Current Assets  Cash and cash equivalents Accounts receivable Materials and supplies Prepayments and advances Other current assets	\$	8,891,739 1,251,651 111,502 62,841 67,646	\$	7,354,457 928,366 71,080 58,357 59,555
Total Current Assets		10,385,379		8,471,815
Capital Assets not being Depreciated  Capital Assets being Depreciated		260,403 26,886,891		1,323,380 18,808,082
Total Assets		37,532,673		28,603,277
Deferred Outflows of Resources  Deferred Outflows Related to Pensions		116,769		100,868
Total Assets and Deferred Outflows of Resources	\$	37,649,442	\$	28,704,145
Liabilities and Deferred Inflows of Resources  Current Liabilities  Accounts payable, Maintenance Fund  Accounts payable, Construction Fund  Current portion of long-term liabilities	\$	257,234 61,139 65,300	\$	318,741 19,979 65,300
Total Current Liabilities		383,673		404,020
Net pension liability Long-term liabilities, less current portion		414,733 228,887		522,525 299,000
Total Liabilities		1,027,293		1,225,545
Deferred Inflows of Resources  Deferred Inflows Related to Pensions		273,603		205,559
Total Liabilities and Deferred Inflows of Resources		1,300,896		1,431,104
Net Position  Net Investment in Capital Assets  Unrestricted	<b></b>	26,951,597 9,396,949	Φ.	19,870,533 7,402,508
Total Net Position	\$	36,348,546	\$	27,273,041

## Comparative Statements of Revenues, Expenses, and Changes in Fund Net Position

Years Ended December 31,	2019	2018
Operating Revenue		
Water sales		
Customers	\$ 7,576,721	\$ 6,201,450
Water districts	56,580	159,709
Penalties, fines, and miscellaneous	165,912	154,124
Total Operating Revenue	7,799,213	6,515,283
Operating Expenses		
Purchased water	2,368,827	2,337,063
Administrative and general	1,664,457	1,203,430
Distribution and maintenance	668,800	652,200
Depreciation	1,003,156	783,668
Taxes other than income taxes	457,137	427,099
Meter reading and collection	104,462	103,548
Due diligence for merger	168,721	81,983
Purchased electricity (net of refund)	416,226	385,494
Total Operating Expenses	6,851,786	5,974,485
Net Operating Income	947,427	540,798
Nonoperating Revenue (Expenses)		
Interest income	221,197	129,032
Interest expense	(1,305)	(1,631)
Income Before Contributions	1,167,319	668,199
Contributions in Aid of Construction		
Facilities charges	90,600	63,680
Meter installation	58,500	47,200
Developer extensions	1,001,228	508,839
Total Contributions in Aid of Construction	1,150,328	619,719
Change in Net Position	2,317,647	1,287,918
Net Position, beginning of year	27,273,041	25,985,123
Merger with Water District 45	6,757,858	-
Net Position, end of year	\$ 36,348,546	\$ 27,273,041
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## **Comparative Statements of Cash Flows**

Years Ended December 31,	2019	2018
Cash Flows from Operating Activities  Cash received from customers  Cash paid to suppliers  Cash paid to employees	\$ 7,634,557 (4,881,948) (1,287,607)	\$ 6,422,324 (4,137,978) (1,280,396)
Net Cash Flows from Operating Activities	1,465,002	1,003,950
Cash Flows for Capital and Related Financing Activities Cash received in aid of construction - water meter installations and facilities charges Acquisition and construction of capital assets Payment on loans payable Interest paid on loans payable	737,009 (2,119,468) (65,232) (1,305)	206,400 (1,399,423) (65,232) (1,631)
Net Cash Flows for Capital and Related Financing Activities	(1,448,996)	(1,259,886)
Cash Flows from Investing Activities Interest received on investments Cash received from merger	221,197 1,300,079	129,032
Net Cash Flows from Investing Activities	1,521,276	129,032
Net Change in Cash and Cash Equivalents	1,537,282	(126,904)
Cash and Cash Equivalents, beginning of year	7,354,457	7,481,361
Cash and Cash Equivalents, end of year	\$ 8,891,739	\$ 7,354,457
Cash Flows from Operating Activities  Net operating income  Adjustments to reconcile net operating income to  net cash flows from operating activities:	\$ 947,427	\$ 540,798
Depreciation Changes in operating assets and liabilities:	1,003,156	783,668
Receivables Materials and supplies Prepayments, advances, and other current assets Deferred outflows Deferred inflows Net pension liability Accounts payable, accrued compensated absences, and other liabilities	(164,656) (33,481) (5,362) (3,149) 33,568 (178,754) (133,747)	(92,959) (9,366) (50,878) 23,838 84,349 (214,492) (61,008)

### **Notes to Comparative Financial Statements**

#### 1. Organization and Summary of Significant Accounting Policies

#### Organization

Water District No. 20, King County (the "District") provides water service to residents and commercial users in its service area, which includes portions of Burien, SeaTac, Tukwila, North Highline near White Center, Washington, and unincorporated King County, Washington. The District also operates a reservoir that is shared with one other district. Water sold by the District is purchased from the City of Seattle. As a governmental entity, the District is not subject to federal income tax.

#### Reporting Entity

The District is a municipal corporation governed by an elected three-member board. As required by accounting principles generally accepted in the United States of America, management has considered all potential component units in defining the reporting entity. The District has no component units.

#### Basis of Accounting and Presentation

The accounting records of the District are maintained in accordance with methods prescribed by the Washington State Auditor under the authority of Chapter 43.09 of the Revised Code of Washington ("RCW"). The District uses the Uniform System of Accounts for Class A & B Water and Sewer Utilities as prescribed by the National Association of Regulatory Utility Commissioners, which does not differ materially from accounting principles generally accepted in the United States of America. The District uses the accrual basis of accounting where revenues are recognized when earned and expenses are recognized when incurred.

The District distinguishes operating revenues and expenses from nonoperating activities. Operating revenues and expenses generally result from providing water services. The District's principal operating revenues are charges to customers for water. Operating expenses for the District include the cost of water purchased, administrative expenses, distribution and maintenance, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### Accounts Receivable

Accounts receivable are due from water customers and are reported at their principal amounts less any allowance for accounts that may be uncollectible. Management reviews receivable balances regularly to determine if an allowance is necessary. No allowance was considered necessary at December 31, 2019 or 2018. If an account receivable were written off, it would be written off against the allowance. Accounts receivable are considered past due when payments are not made within 30 days after billing.

#### Capital Assets

Capital assets are defined by the District as assets with initial individual cost of more than \$1,000 and an estimated useful life in excess of three years.

### **Notes to Comparative Financial Statements**

Utility plant in service and other fixed assets are recorded at cost. Donations of capital assets by developers and customers ("donated - contributions in aid of construction") are recorded at the donor's cost.

Depreciation is computed using the composite method. Transmission and distribution mains, the reservoir, and hydrants are depreciated at 2% per year, and service and meter installations at 31/3% per year. All other assets are depreciated using the straight-line method over the estimated useful life of the respective asset. City meters and land are not depreciated.

#### Materials and Supplies

Materials and supplies are stated at the lower of cost (using the specific identification method) or market.

#### Compensated Absences

Compensated absences are absences for which employees will be paid, such as vacation and sick leave. The District records unpaid leave for compensated absences as an expense and liability when earned. Vacation pay may be accumulated to a maximum of 20 to 50 days depending on the length of service. Sick leave vests over the period of employment (100% vesting after 20 years) and may accumulate to a maximum of 120 days. Unused vacation and vested sick leave is payable upon resignation, retirement, or death.

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position of all state sponsored pension plans, and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by the Washington State Department of Retirement Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Use of Estimates

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

#### Reclassifications

Certain amounts in the prior-year financial statements have been reclassified to conform to the current-year presentation.

### **Notes to Comparative Financial Statements**

#### 2. Merger with Water District No. 45

The District completed a merger with Water District No. 45 ("District 45"), during the year ended December 31, 2019. Accordingly, District 45's operations were merged with the District effective January 1, 2019. The purpose of the merger was to eliminate duplication of responsibilities and activities currently performed by both districts, which will allow efficient and economical service to the customers of both districts. The balances of District 45's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position, were combined with the District as of January 1, 2019, and are as follows:

Assets and Deferred Outflows of Resources		
Current Assets Cash and cash equivalents	\$	1,300,079
Other current assets	Ψ	172,783
Total Current Assets		1,472,862
Capital assets		5,519,709
Total Assets		6,992,571
Deferred Outflows of Resources		-
Deferred Outflows Related to Pensions		12,752
Total Assets and Deferred Outflows of Resources	\$	7,005,323
Liabilities and Deferred Inflows of Resources		
Current Liabilities	\$	142,027
Net Pension Liability		70,962
Total Liabilities		212,989
Deferred Inflows of Resources		-
Deferred Inflows Related to Pensions		34,476
Total Liabilities and Deferred Inflows of Resources		247,465
Net Position		
Net investment in capital assets		5,519,709
Unrestricted		1,238,149
Total Net Position	\$	6,757,858

### **Notes to Comparative Financial Statements**

For the purposes of financial reporting District 45 was a cash basis reporting entity. Significant adjustments were made as part of the merger as of January 1, 2019, to recognize District 45's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position on the accrual basis of accounting in conformity with the District. Specifically, adjustments were made to other current assets, capital assets, deferred outflows related to pensions, current liabilities, net pension liability, deferred inflows related to pensions, and total net position.

#### 3. Statements of Cash Flows

Cash and cash equivalents in the statements of cash flows include the following:

December 31,	2019	2018
Advance travel fund and main checking account		
(held in checking account)	\$ 8,000	\$ 8,000
Revolving and change funds	28,789	7,433
Maintenance fund invested in the Pool (see Note 4)	3,689,854	2,330,160
Construction fund invested in the Pool (see Note 4)	5,163,382	5,006,909
Maintenance and construction funds invested in		
the Impaired Pool (see Note 4)	1,714	1,955
Total Cash and Cash Equivalents	\$ 8,891,739	\$ 7,354,457

For purposes of the statements of cash flows, the District considers all highly liquid investments with an original maturity of three months or less to be cash equivalents.

The checking account balances are insured by the Federal Deposit Insurance Corporation.

## 4. Investments in King County Finance Division Pool

The District has entered into an investment pool (the "Pool") agreement with the King County Finance Division. Under this agreement, the District advances funds to the King County Finance Division. These funds are pooled with other funds and are commonly invested. The District accounts for its investment in the Pool at amortized cost, which usually approximates fair value. Investment income is allocated to the District in proportion to its average balance in the Pool on a quarterly basis. There are no limitations or restrictions on withdrawals. District deposits are covered by the Federal Deposit Insurance Corporation or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission.

As of December 31, 2019, the District had the following invested in the Pool:

	Am	Effective			
Investment Type	(as	(as adjusted)		air Value	Duration
Maintenance Fund Construction Fund	\$	3,689,854 5,163,382	\$	3,705,720 5,185,585	0.92 0.92
	\$	8,853,236	\$	8,891,305	0.92

### **Notes to Comparative Financial Statements**

As of December 31, 2018, the District had the following invested in the Pool:

Investment Type	 ortized Cost s adjusted)	Effective Duration	
Maintenance Fund Construction Fund	\$ 2,330,160 5,006,909	\$ 2,321,771 4,988,884	0.94 years 0.94 years
	\$ 7,337,069	\$ 7,310,655	0.94 years

#### Impaired Investments

As of September 1, 2008, impaired commercial paper assets were removed from the primary King County Investment Pool and placed into an impaired investment pool (the "Impaired Pool"). As of December 31, 2019, all impaired commercial paper investments have completed enforcement events. The Impaired Pool holds residual investments in two commercial paper assets that were part of completed enforcement events where the Impaired Pool accepted the cash out options. The District's share of the Impaired Pool (which is included in cash balances at fair value) is as follows as of December 31:

	2019	2018
Principal (maximum risk of loss)	\$ 2,540	\$ 2,759
Unrealized loss	(826)	(804)
Fair Value	\$ 1,714	\$ 1,955

#### Interest Rate Risk

As of December 31, 2019 and 2018, the Pool's average duration was 0.92 years and 0.94 years, respectively. As a means of limiting its exposure to rising interest rates, securities purchased in the Pool must have a final maturity or weighted average life no longer than five years. While the Pool's market value is calculated on a monthly basis, unrealized gains and losses are not distributed to participants. The Pool distributes earnings monthly using an amortized cost methodology.

#### Credit Risk

As of December 31, 2019 and 2018, the District's investment in the Pool was not rated by a nationally recognized statistical rating organization ("NRSRO"). In compliance with state statutes, Pool policies authorize investments in U.S. Treasury securities, U.S. agency securities, mortgage backed securities, municipal securities (rated at least "A" by two NRSROs), commercial paper (rated at least the equivalent of "A 1" by two NRSROs), certificates of deposit issued by qualified public depositaries, repurchase agreements, and the Local Government Investment Pool managed by the Washington State Treasurer's office.

All amounts administered by the King County Finance Division are restricted for payment of maintenance and other operating costs and/or construction costs.

## Notes to Comparative Financial Statements

## 5. Capital Assets

Capital asset activity for the year ended December 31, 2019, was as follows:

	2018	Increase	Decrease	Transfers	2019
Utility Plant not being Depreciated					
Land	\$ 149,417	\$ -	\$ -	\$ -	\$ 149,417
City meters	37,234	-	-	-	37,234
Franchise	535	-	-	-	535
Construction in progress	1,136,194	1,198,037	-	(2,261,014)	73,217
Total Utility Plant not being Depreciated	1,323,380	1,198,037	-	(2,261,014)	260,403
Utility Plant and Machinery and					
<b>Equipment being Depreciated</b>					
Water main replacement	3,031,767	-	-	-	3,031,767
Reservoir and facilities	2,863,147	4,291	-	-	2,867,438
Transmission and distribution mains	23,331,970	6,492,089	-	2,261,014	32,085,073
Services	2,702,933	8,623	-	-	2,711,556
Meter installations	567,716	15,154	-	-	582,870
Hydrants	1,481,227	55,027	-	-	1,536,254
General office building and improvements	653,749	32,851	-	-	686,600
Office equipment and furniture	48,395	158,929	-	-	207,324
Machinery and equipment	214,202	11,850	-	-	226,052
Transportation equipment	512,656	42,137	-	-	554,793
Total Utility Plant and Machinery and					
Equipment being Depreciated	35,407,762	6,820,951	-	2,261,014	44,489,727
Less accumulated depreciation for:					
Water main replacement	1,301,656	60,635	-	-	1,362,291
Reservoir and facilities	1,778,245	55,861	-	-	1,834,106
Transmission and distribution mains	9,156,130	641,701	-	-	9,797,831
Services	2,278,008	90,295	-	-	2,368,303
Meter installations	374,744	19,410	-	-	394,154
Hydrants	811,922	30,725	-	-	842,647
General office building and improvements	430,689	25,226	-	-	455,915
Office equipment and furniture	23,819	37,347	-	-	61,166
Machinery and equipment	148,258	17,381	-	-	165,639
Transportation equipment	296,209	24,575	-	-	320,784
Total Accumulated Depreciation	16,599,680	1,003,156	-	-	17,602,836
Total Utility Plant and Machinery and					
Equipment being Depreciated, net	18,808,082	5,817,795	-	2,261,014	26,886,891
Total Capital Assets	\$ 20,131,462	\$ 7,015,832	\$ -	\$ -	\$27,147,294

## Notes to Comparative Financial Statements

Capital asset activity for the year ended December 31, 2018, was as follows:

		2017	Increase	Decrease	Transfers	2018
Utility Plant not being Depreciated						
Land	\$	149,417	\$ -	\$ -	\$ -	\$ 149,417
City meters		37,234	-	-	-	37,234
Franchise		535	-	-	-	535
Construction in progress		723,868	1,320,011	-	(907,685)	1,136,194
Total Utility Plant not being Depreciated		911,054	1,320,011	-	(907,685)	1,323,380
Utility Plant and Machinery and						
<b>Equipment being Depreciated</b>						
Water main replacement		3,031,767	-	-	-	3,031,767
Reservoir and facilities		2,863,147	-	-	-	2,863,147
Transmission and distribution mains	2	22,003,886	420,399	-	907,685	23,331,970
Services		2,694,345	8,588	-	-	2,702,933
Meter installations		561,331	6,385	-	-	567,716
Hydrants		1,481,227	-	-	-	1,481,227
General office building and improvements		648,676	6,551	(1,478)	-	653,749
Office equipment and furniture		31,095	17,300	-	-	48,395
Machinery and equipment		214,202	-	-	-	214,202
Transportation equipment		512,656	-	-	-	512,656
Total Utility Plant and Machinery and						
Equipment being Depreciated	;	34,042,332	459,223	(1,478)	907,685	35,407,762
Less accumulated depreciation for:						
Water main replacement		1,241,021	60,635	-	-	1,301,656
Reservoir and facilities		1,722,470	55,775	-	-	1,778,245
Transmission and distribution mains		8,689,491	466,639	-	-	9,156,130
Services		2,188,000	90,008	-	-	2,278,008
Meter installations		355,839	18,905	-	-	374,744
Hydrants		782,297	29,625	-	-	811,922
General office building and improvements		408,070	24,097	(1,478)	-	430,689
Office equipment and furniture		20,631	3,188	-	-	23,819
Machinery and equipment		132,324	15,934	-	-	148,258
Transportation equipment		277,347	18,862	-	-	296,209
Total Accumulated Depreciation	•	15,817,490	783,668	(1,478)	-	16,599,680
Total Utility Plant and Machinery and						
Equipment being Depreciated, net	-	18,224,842	(324,445)	-	907,685	18,808,082
Total Capital Assets	\$ 1	19,135,896	\$ 995,566	\$ -	\$ -	\$ 20,131,462

## **Notes to Comparative Financial Statements**

## 6. Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2019, was as follows:

	2018	Additions	Reductions	2019	Amounts Due Within One Year
Loan payable 2002 Public Works Trust Fund Loan	\$ 260,929	\$ -	\$ 65,232	\$ 195,697	\$ 65,300
Compensated absences	103,371	-	4,881	98,490	
Long-Term Liabilities	\$ 364,300	\$ -	\$ 70,113	\$ 294,187	\$ 65,300

Long-term liability activity for the year ended December 31, 2018, was as follows:

	2017	Additions	Reductions	2018	Amounts Due Within One Year
Loan payable 2002 Public Works Trust Fund Loan	\$ 326,161	\$ -	\$ 65,232	\$ 260,929	\$ 65,300
Compensated absences	228,701	-	125,330	103,371	
Long-Term Liabilities	\$ 554,862	\$ -	\$ 190,562	\$ 364,300	\$ 65,300

The remaining loan payable is composed of a revenue obligation loan due in annual installments of \$65,300, plus interest at 0.5% through July 1, 2022.

The debt service annual requirements to amortize the loan payable outstanding are as follows for the years ending December 31:

	Р	Principal Interest		Total		
2020	\$	65,300	\$	980	\$	66,280
2021		65,300		653		65,953
2022		65,097		326		65,423
Total	\$	195,697	\$	1,959	\$	197,656

### **Notes to Comparative Financial Statements**

#### 7. Reservoir Sharing

The District jointly owns and operates a six-million-gallon reservoir with another water district. This reservoir was constructed in 1976. Although other water districts contributed to the cost of the reservoir, the full cost is reported by the District, and depreciation is taken on that amount. The contributions from other water districts were recorded as increases in net assets. By agreement, the operating costs of the reservoir are borne by the District and charged out to the other member based upon the previous year's water consumption. Costs allocated to the other district amounted to \$65,578 and \$47,570 in 2019 and 2018, respectively. In addition, the District capitalized upgrades to the reservoir in 2018. Total upgrades charged to the other district amounted to \$2,635 in 2018. No such upgrades occurred in 2019.

#### 8. Risk Management

The District is subject to various risks including, but not limited to, damage to personal and real property, general liability, automobile liability, employment liability, theft, public officials' errors and omissions, and natural disasters.

The District protects itself against these risks by the purchase of commercial insurance. The policies are subject to various limits and various deductibles. The policies involve various insurance companies and were obtained through Enduris Washington during 2019 and 2018, respectively. Detailed information about coverages, premiums, and deductibles is available at the District's office.

#### 9. Pension Plans

The following table represents the aggregate pension amounts for all plans:

Years Ended December 31,	2019	2018
Pension liabilities	\$ 414,733	\$ 522,525
Deferred outflows of resources	116,769	100,868
Deferred inflows of resources	273,603	205,559
Pension expense (benefit)	\$ (4,313)	\$ 23,729

#### State-Sponsored Pension Plans

Substantially all of the District's full time and qualifying part time employees participate in the following statewide retirement system administered by the Washington State Department of Retirement Systems under cost sharing, multiple employer public employee defined benefit and defined contribution retirement plans. The state legislature establishes and amends laws pertaining to the creation and administration of all public retirement systems.

### Notes to Comparative Financial Statements

The Department of Retirement Systems ("DRS"), a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report ("CAFR") that includes financial statements and required supplemental information for each plan. The DRS CAFR may be obtained by writing to:

Department of Retirement Systems Communications Unit P.O. Box 48380 Olympia, WA 98540 8380

The DRS CAFR may also be downloaded from the DRS website at www.drs.wa.gov.

#### Public Employees' Retirement System ("PERS")

PERS members include elected officials; state employees; employees of the Supreme, Appeals, and Superior Courts; employees of the legislature; employees of district and municipal courts; employees of local governments; and higher education employees not participating in higher education retirement programs. PERS is comprised of three separate pension plans for membership purposes. PERS Plans 1 and 2 are defined benefit plans, and PERS Plan 3 is a defined benefit plan with a defined contribution component.

PERS Plan 1 provides retirement, disability, and death benefits. Retirement benefits are determined as 2% of the member's average final compensation ("AFC") times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least 5 years of service. Members retiring from active status prior to the age of 65 may receive actuarially reduced benefits. Retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost of living adjustment ("COLA"), and a one-time duty related death benefit, if found eligible by the Department of Labor and Industries. PERS 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

### **Notes to Comparative Financial Statements**

#### Contributions (PERS Plan 1)

The PERS Plan 1 member contribution rate is established by state statute at 6%. The employer contribution rate is developed by the Office of the State Actuary ("OSA") and includes an administrative expense component that is currently set at 0.18%. Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates. The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2019 were as follows:

	Actual Contribution Rates			
	Employer	Employee		
January - June 2019				
PERS Plan 1	7.52%	6.00%		
PERS Plan 1 Unfunded Actuarial Accrued Liability ("UAAL")	5.13%	-		
Administrative fee	0.18%	-		
Total	12.83%	6.00%		
July - December 2019				
PERS Plan 1	7.92%	6.00%		
PERS Plan 1 UAAL	4.76%	-		
Administrative fee	0.18%	-		
Total	12.86%	6.00%		

PERS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits are determined as 2% of the member's AFC times the member's years of service for Plan 2 and 1% of AFC for Plan 3. The AFC is the average of the member's 60 highest paid consecutive service months. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65.

PERS Plan 2/3 members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions:

- With a benefit that is reduced by 3% for each year before age 65; or
- With a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return to work rules.

PERS Plan 2/3 members hired on or after May 1, 2013, have the option to retire early by accepting a reduction of 5% for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service credit. PERS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other PERS Plan 2/3 benefits include duty and non-duty disability payments, a cost of living allowance (based on the CPI), capped at 3% annually and a one-time duty related death benefit, if found eligible by the Department of Labor and Industries. PERS Plan 2 members are vested after completing five years of eligible service. PERS Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service or after five years of service if 12 months of that service are earned after age 44.

### Notes to Comparative Financial Statements

PERS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. PERS Plan 3 members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute, Plan 3 defined contribution rates are set at a minimum of 5% and escalate to 15% with a choice of six options. Employers do not contribute to the defined contribution benefits. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

#### Contributions (PERS Plan 2/3)

The PERS Plan 2/3 employer and employee contribution rates are developed by the OSA to fully fund Plan 2 and the defined benefit portion of Plan 3. The Plan 2/3 employer rates include a component to address the PERS Plan 1 UAAL and an administrative expense that is currently set at 0.18%. Each biennium, the state Pension Funding Council adopts Plan 2 employer and employee contribution rates and Plan 3 contribution rates. The PERS Plan 2/3 required contribution rates (expressed as a percentage of covered payroll) for 2019 are as follows:

	Actual Contrib	oution Rates
	Employer 2/3	Employee 2
January - June 2019		
PERS Plan 2/3	7.52%	7.41%
PERS Plan 1 UAAL	5.13%	-
Administrative fee	0.18%	-
Employee PERS Plan 3	-	varies
Total	12.83%	7.41%
July - December 2019		
PERS Plan 2/3	7.92%	7.90%
PERS Plan 1 UAAL	4.76%	-
Administrative fee	0.18%	-
Employee PERS Plan 3	-	varies
Total	12.86%	7.90%

The District's actual PERS plan contributions were \$56,378 to PERS Plan 1 and \$88,052 to PERS Plan 2/3 for the year ended December 31, 2019.

#### Actuarial Assumptions

The total pension liability ("TPL") for each of the DRS plans was determined using the most recent actuarial valuation completed in 2019 with a valuation date of June 30, 2018. The actuarial assumptions used in the valuation were based on the results of the OSA's 2007 2012 Experience Study and the 2017 Economic Experience Study.

### **Notes to Comparative Financial Statements**

Additional assumptions for subsequent events and law changes are current as of the 2018 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2019. Plan liabilities were rolled forward from June 30, 2018, to June 30, 2019, reflecting each plan's normal cost (using the entry age cost method), assumed interest, and actual benefit payments.

- Inflation: 2.75% total economic inflation; 3.50% salary inflation
- Salary increases: In addition to the base 3.50% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
- Investment rate of return: 7.4%

Mortality rates were based on the RP 2000 report's Combined Healthy Table and Combined Disabled Table, published by the Society of Actuaries. The OSA applied offsets to the base table and recognized future improvements in mortality by projecting the mortality rates using 100% Scale BB. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout his or her lifetime.

The following were the changes in methods and assumptions since the last valuation:

- OSA updated modeling to reflect providing benefit payments to the date of the initial retirement eligibility for terminated vested members who delay application for retirement benefits.
- OSA updated COLA programming to reflect legislation signed during the 2018 legislative session that provides PERS Plan 1 annuitants who are not receiving a basic minimum, alternate minimum, or temporary disability benefit with a one-time permanent 1.5% increase to their monthly retirement benefit, not to exceed a maximum of \$62.50 per month.

#### Discount Rate

The discount rate used to measure the total pension liability for all DRS plans was 7.4%.

To determine that rate, an asset sufficiency test included an assumed 7.5% long-term discount rate to determine funding liabilities for calculating future contribution rate requirements. Consistent with the long-term expected rate of return, a 7.4% future investment rate of return on invested assets was assumed for the test. Contributions from plan members and employers are assumed to continue being made at contractually required rates. Based on these assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.4% was used to determine the total liability.

#### Long-Term Expected Rate of Return

The long-term expected rate of return on the DRS pension plan investments of 7.4% was determined using a building block method. In selecting this assumption, the OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered capital market assumptions and simulated expected investment returns provided by the Washington State Investment Board (the "WSIB"). The WSIB uses the capital market assumptions and their target asset allocation to simulate future investment returns over various time horizons.

### Notes to Comparative Financial Statements

#### Estimated Rates of Return by Asset Class

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2019, are summarized in the table below. The inflation component used to create the table is 2.2% and represents the WSIB's most recent long-term estimate of broad economic inflation.

Asset Class	Target Allocation	Real Rate of Return
Fixed income	20%	2.20%
Tangible assets	7%	5.10%
Real estate	18%	5.80%
Global equity	32%	6.30%
Private equity	23%	9.30%
	100%	

#### Sensitivity of NPL

The table below presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.4%, as well as the District's proportionate share of the net pension liability if it were calculated using a discount rate that is one percentage point lower (6.4%) or one percentage point higher (8.4%) than the current rate.

	1%	1% Decrease Current Discount (6.4%) Rate (7.4%)		19	1% Increase (8.4%)	
PERS 1 PERS 2/3	\$	391,702 78,190	\$	312,781 101,952	\$	244,307 (45,602)
Total	\$	469,892	\$	414,733	\$	198,706

#### Pension Plan Fiduciary Net Position

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2019 and 2018, the District reported a total pension liability of \$414,733 and \$522,525, respectively, for its proportionate share of the net pension liabilities is as follows:

June 30,	2019	2018
PERS 1	\$ 312,781	\$ 349,958
PERS 2/3	101,952	172,567
Total	\$ 414,733	\$ 522,525

### Notes to Comparative Financial Statements

The district's proportionate share of the collective net pension liabilities was as follows:

	Proportionate Share, June 30, 2019	Proportionate Share, June 30, 2018	Change in Proportion
PERS 1	0.008134%	0.007836%	0.000298%
PERS 2/3	0.001050%	0.010107%	-0.009057%
	Proportionate Share, June 30, 2018	Proportionate Share, June 30, 2017	Change in Proportion
PERS 1	0.007836%	0.007999%	-0.000163%
PERS 2/3	0.010107%	0.010288%	-0.000181%

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30 are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by the DRS in the Schedules of Employer and Nonemployer Allocations.

The collective net pension liability was measured as of June 30, 2019, and the actuarial valuation date on which the total pension liability is based was as of June 30, 2018, with update procedures used to roll forward the total pension liability to the measurement date.

#### Pension Expense

The District recognized pension expense (benefit) as follows for the years ended December 31:

	2019	2018
PERS 1	\$ (21,895)	\$ 22,523
PERS 2/3	17,582	1,206
Total	\$ (4,313)	\$ 23,729

## Notes to Comparative Financial Statements

#### Deferred Outflows of Resources and Deferred Inflows of Resources

The District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

PERS 1           Net difference between projected and actual investment earnings on pension plan investments         \$	December 31, 2019		red Outflows Resources		red Inflows Resources	
Net difference between projected and actual investment earnings on pension plan investments \$ . \$ (20,896) Contributions subsequent to the measurement date 27,393  Total PERS 1 27,393 (20,896)  PERS 2/3  Differences between expected and actual experience Net difference between projected and actual investment earnings on pension plan investments	PERS 1					
Contributions subsequent to the measurement date         27,393            Total PERS 1         27,393         (20,896)           PERS 2/3         Differences between expected and actual experience earnings on pension plan investments         29,209         (21,919)           Net difference between projected and actual investment earnings on pension plan investments         -         (148,400)           Changes in assumptions         2,611         (42,777)           Changes in proportion and differences between contributions and proportionate share of contributions         11,993         (39,611)           Contributions subsequent to the measurement date         45,563         -           Total PERS 2/3         89,376         (252,707)           Deferred Outflows of Resources         0 Resources           PERS 1         Deferred Outflows of Resources           Net difference between projected and actual investment earnings on pension plan investments         \$ (13,907)           Contributions subsequent to the measurement date         24,832         -           Total PERS 1         24,832         (13,907)           PERS 2/3         2,002         (49,112)           Changes in pension plan investments earnings on pension plan investments         -         (105,896)           Changes in proportion and differences between contributions and proportionat						
Total PERS 1         27,393         (20,896)           PERS 2/3         Differences between expected and actual experience earnings on pension plan investments earnings on pension plan investments         29,209         (21,919)           Net difference between projected and actual investment earnings on pension plan investments         -         (148,400)           Changes in assumptions         2,611         (42,777)           Changes in proportion and differences between contributions and proportionate share of contributions         11,993         (39,611)           Contributions subsequent to the measurement date         45,563         -           Total PERS 2/3         89,376         (252,707)           December 31, 2018         Deferred Outflows of Resources         Deferred Inflows of Resources           PERS 1         Net difference between projected and actual investment earnings on pension plan investments         \$         \$ (13,907)           Contributions subsequent to the measurement date         24,832         (13,907)           PERS 2/3           Differences between expected and actual experience         21,152         (30,213)           Net difference between projected and actual investment earnings on pension plan investments         -         (105,896)           Changes in proportion and differences between contributions and proportionate share of contributions         16,271	earnings on pension plan investments	\$	-	\$	(20,896)	
PERS 2/3  Differences between expected and actual experience 29,209 (21,919)  Net difference between projected and actual investment earnings on pension plan investments 2,611 (42,777)  Changes in assumptions 2,611 (42,777)  Changes in proportion and differences between contributions and proportionate share of contributions 2,611 (39,611)  Contributions subsequent to the measurement date 45,563 (39,611)  Contributions subsequent to the measurement date 45,563 -  Total PERS 2/3 89,376 (252,707)  Deferred Outflows of Resources of Resources  PERS 1  Net difference between projected and actual investment earnings on pension plan investments earnings on pension plan investment date 24,832 (13,907)  Contributions subsequent to the measurement date 24,832 (13,907)  PERS 2/3  Differences between expected and actual experience Net difference between projected and actual investment earnings on pension plan investments 2,002 (49,112)  Changes in assumptions 2,002 (49,112)  Changes in proportion and differences between contributions and proportionate share of contributions 36,593 -  Total PERS 2/3 76,036 (191,652)	Contributions subsequent to the measurement date		27,393			
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Contributions subsequent to the measurement date45,563-Total PERS 2/389,376(252,707)\$ 116,769\$ (273,603)December 31, 2018Deferred Outflows of ResourcesDeferred Inflows of ResourcesPERS 1 Net difference between projected and actual investment earnings on pension plan investments earnings on pension plan investment date\$ -\$ (13,907)Contributions subsequent to the measurement date24,832-Total PERS 124,832(13,907)PERS 2/3Total PERS 2/3\$ (30,213)Differences between expected and actual experience earnings on pension plan investment earnings on pension plan investments earnings on pension plan investments earnings on pension plan investments contributions and proportion and differences between contributions and proportionate share of contributions Contributions subsequent to the measurement date16,271 16,271 16,431) 16,431) 16,271 16,431)Total PERS 2/376,036 191,652)						
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December 31, 2018Deferred Outflows of ResourcesDeferred Inflows of ResourcesPERS 1 Net difference between projected and actual investment earnings on pension plan investments earnings on pension plan investments\$	Total PERS 2/3		89,376		(252,707)	
December 31, 2018of Resourcesof ResourcesPERS 1 Net difference between projected and actual investment earnings on pension plan investments Earnings on pension plan investments Contributions subsequent to the measurement date\$ -\$ (13,907)Contributions subsequent to the measurement date24,832-Total PERS 124,832(13,907)PERS 2/3 Differences between expected and actual experience earnings on pension plan investment earnings on pension plan investments21,152(30,213)Changes in assumptions-(105,896)Changes in proportion and differences between contributions and proportionate share of contributions Contributions subsequent to the measurement date16,271(6,431)Contributions subsequent to the measurement date36,593-Total PERS 2/376,036(191,652)		\$	116,769	\$	(273,603)	
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Net difference between projected and actual investment earnings on pension plan investments  Contributions subsequent to the measurement date  24,832  Total PERS 1  24,832  (13,907)  PERS 2/3  Differences between expected and actual experience Net difference between projected and actual investment earnings on pension plan investments  Changes in assumptions  Changes in proportion and differences between contributions and proportionate share of contributions  Contributions subsequent to the measurement date  Total PERS 2/3  76,036  (191,652)	December 31, 2018					
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Net difference between projected and actual investment earnings on pension plan investments  Changes in assumptions  Changes in proportion and differences between contributions and proportionate share of contributions  Contributions subsequent to the measurement date  Total PERS 2/3  (105,896)  (49,112)  (6,431)  (6,431)  (6,431)  (76,036)  (191,652)	PERS 1  Net difference between projected and actual investment earnings on pension plan investments  Contributions subsequent to the measurement date	of I	Resources - 24,832	of	(13,907)	
earnings on pension plan investments - (105,896) Changes in assumptions 2,020 (49,112) Changes in proportion and differences between contributions and proportionate share of contributions 16,271 (6,431) Contributions subsequent to the measurement date 36,593 -  Total PERS 2/3 76,036 (191,652)	PERS 1  Net difference between projected and actual investment earnings on pension plan investments  Contributions subsequent to the measurement date  Total PERS 1	of I	Resources - 24,832	of	(13,907)	
Changes in assumptions 2,020 (49,112) Changes in proportion and differences between contributions and proportionate share of contributions 16,271 (6,431) Contributions subsequent to the measurement date 36,593 -  Total PERS 2/3 76,036 (191,652)	PERS 1  Net difference between projected and actual investment earnings on pension plan investments  Contributions subsequent to the measurement date  Total PERS 1  PERS 2/3	of I	24,832 24,832	of	(13,907) - (13,907)	
Changes in proportion and differences between contributions and proportionate share of contributions Contributions subsequent to the measurement date  Total PERS 2/3  76,036  (191,652)	PERS 1  Net difference between projected and actual investment earnings on pension plan investments  Contributions subsequent to the measurement date  Total PERS 1  PERS 2/3  Differences between expected and actual experience	of I	24,832 24,832	of	(13,907) - (13,907)	
contributions and proportionate share of contributions Contributions subsequent to the measurement date  Total PERS 2/3  16,271 (6,431) 36,593 - 76,036 (191,652)	PERS 1  Net difference between projected and actual investment earnings on pension plan investments  Contributions subsequent to the measurement date  Total PERS 1  PERS 2/3  Differences between expected and actual experience  Net difference between projected and actual investment	of I	24,832 24,832	of	(13,907) - (13,907) (30,213)	
Contributions subsequent to the measurement date36,593-Total PERS 2/376,036(191,652)	PERS 1  Net difference between projected and actual investment earnings on pension plan investments Contributions subsequent to the measurement date  Total PERS 1  PERS 2/3  Differences between expected and actual experience Net difference between projected and actual investment earnings on pension plan investments Changes in assumptions	of I	24,832 24,832 21,152	of	(13,907) - (13,907) (30,213) (105,896)	
Total PERS 2/3 76,036 (191,652)	PERS 1  Net difference between projected and actual investment earnings on pension plan investments Contributions subsequent to the measurement date  Total PERS 1  PERS 2/3  Differences between expected and actual experience Net difference between projected and actual investment earnings on pension plan investments Changes in assumptions Changes in proportion and differences between	of I	24,832 24,832 21,152 - 2,020	of	(13,907) - (13,907) (30,213) (105,896) (49,112)	
	PERS 1  Net difference between projected and actual investment earnings on pension plan investments Contributions subsequent to the measurement date  Total PERS 1  PERS 2/3  Differences between expected and actual experience Net difference between projected and actual investment earnings on pension plan investments Changes in assumptions Changes in proportion and differences between contributions and proportionate share of contributions	of I	24,832 24,832 21,152 - 2,020 16,271	of	(13,907) - (13,907) (30,213) (105,896) (49,112)	
\$ 100,868 \$ (205,559)	PERS 1  Net difference between projected and actual investment earnings on pension plan investments Contributions subsequent to the measurement date  Total PERS 1  PERS 2/3  Differences between expected and actual experience Net difference between projected and actual investment earnings on pension plan investments Changes in assumptions Changes in proportion and differences between contributions and proportionate share of contributions	of I	24,832 24,832 21,152 - 2,020 16,271	of	(13,907) - (13,907) (30,213) (105,896) (49,112)	
	PERS 1  Net difference between projected and actual investment earnings on pension plan investments Contributions subsequent to the measurement date  Total PERS 1  PERS 2/3  Differences between expected and actual experience Net difference between projected and actual investment earnings on pension plan investments Changes in assumptions Changes in proportion and differences between contributions and proportionate share of contributions Contributions subsequent to the measurement date	of I	24,832 24,832 21,152 2,020 16,271 36,593	of	(13,907) - (13,907) (30,213) (105,896) (49,112) (6,431) -	

### **Notes to Comparative Financial Statements**

Deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2020. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows for the years ending December 31:

			PERS 2/3		
2020	\$	(4,613)	\$	(49,375)	
2021	*	(10,927)	•	(80,261)	
2022		(3,899)		(37,875)	
2023		(1,457)		(22,175)	
2024		-		(14,401)	
Thereafter		-		(4,807)	
Total	\$	(20,896)	\$	(208,894)	

#### 10. Subsequent Events

The District has evaluated subsequent events through the date these financial statements were available to be issued, which was June 10, 2020.

#### Bond Issuance

On January 23rd, 2020, the Board of Commissioners of the District, adopted resolution No. 781 authorizing the issuance, sale and delivery of water revenue bonds and delegated to the General Manager, the authority to execute and deliver the bond purchase agreement. The water revenue bonds will be used to fund various capital improvement projects contained within the District's water system plan. In March 2020, the District completed an offering of \$7,340,000 in principal of water revenue bonds (the "Bonds"). The Bonds will mature on December 1, 2039, and bear interest at rates ranging from 3-4% per annum. Interest on the Bonds will be payable semi-annually on June 1 and December 1, commencing December 1, 2020, to the maturity or prior redemption of the Bonds.

#### COVID-19 and CARES Act

On January 30, 2020, the World Health Organization ("WHO") announced a global health emergency because of a new strain of coronavirus originating in Wuhan, China (the "COVID 19 outbreak") and the risks to the international community as the virus spreads globally beyond its point of origin. In March 2020, the WHO classified the COVID-19 outbreak as a pandemic, based on the rapid increase in exposure globally.

As of the date of this report, the District remains open and operational with limited supply chain interruptions and no noted regulatory changes. The District is following social distancing and remote work directives, however prolonged workforce disruptions may negatively impact performance of services or require use of emergency personnel. In addition, the District decided to suspend all shut-offs and defer past due balances until the emergency situation is resolved. The District maintains essential water services, however a longer receivables cycle, need for increased reserves for bad debt, along with changes in revenue mix between commercial and residential are possible as a result of broader economic impacts of the COVID-19 outbreak.

### **Notes to Comparative Financial Statements**

The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. As such, it is uncertain as to the full magnitude that the pandemic will have on the District's financial condition, liquidity, and future results of operations. Management is actively monitoring the global situation on its financial condition, liquidity, operations, suppliers, industry, and workforce. Given the daily evolution of the COVID-19 outbreak and the global responses to curb its spread, the District is not able to estimate the effects of the COVID-19 outbreak on its results of operations, financial condition, or liquidity for fiscal year 2020.

On March 27, 2020, President Trump signed into law the "Coronavirus Aid, Relief, and Economic Security (CARES) Act." The CARES Act, among other things, includes provisions relating to refundable payroll tax credits, deferment of employer side social security payments, net operating loss carryback periods, alternative minimum tax credit refunds, modifications to the net interest deduction limitations, increased limitations on qualified charitable contributions, and technical corrections to tax depreciation methods for qualified improvement property.

The District continues to examine the impact that the CARES Act may have on its business. Currently, the District is unable to determine the impact that the CARES Act will have on its financial condition, results of operation, or liquidity.

## Schedule of Proportional Share of the Net Pension Liability - PERS 1

June 30,	2019	2018	2017	2016	2015	2014
Proportion of the net pension liability	0.008134%	0.007836%	0.007999%	0.007654%	0.007509%	0.007608%
Proportionate share of the						
net pension liability	\$ 312,781	\$ 349,958	\$ 379,559	\$ 411,056	\$ 392,791	\$ 383,257
Covered-employee payroll	1,218,671	1,166,004	1,151,871	1,077,041	1,009,238	929,281
Proportionate share of the net pension						
liability as a percentage of						
covered-employee payroll	25.67%	30.01%	32.95%	38.17%	38.92%	41.24%
Plan fiduciary net position as a						
percentage of the total						
pension liability	67.12%	63.22%	61.24%	57.03%	59.10%	61.19%

## Schedule of Proportional Share of the Net Pension Liability - PERS 2/3

June 30,	2019	2018	2017	2016	2015	2014
Proportion of the net pension liability	0.001050%	0.010107%	0.010288%	0.009820%	0.009700%	0.009795%
Proportionate share of the						
net pension liability	\$ 101,952	\$ 172,567	\$ 357,458	\$ 494,428	\$ 346,586	\$ 197,992
Covered-employee payroll	1,218,671	1,166,004	1,151,871	1,077,041	1,009,238	929,281
Proportionate share of the net pension						
liability as a percentage of						
covered-employee payroll	8.37%	14.80%	31.03%	45.91%	34.34%	21.31%
Plan fiduciary net position as a						
percentage of the total						
pension liability	97.77%	95.77%	90.97%	85.82%	89.20%	93.29%

## Schedule of Employer Contributions - PERS 1

December 31,		2019		2018		2017		2016		2015	2014
Contractually required contribution	\$	56,398	\$	51,654	\$	50,157	\$	45,994	\$	38,384	\$ 34,208
Contributions in relation to the contractually required contribution		(56,398)		(51,654)		(50,157)		(45,994)		(38,384)	(34,208)
Contribution Deficiency (Excess)	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -
Covered-employee payroll Contributions as a percentage of	\$1	,282,276	\$ 1	,155,066	\$ 1	,176,941	\$ 1	1,126,800	\$ 1	,027,281	\$ 991,193
covered-employee payroll		4.40%		4.47%		4.26%		4.08%		3.74%	3.45%

## Schedule of Employer Contributions - PERS 2/3

December 31,		2019		2018		2017		2016		2015	2014
Contractually required contribution	\$	88,052	\$	76,533	\$	70,171	\$	60,072	\$	49,282	\$ 42,334
Contributions in relation to the contractually required contribution		(88,052)		(76,533)		(70,171)		(60,072)		(49,282)	(42,334)
Contribution Deficiency (Excess)	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -
Covered-employee payroll	\$1	,282,276	\$ 1	,155,066	\$ 1	,176,941	\$ 1	1,126,800	\$ 1	,027,281	\$ 991,193
Contributions as a percentage of covered-employee payroll		6.87%		6.63%		5.96%		5.33%		4.80%	4.27%

#### ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

In fulfilling our mission to provide citizens with independent and transparent examinations of how state and local governments use public funds, we hold ourselves to those same standards by continually improving our audit quality and operational efficiency, and by developing highly engaged and committed employees.

As an agency, the State Auditor's Office has the independence necessary to objectively perform audits, attestation engagements and investigations. Our work is designed to comply with professional standards as well as to satisfy the requirements of federal, state and local laws. The Office also has an extensive quality control program and undergoes regular external peer review to ensure our work meets the highest possible standards of accuracy, objectivity and clarity.

Our audits look at financial information and compliance with federal, state and local laws for all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits and cybersecurity audits of state agencies and local governments, as well as state whistleblower, fraud and citizen hotline investigations.

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