

# **Financial Statements and Federal Single Audit Report**

# Port Angeles School District No. 121

For the period September 1, 2021 through August 31, 2022

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### Office of the Washington State Auditor Pat McCarthy

May 30, 2023

Superintendent and Board of Directors Port Angeles School District No. 121 Port Angeles, Washington

### Report on Financial Statements and Federal Single Audit

Please find attached our report on Port Angeles School District No. 121's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the District's financial condition.

Sincerely,

Pat McCarthy, State Auditor

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Olympia, WA

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### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

### Port Angeles School District No. 121 September 1, 2021 through August 31, 2022

### SECTION I – SUMMARY OF AUDITOR'S RESULTS

The results of our audit of Port Angeles School District No. 121 are summarized below in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

### **Financial Statements**

We issued an unmodified opinion on the fair presentation of the District's financial statements in accordance with its regulatory basis of accounting. Separately, we issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because the financial statements are prepared using a basis of accounting other than GAAP.

Internal Control over Financial Reporting:

- Significant Deficiencies: We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the District.

### Federal Awards

Internal Control over Major Programs:

- Significant Deficiencies: We reported no deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.
- Material Weaknesses: We identified no deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the District's compliance with requirements applicable to each of its major federal programs.

We reported findings that are required to be disclosed in accordance with 2 CFR 200.516(a).

### **Identification of Major Federal Programs**

The following programs were selected as major programs in our audit of compliance in accordance with the Uniform Guidance.

<u>ALN</u>	Program or Cluster Title
84.010	Title I Grants to Local Educational Agencies
84.425	COVID-19 Education Stabilization Fund

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by the Uniform Guidance, was \$750,000.

The District did not qualify as a low-risk auditee under the Uniform Guidance.

### SECTION II – FINANCIAL STATEMENT FINDINGS

None reported.

# SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

See Finding 2022-001.

# SCHEDULE OF FEDERAL AWARD FINDINGS AND OUESTIONED COSTS

### Port Angeles School District No. 121 September 1, 2021 through August 31, 2022

# The District overcharged indirect costs and fringe benefits to the Education Stabilization Fund program.

**Assistance Listing Number and Title:** 84.425, COVID-19 Education

Stabilization Fund

Federal Grantor Name: U.S. Department of Education

**Federal Award/Contract Number:** N/A

Pass-through Entity Name: Office of Superintendent of Public

Education

Pass-through Award/Contract COVID-19, 84.425U-0712284

**Number:** COVID-19, 84.425D-0120430

COVID-19, 84.425U-0137112 COVID-19, 84.425U-0138201

COVID-19, 84.425W-0459590

COVID-19, 84.425U-0140040

**Known Questioned Cost Amount:** \$106,654

### **Background**

The objectives of the Education Stabilization Fund (ESF) program are to prevent, prepare for, and respond to the COVID-19 pandemic. In fiscal year 2022, the District spent \$6,028,068 of its ESF awards. This included \$3,168,931 in the Elementary and Secondary School Emergency Relief Fund (ESSER I and II) subprogram (84.425D), \$2,856,437 in the American Rescue Plan Elementary and Secondary School Emergency Relief (ARP ESSER/ESSER III) subprogram (84.425U), and \$2,700 in the American Rescue Plan Elementary and Secondary School Emergency Relief – Homeless Children and Youth (ARP ESSER – HCY I and II) subprogram (84.425W).

Federal regulations establish principles and standards for determining allowable direct and indirect costs for federal awards. The Office of Superintendent of Public Instruction (OSPI) establishes the indirect cost rate for each award, and districts

cannot exceed this approved rate when claiming reimbursement. If there are changes to the rate during a multi-year award, districts must adjust the amount claimed, if needed, to ensure they do not exceed the approved rate.

During the audit period, the District entered into a memorandum of understanding with the paraeducators' union. Under the memorandum, every bargaining unit member was provided two additional discretionary days, which members could cash out if unused, in recognition of the substantial additional workload during the COVID-19 pandemic. The District is responsible for ensuring it equitably allocates fringe benefits to all related activities, including federal awards.

### **Description of Condition**

The District's internal controls were adequate for ensuring it materially complied with the program's allowable activities and allowable costs requirements. However, we found the District:

- Charged the incorrect indirect cost rate for its ESSER II award (84.425D)
- Did not equitably allocate fringe benefits to all related activities for paraeducators charged to the program

This issue was not reported as a finding in the prior audit.

### Cause of Condition

Management and staff did not know the District needed to manually adjust its OSPI-issued unrestricted indirect cost rate for ESSER awards that covered two fiscal years. Instead, the District relied on the rate posted in the iGrants system.

Additionally, management did not know that the District needed to allocate discretionary day cash outs equitably based on employees' normal distribution of time charges.

### Effect of Condition and Questioned Costs

The District charged:

- \$65,279 more in indirect costs than allowable because it did not charge the correct indirect cost rate for its ESSER II program
- \$41,375 of payroll and associated benefits for paraeducator discretionary day cash outs that were not allocated equitably based on employees' normal distribution of time charges

We are questioning these costs.

Federal regulations require the State Auditor's Office to report known questioned costs that are greater than \$25,000 for each type of compliance requirement. We question costs when we find the District has not complied with grant regulations and/or when it does not have adequate documentation to support expenditures.

### Recommendation

We recommend the District:

- Ensure it uses the correct OSPI-issued unrestricted indirect cost rate for the fiscal period when charging costs to the program
- Equitably allocate fringe benefits based on employees' normal distribution of time charges

### District's Response

We acknowledge the finding and are in the process of implementing procedures to address these recommendations.

### Auditor's Remarks

We appreciate the steps the District is taking to resolve this issue. We will review the condition during our next audit.

### Applicable Laws and Regulations

Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), section 516, Audit findings, establishes reporting requirements for audit findings.

Title 2 CFR Part 200, Uniform Guidance, section 303, Internal controls, describes the requirements for auditees to maintain internal controls over federal programs and comply with federal program requirements.



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### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

### Port Angeles School District No. 121 September 1, 2021 through August 31, 2022

This schedule presents the status of findings reported in prior audit periods.

<b>Audit Period:</b>	Report Ref. No.:	Finding Ref. N	0.:	<b>Assistance Listing</b>	
2021	1030280	2021-001		Number(s):	
				84.425	
Federal Program Na	me and Granting	Pass-Through	Agency	Name:	
Agency:		Office of Super	ntender	nt of Public Instruction	
COVID-19 – Educati	on Stabilization Fur	nd, (OSPI)			
U.S. Department of E	ducation				
Finding Caption:					
The District did not	have adequate inte	ernal controls for ensu	ring co	ompliance with federal	
requirements for allow	wable activities, allo	owable costs and cash	managei	ment.	
Background:					
The District's internal controls were inadequate for ensuring amounts requested for					
reimbursement were supported by specific, allowable ESSER expenditures that it had already					
incurred and paid as of the request date, which is required. Additionally, the District did not					
• • •	ensure monthly payroll charges allocated to the ESSER I subprogram were supported by				
sufficient time-and-et	fort records contain	ing all required inform	ation.		
<b>Status of Corrective</b>	Action: (check one	e)			
⊠ Fully [	☐ Partially	□ Not Corrected	□ Fine	ding is considered no	
Corrected	Corrected	□ Not Corrected		longer valid	
<b>Corrective Action T</b>	aken:				
An approved and at	udited Time and E	ffort process is in pl	ace for	all federal grants. A	
misunderstanding of	the then new Emerg	ency Relief funds was	the caus	se of this finding	

### INDEPENDENT AUDITOR'S REPORT

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

### Port Angeles School District No. 121 September 1, 2021 through August 31, 2022

Superintendent and Board of Directors Port Angeles School District No. 121 Port Angeles, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Port Angeles School District No. 121, as of and for the year ended August 31, 2022, and the related notes to the financial statements, which collectively comprise the District's financial statements, and have issued our report thereon dated May 24, 2023.

We issued an unmodified opinion on the fair presentation of the District's financial statements in accordance with its regulatory basis of accounting. We issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because, as described in Note 1, the *Accounting Manual for Public School Districts in the State of Washington* does not require the District to prepare the government-wide statements presenting the financial position and changes in financial position of its governmental activities as required by GAAP. The effects on the financial statements of the variances between the basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

### REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However,

this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy, State Auditor

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Olympia, WA

May 24, 2023

### INDEPENDENT AUDITOR'S REPORT

Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance

### Port Angeles School District No. 121 September 1, 2021 through August 31, 2022

Superintendent and Board of Directors Port Angeles School District No. 121 Port Angeles, Washington

## REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

### Opinion on Each Major Federal Program

We have audited the compliance of Port Angeles School District No. 121, with the types of compliance requirements identified as subject to audit in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended August 31, 2022. The District's major federal programs are identified in the auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2022.

### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination on the District's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgement made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

Performing an audit in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and
  design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the District's compliance with the
  compliance requirements referred to above and performing such other procedures as we
  considered necessary in the circumstances;
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed; and

 We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### Other Matters

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying Schedule of Federal Award Findings and Questioned Costs as Finding 2022-001. Our opinion on each major federal program is not modified with respect to these matters.

### District's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the noncompliance findings identified in our compliance audit described in the accompanying Schedule of Federal Award Findings and Questioned Costs. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### REPORT ON INTERNAL CONTROL OVER COMPLIANCE

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed. Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in

internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

### Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy, State Auditor

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Olympia, WA

May 24, 2023

### INDEPENDENT AUDITOR'S REPORT

Report on the Audit of the Financial Statements

### Port Angeles School District No. 121 September 1, 2021 through August 31, 2022

Superintendent and Board of Directors Port Angeles School District No. 121 Port Angeles, Washington

### REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

### **Unmodified and Adverse Opinions**

We have audited the financial statements of Port Angeles School District No. 121, as of and for the year ended August 31, 2022, and the related notes to the financial statements as listed in the financial section of our report.

### Unmodified Opinion on Regulatory Basis of Accounting (Accounting Manual)

As described in Note 1 the District has prepared these financial statements to meet the financial reporting requirements of state law and the accounting practices prescribed by the *Accounting Manual for Public School Districts in the State of Washington* (Accounting Manual). Those accounting practices differ from accounting principles generally accepted in the United States of America (GAAP). The differences in these accounting practices are also described in Note 1.

In our opinion, the financial statements referred to above present fairly, in all material respects, the regulatory basis financial position of Port Angeles School District No. 121, as of the year ended August 31, 2022, and the regulatory basis of changes in financial position thereof for the year then ended, on the basis of accounting as described in Note 1.

### Adverse Opinion on U.S. GAAP

The financial statements referred to above were not intended to, and in our opinion they do not, present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Port Angeles School District No. 121, as of August 31, 2022, or the changes in financial position or cash flows thereof for the year then ended, because of the significance of the matter discussed below.

### **Basis for Unmodified and Adverse Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and *Governmental Auditing Standards*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified and adverse audit opinions.

### Matter Giving Rise to Adverse Opinion on U.S. GAAP

Auditing standards issued by the American Institute of Certified Public Accountants (AICPA) require auditors to formally acknowledge when governments do not prepare their financial statements, intended for general use, in accordance with GAAP. As described in Note 1 of the financial statements, the government-wide financial statements are prepared by the District in accordance with state law using accounting practices prescribed by the Accounting Manual, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

### **Matters of Emphasis**

As discussed in Note 1 to the financial statements, in 2022, the District adopted new accounting guidance for financial reporting for leases as required by the Accounting Manual. Our opinion is not modified with respect to this matter.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions of state law and the Accounting Manual described in Note 1. This includes determining that the basis of accounting is acceptable for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time; and
- We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Supplementary Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The Schedule of Long-Term Liabilities is also presented for

purposes of additional analysis, as required by the prescribed Accounting Manual. These schedules are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements, and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

# OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with Government Auditing Standards, we have also issued our report dated May 24, 2023 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Pat McCarthy, State Auditor

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Olympia, WA

May 24, 2023

### FINANCIAL SECTION

### Port Angeles School District No. 121 September 1, 2021 through August 31, 2022

### FINANCIAL STATEMENTS

Balance Sheet – Governmental Funds – 2022

Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds – 2022

Statement of Fiduciary Net Position – 2022

Statement of Changes in Fiduciary Net Position – 2022

Notes to the Financial Statements – 2022

### SUPPLEMENTARY AND OTHER INFORMATION

Schedule of Long-Term Liabilities – 2022

Schedule of Expenditures of Federal Awards – 2022

Notes to the Schedule of Expenditures of Federal Awards – 2022

Port Angeles School District No. 121 Balance Sheet - Governmental Funds

August 31, 2022

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
Assets							
Cash and Cash Equivalents	1,797,569.75	53,190.49	00.00	00.00	00.0	00.00	1,850,760.24
Minus Warrants Outstanding	-1,737,915.33	-5,787.49	00.00	00.00	00.0	00.00	-1,743,702.82
Taxes Receivable	2,400,175.26		00.00	4,412,707.33	00.00		6,812,882.59
Due From Other Funds	00.00	00.00	00.00	00.00	00.0	00.00	00.00
Due From Other	2,256,077.93	00.00	00.0	00.0	00.0	00.0	2,256,077.93
Governmental Units Accounts Receivable	16,105.35	00.00	00.00	00.00	00.0	00.00	16,105.35
Interfund Loans Receivable	00.00			00.00			00.00
Accrued Interest	00.00	00.0	00.00	00.0	00.00	00.0	00.00
Receivable							
Inventory	94,071.87	00.0		00.0			94,071.87
Prepaid Items	787,849.51	89,413.41			00.00	00.0	877,262.92
Investments	2,038,965.36	428,283.68	43,408.30	17,246,969.12	270,652.05	00.00	20,028,278.51
Investments/Cash With Trustee	0.00		00.00	00.0	00.0	00.0	00.0
Investments-Deferred Compensation	00.00			00.0			00.0
Self-Insurance Security Deposit	00.00						00.0
TOTAL ASSETS	7,652,899.70	565,100.04	43,408.30	21,659,676.45	270,652.05	00.00	30,191,736.45
DEFERRED OUTFLOWS OF RESOURCES:							
Deferred Outflows of Resources - Other	00.00	00.0	00.0	00.00	00.0	00.0	00.0
TOTAL DEFERRED OUTFLOWS OF RESOURCES	00.00	0.00	00.00	0.00	00.00	0.00	00.00
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES LIABILITIES	7,652,899.70	565,100.04	43,408.30	21,659,676.45	270,652.05	0.00	30,191,736.45
Accounts Payable	556,355.23	36,236.12	00.0	35,595.00	00.0	00.00	628,186.35
Contracts Payable Current	00.00	00.00		00.0	00.00	00.00	00.00
Accrued Interest Payable			00.00				00.0

The accompanying notes are an integral part of this financial statement.

Port Angeles School District No. 121

Balance Sheet - Governmental Funds

August 31, 2022

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
Accrued Salaries	00.0	00.00		00.00			00.00
Anticipation Notes Payable	00.0		00.00	00.00	00.0		00.00
LIABILITIES:							
Payroll Deductions and Taxes Payable	12,926.73	00.00		00.0			12,926.73
Due To Other Governmental Units	00.0	00.0		00.0	00.0	00.0	00.00
Deferred Compensation Payable	00.0			00.0			00.0
Estimated Employee Benefits Payable	00.0						00.0
Due To Other Funds	00.0	00.00	00.0	00.00	00.0	00.00	00.0
Interfund Loans Payable	00.0		00.0	00.00	00.0		00.00
Deposits	00.0	00.0		00.0			00.00
Unearned Revenue	00.0	00.00	00.0	00.00	00.0		00.00
Matured Bonds Payable			00.00				00.00
Matured Bond Interest Payable			00.0				0.00
Arbitrage Rebate Payable	00.00		00.00	00.00	00.00		00.00
TOTAL LIABILITIES	569,281.96	36,236.12	00.00	35,595.00	00.00	00.00	641,113.08
DEFERRED INFLOWS OF RESOURCES							
Unavailable Revenue	29,599.39	00.00	00.0	00.00	00.0	00.0	29,599.39
Unavailable Revenue - Taxes Receivable	2,400,175.26		00.0	4,412,707.33	00.0		6,812,882.59
TOTAL DEFERRED INFLOWS OF RESOURCES	2,429,774.65	00.0	00.00	4,412,707.33	0.00	00.00	6,842,481.98
FUND BALANCE:							
Nonspendable Fund Balance	881,921.90	89,413.41	00.00	00.00	00.00	00.0	971,335.31
Restricted Fund Balance	131,224.20	439,450.56	43,408.30	00.00	00.00	00.0	614,082.86
Committed Fund Balance	00.00	00.0	00.00	00.00	00.00	00.0	00.00
Assigned Fund Balance	00.00	00.00	00.00	17,211,374.12	270,652.05	00.0	17,482,026.17

The accompanying notes are an integral part of this financial statement.

Port Angeles School District No. 121

# Balance Sheet - Governmental Funds

August 31, 2022

Total	3,640,696.99	22,708,141.53	30,191,736.45
Permanent Fund	00.00	00.00	00.00
Transportation Vehicle Fund	00.00	270,652.05	270,652.05
Capital Projects Fund	00.00	17,211,374.12	21,659,676.45
Debt Service Fund	00.0	43,408.30	43,408.30
ASB Fund	00.00	528,863.97	565,099.95
General Fund	3,640,696.99	4,653,843.09	7,652,899.70
	Unassigned Fund Balance	TOTAL FUND BALANCE	TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES, AND FUND BALANCE

The accompanying notes are an integral part of this financial statement.

Port Angeles School District No. 121

Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds

For the Year Ended August 31, 2022

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
REVENUES:							
Local	6,242,485.91	296,924.72	381.22	10,184,390.86	215.18		16,724,397.89
State	40,154,488.42		00.00	286,697.18	229,007.15		40,670,192.75
Federal	13,600,424.06		00.00	00.00	00.00		13,600,424.06
Other	18,230.83			00.00	00.00	00.00	18,230.83
TOTAL REVENUES	60,015,629.22	296,924.72	381.22	10,471,088.04	229,222.33	00.00	71,013,245.43
EXPENDITURES:							
CURRENT:							
Regular Instruction	25,776,804.60						25,776,804.60
Special Education	8,706,925.39						8,706,925.39
Vocational Education	2,531,347.31						2,531,347.31
Skill Center	00.00						00.00
Compensatory Programs	3,636,272.40						3,636,272.40
Other Instructional Programs	1,059,120.69						1,059,120.69
Federal Stimulus COVID-19	6,764,683.76						6,764,683.76
Community Services	00.00						00.00
Support Services	10,784,442.04						10,784,442.04
Student Activities/Other		226,570.11				00.00	226,570.11
CAPITAL OUTLAY:							
Sites				297,675.25			297,675.25
Building				00.00			00.00
Equipment				14,630.00			14,630.00
Instructional Technology				00.00			00.00
Energy				00.00			00.00
Transportation Equipment					336,610.68		336,610.68
Sales and Lease				00.00			00.00
Other	189,981.83						189,981.83
DEBT SERVICE:							
Principal	00.0		00.0	00.00	00.0		00.0

The accompanying notes are an integral part of this financial statement.

Port Angeles School District No. 121

Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds

For the Year Ended August 31, 2022

	General Fund	ASB	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
Interest and Other Charges	00.00		00.0	00.00	00.00		00.00
Bond/Levy Issuance				00.00	00.00		00.00
TOTAL EXPENDITURES	59,449,578.02	226,570.11	00.00	312,305.25	336,610.68	00.00	60,325,064.06
REVENUES OVER (UNDER) EXPENDITURES	566,051.20	70,354.61	381.22	10,158,782.79	-107,388.35	00.0	10,688,181.47
OTHER FINANCING SOURCES (USES):							
Bond Sales & Refunding Bond Sales	00.0		00.00	00.00	00.0		0.00
Long-Term Financing	00.00			00.00	00.00		00.0
Transfers In	00.00		00.0	00.00	00.00		00.0
Transfers Out (GL 536)	00.00		00.0	00.00	00.00	00.00	00.00
Other Financing Uses (GL 535)	00.00		00.0	00.00	00.00		00.0
Other	00.00		00.0	878,229.53	00.00		878,229.53
TOTAL OTHER FINANCING SOURCES (USES)	00.00		00.00	878,229.53	00.00	00.00	878,229.53
EXCESS OF REVENUES/OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	566,051.20	70,354.61	381.22	11,037,012.32	-107,388.35	0.00	11,566,411.00
BEGINNING TOTAL FUND BALANCE	4,087,791.89	458,509.36	43,027.08	6,174,361.80	378,040.40	00.00	11,141,910.53
Prior Year(s) Corrections or Restatements	00.0	00.0	00.0	00.00	00.0	00.00	0.00
ENDING TOTAL FUND BALANCE	4,653,843.09	528,863.97	43,408.30	17,211,374.12	270,652.05	00.0	22,708,141.53

The accompanying notes are an integral part of this financial statement.

Port Angeles School District No. 121 Statement of Fiduciary Net Position

August 31, 2022

	Custodial Funds	Private Purpose Trust
ASSETS:		
Imprest Cash	0.00	00.00
Cash On Hand	0.00	00.00
Cash On Deposit with Cty Treas	0.00	00.00
Minus Warrants Outstanding	0.00	00.00
Due From Other Governmental Units	00.00	00.00
Accounts Receivable	0.00	00.00
Accrued Interest Receivable	0.00	00.00
Investments	53,565.06	00.00
Investments/Cash With Trustee	0.00	00.00
Other Assets	00.00	00.00
Capital Assets, Land	00.00	00.00
Capital Assets, Buildings	0.00	00.00
Capital Assets, Equipment	0.00	00.00
Accum Depreciation, Buildings	00.00	00.00
Accum Depreciation, Equipment	00.00	00.00
TOTAL ASSETS	53,565.05	00.00
LIABILITIES:		
Accounts Payable	00.00	00.00
Due To Other Governmental Units	0.00	00.00
TOTAL LIABILITIES	0.00	00.00
NET POSITION:		
Restricted for:		
Restricted For Intact Trust Principal	00.00	00.00
Restricted for Individuals, Organizations, and Other Governments - CF	0.00	
Restricted for Individuals, Organizations, and Other Governments - PPT		00.00
Restricted For Other Purposes	53,565.05	00.00
TOTAL NET POSITION	53,565.05	00.00

The accompanying notes are an integral part of this financial statement.

Port Angeles School District No. 121

# Statement of Changes in Fiduciary Net Position

For the Year Ended August 31, 2022

	Cus todial Funds	Private Purpose Trust
ADDITIONS:		
Private Donations	23,246.89	00.00
Employer		00.00
Members		00.00
Other	00.00	00.00
TOTAL CONTRIBUTIONS	23,246.89	0.00
Investment Income:		
Net Appreciation (Depreciation) in Fair Value	00.00	00.00
Interest and Dividends	00.00	00.00
Less Investment Expenses	00.00	00.00
Net Investment Income	00.00	00.00
Other Additions:		
Rent or Lease Revenue	00.00	00.00
Total Other Additions	00.00	00.00
TOTAL ADDITIONS	23,246.89	00.00
DEDUCTIONS:		
Benefits		00.00
Refund of Contributions	00.00	00.00
Administrative Expenses	00.00	00.00
Scholarships	-1000.00	
Other	00.00	00.00
TOTAL DEDUCTIONS	-1000.00	00.00
Net Increase (Decrease)	24,246.89	00.00
Net Position - Beginning Balance	29,318.16	00.00
Prior Year(s) Corrections or Restatements	00.00	00.00
NET POSITIONENDING	53,565.05	0.00

The accompanying notes are an integral part of this financial statement.

# Port Angeles School District Notes to the Financial Statements September 1, 2021 through August 31, 2022

### **NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Port Angeles School District (District) is a municipal corporation organized pursuant to Title 28A of the Revised Code of Washington (RCW) for the purposes of providing public school services to students in grades K–12. Oversight responsibility for the District's operations is vested with the independently elected board of directors. Management of the District is appointed by and is accountable to the board of directors. Fiscal responsibility, including budget authority and the power to set fees, levy property taxes, and issue debt consistent with provisions of state statutes, also rests with the board of directors.

The District presents governmental fund financial statements and related notes on the modified accrual basis of accounting in accordance with the *Accounting Manual for Public School Districts in the State of Washington*, issued jointly by the State Auditor's Office and the Superintendent of Public Instruction by the authority of RCW 43.09.200, RCW 28A.505.140, RCW 28A.505.010(1) and RCW 28A.505.020. This manual prescribes a financial reporting framework that differs from generally accepted accounting principles (GAAP) in the following manner:

- (1) Districtwide statements, as defined in GAAP, are not presented.
- (2) A Schedule of Long-Term Liabilities is presented as supplementary information.
- (3) Supplementary information required by GAAP is not presented.
- (4) Property Taxes collected after the end of the fiscal period are not considered available for revenue accrual as described below.

### **Fund Accounting**

Financial transactions of the District are reported in individual funds. Each fund uses a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures (or expenses) as appropriate. All funds are considered major funds. The various funds in the report are grouped into governmental (and fiduciary) funds as follows:

### **Governmental Funds**

### General Fund

This fund is used to account for all expendable financial resources, except for those that are required to be accounted for in another fund. In keeping with the principle of having as few funds as are necessary, activities such as food services, maintenance, data processing, printing, and student transportation are included in the General Fund.

### **Capital Projects Funds**

These funds account for financial resources that are to be used for the construction or acquisition of major capital assets. There are two funds that are considered to be of the capital projects fund type: the Capital Projects Fund and the Transportation Vehicle Fund.

<u>Capital Projects Fund</u>. This fund is used to account for resources set aside for the acquisition and construction of major capital assets such as land and buildings.

<u>Transportation Vehicle Fund</u>. This fund is used to account for the purchase, major repair, rebuilding, and debt service expenditures that relate to pupil transportation equipment.

### Debt Service Fund

This fund is used to account for the accumulation of resources for and the payment of matured general long-term debt principal and interest.

### Special Revenue Fund

In Washington state, the only allowable special revenue fund for school districts is the Associated Student Body (ASB) Fund. This fund is accounted for in the District's financial statements as the financial resources legally belong to the District. As a special revenue fund, amounts within the ASB Fund may only be used for those purposes that relate to the operation of the Associated Student Body of the District.

### Permanent Funds

These funds are used to report resources that are legally restricted such that only earnings, and not principal, may be expended. Amounts in the Permanent Fund may only be spent in support of the District's programs and may not be used to the benefit of any individual.

### **Fiduciary Funds**

Fiduciary funds include pension and other employee benefit trust funds, private-purpose trust funds, and custodial funds, and are used to account for assets that are held by the District in a fiduciary capacity.

### Private-Purpose Trust Fund

This fund is used to account for resources that are legally held in trust by the District. The trust agreement details whether principal and interest may both be spent, or whether only interest may be spent. Money from a Private-Purpose Trust Fund may not be used to support the District's programs, and may be used to benefit individuals, private organizations, or other governments.

### **Custodial Funds**

These funds are used to account for assets that the District holds on behalf of others in a purely custodial capacity.

Measurement focus, basis of accounting and fund financial statement presentation Current financial resources are used as the measurement focus for governmental fund financial statements. The modified accrual basis of accounting is used to prepare the governmental fund financial statements.

Revenues are recognized as soon as they are measurable and available. Revenues are considered "measurable" if the amount of the transaction can be readily determined. Revenues are considered "available" when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available, if they are likely to be collected within 60 days after year-end.

However, most property taxes receivable are measurable, but not available and are, therefore, not accrued as revenue, but recorded as a deferred inflow of resources. Known categorical program claims are accrued as revenue in accordance with the matching principal of accounting, since the expenditures for such programs have already been incurred and the district is seeking reimbursement for those expenditures. Inter-district billings are measurable and available, and are, therefore, accrued as revenue.

Expenditures are recognized under the modified accrual basis of accounting when the related fund liability is incurred, except for unmatured principal and interest on long-term debt which are recorded when due. Purchases of capital assets are expensed during the year of acquisition. For federal grants, the recognition of expenditures is dependent on the obligation date. An obligation means a purchase order has been issued, contracts have been awarded, or goods and/or services have been received.

### **Budgets**

Chapter 28A.505 RCW and Chapter 392-123 Washington Administrative Code (WAC) mandate school district budget policies and procedures. The board adopts annual appropriated budgets for all governmental funds. These budgets are appropriated at the fund level. The budget constitutes the legal authority for expenditures at that level. Appropriations lapse at the end of the fiscal period.

Budgets are adopted on the same modified accrual basis as used for financial reporting. Fund balance is budgeted as available resources and, under statute, may not be negative, unless the District enters into binding conditions with state oversight pursuant to RCW 28A.505.110.

The government's policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

The District receives state funding for specific categorical education-related programs. Amounts that are received for these programs that are not used in the current fiscal year may be carried forward into the subsequent fiscal year, where they may be used only for the same purpose as they were originally received. When the District has such carryover, those funds are expended before any amounts received in the current year are expended.

Additionally, the District has other restrictions placed on its financial resources. When expenditures are recorded for purposes for which a restriction or commitment of fund balance is available, those funds that are restricted or committed to that purpose are considered first before any unrestricted or unassigned amounts are expended.

### **Cash and Cash Equivalents**

All of the District's cash on hand, demand deposit accounts, and short term investments are considered to be cash and cash equivalents. Short-term investments are considered to have original maturities of three months or less from the date of acquisition.

### **Inventory**

Inventory is valued at cost using the first-in, first-out (FIFO) method (or weighted average) . The consumption method of inventory is used, which charges inventory as an expenditure when it is consumed. A portion of fund balance, representing inventory, is considered Nonspendable. (Such reserves for inventory indicate that a portion of net current assets is set aside to replace or increase the inventory.) USDA commodity inventory consists of food donated by the United States Department of Agriculture. It is valued at the prices paid by the USDA for the commodities.

### Leases

For year end August 31, 2022, the district implemented guidance for the presentation and disclosures of leases, as required by the School District Accounting Manual. These changes were in response to the provisions of GASB Statement No. 87.

The district recognizes payments issued for a 60 month contract beginning March 31, 2021 for a district copy machine located at Roosevelt Elementary School. The value at the time of lease inception was \$23,748.75. Total payments including interest prior to the 2021-2022 school year was \$2,502.00

### The government's fund balance classifications policies and procedures.

The District classifies ending fund balance for its governmental funds into five categories.

<u>Nonspendable Fund Balance</u>. The amounts reported as Nonspendable are resources of the District that are not in spendable format. They are either non-liquid resources such as inventory or prepaid items, or the resources are legally or contractually required to be maintained intact.

<u>Restricted Fund Balance</u>. Amounts that are reported as Restricted are those resources of the District that have had a legal restriction placed on their use either from statute, WAC, or other legal requirements that are beyond the control of the board of directors. Restricted fund balance includes anticipated recovery of revenues that have been received but are restricted as to their usage.

<u>Committed Fund Balance</u>. Amounts that are reported as Committed are those resources of the District that have had a limitation placed upon their usage by formal action of the District's board of directors. Commitments are made either through a formal adopted board resolution or are related to a school board policy. Commitments may only be changed when the resources are used for the intended purpose or the limitation is removed by a subsequent formal action of the board of directors.

<u>Assigned Fund Balance</u>. In the General Fund, amounts that are reported as Assigned are those resources that the District has set aside for specific purposes. These accounts reflect tentative management plans for future financial resource use such as the replacement of equipment or the assignment of resources for contingencies. Assignments reduce the amount reported as Unassigned Fund Balance, but may not reduce that balance below zero.

In other governmental funds, Assigned fund balance represents a positive ending spendable fund balance once all restrictions and commitments are considered. These resources are only available for expenditure in that fund and may not be used in any other fund without formal action by the District's board of directors and as allowed by statute.

The {title of person or persons} is/are the only person (persons) who have the authority to create Assignments of fund balance.

<u>Unassigned Fund Balance</u>. In the General Fund, amounts that are reported as Unassigned are those net spendable resources of the District that are not otherwise Restricted, Committed, or Assigned, and may be used for any purpose within the General Fund.

In other governmental funds, Unassigned fund balance represents a deficit ending spendable fund balance once all restrictions and commitments are considered.

A negative Unassigned fund balance means that the legal restrictions and formal commitments of the District exceed its currently available resources.

### **NOTE 2: DEPOSITS AND INVESTMENTS**

All of the District's bank balances are insured by the Federal Depository Insurance Corporation (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

Statutes authorize the District to invest in (1) securities, certificates, notes, bonds, short-term securities, or other obligations of the United States, and (2) deposits in any state bank or trust company, national banking association, stock savings bank, mutual savings bank, savings and loan association, and any branch bank engaged in banking in the state in accordance with RCW 30.04.300 if the institution has been approved by the Public Deposit Protection Commission to hold public deposits and has segregated eligible collateral having a value of not less than its maximum liability.

The Clallam County Treasurer is the *ex officio* treasurer for the District and holds all accounts of the District. The District directs the County Treasurer to invest those financial resources of the District that the District has determined are not needed to meet the current financial obligations of the District.

State law limits investments that can be held by government agencies. State law is designed to minimize the risk to a municipal corporation. The investments authorized under state law, with the exception of private purpose trust funds, are limited to:

- Certificates, notes, or bonds of the United States, its agencies, or any corporation wholly owned by the government of the United States,
- Obligations of government-sponsored corporations which are eligible as collateral for advances to member banks as determined by the Board of Governors of the Federal Reserve System,
- Bankers' acceptances purchased on the secondary market,

- Repurchase agreements for securities listed in the three items above, provided that the transaction is structured so that the public treasurer obtains control over the underlying securities,
- Investment deposits with qualified public depositories,
- Washington State Local Government Investment Pool, and
- County Treasurer Investment Pools.

Most of the district's operating funds are invested by the Clallam County Treasurer in the Local Government Investment Pool (LGIP) managed by the State of Washington Treasurer. The policy of the LGIP is to invest funds according to the types of instruments allowable by law as noted above.

All of the district's investments (except for investments of deferred compensation plans) during the year and at year-end were either insured or registered and held by the district or its agent in the district's name.

The District's investments as of August 31, 2021, are as follows:

Type of Investment	District's own investments
Washington State Local Government	
Investment Pool	\$19,972,781.35
U.S. Government Securities	\$ 0.00
Other:	\$ 0.00
Money Market Account	\$ 109,062.16
Total	\$20,081,843.51

The District is a participant in the Local Government Investment Pool (LGIP). The LGIP was authorized by Chapter 294, Laws of 1986, and is managed and operated by the Washington State Treasurer. The State Finance Committee is the administrator of the statute that created the LGIP and adopts rules. The State Treasurer is responsible for establishing the investment policy for the LGIP and reviews the policy annually; proposed changes are reviewed by the LGIP Advisory Committee.

The LGIP is an unrated external investment pool. Investments in the Pool are reported at amortized cost, which approximates fair value. The Pool is invested in manner that meets the maturity, quality, diversification, and liquidity requirements set forth by generally accepted accounting principles for external investment pools that elect to measure, for financial reporting purposes, investments at amortized cost. The Pool does not have any legally binding guarantees of share values.

The Pool does not impose liquidity fees or redemption gates on participant withdrawals. It is the policy of the Pool to permit participants to withdraw their investments on a daily basis; therefore, the District's investment balance in the Pool is equal to fair value. Fair value is measured using quoted prices in active markets for identical assets that the pool can access at the measurement date (Level 1 Inputs). Observable markets include exchange markets, dealer markets, brokered markets and principal-to-principal markets.

The Office of the State Treasurer prepares a stand-alone LGIP financial report. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, online at <a href="http://www.tre.wa.gov">http://www.tre.wa.gov</a>

### **NOTE 3: PENSION PLANS**

### **General Information**

The Washington State Department of Retirement Systems (DRS), a department within the primary government of the state of Washington, prepares a stand-alone annual comprehensive financial report that includes financial statements and required supplementary information for each pension plan. The pension plan's basic financial statement is accounted for using the accrual basis of accounting. The measurement date of the pension plans is June 30. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The school district is reporting the net pension liability in the notes and on the Schedule of Long-term Liabilities calculated as the district's proportionate allocation percentage multiplied by the total plan collective net pension liability. The DRS total collective net pension liabilities for the pension plans school districts participate in are shown here.

### The Collective Net Pension Liability (Asset)

The collective net pension liability or asset for the pension plans districts participated in are reported in the following tables

The Collective	Net Pension Liability o	r (Asset) as of June 30,	2022	
	Total Pension Liability	Plan fiduciary net position	Participating employers' net pension liability or (Asset)	Plan fiduciary net position as a percentage of the total pension liability
PERS 1	11,877,621,000	9,093,254,000	2,784,367,000	76.56%
SERS 2/3	8,478,821,000	8,747,471,000	(268,650,000)	103.17%
TRS 1	8,739,146,000	6,837,316,000	1,901,830,000	78.24%
TRS 2/3	22,946,845,000	23,143,631,000	(196,786,000)	100.86%

Detailed information about the pension plans' fiduciary net position is available in the separately issued DRS report. Copies of the report may be obtained by contacting the Washington State Department of Retirement Systems, P.O. Box 48380, Olympia, WA 98504-8380; or online at <u>Annual Financial Reports</u> or <a href="http://www.drs.wa.gov./administrations/annual-report">http://www.drs.wa.gov./administrations/annual-report</a>.

### **Membership Participation**

Substantially all school district full-time and qualifying part-time employees participate in one of the following three contributory, multi-employer, cost-sharing statewide retirement systems managed by DRS: Teachers' Retirement System (TRS), Public Employees' Retirement System (PERS) and School Employees' Retirement System (SERS).

Membership participation by retirement plan as of June 30, 2022, was as follows:

	Retirees and	Inactive Plan Members	
Plan	Beneficiaries	Entitled to but not yet	Active Plan Members
	Receiving Benefits	Receiving Benefits	
PERS 1	41,154	196	632
SERS 2	13,480	7,186	33,622
SERS 3	13,819	9,896	31,861
TRS 1	29,731	63	111
TRS 2	7,026	3,428	27,202
TRS 3	18,956	8,681	54,336

### Membership & Plan Benefits

Certificated employees are members of TRS. Classified employees are members of PERS (if Plan 1) or SERS. Plan 1 under the TRS and PERS programs are defined benefit pension plans whose members joined the system on or before September 30, 1977. TRS 1 and PERS 1 are closed to new entrants.

### TRS Plan Information

TRS was established in 1938, and its retirement provisions are contained in RCW Chapters 41.34 and 41.32. TRS is a cost-sharing multi-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component. TRS eligibility for membership requires service as a certificated, public school employee working in an instructional, administrative or supervisory capacity.

TRS is comprised of three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

TRS Plan 1 provides retirement, disability and death benefits. TRS 1 members were vested after the completion of five years of eligible service. Retirement benefits are determined as two percent of the average final compensation (AFC), for each year of service credit, up to a maximum of 60 percent, divided by twelve. The AFC is the total earnable compensation for the two consecutive

highest-paid fiscal years, divided by two. Members are eligible for retirement at any age after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. Other benefits include temporary and permanent disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

TRS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the average final compensation (AFC) per year of service for Plan 2 members and one percent of AFC for Plan 3 members. The AFC is the monthly average of the 60 consecutive highest-paid service credit months. There is no cap on years of service credit. Members are eligible for normal retirement at the age of 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. TRS Plan 2/3 members, who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a reduced benefit.

The benefit is reduced by a factor that varies according to age, for each year before age 65. TRS Plan 2/3 members who have 30 or more years of service credit, were hired prior to May 1, 2013, and are at least 55 years old, can retire under one of two provisions: With a benefit that is reduced by three percent for each year before age 65; or with a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules. TRS Plan 2/3 members hired on or after May 1, 2013, have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65.

This option is available only to those who are age 55 or older and have at least 30 years of service. TRS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the Consumer Price Index), capped at three percent annually and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

#### PERS Plan Information

PERS was established in 1947, and its retirement benefit provisions are contained in RCW Chapters 41.34 and 41.40. PERS is a cost-sharing, multi-employer retirement system. PERS Plan 1 provides retirement, disability and death benefits. PERS 1 members were vested after the completion of five years of eligible service. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service.

Members retiring from inactive status prior to the age of 65 may receive actuarially reduced benefits. PERS Plan 1 retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

#### SERS Plan Information

SERS was established by the legislature in 1998, and the plan became effective in 2000. SERS retirement benefit provisions are established in RCW Chapters 41.34 and 41.35. SERS is a cost-sharing, multiemployer retirement system comprised of two separate plans for membership

purposes. SERS Plan 2 is a defined benefit plan and SERS Plan 3 is a defined benefit plan with a defined contribution component. SERS members include classified employees of school districts and educational service districts.

SERS is reported as two separate plans for accounting purposes: Plan 2/3 and Plan 3. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

SERS provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service for Plan 2 and one percent of AFC for Plan 3. The AFC is the monthly average of the member's 60 highest-paid consecutive service months before retirement, termination or death. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. SERS members, who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a reduced benefit.

The benefit is reduced by a factor that varies according to age, for each year before age 65. SERS members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions, if hired prior to May 2, 2013: With a benefit that is reduced by three percent for each year before age 65; or with a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules. SERS members hired on or after May 1, 2013, have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service. SERS retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, a cost- of-living allowance (based on the Consumer Price Index), capped at three percent annually and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries.

#### **Plan Contributions**

The employer contribution rates for PERS, TRS, and SERS (Plans 1, 2, and 3) and the TRS and SERS Plan 2 employee contribution rates are established by the Pension Funding Council based upon the rates set by the Legislature. The methods used to determine the contribution requirements are established under chapters 41.34 and 41.40 RCW for PERS, 41.34 and 41.35 RCW for SERS, and 41.32 and 41.34 RCW for TRS. Employers do not contribute to the defined contribution portions of TRS Plan 3 or SERS Plan 3. Under current law the employer must contribute 100 percent of the employer-required contribution. The employee contribution rate for Plan 1 in PERS and TRS is set by statute at six percent and does not vary from year to year.

The employer and employee contribution rates for all plans were effective as of September 1, 2021. PERS contribution rates changed on July 1, 2021. Contribution rates for TRS and SERS plans changed on

September 1, 2021. The pension plan contribution rates (expressed as a percentage of covered payroll) for fiscal year 2022 are listed below:

	From this date	Through this date	Member rate	Employer rate	
PERS 1	7/1/2021	8/31/2022	6.00%	10.25%	
TRS 1	9/1/2021	8/31/2022	6.00%	14.42%	
TRS 2	9/1/2021	8/31/2022	8.05%	14.42%	
TRS 3	9/1/2021	8/31/2022	*	14.42%	**
SERS 2	9/1/2021	8/31/2022	7.76%	11.65%	
SERS 3	9/1/2021	8/31/2022	*	11.65%	**

Note: The Employer rates include .0018 DRS administrative expense.

# The School District's Proportionate Share of the Net Pension Liability (Asset)

At June 30, 2022, the school district reported a total liability of \$7,452,095 for its proportionate shares of the individual plans' collective net pension liability and \$1,407,669 for its proportionate shares of net pension assets. Proportions of net pension amounts are based on annual contributions for each of the employers participating in the DRS administered plans. At June 30, 2022 the district's proportionate share of each plan's net pension liability is reported below:

June 30, 2022	PERS 1	SERS 2/3	TRS 1	TRS 2/3
District's Annual	346.998	660 617	1 505 2/10	1 062 022
Contributions	340,998	669,617	1,585,348	1,962,932
Proportionate Share				
of the Net Pension	1,576,487	(803,748)	5,875,608	(603,921)
Liability (Asset)				

At June 30, 2022, the school district's percentage of the proportionate share of the collective net pension amount was as follows and the change in the allocation percentage from the prior period is illustrated below.

<sup>\* –</sup> TRS and SERS Plan 3 Employee Contribution Variable from 5% to 15% based on rate selected by the employee member.

<sup>\*\* –</sup> TRS and SERS Plan 2/3 Employer Contributions for defined benefit portion only.

Change in Proportionate Shares	PERS 1	SERS 2/3	TRS 1	TRS 2/3
Current year proportionate share	0.056619%	0.299180%	0.308945%	0.306892%
Prior year proportionate share	0.050411%	0.291562%	0.300005%	0.302175%
Net difference percentage	0.006208%	0.007618%	0.008940%	0.004717%

# **Actuarial Assumptions**

The total pension liabilities for TRS 1, TRS 2/3, PERS 1 and SERS 2/3 were determined by actuarial valuation as of June 30, 2021, with the results rolled forward to June 30, 2022, using the following actuarial assumptions, applied to all prior periods included in the measurement:

Inflation	2.75% total economic inflation, 3.25% salary inflation
Salary increases	In addition to the base 3.25% salary inflation assumption, salaries are
	also expected to grow by promotions and longevity.
Investment rate of return	7.00%

#### **Mortality Rates**

Mortality rates used in the plans were developed using the Society of Actuaries' Pub.H-2010 Mortality rates, which vary by member status as the base table. OSA applies age offsets for each system to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale to project mortality rates for every year after the 2010 base table. The actuarial assumptions used in the June 30, 2021, valuation were based on the results of the 2013–2018 Demographic Experience Study Report and the 2021 Economic Experience Study. Additional assumptions for subsequent events and law changes are current as of the 2021 actuarial valuation report.

#### Long-term Expected Rate of Return

OSA selected a 7.00% long-term expected rate of return on pension plan investments using a building-block method. In selecting the assumptions, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns the Washington State Investment Board (WSIB) provided.

The CMAs contain three pieces of information for each class of assets the WSIB currently invest in:

- Expected annual return
- Standard deviation of the annual return
- Correlations between the annual returns of each asset class with every other asset class

WSIB uses the CMAs and their target asset allocation to simulate future investment returns over various time horizons.

The expected future rates of return are developed by the WSIB for each major asset class.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2022, are summarized in the following table:

TRS 1, TRS 2/3, PERS 1, a	nd SERS 2/3	
Asset Class	Target Allocation	% Long-term Expected Real Rate of Return
Fixed Income	20.00%	1.50%
Tangible Assets	7.00%	4.70%
Real Estate	18.00%	5.40%
Global Equity	32.00%	5.90%
Private Equity	23.00%	8.90%

The inflation component used to create the above table is 2.20% and represents WSIB's most recent long-term estimate of broad economic inflation.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.00%. To determine the discount rate, an asset sufficiency test was completed to test whether the pension plan's fiduciary net position was sufficient to make all projected future benefit payments of current plan members. Based on the assumptions described in the DRS Certification Letter, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return, a 7.00% on pension plan investments was applied to determine the total pension liability.

# Sensitivity of the Net Pension Liability (Asset)

The following table presents the Port Angeles School District's proportionate share of the collective net pension liability or asset calculated using the discount rate of 7.00%, as well as what the net pension liability or asset would be if it were calculated using a discount rate that is one percentage-point lower (6.00%) or one percentage-point higher (8.00%) than the current rate. Amounts are calculated using the school district's specific allocation percentage, by plan, to determine the proportionate share of the collective net pension liability or asset.

Sensitivity of the	Net Pension Liability o	r Asset to Changes in th	e Discount Rate
	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
PERS 1	\$3,719,876,000	\$2,784,367,000	\$1,967,887,000
Allocation Percentage	.056619%	.056619%	.056619%
Proportionate Share	\$2,106,165	\$1,576,487	\$1,114,202
2772.2/2	4000 170 000	(40.50.550.000)	(44.055.000.000)
SERS 2/3	\$929,172,000	(\$268,650,000)	(\$1,255,926,000)

Sensitivity of the	Net Pension Liability o	or Asset to Changes in th	e Discount Rate
	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Allocation Percentage	.0299180%	.299180%	.299180%
Proportionate Share	\$2,779,900	(\$803,748)	(\$3,757,484)
TRS 1	\$2,582,448,000	\$1,901,830,000	\$1,306,883,000
Allocation Percentage	.308945%	.308945%	.308945%
Proportionate Share	\$7,978,343	\$5,878,608	\$4,037,549
TRS 2/3	\$3,565,129,000	(\$196,786,000)	(\$3,255,167,000)
Allocation Percentage	.306892%	.306892%	.306892%
Proportionate Share	\$10,941,101	\$603,921	\$9,989,852

# Note 4: Annual other post-employment benefit cost and net OPEB obligations

The state, through the Health Care Authority (HCA), administers a defined benefit other post-employment benefit (OPEB) plan that is not administered through a qualifying trust. The Public Employees Benefits Board (PEBB), created within the HCA, is authorized to design benefits, and determine the terms and conditions of employee and retired employee participation and coverage, including establishment of eligibility criteria for both active and retired employees. Benefits purchased by PEBB include medical, dental, life insurance and long-term disability insurance.

The relationship between the PEBB OPEB plan and its member employers and their employees and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan. A substantive plan is one, which the employers and plan members understand the plan terms. This understanding is based on communications between the HCA, employers and plan members, and historical pattern of practice with regards to sharing of benefit costs.

Employers participating in the plan include the state of Washington (which includes general government agencies and higher education institutions), political subdivisions and tribal governments. Additionally, the PEBB plan is available to the retirees of the K–12 school districts and ESDs.

#### Eligibility

District members are eligible for retiree medical benefits after becoming eligible for service retirement pension benefits (either reduced or full pension benefits) Under PERS 1, 2, 3; TRS 1, 2, or 3; or SERS 2 and 3 plans.

Former members who are entitled to a deferred vested pension benefit are not eligible to receive medical and life insurance benefits after pension benefit commencement. Survivors of covered members who die are eligible for medical benefits.

# **Medical Benefits**

Upon retirement, members are permitted to receive medical benefits. Retirees pay the following monthly rates for pre-65 medical coverage for 2022.

Members not eligible for Medicare			
(or enrolled in Part A only)		Type of Coverage	
Descriptions	Employee	Employee & Spouse	Full Family
Kaiser Permanente NW Classic	\$768.23	\$1,531.47	\$2,103.90
Kaiser Permanente NW CDHP	\$643.88	\$1,277.21	\$1,708.47
Kaiser Permanente WA Classic	\$813.24	\$1,621.48	\$2,227.66
Kaiser Permanente WA CDHP	\$641.39	\$1,272.99	\$1,702.94
Kaiser Permanente WA Sound Choice	\$659.19	\$1,313.37	\$1,804.01
Kaiser Permanente WA Value	\$721.89	\$1,438.79	\$1,976.46
UMP Classic	\$718.68	\$1,432.35	\$1,967.61
UMP Select	\$647.73	\$1,290.45	\$1,772.50
UMP CDHP	\$638.69	\$1,270.29	\$1,700.24
UMP Plus-Puget Sound High Value Network	\$687.13	\$1,369.26	\$1,880.86
UMP Plus-UW Medicine Accountable Care Network	\$687.13	\$1,369.26	\$1,880.86

Retirees enrolled in Medicare Parts A and B receive an explicit subsidy in the form of reduced premiums on Medicare supplemental plans. Retirees pay the following monthly rates.

Members enrolled in Part A and B of Medicare		Type of Coverage	
Descriptions	<u>Employee</u>	Employee & Spouse <sup>1</sup>	Full Family <sup>1</sup>
Kaiser Permanente NW Senior Advantage	\$172.79	\$340.58	\$913.01
Kaiser Permanente WA Medicare Plan	\$175.69	\$346.39	N/A
Kaiser Permanente WA Classic	N/A	N/A	\$952.57
Kaiser Permanente WA Sound Choice	N/A	N/A	\$837.03
Kaiser Permanente WA Value	N/A	N/A	\$884.06
UMP Classic	\$364.87	\$724.74	\$1,260.00
UMP Classic  Note 1: Employee–Spouse and Full Family with		·	\$1,260

# **Funding Policy**

The School Employees Benefits Board (SEBB) Program administers health insurance and other benefits to all employees in school districts and charter schools, and union-represented employees of educational service districts in Washington. The SEBB studies, designs, and approves comprehensive and

cost-effective insurance benefit plans for school employees and establishes eligibility criteria for participation in these plans. The SEB Board is separate and independent from the Public Employees Benefits Board (PEBB).

The funding policy is based upon pay-as-you go financing.

The SEBB collects benefit premiums from all school district entities for covered employees. The premium includes a fee, established in state law. The purpose of this fee is to cover the impact of the subsidized rate of health care benefits for school retirees who elect to purchase their health care benefits through the state Health Care Authority PEBB plan. The amount collected is set forth in the state's operating budget and is subject to change on an annual basis. This amount is not actuarially determined and is not placed in a trust to pay the obligations for post-employment health care benefits.

For the fiscal year 2021-22, the Port Angeles School District paid \$6,627,613 in total to HCA-SEBB.

The District has no control over the benefits offered to retirees, the rates charged to retirees, nor the fee paid to the Health Care Authority. The District does not determine its annual required contribution, nor the net other post-employment benefit obligation associated with this plan. These amounts are not shown on the financial statements.

For further information on the results of the actuarial valuation of the employer provided subsidies associated with the state's PEBB plan, refer to the <u>Office of the State Actuary</u>. The plan does not issue a separate report; however, additional information is included in the State of Washington Annual Comprehensive Financial Report, which is available on the OFM website

# **NOTE 5: OTHER SIGNIFICANT COMMITMENTS**

#### **Encumbrances**

Encumbrance accounting is employed in governmental funds. Purchase orders, contracts, and other commitments for the expenditure of moneys are recorded in order to reserve a portion of the applicable appropriation. Encumbrances lapse at the end of the fiscal year and may be re-encumbered the following year. However, the district did not re-encumber any funds as of September 1, 2022.

# **NOTE 6: REQUIRED DISCLOSURES ABOUT CAPITAL ASSETS**

The District's capital assets are insured in the amount of \$500,000,000 for fiscal year 2021-2022. In the opinion of the District's insurance consultant, the amount is sufficient to adequately fund replacement of the District's assets.

# **NOTE 7: ENTITY RISK MANAGEMENT ACTIVITIES**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The District is a member of the Washington Schools Risk Management Pool (Pool). Chapter 48.62 RCW authorizes the governing body of any one or more governmental entities to form together into or join a pool or organization for the joint purchasing of insurance, and/or joint self-insuring, and/or joint hiring or contracting for risk management services to the same extent that they may individually purchase insurance, self-insure, or hire or contract for risk management services. An agreement to form a pooling arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. The Pool was formed in 1986 when educational service districts and school districts in the state of Washington joined together by signing the Cooperative Risk Management Pool Account Agreement to pool their self-insured losses and jointly purchase insurance and administrative services. Over 90 school and educational service districts have joined the Pool.

The Pool allows members to jointly purchase insurance coverage, establish a plan of self-insurance, and provide related services, such as risk management. The Pool provides the following coverages for its members: property, liability, vehicle, public official liability, crime, employment practices, errors and omissions, equipment breakdown, network security, terrorism, and stop gap liability.

Members make an annual contribution to fund the Pool. The Pool acquires reinsurance from unrelated underwriters that are subject to a per-occurrence self-insured retention of \$1 million risk shared by the Pool. Members are responsible for varied deductibles for both liability and property claims. Reinsurance or Excess carriers cover losses over \$1 million to the maximum limits of each policy. Since the Pool is a cooperative program, there is joint liability among the participating members.

Members contract to remain in the Pool for a minimum of three years and must give notice three years before terminating participation. The Cooperative Risk Management Pool Account Agreement is renewed automatically each year after the initial three-year period. Even after termination, a member is still responsible for their share of contributions to the Pool for any unresolved, unreported, and in-process claims for the period they were a signatory to the Cooperative Risk Management Pool Account Agreement.

The Pool is governed by a board of directors which is comprised of one designated representative from each participating member. An executive board is elected at the annual meeting and is responsible for overseeing the business affairs of the Pool.

# **NOTE 8: PROPERTY TAXES**

Property tax revenues are collected as the result of special levies passed by the voters in the District. Taxes are levied on January 1. The taxpayer has the obligation of paying all taxes on April 30<sup>th</sup> or one-half then and one-half on October 31<sup>st</sup>. Typically, slightly more than half of the collections are made on the April 30<sup>th</sup> date. The October 31<sup>st</sup> collection is not available in time to cover liabilities for the fiscal period ended August 31<sup>st</sup>. Property taxes receivable are measureable as of August 31<sup>st</sup>, but are not considered available to pay the liabilities current as of August 31<sup>st</sup>. For that reason, property taxes levied as of January 1<sup>st</sup> of the current fiscal year, but paid after August 31<sup>st</sup>, are recorded as a deferred inflow of resources.

#### **Tax Abatements**

In accordance with RCW 84.36 and WAC 458-16A, Clallam County offers a property tax exemption to senior citizens, age 61 or older as of December 31<sup>st</sup> of the filing year, and disabled persons that meet certain thresholds. You must be the owner and occupant of a single family dwelling, mobile home, or one unit in multiple-unit housing, and have a combined disposable income of \$40,000 or less (including income of spouse and co-tenant). Your household income determines the amount of the exemption from regular property taxes or excess levies.

# **NOTE 9: JOINT VENTURES AND JOINTLY GOVERNED ORGANIZATIONS**

#### **KCDA**

The District is a member of the King County Director's Association (KCDA). KCDA is a purchasing cooperative designed to pool the member districts' purchasing power. The board authorized joining the association by passing a resolution prior to 1973 and has remained in the joint venture ever since. The District's current equity of \$61,373.43 is the accumulation of the annual assignment of KCDA's operating surplus based upon the percentage derived from KCDA's total sales to the District compared to all other districts applied against paid administrative fees. The District may withdraw from the joint venture and will receive its equity in ten annual allocations of merchandise or 15 annual payments.

# **NOTE 10: FUND BALANCE CLASSIFICATION DETAILS**

The District's financial statements include the following amounts presented in the aggregate.

	General Fund	ASB Fund	Capital Projects Fund	Debt Service Fund	Transportation Vehicle Fund
Nonspendable Fund Balance	\$881,922	\$89,413			
Inventory and Prepaid Items	700-70	703)113			
Restricted Fund Balance	\$131,224.				
Fund Purpose		\$439,451			
Debt Service				\$43,408	
Other Items					
Committed Fund Balance					
Fiscal Stability					
Other Commitments					
Assigned Fund Balance			\$17,211,374		\$270,652
Other Capital Projects					
Other Purposes					
Fund Purposes					
Unassigned Fund Balance	\$3,640,697				
TOTAL FUND BALANCE	\$4,653,843	\$528,864	\$17,211,374	\$43,408	\$270,652

The Board of Directors adopted a policy that was intended to provide for enhanced financial stability within the district. In policy #6020, the board directs that the District shall end each year with an unreserved portion of the general fund balance at least equal to 7.0 percent (7%) of that year's general fund operating expenditures. This intent is reflected in the budgeted expenditures of the general fund each year and reviewed as part of the budget process by the board. For that reason, portions of fund balance that are set aside for the purpose of meeting this policy are recorded on the financial statements as a part of the unassigned fund balances for a minimum fund balance policy and is intended to be used for contingencies in the general fund.

# **NOTE 11: DEFINED CONTRIBUTION PENSION AND OPEB PLANS**

### 457 Plan – Deferred Compensation Plan

District employees have the option of participating in a deferred compensation plan as defined in §457 of the Internal Revenue Code that is administered by the state through the Department of Retirement Systems.

# 403(b) Plan – Tax Sheltered Annuity (TSA)

The District offers a tax deferred annuity plan for its employees. The plan permits participants to defer a portion of their salary until future years under two types of deferrals: elective deferrals (employee contribution) and non-elective contribution (employer matching).

The District complies with IRS regulations that require school districts to have a written plan to include participating investment companies, types of investments, loans, transfers, and various requirements. The plan is administered by the TSA Consulting Group. The plan assets are assets of the District employees, not the school district, and are therefore not reflected on these financial statements. Deductions are typically the responsibility of the employee, but certain payments are the responsibility of the district as per negotiated contracts.

# **NOTE 12: TERMINATION BENEFITS**

#### **Compensated Absences**

### Sick Leave

Employees earn sick leave at a rate of 12 days per year. Under the provisions of RCW 28A.400.210, sick leave accumulated by district employees can be reimbursed at death or retirement at the rate of one day for each four days of accrued leave, limited to 180 accrued days. This statute also provides for an annual buy out of an amount up to the maximum annual accumulation of 12 days. For buy-out purposes, employees may accumulate such leave to a maximum of 192 days, including the annual accumulation, as of December 31 of each year.

Accrued vested sick leave for employees is recorded as a long-term debt liability on the Schedule of Long Term Liabilities for the general fund. Expenditures for vested sick leave are recorded when paid. Due to

considerations of prior employment credits in the state's retirement system, the district is unable to determine which employees are actually eligible for retirement at the end of a given fiscal year. The district assumes that all employees over the age of 55 are vested and will become eligible for retirement, and so calculates an estimated vested sick-leave liability of one hour for each four hours of accrued sick-leave for all current employees over the age of 55 as of the end of the fiscal year.

### Vacation

An employee can be compensated for earned vacation leave up to 240 hours at any time upon termination. Vacation leave that is expected to be liquidated with expendable, available financial resources; i.e., expected compensation that has matured, is reported as an expenditure and a fund liability of the fund that will pay it. Amounts not exceeding 240 hours, and not expected to be liquidated with expendable, available financial resources are reported as long-term debt in the Schedule of Long Term Liabilities for the general fund.

The sick and vacation leave accruals reflect all salary related long term liabilities. No unrecorded long term liability exists for other employee benefits.

Port Angeles School District No. 121

Schedule of Long-Term Liabilities
For the Year Ended August 31, 2022

Description	Beginning Outstanding Debt September 1, 2021	Amount Issued / Increased	Amount Redeemed / Decreased	Ending Outstanding Debt August 31, 2022	Amount Due Within One Year
Voted Debt					
Voted Bonds	00.0	00.0	00.00	00.00	00.0
LOCAL Program Proceeds Issued in Lieu of Bonds	00.00	00.0	00.00	00.0	00.0
Non-Voted Debt and Liabilities					
Non-Voted Bonds	00.00	00.00	00.00	00.00	00.0
LOCAL Program Proceeds	00.00	00.00	00.00	00.00	00.00
Leases	22,505.00	00.0	5,004.00	17,501.00	16,140.00
Contracts Payable	00.00	00.00	00.00	00.00	00.0
Claims & Judgements	00.00	00.00	00.00	00.00	00.00
Compensated Absences	2,074,418.98	542,324.03	577,125.75	2,039,617.26	113,671.51
Long-Term Notes	00.00	00.00	00.00	00.00	00.00
Anticipation Notes Payable	00.00	00.0	00.00	00.00	00.0
Lines of Credit	00.00	00.00	00.00	00.00	00.00
Other Non-Voted Debt	00.00	00.00	00.00	00.00	00.00
Other Liabilities					
Non-Voted Notes Not Recorded as Debt	00.00	00.00	00.00	00.00	00.00
Net Pension Liabilities:					
Net Pension Liabilities TRS 1	2,019,929.00	3,855,678.00	00.00	5,875,607.00	
Net Pension Liabilities PERS 1	615,634.00	960,854.00	00.00	1,576,488.00	
Total Long-Term Liabilities	4,732,486.98	5,358,856.03	582,129.75	9,509,213.26	130,081.51

Other postemployment benefits other than pensions (OPEB) liabilities are not presented in the Schedule of Long Term Liabilities.

Port Angeles School District No. 121 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022

					Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
Child Nutrition Cluster								
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	National School Lunch Program	10.555	N/A	106,843		106,843	ı	1,5
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	National School Lunch Program	10.555	217WAWA1H17 03	1,770,660	•	1,770,660	ı	-
			Total ALN 10.555:	1,877,503	1	1,877,503	'	
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	Summer Food Service Program for Children	10.559	N/A	38,537	1	38,537	1	<b>~</b>
		Total Chil	Total Child Nutrition Cluster:	1,916,040	•	1,916,040		
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	COVID 19 - Pandemic EBT Administrative Costs	10.649	217WAWA3N10 99 & 217WAWA3N11 99	3,063	•	3,063	1	<del>-</del>
Forest Service Schools and Roads Cluster	ids Cluster							
FOREST SERVICE, AGRICULTURE, DEPARTMENT OF	Schools and Roads - Grants to States	10.665		•	180,157	180,157	•	~
	Total Forest Servi		ce Schools and Roads Cluster:	•	180,157	180,157	1	
FEDERAL COMMUNICATIONS COMMISSION, FEDERAL COMMUNICATIONS COMMISSION	COVID 19 - Emergency Connectivity Fund Program	32.009		•	12,015	12,015	1	~

The accompanying notes are an integral part of this schedule.

Port Angeles School District No. 121 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022

Expenditures

Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Title I Grants to Local Educational Agencies	84.010	0204045	1,324,934	'	1,324,934	1	1,2,4
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Title I Grants to Local Educational Agencies	84.010	0270599	25,467	•	25,467	•	1,2
			Total ALN 84.010:	1,350,401		1,350,401	1	
Special Education Cluster (IDEA)								
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Special Education Grants to States	84.027	0312167	102,086		102,086	•	2,
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	Special Education Grants to States	84.027	0307450	854,217	•	854,217	•	2,
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	Special Education Grants to States	84.027	0338504	43,969		43,969	•	<b>~</b>
			Total ALN 84.027:	1,000,272	•	1,000,272	1	
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	Special Education Preschool Grants	84.173	0371156	14,337	•	14,337	,	<u>7</u>

The accompanying notes are an integral part of this schedule.

Port Angeles School District No. 121 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022

					Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	Special Education Preschool Grants	84.173	0366826	30,452		30,452	'	1,2
			Total ALN 84.173:	44,789		44,789		
	Total Sp	ecial Educal	Total Special Education Cluster (IDEA):	1,045,061	•	1,045,061		
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF	Impact Aid	84.041		1	062'69	69,390	•	<b>~</b>
Office of Career, Technical, and Adult Education, EDUCATION, DEPARTMENT OF (via WA OSP)	Career and Technical Education Basic Grants to States	84.048	0174931	44,173	1	44,173	•	1,2
Office of Career, Technical, and Adult Education, EDUCATION, DEPARTMENT OF (via WA OSPI)	Career and Technical Education Basic Grants to States	84.048	0178195	949	1	949	•	1,2
			Total ALN 84.048:	45,122	•	45,122	1	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF	Indian Education Grants to Local Educational Agencies	84.060		1	108,766	108,766	•	_
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, (via WA OSPI)	Rural Education	84.358	0461717	43,226	1	43,226	•	1,2

The accompanying notes are an integral part of this schedule.

Port Angeles School District No. 121 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022

					Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Supporting Effective Instruction State Grants (formerly Improving Teacher Quality State Grants)	84.367	0525431	82,096		82,096	ı	1,2
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	Student Support and Academic Enrichment Program	84.424	0431178	19,492	i	19,492	1	1,2
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	0712284 84.425U	12,901	ı	12,901	1	1,2
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	0120430 84.425D	3,168,931	ı	3,168,931	•	<b>~</b>
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	0137112 84.425U	22,894	1	22,894	•	~
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	0138201 84.425U	2,783,783	1	2,783,783	1	<b>~</b>
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	0459590 84.425W	2,700	1	2,700	•	1,2
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	0140040 84.425U	36,859	•	36,859	•	1,2
			Total ALN 84.425:	6,028,068		6,028,068	ı	
Medicaid Cluster								

The accompanying notes are an integral part of this schedule.

Port Angeles School District No. 121 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2022

					Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
CENTERS FOR MEDICARE AND MEDICAID SERVICES, HEALTH AND HUMAN SERVICES, DEPARTMENT OF	Medical Assistance Program	93.778		1	51,106	51,106	1	<b>←</b>
		Total	Total Medicaid Cluster:		51,106	51,106		
Corporation for National and Community Service, CORPORATION FOR NATIONAL AND COMMUNITY SERVICE	AmeriCorps State and National	94.006		•	130,187	130,187	1	6,1
		Total Federal	Total Federal Awards Expended: 10,532,569	10,532,569	551,621	11,084,190	•	

The accompanying notes are an integral part of this schedule.

# Port Angeles School District No. 121 Notes to the SEFA For the Year Ended August 31, 2022

#### NOTE 1 - BASIS OF ACCOUNTING

This schedule is prepared on the same basis of accounting as the Port Angeles School District's financial statement. Port Angeles School District uses the modified accrual basis of accounting. Expenditures represent only the federally funded portions of the program. District records should be consulted to determine amounts expended or matched from non-federal sources.

#### NOTE 2 - FEDERAL DE MINIMIS INDIRECT RATE

Port Angeles School District has not elected to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance. The Port Angeles School District used the federal restricted indirect rate of 4.37 percent.

#### NOTE 3 – PROGRAM COSTS/MATCHING CONTRIBUTIONS

The amounts shown as current year expenses represent only the federal grant portion of the program costs. Entire program costs, including Port Angeles School District's local matching share, may be more than shown. Such expenditures are recognized following, the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### **NOTE 4 – SCHOOLWIDE PROGRAMS**

Port Angeles School District operates a "schoolwide program" in five elementary buildings. Using federal funding, schoolwide programs are designed to upgrade an entire educational program within a school for all students, rather than limit services to certain targeted students. The following federal program amounts were expended by Port Angeles School District in its schoolwide program: Title I (84.010) \$1,549,669.

#### **NOTE 5 – NONCASH AWARDS**

The amount of commodities reported on the schedule is the value of commodities distributed by Port Angeles School District during the current year and priced as prescribed by USDA.



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Board of Directors - Mary Hebert

# CORRECTIVE ACTION PLAN FOR FINDINGS REPORTED UNDER **UNIFORM GUIDANCE**

# Port Angeles School District No. 121 September 1, 2020 through August 31, 2022

This schedule presents the corrective action planned by the District for findings reported in this report in accordance with Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).

Finding ref number:	Finding caption:
2022-001	The District overcharged indirect costs and fringe benefits to the
	Education Stabilization Fund Program.

# Name, address, and telephone of District contact person:

Kira Acker

905 West 9th Street

Port Angeles WA 98363

360-565-3755

# Corrective action the auditee plans to take in response to the finding:

The district has removed all 2022-2023 payroll expenses associated with fringe benefits charged against ESSER III. In addition, the unrestricted indirect percentage rate of 13.17% will be charged against the remaining ESSER III reimbursements.

Anticipated date to complete the corrective action: 6/1/2023

# ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

In fulfilling our mission to provide citizens with independent and transparent examinations of how state and local governments use public funds, we hold ourselves to those same standards by continually improving our audit quality and operational efficiency, and by developing highly engaged and committed employees.

As an agency, the State Auditor's Office has the independence necessary to objectively perform audits, attestation engagements and investigations. Our work is designed to comply with professional standards as well as to satisfy the requirements of federal, state and local laws. The Office also has an extensive quality control program and undergoes regular external peer review to ensure our work meets the highest possible standards of accuracy, objectivity and clarity.

Our audits look at financial information and compliance with federal, state and local laws for all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits and cybersecurity audits of state agencies and local governments, as well as state whistleblower, fraud and citizen hotline investigations.

The results of our work are available to everyone through the more than 2,000 reports we publish each year on our website, <a href="www.sao.wa.gov">www.sao.wa.gov</a>. Additionally, we share regular news and other information via an email subscription service and social media channels.

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