

# Financial Statements and Federal Single Audit Report

# City of Fife

For the period January 1, 2022 through December 31, 2022

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# Office of the Washington State Auditor Pat McCarthy

January 29, 2024

Council
City of Fife
Fife, Washington

# Report on Financial Statements and Federal Single Audit

Please find attached our report on the City of Fife's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the City's financial condition.

Sincerely,

Pat McCarthy, State Auditor

Tat Macky

Olympia, WA

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# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

# City of Fife January 1, 2022 through December 31, 2022

### SECTION I – SUMMARY OF AUDITOR'S RESULTS

The results of our audit of the City of Fife are summarized below in accordance with Title 2 *U.S.* Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).

#### **Financial Statements**

We issued an unmodified opinion on the fair presentation of the City's financial statements in accordance with its regulatory basis of accounting. Separately, we issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because the financial statements are prepared using a basis of accounting other than GAAP.

Internal Control over Financial Reporting:

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the City.

#### Federal Awards

Internal Control over Major Programs:

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the City's compliance with requirements applicable to its major federal program.

We reported no findings that are required to be disclosed in accordance with 2 CFR 200.516(a).

# **Identification of Major Federal Programs**

The following program was selected as a major program in our audit of compliance in accordance with the Uniform Guidance.

ALN Program or Cluster Title

20.205 Highway Planning and Construction Cluster – Highway Planning and

Construction

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by the Uniform Guidance, was \$750,000.

The City did not qualify as a low-risk auditee under the Uniform Guidance.

# SECTION II – FINANCIAL STATEMENT FINDINGS

None reported.

# SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None reported.

# INDEPENDENT AUDITOR'S REPORT

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

# City of Fife January 1, 2022 through December 31, 2022

Council
City of Fife
Fife, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the City of Fife, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's financial statements, and have issued our report thereon dated January 4, 2024.

We issued an unmodified opinion on the fair presentation of the City's financial statements in accordance with its regulatory basis of accounting. We issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because the financial statements are prepared by the City using accounting practices prescribed by state law and the State Auditor's *Budgeting, Accounting and Reporting System* (BARS) Manual described in Note 1, which is a basis of accounting other than GAAP. The effects on the financial statements of the variances between the basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

## REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this

report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy, State Auditor

Tat Macky

Olympia, WA

January 4, 2024

# INDEPENDENT AUDITOR'S REPORT

Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance

# City of Fife January 1, 2022 through December 31, 2022

Council
City of Fife
Fife, Washington

# REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

## Opinion on Each Major Federal Program

We have audited the compliance of the City of Fife, with the types of compliance requirements identified as subject to audit in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2022. The City's major federal programs are identified in the auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2022.

## Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination on the City's compliance with the compliance requirements referred to above.

## Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City's federal programs.

## Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgement made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

Performing an audit in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and
  design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the City's compliance with the compliance
  requirements referred to above and performing such other procedures as we considered
  necessary in the circumstances;
- Obtain an understanding of the City's internal control over compliance relevant to the audit
  in order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but
  not for the purpose of expressing an opinion on the effectiveness of the City's internal
  control over compliance. Accordingly, no such opinion is expressed; and
- We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### REPORT ON INTERNAL CONTROL OVER COMPLIANCE

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed. Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

# Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy, State Auditor

Tat Macky

Olympia, WA

January 4, 2024

# INDEPENDENT AUDITOR'S REPORT

Report on the Audit of the Financial Statements

# City of Fife January 1, 2022 through December 31, 2022

Council City of Fife Fife, Washington

#### REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

# **Unmodified and Adverse Opinions**

We have audited the financial statements of the City of Fife, as of and for the year ended December 31, 2022, and the related notes to the financial statements, as listed in the financial section of our report.

## Unmodified Opinion on the Regulatory Basis of Accounting (BARS Manual)

As described in Note 1, the City has prepared these financial statements to meet the financial reporting requirements of state law and accounting practices prescribed by the State Auditor's *Budgeting, Accounting and Reporting System* (BARS) Manual. Those accounting practices differ from accounting principles generally accepted in the United States of America (GAAP). The differences in these accounting practices are also described in Note 1.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the cash and investments of the City of Fife, and its changes in cash and investments, for the year ended December 31, 2022, on the basis of accounting described in Note 1.

#### Adverse Opinion on U.S. GAAP

The financial statements referred to above were not intended to, and in our opinion, they do not, present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the City of Fife, as of December 31, 2022, or the changes in financial position or cash flows thereof for the year then ended, because of the significance of the matter discussed below.

## Basis for Unmodified and Adverse Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and *Government Auditing Standards*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit unmodified and adverse opinions.

# Matter Giving Rise to Adverse Opinion on U.S. GAAP

Auditing standards issued by the American Institute of Certified Public Accountants (AICPA) require auditors to formally acknowledge when governments do not prepare their financial statements, intended for general use, in accordance with GAAP. As described in Note 1 of the financial statements, the financial statements are prepared by the City in accordance with state law using accounting practices prescribed by the BARS Manual, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of state law and the BARS Manual described in Note 1. This includes determining that the basis of accounting is acceptable for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements:
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion
  is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time; and
- We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Supplementary Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City's financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The Schedule of Liabilities is also presented for purposes of additional analysis, as required by the prescribed BARS Manual. These schedules are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and

certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

# OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated January 4, 2024 on our consideration of the City's internal control over financial reporting and on the tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Pat McCarthy, State Auditor

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Olympia, WA

January 4, 2024

# FINANCIAL SECTION

# City of Fife January 1, 2022 through December 31, 2022

# FINANCIAL STATEMENTS

Fund Resources and Uses Arising from Cash Transactions – 2022 Fiduciary Fund Resources and Uses Arising from Cash Transactions – 2022 Notes to Financial Statements – 2022

### SUPPLEMENTARY AND OTHER INFORMATION

Schedule of Liabilities – 2022 Schedule of Expenditures of Federal Awards – 2022 Notes to the Schedule of Expenditures of Federal Awards – 2022

		Total for All Funds (Memo Only)	001 General Fund	101 Street Operating Fund	103 Public Safety Fund
Beginning Cash a	nd Investments				
308	Beginning Cash and Investments	70,889,326	22,916,070	497,932	4,791,654
388 / 588	Net Adjustments	647,432	-	-	-
Revenues					
310	Taxes	21,231,965	18,770,856	-	-
320	Licenses and Permits	711,055	707,633	_	-
330	Intergovernmental Revenues	6,594,542	2,302,088	322,878	1,033,064
340	Charges for Goods and Services	17,825,847	1,385,004	340	-
350	Fines and Penalties	3,742,645	68,014	-	3,597,445
360	Miscellaneous Revenues	1,660,796	494,051	5,523	34,348
Total Revenues	s:	51,766,850	23,727,646	328,741	4,664,857
Expenditures					
510	General Government	5,141,798	4,837,763	-	184,380
520	Public Safety	9,407,348	7,916,882	-	1,447,006
530	Utilities	9,663,603	-	-	-
540	Transportation	1,571,154	174,945	890,936	55,396
550	Natural/Economic Environment	1,655,277	1,152,426	-	-
560	Social Services	479,719	334,440	-	-
570	Culture and Recreation	2,604,089	2,452,826	-	-
Total Expenditu	ıres:	30,522,988	16,869,282	890,936	1,686,782
Excess (Deficie	ency) Revenues over Expenditures:	21,243,862	6,858,364	(562,195)	2,978,075
Other Increases in	n Fund Resources				
391-393, 596	Debt Proceeds	-	-	-	-
397	Transfers-In	3,076,535	406	300,000	-
385	Special or Extraordinary Items	-	-	-	-
381, 382, 389, 395, 398	Other Resources	502,271	295,370	-	-
Total Other Inc	reases in Fund Resources:	3,578,806	295,776	300,000	-
Other Decreases	in Fund Resources				
594-595	Capital Expenditures	6,290,764	314,123	-	1,382,513
591-593, 599	Debt Service	3,003,470	-	-	-
597	Transfers-Out	3,076,535	1,370,895	-	-
585	Special or Extraordinary Items	-	-	-	-
581, 582, 589	Other Uses	286,943	185,808	<u> </u>	-
Total Other Dec	creases in Fund Resources:	12,657,712	1,870,826	-	1,382,513
Increase (Deci	rease) in Cash and Investments:	12,164,956	5,283,314	(262,195)	1,595,562
<b>Ending Cash and</b>	Investments				
50821	Nonspendable	-	-	-	-
50831	Restricted	15,506,393	31,324	-	-
50841	Committed	6,563,358	176,142	-	6,387,216
50851	Assigned	33,841,904	201,859	235,737	-
50891	Unassigned	27,790,059	27,790,059		
Total Ending C	Cash and Investments	83,701,714	28,199,384	235,737	6,387,216

		104 Stadium/Conve ntion Tax Fund	107 Criminal Justice Fund	109 Impact & Mitigation Fund	110 Drug Intervention Fund
Beginning Cash a	and Investments				
308	Beginning Cash and Investments	1,392,992	331,848	1,723,592	59,245
388 / 588	Net Adjustments	-	-	-	-
Revenues					
310	Taxes	854,017	267,831	_	_
320	Licenses and Permits	-	-	-	_
330	Intergovernmental Revenues	-	36,209	_	_
340	Charges for Goods and Services	-	-	18,500	_
350	Fines and Penalties	-	-	<u>-</u>	1,202
360	Miscellaneous Revenues	10,128	4,344	122,634	5,052
Total Revenue	s:	864,145	308,384	141,134	6,254
Expenditures		,	,	,	,
510	General Government	-	-	_	_
520	Public Safety	_	35,862	_	55
530	Utilities	_	-	_	_
540	Transportation	-	-	-	_
550	Natural/Economic Environment	475,532	_	_	_
560	Social Services	· -	-	_	_
570	Culture and Recreation	39,994	-	_	_
Total Expendit		515,526	35,862		55
	ency) Revenues over Expenditures:	348,619	272,522	141,134	6,199
,	n Fund Resources				
391-393, 596	Debt Proceeds	-	-	-	_
397	Transfers-In	-	-	-	30,000
385	Special or Extraordinary Items	-	-	-	_
381, 382, 389, 395, 398	Other Resources	-	20,241	-	-
Total Other Inc	reases in Fund Resources:	<del>-</del>	20,241	-	30,000
Other Decreases	in Fund Resources				
594-595	Capital Expenditures	47,864	-	-	-
591-593, 599	Debt Service	-	-	-	1,104
597	Transfers-Out	-	-	-	-
585	Special or Extraordinary Items	-	-	-	-
581, 582, 589	Other Uses	-	-	-	20,241
Total Other De	creases in Fund Resources:	47,864			21,345
Increase (Dec	rease) in Cash and Investments:	300,755	292,763	141,134	14,854
<b>Ending Cash and</b>	Investments				
50821	Nonspendable	-	-	-	-
50831	Restricted	1,693,747	624,611	1,864,726	74,099
50841	Committed	-	-	-	-
50851	Assigned	-	-	-	-
50891	Unassigned	-	-	-	-
Total Ending (	Cash and Investments	1,693,747	624,611	1,864,726	74,099

		111 Park Acquisition/Dev elop Fund	112 Affordable Housing Sales Tax	161 REET Fund	191 Transportation Benefit District
Beginning Cash a	and Investments				
308	Beginning Cash and Investments	673,331	117,357	2,547,146	216,470
388 / 588	Net Adjustments	-	-	-	-
Revenues					
310	Taxes	148,978	72,945	951,077	166,261
320	Licenses and Permits	-	-	-	-
330	Intergovernmental Revenues	-	-	50,401	-
340	Charges for Goods and Services	-	-	-	-
350	Fines and Penalties	-	-	-	-
360	Miscellaneous Revenues	42,744	-	18,913	2,028
Total Revenues	S:	191,722	72,945	1,020,391	168,289
Expenditures					
510	General Government	-	-	-	-
520	Public Safety	-	-	-	-
530	Utilities	-	-	-	-
540	Transportation	-	-	-	-
550	Natural/Economic Environment	-	-	-	-
560	Social Services	-	-	-	-
570	Culture and Recreation	111,269	-	-	-
Total Expenditu	ures:	111,269			-
Excess (Deficie	ency) Revenues over Expenditures:	80,453	72,945	1,020,391	168,289
Other Increases in	n Fund Resources				
391-393, 596	Debt Proceeds	-	-	-	-
397	Transfers-In	-	-	132	-
385	Special or Extraordinary Items	-	-	-	-
381, 382, 389, 395, 398	Other Resources	-	-	-	-
Total Other Inc	reases in Fund Resources:	-	-	132	-
Other Decreases	in Fund Resources				
594-595	Capital Expenditures	70,207	103,336	231,925	-
591-593, 599	Debt Service	-	-	-	-
597	Transfers-Out	-	-	121,777	-
585	Special or Extraordinary Items	-	-	-	-
581, 582, 589	Other Uses	-	-	-	-
Total Other De	creases in Fund Resources:	70,207	103,336	353,702	-
Increase (Deci	rease) in Cash and Investments:	10,246	(30,391)	666,821	168,289
<b>Ending Cash and</b>	Investments				
50821	Nonspendable	-	-	-	-
50831	Restricted	683,577	86,966	3,213,967	384,759
50841	Committed	-	-	-	-
50851	Assigned	-	-	-	-
50891	Unassigned	-	-	-	-
Total Ending (	Cash and Investments	683,577	86,966	3,213,967	384,759

		209 LID Guarantee Fund	215 2011 Ltd G.O. Bond Fund	216 CLID #1 2013	217 2014 Ltd GO Bond
Beginning Cash a	nd Investments				-
308	Beginning Cash and Investments	976,415	28,985	1,597,874	538
388 / 588	Net Adjustments	-	-	-	-
Revenues					
310	Taxes	-	_	_	_
320	Licenses and Permits	-	_	_	_
330	Intergovernmental Revenues	-	-	_	-
340	Charges for Goods and Services	-	_	_	_
350	Fines and Penalties	-	_	163	_
360	Miscellaneous Revenues	6,030	-	199,434	-
Total Revenues		6,030		199,597	
Expenditures		,		,	
510	General Government	-	-	-	-
520	Public Safety	-	_	-	-
530	Utilities	-	_	-	-
540	Transportation	-	_	_	_
550	Natural/Economic Environment	-	_	_	_
560	Social Services	-	_	_	_
570	Culture and Recreation	-	_	_	_
Total Expenditu	ıres:			_	
•	ency) Revenues over Expenditures:	6,030		199,597	
Other Increases in	r Fund Resources				
391-393, 596	Debt Proceeds	-	-	-	-
397	Transfers-In	-	347,933	-	-
385	Special or Extraordinary Items	-	-	-	-
381, 382, 389, 395, 398	Other Resources	-	-	-	-
Total Other Incr	reases in Fund Resources:	-	347,933	-	-
Other Decreases i	in Fund Resources				
594-595	Capital Expenditures	-	-	-	-
591-593, 599	Debt Service	-	347,824	139,785	-
597	Transfers-Out	-	-	-	538
585	Special or Extraordinary Items	-	-	-	-
581, 582, 589	Other Uses	-	-	-	-
Total Other Dec	creases in Fund Resources:	-	347,824	139,785	538
Increase (Decr	rease) in Cash and Investments:	6,030	109	59,812	(538)
<b>Ending Cash and</b>	Investments				
50821	Nonspendable	-	-	-	-
50831	Restricted	982,445	-	1,657,686	-
50841	Committed	-	-	-	-
50851	Assigned	-	29,094	-	-
50891	Unassigned	-	-	-	-
Total Ending C	ash and Investments	982,445	29,094	1,657,686	-

		218 GO 18 Debt Service	219 LID #14-1 2020	301 Street Construction Fund	303 Rec & Ped Capital Facilities
Beginning Cash a	and Investments				
308	Beginning Cash and Investments	68,193	207,738	635,358	164,219
388 / 588	Net Adjustments	-	-	-	-
Revenues					
310	Taxes	-	-	-	-
320	Licenses and Permits	-	-	-	-
330	Intergovernmental Revenues	-	-	2,826,902	-
340	Charges for Goods and Services	-	-	-	-
350	Fines and Penalties	-	-	-	-
360	Miscellaneous Revenues	1,842	185,851	126,534	827
Total Revenues	s:	1,842	185,851	2,953,436	827
Expenditures					
510	General Government	-	-	-	-
520	Public Safety	-	-	-	-
530	Utilities	-	-	-	-
540	Transportation	-	-	-	-
550	Natural/Economic Environment	-	-	-	-
560	Social Services	-	-	-	-
570	Culture and Recreation	-	-	-	-
Total Expenditu	ıres:	<del>-</del>			-
Excess (Deficie	ency) Revenues over Expenditures:	1,842	185,851	2,953,436	827
Other Increases in	n Fund Resources				
391-393, 596	Debt Proceeds	-	-	-	-
397	Transfers-In	814,739	-	-	-
385	Special or Extraordinary Items	-	-	-	-
381, 382, 389, 395, 398	Other Resources	-	-	-	-
Total Other Inc	reases in Fund Resources:	814,739	-	-	-
Other Decreases	in Fund Resources				
594-595	Capital Expenditures	-	-	2,177,749	50,000
591-593, 599	Debt Service	814,948	190,505	-	-
597	Transfers-Out	-	-	-	-
585	Special or Extraordinary Items	-	-	-	-
581, 582, 589	Other Uses	<u> </u>			
Total Other De	creases in Fund Resources:	814,948	190,505	2,177,749	50,000
Increase (Dec	rease) in Cash and Investments:	1,633	(4,654)	775,687	(49,173)
<b>Ending Cash and</b>	Investments				
50821	Nonspendable	-	-	-	-
50831	Restricted	-	-	-	-
50841	Committed	-	-	-	-
50851	Assigned	69,826	203,084	1,411,045	115,046
50891	Unassigned	<u> </u>			
Total Ending (	Cash and Investments	69,826	203,084	1,411,045	115,046

		305 Misc Capital Projects Fund	401 Water Utility Fund	402 Sewer Utility Fund	404 Storm Drainage Utility
Beginning Cash a	nd Investments			_	
308	Beginning Cash and Investments	2,478,602	7,874,326	16,383,453	2,841,962
388 / 588	Net Adjustments	647,432	-	-	-
Revenues					
310	Taxes	_	_	_	_
320	Licenses and Permits	_	1,440	1,982	_
330	Intergovernmental Revenues	_	, -	, -	23,000
340	Charges for Goods and Services	_	4,742,764	8,971,899	2,215,142
350	Fines and Penalties	_	22,294	37,498	16,029
360	Miscellaneous Revenues	13,157	83,304	268,403	22,090
Total Revenues	s:	13,157	4,849,802	9,279,782	2,276,261
Expenditures		,	-,,	-,,	_,,
510	General Government	-	_	-	-
520	Public Safety	_	_	_	_
530	Utilities	_	3,469,110	5,057,055	1,137,438
540	Transportation	_	, , , , <u>-</u>	, , , -	, , , -
550	Natural/Economic Environment	27,319	_	_	_
560	Social Services	145,279	_	-	_
570	Culture and Recreation	-	_	-	_
Total Expenditu		172,598	3,469,110	5,057,055	1,137,438
	ency) Revenues over Expenditures:	(159,441)	1,380,692	4,222,727	1,138,823
Other Increases in	•	( , ,	, ,	, ,	,,-
391-393, 596	Debt Proceeds	-	-	-	-
397	Transfers-In	-	-	783,325	800,000
385	Special or Extraordinary Items	-	-	-	<u>-</u>
381, 382, 389, 395, 398	Other Resources	-	8,050	69,894	-
Total Other Inci	reases in Fund Resources:		8,050	853,219	800,000
Other Decreases i	in Fund Resources				
594-595	Capital Expenditures	1,058,486	299,732	257,714	36,450
591-593, 599	Debt Service	1,636	-	1,498,856	8,812
597	Transfers-Out	-	401,096	800,000	382,229
585	Special or Extraordinary Items	-	-	-	-
581, 582, 589	Other Uses	30,008	11,000	39,886	-
Total Other Dec	creases in Fund Resources:	1,090,130	711,828	2,596,456	427,491
Increase (Decr	rease) in Cash and Investments:	(1,249,571)	676,914	2,479,490	1,511,332
Ending Cash and	Investments				
50821	Nonspendable	-	-	-	-
50831	Restricted	-	-	3,356,922	851,564
50841	Committed	-	-	-	-
50851	Assigned	1,876,463	8,551,240	15,506,021	3,501,730
50891	Unassigned	-	-	-	· -
Total Ending C	Cash and Investments	1,876,463	8,551,240	18,862,943	4,353,294

		504 Fleet Fund	513 Self Ins Employee Benefit	566 IT Capital	567 IT Replacement Non PD
Beginning Cash	and Investments				
308	Beginning Cash and Investments	1,654,996	476,616	169,280	55,190
388 / 588	Net Adjustments	-	-	-	-
Revenues					
310	Taxes	_	_	_	_
320	Licenses and Permits	_	_	_	_
330	Intergovernmental Revenues	_	-	-	_
340	Charges for Goods and Services	176,121	200,073	26,004	30,000
350	Fines and Penalties	· <u>-</u>	· -	-	· <u>-</u>
360	Miscellaneous Revenues	8,520	3,313	1,051	399
Total Revenue	es:	184,641	203,386	27,055	30,399
Expenditures		,	,	,	,
510	General Government	700	106,256	-	12,699
520	Public Safety	-	-	-	-
530	Utilities	-	-	-	-
540	Transportation	449,877	-	-	_
550	Natural/Economic Environment	-	-	-	-
560	Social Services	-	-	-	-
570	Culture and Recreation	-	-	-	-
Total Expendit	ures:	450,577	106,256		12,699
Excess (Defici	ency) Revenues over Expenditures:	(265,936)	97,130	27,055	17,700
Other Increases i	n Fund Resources				
391-393, 596	Debt Proceeds	-	-	-	-
397	Transfers-In	-	-	-	-
385	Special or Extraordinary Items	-	-	-	-
381, 382, 389, 395, 398	Other Resources	108,716	-	-	-
Total Other Inc	creases in Fund Resources:	108,716	<del>-</del>	-	-
Other Decreases	in Fund Resources				
594-595	Capital Expenditures	235,950	-	24,715	-
591-593, 599	Debt Service	-	-	-	-
597	Transfers-Out	-	-	-	-
585	Special or Extraordinary Items	-	-	-	-
581, 582, 589	Other Uses				
Total Other De	creases in Fund Resources:	235,950	-	24,715	-
Increase (Dec	rease) in Cash and Investments:	(393,170)	97,130	2,340	17,700
Ending Cash and	Investments				
50821	Nonspendable	-	-	-	-
50831	Restricted	-	-	-	-
50841	Committed	-	-	-	-
50851	Assigned	1,261,826	573,746	171,620	72,890
50891	Unassigned	<u> </u>			
Total Ending	Cash and Investments	1,261,826	573,746	171,620	72,890

		568 IT PC Replacement PD
Beginning Cash a	nd Investments	
308	Beginning Cash and Investments	7,944
388 / 588	Net Adjustments	-
Revenues		
310	Taxes	-
320	Licenses and Permits	-
330	Intergovernmental Revenues	-
340	Charges for Goods and Services	60,000
350	Fines and Penalties	, -
360	Miscellaneous Revenues	276
Total Revenues	s:	60,276
Expenditures		,
510	General Government	-
520	Public Safety	7,543
530	Utilities	-
540	Transportation	-
550	Natural/Economic Environment	-
560	Social Services	-
570	Culture and Recreation	-
Total Expenditu	ires:	7,543
Excess (Deficie	ncy) Revenues over Expenditures:	52,733
Other Increases in	Fund Resources	
391-393, 596	Debt Proceeds	-
397	Transfers-In	-
385	Special or Extraordinary Items	-
381, 382, 389, 395, 398	Other Resources	-
Total Other Incr	eases in Fund Resources:	
Other Decreases i	n Fund Resources	
594-595	Capital Expenditures	-
591-593, 599	Debt Service	-
597	Transfers-Out	-
585	Special or Extraordinary Items	-
581, 582, 589	Other Uses	-
Total Other Dec	creases in Fund Resources:	
Increase (Decr	ease) in Cash and Investments:	52,733
<b>Ending Cash and</b>	Investments	
50821	Nonspendable	-
50831	Restricted	-
50841	Committed	-
50851	Assigned	60,677
50891	Unassigned	-
Total Ending C	ash and Investments	60,677

		Total for All Funds (Memo Only)	Custodial
308	Beginning Cash and Investments	27,155	27,155
388 & 588	Net Adjustments	-	-
310-390	Additions	3,982,756	3,982,756
510-590	Deductions	3,955,233	3,955,233
	Net Increase (Decrease) in Cash and Investments:	27,523	27,523
508	Ending Cash and Investments	54,678	54,678

#### City of Fife

# Notes to the Financial Statements For the year ended December 31, 2022

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Fife was incorporated on February 11, 1957 and operates under the laws of the state of Washington applicable to a non-charter code city operating under the Council-Manager form of government as set forth in Chapter 35A.13 RCW. The City is a general purpose local government and provides police, municipal court, planning and community development, parks and recreation, street maintenance, water, sewer and storm drainage services, among its major services. Fife and emergency medical services are provided by a separate fire district through a contract with the City of Tacoma.

The City reports financial activity in accordance with the *Cash Basis Budgeting, Accounting and Reporting System* (BARS) Manual prescribed by the State Auditor's Office under the authority of Washington State law, Chapter 43.09 RCW. This manual prescribes a financial reporting framework that differs from generally accepted accounting principles (GAAP) in the following manner:

- Financial transactions are recognized on a cash basis of accounting as described below.
- Component units are required to be disclosed, but are not included in the financial statements.
- Government-wide statements, as defined in GAAP, are not presented.
- All funds are presented, rather than a focus on major funds.
- The *Schedule of Liabilities* is required to be presented with the financial statements as supplementary information.
- Supplementary information required by GAAP is not presented.
- Ending balances for proprietary and fiduciary funds are presented using the classifications that are different from the ending net position classifications in GAAP.

#### A. Fund Accounting

Financial transactions of the government are reported in individual funds. Each fund uses a separate set of self-balancing accounts that comprises its cash and investments, revenues and expenditures. The government's resources are allocated to and accounted for in individual funds depending on their intended purpose. Each fund is reported as a separate column in the financial statements, except for fiduciary funds, which are presented by fund types. The total column is presented as "memo only" because any interfund activities are not eliminated. The following fund types are used:

#### **GOVERNMENTAL FUND TYPES:**

#### **General Fund**

This fund is the primary operating fund of the government. It accounts for all financial resources except those required or elected to be accounted for in another fund.

#### Special Revenue Funds

These funds account for specific revenue sources that are restricted or committed to expenditures for specified purposes of the government.

#### **Debt Service Funds**

These funds account for the financial resources that are restricted, committed, or assigned to expenditures for principal, interest and related costs on general long-term debt.

#### **Capital Projects Funds**

These funds account for financial resources which are restricted, committed, or assigned for the acquisition or construction of capital facilities or other capital assets.

#### PROPRIETARY FUND TYPES:

#### Enterprise Funds

These funds account for operations that provide goods or services to the general public and are supported primarily through user charges.

#### **Internal Service Funds**

These funds account for operations that provide goods or services to other departments or funds of the government on a cost reimbursement basis.

#### FIDUCIARY FUND TYPES:

Fiduciary funds account for assets held by the government in a trustee capacity or as an agent on behalf of others.

#### **Custodial Funds**

These funds are used to account assets that the government holds on behalf of others in a custodial capacity.

#### B. Basis of Accounting and Measurement Focus

Financial statements are prepared using the cash basis of accounting and measurement focus. Revenues are recognized when cash is received and expenditures are recognized when paid.

In accordance with state law the City also recognizes expenditures paid during twenty days after the close of the fiscal year for claims incurred during the previous period.

#### C. <u>Cash and Investments</u>

See Note 3, Deposits and Investments.

#### D. Capital Assets

Capital assets are assets with an initial individual cost of more than \$10,000 and an estimated useful life in excess of three years. Capital assets and inventory are recorded as capital expenditures when purchased.

#### E. Compensated Absences

Vacation leave may be accumulated up to 30 days, except for exempt employees who may accumulate above that maximum but must reduce the balance to 30 days by the next January 1. Upon separation from City service, employees will be paid up to a maximum of 30 days, except exempt employees who may be paid for up to 60 days.

Sick leave may be accumulated up to 1,600 hours. The Police Guild Commissioned and Non-Commissioned may accumulate up to 800 hours. Upon separation or retirement employees receive payment for unused sick leave. Payments are recognized as expenditures when paid.

#### F. Long-Term Debt

See Note 7, Long-term Debt.

#### G. Restricted and Committed Portion of Ending Cash and Investments

Beginning and Ending Cash and Investments are reported as restricted or committed when it is subject to restrictions on use imposed by external parties or due to internal commitments established by ordinance or resolution of the City Council. When expenditures that meet restrictions are incurred, the City intends to use the most restricted resources first.

Restrictions and commitments of Ending Cash and Investments consist of:

Fund	Amount	Reason
Public Safety Fund (103)	\$ 6,387,216	Red light photo citations committed by governing body through ordinance for the purpose of paying for the costs of the automated traffic enforcement program
Lodging Tax Fund (104)	\$ 1,693,747	Lodging excise tax restricted for tourism promotion
Criminal Justice Fund (107)	\$ 624,611	Criminal justice sales and use tax restricted for criminal justice purposes
Impact & Mitigation Fund (109)	\$ 1,864,727	Growth Management Act (GMA) impact fees restricted for public streets and roads
Drug Intervention Fund (110)	\$ 74,099	Forfeited drug property restricted for the expansion and improvement of controlled substances related law enforcement activity
Park Acquisition/Develop Fund (111)	\$ 683,577	Growth Management Act (GMA) impact fees and zoo, aquarium and wildlife facilities sales and use tax restricted for publicly owned parks, open space, and recreation facilities
Affordable Housing Sales Tax (112)	\$ 86,966	Affordable housing sales tax credit restricted for affordable and supportive housing

REET Fund (161)	\$ 3,213,967	Real estate excise tax restricted for preparing and implementing growth management program
Transportation Benefit District (191)	\$ 384,759	Transportation Benefit District (TBD) annual vehicle fee restricted for transportation improvements within the district
LID Guarantee Fund (209)	\$ 982,445	LID bond guarantee restricted for guaranteeing the payment of bonds
CLID #1 2013 (216)	\$ 1,657,686	Special assessments collected in the local improvement district restricted for repayment of outstanding bonds
Sewer Utility Fund (402)	\$ 3,356,922	Unspent bond proceeds restricted for capital costs of sewer utility projects. Bond reserve restricted for guaranteeing the payment of bonds
Storm Drainage Utility (404)	\$ 851,564	Unspent bond proceeds restricted for capital costs of storm drainage utility projects
Non-Rev/Non-Exp (635)	\$ 4,274	Sales and use tax, leasehold tax, state building fee, seized property, forfeited property state portion, and court mandated fees held in custodian capacity for individuals or other governments
Municipal Court (637)	\$ 50,404	Municipal court receipts and disbursements
General Fund (001)	\$ 207,466	CD deposits and performance bonds committed by governing body through ordinance to ensure the completion of the landscaping in accordance with the approved

# NOTE 2 – BUDGET COMPLIANCE

The City adopts biennial appropriated budgets for all funds. These budgets are appropriated at the fund level. The budget constitutes the legal authority for expenditures at that level. Biennial appropriations for these funds lapse at the fiscal year end.

Biennial appropriated budgets are adopted on the same basis of accounting as used for financial reporting.

The appropriated and actual expenditures for the legally adopted budgets were as follow:

Fund	Fund Name	2021/2022 Revised Budget	2021/2022 Actual Expenditures	Variance
001	General Fund	\$ 46,535,193	\$ 40,680,183	\$ 5,855,009
002	Deposit Fund	-	304,953	(304,953)
101	City Street Fund	1,711,145	1,737,591	(26,446)
103	Public Safety - Photo Red Light	6,954,883	4,585,124	2,369,759
132	Public Safety - School Speed Zone	320,000	250,418	69,582
104	Lodging Tax Fund	2,230,793	1,038,780	1,192,013
107	Criminal Justice Fund	706,444	299,553	406,891
108	D.A.R.E Fund	-	6,066	(6,066)
109	Impact & Mitigation Fund	-	-	-
110	Drug Intervention Fund	54,610	44,920	9,690
111	Park Acquisition/Development	1,659,692	443,842	1,215,850
112	Misc. Grants Fund	265,000	103,336	161,664
161	REET 1 Fund	979,822	448,130	531,692
162	REET 2 Fund	490,000	462,196	27,804
181	Aquatic Services Fund	2,112,540	1,405,124	707,416
191	Fife Transportation Benefit District	2,000	-	2,000
215	2011 LTD GO Bond	697,700	697,700	-
216	2013 CLID #1	279,568	281,372	(1,804)
217	2014 LTD GO Bond	636,525	637,063	(538)
218	2017 LTD GO Bond	1,219,896	1,219,895	1
219	2020 LID #14-1	376,060	376,060	-
301	Street Construction Fund	13,150,000	9,793,216	3,356,784
303	Rec/Ped Capital Facilities Fund	65,000	50,000	15,000
305	Misc. Capital Projects Fund	8,687,297	6,006,962	2,680,335
401	Water Utility - Operating	10,050,635	8,159,327	1,891,308
436	Water Utility - Const	4,012,000	2,597,319	1,414,681
402	Sewer Utility - Operating	14,101,822	12,678,387	1,423,435
405	Parity Rev Bond	2,999,763	2,999,909	(146)
426	Sewer Utility - Const	4,417,842	1,400,492	3,017,350
404	Storm Drainage Utility - Operating	4,473,528	4,406,997	66,531
446	Storm Drainage Utility - Const	2,400,000	1,349,343	1,050,657
504	Fleet Fund	1,328,233	1,235,442	92,791
513	Self-Ins Medical Claims Fund	400,000	219,687	180,313
566	IT Copier/Server Replacement	75,000	24,715	50,285
567	IT PC Replacement Non-PD	20,750	19,917	833
568	IT PC Replacement PD	95,000	50,091	44,909
635	Non-Rev/Non-Exp 635	-	637,504	(637,504)
	Total All Funds	\$ 133,508,741	\$ 106,651,614	\$ 26,857,127

Budgeted amounts are authorized to be transferred between departments within any fund/object classes within departments; however, any revisions that alter the total expenditures of a fund, or that affect the number of authorized employee positions, salary ranges, hours, or other conditions of employment must be approved by the City's legislative body.

#### **NOTE 3 – DEPOSITS AND INVESTMENTS**

Investments are reported at original cost. Deposits and investments by type at December 31, 2022 are as follows:

Type of Deposit or Investment	De	City's Own eposits and vestments	the Cit for go individ	tments held by y as a custodian other local vernments, duals or private ganizations	Total
Bank Deposits	\$	49,412,451	\$	54,678	\$ 49,467,129
Local Government Investment Pool (LGIP)	\$	26,657,412	\$	-	\$ 26,657,412
U.S. Government Securities	\$	7,631,852	\$	-	\$ 7,631,852
Total Investments	\$	83,701,715	\$	54,678	\$ 83,756,393

It is the City's policy to invest all temporary cash surpluses. The interest on these investments is prorated to the various funds.

#### Investments in the State Local Government Investment Pool (LGIP)

The City is a voluntary participant in the Local Government Investment Pool, an external investment pool operated by the Washington State Treasurer. The pool is not rated and not registered with the SEC. Rather, oversight is provided by the State Finance Committee in accordance with Chapter 43.250 RCW. Investments in the LGIP are reported at amortized cost, which is the same as the value of the pool per share. The LGIP does not impose any restrictions on participant withdrawals.

The Office of the State Treasurer prepares a stand-alone financial report for the pool. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, online at <a href="https://www.tre.wa.gov">www.tre.wa.gov</a>.

#### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that, in event of a failure of a depository financial institution, the City would not be able to recover deposits or would not be able to recover collateral securities that are in possession of an outside party. The City's deposits are covered by federal depository insurance

(FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

All investments are insured, registered or held by the City or its agent in the government's name.

#### Derivatives

The City does not invest in derivatives or similar transactions.

#### NOTE 4 – LEASES (LESSEES)

During the year ended 2022, the City adopted guidance for the presentation and disclosure of leases, as required by the BARS manual. This requirement resulted in the addition of a lease liability reported on the Schedule of Liabilities.

The City leases two postage meters from Quadient Leasing USA Inc. for \$234 per month under 4-year and 5-year lease agreements. The City also leases postage meter from Pitney Bowes for \$158 per month under 5-year lease agreement.

The total amount paid for leases in 2022 was \$3,847. As of December 31, 2022, the future lease payments are as follows:

Year ended December 31	Total
2023	\$ 4,969
2024	3,766
2025	1,874
2026	1,874

#### **NOTE 5 - PROPERTY TAX**

The county treasurer acts as an agent to collect property tax levied in the county for all taxing authorities. Collections are distributed after the end of each month.

Property tax revenues are recognized when cash is received by city. Delinquent taxes are considered fully collectible because a lien affixes to the property after tax is levied.

The City's regular levy for the year 2022 was \$1.10 per \$1,000 on an assessed valuation of \$3,196,778,714 for a total regular levy of \$3,529,703. The City does not impose any excess levies for any purpose.

#### **NOTE 6 - INTERFUND LOANS**

The following table displays interfund loan activity during 2022:

Borrowing Fund	Lending Fund	alance 1/2022	Nev	v Loans	Rep	ayments	Salance 2/31/22
Drug Intervention	Criminal Justice	\$ 228,312	\$	=	\$	20,241	\$ 208,071
Misc. Capital Projects	Sewer Utility	\$ 338,477	\$	-	\$	30,008	\$ 308,470
Total Interfund Loans		\$ 566,789	\$	-	\$	50,249	\$ 516,540

#### NOTE 7 – LONG-TERM DEBT

The accompanying Schedule of Liabilities (09) provides more details of the outstanding debt and liabilities of the City and summarizes the City's debt transactions for the year ended December 31, 2022.

The debt service requirements for general obligation bonds, revenue bonds, loans, and special assessments are as follows:

General Obl	igati	ion Bonds			Ass	sessment	Deb	t			
		Principal	Interest	Total				Principal	Interest		Total
2023	\$	720,000	\$ 441,568	\$ 1,161,568	20	23	\$	133,000	\$ 193,166	\$	326,166
2024		745,000	416,338	1,161,338	20	24		133,000	189,043		322,043
2025		775,000	389,800	1,164,800	20	25		133,000	184,920		317,920
2026		800,000	362,425	1,162,425	20	26		133,000	180,797		313,797
2027		825,000	335,750	1,160,750	20	27		133,000	176,674		309,674
2028-2032		4,785,000	1,017,500	5,802,500	20	28-2032		3,388,499	542,144		3,930,643
2033-2037		1,105,000	55,250	1,160,250	20	33-2037		396,000	24,552		420,552
2038-2042		-	-	<u>-</u>	20:	38-2042		-	-		
	\$	9,755,000	\$ 3,018,631	\$ 12,773,631			\$	4,449,499	\$ 1,491,296	\$	5,940,795
Revenue Bo	nds	and Loans			To	tal Debt					
Revenue Bo		and Loans Principal	Interest	Total	То	tal Debt		Principal	Interest		Total
Revenue Bo			\$ <b>Interest</b> 553,700	\$ 	<b>To</b> :		\$	<b>Principal</b> 1,808,969	Interest 1,188,434	\$	<b>Total</b> 2,997,403
		Principal	\$	\$ 		23		•		\$	
2023		Principal 955,969	\$ 553,700	\$ 1,509,669	20:	23 24		1,808,969	1,188,434	\$	2,997,403
2023 2024		Principal 955,969 996,113	\$ 553,700 509,555	\$ 1,509,669 1,505,668	20: 20:	23 24 25		1,808,969 1,874,113	1,188,434 1,114,936	\$	2,997,403 2,989,049
2023 2024 2025		Principal 955,969 996,113 1,041,262	\$ 553,700 509,555 466,263	\$ 1,509,669 1,505,668 1,507,525	20: 20: 20:	23 24 25 26		1,808,969 1,874,113 1,949,262	1,188,434 1,114,936 1,040,983	\$	2,997,403 2,989,049 2,990,245
2023 2024 2025 2026		Principal 955,969 996,113 1,041,262 1,086,414	\$ 553,700 509,555 466,263 421,354	\$ 1,509,669 1,505,668 1,507,525 1,507,768	20. 20. 20. 20. 20.	23 24 25 26		1,808,969 1,874,113 1,949,262 2,019,414	1,188,434 1,114,936 1,040,983 964,576	•	2,997,403 2,989,049 2,990,245 2,983,990
2023 2024 2025 2026 2027		Principal 955,969 996,113 1,041,262 1,086,414 1,131,569	\$ 553,700 509,555 466,263 421,354 374,249	\$ 1,509,669 1,505,668 1,507,525 1,507,768 1,505,818	20: 20: 20: 20: 20: 20:	23 24 25 26 27		1,808,969 1,874,113 1,949,262 2,019,414 2,089,569	1,188,434 1,114,936 1,040,983 964,576 886,673	•	2,997,403 2,989,049 2,990,245 2,983,990 2,976,242
2023 2024 2025 2026 2027 2028-2032		Principal 955,969 996,113 1,041,262 1,086,414 1,131,569 6,405,316	\$ 553,700 509,555 466,263 421,354 374,249 1,138,852	\$ 1,509,669 1,505,668 1,507,525 1,507,768 1,505,818 7,544,168	20: 20: 20: 20: 20: 20: 20:	23 24 25 26 27 28-2032		1,808,969 1,874,113 1,949,262 2,019,414 2,089,569 14,578,815	1,188,434 1,114,936 1,040,983 964,576 886,673 2,698,496	•	2,997,403 2,989,049 2,990,245 2,983,990 2,976,242 17,277,311

#### **NOTE 8 – PENSION PLANS**

## A. <u>State Sponsored Pension Plans</u>

Substantially all City full-time and qualifying part-time employees participate in the following statewide retirement systems administered by the Washington State Department of Retirement Systems (DRS), under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans.

The City participates in the following plans:

PERS1
PERS 2/3
Public Safety ERS 2
LEOFF 1
LEOFF 2

The State Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems, a department within the primary government of the State of Washington, issues a publicly available Annual Comprehensive Financial Report (ACFR) that includes financial statements and required supplementary information for each plan.

The DRS ACFR may be downloaded from the DRS website at www.drs.wa.gov.

At June 30, 2022, the City's proportionate share of the collective net pension liabilities, as reported on the Schedule 09, was as follows:

Plan		Employer Contributions	Allocation %	Lia	bility (Asset)
PERS 1	\$	7,660	0.001250%	\$	34,805
PERS 1 UAAL		275,699	0.044985%		1,252,547
Total Net Pension Liability (Schedule	e <b>0</b> 9)			\$	1,287,352
			•		
PERS 2/3	\$	454,655	0.056593%	\$	(2,098,910)
PSERS 2		16,837	0.038057%		(27,211)
LEOFF 1		-	0.009002%		(258,233)
LEOFF 2		204,155	0.098611%		(2,679,949)
<b>Total Net Pension Assets</b>				\$	(5,064,303)

Only the net pension liabilities are reported on the Schedule 09.

#### LEOFF Plan 1

The City also participates in LEOFF Plan 1. The LEOFF Plan 1 is fully funded and no further employer contributions have been required since June 2000. If the plan becomes underfunded, funding of the remaining liability will require new legislation. Starting on July 1, 2000, employers and employees contribute zero percent.

#### LEOFF Plan 2

The City also participates in the LEOFF Plan 2. The Legislature, by means of a special funding arrangement, appropriates money from the state general fund to supplement the current service liability and fund the prior service costs of Plan 2 in accordance with the recommendations of the

Pension Funding Council and the LEOFF Plan 2 Retirement Board. This special funding situation is not mandated by the state constitution and could be changed by statute.

#### B. Deferred Compensation

The City offers its employees two deferred compensation plans, created in accordance with the Internal Revenue Code Section 457(b). These plans are defined contribution plans.

The International City Management Association Retirement Corporation (ICMA-RC) and Mass Mutual plans are available to all eligible employees. These plans allow participants to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or in the event of an unforeseeable emergency.

The City matches employee contributions to these plans up to certain monthly limits for Police Officer's Guild members. The City also contributes 3% of base salary to these plans for City Manager and Deputy City Manager. In 2022, the City's contributions totaled \$53,148, and employee contributions totaled \$342,624.

### NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS

The LEOFF I Retiree Medical Plan is a closed, single-employer, defined-benefit OPEB plan administered by the City as required by RCW 41.26.150(1). The plan pays for 100% of eligible retirees' healthcare costs on a pay-as-you-go basis. As of December 31, 2022, the City had five members, all retirees. As of December 31, 2022, the City's total OPEB liability was \$2,432,235, as calculated using the alternative measurement method (as reported on the Schedule 09). For the year ended December 31, 2022, the City paid \$88,052 in benefits.

#### **NOTE 10 – RISK MANAGEMENT**

#### A. Liability Insurance

The City of Fife is a member of the Washington Cities Insurance Authority (WCIA). Utilizing Chapter 48.62 RCW (self-insurance regulation) and Chapter 39.34 RCW (Interlocal Cooperation Act), nine cities originally formed WCIA on January 1, 1981. WCIA was created for the purpose of providing a pooling mechanism for jointly purchasing insurance, jointly self-insuring, and / or jointly contracting for risk management services. WCIA has a total of 166 members.

New members initially contract for a three-year term, and thereafter automatically renew on an annual basis. A one-year withdrawal notice is required before membership can be terminated. Termination does not relieve a former member from its unresolved loss history incurred during membership.

Liability coverage is written on an occurrence basis, without deductibles. Coverage includes general, automobile, police, errors or omissions, stop gap, employment practices, prior wrongful acts, and employee benefits liability. Limits are \$4 million per occurrence in the self-insured layer, and \$16 million in limits above the self-insured layer is provided by reinsurance. Total limits are \$20 million per occurrence subject to aggregates and sublimits. The Board of Directors determines the limits and terms of coverage annually.

All Members are provided a separate cyber risk policy and premises pollution liability coverage group purchased by WCIA. The cyber risk policy provides coverage and separate limits for security & privacy, event management, and cyber extortion, with limits up to \$1 million and subject to member deductibles, sublimits, and a \$5 million pool aggregate. Premises pollution liability provides Members with a \$2 million incident limit and \$10 million pool aggregate subject to a \$100,000 per incident Member deductible.

Insurance for property, automobile physical damage, fidelity, inland marine, and equipment breakdown coverage are purchased on a group basis. Various deductibles apply by type of coverage. Property coverage is self-funded from the members' deductible to \$750,000, for all perils other than flood and earthquake, and insured above that to \$400 million per occurrence subject to aggregates and sublimits. Automobile physical damage coverage is self-funded from the members' deductible to \$250,000 and insured above that to \$100 million per occurrence subject to aggregates and sublimits.

In-house services include risk management consultation, loss control field services, and claims and litigation administration. WCIA contracts for certain claims investigations, consultants for personnel and land use issues, insurance brokerage, actuarial, and lobbyist services.

WCIA is fully funded by its members, who make annual assessments on a prospectively rated basis, as determined by an outside, independent actuary. The assessment covers loss, loss adjustment, reinsurance and other administrative expenses. As outlined in the interlocal, WCIA retains the right to additionally assess the membership for any funding shortfall.

An investment committee, using investment brokers, produces additional revenue by investment of WCIA's assets in financial instruments which comply with all State guidelines.

A Board of Directors governs WCIA, which is comprised of one designated representative from each member. The Board elects an Executive Committee and appoints a Treasurer to provide general policy direction for the organization. The WCIA Executive Director reports to the Executive Committee and is responsible for conducting the day to day operations of WCIA.

#### B. Health & Welfare

The City of Fife is a member of the Association of Washington Cities Employee Benefit Trust Health Care Program (AWC Trust HCP). Chapter 48.62 RCW provides that two or more local government entities may, by Interlocal agreement under Chapter 39.34 RCW, form together or join a pool or organization for the joint purchasing of insurance, and/or joint self-insurance, to the same extent that they may individually purchase insurance, or self-insure.

An agreement to form a pooling arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. The AWC Trust HCP was formed on January 1, 2014 when participating cities, towns, and non-city entities of the AWC Employee Benefit Trust in the State of Washington joined together by signing an Interlocal Governmental Agreement to jointly self-insure certain health benefit plans and programs for participating employees, their covered dependents and other beneficiaries through a designated account within the Trust.

As of December 31, 2022, 262 cities/towns/non-city entities participate and have enrollment in the AWC Trust HCP.

The AWC Trust HCP allows members to establish a program of joint insurance and provides health and welfare services to all participating members.

In April 2020, the Board of Trustees adopted a large employer policy, requiring newly enrolling groups with 600 or more employees to submit medical claims experience data in order to receive a quote for medical coverage. Outside of this, the AWC Trust HCP pools claims without regard to individual member experience. The pool is actuarially rated each year with the assumption of projected claims run-out for all current members.

The AWC Trust HCP includes medical, dental and vision insurance through the following carriers: Kaiser Foundation Health Plan of Washington, Kaiser Foundation Health Plan of Washington Options, Inc., Regence BlueShield, Asuris Northwest Health, Delta Dental of Washington, Willamette Dental Group, and Vision Service Plan. Eligible members are cities and towns within the state of Washington. Non-City Entities (public agency, public corporation, intergovernmental agency, or political subdivision within the state of Washington) are eligible to apply for coverage into the AWC Trust HCP, submitting application to the Board of Trustees for review as required in the Trust Agreement.

Participating employers pay monthly premiums to the AWC Trust HCP. The AWC Trust HCP is responsible for payment of all covered claims. In 2022, the AWC Trust HCP purchased medical stop loss insurance for Regence/Asuris and Kaiser plans at an individual Stop Loss (ISL) of \$1.5 million through Commencement Bay Risk Management, and Kaiser ISL at \$1 million with Companion Life through United States Fire Insurance Company. The aggregate policy is for 200% of expected medical claims.

Participating employers contract to remain in the AWC Trust HCP for a minimum of three years. Participating employers with over 250 employees must provide written notice of termination of all coverage a minimum of 12 months in advance of the termination date, and participating employers with under 250 employees must provide written notice of termination of all coverage a minimum of 6 months in advance of termination date. When all coverage is being terminated, termination will only occur on December 31. Participating employers terminating a group or line of coverage must notify the AWC Trust HCP a minimum of 60 days prior to termination. A participating employer's termination will not obligate that member to past debts, or further contributions to the AWC Trust HCP. Similarly, the terminating member forfeits all rights and interest to the AWC Trust HCP account.

The operations of the Health Care Program are managed by the Board of Trustees or its delegates. The Board of Trustees is comprised of four regionally elected officials from Trust member cities or towns, the Employee Benefit Advisory Committee Chair and Vice Chair, and two appointed individuals from the AWC Board of Directors, who are from Trust member cities or towns. The Trustees or its appointed delegates review and analyze Health Care Program related matters and make operational decisions regarding premium contributions, reserves, plan options and benefits in compliance with Chapter 48.62 RCW. The Board of Trustees has decision authority consistent with the Trust Agreement, Health Care Program policies, Chapter 48.62 RCW and Chapter 200-110-WAC.

The accounting records of the AWC Trust HCP are maintained in accordance with methods prescribed by the State Auditor's office under the authority of Chapter 43.09 RCW. The AWC Trust HCP also follows applicable accounting standards established by the Governmental Accounting Standards Board ("GASB"). In 2018, the retiree medical plan subsidy was eliminated, and is noted as such in the

report for the fiscal year ending December 31, 2018. Year-end financial reporting is done on an accrual basis and submitted to the Office of the State Auditor as required by Chapter 200-110 WAC. The audit report for the AWC Trust HCP is available from the Washington State Auditor's office.

### **NOTE 11 - OTHER DISCLOSURES**

# a) Cash Balances

The City's Municipal Court holds a separate bank account for judicial transactions. This account is included in the reported cash balances. As of December 31, 2022, the balance of this account was \$50,404.

# City of Fife Schedule of Liabilities For the Year Ended December 31, 2022

ID. No.	Description	Due Date	Beginning Balance	Additions	Reductions	Ending Balance
General	Obligation Debt/Liabilities		_			
251.11	2011 Ltd GO & Rfnd	12/1/2026	1,560,000	-	290,000	1,270,000
251.11	2018 Ltd GO A	12/1/2033	7,380,000	-	-	7,380,000
251.11	2018 Ltd GO B	12/1/2025	1,515,000	-	410,000	1,105,000
263.56	Postage meter - Court	12/31/2024	5,677	-	946	4,731
263.56	Postage meter - CH	12/31/2026	-	9,368	1,874	7,494
263.56	Postage meter - PD	10/31/2022	1,285	-	1,028	257
	Total General Obligation	on Debt/Liabilities:	10,461,962	9,368	703,848	9,767,482
Revenue	and Other (non G.O.) Debt/Lia	bilities				
252.11	2012 W/S Rfnd	4/1/2029	1,395,000	-	270,000	1,125,000
252.11	2014 Water/Sewer/StormD	10/1/2029	3,125,000	-	340,000	2,785,000
252.11	2018 Water/Sewer/StormD	10/1/2033	9,385,000	-	310,000	9,075,000
263.84	Water Quality Loan	5/31/2039	125,188	-	5,827	119,361
259.12	Comp Absences	12/30/1899	1,425,225	-	95,408	1,329,817
264.30	Net Pension Liability	12/30/1899	567,849	719,503	-	1,287,352
264.40	OPEB Liabilities	12/30/1899	2,813,182	-	380,947	2,432,235
	Total Revenue an	d Other (non G.O.) Debt/Liabilities:	18,836,444	719,503	1,402,182	18,153,765
Assessn	nent Debt/Liabilities (with comr	nitments)				
253.11	CLID 2013 NonTaxable	1/1/2030	2,727,499	-	-	2,727,499
253.11	LID 14-1 2020 Bond	1/1/2035	1,855,000	-	133,000	1,722,000
	Total Assessment De	ebt/Liabilities (with commitments):	4,582,499		133,000	4,449,499
		Total Liabilities:	33,880,905	728,871	2,239,030	32,370,746

City of Fife Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2022

				!		Expenditures			
	Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
	OFFICE OF JUSTICE PROGRAMS, JUSTICE, DEPARTMENT OF	Bulletproof Vest Partnership Program	16.607		ı	2,887	2,887	•	1,2,3
	Highway Planning and Construction Cluster	ion Cluster							
	FEDERAL HIGHWAY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WA State Department of Transportation)	Highway Planning and Construction	20.205	STPUL-3260 (010)/LA10146	1,018,237	1	1,018,237	•	1,2,3
	FEDERAL HIGHWAY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WA State Department of Transportation)	Highway Planning and Construction	20.205	HSIP-000S (600)/LA10165	58,448	•	58,448	•	1,2,3
	FEDERAL HIGHWAY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WA State Department of Transportation)	Highway Planning and Construction	20.205	HSIP 000S (563)/LA9940	51,479	•	51,479	•	1,2,3
	FEDERAL HIGHWAY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WA State Department of Transportation)	Highway Planning and Construction	20.205	STPUL-FMSIB- HLP-9927 (056)/LA8138	969,247	•	969,247	•	1,2,3, 4
		Total Highway Plan	ıning and Co	Total Highway Planning and Construction Cluster:	2,097,411	•	2,097,411	1	
	Highway Safety Cluster								
Page 4	NATIONAL HIGHWAY TRAFFIC SAFETY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WA State Traffic Safety Commission)	National Priority Safety Programs	20.616	AG-4307	23,778	•	23,778	•	1,2,3
10			Total High	Total Highway Safety Cluster:	23,778	•	23,778	1	

City of Fife Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2022

					Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
DEPARTMENTAL OFFICES, TREASURY, DEPARTMENT OF THE	COVID 19 - CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS	21.027		1	603,601	603,601	1	1,2,3
DEPARTMENTAL OFFICES, TREASURY, DEPARTMENT OF THE (via WA Festivals & Events Association)	COVID 19 - CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS	21.027	WFEA	15,180	•	15,180	•	1,2,3
			Total ALN 21.027:	15,180	603,601	618,781	1	
	ĭ	otal Federal	Total Federal Awards Expended:	2,136,369	606,488	2,742,857	•	

#### City of Fife

## Notes to the Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2022

#### Note 1 – Basis of Accounting

This Schedule is prepared on the same basis of accounting as the City's financial statements. The City uses the cash basis of accounting.

#### Note 2 – Federal Indirect Cost Rate

The City has not elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

#### Note 3 – <u>Program Costs</u>

The amounts shown as current year expenditures represent only the federal award portion of the program costs. Entire program costs, including the City's portion, are more than shown. Such expenditures are recognized following, as applicable, either the cost principles in the OMB Circular A-87, Cost Principles for State, Local, and Indian Tribal Governments, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### Note 4 – Other

The \$969,247.03 award reported from Department of Transportation (DOT) for Highway Planning and Construction program was received in December of 2022 for consultant engineering services that were previously deemed ineligible and then became eligible by the DOT after final project review. These expenditures occurred between July 2013 through June 2018.

# ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

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