

Financial Statements and Federal Single Audit Report

Ferndale School District No. 502

For the period September 1, 2021 through August 31, 2022

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Office of the Washington State Auditor Pat McCarthy

May 15, 2023

Board of Directors Ferndale School District No. 502 Ferndale, Washington

Report on Financial Statements and Federal Single Audit

Please find attached our report on Ferndale School District No. 502's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the District's financial condition.

Sincerely,

Pat McCarthy, State Auditor

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Olympia, WA

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SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Ferndale School District No. 502 September 1, 2021 through August 31, 2022

SECTION I – SUMMARY OF AUDITOR'S RESULTS

The results of our audit of Ferndale School District No. 502 are summarized below in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

Financial Statements

We issued an unmodified opinion on the fair presentation of the District's financial statements in accordance with its regulatory basis of accounting. Separately, we issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because the financial statements are prepared using a basis of accounting other than GAAP.

Internal Control over Financial Reporting:

- Significant Deficiencies: We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- Material Weaknesses: We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the District.

Federal Awards

Internal Control over Major Programs:

- Significant Deficiencies: We reported no deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.
- Material Weaknesses: We identified no deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the District's compliance with requirements applicable to each of its major federal programs.

We reported findings that are required to be disclosed in accordance with 2 CFR 200.516(a).

Identification of Major Federal Programs

The following programs were selected as major programs in our audit of compliance in accordance with the Uniform Guidance.

<u>ALN</u>	Program or Cluster Title
84.027	Special Education Cluster (IDEA) – Special Education Grants to States
84.027	COVID-19 - Special Education Cluster (IDEA) - Special Education Grants to States
84.173	Special Education Cluster (IDEA) – Special Education Preschool Grants
84.425	COVID-19 – Education Stabilization Fund

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by the Uniform Guidance, was \$750,000.

The District did not qualify as a low-risk auditee under the Uniform Guidance.

SECTION II – FINANCIAL STATEMENT FINDINGS

None reported.

SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

See Finding 2022-001.

SCHEDULE OF FEDERAL AWARD FINDINGS AND OUESTIONED COSTS

Ferndale School District No. 502 September 1, 2021 through August 31, 2022

2022-001 The District overcharged indirect costs to the Education Stabilization Fund program.

Assistance Listing Number and Title: 84.425, COVID-19 Education

Stabilization Fund

Federal Grantor Name: U.S. Department of Education

Federal Award/Contract Number: N/A

Pass-through Entity Name: Office of Superintendent of Public

Instruction

Pass-through Award/Contract

Number:

84.425D-0120548

Known Questioned Cost Amount: \$58,892

Background

The objectives of the Education Stabilization Fund (ESF) program are to prevent, prepare for, and respond to the COVID-19 pandemic. In fiscal year 2022, the District spent \$4,718,246 of its ESF awards. This included \$2,778,548 in the Elementary and Secondary School Emergency Relief Fund (ESSER II) subprogram (84.425D), \$1,930,398 in the American Rescue Plan Elementary and Secondary School Emergency Relief (ARP ESSER III) subprogram (84.425U), and \$9,300 in the American Rescue Plan Elementary and Secondary School Emergency Relief – Homeless Children and Youth (ARP – HCY I and II) subprogram (84.425W).

Federal regulations establish principles and standards for determining allowable direct and indirect costs for federal awards. The Office of Superintendent of Public Instruction (OSPI) establishes the indirect cost rate for each award, and districts cannot exceed this approved rate when claiming reimbursement. If there are changes to the rate during a multi-year award, districts must adjust the amount claimed, if needed, to ensure they do not exceed the approved rate.

Description of Condition

Although the District's internal controls were adequate for ensuring it materially complied with the program's allowable activities and allowable cost requirements, it charged the incorrect indirect cost rate for its ESSER II award (84.425D).

This issue was not reported as a finding in the prior audit.

Cause of Condition

Management and staff did not know the District needed to manually adjust its OSPI-issued unrestricted indirect cost rate for ESSER awards that covered two fiscal years. Instead, the District relied on the rate posted in the iGrants system.

Effect of Condition and Questioned Costs

We reviewed all indirect costs charged to the program. We found the District charged \$58,892 more in indirect costs than allowable because it did not use the correct rate for its ESSER II program. We are questioning these costs.

Federal regulations require the State Auditor's Office to report known questioned costs that are greater than \$25,000 for each type of compliance requirement. We question costs when we find the District has not complied with grant regulations and/or when it does not have adequate documentation to support expenditures.

Recommendation

We recommend the District ensure it uses the correct OSPI-issued unrestricted indirect cost rate for the fiscal period when charging costs to federal awards.

District's Response

The District concurs with the finding and has implemented additional internal controls around the calculation of indirect costs to address this issue.

Auditor's Remarks

We appreciate the steps the District has taken to address the issue. We will review the condition during our next audit.

Applicable Laws and Regulations

Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), section 516, Audit findings, establishes reporting requirements for audit findings.

Title 2 CFR Part 200, Uniform Guidance, section 403, Factors affecting allowability of costs, describes the cost principles for how direct and indirect costs should be charged to federal programs.



... Making A Difference

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

Ferndale School District No. 502 September 1, 2021 through August 31, 2022

This schedule presents the status of findings reported in prior audit periods.

Audit Period:	Report Reference	e No.:	Finding Ref. N	Vo.:	CFDA Number(s):	
September 1, 2020	1030671	1 1000	2021-001	1000	84.425	
to August 31, 2021	1030071		2021 001		01.123	
	ama and Cuanting		Doss Through	Agor	av Namas	
Federal Program N	ame and Granting		Pass-Through	_	•	
Agency:				Superi	intendent of Public	
Education Stabilizat	ion Fund		Instruction			
U.S Department of l	Education					
Finding Caption:						
The District did not have adequate internal controls for ensuring compliance with federal						
requirements for cash management.						
Background:						
During the 2020-2021 school year, the District calculated lost revenue due to unrealized						
enrollment using OSPI's guidance and submitted a reimbursement request for this amount						
under its ESSER I subprogram award. However, the District did not specifically identify						
					costs before requesting	
	•				agency does not allow.	
Status of Corrective						
⊠ Fully □ 1	Partially	,	. □ Fi	nding	is considered no	
•	rected	Not Correc	rea	r valio		
Corrective Action T			101180		-	
The District follows guidance provided by OSPI, as well as Federal regulations. Prior to the district's failed levy of February 2020, detailed grant monitoring work was performed by a						
·		_		_	1 0	
•					levy. We have since	
					ng work is now again	
01 0	e believe this wor	k is an im	portant compor	ient o	of our internal control	
structure.						

INDEPENDENT AUDITOR'S REPORT

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Ferndale School District No. 502 September 1, 2021 through August 31, 2022

Board of Directors Ferndale School District No. 502 Ferndale, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Ferndale School District No. 502, as of and for the year ended August 31, 2022, and the related notes to the financial statements, which collectively comprise the District's financial statements, and have issued our report thereon dated May 8, 2023.

We issued an unmodified opinion on the fair presentation of the District's financial statements in accordance with its regulatory basis of accounting. We issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because, as described in Note 1, the *Accounting Manual for Public School Districts in the State of Washington* does not require the District to prepare the government-wide statements presenting the financial position and changes in financial position of its governmental activities as required by GAAP. The effects on the financial statements of the variances between the basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However,

this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy, State Auditor

Tat Macky

Olympia, WA

May 8, 2023

INDEPENDENT AUDITOR'S REPORT

Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance

Ferndale School District No. 502 September 1, 2021 through August 31, 2022

Board of Directors Ferndale School District No. 502 Ferndale, Washington

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

Opinion on Each Major Federal Program

We have audited the compliance of Ferndale School District No. 502, with the types of compliance requirements identified as subject to audit in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended August 31, 2022. The District's major federal programs are identified in the auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2022.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on

compliance for each major federal program. Our audit does not provide a legal determination on the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgement made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

Performing an audit in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and
 design and perform audit procedures responsive to those risks. Such procedures include
 examining, on a test basis, evidence regarding the District's compliance with the
 compliance requirements referred to above and performing such other procedures as we
 considered necessary in the circumstances;
- Obtain an understanding of the District's internal control over compliance relevant to the
 audit in order to design audit procedures that are appropriate in the circumstances and to
 test and report on internal control over compliance in accordance with the Uniform
 Guidance, but not for the purpose of expressing an opinion on the effectiveness of the
 District's internal control over compliance. Accordingly, no such opinion is expressed; and

• We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying Schedule of Federal Award Findings and Questioned Costs as Finding 2022-001. Our opinion on each major federal program is not modified with respect to these matters.

District's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the noncompliance findings identified in our compliance audit described in the accompanying Schedule of Federal Award Findings and Questioned Costs. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

REPORT ON INTERNAL CONTROL OVER COMPLIANCE

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed. Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy, State Auditor

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Olympia, WA

May 8, 2023

INDEPENDENT AUDITOR'S REPORT

Report on the Audit of the Financial Statements

Ferndale School District No. 502 September 1, 2021 through August 31, 2022

Board of Directors Ferndale School District No. 502 Ferndale, Washington

REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Unmodified and Adverse Opinions

We have audited the financial statements of Ferndale School District No. 502, as of and for the year ended August 31, 2022, and the related notes to the financial statements as listed in the financial section of our report.

Unmodified Opinion on Regulatory Basis of Accounting (Accounting Manual)

As described in Note 1 the District has prepared these financial statements to meet the financial reporting requirements of state law and the accounting practices prescribed by the *Accounting Manual for Public School Districts in the State of Washington* (Accounting Manual). Those accounting practices differ from accounting principles generally accepted in the United States of America (GAAP). The differences in these accounting practices are also described in Note 1.

In our opinion, the financial statements referred to above present fairly, in all material respects, the regulatory basis financial position of Ferndale School District No. 502, as of the year ended August 31, 2022, and the regulatory basis of changes in financial position thereof for the year then ended, on the basis of accounting as described in Note 1.

Adverse Opinion on U.S. GAAP

The financial statements referred to above were not intended to, and in our opinion they do not, present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Ferndale School District No. 502, as of August 31, 2022, or the changes in financial position or cash flows thereof for the year then ended, because of the significance of the matter discussed below.

Basis for Unmodified and Adverse Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and *Governmental Auditing Standards*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified and adverse audit opinions.

Matter Giving Rise to Adverse Opinion on U.S. GAAP

Auditing standards issued by the American Institute of Certified Public Accountants (AICPA) require auditors to formally acknowledge when governments do not prepare their financial statements, intended for general use, in accordance with GAAP. As described in Note 1 of the financial statements, the government-wide financial statements are prepared by the District in accordance with state law using accounting practices prescribed by the Accounting Manual, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Matters of Emphasis

As discussed in Note 1 to the financial statements, in 2022, the District adopted new accounting guidance for presentation and disclosure of leases, as required by the Accounting Manual. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions of state law and the Accounting Manual described in Note 1. This includes determining that the basis of accounting is acceptable for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of expressing
 an opinion on the effectiveness of the District's internal control. Accordingly, no such
 opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time; and
- We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The Schedule of Long-Term Liabilities is also presented for

purposes of additional analysis, as required by the prescribed Accounting Manual. These schedules are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements, and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with Government Auditing Standards, we have also issued our report dated May 8, 2023 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Pat McCarthy, State Auditor

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Olympia, WA

May 8, 2023

FINANCIAL SECTION

Ferndale School District No. 502 September 1, 2021 through August 31, 2022

FINANCIAL STATEMENTS

Balance Sheet – Governmental Funds – 2022

Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds – 2022

Statement of Fiduciary Net Position – Fiduciary Funds – 2022

Statement of Changes in Fiduciary Net Position – Fiduciary Funds – 2022

Notes to Financial Statements – 2022

SUPPLEMENTARY AND OTHER INFORMATION

Schedule of Long-Term Liabilities – 2022

Schedule of Expenditures of Federal Awards – 2022

Notes to the Schedule of Expenditures of Federal Awards – 2022

Balance Sheet - Governmental Funds

August 31, 2022

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
Assets							
Cash and Cash Equivalents	2,228,971.41	36,656.50	11,224.63	4,768,039.07	544.75	00.00	7,045,436.36
Minus Warrants Outstanding	-2,193,987.58	-28,129.58	00.00	-4,760,872.81	00.00	00.00	-6,982,989.97
Taxes Receivable	3,718,714.99		3,279,198.20	23.38	00.00		6,997,936.57
Due From Other Funds	6,762.75	30,340.20	00.00	1,650.00	00.00	00.00	38,752.95
Due From Other Governmental Units	1,032,831.43	00.00	00.00	00.00	00.00	00.0	1,032,831.43
Accounts Receivable	667,838.96	00.00	00.00	00.00	00.00	00.00	667,838.96
Interfund Loans Receivable	00.0			00.00			00.00
Accrued Interest Receivable	00.00	00.00	00.00	00.00	00.0	00.0	0.00
Inventory	20,144.56	1,801.48		00.00			21,946.04
Prepaid Items	511,435.26	6,494.96			00.00	00.00	517,930.22
Investments	14,800,672.38	470,716.99	3,587,057.89	43,662,991.21	2,191,124.84	00.00	64,712,563.31
Investments/Cash With Trustee	0.00		00.0	0.00	00.0	00.0	00.0
Investments-Deferred Compensation	0.00			0.00			00.0
Self-Insurance Security Deposit	0.00						00.0
TOTAL ASSETS	20,793,384.16	517,880.55	6,877,480.72	43,671,830.85	2,191,669.59	00.00	74,052,245.87
DEFERRED OUTFLOWS OF RESOURCES:							
Deferred Outflows of Resources - Other	00.0	00.00	00.0	00.00	00.0	00.0	0.00
TOTAL DEFERRED OUTFLOWS OF RESOURCES	00.0	00.0	00.0	00.0	00.0	00.0	00.0
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	20,793,384.16	517,880.55	6,877,480.72	43,671,830.85	2,191,669.59	00.0	74,052,245.87
LIABILITIES							
Accounts Payable	712,051.09	33,964.22	00.00	5,861,511.38	00.00	00.00	6,607,526.69
Contracts Payable Current	00.00	00.00		00.00	00.00	00.00	00.00
Accrued Interest Payable			00.00				00.00

The accompanying notes are an integral part of this financial statement.

Ferndale School District No. 502

Balance Sheet - Governmental Funds

August 31, 2022

00.0 0.00 00.0 00.0 00.00 00.00 00.0 0.00 00.0 6,997,936.57 139,006.88 38,752.95 686,326.40 539,876.26 43,178,778.63 10,831,534.16 917,311.29 4,880.16 7,707,477.97 7,684,262.97 Total 00.0 00.0 00.0 00.0 00.0 00.00 00.0 0.00 00.0 Permanent Fund 00.0 00.0 0.00 00.0 00.0 00.0 00.0 00.0 00.0 00.0 0.00 00.0 00.0 2,191,669.59 Transportation Vehicle Fund 00.0 00.0 00.0 0.00 0.00 0.00 00.0 00.0 00.0 00.0 00.0 0.00 00.0 23.38 23.38 5,861,511.38 36,620,556.43 1,189,739.66 Projects Fund Capital 00.0 0.00 0.00 0.00 0.00 00.0 00.0 0.00 0.00 00.0 00.0 0.00 3,279,198.20 3,279,198.20 3,598,282.52 Service Fund Debt 00.0 0.00 0.00 00.0 00.0 0.00 0.00 6,762.75 1,775.00 8,296.44 467,082.14 40,726.97 1,775.00 ASB 0.00 0.00 0.00 0.00 00.0 0.00 0.00 301,187.95 0.00 31,990.20 3,718,714.99 139,006.88 1,805,239.62 684,551.40 4,403,266.39 531,579.82 9,641,794.50 917,311.29 4,880.16 General Fund Anticipation Notes Payable Nonspendable Fund Balance TOTAL DEFERRED INFLOWS OF Due To Other Governmental Arbitrage Rebate Payable Interfund Loans Payable Restricted Fund Balance Payroll Deductions and Committed Fund Balance Deferred Compensation Matured Bonds Payable Assigned Fund Balance Matured Bond Interest Unavailable Revenue Unavailable Revenue DEFERRED INFLOWS OF Due To Other Funds Estimated Employee TOTAL LIABILITIES Taxes Receivable Accrued Salaries Benefits Payable Unearned Revenue Taxes Payable FUND BALANCE: LIABILITIES: RESOURCES RESOURCES Deposits Payable Payable Units

The accompanying notes are an integral part of this financial statement.

Balance Sheet - Governmental Funds

August 31, 2022

Total	4,110,315.88	58,660,504.93	74,052,245.87
Permanent Fund	00.00	00.0	00.0
Transportation Vehicle Fund	00.00	2,191,669.59	2,191,669.59
Capital Projects Fund	00.0	37,810,296.09	43,671,830.85
Debt Service Fund	00.0	3,598,282.52	6,877,480.72
ASB Fund	00.0	475,378.58	517,880.55
General Fund	4,110,315.88	14,584,878.15	20,793,384.16
	Unassigned Fund Balance	TOTAL FUND BALANCE	TOTAL LIABILLITIES, DEFERRED INFLOW OF RESOURCES, AND FUND BALANCE

The accompanying notes are an integral part of this financial statement.

Ferndale School District No. 502

Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds

For the Year Ended August 31, 2022

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
REVENUES:							
Local	9,017,334.88	699,720.02	7,527,245.61	1,825,414.62	12,643.84		19,082,358.97
State	54,069,273.50		00.00	00.0	483,506.38		54,552,779.88
Federal	12,340,337.66		00.00	00.00	00.00		12,340,337.66
Other	127,700.65			00.0	00.00	00.00	127,700.65
TOTAL REVENUES	75,554,646.69	699,720.02	7,527,245.61	1,825,414.62	496,150.22	00.0	86,103,177.16
EXPENDITURES:							
CURRENT:							
Regular Instruction	39,477,882.00						39,477,882.00
Special Education	11,030,529.52						11,030,529.52
Vocational Education	2,579,980.52						2,579,980.52
Skill Center	00.00						00.00
Compensatory Programs	5,377,287.24						5,377,287.24
Other Instructional Programs	204,969.93						204,969.93
Federal Stimulus COVID-19	5,905,219.39						5,905,219.39
Community Services	7,718.24						7,718.24
Support Services	13,878,153.21						13,878,153.21
Student Activities/Other		635,433.99				00.0	635,433.99
CAPITAL OUTLAY:							
Sites				57,093.99			57,093.99
Building				60,310,246.76			60,310,246.76
Equipment				616,041.03			616,041.03
Instructional Technology				00.0			00.00
Energy				216,903.19			216,903.19
Transportation Equipment					00.00		00.00
Sales and Lease				00.00			00.00
Other	817,906.66						817,906.66
DEBT SERVICE:							
Principal	198,628.08		4,105,000.00	00.00	00.00		4,303,628.08

The accompanying notes are an integral part of this financial statement.

Ferndale School District No. 502

Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds

For the Year Ended August 31, 2022

			, ,	1	1 1		
	General Fund	ASB Fund	Service Fund		itansportation Vehicle Fund	Permanent Fund	Total
Interest and Other Charges	10,289.68		3,723,133.54	00.00	00.00		3,733,423.22
Bond/Levy Issuance				300,735.85	00.00		300,735.85
TOTAL EXPENDITURES	79,488,564.47	635,433.99	7,828,133.54	61,501,020.82	00.00	00.00	149,453,152.82
REVENUES OVER (UNDER) EXPENDITURES	-3,933,917.78	64,286.03	-300,887.93	-59,675,606.20	496,150.22	00.00	-63,349,975.66
OTHER FINANCING SOURCES (USES):							
Bond Sales & Refunding Bond Sales	00.00		522,601.35	32,800,735.85	00.0		33,323,337.20
Long-Term Financing	476,893.91			00.00	00.00		476,893.91
Transfers In	00.00		00.00	00.00	00.00		00.00
Transfers Out (GL 536)	00.00		00.00	00.0	00.00	00.00	00.00
Other Financing Uses (GL 535)	00.00		00.00	00.0	00.00		00.00
Other	1,873.50		00.00	00.00	00.00		1,873.50
TOTAL OTHER FINANCING SOURCES (USES)	478,767.41		522,601.35	32,800,735.85	00.00	00.00	33,802,104.61
EXCESS OF REVENUES/OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	-3,455,150.37	64,286.03	221,713.42	-26,874,870.35	496,150.22	00.0	-29,547,871.05
BEGINNING TOTAL FUND BALANCE	18,040,028.52	411,092.55	3,376,569.10	64,685,166.44	1,695,519.37	00.00	88,208,375.98
Prior Year(s) Corrections or Restatements	00.00	00.0	0.00	0.00	00.0	0.00	00.0
ENDING TOTAL FUND BALANCE	14,584,878.15	475,378.58	3,598,282.52	37,810,296.09	2,191,669.59	00.00	58,660,504.93

The accompanying notes are an integral part of this financial statement.

Statement of Fiduciary Net Position

August 31, 2022

Private

	Custodial Funds	Purpose Trust
ASSETS:		
Imprest Cash	00.00	00.00
Cash On Hand	00.00	00.00
Cash On Deposit with Cty Treas	00.00	00.00
Minus Warrants Outstanding	00.00	00.00
Due From Other Governmental Units	00.00	00.00
Accounts Receivable	00.00	00.00
Accrued Interest Receivable	00.00	00.00
Investments	00.00	00.00
Investments/Cash With Trustee	00.00	00.00
Other Assets	00.00	00.00
Capital Assets, Land	00.00	00.00
Capital Assets, Buildings	00.00	00.00
Capital Assets, Equipment	00.00	00.00
Accum Depreciation, Buildings	00.00	00.00
Accum Depreciation, Equipment	00.00	00.00
TOTAL ASSETS	00.0	00.0
LIABILITIES:		
Accounts Payable	00.00	00.00
Due To Other Governmental Units	00.00	00.00
TOTAL LIABILITIES	00.00	00.0
NET POSITION:		
Restricted for:		
Restricted For Intact Trust Principal	00.00	00.00
Restricted for Individuals, Organizations, and Other Governments - CF	00.0	

The accompanying notes are an integral part of this financial statement.

Restricted for Individuals, Organizations, and Other Governments - PPT

Restricted For Other Purposes

TOTAL NET POSITION

0.00

0.00

Statement of Changes in Fiduciary Net Position

For the Year Ended August 31, 2022

	Custodial Funds	Private Purpose Trust
ADDITIONS:		
Contributions:		
Private Donations	00.00	00.00
Employer		00.00
Members		00.00
Other	00.0	00.00
TOTAL CONTRIBUTIONS	0.00	00.0
Investment Income:		
Net Appreciation (Depreciation) in Fair Value	0.00	00.00
Interest and Dividends	0.00	00.00
Less Investment Expenses	0.00	00.00
Net Investment Income	00.0	00.00
Other Additions:		
Rent or Lease Revenue	0.00	00.00
Total Other Additions	0.00	00.00
TOTAL ADDITIONS	0.00	00.0
DEDUCTIONS:		
Benefits		00.00
Refund of Contributions	0.00	00.00
Administrative Expenses	0.00	00.00
Scholarships	0.00	
Other	00.0	76.08
TOTAL DEDUCTIONS	00.00	76.08
Net Increase (Decrease)	00.00	-76.08
Net Position - Beginning Balance	00.00	76.08
Prior Year(s) Corrections or Restatements	00.00	00.0
NET POSITIONENDING	00.0	00.0

The accompanying notes are an integral part of this financial statement.

FERNDALE SCHOOL DISTRICT NO. 502 Notes to the Financial Statements September 1, 2021 Through August 31, 2022

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Ferndale School District (District) is a municipal corporation organized pursuant to Title 28A of the Revised Code of Washington (RCW) for the purposes of providing public school services to students in grades K–12. Oversight responsibility for the District's operations is vested with the independently elected board of directors. Management of the District is appointed by and is accountable to the board of directors. Fiscal responsibility, including budget authority and the power to set fees, levy property taxes, and issue debt consistent with provisions of state statutes, also rests with the board of directors.

The District presents governmental fund financial statements and related notes on the modified accrual basis of accounting in accordance with the *Accounting Manual for Public School Districts in the State of Washington*, issued jointly by the State Auditor's Office and the Superintendent of Public Instruction by the authority of RCW 43.09.200, RCW 28A.505.140, RCW 28A.505.010(1) and RCW 28A.505.020. This manual prescribes a financial reporting framework that differs from generally accepted accounting principles (GAAP) in the following manner:

- (1) Districtwide statements, as defined in GAAP, are not presented.
- (2) A Schedule of Long-Term Liabilities is presented as supplementary information.
- (3) Supplementary information required by GAAP is not presented.
- (4) Property Taxes collected after the end of the fiscal period are not considered available for revenue accrual as described below.

Fund Accounting

Financial transactions of the District are reported in individual funds Each fund uses a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures (or expenses) as appropriate. All funds are considered major funds. The various funds in the report are grouped into governmental (and fiduciary) funds as follows:

Governmental Funds

General Fund

This fund is used to account for all expendable financial resources, except for those that are required to be accounted for in another fund. In keeping with the principle of having as few funds as are necessary, activities such as food services, maintenance, data processing, printing, and student transportation are included in the General Fund.

Capital Projects Funds

These funds account for financial resources that are to be used for the construction or acquisition of major capital assets. There are two funds that are considered to be of the capital projects fund type: The Capital Projects Fund and the Transportation Vehicle Fund.

<u>Capital Projects Fund</u> - This fund is used to account for resources set aside for the acquisition and construction of major capital assets such as land and buildings.

<u>Transportation Vehicle Fund</u> - This fund is used to account for the purchase, major repair, rebuilding, and debt service expenditures that relate to pupil transportation equipment.

Debt Service Fund

This fund is used to account for the accumulation of resources for and the payment of matured general long-term debt principal and interest.

Special Revenue Fund

In Washington state, the only allowable special revenue fund for school districts is the Associated Student Body (ASB) Fund. This fund is accounted for in the District's financial statements as the financial resources legally belong to the District. As a special revenue fund, amounts within the ASB Fund may only be used for those purposes that relate to the operation of the Associated Student Body of the District.

Permanent Funds

These funds are used to report resources that are legally restricted such that only earnings, and not principal, may be expended. Amounts in the Permanent Fund may only be spent in support of the District's programs and may not be used to the benefit of any individual.

Fiduciary Funds

Fiduciary funds include pension and other employee benefit trust funds, private-purpose trust funds, and custodial funds, and are used to account for assets that are held by the District in a fiduciary capacity.

Private-Purpose Trust Fund

This fund is used to account for resources that are legally held in trust by the District. The trust agreement details whether principal and interest may both be spent, or whether only interest may be spent. Money from a Private-Purpose Trust Fund may not be used to

support the District's programs, and may be used to benefit individuals, private organizations, or other governments.

Pension (and Other Employee Benefit) Trust Fund

This fund is used to account for resources to be held for the members and beneficiaries of a pension plan or other employee benefit plans.

Custodial Funds

These funds are used to account for assets that the District holds on behalf of others in a purely custodial capacity.

Measurement focus, basis of accounting, and fund financial statement presentation

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are measurable and available. Revenues are considered "measurable" if the amount of the transaction can be readily determined. Revenues are considered "available" when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year-end. Categorical program claims and inter-district billings are measurable and available and are accrued. Property taxes not collected by the fiscal year end are measurable and recorded as a receivable, however the receivable is not considered available revenue and is recorded as a deferred inflow of resources.

Expenditures are recognized under the modified accrual basis of accounting when the related fund liability is incurred, except for unmatured principal and interest on long-term debt which are recorded when due. Purchases of capital assets are expensed during the year of acquisition. For federal grants, the recognition of expenditures is dependent on the obligation date. (Obligation means a purchase order has been issued, contracts have been awarded, or goods and/or services have been received.)

Budgets

Chapter 28A.505 RCW and Chapter 392-123 Washington Administrative Code (WAC) mandate school district budget policies and procedures. The board adopts annual appropriated budgets for all governmental funds. These budgets are appropriated at the fund level. The budget constitutes the legal authority for expenditures at that level. Appropriations lapse at the end of the fiscal period.

Budgets are adopted on the same modified accrual basis as used for financial reporting. Fund balance is budgeted as available resources and, under statute, may not be negative, unless the District enters into binding conditions with state oversight pursuant to RCW 28A.505.110.

The government's policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

The District receives state funding for specific categorical education-related programs. Amounts that are received for these programs that are not used in the current fiscal year may be carried forward into the subsequent fiscal year, where they may be used only for the same purpose as they were originally received. When the District has such carryover, those funds are expended before any amounts received in the current year are expended.

Additionally, the District has other restrictions placed on its financial resources. When expenditures are recorded for purposes for which a restriction or commitment of fund balance is available, those funds that are restricted or committed to that purpose are considered first before any unrestricted or unassigned amounts are expended.

The government's fund balance classifications policies and procedures.

The District classifies ending fund balance for its governmental funds into five categories.

<u>Non-spendable Fund Balance</u>. The amounts reported as Non-spendable are resources of the District that are not in spendable format. They are either non-liquid resources such as inventory or prepaid items, or the resources are legally or contractually required to be maintained intact.

<u>Restricted Fund Balance</u>. Amounts that are reported as Restricted are those resources of the District that have had a legal restriction placed on their use either from statute, WAC, or other legal requirements that are beyond the control of the board of directors. Restricted fund balance includes anticipated recovery of revenues that have been received but are restricted as to their usage.

<u>Committed Fund Balance</u>. Amounts that are reported as Committed are those resources of the District that have had a limitation placed upon their usage by formal action of the District's board of directors. Commitments are made either through a formal adopted board resolution or are related to a school board policy. Commitments may only be changed when the resources are used for the intended purpose or the limitation is removed by a subsequent formal action of the board of directors.

<u>Assigned Fund Balance</u>. In the General Fund, amounts that are reported as Assigned are those resources that the District has set aside for specific purposes. These accounts reflect tentative management plans for future financial resource use such as the replacement of equipment or

the assignment of resources for contingencies. Assignments reduce the amount reported as Unassigned Fund Balance, but may not reduce that balance below zero.

In other governmental funds, Assigned fund balance represents a positive ending spendable fund balance once all restrictions and commitments are considered. These resources are only available for expenditure in that fund and may not be used in any other fund without formal action by the District's board of directors and as allowed by statute.

The Superintendent or Assistant Superintendent are the only persons who have the authority to create Assignments of fund balance.

<u>Unassigned Fund Balance</u>. In the General Fund, amounts that are reported as Unassigned are those net spendable resources of the District that are not otherwise Restricted, Committed, or Assigned, and may be used for any purpose within the General Fund.

In other governmental funds, Unassigned fund balance represents a deficit ending spendable fund balance once all restrictions and commitments are considered.

A negative Unassigned fund balance means that the legal restrictions and formal commitments of the District exceed its currently available resources.

Cash and Cash Equivalents

All of the District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Inventory

Inventory is valued at cost using the first-in, first-out (FIFO) method. The consumption method of inventory is used, which charges inventory as an expenditure when it is consumed. A portion of fund balance, representing inventory, is considered Non-spendable. USDA commodity inventory consists of food donated by the United States Department of Agriculture. It is valued at the prices paid by the USDA for the commodities.

Accounting and Reporting Changes

Leases

For the year ended August 31, 2022, the district implemented guidance for the presentation and disclosures of leases, as required by the School District Accounting Manual. These changes were in response to the provisions of GASB Statement No. 87.

As a result, the impact to the district of the adoption of the new lease requirements includes:

- Lease receivables and Deferred Inflows for leases where the District is a lessor are presented on the Balance Sheet.
- A restatement of Fund Balance is reported to reflect implementation of the leases requirements as of the beginning of the period.
- Beginning balances for lease liabilities presented on the Schedule of Long-Term Liabilities have been restated to reflect implementation of these requirements.

Information regarding the District's leases are presented in the Leases note, as applicable.

NOTE 2: DEPOSITS AND INVESTMENTS

All of the District's bank balances are insured by the Federal Depository Insurance Corporation (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

Statutes authorize the District to invest in (1) securities, certificates, notes, bonds, short-term securities, or other obligations of the United States, and (2) deposits in any state bank or trust company, national banking association, stock savings bank, mutual savings bank, savings and loan association, and any branch bank engaged in banking in the state in accordance with RCW 30.04.300 if the institution has been approved by the Public Deposit Protection Commission to hold public deposits and has segregated eligible collateral having a value of not less than its maximum liability.

The Whatcom County Treasurer is the *ex officio* treasurer for the District and holds all accounts of the District. The District directs the County Treasurer to invest those financial resources of the District that the District has determined are not needed to meet the current financial obligations of the District.

The district's deposits and certificates of deposit are mostly covered by federal depository insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

The district's participation in the Whatcom County Investment Pool (WCIP) is voluntary and the pool does not have a credit rating. The district reports its investment in the pool at the fair value amount, which is the same as the value of the pool per share. The fair value of the district's investment in the pool is measured using a net asset value (NAV) as determined by the pool. The pool maintains a weighted average maturity of 515 days.

All of the District's investments during the year and at year-end were insured or registered and held by the District or its agent in the District's name.

Washington State statutes authorize the district to invest in the following types of securities:

- Certificates, notes, or bonds of the United States, its agencies, or any corporation wholly owned by the government of the United States,
- Obligations of government-sponsored corporations which are eligible as collateral for advances to member banks as determined by the Board of Governors of the Federal Reserve System,
- Bankers' acceptances purchased on the secondary market,
- Repurchase agreements for securities listed in the three items above, provided that the transaction is structured so that the public treasurer obtains control over the underlying securities.
- Investment deposits with qualified public depositories,
- Washington State Local Government Investment Pool, and
- County Treasurer Investment Pools.

The District's investments as of August 31, 2022, are as follows:

	District's own	Investments held by (district) as an agent for other	
Type of Investment	investments	organizations	Total
County Treasurer's	\$ 64,712,563	\$ -	\$ 64,712,563
Investment Pool			
Total	\$ 64,712,563	\$ -	\$ 64,712,563

NOTE 3: SIGNIFICANT EFFECTS OF SUBSEQUENT EVENTS

The District had no significant events that would materially impact the financial position of the District.

NOTE 4: PENSION PLANS

General Information

The Washington State Department of Retirement Systems (DRS), a department within the primary government of the state of Washington, prepares a stand-alone annual comprehensive financial report that includes financial statements and required supplementary information for each pension plan. The pension plan's basic financial statement is accounted for using the accrual basis of accounting. The measurement date of the pension plans is June 30. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The school district is reporting the net pension liability in the notes and on the Schedule of Long-term Liabilities calculated as the district's proportionate allocation percentage multiplied by the total plan collective net pension liability. The DRS total collective net pension liabilities for the pension plans school districts participate in are shown here.

The Collective Net Pension Liability (Asset)

The collective net pension liability or asset for the pension plans districts participated in are reported in the following tables

The Collectiv	e Net Pension Liabilit	y or (Asset) as of June	e 30, 2022	
	Total Pension Liability	Plan fiduciary net position	Participating employers' net pension liability or (Asset)	Plan fiduciary net position as a percentage of the total pension liability
PERS 1	11,877,621,000	9,093,254,000	2,784,367,000	76.56%
SERS 2/3	8,478,821,000	8,747,471,000	(268,650,000)	103.17%
TRS 1	8,739,146,000	6,837,316,000	1,901,830,000	78.24%
TRS 2/3	22,946,845,000	23,143,631,000	(196,786,000)	100.86%

Detailed information about the pension plans' fiduciary net position is available in the separately issued DRS report. Copies of the report may be obtained by contacting the Washington State Department of Retirement Systems, P.O. Box 48380, Olympia, WA 98504-8380; or online at Annual Financial Reports or http://www.drs.wa.gov./administrations/annual-report.

Membership Participation

Substantially all school district full-time and qualifying part-time employees participate in one of the following three contributory, multi-employer, cost-sharing statewide retirement systems managed by DRS: Teachers' Retirement System (TRS), Public Employees' Retirement System (PERS) and School Employees' Retirement System (SERS).

Membership participation by retirement plan as of June 30, 2022, was as follows:

Plan	Retirees and Beneficiaries Receiving Benefits	Inactive Plan Members Entitled to but not yet Receiving Benefits	Active Plan Members
PERS 1	41,154	196	632
SERS 2	13,480	7,186	33,622
SERS 3	13,819	9,896	31,861
TRS 1	29,731	63	111
TRS 2	7,026	3,428	27,202
TRS 3	18,956	8,681	54,336

Membership & Plan Benefits

Certificated employees are members of TRS. Classified employees are members of PERS (if Plan 1) or SERS. Plan 1 under the TRS and PERS programs are defined benefit pension plans whose members joined the system on or before September 30, 1977. TRS 1 and PERS 1 are closed to new entrants.

TRS Plan Information

TRS was established in 1938, and its retirement provisions are contained in RCW Chapters 41.34 and 41.32. TRS is a cost-sharing multi-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component. TRS eligibility for membership requires service as a certificated, public school employee working in an instructional, administrative or supervisory capacity.

TRS is comprised of three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

TRS Plan 1 provides retirement, disability and death benefits. TRS 1 members were vested after the completion of five years of eligible service. Retirement benefits are determined as two percent of the average final compensation (AFC), for each year of service credit, up to a maximum of 60 percent, divided by twelve. The AFC is the total earnable compensation for the two consecutive highest-paid fiscal years, divided by two. Members are eligible for retirement at any age after 30 years of service, or at the age of 60 with five years of service,

or at the age of 55 with 25 years of service. Other benefits include temporary and permanent disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

TRS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the average final compensation (AFC) per year of service for Plan 2 members and one percent of AFC for Plan 3 members. The AFC is the monthly average of the 60 consecutive highest-paid service credit months. There is no cap on years of service credit. Members are eligible for normal retirement at the age of 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. TRS Plan 2/3 members, who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a reduced benefit.

The benefit is reduced by a factor that varies according to age, for each year before age 65. TRS Plan 2/3 members who have 30 or more years of service credit, were hired prior to May 1, 2013, and are at least 55 years old, can retire under one of two provisions: With a benefit that is reduced by three percent for each year before age 65; or with a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules. TRS Plan 2/3 members hired on or after May 1, 2013, have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service. TRS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the Consumer Price Index), capped at three percent annually and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

PERS Plan Information

PERS was established in 1947, and its retirement benefit provisions are contained in RCW Chapters 41.34 and 41.40. PERS is a cost-sharing, multi-employer retirement system. PERS Plan 1 provides retirement, disability and death benefits. PERS 1 members were vested after the completion of five years of eligible service. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service.

Members retiring from inactive status prior to the age of 65 may receive actuarially reduced benefits. PERS Plan 1 retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

SERS Plan Information

SERS was established by the legislature in 1998, and the plan became effective in 2000. SERS retirement benefit provisions are established in RCW Chapters 41.34 and 41.35. SERS is a cost-sharing, multiemployer retirement system comprised of two separate plans for membership purposes. SERS Plan 2 is a defined benefit plan and SERS Plan 3 is a defined benefit plan with a defined contribution component. SERS members include classified employees of school districts and educational service districts.

SERS is reported as two separate plans for accounting purposes: Plan 2/3 and Plan 3. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

SERS provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service for Plan 2 and one percent of AFC for Plan 3. The AFC is the monthly average of the member's 60 highest-paid consecutive service months before retirement, termination or death. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. SERS members, who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a reduced benefit.

The benefit is reduced by a factor that varies according to age, for each year before age 65. SERS members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions, if hired prior to May 2, 2013: With a benefit that is reduced by three percent for each year before age 65; or with a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules. SERS members hired on or after May 1, 2013, have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service. SERS retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, a cost- of-living allowance (based on the Consumer Price Index), capped at three percent annually and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

Plan Contributions

The employer contribution rates for PERS, TRS, and SERS (Plans 1, 2, and 3) and the TRS and SERS Plan 2 employee contribution rates are established by the Pension Funding Council based upon the rates set by the Legislature. The methods used to determine the contribution requirements are established under chapters 41.34 and 41.40 RCW for PERS, 41.34 and 41.35 RCW for SERS, and 41.32 and 41.34 RCW for TRS. Employers do not contribute to the defined contribution portions of TRS Plan 3 or SERS Plan 3. Under current law the employer must contribute 100 percent of the employer-required contribution. The employee contribution rate for Plan 1 in PERS and TRS is set by statute at six percent and does not vary from year to year.

The employer and employee contribution rates for all plans were effective as of September 1, 2021. PERS contribution rates changed on July 1, 2021. Contribution rates for TRS and SERS plans changed on September 1, 2021. The pension plan contribution rates (expressed as a percentage of covered payroll) for fiscal year 2022 are listed below:

	From this date	Through this date	Member rate	Employer rate	
PERS 1	7/1/2021	8/31/2022	6.00%	10.25%	
TRS 1	9/1/2021	8/31/2022	6.00%	14.42%	
TRS 2	9/1/2021	8/31/2022	8.05%	14.42%	
TRS 3	9/1/2021	8/31/2022	*	14.42%	**
SERS 2	9/1/2021	8/31/2022	7.76%	11.65%	
SERS 3	9/1/2021	8/31/2022	*	11.65%	**

Note: The Employer rates include .0018 DRS administrative expense.

The School District's Proportionate Share of the Net Pension Liability (Asset)

At June 30, 2022, the school district reported a total liability of \$9,949,106 for its proportionate shares of the individual plans' collective net pension liability and \$1,946,726 for its proportionate shares of net pension assets. Proportions of net pension amounts are based on annual contributions for each of the employers participating in the DRS administered plans. At June 30, 2022 the district's proportionate share of each plan's net pension liability is reported below:

^{* –} TRS and SERS Plan 3 Employee Contribution Variable from 5% to 15% based on rate selected by the employee member.

^{** –} TRS and SERS Plan 2/3 Employer Contributions for defined benefit portion only.

June 30, 2022	PERS 1	SERS 2/3	TRS 1	TRS 2/3
District's Annual	\$479,286	¢0E0.661	\$2,096,923	\$2,587,367
Contributions	\$479,200	\$958,661	\$2,090,923	\$2,307,307
Proportionate Share				
of the Net Pension	\$2,177,500	(\$1,150,690)	\$7,771,606	(\$796,036)
Liability (Asset)				

At June 30, 2022, the school district's percentage of the proportionate share of the collective net pension amount was as follows and the change in the allocation percentage from the prior period is illustrated below.

Change in Proportionate Shares	PERS 1	SERS 2/3	TRS 1	TRS 2/3
Current year proportionate share	0.078204%	0.428323%	0.408638%	0.404519%
Prior year proportionate share	0.064032%	0.385554%	0.382176%	0.369684%
Net difference percentage	0.014172%	0.042769%	0.026462%	0.034835%

Actuarial Assumptions

The total pension liabilities for TRS 1, TRS 2/3, PERS 1 and SERS 2/3 were determined by actuarial valuation as of June 30, 2021, with the results rolled forward to June 30, 2022, using the following actuarial assumptions, applied to all prior periods included in the measurement:

Inflation	2.75% total economic inflation, 3.25% salary inflation
Salary increases	In addition to the base 3.25% salary inflation assumption, salaries
	are also expected to grow by promotions and longevity.
Investment rate of return	7.00%

Mortality Rates

Mortality rates used in the plans were developed using the Society of Actuaries' Pub.H-2010 Mortality rates, which vary by member status as the base table. OSA applies age offsets for each system to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale to project mortality rates for every year after the 2010 base table. The actuarial assumptions used in the June 30, 2021, valuation were based on the results of the 2013–2018 Demographic Experience Study Report and the 2021 Economic Experience Study. Additional assumptions for subsequent events and law changes are current as of the 2021 actuarial valuation report.

Long-term Expected Rate of Return

OSA selected a 7.00% long-term expected rate of return on pension plan investments using a building-block method. In selecting the assumptions, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns the Washington State Investment Board (WSIB) provided.

The CMAs contain three pieces of information for each class of assets the WSIB currently invest in:

- Expected annual return
- Standard deviation of the annual return
- Correlations between the annual returns of each asset class with every other asset class

WSIB uses the CMAs and their target asset allocation to simulate future investment returns over various time horizons.

The expected future rates of return are developed by the WSIB for each major asset class.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2022, are summarized in the following table:

TRS 1, TRS 2/3, PERS 1, and SERS 2/3				
Asset Class	Target Allocation	% Long-term Expected Real Rate of Return		
Fixed Income	20.00%	1.50%		
Tangible Assets	7.00%	4.70%		
Real Estate	18.00%	5.40%		
Global Equity	32.00%	5.90%		
Private Equity	23.00%	8.90%		

The inflation component used to create the above table is 2.20% and represents WSIB's most recent long-term estimate of broad economic inflation.

Discount Rate

The discount rate used to measure the total pension liability was 7.00%. To determine the discount rate, an asset sufficiency test was completed to test whether the pension plan's fiduciary net position was sufficient to make all projected future benefit payments of current plan members. Based on the assumptions described in the DRS Certification Letter, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return, a 7.00% on pension plan investments was applied to determine the total pension liability.

Sensitivity of the Net Pension Liability (Asset)

The following table presents the Ferndale School District's proportionate share of the collective net pension liability or asset calculated using the discount rate of 7.00%, as well as what the net pension liability or asset would be if it were calculated using a discount rate that is one percentage-point lower (6.00%) or one percentage-point higher (8.00%) than the current rate. Amounts are calculated using the school district's specific allocation percentage, by plan, to determine the proportionate share of the collective net pension liability or asset.

Sensitivity of the Net Pension Liability or Asset to Changes in the Discount Rate				
	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)	
PERS 1	\$3,719,876,000	\$2,784,367,000	\$1,967,887,000	
Allocation Percentage	0.078204%	0.078204%	0.078204%	
Proportionate Share	\$2,909,109	\$2,177,500	\$1,538,976	
SERS 2/3	\$929,172,000	(\$268,650,000)	(\$1,255,926,000)	
Allocation Percentage	0.428323%	0.428323%	0.428323%	
Proportionate Share	\$3,979,857	(\$1,150,690)	(\$5,379,420)	
TRS 1	\$2,582,448,000	\$1,901,830,000	\$1,306,883,000	
Allocation Percentage	0.408638%	0.408638%	0.408638%	
Proportionate Share	\$10,552,873	\$7,771,606	\$5,340,425	
TRS 2/3	\$3,565,129,000	(\$196,786,000)	(\$3,255,167,000)	
Allocation Percentage	0.404519%	0.404519%	0.404519%	
Proportionate Share	\$14,421,618	(\$796,036)	(\$13,167,763)	

NOTE 5: ANNUAL OTHER POST-EMPLOYMENT BENEFIT COST AND NET OPEB OBLIGATIONS

The state, through the Health Care Authority (HCA), administers a defined benefit other post-employment benefit (OPEB) plan that is not administered through a qualifying trust. The Public Employees Benefits Board (PEBB), created within the HCA, is authorized to design benefits, and determine the terms and conditions of employee and retired employee participation and coverage, including establishment of eligibility criteria for both active and retired employees. Benefits purchased by PEBB include medical, dental, life insurance and long-term disability insurance.

The relationship between the PEBB OPEB plan and its member employers and their employees and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan. A substantive plan is one, which the employers and plan members understand the plan terms. This understanding is based on communications between the HCA, employers and plan members, and historical pattern of practice with regards to sharing of benefit costs.

Employers participating in the plan include the state of Washington (which includes general government agencies and higher education institutions), political subdivisions and tribal governments. Additionally, the PEBB plan is available to the retirees of the K–12 school districts and ESDs. The District's retirees (approximately 203) are eligible to participate in the PEBB plan under this arrangement.

Eligibility

District members are eligible for retiree medical benefits after becoming eligible for service retirement pension benefits (either reduced or full pension benefits) Under PERS 1, 2, 3; TRS 1, 2, or 3; or SERS 2 and 3 plans.

Former members who are entitled to a deferred vested pension benefit are not eligible to receive medical and life insurance benefits after pension benefit commencement. Survivors of covered members who die are eligible for medical benefits.

Medical Benefits

Upon retirement, members are permitted to receive medical benefits. Retirees pay the following monthly rates for pre-65 medical coverage for 2022.

Members not eligible for Medicare				
(or enrolled in Part A only)	Type of Coverage			
Descriptions	<u>Employee</u>	Employee & Spouse	<u>Full Family</u>	
Kaiser Permanente NW Classic	\$768.23	\$1,531.47	\$2,103.90	
Kaiser Permanente NW CDHP	\$643.88	\$1,277.21	\$1,708.47	
Kaiser Permanente WA Classic	\$813.24	\$1,621.48	\$2,227.66	
Kaiser Permanente WA CDHP	\$641.39	\$1,272.99	\$1,702.94	
Kaiser Permanente WA Sound Choice	\$659.19	\$1,313.37	\$1,804.01	
Kaiser Permanente WA Value	\$721.89	\$1,438.79	\$1,976.46	
UMP Classic	\$718.68	\$1,432.35	\$1,967.61	
UMP Select	\$647.73	\$1,290.45	\$1,772.50	
UMP CDHP	\$638.69	\$1,270.29	\$1,700.24	
UMP Plus-Puget Sound High Value Network	\$687.13	\$1,369.26	\$1,880.86	
UMP Plus-UW Medicine Accountable Care Network	\$687.13	\$1,369.26	\$1,880.86	

Retirees enrolled in Medicare Parts A and B receive an explicit subsidy in the form of reduced premiums on Medicare supplemental plans. Retirees pay the following monthly rates.

Type of Coverage		
<u>Employee</u>	Employee & Spouse ¹	Full Family ¹
\$172.79	\$340.58	\$913.01
\$175.69	\$346.39	N/A
N/A	N/A	\$952.57
N/A	N/A	\$837.03
N/A	N/A	\$884.06
\$364.87	\$724.74	\$1,260.00
	\$172.79 \$175.69 N/A N/A N/A	Employee Employee & Spouse¹ \$172.79 \$175.69 \$346.39 N/A N/A N/A N/A N/A N/A N/A N/A

Funding Policy

The School Employees Benefits Board (SEBB) Program administers health insurance and other benefits to all employees in school districts and charter schools, and union-represented employees of educational service districts in Washington. The SEBB studies, designs, and approves comprehensive and cost-effective insurance benefit plans for school employees and establishes eligibility criteria for participation in these plans. The SEB Board is separate and independent from the Public Employees Benefits Board (PEBB).

The funding policy is based upon pay-as-you go financing. The SEBB collects benefit premiums from all school district entities for covered employees. The premium includes a fee, established in state law. The purpose of this fee is to cover the impact of the subsidized rate of health care benefits for school retirees who elect to purchase their health care benefits through the state Health Care Authority PEBB plan. The amount collected is set forth in the state's operating budget and is subject to change on an annual basis. This amount is not actuarially determined and is not placed in a trust to pay the obligations for post-employment health care benefits.

For the fiscal year 2021-22, the Ferndale School District paid \$8,573,793 in total to HCA-SEBB.

The District has no control over the benefits offered to retirees, the rates charged to retirees, nor the fee paid to the Health Care Authority. The District does not determine its annual required contribution, nor the net other post-employment benefit obligation associated with this plan. These amounts are not shown on the financial statements.

For further information on the results of the actuarial valuation of the employer provided subsidies associated with the state's PEBB plan, refer to the Office of the State Actuary. The plan does not issue a separate report; however, additional information is included in the State of Washington Annual Comprehensive Financial Report, which is available on the OFM website

NOTE 6: LEASES

The district is committed under various leases for photocopy equipment and motor vehicles. The leasing arrangements are as follows:

- Each copy machine is leased independently, with leases lasting 5 years.
- Vehicles are leased independently, with leases lasting 5 years with options to extend.

As of August 31, 2022, the principal and interest requirements to maturity are as follows:

Year ended August 31	Principal	Interest	Total
2023	\$174,945	\$6,125	\$181,070
2024	110,603	1,982	112,585
2025	5,257	105	5,362
2026	761	4	765
2027	202	-	202
Total	\$291,768	\$8,216	\$299,984

Changes in lease liabilities are presented in the accompanying Schedule of Long-Term Liabilities.

Lease of Capital Assets (owned by the District)

The District leases space to tenants in buildings not currently needed by the District for program service delivery. The District also leases land adjacent to two of its campuses. A brief description of leasing arrangements are as follows:

- The District owns a building, which formerly housed Mountain View Elementary School.
 The District currently occupies approximately 50% of the building and the remainder is
 under a lease occupancy agreement with the Educational Service District No. 189, as the
 location of Whatcom Discovery School.
- The District owns a parcel of land with a small building, located between Skyline Elementary School and Vista Middle School. The land is under a lease occupancy agreement with Comcast.

Lease income for the fiscal year ended August 31, 2022 is detailed below:

	Lease Income	Additional	
		Income	
Leased Properties	\$476,894	\$0	
Total Lease Income	\$476,894	\$0	

NOTE 7: OTHER SIGNIFICANT COMMITMENTS

The District has active construction projects as of August 31, 2022:

Project	Project Authorization Amount	Expended as of 8/31/22	Additional Local Funds Committed	Additional State Funds Committed
New Ferndale	\$105,000,000	\$77,853,114		\$20,868,238
High School				
Security	\$1,000,000	\$1,155,120		
Improvements –				
District-wide				
Modernize	\$2,000,000	\$38,567		
Performing Arts				
Center				
Critical Facility	\$4,000,000	\$2,365,070		
Repair				
Total	\$112,000,000	\$81,411,871		\$20,868,238

Encumbrances

Encumbrance accounting is employed in governmental funds. Purchase orders, contracts, and other commitments for the expenditure of moneys are recorded in order to reserve a portion of the applicable appropriation. Encumbrances lapse at the end of the fiscal year and may be reencumbered the following year. The following encumbrance amounts were re-encumbered by fund on September 1, 2022:

Fund	Amount
General	\$28,306
ASB Fund	(\$1,430)
Capital Projects Fund	\$42,578,304
Transportation Vehicle Fund	\$503,434

NOTE 8: REQUIRED DISCLOSURES ABOUT CAPITAL ASSETS

The District's capital assets are insured in the amount of \$205,736,125 for fiscal year 2022. In the opinion of the District's insurance consultant, the amount is sufficient to adequately fund replacement of the District's assets.

NOTE 9: LONG-TERM DEBT

Long-Term Debt

The accompanying Schedule of Long-Term Liabilities provides more details of the outstanding debt and liabilities of the district and summarizes the district's debt transactions for year ended August 31, 2022.

The following is a summary of changes in long-term debt of the District for the fiscal year ended August 31, 2022:

Governmental activities	Balance at Sept. 1, 2021	Increases	Decreases	Balance at Aug. 31, 2022	Due within One Year
Series 2012 GO	\$ 7,570,000	\$ -	\$ 3,690,000	\$ 3,880,000	\$ 3,880,000
Series 2019 GO	38,970,000	-	-	38,970,000	-
Series 2020 GO	26,385,000	-	415,000	25,970,000	-
Series 2021 GO	-	27,745,000	-	27,745,000	-
Total	\$72,925,000	\$27,745,000	\$ 4,105,000	\$ 96,565,000	\$ 3,880,000

Long-term debt at August 31, 2022, are comprised of the following individual issues:

Issue Name	Amount Authorized	Annual Installments	Final Maturity	Interest Rate(s)	Amount Outstanding
General Obligation Bonds					
Series 2012 GO	\$9,240,000	\$296,072-	June 2023	1.375% -	\$3,880,000
		3,938,100		3.0%	
Series 2019 GO	\$39,970,000	\$1,592,693 –	June 2039	3.0% - 5.0%	\$38,970,000
		3,723,000			
Series 2020 GO	\$26,385,000	\$817,535 –	June 2039	5.0%	\$25,970,000
		2,426,000			
Series 2021 GO	\$27,745,000	\$753,604-	June 2039	1.0% - 5.0%	\$27,745,000
		2,354,800			
Total	\$103,340,000				\$96,565,000

Debt service requirements on long-term debt as of August 31, 2022, are as follows:

	Bor	nds	Notes from Dir and Direct	ect Borrowings Placements	
Years Ending August 31	Principal	Interest	Principal	Interest	Total
2023	3,880,000	3,960,900	1	1	7,840,900
2024	3,555,000	3,824,975	1	1	7,379,975
2025	3,785,000	3,668,575	1	-	7,453,575
2026	4,020,000	3,499,400	1	-	7,519,400
2027	4,275,000	3,311,000	1	-	7,586,000
2028–2032	25,965,000	13,001,925	1	1	38,966,925
2033–2037	34,705,000	6,216,750	1	1	40,921,750
2038-2039	16,380,000	568,925	1	-	16,948,925
Total	96,565,000	38,052,450	-	-	134,617,450

At August 31, 2022, the District had \$3,598,283 available in the Debt Service Fund to service the general obligation bonds.

NOTE 10: ENTITY RISK MANAGEMENT ACTIVITIES

Ferndale School District is a member of Schools Insurance Association of Washington (SIAW). Chapter 48.62 RCW authorizes the governing body of any one or more governmental entities to form together into or join a program or organization for the joint purchasing of insurance, and/or joint self-insuring, and/or joint hiring or contracting for risk management services to the same extent that they may individually purchase insurance, self-insure, or contract for risk management services. An agreement to form a pooling arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. The program was formed on September 1, 1995, when seven mid-sized school districts in the state of Washington joined together by signing an Interlocal Agreement to pool their self-insured losses and jointly purchase insurance and administrative services. Membership as of August 31, 2022 includes 36 school districts.

The program allows members to jointly purchase insurance coverage and provide related services, such as administration, risk management, claims administration, etc. Coverage for Wrongful Acts Liability, Miscellaneous Professional Liability, and Employee Benefit Liability is on a claims-made basis. All other coverages are on an occurrence basis. The program provides the following forms of group purchased insurance coverage for its members: Property, Earthquake, General Liability, Auto Liability, Equipment Breakdown, Crime, Wrongful Acts Liability, and Cyber Liability. The program acquires Liability insurance through their administrator, Clear Risk Solutions, which is subject to a per-occurrence self-insured retention (SIR) of \$350,000. Members are responsible for a standard deductible of \$5,000 for each claim (some member deductibles vary), while the program is responsible for the \$350,000 SIR. Insurance carriers cover insured losses over \$355,000 to the limits of each policy. Since the program is a cooperative program, there is a joint liability among the participating members towards the sharing of the \$350,000 SIR. The program also purchases a Stop Loss Policy with an attachment point of \$8,170,808, which is fully funded in its annual budget.

Property insurance is subject to a per-occurrence SIR of \$350,000. Members are responsible for a \$10,000 deductible for each claim (some member deductibles vary), while the program is responsible for the \$350,000 SIR. Insurance carriers cover insured losses over \$360,000 to the limits of each policy. Equipment Breakdown insurance is subject to a per-occurrence deductible of \$10,000. Members are responsible for the deductible amount of each claim.

Privacy, Security, and Technology (Cyber) insurance is subject to a per-occurrence SIR of \$250,000. Members are responsible for a \$25,000 deductible for each claim, while the program is responsible for the remaining \$225,000 SIR.

Members contract to remain in the program for one year and must give notice before December 31 to terminate participation the following September 1. Renewal of the Interlocal Agreement occurs automatically each year. Even after termination, a member is still responsible for contributions to the program for any unresolved, unreported, and in-process claims for the period they were a signatory to the Interlocal Agreement.

The program is fully funded by its member participants. Claims are filed by members with Clear Risk Solutions, which has been contracted to perform program administration, claims adjustment and administration, and loss prevention for the program. Fees paid to the third-party administrator under this arrangement for the year ending August 31, 2022, were \$3,244,410.

A board of directors, consisting of eight members, is selected by the membership from the east and west side of the state and is responsible for conducting the business affairs of the program. The board of directors has contracted with Clear Risk Solutions to perform day-to-day administration of the program. This program has no employees.

NOTE 11: PROPERTY TAXES

Property tax revenues are collected as the result of special levies passed by the voters in the District. Taxes are levied on January 1. The taxpayer has the obligation of paying all taxes on April 30 or one-half then and one-half on October 31. Typically, slightly more than half of the collections are made on the April 30 date. The tax collections occurring after the end of the fiscal period are unavailable for revenue accrual. Therefore, the fall portion of property taxes is not accrued as revenue. Instead, the property taxes due after the end of the fiscal period are recorded as a deferred inflow of resources.

NOTE 12: FUND BALANCE CLASSIFICATION DETAILS

The District's financial statements include the following amounts presented in the aggregate.

	General Fund	ASB Fund	Capital Projects Fund	Debt Service Fund	Transportation Vehicle Fund
Non-spendable Fund Balance					
Inventory and Prepaid Items	\$531,580	\$8,296			
Restricted Fund Balance					
For Other Items					
For Fund Purpose		\$467,082			\$2,191,670
For Carryover of Restricted Revenues	\$231,188				
For Debt Service				\$3,598,283	
For Uninsured Risks	\$70,000				
Restricted from Bond Proceeds			\$35,875,122		
Restricted from Impact Fee Proceeds			\$745,434		
Assigned Fund Balance					
Contingencies	\$2,150,000				
Other Purposes	8,394,170				
Fund Purposes			1,189,740		
Unassigned Fund Balance	\$3,207,940				

The board of directors has established a minimum fund balance policy for the general fund to provide for financial stability and contingencies within the District. The policy is that the District shall maintain 4% of the year's budgeted expenditures, as a minimum Unassigned Fund Balance. Portions of fund balance that are set aside for the purpose of meeting this policy are recorded on the financial statements as a part of Unassigned fund balance.

NOTE 13: DEFINED CONTRIBUTION PENSION AND OPEB PLANS

457 Plan – Deferred Compensation Plan

District employees have the option of participating in a deferred compensation plan as defined in §457 of the Internal Revenue Code that is administered by the state deferred compensation plan, or the District. The District does not make employer contributions to the plan.

403(b) Plan – Tax Sheltered Annuity (TSA)

The District offers a tax deferred annuity plan for its employees. The plan permits participants to defer a portion of their salary until future years under elective deferrals (employee contribution). Plan assets are assets of the employees and not the school district, and therefore are not reflected on the financial statements.

Voluntary Employees' Benefits Association (VEBA)

VEBA Trust is a non-profit, multiple employee voluntary employees' beneficiary association authorized under Internal Revenue Code 501(c)(g). The Trust is managed by a board of trustees appointed by the Association of Washington School Principals, Washington Association of School Administrators, and Washington Association of School Business Officials. The Trust provides health reimbursement plan for employees and eligible dependents. The plan can be used to reimburse employees for qualified health expenses during employment and after retirement. The terms of the collective bargaining arrangements specify the district's employer contribution rate of \$25-75 per month. Plan assets are assets of the District employees, not the school district, and are therefore not reflected on the financial statements.

NOTE 14: TERMINATION BENEFITS

Compensated Absences

Employees earn sick leave at a rate of 12 days per year up to a maximum of one contract year.

Under the provisions of RCW 28A.400.210, sick leave accumulated by District employees is reimbursed at death or retirement at the rate of one day for each four days of accrued leave, limited to 180 accrued days. This chapter also provides for an annual buyout of an amount up to the maximum annual accumulation of 12 days. For buyout purposes, employees may accumulate such leave to a maximum of 192 days, including the annual accumulation, as of December 31 of each year.

These expenditures are recorded when paid, except termination sick leave that is accrued upon death, retirement, or upon termination provided the employee is at least 55 years of age and

has sufficient years of service. Vested sick leave was computed using the termination payment method.

Vacation pay, including benefits, that is expected to be liquidated with expendable available financial resources is reported as expenditures and a fund liability of the governmental fund that will pay it.

Ferndale School District No. 502

Schedule of Long-Term Liabilities

For the Year Ended August 31, 2022

Description	Beginning Outstanding Debt September 1, 2021	Amount Issued / Increased	Amount Redeemed / Decreased	Ending Outstanding Debt August 31, 2022	Amount Due Within One Year
Voted Debt					
Voted Bonds	72,925,000.00	27,745,000.00	4,105,000.00	96,565,000.00	3,880,000.00
LOCAL Program Proceeds Issued in Lieu of Bonds	0.00	00.00	00.00	00.00	00.00
Non-Voted Debt and Liabilities					
Non-Voted Bonds	0.00	00.00	00.00	00.00	00.00
LOCAL Program Proceeds	0.00	00.00	00.00	00.00	00.00
Leases	0.00	476,894.00	198,628.00	278,266.00	174,945.00
Contracts Payable	0.00	00.00	00.00	00.00	00.00
Claims & Judgements	0.00	00.00	00.00	00.00	00.00
Compensated Absences	1,356,435.00	00.00	167,346.00	1,189,089.00	134,367.00
Long-Term Notes	0.00	00.00	00.00	00.00	00.00
Anticipation Notes Payable	0.00	00.00	0.00	00.00	00.00
Lines of Credit	0.00	00.00	00.00	00.00	00.00
Other Non-Voted Debt	0.00	00.00	00.00	00.00	00.00
Other Liabilities					
Non-Voted Notes Not Recorded as Debt	0.00	00.00	00.00	00.00	00.00
Net Pension Liabilities:					
Net Pension Liabilities TRS 1	2,573,187.00	5,198,419.00	00.00	7,771,606.00	
Net Pension Liabilities TRS 2/3	0.00	00.00	00.00	00.00	
Net Pension Liabilities SERS 2/3	0.00	00.00	00.00	00.00	
Net Pension Liabilities PERS 1	781,985.00	1,395,515.00	00.00	2,177,500.00	
Total Long-Term Liabilities	77,636,607.00	34,815,828.00	4,470,974.00	107,981,461.00	4,189,312.00

Other postemployment benefits other than pensions (OPEB) liabilities are not presented in the Schedule of Long Term Liabilities.

Ferndale School District No. 502 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022

			'		Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	Child and Adult Care Food Program	10.558	N/A	152,634	•	152,634	•	7
Child Nutrition Cluster								
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	Summer Food Service Program for Children	10.559	N/A	1,990,579	ı	1,990,579	•	
		Total Chil	Total Child Nutrition Cluster:	1,990,579	ı	1,990,579	1	
Forest Service Schools and Roads Cluster	ds Cluster							
FOREST SERVICE, AGRICULTURE, DEPARTMENT OF (via WA State Treasurer)	Schools and Roads - Grants to States	10.665	A/A	70,676	•	70,676	•	
	Total Forest Servi	ice Schools	Total Forest Service Schools and Roads Cluster:	70,676	•	70,676	•	
FEDERAL COMMUNICATIONS COMMISSION, FEDERAL COMMUNICATIONS COMMISSION	COVID 19 - Emergency Connectivity Fund Program	32.009		1	170,690	170,690		
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSP!)	Title I Grants to Local Educational Agencies	84.010	0204046	1,084,145	1	1,084,145	•	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSP!)	Title I Grants to Local Educational Agencies	84.010	0270339	76,190	1	76,190	•	
			Total ALN 84.010:	1,160,335	•	1,160,335	1	

The accompanying notes are an integral part of this schedule.

Ferndale School District No. 502 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022

			•		Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSP!)	Migrant Education State Grant Program	84.011	0282544	81,885	'	81,885	1	
Special Education Cluster (IDEA)								
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	Special Education Grants to States	84.027	0307443	1,072,852	•	1,072,852	•	
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	Special Education Grants to States	84.027	0338460	58,448	•	58,448		
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Special Education Grants to States	84.027	0312207	30,766	•	30,766	•	
			Total ALN 84.027:	1,162,066	'	1,162,066	1	
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSP!)	Special Education Preschool Grants	84.173	0366818	31,647	•	31,647		
	Total Sp	ecial Educat	Total Special Education Cluster (IDEA):	1,193,713	•	1,193,713		
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF	Impact Aid	84.041		•	397,755	397,755	•	

The accompanying notes are an integral part of this schedule.

Ferndale School District No. 502 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022

			1		Expenditures		:	
ALN Federal Program Number	ALN Number	i	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
Career and Technical 84.048 Education Basic Grants to States	84.048		0176004	38,450		38,450	'	
Indian Education Grants 84.060 to Local Educational Agencies	84.060			1	145,678	145,678	•	
Education for Homeless 84.196 Children and Youth	84.196		N/A	9,000	•	6,000	ı	
Supporting Effective 84.367 Instruction State Grants (formerly Improving Teacher Quality State Grants)	84.367		0525377	188,449	•	188,449	•	
Student Support and 84.424 Academic Enrichment Program	84.424		0431126	086'69	•	086'69	1	က
COVID 19 - Education 84.425 Stabilization Fund	84.425		84.425D 0120548	2,766,255	1	2,766,255	•	
COVID 19 - Education 84.425 Stabilization Fund	84.425		84.425U 0138137	1,914,903	•	1,914,903		
COVID 19 - Education 84.425 Stabilization Fund	84.425		84.425U 0140015	15,495	•	15,495	•	

The accompanying notes are an integral part of this schedule.

Ferndale School District No. 502 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022

	Note				
	Passed through to Subrecipients			1	•
	Total	12,293	9,300	4,718,246	10,385,070
Expenditures	From Direct Awards	'	•		714,123
	From Pass- Through Awards	12,293	9,300	4,718,246	9,670,947
	Other Award Number	84.425D 0140507	84.425W	Total ALN 84.425:	Total Federal Awards Expended:
	ALN Number	84.425	84.425		otal Federal
	Federal Program	COVID 19 - Education Stabilization Fund	COVID 19 - Education Stabilization Fund		_
	Federal Agency (Pass-Through Agency)	EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	EDUCATION, DEPARTMENT OF, COVID 19 - Education EDUCATION, DEPARTMENT OF Stabilization Fund (via Mt. Baker School District)		

The accompanying notes are an integral part of this schedule.

2021-2022

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Ferndale School District #502

NOTE 1—BASIS OF ACCOUNTING

The Schedule of Expenditures of Federal Awards is prepared on the same basis of accounting as the Ferndale School District's financial statements. The Ferndale School District uses the modified accrual basis of accounting. Expenditures represent only the federally funded portions of the program. District records should be consulted to determine amounts expended or matched from non-federal sources.

NOTE 2—NONCASH AWARDS

The dollar amount of commodities reported on the schedule is the value of commodities distributed by the Ferndale School District during the current year and priced as prescribed by USDA.

NOTE 3—TRANSFERABILITY

As allowed by federal regulations, the Ferndale School District elected to transfer program funds. The district expended \$69,680 from its Title IV, Part A Student Support and Academic Enrichment Grant (84.424) on allowable activities of the Title II, Part A Supporting Effective Instruction State Grant (84.367). This amount is reflected in the expenditures of Title IV, Part A Student Support and Academic Enrichment Grant (84.367).

NOTE 4—FEDERAL INDIRECT RATE

The Ferndale School District used the federal restricted indirect rate of 5.27%. Ferndale School District has not elected to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.



CORRECTIVE ACTION PLAN FOR FINDINGS REPORTED UNDER UNIFORM GUIDANCE

Ferndale School District No. 502 September 1, 2021 through August 31, 2022

This schedule presents the corrective action planned by the District for findings reported in this report in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

Finding ref number:	Finding caption:
2022-001	The District overcharged indirect costs to the Education
	Stabilization Fund program.

Name, address, and telephone of District contact person:

Holly Graham, Managing Director of Business Services Ferndale School District No. 502

P.O. Box 698

Ferndale, WA 98248

(360) 383-9203

Corrective action the auditee plans to take in response to the finding:

The District relied on hard-coded indirect rates that were present in the iGrants claiming system, without the knowledge that OSPI is not able to update indirect rates in iGrant claim system for multi-year grants.

To correct this issue, the Grants Specialist will review indirect rates at the time claims are processed and base the indirect claims on the posted indirect rates, not the hard-coded rate in the iGrants claim system.

All grant claims are reviewed by the Director. As part of this review process, the Director will compare the indirect rates on the claims with the actual posted indirect rates, not the rates hard-coded in the iGrants claim system, to ensure accuracy.

This issue is fully resolved as of April 1, 2023.

Anticipated date to complete the corrective action: April 1, 2023

ABOUT THE STATE AUDITOR'S OFFICE

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