

# **Financial Statements Audit Report**

# City of Hoquiam

For the period January 1, 2020 through December 31, 2021

Published April 24, 2023 Report No. 1032425



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# Office of the Washington State Auditor Pat McCarthy

April 24, 2023

Mayor and City Council City of Hoquiam Hoquiam, Washington

## **Report on Financial Statements**

Please find attached our report on the City of Hoquiam's financial statements.

We are issuing this report in order to provide information on the City's financial activities and condition.

Sincerely,

Pat McCarthy, State Auditor

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Olympia, WA

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#### INDEPENDENT AUDITOR'S REPORT

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

# City of Hoquiam January 1, 2020 through December 31, 2021

Mayor and City Council City of Hoquiam Hoquiam, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the City of Hoquiam, as of and for the years ended December 31, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the City's financial statements, and have issued our report thereon dated April 14, 2023.

We issued an unmodified opinion on the fair presentation of the City's financial statements in accordance with its regulatory basis of accounting. We issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because the financial statements are prepared by the City using accounting practices prescribed by state law and the State Auditor's *Budgeting, Accounting and Reporting System* (BARS) manual described in Note 1, which is a basis of accounting other than GAAP. The effects on the financial statements of the variances between the basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audits of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

We noted certain other matters that we have reported to the management of the City in a separate letter dated April 14, 2023.

#### REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and

compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy, State Auditor

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Olympia, WA

April 14, 2023

#### INDEPENDENT AUDITOR'S REPORT

Report on the Audit of the Financial Statements

# City of Hoquiam January 1, 2020 through December 31, 2021

Mayor and City Council City of Hoquiam Hoquiam, Washington

#### REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

#### **Unmodified and Adverse Opinions**

We have audited the financial statements of the City of Hoquiam, as of and for the years ended December 31, 2021 and 2020, and the related notes to the financial statements, as listed in the financial section of our report.

#### Unmodified Opinion on the Regulatory Basis of Accounting (BARS Manual)

As described in Note 1, the City has prepared these financial statements to meet the financial reporting requirements of state law and accounting practices prescribed by the State Auditor's *Budgeting, Accounting and Reporting System* (BARS) Manual. Those accounting practices differ from accounting principles generally accepted in the United States of America (GAAP). The differences in these accounting practices are also described in Note 1.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the cash and investments of the City of Hoquiam, and its changes in cash and investments, for the years ended December 31, 2021 and 2020, on the basis of accounting described in Note 1.

#### Adverse Opinion on U.S. GAAP

The financial statements referred to above were not intended to, and in our opinion, they do not, present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the City of Hoquiam, as of December 31, 2021 and 2020, or the changes in financial position or cash flows thereof for the years then ended, because of the significance of the matter discussed below.

#### **Basis for Unmodified and Adverse Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and *Government Auditing Standards*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit unmodified and adverse opinions.

#### Matter Giving Rise to Adverse Opinion on U.S. GAAP

Auditing standards issued by the American Institute of Certified Public Accountants (AICPA) require auditors to formally acknowledge when governments do not prepare their financial statements, intended for general use, in accordance with GAAP. As described in Note 1 of the financial statements, the financial statements are prepared by the City in accordance with state law using accounting practices prescribed by the BARS Manual, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of state law and the BARS Manual described in Note 1. This includes determining that the basis of accounting is acceptable for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements:
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time; and
- We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Supplementary Information**

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's financial statements. The Schedules of Liabilities are presented for purposes of additional analysis, as required by the prescribed BARS manual. These schedules are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves,

and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

# OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with Government Auditing Standards, we have also issued our report dated April 14, 2023 on our consideration of the City's internal control over financial reporting and on the tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

Pat McCarthy, State Auditor

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Olympia, WA

April 14, 2023

# FINANCIAL SECTION

# City of Hoquiam January 1, 2020 through December 31, 2021

#### FINANCIAL STATEMENTS

Fund Resources and Uses Arising from Cash Transactions – 2021
Fund Resources and Uses Arising from Cash Transactions – 2020
Fiduciary Fund Resources and Uses Arising from Cash Transactions – 2021
Fiduciary Fund Resources and Uses Arising from Cash Transactions – 2020
Notes to Financial Statements – 2021
Notes to Financial Statements – 2020

#### SUPPLEMENTARY AND OTHER INFORMATION

Schedule of Liabilities – 2021 Schedule of Liabilities – 2020

		Total for All Funds (Memo Only)	001 General Fund	101 Cemetery Fund	106 Street Fund
Beginning Cash a	and Investments				
308	Beginning Cash and Investments	14,578,423	2,663,822	607,030	386,460
388 / 588	Net Adjustments	-	-	-	-
Revenues					
310	Taxes	6,770,414	6,279,280	_	_
320	Licenses and Permits	494,232	483,093	_	3,627
330	Intergovernmental Revenues	4,661,698	2,844,914	34,546	428,561
340	Charges for Goods and Services	8,309,465	654,919	153,239	356
350	Fines and Penalties	100,806	100,806	, -	-
360	Miscellaneous Revenues	809,280	606,542	14,185	59,538
Total Revenue		21,145,895	10,969,554	201,970	492,082
Expenditures		, ,	, ,	,	,
510	General Government	1,361,876	1,347,939	-	13,937
520	Public Safety	7,726,092	5,393,554	-	-
530	Utilities	4,705,185	73,988	235,695	-
540	Transportation	708,292	108,638	-	413,737
550	Natural/Economic Environment	190,728	183,754	4,568	-
560	Social Services	2,556	2,556	-	-
570	Culture and Recreation	408,409	408,409	-	-
Total Expendit	ures:	15,103,138	7,518,838	240,263	427,674
Excess (Deficie	ency) Revenues over Expenditures:	6,042,757	3,450,716	(38,293)	64,408
Other Increases i	n Fund Resources				
391-393, 596	Debt Proceeds	92,660	-	-	-
397	Transfers-In	466,923	53,739	1,716	282,000
385	Special or Extraordinary Items	-	-	-	-
381, 382, 389, 395, 398	Other Resources	2,454,672	145,395	-	-
Total Other Inc	reases in Fund Resources:	3,014,255	199,134	1,716	282,000
Other Decreases	in Fund Resources				
594-595	Capital Expenditures	2,158,642	761,123	15,424	403,137
591-593, 599	Debt Service	1,139,918	20,798	-	-
597	Transfers-Out	466,923	381,600	-	-
585	Special or Extraordinary Items	7,294	7,294	-	-
581, 582, 589	Other Uses	-	-	-	-
Total Other De	creases in Fund Resources:	3,772,777	1,170,815	15,424	403,137
Increase (Dec	rease) in Cash and Investments:	5,284,235	2,479,035	(52,001)	(56,729)
<b>Ending Cash and</b>	Investments				
50821	Nonspendable	-	-	-	-
50831	Restricted	-	-	-	-
50841	Committed	270,720	94,331	94,542	-
50851	Assigned	15,946,854	1,285,894	460,484	329,734
50891	Unassigned	3,645,097	3,762,636	-	-
Total Ending (	Cash and Investments	19,862,671	5,142,861	555,026	329,734

		109 Ambulance Fund	112 Tourism Fund	114 General Capital Fund	130 CD Repay Fund
Beginning Cash a	nd Investments				
308	Beginning Cash and Investments	897,660	80,139	328,339	324,464
388 / 588	Net Adjustments	-	-	-	-
Revenues					
310	Taxes	210,194	31,256	130,057	_
320	Licenses and Permits	-	· -	· -	_
330	Intergovernmental Revenues	487,212	_	_	-
340	Charges for Goods and Services	1,657,647	_	_	3,138
350	Fines and Penalties	-	_	_	-
360	Miscellaneous Revenues	67,371	70	_	_
Total Revenues	:	2,422,424	31,326	130,057	3,138
Expenditures		, ,	,	•	,
510	General Government	-	-	-	-
520	Public Safety	2,184,281	_	-	-
530	Utilities	-	_	-	-
540	Transportation	-	-	_	_
550	Natural/Economic Environment	-	2,367	_	39
560	Social Services	-	-	_	_
570	Culture and Recreation	_	_	_	_
Total Expenditu		2,184,281	2,367		39
· ·	ncy) Revenues over Expenditures:	238,143	28,959	130,057	3,099
Other Increases in	• *	,	,	•	,
391-393, 596	Debt Proceeds	-	-	-	-
397	Transfers-In	-	-	-	-
385	Special or Extraordinary Items	-	-	-	-
381, 382, 389, 395, 398	Other Resources	-	-	-	-
Total Other Incr	eases in Fund Resources:		_		-
Other Decreases i	n Fund Resources				
594-595	Capital Expenditures	62,724	-	-	-
591-593, 599	Debt Service	-	-	-	-
597	Transfers-Out	22,502	32,953	-	-
585	Special or Extraordinary Items	-	-	-	-
581, 582, 589	Other Uses	-	-	-	-
Total Other Dec	reases in Fund Resources:	85,226	32,953	_	-
Increase (Decr	ease) in Cash and Investments:	152,917	(3,994)	130,057	3,099
Ending Cash and	•	·	, ,		·
50821	Nonspendable	-	-	-	-
50831	Restricted	-	-	_	-
50841	Committed	-	-	_	-
50851	Assigned	1,050,583	76,145	458,396	327,563
50891	Unassigned	-	-	· -	· -
Total Ending C	ash and Investments	1,050,583	76,145	458,396	327,563

		209 Fire Truck Bond	210 Ambulance Bond	302 Sidewalk Fund	401 Water, Sewer & Storm Fund
Beginning Cash a	and Investments				
308	Beginning Cash and Investments	-	84,218	(250,229)	6,847,614
388 / 588	Net Adjustments	-	-	-	(1,733)
Revenues					
310	Taxes	-	77,382	42,245	_
320	Licenses and Permits	-	· -	· <u>-</u>	7,512
330	Intergovernmental Revenues	-	381	429,996	436,088
340	Charges for Goods and Services	-	-	_	5,467,244
350	Fines and Penalties	-	-	_	-
360	Miscellaneous Revenues	-	-	_	58,874
Total Revenues	S:		77,763	472,241	5,969,718
Expenditures					
510	General Government	-	-	_	-
520	Public Safety	-	-	_	148,257
530	Utilities	-	-	_	4,395,502
540	Transportation	-	-	_	-
550	Natural/Economic Environment	-	-	_	-
560	Social Services	-	-	_	-
570	Culture and Recreation	-	-	_	-
Total Expenditu	ıres:				4,543,759
Excess (Deficie	ency) Revenues over Expenditures:		77,763	472,241	1,425,959
Other Increases in	n Fund Resources				
391-393, 596	Debt Proceeds	-	-	-	92,660
397	Transfers-In	99,600	-	-	29,868
385	Special or Extraordinary Items	-	-	-	-
381, 382, 389, 395, 398	Other Resources	-	-	-	2,309,277
Total Other Inc	reases in Fund Resources:	99,600	-	-	2,431,805
Other Decreases	in Fund Resources				
594-595	Capital Expenditures	-	-	339,550	576,684
591-593, 599	Debt Service	99,600	80,134	-	939,386
597	Transfers-Out	-	-	-	-
585	Special or Extraordinary Items	-	-	-	-
581, 582, 589	Other Uses				
Total Other De	creases in Fund Resources:	99,600	80,134	339,550	1,516,070
Increase (Deci	rease) in Cash and Investments:		(2,371)	132,691	2,341,694
<b>Ending Cash and</b>	Investments				
50821	Nonspendable	-	-	-	-
50831	Restricted	-	-	-	-
50841	Committed	-	81,847	-	-
50851	Assigned	-	-	-	9,187,579
50891	Unassigned	-	-	(117,539)	-
Total Ending C	Cash and Investments	-	81,847	(117,539)	9,187,579

		501 Equipment Rental
Beginning Cash a	nd Investments	
308	Beginning Cash and Investments	2,608,906
388 / 588	Net Adjustments	1,733
Revenues		
310	Taxes	-
320	Licenses and Permits	-
330	Intergovernmental Revenues	-
340	Charges for Goods and Services	372,922
350	Fines and Penalties	-
360	Miscellaneous Revenues	2,700
Total Revenues	s:	375,622
Expenditures		
510	General Government	-
520	Public Safety	-
530	Utilities	-
540	Transportation	185,917
550	Natural/Economic Environment	-
560	Social Services	-
570	Culture and Recreation	-
Total Expenditu	ires:	185,917
Excess (Deficie	ncy) Revenues over Expenditures:	189,705
Other Increases in	r Fund Resources	
391-393, 596	Debt Proceeds	-
397	Transfers-In	-
385	Special or Extraordinary Items	-
381, 382, 389, 395, 398	Other Resources	-
Total Other Incr	eases in Fund Resources:	-
Other Decreases i	n Fund Resources	
594-595	Capital Expenditures	-
591-593, 599	Debt Service	-
597	Transfers-Out	29,868
585	Special or Extraordinary Items	-
581, 582, 589	Other Uses	
Total Other Dec	creases in Fund Resources:	29,868
Increase (Decr	ease) in Cash and Investments:	159,837
<b>Ending Cash and</b>	Investments	
50821	Nonspendable	-
50831	Restricted	-
50841	Committed	-
50851	Assigned	2,770,476
50891	Unassigned	
Total Ending C	eash and Investments	2,770,476

		Total for All Funds (Memo Only)	001 General Fund	101 Cemetery Fund	106 Street Fund
Beginning Cash	and Investments				
308	Beginning Cash and Investments	15,719,501	3,346,314	736,023	334,638
388 / 588	Net Adjustments	-	-	-	-
Revenues					
310	Taxes	6,187,395	5,699,409	_	-
320	Licenses and Permits	506,578	494,256	-	2,683
330	Intergovernmental Revenues	1,492,867	503,772	-	233,757
340	Charges for Goods and Services	8,062,570	809,970	120,169	20,882
350	Fines and Penalties	106,250	106,250	-	-
360	Miscellaneous Revenues	673,071	361,425	15,995	54,422
Total Revenue	es:	17,028,731	7,975,082	136,164	311,744
Expenditures					
510	General Government	1,246,965	1,213,643	-	33,205
520	Public Safety	7,364,845	5,195,995	-	-
530	Utilities	4,658,974	22,964	244,795	-
540	Transportation	804,424	168,767	-	403,401
550	Natural/Economic Environment	306,991	137,049	20,163	-
560	Social Services	-	-	-	-
570	Culture and Recreation	328,622	328,622	-	-
Total Expendit	ures:	14,710,821	7,067,040	264,958	436,606
Excess (Defici	ency) Revenues over Expenditures:	2,317,910	908,042	(128,794)	(124,862)
Other Increases	in Fund Resources				
391-393, 596	Debt Proceeds	-	-	-	-
397	Transfers-In	512,218	44,665	-	265,084
385	Special or Extraordinary Items	37,469	-	-	-
381, 382, 389, 395, 398	Other Resources	856,016		-	-
Total Other Inc	creases in Fund Resources:	1,405,703	44,665	-	265,084
Other Decreases	in Fund Resources				
594-595	Capital Expenditures	2,847,620	822,738	200	88,398
591-593, 599	Debt Service	1,146,258	20,803	-	-
597	Transfers-Out	512,218	433,059	-	-
585	Special or Extraordinary Items	358,615	358,615	-	-
581, 582, 589	Other Uses				
Total Other De	creases in Fund Resources:	4,864,711	1,635,215	200	88,398
Increase (Dec	rease) in Cash and Investments:	(1,141,098)	(682,508)	(128,994)	51,824
Ending Cash and	Investments				
50821	Nonspendable	-	-	-	-
50831	Restricted	70,100	43,121	-	-
50841	Committed	240,781	-	156,563	-
50851	Assigned	11,702,705	55,864	450,467	386,460
50891	Unassigned	2,564,837	2,564,837		
Total Ending	Cash and Investments	14,578,423	2,663,822	607,030	386,460

		109 Ambulance Fund	112 Tourism Fund	114 General Capital Fund	130 CD Repay Fund
Beginning Cash a	nd Investments				
308	Beginning Cash and Investments	769,820	92,029	230,102	271,799
388 / 588	Net Adjustments	-	-	-	-
Revenues					
310	Taxes	250,556	18,728	98,236	_
320	Licenses and Permits	· -	· -	-	_
330	Intergovernmental Revenues	485,683	-	_	-
340	Charges for Goods and Services	1,654,592	_	_	162,148
350	Fines and Penalties	· · ·	_	_	· -
360	Miscellaneous Revenues	52,273	448	_	_
Total Revenues	::	2,443,104	19,176	98,236	162,148
Expenditures		, ,	,	,	,
510	General Government	_	-	_	117
520	Public Safety	2,168,850	-	_	-
530	Utilities	<u>-</u>	-	_	-
540	Transportation	72,228	-	_	_
550	Natural/Economic Environment	, -	2,943	_	146,836
560	Social Services	_	· <u>-</u>	_	· -
570	Culture and Recreation	-	_	_	_
Total Expenditu	res:	2,241,078	2,943		146,953
· ·	ncy) Revenues over Expenditures:	202,026	16,233	98,236	15,195
Other Increases in	• *				
391-393, 596	Debt Proceeds	-	-	-	-
397	Transfers-In	-	-	-	-
385	Special or Extraordinary Items	-	-	-	37,469
381, 382, 389, 395, 398	Other Resources	-	-	-	-
Total Other Incr	eases in Fund Resources:			-	37,469
Other Decreases i	n Fund Resources				
594-595	Capital Expenditures	57,644	-	-	-
591-593, 599	Debt Service	-	-	-	-
597	Transfers-Out	16,542	28,123	-	-
585	Special or Extraordinary Items	-	-	-	-
581, 582, 589	Other Uses	-	-	-	-
Total Other Dec	creases in Fund Resources:	74,186	28,123	_	-
Increase (Decr	ease) in Cash and Investments:	127,840	(11,890)	98,236	52,664
Ending Cash and	•	·	, , ,	•	·
50821	Nonspendable	-	-	-	-
50831	Restricted	26,979	-	-	-
50841	Committed	-	-	-	-
50851	Assigned	870,681	80,139	328,339	324,464
50891	Unassigned	- -	-	· -	· -
Total Ending C	ash and Investments	897,660	80,139	328,339	324,464

		209 Fire Truck Bond	210 Ambulance Bond	302 Sidewalk Fund	401 Water, Sewer & Street Fund
Beginning Cash a	and Investments				
308	Beginning Cash and Investments	-	81,815	87,286	7,421,114
388 / 588	Net Adjustments	-	-	-	-
Revenues					
310	Taxes	_	80,253	40,213	_
320	Licenses and Permits	<u>-</u>	-		9,639
330	Intergovernmental Revenues	<u>-</u>	2,284	_	267,371
340	Charges for Goods and Services	-	-,	<u>-</u>	4,839,940
350	Fines and Penalties	_	-	<u>-</u>	-
360	Miscellaneous Revenues	_	_	419	188,089
Total Revenues			82,537	40,632	5,305,039
Expenditures	-		0_,00.	.0,00=	3,000,000
510	General Government	-	_	-	_
520	Public Safety	-	_	_	_
530	Utilities	-	_	_	4,391,215
540	Transportation	_	-	<u>-</u>	, ,
550	Natural/Economic Environment	-	_	_	_
560	Social Services	<u>-</u>	_	_	-
570	Culture and Recreation	<u>-</u>	_	_	-
Total Expenditu					4,391,215
•	ency) Revenues over Expenditures:		82,537	40,632	913,824
·	n Fund Resources		,,,,,,	-,	,-
391-393, 596	Debt Proceeds	-	_	-	-
397	Transfers-In	97,975	_	70,000	34,494
385	Special or Extraordinary Items	·	_	-	-
381, 382, 389, 395, 398	Other Resources	-	-	-	856,016
Total Other Inc	reases in Fund Resources:	97,975		70,000	890,510
Other Decreases	in Fund Resources				
594-595	Capital Expenditures	-	-	448,148	1,430,492
591-593, 599	Debt Service	97,975	80,134	-	947,346
597	Transfers-Out	-	-	-	-
585	Special or Extraordinary Items	-	-	-	-
581, 582, 589	Other Uses	-	-	-	-
Total Other De	creases in Fund Resources:	97,975	80,134	448,148	2,377,838
Increase (Deci	rease) in Cash and Investments:		2,403	(337,516)	(573,504)
Ending Cash and	Investments				
50821	Nonspendable	-	-	-	-
50831	Restricted	-	-	-	-
50841	Committed	-	84,218	-	-
50851	Assigned	-	-	(250,229)	6,847,614
50891	Unassigned	-	-	-	-
Total Ending (	Cash and Investments		84,218	(250,229)	6,847,614

		501 Equipment Rental
Beginning Cash a	nd Investments	
308	Beginning Cash and Investments	2,348,561
388 / 588	Net Adjustments	-
Revenues		
310	Taxes	-
320	Licenses and Permits	-
330	Intergovernmental Revenues	-
340	Charges for Goods and Services	454,869
350	Fines and Penalties	-
360	Miscellaneous Revenues	-
Total Revenues	s:	454,869
Expenditures		
510	General Government	-
520	Public Safety	-
530	Utilities	-
540	Transportation	160,028
550	Natural/Economic Environment	-
560	Social Services	-
570	Culture and Recreation	-
Total Expenditu	ires:	160,028
Excess (Deficie	ncy) Revenues over Expenditures:	294,841
Other Increases in	n Fund Resources	
391-393, 596	Debt Proceeds	-
397	Transfers-In	-
385	Special or Extraordinary Items	-
381, 382, 389, 395, 398	Other Resources	-
Total Other Incr	eases in Fund Resources:	-
Other Decreases i	n Fund Resources	
594-595	Capital Expenditures	-
591-593, 599	Debt Service	-
597	Transfers-Out	34,494
585	Special or Extraordinary Items	-
581, 582, 589	Other Uses	
Total Other Dec	creases in Fund Resources:	34,494
Increase (Decr	ease) in Cash and Investments:	260,347
<b>Ending Cash and</b>		
50821	Nonspendable	-
50831	Restricted	-
50841	Committed	-
50851	Assigned	2,608,906
50891	Unassigned	
Total Ending C	ash and Investments	2,608,906

		Total for All Funds (Memo Only)	Pension/OPEB Trust Fund	Custodial
308	Beginning Cash and Investments	90,130	55,224	34,906
388 & 588	Net Adjustments	-	-	-
310-390	Additions	489,932	91,154	398,778
510-590	Deductions	443,257	78,113	365,144
	Net Increase (Decrease) in Cash and Investments:	46,675	13,041	33,634
508	Ending Cash and Investments	136,805	68,264	68,541

The accompanying notes are an integral part of this statement.

		Total for All Funds (Memo Only)	Pension/OPEB Trust Fund	Custodial
308	Beginning Cash and Investments	66,777	37,007	29,770
388 & 588	Net Adjustments	-	-	-
310-390	Additions	471,134	94,379	376,755
510-590	Deductions	447,780	76,161	371,619
	Net Increase (Decrease) in Cash and Investments:	23,354	18,218	5,136
508	Ending Cash and Investments	90,130	55,224	34,906

The accompanying notes are an integral part of this statement.

Notes to the Financials - January 1, 2021 to December 31, 2021

#### Note 1 – Summary of Significant Accounting Policies

The City of Hoquiam was incorporated on May 21, 1890 and operates under the laws of the state of Washington applicable to a Code City with a Mayor- Council form of government. The City is a general purpose local government and provides police, fire, ambulance, water treatment and distribution, sewage collection and treatment, street maintenance, planning and zoning, and recreation services.

The City reports financial activity in accordance with the Cash Basis Budgeting, Accounting and Reporting System (BARS) Manual prescribed by the State Auditor's Office under the authority of Washington State law, Chapter 43.09 RCW. This manual prescribes a financial reporting framework that differs from generally accepted accounting principles (GAAP) in the following manner:

- Financial transactions are recognized on a cash basis of accounting as described below.
- Component units are required to be disclosed, but are not included in the financial statements.
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- All funds are presented, rather than a focus on major funds.
- The *Schedule of Liabilities* is required to be presented with the financial statements as supplementary information.
- Supplementary information required by GAAP is not presented.
- Ending balances are not presented using the classifications defined in GAAP.

#### A. Fund Accounting

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This fund is the primary operating fund of the government. It accounts for all financial resources except those required or elected to be accounted for in another fund.

#### Special Revenue Funds

These funds account for specific revenue sources that are restricted or committed to expenditures for specified purposes of the government.

#### <u>Debt Service Funds</u>

These funds account for the financial resources that are restricted, committed, or assigned to expenditures for principal, interest and related costs on general long-term debt.

#### Capital Projects Funds

These funds account for financial resources which are restricted, committed, or assigned for the acquisition or construction of capital facilities or other capital assets.

Notes to the Financials - January 1, 2021 to December 31, 2021

#### Note 1 – Summary of Significant Accounting Policies (continued)

#### **Proprietary Fund Types:**

#### **Enterprise Funds**

These funds account for operations that provide goods or services to the general public and are supported primarily through user charges.

#### **Internal Service Funds**

These funds account for operations that provide goods or services to other departments or funds of the government on a cost reimbursement basis.

#### **Fiduciary Fund Types:**

Fiduciary funds account for assets held by the government in a trustee capacity or as an agent on behalf of others.

#### Pension (and Other Employee Benefit) Trust Funds

These funds are used to report fiduciary activities for pension and OPEB plans administered through trust.

#### **Custodial Funds**

These funds are used to account assets that the government holds on behalf of others in a custodial capacity.

#### B. Basis of Accounting and Measurement Focus

Financial statements are prepared using the cash basis of accounting and measurement focus. Revenues are recognized when cash is received and expenditures are recognized when paid.

#### C. Cash and Investments

See note 6, Deposits and Investments.

#### D. Capital Assets

Capital Assets are assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of 2 years. The capital assets and inventory are recorded as capital expenditures when purchased.

#### E. Compensated Absences

Vacation leave may be accumulated up to 60 days and is payable upon separation or retirement. Sick leave may be accumulated up to 960 hours. Upon retirement employees receive payment for a portion of unused sick leave. Payments are recognized as expenditures when paid.

#### F. Long-Term Debt

See Note 4, Debt Service Requirements.

Notes to the Financials - January 1, 2021 to December 31, 2021

#### Note 1 – Summary of Significant Accounting Policies (continued)

#### G. Restricted and Committed Portion of Ending Cash and Investments

Beginning and Ending Cash and Investments is reported as reserved when it is subject to restrictions on use imposed by external parties or due to internal commitments established by ordinance or resolution of the City Council. When expenditures that meet restrictions are incurred, the City intends to use reserved resources before using unreserved amounts.

Restrictions and commitments of Ending Cash and Investments consist of:

#### <u>General Funds (\$94,331)</u>

By the authority of RCW 69.50, the City obtains funds obtained through seizures involving violations of the Washington State Uniformed Controlled Substance Act. If these funds are eventually forfeited, the City accounts for them in a Drug Fund account (\$49,863). Expenditures from this account are limited to the exclusive use of enforcing the uniformed controlled substance act.

The City signed the Equitable Sharing Agreement with the United States Department of Justice and occasionally receives funds from forfeitures involving Federal violations involving the Controlled Substances Act. The City accounts for these funds in the Federal Drug Funds Account (\$6,629). Expenditures from this account are limited to the exclusive use of enforcing the Controlled Substances Act.

By the authority of RCW 3.50.100, 3.62.020 and 3.62.040 the City created the Restricted Court Account (\$37,835.45) for interest received on municipal court contracts, notes, taxes and accounts. The expenditures are restricted to funding the courts.

#### Cemetery Funds (\$94,542)

The City Council, by Ordinance, created a Cemetery/Mausoleum Endowment Reserve Fund from the initial sale of crypts and niches in the mausoleum for the purpose of caring for the lots, niches and/or crypts.

#### Ambulance Equipment Bond Fund (\$81,847)

By City Council, by Ordinance, created the Ambulance Equipment Bond Fund for the purpose of paying the principal and interest of the Ambulance Equipment Bond.

#### Note 2 – Budget

The City adopts biennial appropriated budgets for 31 funds. These budgets are appropriated at the fund level. The budget constitutes the legal authority for expenditures at that level. Biennial appropriations for these funds lapse at the fiscal year end. Biennial appropriated budgets are adopted on the same basis of accounting as used for financial reporting.

Notes to the Financials - January 1, 2021 to December 31, 2021

Note 2 – Budget (continued)

The appropriated and actual expenditures for the legally adopted budgets were as follows:

Fund Number	Fund Name	Appropriated Amounts	Actual Expenditures	Difference
001	General Fund	\$19,586,132	\$8,571,514	\$11,014,618
101	Cemetery	\$378,850	\$254,778	\$124,072
102	Mausoleum	\$199,265	\$12,170	\$187,095
103	Cemetery Equipment Reserve	\$9,386	\$0	\$9,386
104	Cemetery Preneed	\$266,498	\$5,120	\$261,378
106	Street	\$1,078,471	\$831,366	\$247,105
107	Arterial Street	\$467,555	\$260	\$467,295
108	Paths & Trails	\$24,791	\$0	\$24,791
109	Ambulance	\$5,996,929	\$2,242,524	\$3,754,405
110	Ambulance Equipment	\$26,979	\$26,979	\$0
111	Flood Control	\$11,439	\$0	\$11,439
112	Tourism Fund	\$105,618	\$35,320	\$70,298
114	Cum. Reserve General Capital	\$488,339	\$0	\$488,339
120	Fire Engine Bond Fund	\$0	\$27,272	-\$27,272
130	Community Development Repay	\$335,664	\$39	\$335,625
209	2013 Fire Truck	\$200,575	\$99,600	\$100,975
210	Ambulance Equipment Bond	\$151,737	\$80,134	\$71,603
302	Sidewalk Construction	\$354,125	\$339,550	\$14,575
401	Water, Sewer, Storm	\$17,237,044	\$5,930,459	\$11,306,585
402	Watershed Reserve	\$5,090,485	\$609,956	\$4,480,529
404	Transmission Line Reserve	\$798,921	\$0	\$798,921
405	Water Utility Construction Fund	\$33,670	\$0	\$33,670
406	Sewer Utility Construction Fund	\$44,487	\$0	\$44,487
410	USDA Loan Repayment	\$709,270	\$326,288	\$382,982
411	USDA Loan Reserve	\$21,936	\$0	\$21,936
417	Landfill Postclosure	\$100,000	\$73,987	\$26,013
501	Equipment Rental	\$463,559	\$194,077	\$269,482
505	Equipment Rental Reserve	\$3,047,696	\$28,135	\$3,019,561
602	Cem/Maus Endowment	\$161,563	\$68,000	\$93,563
611	Fire/Police Retirees' Benefits	\$610,170	\$295,877	\$314,293
612	Medical/Dental Benefits	\$265,224	\$78,113	\$187,111
	Total	\$58,266,378	\$20,131,518	\$38,134,860

Budgeted amounts are authorized to be transferred between <u>departments within any fund</u>; however, any revisions that alter the total expenditures of a fund, or that affect the number of authorized employee positions, salary ranges, hours, or other conditions of employment must be approved by the City's legislative body.

Notes to the Financials - January 1, 2021 to December 31, 2021

#### **Note 3 – Joint Ventures**

<u>Grays Harbor Joint Drug Task Force</u>: The Interagency Drug Task Force is jointly operated by Grays Harbor County and the Cities of Aberdeen and Hoquiam. The purpose of the task force is to enhance the investigation and enforcement of laws against illegal drugs.

The task force is governed by an administrative board comprised of the Grays Harbor Sheriff and the chiefs of police departments of Aberdeen and Hoquiam. The board is responsible to establish a budget, authorize the acquisition of property and equipment, set policies for task force operations, and resolve any disputes that develop between the parties.

In 2021, the City received \$84,226.71 as its portion of the money collected from the auction of assets seized in drug-related cases and from court ordered payments paid by defendants in drug related cases. Expenditures for the program totaled \$224,233.43.

Grays Harbor Communication Center (911): The City participates with Cosmopolis, Elma, Hoquiam, McCleary, Montesano, and Grays Harbor County to operate a central emergency dispatch center. As a participant, the City has an ongoing financial commitment to provide its share of operating funds to the dispatch center. The City contributed \$160,730 to the Communication Center in 2021.

#### Note 4 – Long Term Debt

The accompanying Schedule of Liabilities (09) provides more details of the outstanding debt and liabilities of the City and summarizes the City's debt transactions for year ended December 31, 2021.

The debt service requirements for general obligation bonds and revenue bonds are as follows:

	Principal	Interest	<b>Total Debt</b>
2022	\$888,387	\$223,539	\$1,111,926
2023	\$823,759	\$212,395	\$1,036,154
2024	\$833,193	\$201,336	\$1,034,530
2025	\$842,710	\$189,927	\$1,032,637
2026	\$852,365	\$178,166	\$1,030,531
2027-2031	\$4,075,152	\$734,620	\$4,809,772
2032-2036	\$1,723,213	\$544,899	\$2,268,112
2037-2041	\$1,245,999	\$411,688	\$1,657,687
2042-2046	\$1,389,929	\$268,102	\$1,658,031
2047-2051	\$1,544,322	\$107,864	\$1,652,186
2052-2056	\$135,486	\$4,021	\$139,508
Total	\$14,354,516	\$3,076,558	\$17,431,074

Notes to the Financials - January 1, 2021 to December 31, 2021

#### **Note 5 – COVID-19 Pandemic**

In February 2020, the Governor of the state of Washington declared a state of emergency in response to the spread of the deadly new virus known as COVID-19. In the months following the declaration, precautionary measures to slow the spread of the virus were ordered. These measures included closing schools, cancelling public events, limiting public and private gatherings, and restricting business operations, travel and non-essential activities.

The length of time these measures will continue to be in place, and the full extent of the financial impact on the City is unknown at this time.

#### Note 6 – Deposits and Investments

It is the city's policy to invest all temporary cash surpluses. The interest on these investments is prorated to the various funds.

All deposits and certificates of deposit are covered by the Federal Deposit Insurance Corporation and the Washington Public Deposit Protection Commission. All investments are insured, registered or held by the City or its agent in the government's name.

Investments are reported at original cost. Investments by type at December 31, 2021 are as follows:

Type of Investment	Total			
Type of Investment	Investments			
L.G.I.P.	\$17,231,101.96			
Total	\$17,231,101.96			

#### Investments in the State Local Government Investment Pool (LGIP)

The <u>City</u> is a voluntary participant in the Local Government Investment Pool, an external investment pool operated by the Washington State Treasurer. The pool is not rated and not registered with the SEC. Rather, oversight is provided by the State Finance Committee in accordance with Chapter 43.250 RCW. Investments in the LGIP are reported at amortized cost, which is the same as the value of the pool per share. The LGIP does not impose any restrictions on participant withdrawals.

The Office of the State Treasurer prepares a stand-alone financial report for the pool. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, online at <a href="https://www.tre.wa.gov">www.tre.wa.gov</a>.

#### Note 7 – OPEB Plans

The LEOFF I Retiree Medical Plan is a closed, single-employer, defined-benefit OPEB plan administered by the city as required by RCW 41.26. The plan pays for 100% of eligible retirees' healthcare costs on a pay-as-you-go basis. As of December 31, 2021, the plan had 23 members, all retirees. As of December 31, 2021, the City's total OPEB liability was \$12,675,949, as calculated using the alternative measurement method. For the year ended December 31, 2021, the City paid \$295,877.28 in benefits.

#### Note 8 - Pension Plans

Substantially all City full-time and qualifying part-time employees participate in the following statewide retirement systems administered by the Washington State Department of Retirement Systems (DRS), under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans: PERS 1, PERS 2/3, PSERS 2, LEOFF 1 and LEOFF 2.

Notes to the Financials - January 1, 2021 to December 31, 2021

#### **Note 8 – Pension Plans (continued)**

The State Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems, a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each plan. The DRS CAFR may obtained by writing to:

Department of Retirement Systems Communication Unit PO Box 48380 Olympia, WA 98504-8380

Also, the DRS CAFR may be downloaded from the DRS website at www.drs.wa.gov.

At June 30, 2021, the City's proportionate share of the collective net pension liabilities, as reported on the Schedule 09, was as follows:

	Employer Contributions	Allocation %	Liability (Asset)
PERS 1	\$16,122	0.002164%	\$26,428
PERS 1 UAAL	\$141,282	0.018967%	\$231,631
PERS 2/3	\$206,557	0.021805%	(\$2,172,129)
Public Safety ERS 2	\$22,272	0.045632%	(\$104,835)
LEOFF 1		0.049343%	(\$1,690,275)
LEOFF 2	\$193,319	0.096978%	(\$5,632,884)

#### LEOFF Plan 1

The City also participates in LEOFF Plan 1. The LEOFF Plan 1 is fully funded and no further employer contributions have been required since June 2000. If the plan becomes underfunded, funding of the remaining liability will require new legislation. Starting on July 1, 2000, employers and employees contribute zero percent.

#### LEOFF Plan 2

The City also participates in the LEOFF Plan 2. The Legislature, by means of a special funding arrangement, appropriates money from the state general fund to supplement the current service liability and fund the prior service costs of Plan 2 in accordance with the recommendations of the Pension Funding Council and the LEOFF Plan 2 Retirement Board. This special funding situation is not mandated by the state constitution and could be changed by statute.

Notes to the Financials - January 1, 2021 to December 31, 2021

#### Note 9 – Property Tax

The County Treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Collections are distributed after the end of each month.

Property tax revenues are recognized when cash is received by the city. Delinquent taxes are considered fully collectible because a lien affixes to the property after tax is levied.

The city's regular levy for the 2021 year was \$2.95 per \$1,000 on an assessed valuation of \$536,128,196 for a total regular levy of \$1,582,053 and had an additional regular levy set at \$0.40 per \$1,000 for Emergency Medical Services for a total levy of \$216,646. The City has two special levies on an assessed valuation of \$528,563,921 for the debt service on an aerial ladder truck set at \$0.18 per \$1,000 for a total levy of \$99,328 and a GO Bond for the purchase and rechasis of ambulances set at \$0.15 per \$1,000 for a total levy of \$79,915.

#### Note 10 – Risk Management

The City of Hoquiam is a member of the Washington Cities Insurance Authority (WCIA). Utilizing Chapter 48.62 RCW (self-insurance regulation) and Chapter 39.34 RCW (Interlocal Cooperation Act), nine cities originally formed WCIA on January 1, 1981. WCIA was created for the purpose of providing a pooling mechanism for jointly purchasing insurance, jointly self-insuring, and / or jointly contracting for risk management services. WCIA has a total of 166 members.

New members initially contract for a three-year term, and thereafter automatically renew on an annual basis. A one-year withdrawal notice is required before membership can be terminated. Termination does not relieve a former member from its unresolved loss history incurred during membership.

Liability coverage is written on an occurrence basis, without deductibles. Coverage includes general, automobile, police, errors or omissions, stop gap, employment practices, prior wrongful acts, and employee benefits liability. Limits are \$4 million per occurrence in the self-insured layer, and \$16 million in limits above the self-insured layer is provided by reinsurance. Total limits are \$20 million per occurrence subject to aggregates and sublimits. The Board of Directors determines the limits and terms of coverage annually.

Insurance for property, automobile physical damage, fidelity, inland marine, and boiler and machinery coverage are purchased on a group basis. Various deductibles apply by type of coverage. Property coverage is self-funded from the members' deductible to \$750,000, for all perils other than flood and earthquake, and insured above that to \$400 million per occurrence subject to aggregates and sublimits. Automobile physical damage coverage is self-funded from the members' deductible to \$250,000 and insured above that to \$100 million per occurrence subject to aggregates and sublimits.

In-house services include risk management consultation, loss control field services, and claims and litigation administration. WCIA contracts for certain claims investigations, consultants for personnel and land use issues, insurance brokerage, actuarial, and lobbyist services.

WCIA is fully funded by its members, who make annual assessments on a prospectively rated basis, as determined by an outside, independent actuary. The assessment covers loss, loss adjustment, reinsurance and other administrative expenses. As outlined in the interlocal, WCIA retains the right to additionally assess the membership for any funding shortfall.

Notes to the Financials - January 1, 2021 to December 31, 2021

#### Note 10 – Risk Management (continued)

An investment committee, using investment brokers, produces additional revenue by investment of WCIA's assets in financial instruments which comply with all State guidelines.

A Board of Directors governs WCIA, which is comprised of one designated representative from each member. The Board elects an Executive Committee and appoints a Treasurer to provide general policy direction for the organization. The WCIA Executive Director reports to the Executive Committee and is responsible for conducting the day to day operations of WCIA.

#### **NOTE 11 – Asset Retirement Obligations**

The City has identified assets that could potentially incur an asset retirement obligation, however a liability is not recognized on the financial statements because it is currently not reasonably estimable. The assets the City has identified include two sewer lagoons, wastewater treatment plant, water treatment plant and dams. Based on a preliminary analysis is not anticipated that these liabilities will be significant. The City also feels the liability will not be estimable for the foreseeable future as all recommended maintenance and reviews are performed on a regular basis.

Notes to the Financials - January 1, 2020 to December 31, 2020

#### Note 1 – Summary of Significant Accounting Policies

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Notes to the Financials - January 1, 2020 to December 31, 2020

#### Note 1 – Summary of Significant Accounting Policies (continued)

#### **Proprietary Fund Types:**

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#### F. Long-Term Debt

See Note 4, *Debt Service Requirements*.

Notes to the Financials - January 1, 2020 to December 31, 2020

#### Note 1 – Summary of Significant Accounting Policies (continued)

#### G. Restricted and Committed Portion of Ending Cash and Investments

Beginning and Ending Cash and Investments is reported as reserved when it is subject to restrictions on use imposed by external parties or due to internal commitments established by ordinance or resolution of the City Council. When expenditures that meet restrictions are incurred, the City intends to use reserved resources before using unreserved amounts.

Restrictions and commitments of Ending Cash and Investments consist of:

#### <u>General Funds (\$43,121)</u>

By the authority of RCW 69.50, the City obtains funds obtained through seizures involving violations of the Washington State Uniformed Controlled Substance Act. If these funds are eventually forfeited, the City accounts for them in a Drug Fund account (\$1,160). Expenditures from this account are limited to the exclusive use of enforcing the uniformed controlled substance act.

The City signed the Equitable Sharing Agreement with the United States Department of Justice and occasionally receives funds from forfeitures involving Federal violations involving the Controlled Substances Act. The City accounts for these funds in the Federal Drug Funds Account (\$6,629). Expenditures from this account are limited to the exclusive use of enforcing the Controlled Substances Act.

By the authority of RCW 3.50.100, 3.62.020 and 3.62.040 the City created the Restricted Court Account (\$35,332) for interest received on municipal court contracts, notes, taxes and accounts. The expenditures are restricted to funding the courts.

#### <u>Cemetery Funds (\$156.563)</u>

The City Council, by Ordinance, created a Cemetery/Mausoleum Endowment Reserve Fund from the initial sale of crypts and niches in the mausoleum for the purpose of caring for the lots, niches and/or crypts.

#### Ambulance Funds (\$26,979)

By City Council, by Ordinance, created the Ambulance Bond Loan reserve fund from voter approved tax levy funds to purchase and/or re-chassis ambulances.

#### Ambulance Equipment Bond Fund (\$84,218)

By City Council, by Ordinance, created the Ambulance Equipment Bond Fund for the purpose of paying the principal and interest of the Ambulance Equipment Bond.

Notes to the Financials - January 1, 2020 to December 31, 2020

#### H. Accounting and Reporting Changes

During the year, the County implemented GASB statement No. 84, Fiduciary Activities. The primary objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This statement will improve financial reporting by enhancing consistency and comparability by establishing specific criteria for identifying activities that should be reported as fiduciary activities and clarifying whether and how business-type activities should report their fiduciary activities.

#### Note 2 – Budget

The City adopts biennial appropriated budgets for 31 funds. These budgets are appropriated at the fund level. The budget constitutes the legal authority for expenditures at that level. Biennial appropriations for these funds lapse at the fiscal year end.

Biennial appropriated budgets are adopted on the same basis of accounting as used for financial reporting.

The appropriated and actual expenditures for the legally adopted budgets were as follows:

Fund Number	Fund Name	Appropriated Amounts	Actual Expenditures	Difference
001	General Fund	\$20,741,973	\$16,561,326	\$4,180,647
101	Cemetery	\$556,993	\$459,903	\$97,090
102	Mausoleum	\$209,753	\$22,302	\$187,451
103	Cemetery Equipment Reserve	\$7,399	\$0	\$7,399
104	Cemetery Preneed	\$251,230	\$7,011	\$244,219
106	Street	\$1,360,830	\$1,058,094	\$302,736
107	Arterial Street	\$385,512	\$727	\$384,785
108	Paths & Trails	\$21,410	\$0	\$21,410
109	Ambulance	\$5,510,719	\$4,663,657	\$847,062
110	Ambulance Equipment	\$186,133	\$163,365	\$22,768
111	Flood Control	\$11,439	\$0	\$11,439
112	Tourism Fund	\$103,214	\$31,066	\$72,148
114	Cum. Reserve General Capital	\$273,279	\$10,000	\$263,279
130	Community Development Repay	\$297,192	\$149,234	\$147,958
209	2013 Fire Truck	\$194,075	\$194,075	\$0
210	Ambulance Equipment Bond	\$160,269	\$160,268	\$1
213	1989 LTD GO - City Hall Ren.	\$25,485	\$25,483	\$2
302	Sidewalk Construction	\$700,695	\$472,949	\$227,746
401	Water, Sewer, Storm	\$17,584,750	\$12,311,472	\$5,273,278
402	Watershed Reserve	\$6,601,031	\$3,220,692	\$3,380,339
404	Transmission Line Reserve	\$716,229	\$0	\$716,229
405	Water Utility Construction Fund	\$28,170	\$0	\$28,170
406	Sewer Utility Construction Fund	\$41,087	\$0	\$41,087

Notes to the Financials - January 1, 2020 to December 31, 2020

410	USDA Loan Repayment	\$709,270	\$652,576	\$56,694
411	USDA Loan Reserve	\$10,968	\$0	\$10,968
417	Landfill Post-closure	\$35,413	\$34,972	\$441
501	Equipment Rental	\$463,115	\$343,069	\$120,046
505	<b>Equipment Rental Reserve</b>	\$2,567,444	\$45,799	\$2,521,645
602	Cem/Maus Endowment	\$386,285	\$229,289	\$156,996
611	Fire/Police Retirees' Benefits	\$757,928	\$567,034	\$190,894
612	Medical/Dental Benefits	\$301,932	\$178,586	\$123,346
	Total	\$61,201,222	\$41,562,948	\$19,638,274

#### Note 2 – Budget (continued)

Budgeted amounts are authorized to be transferred between <u>departments within any fund</u>; however, any revisions that alter the total expenditures of a fund, or that affect the number of authorized employee positions, salary ranges, hours, or other conditions of employment must be approved by the City's legislative body.

#### **Note 3 – Joint Ventures**

<u>Grays Harbor Joint Drug Task Force</u>: The Interagency Drug Task Force is jointly operated by Grays Harbor County and the Cities of Aberdeen and Hoquiam. The purpose of the task force is to enhance the investigation and enforcement of laws against illegal drugs.

The task force is governed by an administrative board comprised of the Grays Harbor Sheriff and the chiefs of police departments of Aberdeen and Hoquiam. The board is responsible to establish a budget, authorize the acquisition of property and equipment, set policies for task force operations, and resolve any disputes that develop between the parties.

In 2020, the City received \$420 as its portion of the money collected from the auction of assets seized in drugrelated cases and from court ordered payments paid by defendants in drug related cases. Expenditures for the program totaled \$135,013.

Grays Harbor Communication Center (911): The City participates with Cosmopolis, Elma, Hoquiam, McCleary, Montesano, and Grays Harbor County to operate a central emergency dispatch center. As a participant, the City has an ongoing financial commitment to provide its share of operating funds to the dispatch center. The City contributed \$166,869 to the Communication Center in 2020.

#### Note 4 – Long Term Debt

The accompanying Schedule of Liabilities (09) provides more details of the outstanding debt and liabilities of the City and summarizes the City's debt transactions for year ended December 31, 2020.

The debt service requirements for general obligation bonds and revenue bonds are as follows:

	Principal	Interest	Total Debt
2021	\$902,176	\$237,743	\$1,139,918
2022	\$885,665	\$223,539	\$1,109,204
2023	\$820,349	\$210,742	\$1,031,091
2024	\$829,728	\$199,728	\$1,029,456

Notes to the Financials - January 1, 2020 to December 31, 2020

2025	\$839,207	\$188,365	\$1,027,572
2026-2030	\$4,121,863	\$775,922	\$4,897,785
2031-2035	\$2,257,105	\$570,576	\$2,827,682
2036-2040	\$1,197,379	\$434,061	\$1,631,440
2041-2045	\$1,336,382	\$295,058	\$1,631,440
2046-2050	\$1,491,554	\$139,886	\$1,631,440
2051-2055	\$445,053	\$11,807	\$456,860
Total	\$15,126,460	\$3,287,428	\$18,413,888

#### Note 5 – COVID-19 Pandemic

In February 2020, the Governor of the state of Washington declared a state of emergency in response to the spread of the deadly new virus known as COVID-19. In the months following the declaration, precautionary measures to slow the spread of the virus were ordered. These measures included closing schools, cancelling public events, limiting public and private gatherings, and restricting business operations, travel and non-essential activities.

The length of time these measures will continue to be in place, and the full extent of the financial impact on the City is unknown at this time.

#### Note 6 – Deposits and Investments

It is the city's policy to invest all temporary cash surpluses. The interest on these investments is prorated to the various funds.

All deposits and certificates of deposit are covered by the Federal Deposit Insurance Corporation and the Washington Public Deposit Protection Commission. All investments are insured, registered or held by the City or its agent in the government's name.

Investments are reported at original cost. Investments by type at December 31, 2020 are as follows:

Type of Investment	Total		
Type of investment	Investments		
L.G.I.P.	\$13,216,222.16		
Total	\$13,216,222.16		

#### Investments in the State Local Government Investment Pool (LGIP)

The <u>City</u> is a voluntary participant in the Local Government Investment Pool, an external investment pool operated by the Washington State Treasurer. The pool is not rated and not registered with the SEC. Rather, oversight is provided by the State Finance Committee in accordance with Chapter 43.250 RCW. Investments in the LGIP are reported at amortized cost, which is the same as the value of the pool per share. The LGIP does not impose any restrictions on participant withdrawals.

The Office of the State Treasurer prepares a stand-alone financial report for the pool. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, online at <a href="https://www.tre.wa.gov">www.tre.wa.gov</a>.

Notes to the Financials - January 1, 2020 to December 31, 2020

#### Note 7 - OPEB Plans

The LEOFF I Retiree Medical Plan is a closed, single-employer, defined-benefit OPEB plan administered by the city as required by RCW 41.26. The plan pays for 100% of eligible retirees' healthcare costs on a pay-as-you-go basis. As of December 31, 2020, the plan had 25 members, all retirees. As of December 31, 2020, the City's total OPEB liability was \$13,594,216, as calculated using the alternative measurement method. For the year ended December 31, 2020, the City paid \$256,497 in benefits.

#### Note 8 – Pension Plans

Substantially all City full-time and qualifying part-time employees participate in the following statewide retirement systems administered by the Washington State Department of Retirement Systems (DRS), under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans: PERS 1, PERS 2/3, PSERS 2, LEOFF 1 and LEOFF 2.

#### **Note 8 – Pension Plans (continued)**

The State Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems, a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each plan. The DRS CAFR may obtained by writing to:

Department of Retirement Systems Communication Unit PO Box 48380 Olympia, WA 98504-8380

Also, the DRS CAFR may be downloaded from the DRS website at www.drs.wa.gov.

At June 30, 2020, the City's proportionate share of the collective net pension liabilities, as reported on the Schedule 09, was as follows:

	Employer Contributions	Allocation %	Liability (Asset)
PERS 1	\$9,190	0.001268%	\$44,767
PERS 1 UAAL	\$139,343	0.019226%	\$678,782
PERS 2/3	\$203,916	0.022135%	\$283,094
Public Safety ERS 2	\$23,238	0.052613%	(\$7,240)
LEOFF 1		0.049322%	(\$931,450)
LEOFF 2	\$179,867	0.091947%	(\$1,875,585)

#### LEOFF Plan 1

The City also participates in LEOFF Plan 1. The LEOFF Plan 1 is fully funded and no further employer contributions have been required since June 2000. If the plan becomes underfunded, funding of the remaining liability will require new legislation. Starting on July 1, 2000, employers and employees contribute zero percent.

Notes to the Financials - January 1, 2020 to December 31, 2020

#### LEOFF Plan 2

The City also participates in the LEOFF Plan 2. The Legislature, by means of a special funding arrangement, appropriates money from the state general fund to supplement the current service liability and fund the prior service costs of Plan 2 in accordance with the recommendations of the Pension Funding Council and the LEOFF Plan 2 Retirement Board. This special funding situation is not mandated by the state constitution and could be changed by statute.

Notes to the Financials - January 1, 2020 to December 31, 2020

#### Note 9 – Property Tax

The County Treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Collections are distributed after the end of each month.

Property tax revenues are recognized when cash is received by the city. Delinquent taxes are considered fully collectible because a lien affixes to the property after tax is levied.

The city's regular levy for the 2020 year was \$3.14 per \$1,000 on an assessed valuation of \$497,190,419 for a total regular levy of \$1,559,017 and had an additional regular levy set at \$0.43 per \$1,000 for Emergency Medical Services for a total levy of \$213,704. The City has two special levies on an assessed valuation of \$490,357,502 for the debt service on an aerial ladder truck set at \$0.20 per \$1,000 for a total levy of \$98,535 and a GO Bond for the purchase and rechasis of ambulances set at \$0.16 per \$1,000 for a total levy of \$80,462.

#### Note 10 – Risk Management

The City of Hoquiam is a member of the Washington Cities Insurance Authority (WCIA). Utilizing Chapter 48.62 RCW (self-insurance regulation) and Chapter 39.34 RCW (Interlocal Cooperation Act), nine cities originally formed WCIA on January 1, 1981. WCIA was created for the purpose of providing a pooling mechanism for jointly purchasing insurance, jointly self-insuring, and / or jointly contracting for risk management services. WCIA has a total of 162 members.

New members initially contract for a three-year term, and thereafter automatically renew on an annual basis. A one-year withdrawal notice is required before membership can be terminated. Termination does not relieve a former member from its unresolved loss history incurred during membership.

Liability coverage is written on an occurrence basis, without deductibles. Coverage includes general, automobile, police, errors or omissions, stop gap, employment practices and employee benefits liability. Limits are \$4 million per occurrence in the self-insured layer, and \$21 million in limits above the self-insured layer is provided by reinsurance. Total limits are \$25 million per occurrence subject to aggregates and sublimits. The Board of Directors determines the limits and terms of coverage annually.

Insurance for property, automobile physical damage, fidelity, inland marine, and boiler and machinery coverage are purchased on a group basis. Various deductibles apply by type of coverage. Property coverage is self-funded from the members' deductible to \$750,000, for all perils other than flood and earthquake, and insured above that to \$400 million per occurrence subject to aggregates and sublimits. Automobile physical damage coverage is self-funded from the members' deductible to \$250,000 and insured above that to \$100 million per occurrence subject to aggregates and sublimits.

In-house services include risk management consultation, loss control field services, and claims and litigation administration. WCIA contracts for certain claims investigations, consultants for personnel and land use issues, insurance brokerage, actuarial, and lobbyist services.

WCIA is fully funded by its members, who make annual assessments on a prospectively rated basis, as determined by an outside, independent actuary. The assessment covers loss, loss adjustment, reinsurance and other administrative expenses. As outlined in the interlocal, WCIA retains the right to additionally assess the membership for any funding shortfall.

Notes to the Financials - January 1, 2021 to December 31, 2021

#### Note 10 – Risk Management (continued)

An investment committee, using investment brokers, produces additional revenue by investment of WCIA's assets in financial instruments which comply with all State guidelines.

A Board of Directors governs WCIA, which is comprised of one designated representative from each member. The Board elects an Executive Committee and appoints a Treasurer to provide general policy direction for the organization. The WCIA Executive Director reports to the Executive Committee and is responsible for conducting the day to day operations of WCIA.

#### **NOTE 11 – Asset Retirement Obligations**

The City has identified assets that could potentially incur an asset retirement obligation, however a liability is not recognized on the financial statements because it is currently not reasonably estimable. The assets the City has identified include two sewer lagoons, wastewater treatment plant, water treatment plant and dams. Based on a preliminary analysis is not anticipated that these liabilities will be significant. The City also feels the liability will not be estimable for the foreseeable future as all recommended maintenance and reviews are performed on a regular basis.

# City of Hoquiam Schedule of Liabilities For the Year Ended December 31, 2021

ID. No.	Description	Due Date	Beginning Balance	Additions	Reductions	Ending Balance
General	Obligation Debt/Liabilities					
263.85	Timberland Regional Library District Loan	12/31/2021	20,193	-	20,193	-
263.96	Aerial Ladder Truck	6/1/2028	665,000	-	70,000	595,000
251.12	Ambulance Equipment	12/1/2022	144,699	-	75,102	69,597
	Total General Obligation De	ebt/Liabilities:	829,892		165,295	664,597
Revenue	and Other (non G.O.) Debt/Liabilit	ies				
263.22	Landfill Postclosure		50,136	509,735	73,987	485,884
252.11	Water & Sewer Revenue Bonds - Sewer Lagoon	12/1/2056	6,031,747	-	136,493	5,895,254
263.82	DOE Loan - WWTP Plan	5/31/2033	306,948	-	20,109	286,839
263.82	PWTF Water Main	6/1/2034	6,623,722	-	551,977	6,071,745
252.11	Water & Sewer Revenue Bonds - Sewer Force Main	1/24/2054	1,334,152	-	28,302	1,305,850
259.12	Compensated Absences		571,978	-	45,526	526,452
264.30	Net Pension Liability		1,006,643	-	748,584	258,059
264.40	OPEB Liability		13,594,216	-	918,267	12,675,949
263.82	Emerson Pump Station	6/30/1952	-	92,659	-	92,659
	Total Revenue and Ot Do	her (non G.O.) ebt/Liabilities:	29,519,542	602,394	2,523,245	27,598,691
	To	tal Liabilities:	30,349,434	602,394	2,688,540	28,263,288

# City of Hoquiam Schedule of Liabilities For the Year Ended December 31, 2020

ID. No.	Description	Due Date	Beginning Balance	Additions	Reductions	Ending Balance
General	Obligation Debt/Liabilities					
263.85	Timberland Regional Library District Loan	12/31/2021	39,802	-	19,609	20,193
263.96	Aerial Ladder Truck	6/1/2028	730,000	-	65,000	665,000
251.12	Ambulance Equipment	12/1/2022	216,892	-	72,193	144,699
	Total General Obligation De	ebt/Liabilities:	986,694		156,802	829,892
Revenue	and Other (non G.O.) Debt/Liabiliti	ies				
263.22	Landfill Postclosure		73,100	-	22,964	50,136
263.82	CERB Loan - Sewer on 5th Street	7/1/2020	5,000	-	5,000	-
252.11	Water & Sewer Revenue Bonds - Sewer Lagoon	12/1/2056	6,165,220	-	133,473	6,031,747
263.82	DOE Loan - WWTP Plan	5/31/2033	326,542	-	19,594	306,948
263.82	PWTF Water Main	6/1/2034	7,175,699	-	551,977	6,623,722
252.11	Water & Sewer Revenue Bonds - Sewer Force Main	1/24/2054	1,361,896	-	27,744	1,334,152
259.12	Compensated Absences		452,854	119,125	-	571,979
264.30	Net Pension Liability		979,668	26,975	-	1,006,643
264.40	OPEB Liability		11,501,308	2,092,908	-	13,594,216
	Total Revenue and Otl De	ner (non G.O.) ebt/Liabilities:	28,041,287	2,239,008	760,752	29,519,543
	То	tal Liabilities:	29,027,981	2,239,008	917,554	30,349,435

#### ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

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