Office of the Washington State Auditor
Pat McCarthy

October 27, 2022

Board of Commissioners
Public Utility District No. 1 of Kittitas County
Ellensburg, Washington

Contracted CPA Firm's Audit Report on Financial Statements

We have reviewed the audit report issued by a certified public accounting (CPA) firm on the financial statements of Public Utility District No. 1 of Kittitas County for the fiscal year ended December 31, 2021. The District contracted with the CPA firm for this audit and requested that we accept it in lieu of performing our own audit.

Based on this review, we have accepted this report in lieu of the audit required by RCW 43.09.260. The Office of the Washington State Auditor did not audit the accompanying financial statements and, accordingly, we do not express an opinion on those financial statements.

This report is being published on the Office of the Washington State Auditor website as a matter of public record.

Sincerely,

Pat McCarthy, State Auditor

Olympia, WA

Americans with Disabilities

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PUBLIC UTILITY DISTRICT NO. 1
OF KITTITAS COUNTY, WASHINGTON

Financial Report

December 31, 2021

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Report of Independent Auditor

Board of Commissioners
Public Utility District No. 1 of Kittitas County, Washington
Ellensburg, Washington

Opinion

We have audited the accompanying financial statements of Public Utility District No. 1 of Kittitas County, Washington (the "District") which are comprised of the statement of net position as of December 31, 2021, and the related statements of revenues, expenses and changes in net position, and cash flows for the year then ended, and the related notes to the financial statements which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Public Utility District No. 1 of Kittitas County, Washington as of December 31, 2021, and the respective changes in its financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Public Utility District No. 1 of Kittitas County, Washington and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements, as a whole, are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements, including omissions, are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 12, the schedules of employer's share of the net pension liability (asset) and employer contributions on pages 43 through 46, and the schedule for the other postemployment benefit plan on page 48, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued a separate report dated June 28, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The sole purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

DeCoria, Blair & Teague, PS

DeCoria, Blair & Teague, P.S.
Spokane, Washington

June 28, 2022

Public Utility District No. 1 of Kittitas County, Washington

December 31, 2021

Following is the Management's Discussion and Analysis of the financial activities of Public Utility District No. 1 of Kittitas County, Washington (the District) for the year ended December 31, 2021. It is designed to be used in conjunction with the financial statements, notes, and other supplementary information.

FINANCIAL HIGHLIGHTS

- Credit ratings are as follows:
  - Standard & Poor's – A
- As a full-requirements customer of Bonneville Power Administration (BPA), District rates are generally increased to coincide with BPA increases. BPA increased its wholesale power and transmission rates to the District effective October 1, 2021. After conducting a cost-of-service analysis, the District adopted new rates in October 2021, with an overall increase of 4.5%, to cover the cost of the BPA rate increase and continued investment in the aging distribution system.
- The Line Extension Policy is a tool to aid Commissioners, staff, and customers in fully understanding the rules and requirements of line extensions and to ensure that District power sales are not subsidizing line extensions. Customers requesting line extensions or changes in services are responsible for the associated cost. Revenue increases with the number of new services. During 2021, 218 new services were connected and $1,648,694 in Capital Contributions was recognized.
- Debt service coverage (DSC) demonstrates the ability to meet debt obligations even under unusual conditions. Bond covenants require a DSC of at least 1.25. The current DSC for the District is 2.29. The District produced a positive change in net position of approximately $3.3m and achieved an Equity ratio of approximately 67%. These key measures are indicators of the District's financial strength.
- The District has a 10-year Capital Plan totaling $52.5m, of which $15.4m is expected to occur in the next three years. Future expenditures include completion of the new Bettas substation, a rebuild of the Ellensburg and Teanaway substations, system improvements, and redundancy.
- While the District came in $734k under budget on capital expenditures in 2021, spending $6.2m of a budgeted $6.9m, capital spending increased 67% over 2020. Capital expenditures in the past five years have risen substantially, from only 1.0m in 2016, due to a heavy focus on replacing aging infrastructure.
- The coronavirus global pandemic continued to affect operations in 2021. Governor Jay Inslee's Proclamation 20-23, which prohibited utilities from disconnecting due to nonpayment and charging fees for late payment, expired on September 30. At that time, the District offered payment arrangements to residential customers for arrearages directly resulting from COVID-19 economic hardship.

Capital projects completed or in progress during 2021 include:

Bettas Road Reconductor Project – Nearly two miles of a three-mile section of three-phase copper distribution line was replaced in 2020. The last mile was completed in 2021. The replacement line is stranded aluminum lines built to current specifications, including a lowered neutral, fiberglass arms, clamp pins, and raptor/wildlife protection. This section of power line is a part of the main feeder tie between the existing Teanaway Substation and the existing Smithson Substation.

Bettas Road Substation Project – When complete, this new 20 MVA substation project will add capacity to meet future load growth and provide feeder redundancy to the District between Teanaway Station in the upper county and Smithson Station in the lower county. The substation material package, power transformer, and land were purchased and received in 2021.

Parke Creek Road Reconductor Project – One and a half miles of single-phase copper distribution line was replaced in 2021. The replacement line is three-phase stranded aluminum lines built to current specifications, including a lowered neutral, fiberglass arms, clamp pins, and raptor/wildlife protection. The project improves power quality and provides additional capacity to the feeder serving the Badger Pocket area of Kittitas County.

Koffman Road Reconductor Projects – Just under one mile of three-phase and single-phase copper distribution line was replaced in 2021. The replacement line is three-phase stranded aluminum lines built to current specifications, including a lowered neutral, fiberglass arms, clamp pins, and raptor/wildlife protection. Completion of this project allows the District to transfer 50% of the customer count on Parke Feeder P3 into a separate Parke Feeder P4.

Overhead Conductor and Pole Replacement Projects – Aging poles and lines were replaced throughout the District system. The upgrades improve the reliability, access and capacity of the lines. In addition, they reduce the line losses by improving load balance. Below is a list of the project areas:

- Copper conductor replacements 12.5 miles installed)*
- Other single pole locations 140 new poles installed)*

*Bettas Road Rebuild, Parke Creek Road, and Koffman Road projects listed above are included here.

OVERVIEW OF THE FINANCIAL STATEMENTS

The financial statements of the District provide a broad overview of finances and report the activities of the District. The sale of electrical energy and construction of the infrastructure for delivery of energy are the major functions. The District reports finances similar to private sector business enterprises using the accrual basis of accounting in accordance with the accounting principles generally accepted in the United States of America. Under this basis of accounting, revenues are recognized in the period they are earned, and expenses are recognized in the period they are incurred, regardless of the timing of related cash flows.

The Statement of Net Position includes all the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. It provides information about the nature and amounts of investments in resources and the obligations to creditors of the District.

The Statement of Revenues, Expenses and Changes in Net Position provides operating results, non-operating revenues and expenses, as well as capital contributions.

The Statement of Cash Flows provides information about the District's cash receipts and cash payments during the year. This statement reports net changes in cash resulting from operations, investing, financing, and noncapital financing activities, if any.

The Notes to the Financial Statements provide additional information that is essential to a full understanding of the information provided in the three statements described above.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

The financial health of the District can be measured by changes in net position. The District's net position is the difference between total assets and deferred outflows of resources and the total of liabilities and deferred inflows of resources. Increases or decreases are one indicator of the financial health. Other non-financial factors should be considered also.

The following analysis provides a two-year comparison of key financial information:

CONDENSED COMPARATIVE FINANCIAL INFORMATION

Statements of Net Position

	2021	2020
Current Assets - Unrestricted	$ 4,076,387	$ 5,950,394
Current Assets - Restricted	2,703,902	3,587,696
Net Utility Plant	39,565,202	35,336,527
Other Noncurrent Assets	3,931,705	1,893,621
Deferred Outflows of Resources	157,168	184,437
Total Assets and Deferred Outflows of Resources	50,434,364	46,952,675
Current Liabilities	4,618,771	3,764,281
Noncurrent Liabilities	11,042,223	12,663,051
Deferred Inflows of Resources	1,142,367	214,065
Total Liabilities and Deferred Inflows of Resources	16,803,361	16,641,397
Net Investment in Capital Assets	28,116,729	22,670,101
Restricted Net Position	1,498,385	2,659,387
Unrestricted Net Position	4,015,889	4,981,790
Total Net Position	$ 33,631,003	$ 30,311,278

Statements of Revenues, Expenses and Changes in Net Position

	2021	2020
Sales of Electricity	$ 11,700,298	$ 11,041,664
Other Operating Revenues	425,507	256,928
Total Operating Revenues	12,125,805	11,298,592
Cost of Power	4,605,370	4,479,522
Other Operating Expenses	5,749,421	4,881,051
Total Operating Expenses	10,354,791	9,360,573
Other Income and Expense	(99,983)	(18,190)
Capital Contributions	1,648,694	1,144,103
Changes in Net Position	3,319,725	3,063,932
Net Position, Beginning of Year	30,311,278	27,247,346
Net Position, End of Year	$ 33,631,003	$ 30,311,278

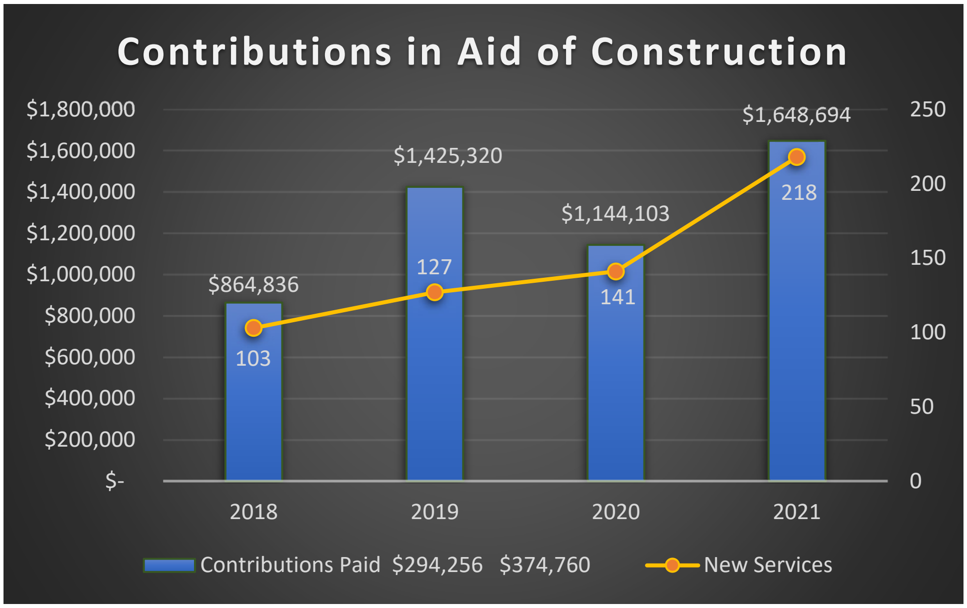
ASSETS

Total current assets decreased 29% from 2020 due to a decrease in cash, which was intentionally reduced to 120 days cash on hand from 180 days in the prior year. In addition, there was a shift from current to noncurrent investments as specific investments matured or were called during 2021 and the funds reinvested.

Included in noncurrent assets as of December 31, 2021, is the unamortized portion of a $825k District contribution paid to Grant County Public Utility District No. 2 in 2020 for increased capacity at a point of delivery. During 2021, the District recorded approximately $27.5k of amortization, resulting in an unamortized balance of $784k at December 31, 2021.

Also contributing to the total increase in assets is a $1m net pension asset, which represents the District's proportionate share of the collective net pension asset for the Washington State Public Employees' Retirement System (PERS) Plan 2. In 2020, the District reported a net pension liability of $159,740 for PERS Plan 2.

The quantity of customer line extensions increased substantially in 2021, with 218 projects completed during the year, resulting in an increase in total contributions in aid of construction of 44% over 2020. Construction Work in Progress increased by 201% compared to 2020 due to $3.2m of costs related to the Bettas Substation, which was not completed in 2021 as planned and is being carried forward into 2022.



LIABILITIES

Current liabilities increased by approximately 23% in 2021. Customer advances for construction, which comprises advance customer payments for line extensions that have not yet been completed, grew by $177k relative to amounts recorded in 2020 due to the large increase in requests for customer construction projects. The District experienced a 49% increase in accounts payable as of year-end, mostly due to the timing of the November 2021 BPA payment, which was disbursed in 2022.

Noncurrent liabilities fluctuate for principal payments on bond indebtedness annually based on repayment schedules. Net other postemployment benefit obligation is primarily related to the District's participation in PEBB medical and dental benefit plans provided by the Washington State Health Care Authority.

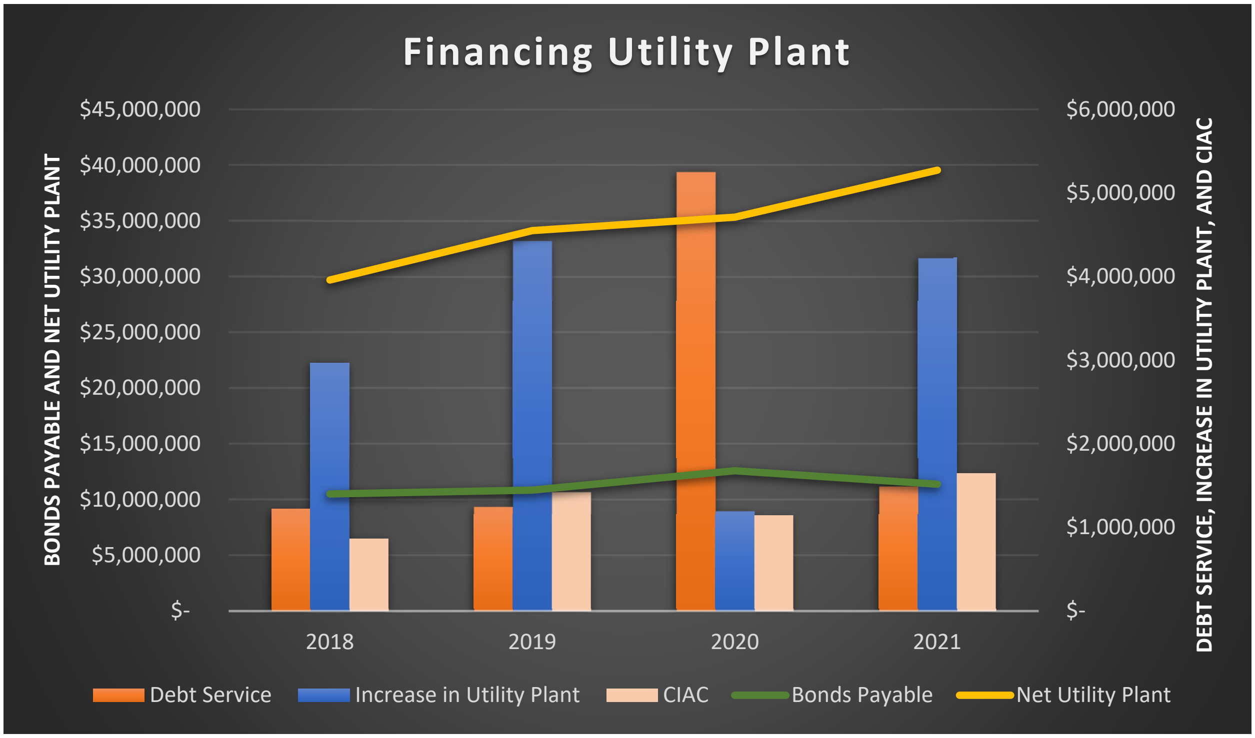
Deferred inflows of resources are primarily related to the District recording its proportionate share of the change in deferred inflows for the PERS plans provided by the Department of Retirement Systems.

The current ratio was 1.47 and 2.53 for 2021 and 2020, respectively.

LONG-TERM DEBT

In 2020, the District issued a $6,654,144 Series 2020 Electric Revenue and Refunding Bond. Proceeds from the bond were used to pay the balance on the District's line of credit, which was $3.7m (see Note 10 in the accompanying Notes to the Financial Statements).

New construction, ordinary replacements, and minor upgrades of systems are funded by reserves and current rates whenever possible, except for in the case of major capital upgrades and expansions.



NET POSITION

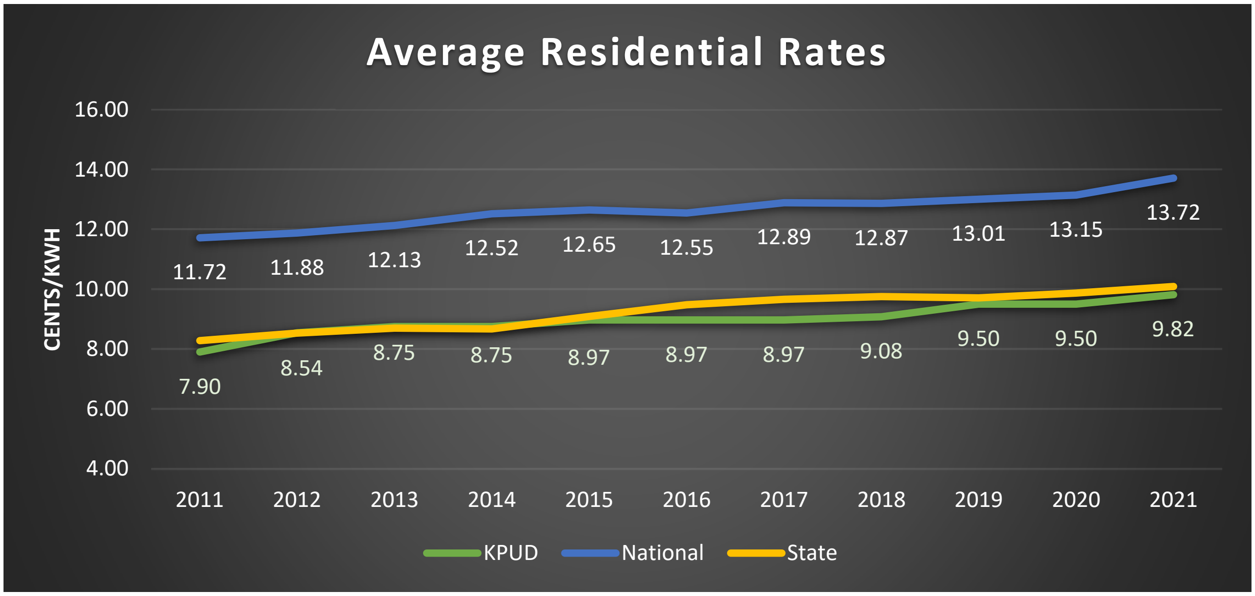
Net investment in capital assets and restricted net position fluctuate with bond issuances, bond payments, and capital projects capitalized. Net investment in capital assets, net of related debt, increased by approximately $5.4m.

Net position increased in 2021 and 2020. Unrestricted net position can be used to finance the day-to-day operations of the District and is increased and decreased by earnings. The Board has designated funds for vehicle replacement. These funds are not subject to external restrictions like bond covenants or third-party contractual agreements, and as such are not included in restricted net position.

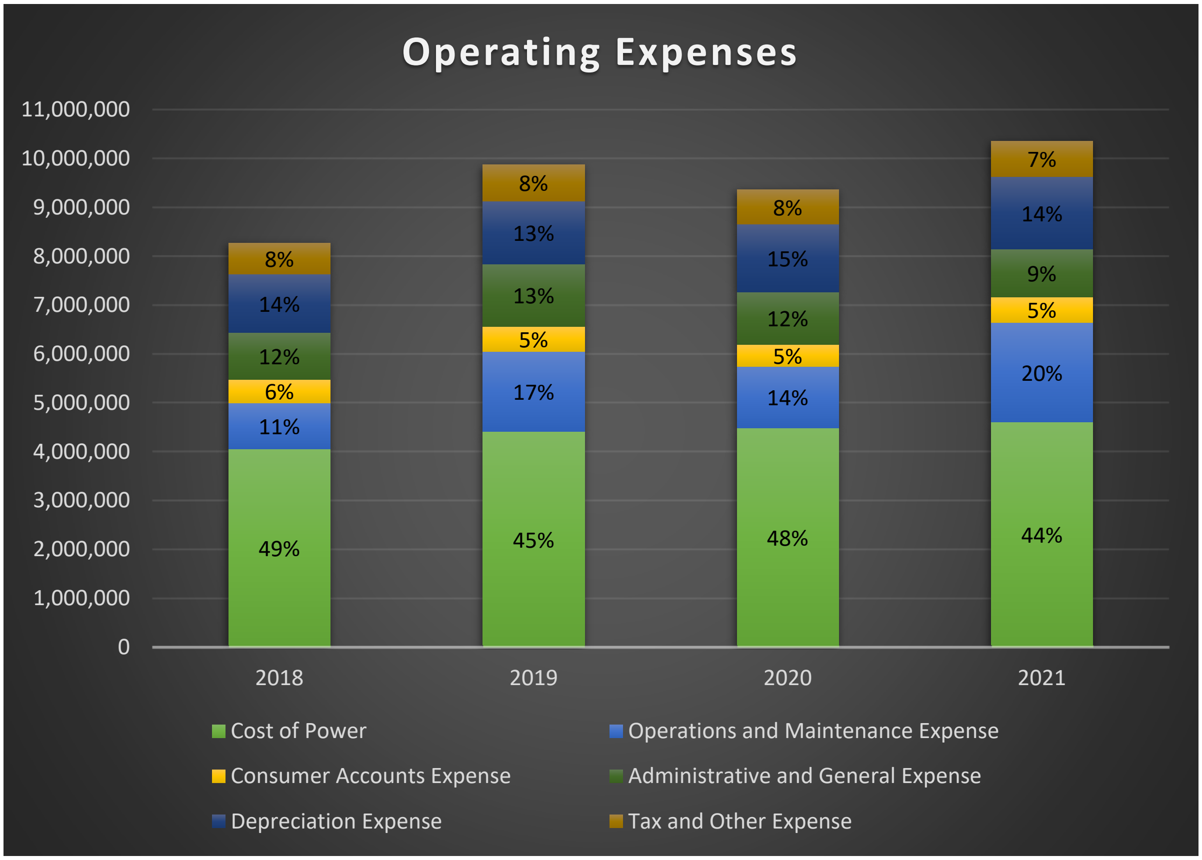
STATEMENT OF REVENUES AND EXPENSES

Total sales of electricity increased in 2021, as revenues within almost all rate classes rose slightly. The only rate class that experienced a decrease was commercial wind farm revenue, which dropped 13%. The accuracy of electronic meter reads allows matching revenues to the cost of power more accurately. The District's rates increased by 4.5% overall in October 2021, but remain lower than the national and state averages. The District reached the maximum capacity of Washington's renewable energy cost recovery program referred to as "Legacy" in 2016. Again in 2018, the maximum capacity of the new state program for District customers was reached; in 2019, the District once more reached the updated capacity requirements for the new program based on new legislation that was effective in July 2019.

Other electric revenue increased in 2021 with an increase in conservation revenue received from Bonneville Power Administration (BPA). The District received conservation funds for several re-conductor projects completed during the year.

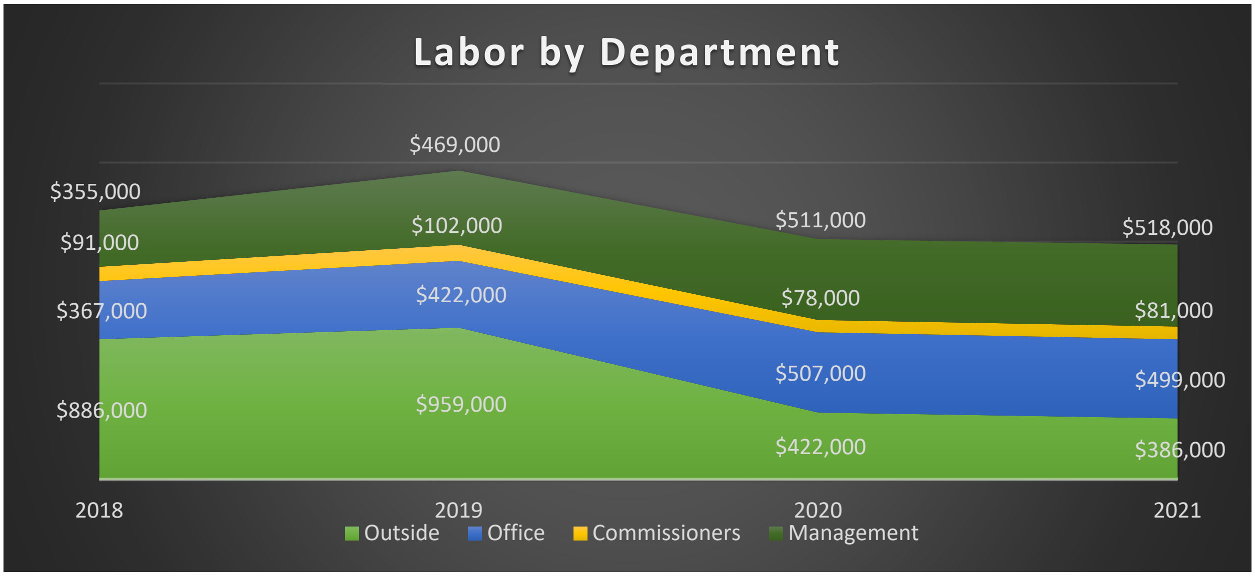


In 2021, total operating costs increased by 10.6% after decreasing by 5% in 2020. Cost of power increased only slightly and has remained fairly consistent at 39% and 41% of electric revenue in 2021 and 2020, respectively. The District, as a distribution system only, purchases more than 90% of its power from BPA and demonstrates a willingness and ability to adjust rates in response to the BPA increases.



A large portion of the increase in operating costs was a result of distribution operations and maintenance expenses, which increased by 61% from the prior year. An Engineering position that had remained vacant for six months in 2020 was filled for the entirety of 2021, and the department also added a position during the year. Additionally, the District maintains a bi-annual tree trimming schedule, and tree trimming operations took place in 2021. Consumer accounts expense increased by 17%, which is attributable to both filling a vacant position in the Customer Service department and completing a cost-of-service analysis.

Total wages have remained consistent with 2020. The District has continued to use contracted line crews to complete day-to-day operations, maintenance, and construction work since late 2019. Staffing levels, PTO cash-outs, wage increases, and changes in positions can create fluctuations in labor cost by department and category. Limited staff fulfilling multiple positions increases the volatility and probability of variances between expense accounts.



Other income and expense includes interest income, interest expense, and miscellaneous other items. Interest expense constitutes the majority of the expense.

Changes in net position following capital contributions increased due to increased operating revenues and capital contributions.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This report is designed to provide the District's customers, bondholders, creditors, and other interested parties with a general overview of the District's finances. If you have questions about this report or need additional information, contact the District's Finance Department at Kittitas County PUD #1, 1400 Vantage Highway, Ellensburg, Washington, 98926.

Financial Statements

PUBLIC UTILITY DISTRICT NO. 1 OF KITTITAS COUNTY, WASHINGTON
Statement of Net Position
December 31, 2021

ASSETS		
Current Assets - Unrestricted:		
Cash and cash equivalents (Note 3)		$ 1,641,598
Accounts receivable, net (Note 4)		1,553,767
Materials and supplies inventory		697,393
Prepayments and other current assets		183,629
	Total current assets - unrestricted	4,076,387
Current Assets - Restricted:		
Investments (Notes 5, 7 and 10)		2,703,902
	Total current assets - restricted	2,703,902
Net Utility Plant (Note 6):		
Utility plant in service		53,221,935
Construction in progress		3,565,198
Accumulated depreciation		(17,221,931)
	Total net utility plant	39,565,202
Other Noncurrent Assets:		
Regulatory assets (Note 8)		849,307
Investments (Note 7)		2,063,425
Net pension asset (Note 11)		1,018,973
	Total other noncurrent assets	3,931,705
	Total assets	50,277,196
DEFERRED OUTFLOWS OF RESOURCES		
Deferred outflows related to the net pension liability (Note 11)		157,168
	Total deferred outflows of resources	157,168
LIABILITIES		
Current Liabilities:		
Accounts payable and accrued expenses		1,958,703
Compensated absences		217,389
Amounts payable from restricted assets (Note 5)		1,205,517
Long-term debt, due within one year (Note 10)		1,237,162
	Total current liabilities	4,618,771
Noncurrent Liabilities:		
Long-term debt, due after one year (Note 10)		10,211,311
Net pension liability (Note 11)		97,161
Total other postemployment benefit obligation (Note 11)		733,751
	Total noncurrent liabilities	11,042,223
	Total liabilities	15,660,994
DEFERRED INFLOWS OF RESOURCES		
Deferred inflows related to the net pension liability (Note 11)		1,142,367
	Total deferred inflows of resources	1,142,367
Commitments and contingencies (Note 12)		
NET POSITION		
Net investment in capital assets		28,116,729
Restricted net position (Note 5)		1,498,385
Unrestricted		4,015,889
	Total net position	$ 33,631,003

The accompanying notes are an integral part of the financial statements.

PUBLIC UTILITY DISTRICT NO. 1 OF KITTITAS COUNTY, WASHINGTON
Statement of Revenues, Expenses and Changes in Net Position
Year Ended December 31, 2021

Operating revenues:		
Sales of electricity		$ 11,700,298
Other operating revenues		425,507
	Total operating revenues	12,125,805
Operating expenses:		
Cost of power		4,605,370
Distribution expense - operations		672,217
Distribution expense - maintenance		1,366,581
Consumer accounts expense		519,046
Administrative and general expense		980,435
Depreciation expense		1,484,470
Tax expense		662,302
Other deductions		64,370
	Total operating expenses	10,354,791
	Operating income	1,771,014
Other income and expense:		
Investment income (loss)		(1,721)
Other nonoperating income		184,079
Interest expense (Notes 8 and 10)		(282,341)
	Total other income and expense, net	(99,983)
	Income before capital contributions	1,671,031
Capital contributions		1,648,694
	Changes in net position	3,319,725
Net position, beginning of year		30,311,278
	Net position, end of year	$ 33,631,003

PUBLIC UTILITY DISTRICT NO. 1 OF KITTITAS COUNTY, WASHINGTON
Statement of Cash Flows
Year Ended December 31, 2021

Cash flows from operating activities:	
Receipts from customers	$ 12,347,139
Payments to suppliers	(6,748,499)
Payments to and on behalf of employees	(2,084,791)
Net cash provided by operating activities	3,513,849
Cash flows from capital and related financing activities:	
Additions to utility plant, net	(5,841,923)
Principal payments on long-term debt	(1,211,117)
Interest payments on long-term debt	(253,702)
Contributions in aid of construction	1,648,694
Cash from nonoperating sources	184,079
Net cash used by capital and related financing activities	(5,473,969)
Cash flows from investing activities:	
Purchases of investments	(2,680,186)
Proceeds from sales of investments	3,519,815
Interest and dividends received	23,195
Net cash provided by investing activities	862,824
Net decrease in cash and cash equivalents	(1,097,296)
Cash and cash equivalents, beginning of year	2,738,894
Cash and cash equivalents, end of year	$ 1,641,598
Reconciliation of cash and cash equivalents to the Statements of Financial Position:	
Cash and cash equivalents	$ 1,641,598
Restricted cash and cash equivalents	-
Cash and cash equivalents, end of year	$ 1,641,598
Reconciliation of operating income to net cash provided by operating activities:	
Operating income	$ 1,771,014
Adjustments to reconcile operating income to net cash provided by operating activities:	
Depreciation expense	1,484,470
Allocated depreciation	128,778
Changes in:	
Accounts receivable, net	(25,947)
Materials and supplies inventory	(26,553)
Prepayments and other current assets	(133,002)
Regulatory assets	(37,649)
Accounts payable and accrued expenses	504,704
Compensated absences	40,985
Amounts payable from restricted assets	276,994
Unearned revenue	(29,713)
Net pension asset (liability) and related deferred outflows (inflows)	(467,349)
Net other postemployent benefit obligation	27,117
Net cash provided by operating activities	$ 3,513,849
Supplemental disclosure of non-cash activities:	
Amortization of premium on bond issuance	$ (6,836)
Amortization of regulatory asset	27,491
Unrealized loss on investments	32,263
Non-cash patronage income recognized	(7,347)

The accompanying notes are an integral part of the financial statements.

1. Organization

Public Utility District No. 1 of Kittitas County, Washington ("the District") is a municipal corporation of the State of Washington established in 1936 to function as a public utility for the purpose of engaging in the generation, transmission, distribution and sale of electric energy. The District serves Kittitas and Yakima counties, including approximately 4,900 residents and businesses, with 740 miles of line. The District's administrative office is located in the City of Ellensburg.

The District is governed by an elected three-member Board of Commissioners (Commissioners), which is responsible for the legislative and fiscal control of the District. The Commissioners' responsibilities are to appoint the General Manager; approve the District's budgets; adopt regulations; and set policies and guiding financial and operating principles for the operations included in these financial statements. The District has no component units.

2. Summary of Significant Accounting Policies

Basis of Accounting

The accompanying financial statements of the District conform to accounting principles generally accepted in the United States of America (GAAP) applicable to a municipal utility. The District follows the Federal Energy Regulatory Commission's (FERC) *Uniform System of Accounts* prescribed for Class A and Class B Electric Utilities. As a result, the District's application of accounting principles generally accepted in the United States of America differs in certain respects from such application by non-regulated enterprises. The differences relate primarily to the time at which various items enter into the determination of operating income in order to follow the principle of matching costs and revenues.

The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District has adopted and applied all applicable GASB pronouncements, including GASB Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*.

Recent Accounting Pronouncements

On May 8, 2020, the GASB issued Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, which was effective immediately. This statement postponed by one year the effective dates of provisions in most GASB Statements and Implementation Guides due to be implemented by state and local governments for fiscal year 2019 and later. The effective dates for the pronouncements described below have been adjusted for the impact of Statement No. 95.

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities*. The objective of Statement No. 84 is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. Statement No. 84 is effective for the District beginning in the fiscal year ended December 31, 2021. The adoption of this statement had no impact on the District's financial statements.

2. Summary of Significant Accounting Policies, Continued

Recent Accounting Pronouncements, Continued

In June 2017, the GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving governments' accounting and financial reporting for leases. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. This Statement establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. Statement No. 87 is effective for the District beginning in the fiscal year ending December 31, 2022. The District does not currently have any significant lease arrangements, and management does not anticipate entering into any in the foreseeable future. As such, there will be no financial statement impact of adopting this statement.

In June 2018, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. Statement No. 89 is effective for the District beginning in the fiscal year ending December 31, 2022. The District does not currently capitalize any interest costs, and management does not anticipate capitalizing any in the foreseeable future. As such, there will be no financial statement impact of adopting this statement.

In January 2020, the GASB issued Statement No. 92, *Omnibus 2020*. This Statement addresses practice issues that have been identified during implementation of certain other GASB pronouncements and provides additional requirements for specific issues. Elements of this Statement are effective for the fiscal year ending December 31, 2022. The District is currently evaluating the financial statement impact of adopting this statement.

In May 2020, the GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*. The objective of this Statement is to better meet the information needs of financial statement users by (a) establishing uniform accounting and financial reporting requirements for Subscription-Based Information Technology Arrangements (SBITAs); (b) improving the comparability of financial statements among governments that have entered into SBITAs; and (c) enhancing he understandability, reliability, relevance and consistency of information about SBITAs. This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset – an intangible asset – and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended. Statement No. 96 is effective for the District beginning in the fiscal year ending December 31, 2023. The District is currently evaluating the financial statement impact of adopting this statement.

2. Summary of Significant Accounting Policies, Continued

Cash and Cash Equivalents

With the exception of amounts invested in the State of Washington Local Government Investment Pool (LGIP), the District considers all highly liquid investments with maturities of three months or less when purchased to be cash equivalents. Amounts invested in the LGIP are reported as investments.

Accounts Receivable

Accounts receivable primarily consist of amounts due from providing electricity to the District's customers and are stated at the amount that management expects to collect from outstanding balances. Management provides for probable uncollectible amounts through an allowance for doubtful accounts. Additions to the allowance for doubtful accounts are based on management's judgment, considering historical write-offs, reviews of specific past-due accounts, collections and current credit conditions. Generally, the District considers accounts receivable past due after 30 days. Balances which remain outstanding after management has used reasonable collection efforts are written off through a charge to the allowance for doubtful accounts and a credit to the applicable accounts receivable. Payments received on accounts receivable subsequent to being written off are recorded as a bad debt recovery. Changes in the allowance for doubtful accounts have not been material to the financial statements.

Materials and Supplies Inventory

Materials and supplies inventory, which consists primarily of items for construction and maintenance of electric plant, is recorded at the lower of weighted average cost or net realizable value. Useable materials from plant retirements are returned to inventory at current weighted average cost.

Restricted and Board Designated Assets

Restricted assets consist of assets that are restricted by bond covenants or third-party contractual agreements. Assets that are allocated by resolution of the Commissioners are considered to be Board designated. Board designated amounts are a component of unrestricted assets, as their use may be redirected at any time by approval of the Commissioners.

Net Utility Plant

Utility plant is recorded at cost, which includes contracted work, direct labor and materials, and allocable overhead. Major additions and betterments to general plant with a cost of $5,000 or more are capitalized. Costs of routine repairs and maintenance that do not improve or extend the useful lives of the related assets, and the replacement and renewal of items determined to be less than units of plant, are charged to maintenance as incurred.

Overhead costs, including indirect labor, payroll burden, transportation charges and stores expense, are charged to construction and retirements monthly on a prorated basis.

At the time of retirement or sale of distribution plant, the original cost is removed from utility plant and the cost plus the cost of removal, less net salvage or insurance recovery, is removed from accumulated depreciation.

When general plant assets are retired, sold or otherwise disposed of in the ordinary course of business, their net book value is removed from utility plant and the resulting gain or loss, if any, is recognized.

2. Summary of Significant Accounting Policies, Continued

Net Utility Plant, Continued

Depreciation of utility plant is calculated using the straight-line method over the estimated useful lives of those assets, as follows:

Category	Years
Distribution plant	10 – 38
Buildings	33
Vehicles	8 – 9
Office equipment	3 – 14
Other equipment	6 – 16

Deferred Charges and Deferred Credits

The Commissioners have the authority to establish the level of rates charged for all District services. As a regulated entity, the District's financial statements are prepared in accordance with ASC Topic 980, *Regulated Operations*, which requires that the effects of the rate-making process be recorded in the financial statements. Accordingly, certain expenses and credits, normally reflected in the Statement of Revenues, Expenses and Changes in Net Position, are recognized when included in rates and recovered from, or refunded to, customers. The District records various regulatory assets and credits to reflect rate-making actions of the Commissioners.

Investments

Investments in associated organizations are recorded at the face value of capital credits allocated and not retired. Investments in the State of Washington Local Government Investment Pool are carried at amortized cost. Marketable securities are carried at fair market value.

Fair Value Measurements

GASB Statement No. 72, *Fair Value Measurement and Application*, established a fair value hierarchy for those assets and liabilities measured at fair value, that distinguishes between assumptions based on market data (observable inputs) and the organization's own assumptions (unobservable inputs). The hierarchy consists of: Level 1 – quoted market prices in active markets for identical instruments; Level 2 – inputs other than Level 1 inputs that are observable; and Level 3 – unobservable inputs developed using estimates and assumptions determined by the organization. At December 31, 2021, the assets or liabilities of the District that were measured at fair value on a recurring basis are summarized as follows:

	Level 1	Level 2	Level 3	Total
Federal Farm Credit Bank	$ --	$ 980,764	$ --	$ 980,764
Federal Nat'l Mortgage Assn	--	987,402	--	987,402
	$ --	$ 1,968,166	$ --	$ 1,968,166

Certain assets are measured at fair value on a nonrecurring basis; that is, the instruments are not measured at fair value on an ongoing basis, but are subject to fair value adjustments only in certain circumstances (for example, when there is evidence of impairment). The District had no assets measured at fair value on a nonrecurring basis during 2021.

2. Summary of Significant Accounting Policies, Continued

Valuation of Long-Lived Assets

Management of the District periodically reviews the net carrying value of its assets for impairment whenever events or changes in circumstances indicate that the carrying amount of an asset might not be recoverable. These reviews consider the net realizable value of each asset to determine whether an impairment in value has occurred, and whether there is a need for any asset impairment write-down. Impaired assets are reported at the lower of cost or fair value. At December 31, 2021, no assets were considered to be impaired.

Deferred Financing Costs

Costs associated with the issuance of bonds are expensed in the year incurred. Original issue and reacquired bond premiums and discounts related to bonds are amortized over the terms of the respective bonds.

Compensated Absences

The District provides its employees with personal time off (PTO) in lieu of vacation and sick leave. PTO is recorded as an expense and a liability as the benefits accrue. PTO may be deferred and taken in subsequent years, however PTO time accrued may not exceed 488 hours. Union and non-union employees must schedule and use at least 5 and 10 days, respectively, of PTO in each calendar year during their first five years of employment. After five years of employment, union and non-union employees must schedule and use at least 10 and 15 days, respectively, of PTO annually thereafter. The District's PTO policy includes an annual buy-out provision. All accumulated PTO is payable upon resignation, termination, retirement or death.

Asset Retirement Obligations

An asset retirement obligation (ARO) is a legally enforceable liability associated with the retirement of a tangible capital asset. The District has identified AROs for certain assets that are expected to operate in perpetuity. As the District cannot estimate a settlement date or extent of the obligation, a reasonable estimate of the obligation cannot be made. As such, ARO liabilities are not recorded for retirement activities associated with certain distribution projects. The District has not recorded any AROs as of December 31, 2021.

Revenue and Cost Recognition

The District records revenue billed to its customers when the meters are read each month. Substantially all of the District's customers' meters were read as of December 31, 2021. Accordingly, management believes that any unbilled revenue would not be material to the financial statements, and therefore has not provided an accrual for unbilled accounts receivable.

Expenses are recorded when the liabilities for goods or services received are incurred.

Taxes

As a political subdivision of the State of Washington, the District is exempt from Federal income taxes. The State of Washington assesses Excise and Privilege taxes on the District. Payments in lieu of taxes are made to local governments.

2. Summary of Significant Accounting Policies, Continued

Clearing Accounts

Overhead costs, including indirect labor, payroll burden, insurance, depreciation, transportation charges and stores expense, are charged to clearing accounts each month. Amounts charged to the clearing accounts are allocated to construction in progress and expense accounts based on equipment usage, labor charges or material issuances, depending on the nature of the charge, in accordance with rates established by the Commissioners.

Credit Risk

Financial instruments which potentially subject the District to concentration of credit risk consist principally of cash and cash equivalents and accounts receivable.

The District maintains its cash in bank deposit accounts at high quality financial institutions. At times, deposit account balances may exceed federally insured limits. The District has not experienced any losses from such accounts and the District’s management believes it is not exposed to any significant credit risk on cash and cash equivalents.

Credit is extended to customers, generally without collateral requirements, although deposits are required from certain customers and formal shut-off policies and procedures are in place. Concentration of credit risk with respect to consumer receivables is limited due to the District’s large number of customers. However, approximately 17% of the District’s electric sales were made to six commercial customers during 2021. At December 31, 2021, these commercial customers owed the District $160,586 for electric service, which has been fully paid subsequent to year-end.

Accounting Estimates

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management of the District to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Accordingly, actual results could differ from those estimates and affect the amounts reported in the financial statements. The District has used significant estimates in the determination of the allowance for uncollectible accounts receivable, depreciable lives of utility plant, payroll-related liabilities and regulatory assets and liabilities, if any.

Subsequent Events

The District has evaluated subsequent events through June 28, 2022, the date as of which these financial statements were available to be issued. With the exception of the matter described in Note 8, no material subsequent events have occurred since December 31, 2021 that required recognition or disclosure in these financial statements.

3. Cash and Cash Equivalents

Cash and cash equivalents consist of cash on hand and deposits held in checking accounts at local banks. Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District's deposits are insured by the Federal Deposit Insurance Corporation (FDIC) up to $250,000 at each bank at December 31, 2021.

The carrying amount of cash and cash equivalents, including restricted cash and cash equivalents, on the District's books at December 31, 2021 was $1,641,598. Bank balances totaled $1,667,313 at that date. The differences between the carrying amount of cash and cash equivalents on the District's books and the combined balances per the banks consisted of outstanding checks and deposits not processed by the banks as of December 31, 2021.

At times, deposits may exceed federally insured limits. The District has not experienced any losses on bank balances and management believes cash and cash equivalents are not exposed to significant credit risk.

A summary of the uninsured bank balances at December 31, 2021 is as follows:

Bank balances at December 31, 2021	$ 1,667,313
Portion insured by the FDIC	(263,734)
Uninsured balances	$ 1,403,579

4. Accounts Receivable

Accounts receivable consist of the following at December 31, 2021:

Electric service	$ 1,477,349
Other	117,109
	1,594,458
Less: allowance for doubtful accounts	(40,691)
	$ 1,553,767

5. Restricted Assets

At December 31, 2021, the District has certain amounts that are classified and reported as restricted investments. These amounts are restricted in accordance with bond covenants or by requirements to segregate funds for the payment of certain current liabilities. Bond sinking funds and unspent construction funds, if any, from bond proceeds are restricted by bond covenants and are reported as restricted net position. The other amounts have been reported as amounts payable from restricted assets.

5. Restricted Assets, Continued

Restricted Net Position	
Bond sinking funds	$ 1,498,385
	1,498,385
Amounts Payable from Restricted Assets	
Consumer deposits	228,663
Contractor retainage	150,747
Customer contributions in aid to construction	747,504
Customer energy prepayments	68,350
Restricted for future asset replacement (Note 6)	9,345
Helping Hands payable	908
	1,205,517
Restricted investments	$ 2,703,902

Additionally, at December 31, 2021, the Board has designated $401,759 for vehicle replacements. The vehicle replacement funds are a component of unrestricted net position, as their use may be redirected at any time by approval of the District's Commissioners. This amount is also excluded from restricted assets.

6. Net Utility Plant

Net utility plant activity for the year ended December 31, 2021 is as follows:

	Balance December 31, 2020	Additions	Transfers	Disposals	Balance December 31, 2021
Transmission plant	$ 97,409	$ --	$ --	$ --	$ 97,409
Distribution plant	47,001,787	617,244	2,335,692	(259,316)	49,695,407
General plant	3,166,916	16,979	7,221	(84,885)	3,106,231
Accumulated depreciation	(16,339,491)	(1,613,248)	--	730,808	(17,221,931)
	33,926,621	(979,025)	2,342,913	386,607	35,677,116
Land	222,145	--	95,494	--	317,639
Intangibles	5,249	--	--	--	5,249
Construction in progress	1,182,512	4,821,093	(2,438,407)	--	3,565,198
	$ 35,336,527	$ 3,842,068	$ --	$ 386,607	$ 39,565,202

Total depreciation for 2021 was $1,613,248. Depreciation on transportation and work equipment is allocated to clearing accounts, and subsequently charged to construction work orders or maintenance expense. Depreciation on transportation and work equipment that was allocated to clearing accounts, and subsequently charged to construction work orders or maintenance expense totaled $128,778 in 2021.

During 2020, one of the District's customers donated equipment and infrastructure valued at $107,308 to the District in return for the District's commitment to maintain the equipment and supply electric service over the lines in exchange for an agreed-upon rate. In addition, the customer has agreed to pay a monthly amount that is restricted for future equipment replacement (see Note 5).

7. Investments

Investments consist of the following at December 31, 2021:

Investments in associated organizations	$ 92,942
State of Washington Local Government Investment Pool (substantially restricted)	2,706,219
Marketable securities	1,968,166
	$ 4,767,327

Investments in associated organizations primarily consist of patronage capital credits from Federated Rural Electric Insurance Exchange Cooperative (Federated) in the amount of $92,841 at December 31, 2021.

The State of Washington Local Government Investment Pool (LGIP) is an unrated external investment pool that invests in a manner consistent with the U.S. Securities and Exchange Commission's rule 2a-7 of the Investment Company Act of 1940. The District reports these investments at amortized cost and transactions with LGIP are done at a stable net asset value per share of $1.00. Participants may contribute and withdraw funds on a daily basis, but must inform the LGIP of any contribution or withdrawal over $1 million no later than 9 a.m. on the same day the transaction is made. Contributions or withdrawals for $1 million or less can be requested at any time prior to 10 a.m. on the day of the transaction. The LGIP does not impose liquidity fees or redemption rates on participant withdrawals. Balances invested in the LGIP are covered by collateral held in a multiple financial institution pool administered by the Washington Public Deposit Protection Commission (PDPC). The amounts invested in the LGIP include $2,703,902 that are recorded as restricted investments at December 31, 2021 (see Note 5).

Marketable securities consist of the following at December 31, 2021:

Federal Farm Credit Bank, bearing interest at a fixed rate of .650%, maturing in June 2025, rated A by S&P	$ 980,764
Federal National Mortgage Association, bearing interest at a fixed rate of .400%, maturing in September 2024, rated A by S&P	987,402
	$ 1,968,166

Marketable securities have the following maturities at December 31, 2021:

	Maturities (in Years)				
	Less than 1	1 - 2	3 - 4	5+	Total
Federal Farm Credit Bank	$ --	$ --	$ 980,764	$ --	$ 980,764
Federal Nat'l Mortgage Assn	--	--	987,402	--	987,402
Total	$ --	$ --	$ 1,968,166	$ --	$ 1,968,166

8. Regulatory Assets

Regulatory assets consist of the following at December 31, 2021:

Payment pursuant to transfer agreement with Public Utility District No. 2 of Grant County, Washington	$ 784,167
Deferred transmission costs payable pursuant to Transmission Service Agreement with U.S. Bureau of Reclamation	65,140
	$ 849,307

During 2020, the District paid Public Utility District No. 2 of Grant County, Washington (Grant) $824,886 towards the cost of constructing infrastructure upgrades and improvements to Grant's system pursuant to a transfer agreement with Grant that will facilitate the wheeling of power by Grant to the District. Under the terms of the transfer agreement, Grant will wheel power and energy supplied by BPA to the District in exchange for agreed-upon rates for a period of up to 30 years. The District is amortizing the costs of the payment to Grant over 30 years at the rate of approximately $2,291 per month. The amortization of the payment has been included in cost of power in the Statement of Revenues, Expenses and Changes in Net Position. At December 31, 2021, the remaining unamortized cost is $784,167.

During early 2022, the District was notified by the U.S. Bureau of Reclamation (USBR) that the District owed $89,980 for transmission costs associated with the Transmission Service Agreement between the USBR and the District for the period from 2013 through 2021, which had not been previously billed by the USBR. The District has been advised by its legal counsel that they believe the Federal government can only seek payment for the most recent six years, which would total $65,140. Currently, the District and the USBR are negotiating the amount of the settlement and an extension of the existing Transmission Service Agreement, which is set to expire on December 6, 2022. The District has recorded $65,140 as a regulatory asset and account payable pending settlement with USBR. The District intends to amortize this amount over the next four years when it will recoup the costs through customer rates. If the USBR claim is ultimately settled for a higher amount, the additional amount will be added to the regulatory asset and amortized over the remaining amortization period.

9. Line of Credit

Effective April 30, 2019, the District established a $6 million non-revolving line of credit with a local bank for the purpose of providing financing for the District's capital program. During February 2020, the terms of the line of credit were amended to convert the line to a revolving line of credit, thus allowing repaid amounts on the line to be re-borrowed. Also, on February 25, 2020, the balance on the line, which was $3,719,738 including accrued interest at that date, was paid in full out of the proceeds of the newly-issued Series 2020 Electric Revenue and Refunding Bonds (see Note 10). The line bears interest at a fixed rate of 2.60% on outstanding advances, if any. The balance on the line, which matures on December 1, 2023, was zero at December 31, 2021 and 2020.

10. Long-Term Debt

During 2013, the District issued $4,220,000 of Series 2013 Electric Revenue and Refunding Bonds. The bonds were issued at a premium of $140,132, and bear interest at rates which vary from 2.00% to 4.00%. A portion of the proceeds from the Series 2013 Electric Revenue and Refunding Bonds was used to retire the outstanding principal balance of previously-issued Series 2002 Electric Revenue Bonds. The premium received on the bonds is being amortized over the life of the new bonds (240 months). During 2021, amortization of the premium on the bonds totaled $6,836. This amount has been recorded as a reduction of interest expense in the Statement of Revenues, Expenses and Changes in Net Position.

During 2015, the District issued a $6,350,419 Series 2015 Electric Revenue and Refunding Bond. The bond was issued at par and bears interest at 2.31%. The proceeds from the Series 2015 Electric Revenue and Refunding Bond were primarily used to retire the outstanding principal balance of previously-issued Series 2005 Electric Revenue Bonds.

During 2020, the District issued a $6,654,144 Series 2020 Electric Revenue and Refunding Bond to finance capital improvements to the District's utility plant. The bond, which bears interest at the rate of 2.02%, requires semi-annual payments of principal and interest of varying amounts and matures in June 2034. The proceeds of the bond were used to pay off the outstanding balance of the line of credit described in Note 9, establish a project fund and reserve account and pay costs of issuance of the bond.

At December 31, 2021, the District held $1,498,385 of investments restricted for bond repayment as required by the bond covenants (see Note 5). The District is in compliance with all significant limitations and restrictions associated with the bonds, including the debt service coverage of 1.25. Debt service coverage was 2.29 at December 31, 2021.

A summary of changes in long-term obligations of the District for the year ended December 31, 2021 is as follows:

	Long-Term Obligations December 31, 2020	Long-Term Obligations Incurred	Long-Term Obligations Paid/Amortized	Long-Term Obligations December 31, 2021	Due Within One Year
Series 2013 Electric Revenue and Refunding Bonds	$ 2,155,000	$ --	$ (315,000)	$ 1,840,000	$ 325,000
Premium on issuance of 2013 Electric Revenue and Refunding Bonds	88,124	--	(6,836)	81,288	--
Series 2015 Electric Revenue and Refunding Bond	4,252,902	--	(431,417)	3,821,485	439,162
Series 2020 Electric Revenue and Refunding Bond	6,170,400	--	(464,700)	5,705,700	473,000
	$ 12,666,426	$ --	$ (1,217,953)	$ 11,448,473	$ 1,237,162

10. Long-Term Debt, Continued

Future debt service requirements as of December 31, 2021 are summarized as follows:

	Principal	Interest	Total
Series 2013 Electric Revenue and Refunding Bonds:			
2022	$ 325,000	64,053	389,053
2023	115,000	58,300	173,300
2024	115,000	53,700	168,700
2025	120,000	49,000	169,000
2026	125,000	44,100	169,100
2027 - 2031	715,000	139,100	854,100
2032 - 2033	325,000	13,100	338,100
	1,840,000	421,353	2,261,353
Series 2015 Electric Revenue and Refunding Bond:			
2022	439,162	88,276	527,438
2023	450,607	78,131	528,738
2024	461,436	67,723	529,159
2025	471,635	57,063	528,698
2026	481,190	46,169	527,359
2027 - 2029	1,517,455	70,642	1,588,097
	3,821,485	408,004	4,229,489
Series 2020 Electric Revenue and Refunding Bond:			
2022	473,000	110,478	583,478
2023	699,300	98,638	797,938
2024	237,100	89,180	326,280
2025	242,100	84,340	326,440
2026	248,300	79,387	327,687
2027 - 2031	1,875,800	308,082	2,183,882
2032 - 2034	1,930,100	62,425	1,992,525
	5,705,700	832,530	6,538,230
Combined Totals:			
2022	1,237,162	262,807	1,499,969
2023	1,264,907	235,069	1,499,976
2024	813,536	210,603	1,024,139
2025	833,735	190,403	1,024,138
2026	854,490	169,656	1,024,146
2027 - 2031	4,108,255	517,824	4,626,079
2032 - 2034	2,255,100	75,525	2,330,625
	$ 11,367,185	$ 1,661,887	$ 13,029,072

11. Employee Benefit Plans

Public Employees' Retirement System (PERS) Plans 1, 2 and 3

Overview

The following table represents the aggregate pension amounts for all plans subject to the requirements of the GASB Statement 68, *Accounting and Financial Reporting for Pensions* for the year 2021:

Aggregate Pension Amounts – All Plans

Net pension asset	$ 1,018,973
Net pension liability	97,161
Deferred outflows of resources	157,168
Deferred inflows of resources	1,142,367
Pension expense (expense offset)	(318,211)

All of the District's full-time and qualifying part-time employees participate in one of the statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing, multiple-employer public employee defined benefit retirement plans. Public Employees' Retirement System (PERS) retirement benefit provisions are established in Chapters 41.34 RCW and 41.40 RCW and may be amended only by the State Legislature.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each plan. The DRS CAFR may be obtained by writing to: Department of Retirement Systems, Communications Unit, P.O. Box 48380, Olympia, WA 98504-8380, or it may be downloaded from the DRS website at www.drs.wa.gov.

Plan Description

The Legislature established PERS in 1947. Membership in the system includes elected officials; state employees; employees of the Supreme, Appeals and Superior courts; employees of the legislature; employees of district and municipal courts; and employees of local governments. Membership also includes higher education employees not participating in higher education retirement programs.

PERS is a cost-sharing, multiple-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component.

Although employees can be a member of only Plan 2 or Plan 3, the defined benefits of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of Plan 2/3 may legally be used to pay the defined benefits of any Plan 2 or Plan 3 members or beneficiaries. Therefore, Plan 2/3 is considered a single plan for accounting purposes.

11. Employee Benefit Plans, Continued

Public Employees' Retirement System (PERS) Plans 1, 2 and 3, Continued

Plan Description, Continued

PERS Plan 1 provides retirement, disability and death benefits. Retirement benefits are determined as 2% of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. Members retiring from active status prior to the age of 65 may receive actuarially reduced benefits. Retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries. PERS 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

PERS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits are determined as 2% of the member's AFC times the member's years of service for Plan 2 and 1% of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions:

- With a benefit that is reduced by 3% for each year before age 65; or
- With a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules.

PERS Plan 2/3 members hired on or after May 1, 2013 have the option to retire early by accepting a reduction of 5% for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service credit. PERS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other PERS Plan 2/3 benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the CPI), capped at 3% annually and a one-time, duty-related death benefit, if found eligible by the Department of Labor and Industries. PERS 2 members are vested after completing 5 years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service; or after five years of service if 12 months of that service are earned after age 44.

PERS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. PERS Plan 3 members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute, Plan 3 required defined contribution rates are set at a minimum of 5% and escalate to 15% with a choice of six options. Employers do not contribute to the defined contribution benefits. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

11. Employee Benefit Plans, Continued

Public Employees' Retirement System (PERS) Plans 1, 2 and 3, Continued

Funding Policy

The PERS Plan 1 member contribution rate is established by State statute at 6%. The employer contribution rate is developed by the Office of the State Actuary and includes an administrative expense component that is currently set at 0.18%. Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates.

The PERS Plan 2/3 employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The Plan 2/3 employer rates include a component to address the PERS Plan 1 Unfunded Actuarial Accrued Liability and an administrative expense that is currently set at 0.18%. Each biennium, the state Pension Funding Council adopts Plan 2 employer and employee contribution rates and Plan 3 contribution rates.

The required contribution rates expressed as a percentage of current-year covered payroll were as follows:

	PERS Plan 1	PERS Plan 2	PERS Plan 3
January 1 thru June 2021:			
Employer*	12.97%	12.97%**	12.97%***
Employee	6.00%	7.90%	****

* The employer rates include the employer administrative expense fee currently set at 0.18%.
** The employer rates include a component to fund the UAAL currently set at 4.87%.
*** Plan 3 defined benefit portion only.
**** Variable from 5.0% minimum to 15.0% maximum based on rate selected by the PERS 3 member.

	PERS Plan 1	PERS Plan 2	PERS Plan 3
July 2021 thru December 2021:			
Employer*	10.25%	10.25%**	10.25%***
Employee	6.00%	6.36%	****

* The employer rates include the employer administrative expense fee currently set at 0.18%.
** The employer rates include a component to fund the UAAL currently set at 3.71%.
*** Plan 3 defined benefit portion only.
**** Variable from 5.0% minimum to 15.0% maximum based on rate selected by the PERS 3 member.

11. Employee Benefit Plans, Continued

Public Employees' Retirement System (PERS) Plans 1, 2 and 3, Continued

Funding Policy, Continued

Both the District and the employees made the required contributions. The District's actual contributions, less administrative expense fees, for the years ended December 31, 2021, 2020 and 2019 were as follows:

Year Ended December 31,	PERS 1	PERS 2/3	Total
2021	$ 55,944	$ 93,194	$ 149,138
2020	59,146	97,662	156,808
2019	82,367	128,051	210,418

Actuarial Methods and Assumptions

The total pension liability (TPL) for each of the PERS plans was determined using the most recent actuarial valuations completed in 2021 with a valuation date of June 30, 2020. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) *2013-2018 Demographic Experience Study* and the *2019 Economic Experience Study*.

Additional assumptions for subsequent events and law changes are current as of the 2020 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2021. Plan liabilities were rolled forward from June 30, 2020 to June 30, 2021, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments.

- Inflation: 2.75% total economic inflation; 3.50% salary inflation
- Salary increases: In addition to the base 3.50% salary inflation assumption, salaries are also expected to grow by promotions and longevity
- Investment rate of return: 7.40%

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 mortality rates, which vary by member status (e.g., active, retiree or survivor), as the base table. OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Under "generational' mortality, a member is assumed to receive additional mortality improvements in each future year throughout his or her lifetime.

There were no changes in assumptions between the two most recent actuarial valuations. However, there were changes in methods between the two most recent actuarial valuations, as follows:

- For purposes of the June 30, 2020 Actuarial Valuation Report (AVR), a non-contribution rate setting valuation under current funding policy, the Office of the State Actuary (OSA) introduced temporary method changes to produce asset and liability/(asset) measures as of the valuation date. OSA will revert back to the methods outlined in the 2019 AVR when preparing the 2021 AVR, a contribution rate-setting valuation, which will serve as the basis for 2022 ACFR results.

11. Employee Benefit Plans, Continued

Public Employees' Retirement System (PERS) Plans 1, 2 and 3, Continued

Actuarial Methods and Assumptions, Continued

- To produce measures at June 30, 2020, unless otherwise noted in the 2020 AVR, OSA relied on the same data, assets, methods, and assumptions as the June 30, 2019 AVR. OSA projected the data forward one year reflecting assumed new hires and current members exiting the plan as expected. OSA estimated June 30, 2020, assets by relying on the fiscal year end 2019 assets, reflecting actual investment performance over FY 2020, and reflecting assumed contribution amounts and benefit payments during FY 2020. OSA reviewed the actual June 30, 2020, participant and financial data to determine if any material changes to projection assumptions were necessary. OSA also considered any material impacts to the plans from 2021 legislation. See the 2020 AVR for more information.

Discount Rate

The discount rate used to measure the total pension liability for all PERS plans was 7.40%. To determine that rate, an asset sufficiency test was completed to test whether each pension plan's fiduciary net position was sufficient to make all projected future benefit payments of current plan members. Based on the assumptions described in OSA's certification letter within the DRS CAFR, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.40% was used to determine the total liability.

Long-Term Expected Rate of Return

OSA selected a 7.40% long-term expected rate of return on pension plan investments using a building-block method. In selecting this assumption, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns provided by the Washington State Investment Board (WSIB). The CMAs contain three pieces of information for each class of assets WSIB currently invests in, including expected annual return; standard deviation of the annual return; and correlations between the annual returns of each asset class with every other asset class. The WSIB uses the capital market assumptions and their target asset allocation to simulate future investment returns at various future times.

Estimated Rates of Return by Asset Class

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2021, are summarized in the table below. The inflation component used to create the table is 2.20% and represents WSIB's most recent long-term estimate of broad economic inflation.

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Fixed income	20.00%	2.20%
Tangible assets	7.00%	5.10%
Real estate	18.00%	5.80%
Global equity	32.00%	6.30%
Private equity	23.00%	9.30%
Total	100.00%	

11. Employee Benefit Plans, Continued

Public Employees' Retirement System (PERS) Plans 1, 2 and 3, Continued

Net Pension Liabilities (Assets), Pension Expense (Expense Offset), Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2021, the District reported a net pension liability (asset) for its proportionate share of the net pension liabilities (assets), as follows:

PERS 1	$ 97,161
PERS 2/3	(1,018,973)
Total	$ (921,812)

The District's proportionate shares of the collective net pension liability (asset) for the measurement dates of June 30, 2021 and 2020 were as follows:

	Proportionate Share June 30, 2021	Proportionate Share June 30, 2020	Change in Proportionate Share
PERS 1	0.0079560%	0.0096690%	-0.0017130%
PERS 2/3	0.0102290%	0.0124900%	-0.0022610%

Employer contribution transmittals received and processed by DRS for the PERS fiscal year ended June 30 are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by DRS in the *Schedules of Employer and Nonemployer Allocations.*

The collective net pension liability (asset) was measured as of June 30, 2021, and the actuarial valuation date on which the total pension liability is based was as of June 30, 2020, with update procedures used to roll forward the total pension liability to the measurement date.

For the year ended December 31, 2021, the District recognized pension expense (expense offset) as follows:

PERS 1	$ (78,547)
PERS 2/3	(239,664)
Total	$ (318,211)

Pension expense (expense offset) allocated to clearing accounts totaled $12,854 in 2021.

11. Employee Benefit Plans, Continued

Public Employees' Retirement System (PERS) Plans 1, 2 and 3, Continued

Net Pension Liabilities (Assets), Pension Expense (Expense Offset), Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, Continued

At December 31, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

PERS 1	Deferred Outflows of Resources	Deferred Inflows of Resources
Contributions made subsequent to the measurement date	$ 25,149	$ --
Net difference between projected and actual investment earnings on pension plan investments	--	107,817
PERS 2/3		
Contributions made subsequent to the measurement date	43,113	--
Net change in proportionate share	37,927	98,072
Differences between expected and actual experience	49,490	12,492
Changes in assumptions or other inputs	1,489	72,364
Net difference between projected and actual investment earnings on pension plan investments	--	851,622
Total	$ 157,168	$ 1,142,367

The amounts reported at December 31, 2021 as deferred outflows of resources related to pensions resulting from employer contributions made subsequent to the measurement date, totaling $68,262, will be recognized as a reduction of the net pension liability in the year ending December 31, 2022.

At December 31, 2021, other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (expense offset) as follows:

Year Ending December 31,	PERS 1	PERS 2/3	Total
2022	$ (28,561)	$ (242,081)	$ (270,642)
2023	(26,172)	(226,780)	(252,952)
2024	(24,747)	(215,189)	(239,936)
2025	(28,337)	(235,993)	(264,330)
2026	--	(19,105)	(19,105)
Thereafter	--	(6,496)	(6,496)
	$ (107,817)	$ (945,644)	$ (1,053,461)

The average of the expected remaining service lives (in years) of all employees that are provided with pensions through the Plans (active and inactive employees) determined at July 1, 2020, the beginning of the measurement period ended June 30, 2021, is zero and 6.8 years for PERS 1 and PERS 2/3, respectively.

11. Employee Benefit Plans, Continued

Public Employees' Retirement System (PERS) Plans 1, 2 and 3, Continued

Sensitivity of the Employer's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following table presents the District's proportionate share of the net pension liability (asset) at December 31, 2021 calculated using the discount rate of 7.40%, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.40%)	Current Rate (7.40%)	1% Increase (8.40%)
District's proportionate share of:			
PERS 1 net pension liability (asset)	$ 165,520	$ 97,161	$ 37,546
PERS 2/3 net pension liability (asset)	(290,286)	(1,018,973)	(1,619,047)
	$ (124,766)	$ (921,812)	$ (1,581,501)

Pension Plan Fiduciary Net Position

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

11. Employee Benefit Plans, Continued

Other Postemployment Benefits

GASB Statement No. 75 (GASB No. 75), *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, established standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). For defined benefit OPEB, this Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. The District has one OPEB plan that is accounted for in accordance with GASB No. 75, as described below.

The following table represents the aggregate amounts related to the District's OPEB plan that is subject to the provisions of GASB No. 75.

Aggregate OPEB Amounts

OPEB liability	$ 733,751
OPEB expense	37,076

Plan Description

In addition to the pension benefits described above, the District participates in a defined benefit plan administered by the Health Care Authority (HCA), which provides medical, prescription drug, dental, vision, disability and long-term care coverage. Per RCW 41.05.065, the Public Employees Benefits Board (PEBB), created within the HCA, is authorized to design benefits and determine the terms and conditions of employee and retired employee participation and coverage. PEBB establishes eligibility criteria for both active employees and retirees and offers retirees access to all benefits administered by HCA. However, PEBB employers primarily provide monetary assistance, or subsidies, only for medical, prescription drug and vision insurance.

The relationship between the PEBB plan and its member employers and their employees and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan. A substantive plan is one in which the plan terms are understood by the employers and plan members. This understanding is based on communications between the HCA, employers and plan members, and the historical pattern of practice regarding the sharing of benefit costs.

GASB No. 75 establishes the standards for measurement, recognition and reporting of non-pension postemployment benefits, including medical, dental and vision insurance benefits offered to retirees. The ability for retirees to obtain coverage at rates similar to active employees constitutes a significant economic benefit to retirees. GASB No. 75 requires that the District recognize the implicit cost of its retiree postemployment benefit plan during the period of the employee's active employment while the benefits are being earned.

The Office of the State Actuary, a department within the primary government of the State of Washington, issues a publicly available Other Post-Employment Benefits Actuarial Valuation Report. The Other Post-Employment Benefits Actuarial Valuation Report may be obtained by writing to: Office of the State Actuary, P.O. Box 40914, Olympia, Washington 98504-0914, or it may be downloaded from the Office of the State Actuary website at http://leg.wa.gov/OSA.

11. Employee Benefit Plans, Continued

<u>Other Postemployment Benefits, Continued</u>

Plan Description, Continued

Subsidies

The HCA administers PEBB plan benefits. For medical insurance coverage, the HCA has two claims pools: one covering employees and non-Medicare eligible retirees, and the other covering retirees enrolled in Medicare Parts A and B. Each participating employer pays a portion of the premiums for active employees. For retirees, participating employers provide two different subsidies: an explicit subsidy and an implicit subsidy.

The explicit subsidy permitted under RCW 41.05.085 is a fixed dollar amount for a specific group of retirees. The explicit subsidy lowers the monthly premium paid by retired members enrolled in Medicare Parts A and B. PEBB determines the amount of the explicit subsidy annually. The explicit subsidy was $183 and $168 per member per month for 2021 and 2020, respectively.

The implicit subsidy established under RCW 41.05.022 is more complex because it is not a direct payment from the employer on behalf of the retiree. Because retirees covered by the implicit subsidy pay premiums based on claims experience for employees and non-Medicare eligible retirees who are typically younger and healthier, their premiums are lower than they would be if they were insured separately. The subsidy is the difference between the age-based claims costs and the premium paid by the retirees.

Administrative costs, as well as explicit and implicit subsidies, are funded by required contributions from participating employers. The subsidies provide monetary assistance for medical benefits. Contributions are set each biennium as part of the State's budget process. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75. The District covers OPEB costs when they come due, on a pay-as-you-go basis.

Because the District has fewer than 100 employees (active and inactive) that are provided with OPEB through the plan, the District qualifies to use the alternative measurement method for calculating the OPEB liability.

Employees Covered by Benefit Terms

As of December 31, 2021, the following employees are covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	2
Inactive employees entitled to but not yet receiving benefit payments	0
Active employees	17
	19

The active employees have an average age of 50.4 as of December 31, 2021, and an average of 4.6 years of service.

11. Employee Benefit Plans, Continued

Other Postemployment Benefits, Continued

OPEB Liabilities, OPEB Expense (Expense Offset), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

As of December 31, 2021, the District reported a total OPEB liability of $733,751 related to this plan. The total OPEB liability was measured as of June 30, 2021 and was determined by using the alternative measurement method.

For the year ended December 31, 2021, the District recognized OPEB expense of $37,076 related to this plan. Since the District records costs as they come due, there are no deferred outflows of resources for contributions to the OPEB plan. In accordance with the alternative measurement method, no deferred outflows of resources and deferred inflows of resources related to OPEB from any other sources are reported.

Actuarial Assumptions

The total OPEB liability as of December 31, 2021 was determined using the following assumptions and other inputs, applied to all periods included in the measurement:

Discount rate*:	
Beginning of measurement year	2.21%
End of measurement year	2.16%
Projected salary changes	3.50% + service-based increases
Healthcare cost trend rate**:	Initial rate ranges from 2-11%, reaching an ultimate rate of approximately 4.3% in 2075
Mortality rates:	
Base mortality table	PubG.H-2010 (General)
Age setback	0 years
Mortality improvements	MP-2017 Long-term rates
Projection period	Generational
Inflation rate	2.75%
Post-retirement participation percentage	65%
Percentage with spouse coverage	45%

* Source: Bond Buyer General Obligation 20-Bond Municipal Index.
** Trend rate assumptions vary by medical plan. For additional detail on the healthcare trend rates, see Office of the State Actuary's 2020 PEBB OPEB Actuarial Valuation Report.

11. Employee Benefit Plans, Continued

Other Postemployment Benefits, Continued

Changes in the Total OPEB Liability

The following table shows the changes in the total OPEB liability for the fiscal year ended December 31, 2021:

Total OPEB obligation, beginning of year	$ 706,634
Service cost	37,665
Interest	16,340
Changes in experience data and assumptions	(16,929)
Benefit payments	(9,959)
Increase in total OPEB liability	27,117
Total OPEB obligation, end of year	$ 733,751

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate and the Healthcare Cost Trend Rate

The following presents the total OPEB liability reported by the District calculated using the discount rate of 2.16%, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or higher than the current rate:

	1% Decrease (1.16%)	Current Rate (2.16%)	1% Increase (3.16%)
Employer's proportionate share of the total OPEB liability (asset)	$ 883,524	$ 733,751	$ 615,616

The following presents the total OPEB liability reported by the District calculated using the current healthcare cost trend rate, as well as what the total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point lower or higher than the current rate:

	1% Decrease	Current Rate	1% Increase
Employer's proportionate share of the total OPEB liability (asset)	$ 600,928	$ 733,751	$ 907,543

11. Employee Benefit Plans, Continued

Deferred Compensation Plans

The District offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. This plan permits eligible employees to defer a portion of their salary until future years. Deferred compensation is available to employees following separation of employment, retirement, death, or unforeseeable emergency without penalty. The plan assets are held in trust for the exclusive benefit of Plan participants and beneficiaries and as such are not included in the District's financial statements.

The District also sponsors a 401(k) Plan that is funded by contributions from the District and participating employees. The benefits available upon retirement depend on the amounts contributed by the employees and the performance of the investments chosen by the plan participants. The assets of the plan are the sole property of the Plan participants and are not subject to the claims of the District's general creditors. Plan participants may obtain loans from their plan account which must be paid back during the period of their employment. Employees hired after July 1, 2020, vest in the employer's matching contribution at the rate of 20% per year. Other plan benefits are not available to plan participants until termination, retirement, or death. Withdrawals may only be made following attainment of the retirement age of 59-½, disability, death, or severance from employment. Distributions made before the age of 59-½ are subject to penalties.

Contributions to the 401(k) Plan for the years ended December 31, 2021, 2020 and 2019, respectively, were as follows:

Year Ended December 31,	Employer	Employee
2021	$ 18,395	$ 55,108
2020	52,575	60,350
2019	106,971	87,857

12. Commitments and Contingencies

Clerf Road Fire

In late June 2021, a fire ignited within the District's territory near Kittitas, Washington, causing significant damage to the District's infrastructure and resulting in power outages to a portion of the District's customers. The Kittitas County Fire Marshal performed an investigation of the fire and concluded that the origin and cause of the fire were undetermined.

The District has received eight claims for reimbursement of property damage resulting from the fire. Management of the District and its legal counsel are finalizing their investigation of the matter. Based on information obtained and available to date, the District is unaware of any information suggesting that the District or its property were responsible for the fire. In the absence of new information indicating that the District was responsible, management of the District intends to vigorously defend against the claims.

No lawsuits have been filed against the District to date. The District is unable to predict the likelihood of an adverse outcome, or an amount or range of potential loss in the event of an adverse outcome.

12. Commitments and Contingencies, Continued

Risks and Uncertainties

The District is subject to certain business risks that could have a material impact on future operations and financial performance. These risks include prices on the wholesale market for short-term power; interest rates; water conditions; weather and natural disaster-related disruptions; fish and other Endangered Species Act issues; Environmental Protection Agency regulations; Federal government regulations or orders concerning operations, maintenance and licensing of facilities; other governmental regulations; and the deregulation of the electric utility industry.

Risk Management

The District maintains insurance coverage against normal hazards through Federated. Insurance coverage purchased through Federated includes:

All-risk Blanket:	
Physical damage to property	$ 10,401,085
Public liability	2,000,000
Crime coverage	4,000,000
Commercial Umbrella:	
Occurrence limit	20,000,000
Directors, Officer, Managers:	
Limit of liability	7,000,000
Cyber security	250,000

Power Purchase Contracts

Bonneville Power Administration (BPA) – During 2008, the District executed a new Power Sales Agreement with Bonneville Power Administration (BPA). Under the wholesale power purchase contract, the District is committed to purchase its BPA Tier 1 electric power and energy requirements from BPA through September 2028. BPA Tier 1 charges for the Load Following Product will be passed through to the District using BPA billing determinants and including any credits or discounts such as low-density discounts and irrigation rate mitigation program credits.

Grant County PUD – The District has an agreement with Grant County PUD to receive .14% of the output from each of the Priest Rapids and Wanapum projects. The District has assigned the Priest Rapids and Wanapum shares to BPA for the period from October 1, 2011 through September 30, 2024. BPA will manage actual scheduled output from the District’s shares and provide credits and charges for generation amounts that differ from the planned amounts. Under the terms of the contract with Grant County PUD, the District’s payments are subject to annual "true up" adjustments at the end of each operating year. The 2021 "true up" adjustment resulted in an increase of the cost of power related to the agreement with Grant County PUD in the amount of $6,170. This amount has been accrued in accounts payable in the December 31, 2021 Statement of Net Position.

Clallam County PUD – Effective October 1, 2011, the District entered into a contract with Clallam County PUD to sell its .25% customer purchase allocation through 2028. Clallam County PUD is responsible for the annual costs associated with the allocation.

12. Commitments and Contingencies, Continued

Other Contracts and Agreements

The District is a party to various other contracts and agreements in connection with its operations, including the following:

- Puget Sound Energy (PSE) – interconnection services;
- PSE and the City of Ellensburg – mutual assistance agreements;
- Grant County PUD No. 2 – power distribution;
- U.S. Department of the Interior, Bureau of Reclamation – power transmission service;
- I-Net – usage and annual operational costs.

COVID-19

In December 2019, an outbreak of a novel strain of coronavirus (COVID-19) originated in Wuhan, China and has since spread to other countries, including the United States. On March 11, 2020, the World Health Organization characterized COVID-19 as a pandemic. In addition, during March 2020, the Governor of the State of Washington issued proactive emergency declarations in response to the spread of COVID-19. As a result, economic uncertainties have arisen, but the impact of COVID-19 has not had a significant impact on the District's financial position or results of operations as of and through December 31, 2021. However, if the severity of the economic disruptions increases as the duration of the COVID-19 pandemic continues, there is the potential that negative financial impact could occur in the future. However, any potential impact to the District is unknown at this time.

Required Supplementary Information

PUBLIC UTILITY DISTRICT NO. 1 OF KITTITAS COUNTY, WASHINGTON
Schedule of Employer's Share of the Net Pension Liability - PERS Plan 1
Last 10 Plan Years *

Plan Year	Employer's Portion of NPL	Employer's Proportionate Share of NPL (a)	Employer's Covered Employee Payroll (b)	Employer's NPL as a Percentage of Covered Payroll (a/b)	Plan Net Position as a Percentage of Total Pension Liability
2014	0.0096178%	$ 484,500	$ 1,120,341	43.25%	59.10%
2015	0.0110382%	577,402	1,238,799	46.61%	61.19%
2016	0.0111806%	600,449	1,327,431	45.23%	57.03%
2017	0.0105380%	500,036	1,330,867	37.57%	61.24%
2018	0.0112660%	503,143	1,503,511	33.46%	63.22%
2019	0.0118250%	454,713	1,661,043	27.38%	67.12%
2020	0.0096690%	341,368	1,460,436	23.37%	68.64%
2021	0.0079560%	97,161	1,223,456	7.94%	88.74%

* GASB Statement No. 68 requires 10 years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

Data reported is measured as of June 30 for each respective year.

PUBLIC UTILITY DISTRICT NO. 1 OF KITTITAS COUNTY, WASHINGTON
Schedule of Employer's Share of the Net Pension Liability (Asset) - PERS Plan 2/3
Last 10 Plan Years *

Plan Year	Employer's Portion of NPL(A)	Employer's Proportionate Share of NPL(A) (a)	Employer's Covered Employee Payroll (b)	Employer's NPL(A) as a Percentage of Covered Payroll (a/b)	Plan Net Position as a Percentage of Total Pension Liability
2014	0.0118211%	$ 238,947	$ 1,096,645	21.79%	93.29%
2015	0.0136484%	487,664	1,215,319	40.13%	89.20%
2016	0.0137733%	693,475	1,305,478	53.12%	85.82%
2017	0.0132477%	460,294	1,211,605	37.99%	90.97%
2018	0.0143870%	245,645	1,503,511	16.34%	95.77%
2019	0.0152780%	148,401	1,661,043	8.93%	97.77%
2020	0.0124900%	159,740	1,460,436	10.94%	97.22%
2021	0.0102290%	(1,018,973)	1,223,456	-83.29%	120.29%

* GASB Statement No. 68 requires 10 years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

Data reported is measured as of June 30 for each respective year.

PUBLIC UTILITY DISTRICT NO. 1 OF KITTITAS COUNTY, WASHINGTON
Schedule of Contributions - PERS Plan 1
Last 10 Fiscal Years *

Fiscal Year	Statutorily Required Contributions (a) **	Actual Contributions (b) ***	Contributions Deficiency (Excess) (a-b)	Employer's Covered Employee Payroll (c)	Contributions as a Percentage of Covered Employee Payroll (b/c)
2013	$ 34,024	$ 34,024	$ -	$ 1,010,785	3.37%
2014	49,796	49,796	-	1,203,972	4.14%
2015	57,084	57,084	-	1,268,950	4.50%
2016	63,210	63,210	-	1,296,506	4.88%
2017	70,982	70,982	-	1,447,558	4.90%
2018	78,850	78,850	-	1,557,570	5.06%
2019	82,367	82,367	-	1,661,548	4.96%
2020	59,146	59,146	-	1,233,102	4.80%
2021	55,944	55,944	-	1,310,213	4.27%

* GASB Statement No. 68 requires 10 years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

** The calculation for statutorily required contributions has been reduced by the 0.18% that applies to the employer administrative expense fee.

*** A portion of the employer contribution for PERS Plan 2/3 is allocated to PERS Plan 1 to fund the unfunded actuarially accrued liability as required by RCW 41.45.060.

Data reported is measured as of December 31 for each respective year.

PUBLIC UTILITY DISTRICT NO. 1 OF KITTITAS COUNTY, WASHINGTON
Schedule of Contributions - PERS Plan 2/3
Last 10 Fiscal Years *

Fiscal Year	Statutorily Required Contributions (a) **	Actual Contributions (b) ***	Contributions Deficiency (Excess) (a-b)	Employer's Covered Employee Payroll (c)	Contributions as a Percentage of Covered Employee Payroll (b/c)
2013	$ 48,008	$ 48,008	$ -	$ 990,459	4.85%
2014	58,922	58,922	-	1,179,211	5.00%
2015	70,461	70,461	-	1,246,585	5.65%
2016	79,405	79,405	-	1,274,568	6.23%
2017	99,552	99,552	-	1,447,558	6.88%
2018	116,813	116,813	-	1,557,570	7.50%
2019	128,051	128,051	-	1,661,548	7.71%
2020	97,662	97,662	-	1,233,102	7.92%
2021	93,194	93,194	-	1,310,213	7.11%

* GASB Statement No. 68 requires 10 years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

** The calculation for statutorily required contributions has been reduced by the 0.18% that applies to the employer administrative expense fee.

*** A portion of the employer contribution for PERS Plan 2/3 is allocated to PERS Plan 1 to fund the unfunded actuarially accrued liability as required by RCW 41.45.060.

Data reported is measured as of December 31 for each respective year.

PUBLIC UTILITY DISTRICT NO. 1 OF KITTITAS COUNTY, WASHINGTON
Notes to PERS Plan Schedules
December 31, 2021

1. Changes in Benefit Terms

There were no changes in benefit terms during the Plan year ended June 30, 2021.

2. Changes in Composition of the Population

There were no changes in the composition of the populations during the Plan year ended June 30, 2021.

3. Changes in Assumptions

For the Plan’s most recent actuarial valuation, there were no changes in assumptions.

PUBLIC UTILITY DISTRICT NO. 1 OF KITTITAS COUNTY, WASHINGTON
Schedule of Changes in the Total OPEB Liability and Related Ratios - PEBB
Last 10 Fiscal Years *

	2021	2020	2019	2018
Total OPEB liability, beginning of year	$ 706,634	$ 702,796	$ 476,959	$ 451,505
Service cost	37,665	35,957	28,586	40,238
Interest	16,340	25,721	19,403	17,545
Changes in benefit terms	-	-	-	-
Changes in exeperience data and assumptions	(16,929)	(50,019)	186,276	(28,953)
Benefit payments	(9,959)	(7,821)	(8,428)	(3,376)
Net change in total OPEB liability	27,117	3,838	225,837	25,454
Total OPEB liability, end of year	$ 733,751	$ 706,634	$ 702,796	$ 476,959
Employer's covered employee payroll	$ 1,188,092	$ 1,067,079	$ 1,729,987	$ 1,381,053
Total OPEB liability as a percentage of covered payroll	61.76%	66.22%	40.62%	34.54%

* GASB Statement No. 75 requires 10 years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

Data reported is measured as of December 31 for each respective year.

PUBLIC UTILITY DISTRICT NO. 1 OF KITTITAS COUNTY, WASHINGTON
Notes to OPEB PEBB Plan Schedule
December 31, 2021

1. Changes in Benefit Terms

There were no changes in benefit terms during the PEBB Plan year ended June 30, 2021.

2. Changes in Assumptions

During the PEBB Plan year ended June 30, 2021, the PEBB revised the payroll growth, salary merit and demographic assumptions to match those developed in the most recent experience study for PERS. Premium increases were modified to reflect anticipated experience, and general inflation rates were modified to better reflect general actuarial practice, and to reflect current premiums and plan enrollment. In addition, the assumed interest rates were lowered, based on the 20-year municipal bond indices per GASB No. 75 requirements.

Compliance Report

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Board of Commissioners
Public Utility District No. 1 of Kittitas County, Washington
Ellensburg, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States, the financial statements of Public Utility District No. 1 of Kittitas County, Washington ("the District"), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated June 28, 2022.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a deficiency in internal control, described in the accompanying Schedule of Findings and Responses as Finding 2021-001, that we consider to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

District's Response to the Finding

The District's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Responses. We did not audit the District's response and, accordingly, we express no opinion on it.

Purpose of this Report

The sole purpose of this report is to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

DeCoria, Blair & Teague, PS

DeCoria, Blair & Teague, P.S.
Spokane, Washington

June 28, 2022

Public Utility District No. 1 of Kittitas County, Washington
Schedule of Findings and Responses
Year Ended December 31, 2021

Section I – Summary of Auditor's Results:

Financial Statements

The report of independent auditor expressed an unmodified opinion on the District's basic financial statements.

The audit of the District's financial statements disclosed no material weaknesses in internal control over financial reporting.

The audit disclosed no compliance findings material to the District's financial statements.

Section II – Financial Statement Findings:

This section identifies the significant deficiencies, material weaknesses, and instances of non-compliance related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

Finding 2021-001

Condition	The size of the District's staff is not large enough to permit a complete segregation of duties for a comprehensive system of internal control over financial reporting.
Criteria	An effective system of internal control over financial reporting requires that closely related duties be segregated.
Effect	The concentration of closely related duties and responsibilities by a small staff makes it difficult to establish a comprehensive system of automatic internal checks on the accuracy and reliability of the accounting records.
Cause	The District's staff is too small to allow a complete segregation of duties.
Recommendation	Although the District's staff is not large enough to permit a complete segregation of duties for a comprehensive system of internal control over financial reporting, we recommend that officials be aware that the condition does exist.
Management's Response	Management and the District's Board of Directors are aware of this condition and have made a conscious decision to accept the resulting degree of risk because of cost or other considerations.

Public Utility District No. 1 of Kittitas County, Washington
Status of Prior Year Findings
Year Ended December 31, 2021

Finding 2020-001

Condition	The size of the District's staff is not large enough to permit a complete segregation of duties for a comprehensive system of internal control over financial reporting.
Status	This condition still exists at December 31, 2021. See Finding 2021-001.