



Office of the Washington State Auditor
Pat McCarthy

Financial Statements and Federal Single Audit Report

Northwest Educational Service District No. 189

For the period September 1, 2022 through August 31, 2023

Published May 28, 2024

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**Office of the Washington State Auditor
Pat McCarthy**

May 28, 2024

Board of Directors
Northwest Educational Service District No. 189
Anacortes, Washington

Report on Financial Statements and Federal Single Audit

Please find attached our report on Northwest Educational Service District No. 189's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the District's financial activities and condition.

Sincerely,

Pat McCarthy, State Auditor
Olympia, WA

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TABLE OF CONTENTS

Schedule of Findings and Questioned Costs.....	4
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	6
Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance in Accordance With the Uniform Guidance	8
Independent Auditor's Report on the Financial Statements.....	12
Financial Section.....	16
About the State Auditor's Office.....	62

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Northwest Educational Service District No. 189 September 1, 2022 through August 31, 2023

SECTION I – SUMMARY OF AUDITOR’S RESULTS

The results of our audit of Northwest Educational Service District No. 189 are summarized below in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

Financial Statements

We issued an unmodified opinion on the fair presentation of the basic financial statements of each major fund in accordance with accounting principles generally accepted in the United States of America (GAAP).

Internal Control over Financial Reporting:

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the District.

Federal Awards

Internal Control over Major Programs:

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the District’s compliance with requirements applicable to each of its major federal programs.

We reported no findings that are required to be disclosed in accordance with 2 CFR 200.516(a).

Identification of Major Federal Programs

The following programs were selected as major programs in our audit of compliance in accordance with the Uniform Guidance.

<u>ALN</u>	<u>Program or Cluster Title</u>
84.027	Special Education Cluster (IDEA) – Special Education Grants to States
84.173	Special Education Cluster (IDEA) – Special Education Preschool Grants
84.425	COVID-19 – Education Stabilization Fund

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by the Uniform Guidance, was \$750,000.

The District qualified as a low-risk auditee under the Uniform Guidance.

SECTION II – FINANCIAL STATEMENT FINDINGS

None reported.

SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None reported.

INDEPENDENT AUDITOR'S REPORT

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Northwest Educational Service District No. 189 September 1, 2022 through August 31, 2023

Board of Directors
Northwest Educational Service District No. 189
Anacortes, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of each major fund of Northwest Educational Service District No. 189, as of and for the year ended August 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated May 15, 2024.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or

significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.


REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

A handwritten signature in black ink, reading "Pat McCarthy". The signature is fluid and cursive, with the first name "Pat" and last name "McCarthy" clearly distinguishable.

Pat McCarthy, State Auditor

Olympia, WA

May 15, 2024

INDEPENDENT AUDITOR'S REPORT

Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance

Northwest Educational Service District No. 189 September 1, 2022 through August 31, 2023

Board of Directors
Northwest Educational Service District No. 189
Anacortes, Washington

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

Opinion on Each Major Federal Program

We have audited the compliance of Northwest Educational Service District No. 189, with the types of compliance requirements identified as subject to audit in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended August 31, 2023. The District's major federal programs are identified in the auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on

compliance for each major federal program. Our audit does not provide a legal determination on the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgement made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

Performing an audit in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances;
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed; and

- We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

REPORT ON INTERNAL CONTROL OVER COMPLIANCE

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed. Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other

purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

A handwritten signature in black ink, reading "Pat McCarthy". The signature is written in a cursive, flowing style.

Pat McCarthy, State Auditor

Olympia, WA

May 15, 2024

INDEPENDENT AUDITOR'S REPORT

Report on the Audit of the Financial Statements

Northwest Educational Service District No. 189 September 1, 2022 through August 31, 2023

Board of Directors
Northwest Educational Service District No. 189
Anacortes, Washington

REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Opinions

We have audited the accompanying financial statements of each major fund of Northwest Educational Service District No. 189, as of and for the year ended August 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the financial section of our report.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund of Northwest Educational Service District No. 189, as of August 31, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Matters of Emphasis

As discussed in Note 1 to the financial statements, in 2023, the District adopted new accounting guidance, Governmental Accounting Standards Board No. 96, *Subscription-Based Information Technology Arrangements*. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time; and
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed in the financial section of our report be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis information that governmental accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). This supplementary information is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The

information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated May 15, 2024 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

A handwritten signature in black ink, reading "Pat McCarthy". The signature is fluid and cursive, with the first name "Pat" and last name "McCarthy" clearly distinguishable.

Pat McCarthy, State Auditor

Olympia, WA

May 15, 2024

FINANCIAL SECTION

Northwest Educational Service District No. 189 September 1, 2022 through August 31, 2023

BASIC FINANCIAL STATEMENTS

Statement of Net Position – 2023
Statement of Revenues, Expenses and Changes in Net Position – 2023
Statement of Cash Flows – 2023
Notes to Financial Statements – 2023

REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Changes in Total OPEB Liability and Related Ratios – PEBB – 2023
Schedule of Proportionate Share of Net Pension Liability – PERS 1, TRS 1, TRS 2/3,
SERS 2/3 – 2023
Schedule of Employer Contributions – PERS 1, TRS 1, TRS 2/3, SERS 2/3 – 2023

SUPPLEMENTARY AND OTHER INFORMATION

Schedule of Expenditures of Federal Awards – 2023
Notes to the Schedule of Expenditures of Federal Awards – 2023

Educational Service District #189
STATEMENT OF NET POSITION - ALL FUNDS
AUGUST 31, 2023

			OPERATING FUND	WORKERS COMPENSATION INSURANCE FUND	UNEMPLOYMENT INSURANCE FUND	TOTAL ALL FUNDS				
	NOTE REF									
ASSETS										
CURRENT ASSETS										
Cash and Cash Equivalents	Note 1,2	\$	1,297,198.64	\$	10,036.37	\$	15,889.92	\$	1,323,124.93	
Investments	Note 1,2	\$	11,933,869.53	\$	473,178.03	\$	8,067,989.04	\$	20,475,036.60	
Accounts Receivable	Note 1	\$	3,200,582.51	\$	2,095.00	\$	185,315.80	\$	3,387,993.31	
Other Receivables	Note 1	\$	60,156.99			\$	36,939.48	\$	97,096.47	
Member Assessments/Contributions	Note 9					\$	95,245.00	\$	95,245.00	
Prepays	Note 1	\$	37,665.73					\$	37,665.73	
TOTAL CURRENT ASSETS			\$	16,529,473.40	\$	485,309.40	\$	8,401,379.24	\$	25,416,162.04
NONCURRENT ASSETS										
Investments	Note 1,2	\$	4,791,724.42	\$	499,963.95	\$	4,391,724.42	\$	9,683,412.79	
Capital Assets	Note 1,3									
Land		\$	909,421.00					\$	909,421.00	
Building		\$	6,802,010.65					\$	6,802,010.65	
Equipment		\$	481,095.44					\$	481,095.44	
Leased Assets and L/H Improvements	Note 5	\$	643,215.00					\$	643,215.00	
Less: Accumulated Depreciation		\$	(5,328,185.26)					\$	(5,328,185.26)	
Net Capital Assets		\$	3,507,556.83	\$	-	\$	-	\$	3,507,556.83	
Investment in Joint Venture	Note 11	\$	390,893.00					\$	390,893.00	
Net Pension Asset	Note 6	\$	598,504.00					\$	598,504.00	
TOTAL NONCURRENT ASSETS			\$	9,288,678.25	\$	499,963.95	\$	4,391,724.42	\$	14,180,366.62
TOTAL ASSETS			\$	25,818,151.65	\$	985,273.35	\$	12,793,103.66	\$	39,596,528.66
DEFERRED OUTFLOWS OF RESOURCES										
Deferred OutFlows Related to Pensions	Note 6	\$	3,537,615.00					\$	3,537,615.00	
Deferred OutFlows Related to OPEB	Note 7	\$	1,173,858.00					\$	1,173,858.00	
TOTAL DEFERRED OUTFLOWS OF RESOURCES			\$	4,711,473.00	\$	-	\$	-	\$	4,711,473.00
LIABILITIES										
CURRENT LIABILITIES										
Accounts Payable	Note 1	\$	385,313.18	\$	1,379.99	\$	152.77	\$	386,845.94	
Accrued Salaries	Note 1	\$	97,617.04					\$	97,617.04	
Payroll Deductions & Taxes Payable	Note 1	\$	45,281.46					\$	45,281.46	
Compensated Absences	Note 1, 4	\$	668,202.30					\$	668,202.30	
Total OPEB Liability	Note 4, 7	\$	186,867.00					\$	186,867.00	
Leases Payable	Note 4, 5	\$	54,981.00					\$	54,981.00	
Claim Reserves										
IBNR	Note 4, 9			\$	8,305.42	\$	705,185.38	\$	713,490.80	
Open Claims	Note 4, 9					\$	357,659.47	\$	357,659.47	
Unallocated Loss Adjustment Expenses	Note 4, 9			\$	7,963.85			\$	7,963.85	
Unearned Revenue	Note 1	\$	558,350.69					\$	558,350.69	
Unearned Member Assessments/Contributions						\$	95,245.00	\$	95,245.00	
Other Liabilities and Credits	Note 1	\$	11,225.51					\$	11,225.51	
TOTAL CURRENT LIABILITIES			\$	2,007,838.18	\$	17,649.26	\$	1,158,242.62	\$	3,183,730.06
NONCURRENT LIABILITIES										
Compensated Absences	Note 1, 4	\$	290,652.88					\$	290,652.88	
Claim Reserves										
IBNR	Note 4, 9			\$	406,965.75	\$	17,340.62	\$	424,306.37	
Unallocated Loss Adjustment Expenses	Note 4, 9			\$	45,845.94	\$	76,000.00	\$	121,845.94	
Future L&I Assessments	Note 4, 9			\$	38,951.15			\$	38,951.15	
Net Pension Liability	Note 4, 6	\$	2,046,447.00					\$	2,046,447.00	
OPEB Liability	Note 4, 7	\$	5,096,723.00					\$	5,096,723.00	
Leases Payable	Note 4, 5	\$	388,824.00					\$	388,824.00	
TOTAL NONCURRENT LIABILITIES			\$	7,822,646.88	\$	491,762.84	\$	93,340.62	\$	8,407,750.34
TOTAL LIABILITIES			\$	9,830,485.06	\$	509,412.10	\$	1,251,583.24	\$	11,591,480.40
DEFERRED INFLOWS OF RESOURCES										
Deferred InFlows Related to Pensions	Note 6	\$	1,520,706.00					\$	1,520,706.00	
Deferred InFlows Related to OPEB	Note 7	\$	3,665,321.00					\$	3,665,321.00	
TOTAL DEFERRED INFLOWS OF RESOURCES			\$	5,186,027.00	\$	-	\$	-	\$	5,186,027.00
NET POSITION										
Net Investment in Capital Assets	Note 3	\$	3,063,751.83	\$	-	\$	-	\$	3,063,751.83	
Restricted	Note 10	\$	5,343,765.51	\$	-	\$	-	\$	5,343,765.51	
Unrestricted	Note 10	\$	7,105,595.25	\$	475,861.25	\$	11,541,520.42	\$	19,122,976.92	
TOTAL NET POSITION			\$	15,513,112.59	\$	475,861.25	\$	11,541,520.42	\$	27,530,494.26

Educational Service District #189
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
FOR THE YEAR ENDED AUGUST 31, 2023

	OPERATING FUND	WORKERS COMPENSATION INSURANCE FUND	UNEMPLOYMENT INSURANCE FUND	TOTAL ALL FUNDS
OPERATING REVENUES				
Local Sources	\$ 955,860.64			\$ 955,860.64
State Sources	\$ 5,459,073.55			\$ 5,459,073.55
Allotment	\$ 1,011,683.55			\$ 1,011,683.55
Federal Sources	\$ 4,451,435.21			\$ 4,451,435.21
Cooperative Programs	\$ 15,553,772.70			\$ 15,553,772.70
Other Programs	\$ 5,517,697.33			\$ 5,517,697.33
Member Assessments/Contributions			\$ 778,383.79	\$ 778,383.79
TOTAL OPERATING REVENUE	\$ 32,949,522.98	\$ -	\$ 778,383.79	\$ 33,727,906.77
OPERATING EXPENSES				
General Operations and Administration	\$ 1,449,039.96		\$ 14,008.50	\$ 1,463,048.46
Instructional Support Programs	\$ 15,845,553.82			\$ 15,845,553.82
Non Instructional Support Programs	\$ 12,792,893.91			\$ 12,792,893.91
Incurred Loss/Loss Adjustment Expenses				
Paid on Current Losses			\$ 928,681.51	\$ 928,681.51
Change in Loss Reserves		\$ 9,253.20		\$ 9,253.20
Unallocated Loss Adjustment Expenses				
Paid Unallocated Loss Adjustment Expenses			\$ (20,000.00)	\$ (20,000.00)
Change in Unallocated Loss Reserves		\$ (30,326.23)	\$ 367,517.00	\$ 337,190.77
Depreciation/Depletion	\$ 390,847.66			\$ 390,847.66
Other Operating Expenses	\$ -	\$ 7,332.45	\$ 45,257.13	\$ 52,589.58
TOTAL OPERATING EXPENSES	\$ 30,478,335.35	\$ (13,740.58)	\$ 1,335,464.14	\$ 31,800,058.91
OPERATING INCOME (LOSS)	\$ 2,471,187.63	\$ 13,740.58	\$ (557,080.35)	\$ 1,927,847.86
NONOPERATING REVENUES (EXPENSES)				
Interest and Investment Income	\$ 683,633.67	\$ 29,555.30	\$ 464,673.11	\$ 1,177,862.08
Interest Expense and Related Charges	\$ (9,165.00)			\$ (9,165.00)
Lease Income	\$ 19,340.94			\$ 19,340.94
Change in Joint Venture	\$ 120,660.00			\$ 120,660.00
Other Nonoperating Revenues		\$ 184,242.25		\$ 184,242.25
TOTAL NONOPERATING REVENUES (EXPENSES)	\$ 814,469.61	\$ 213,797.55	\$ 464,673.11	\$ 1,492,940.27
INCOME (LOSS) BEFORE OTHER ITEMS	\$ 3,285,657.24	\$ 227,538.13	\$ (92,407.24)	\$ 3,420,788.13
NET POSITION - BEGINNING BALANCE	\$ 12,227,455.35	\$ 248,323.12	\$ 11,633,927.66	\$ 24,109,706.13
NET POSITION - ENDING BALANCE	\$ 15,513,112.59	\$ 475,861.25	\$ 11,541,520.42	\$ 27,530,494.26

Educational Service District #189
STATEMENT OF CASH FLOWS
FOR THE YEAR ENDED AUGUST 31, 2023

	OPERATING FUND	WORKERS COMPENSATION INSURANCE FUND	UNEMPLOYMENT INSURANCE FUND	TOTAL ALL FUNDS
CASH FLOW FROM OPERATING ACTIVITIES				
Cash Received from Customers	\$ 24,581,131.93			\$ 24,581,131.93
Cash Received from State and Federal Sources	\$ 7,664,171.25			\$ 7,664,171.25
Cash Received from Members			\$ 635,915.75	\$ 635,915.75
Payments to Suppliers for Goods and Services	\$ (9,188,408.80)			\$ (9,188,408.80)
Payments to Employees for Services	\$ (22,076,801.80)			\$ (22,076,801.80)
Cash Paid for Benefits/Claims		\$ (8,003.20)	\$ (700,566.91)	\$ (708,570.11)
Cash Paid for Other Operating Expense	\$ 80,574.17	\$ (8,183.10)	\$ (62,684.30)	\$ 9,706.77
Other Receipts (Payments)	\$ 28,141.09			\$ 28,141.09
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$ 1,088,807.84	\$ (16,186.30)	\$ (127,335.46)	\$ 945,286.08
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Other Noncapital Activities	\$ 41,642.05			\$ 41,642.05
NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES	\$ 41,642.05	\$ -	\$ -	\$ 41,642.05
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Lease Income	\$ 19,340.94			\$ 19,340.94
Other Receipts (Payments)_		\$ 184,242.25	\$ -	\$ 184,242.25
NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES	\$ 19,340.94	\$ 184,242.25	\$ -	\$ 203,583.19
CASH FLOWS FROM INVESTING ACTIVITIES				
Purchase of Investments	\$ (4,391,724.42)	\$ (499,963.95)	\$ (4,391,724.42)	\$ (9,283,412.79)
Interest and Dividends Received	\$ 653,703.17	\$ 28,858.37	\$ 450,399.13	\$ 1,132,960.67
NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES	\$ (3,738,021.25)	\$ (471,105.58)	\$ (3,941,325.29)	\$ (8,150,452.12)
INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	\$ (2,588,230.42)	\$ (303,049.63)	\$ (4,068,660.75)	\$ (6,959,940.80)
CASH AND CASH EQUIVALENTS - BEGINNING	\$ 15,819,298.59	\$ 786,264.03	\$ 12,152,539.71	\$ 28,758,102.33
CASH AND CASH EQUIVALENTS - ENDING	\$ 13,231,068.17	\$ 483,214.40	\$ 8,083,878.96	\$ 21,798,161.53
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES				
OPERATING NET INCOME	\$ 2,471,187.63	\$ 13,740.58	\$ (557,080.35)	\$ 1,927,847.86
Adjustment to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities				
Depreciation Expense	\$ 390,847.66			\$ 390,847.66
Receivables, Net	\$ (295,132.39)		\$ (37,546.57)	\$ (332,678.96)
Prepays	\$ (7,196.68)			\$ (7,196.68)
Accounts and Other Payables	\$ 190,350.59		\$ (3,093.67)	\$ 187,256.92
Accrued Expenses	\$ 9,165.00	\$ 399.35		\$ 9,564.35
Unearned Revenue	\$ (301,516.97)		\$ (10,001.00)	\$ (311,517.97)
Pension Expense (Income) from change in Net Pension Liability (Asset)				
Change in Deferred Outflows	\$ (308,323.00)			\$ (308,323.00)
Change in Deferred Inflows	\$ (1,085,367.00)			\$ (1,085,367.00)
Change in Net Pension Liability (Asset)	\$ (176,852.00)			\$ (176,852.00)
OPEB Expense from change in Total OPEB Liability				
Change in Deferred Outflows	\$ 324,817.00			\$ 324,817.00
Change in Deferred Inflows	\$ 772,249.00			\$ 772,249.00
Change in Total OPEB Liability	\$ (895,421.00)			\$ (895,421.00)
Other Changes for Insurance Funds				
IBNR-Prior Year			\$ 585,390.51	\$ 585,390.51
Future L&I Assessments		\$ (6,478.23)	\$ (9,759.38)	\$ (16,237.61)
Provision for Unallocated Loss Adjustment		\$ (23,848.00)		\$ (23,848.00)
Unearned Member Assessments			\$ (95,245.00)	\$ (95,245.00)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES_	\$ 1,088,807.84	\$ (16,186.30)	\$ (127,335.46)	\$ 945,286.08

NORTHWEST EDUCATIONAL SERVICE DISTRICT #189

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 1, 2022 THROUGH AUGUST 31, 2023

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Northwest Educational Service District No. 189 (the District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

The accounting practices of the District are implemented under the oversight authority of the Washington Office of Superintendent of Public Instruction (OSPI), as published annually in the *Accounting Manual for Educational Service Districts*. The following summary of the more significant accounting policies is presented to assist the reader in interpreting the financial statements and other data in this report. These policies should be viewed as an integral part of the accompanying financial statements.

Reporting Entity

The District is one of nine educational service districts organized as political subdivisions of the state of Washington pursuant to Title 28A Revised Code of Washington (RCW) for the purpose of (1) providing cooperative and informational services to local school districts; (2) assisting OSPI and the Washington State Board of Education in the performance of their respective statutory or constitutional duties; and (3) providing services to school districts to assure equal educational opportunities.

The District serves 35 school districts in Whatcom, Skagit, Island, San Juan, and Snohomish counties. Oversight responsibility for the District's operations is vested with the Board of Directors who are elected by the school directors of member districts. Management of the District is appointed by and accountable to the Board of Directors. Fiscal responsibility, including budget authority, the power to operate cooperatives, set fees for services, and issue debt consistent with the provisions of state statutes, rests with the Board. For financial reporting purposes, the District's financial statements include all fund entities that are controlled by the District's Board of Directors and managed by the administrative staff, unless noted hereafter.

The District is a separate legal entity and is fiscally independent from all other units of government. As required by generally accepted accounting principles, management has considered all potential component units in defining the reporting entity. Management has reviewed operations and based on the standards set by Governmental Accounting Standards Board (GASB), there were no component units of the District.

Basis of Accounting and Reporting

The financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Under this method, revenues are recorded when earned and expenses are recorded

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The activities of the District rely significantly on fees and charges for support and are reported as enterprise funds. The District reports the following major enterprise funds:

The *Operating Fund* is the District's primary fund. It accounts for all financial resources of the District that are not reported in the following funds.

The *Unemployment Insurance Fund* accounts for the collection of premiums from members of the fund and the related payment of associated claims and expenses. (See Note 9 for further disclosures).

The *Workers' Compensation Insurance Fund* accounts for workers' compensation payroll taxes collected from members, and the payment of associated claims, assessments, and expenses; however, the fund discontinued offering coverage for its members on June 30, 1984. The fund is in the process of being liquidated. The liquidation may take many years as all claimants have the right to reopen any closed claim within seven years of closing said claim. (See Note 9 for further disclosures).

Budget

Educational service districts in the state of Washington are required to adopt a budget for their Operating Fund, using the same basis of accounting as for financial statement presentation. An appropriation is an authorization for the District to incur expenses in the amounts specified in the District's budget for the fiscal year. An annual appropriated budget is adopted for the Operating Fund on the accrual basis of accounting as set forth in RCW 28A.310.330 and WAC 392-125-030, with approval by OSPI.

The approved budget constitutes the legal authority for expenses. Management is authorized to transfer budgeted amounts between departments, within fund object classes and/or within activity codes; expenses may not exceed the total approved expense budget without adopting a revised budget and gaining formal approval from OSPI.

Expense budgets for other enterprise funds are adopted at the fund level and not subject to formal approval processes.

Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position

Cash and Cash Equivalents, and Investments – See Note 2

For the purposes of the statement of cash flows, the District considers all highly liquid investments (including restricted assets) to be cash and cash equivalents. Investments held by the Skagit County Treasurer are considered highly liquid as they are accessible on a daily basis, equivalent to a cash account.

Receivables

Accounts and contracts receivable represent the value of goods and services provided and invoiced to clients as of fiscal year-end. The amounts represent balances due from clients, generally within thirty days of invoice dates.

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

All receivables are shown net of an allowance for uncollectible balances. Uncollectible accounts are evaluated for write off on an annual basis.

Prepays

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the financial statements.

Capital Assets and Depreciation

Capital assets, which include property, facilities, and equipment, are reported in the Operating Fund, and capitalized at total acquisition cost, provided such cost exceeds \$50,000 and the asset has an expected useful life of more than 5 years. Property, facilities, and equipment that are purchased using Federal money are subject to records maintenance if the acquisition cost is over \$5,000. Donated capital assets are recorded at acquisition value at the date of donation.

Depreciation is recorded on all depreciable capital assets on a straight-line basis over the following estimated useful lives, based on the month placed in service:

Asset	Years
Vehicles	5–10
Equipment	5–20
Buildings and structures	10–40
Land improvements	5–40

Major expenses for capital assets, including capital leases and major repairs that increase the effectiveness or efficiency of the asset are capitalized. Assets under the capitalization threshold, maintenance, repairs, and minor renewals are accounted for as expenses when incurred.

See Note 3 for further information on capital assets and depreciation.

Intangible Right-to-Use Leased Assets

The District follows generally accepted accounting principles in its treatment of leased assets. Leasing agreements are evaluated regarding the lease term, payments, and discount rates as well as materiality to the District's financial position. The District's capitalization threshold for recognition of intangible right-to-use leased assets is \$50,000. Leasing arrangements that are considered short term under generally accepted accounting principles or do not meet capitalization thresholds are treated as operating expenses in the current year. See Note 5 for further information on intangible right-to-use leased assets.

Compensated Absences

Employees earn vacation leave at varying rates in accordance with District policy. Accrued but unused vacation leave is payable upon termination or death.

Employees earn sick leave at a rate of 12 days per year and may not be accumulated in excess of 180 days as of December 31 of each year. Under the provisions of RCW 28A.400.210, sick leave accumulated by District employees is reimbursed at death or retirement at the rate of 1 day for each 4 days of accrued leave, limited to 180 accrued days. This chapter also provides for an annual buy-back of an amount up to

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

the maximum annual accumulations of 12 days. For buy-back purposes, employees may accumulate such leave to a maximum of 180 days, including annual accumulation, as of December 31 of each year.

The balance reported in the Statement of Net Position as of August 31, 2023, represents the aggregate amount of vacation and sick leave payable for all eligible employees of the District. Changes to estimated liabilities for sick and vacation leave balances for employees working in enterprise funds are charged as current expense to those funds.

Accrued Liabilities

Accrued liabilities consist of employees accrued salaries and benefits.

Unearned Revenue

Unearned revenue consists of balances acquired by the District from grant awards in advance of meeting eligibility requirements. Revenue is reported as earned upon meeting eligibility requirements. Balances reported as unearned revenue are expected to satisfy eligibility requirements within 12–18 months.

Other Liabilities and Credits

Other liabilities and credits consist of balances that are due to other governmental agencies.

Deferred Outflows and Deferred Inflows

Generally accepted accounting principles for pensions (see Note 6) require the District to recognize deferred inflows and outflows on the Statement of Net Position related to the District's proportionate share of the Washington State Department of Retirement System's deferred income or expense items, to be recognized over a number of years, for changes in experience, assumptions, proportion, contributions, and investment earnings. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

Generally accepted accounting principles for other post-retirement employee benefits (OPEB) (see Note 7) require the District to recognize deferred inflows and outflows on the Statement of Net Position related to the single-employer plan administered by the Washington State Health Care Authority, to be recognized over a number of years, for changes in experience, assumptions, and timing of contributions.

Net Position

The difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Consistent with generally accepted accounting principles, net position is displayed in the following three categories which focus on the accessibility of the underlying assets: (1) Net Investment in Capital Assets, (2) Restricted Net Position, and (3) Unrestricted Position.

Net Investment in Capital Assets

Consists of capital assets, including restricted capital assets, if any, net of accumulated depreciation and outstanding debt attributable to the acquisition, construction, or improvement of capital assets.

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Restricted Net Position

Funds subject to externally imposed restrictions which may not be removed without the consent of those imposing the restrictions. Major categories of restricted net position are listed in Note 10.

Unrestricted Net Position

Funds that do not meet the definition of either of the first components above. The District's management or the Board of the District may designate resources for specific purposes, however, this represents an internal commitment that may be changed or removed and is therefore not considered a restriction under generally accepted accounting principles.

Net Position Classification

It is the District's general practice to first apply restricted resources when an expense is incurred for purposes for which both are available.

Operating and Non-Operating Revenues and Expenses

Enterprise funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund's principle ongoing operations, including:

- Revenue from those who purchase, use, or directly benefit from the goods or services of the program;
- Revenue from other governments, entities, and individuals, if such revenue is restricted to a specific program or programs;
- Interest earnings on restricted program funds if required by funding agreement;
- Current year pension expense (see Note 6); and
- Current year OPEB expense (see Note 7).

Under these guidelines, program-specific operating grants and contributions are presented as operating revenue.

Operating expenses include the cost of providing services, administrative expenses, and depreciation on capital assets.

Non-operating revenues and expenses include interest earnings on investments not restricted to program benefit, interest expense on debt, other asset and financing activities including grants used to finance operations and expenses not related to the provision of District services, gain or loss on the sale of assets, and changes from investments in joint ventures.

Pensions

For purposes of measuring the net pension asset, liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all state sponsored pension plans and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by the Washington State Department of Retirement Systems. For this purpose, benefit payments (including refunds of employee

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

For purposes of calculating the restricted net position related to the net pension asset, the District includes the net pension asset and the related deferred outflows and deferred inflows.

Accounting and Reporting Changes

The District implemented GASB statement No. 96 SBITA for the fiscal year ending August 31, 2023 with no significant impact on financial position or reporting.

NOTE 2: CASH, CASH EQUIVALENTS, AND INVESTMENTS

All of the District's bank balances are insured by the Federal Depository Insurance Corporation (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

Statutes authorize the District to invest in (1) securities, certificates, notes, bonds, short-term securities, or other obligations of the United States, and (2) deposits in any state bank or trust company, national banking association, stock savings bank, mutual savings bank, savings and loan association, and any branch bank engaged in banking in the state in accordance with RCW 30.04.300 if the institution has been approved by the PDPC to hold public deposits and has segregated eligible collateral having a value of not less than its maximum liability.

The office of the Skagit County Treasurer is the ex-officio treasurer for the District. The District is a participant in the Skagit County Investment Pool, an external investment pool managed and operated by the Office of the Skagit County Treasurer under authority of RCW 36.29, which authorizes county treasurers to invest funds of participants. In this capacity, the Skagit County Treasurer receives weekly deposits and transacts investments on behalf of the District and invests all temporary cash surpluses. Interest on these investments is prorated to various funds by the Skagit County Treasurer based on segregated balance records.

The Skagit County Investment Pool's investment policy is established in accordance with RCW 36.48.070. The Skagit County Treasurer's investment policy can be requested by emailing treasurer@co.skagit.wa.us. The Skagit County Treasurer's annual report are available at <https://www.skagitcounty.net/Departments/AuditorAccounting/CAFR.htm>.

The Skagit County Treasurer Investment Pool (SCTIP) is an unrated external investment pool. Investments in the Pool are reported at amortized cost, which approximates fair value. The SCTIP is invested in manner that meets the maturity, quality, diversification, and liquidity requirements set forth by generally accepted accounting principles for external investment pools that elect to measure, for financial reporting purposed, investments at amortized cost. The SCTIP does not have any legally binding guarantees of share values.

The SCTIP does not impose liquidity fees or redemption gates on participant withdrawals. It is the policy of the SCTIP to permit participants to withdraw their investments on a daily basis; therefore, the District's

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

investment balance in the SCTIP is equal to fair value. Fair value is measured using quoted prices in active markets for identical assets that the SCTIP can access at the measurement date (Level 1 Inputs). Observable markets include exchange markets, dealer markets, brokered markets and principal-to-principal markets.

As of August 31, 2023, the District had cash balances and short-term residual investments of surplus cash as follows:

	Fair Value
Cash on Hand, Bank Deposits	\$ 1,323,125
Skagit County Investment Pool	20,475,037
Total Cash, Cash Equivalents & Short-Term Investments	\$ 21,798,162

The District reports its investment in the Pool at the fair value amount, which is the same as the value of the Pool per share.

The District invests funds in long term investments through the Skagit County Investment Pool.

Investment Type	Fair Value	Investment Maturities (in Years)
Farm Credit	\$ 847,946	1
Federal Home Loan Bank	5,974,947	1
General Obligation Bonds	1,098,538	1
Treasury Bills	964,316	1
Treasury Note	805,781	1
Total Long-Term Investments	\$ 9,691,528	

The Skagit County Treasurer bears the risk of maturity in the Skagit County Treasurer Investment Pool.

Credit Risk

The SCTIP is considered extremely low risk. The SCTIP's portfolio is made up of high quality, highly liquid securities, and its relatively short average maturity reduces the SCTIP's price sensitivity to market interest rate fluctuations.

The SCTIP is not insured or guaranteed by any government; therefore, maintenance of principal is not fully insured. The Skagit County Investment Pool does not have a credit rating.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a failure of the counterparty to an investment transaction, the District would not be able to recover the value of the investment or collateral securities. Of the District's total cash and investment position of \$31,481,574, \$9,683,413 are exposed to custodial credit risk. The District does not have a policy for custodial credit risk.

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Concentration of Credit Risk

Credit risk is the risk of loss attributable to the magnitude of an investment in a single issuer. The District does not have a formal policy for concentration of credit risk. The District does not have investments in any one issuer that represents five percent or more of total investments.

Interest Rate Risk

Interest rate risk is the risk the District may face should interest rate variances affect the fair value of investments. The District does not have a formal policy that addresses interest rate risk.

As of August 31, 2023, the SCTIP average maturity was 33 days. As a means of limiting its exposure to rising interest rates, securities purchased in the Pool must have a final maturity, or weighted average life, no longer than five years. While the SCTIP's market value is calculated on a monthly basis, unrealized gains and losses are not distributed to participants. The SCTIP distributes earnings monthly using an amortized cost methodology.

NOTE 3: CAPITAL ASSETS

Capital assets activity for the fiscal year ended August 31, 2023, was as follows:

	Beginning Balance 9/1/2022	Additions	Retirement s	Ending Balance 8/31/2023
Capital assets not depreciated:				
Land	\$ 909,421			\$ 909,421
Total capital assets not depreciated	\$ 909,421			\$ 909,421
Depreciable capital assets:				
Buildings & Improvements	6,802,011			6,802,011
Equipment	481,096			481,096
Leased Buildings	643,215			643,215
Total depreciable capital assets	7,926,322			7,926,322
Less accumulated depreciation and amortization for:				
Buildings & Improvements	(4,527,119)	(252,686)		(4,779,805)
Equipment	(273,849)	(63,035)		(336,884)
Leased Buildings	(136,370)	(75,127)		(211,497)
Total accumulated depreciation and amortization	(4,937,338)	(390,848)		(5,328,186)
Total depreciable assets, net	2,988,984	(390,848)		2,598,136
Total assets, net	\$3,898,405	\$ (390,848)		\$ 3,507,557

The Northwest ESD leases excess space of their main building. See note 5.

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

NOTE 4: LONG-TERM LIABILITIES

Changes in Long-Term Liabilities

During the fiscal year ended August 31, 2023, the following changes occurred in long-term liabilities:

	Beginning Balance 9/1/2022	Additions	Reductions	Ending Balance 8/31/23	Due Within One Year
Compensated Absences (Note 1)	\$ 856,612	\$102,243		\$ 958,855	\$ 668,202
Claims Reserves (Note 9)	129,545	228,114		357,659	357,659
IBNR (Note 9)	770,280	367,517		1,137,797	713,491
Unallocated Loss Adjustment Expenses (Note 9)	166,763		36,953	129,810	7,964
Future L&I Assessments (Note 9)	52,324		13,373	38,951	
Capital Leases (Notes 5)	515,686		71,881	443,805	54,981
Net Pension Liability (NPL) (Note 6)	2,699,439		652,992	2,046,447	
Total OPEB Liability (Note 7)	6,179,011		895,421	5,283,590	186,867
Total Long-Term Liabilities	\$ 11,369,660	\$ 697,874	\$ 1,670,620	\$ 10,396,914	\$ 1,989,164

NOTE 5: LEASES

Lease of Capital Assets (intangible right to use assets by the District)

The District is committed under various lease agreements with local school district for use of their buildings. There is no residual value in these agreements. Lease terms are as follows:

- Science Material Center through Marysville School District 24-month term with automatic extensions of the lease. Lease increases by 3% each year.
- Snohomish Discovery/NRLC through Arlington School District is a 48-month term with automatic extensions of the lease. Lease increases by 2% each year.
- Whatcom Discovery through Ferndale School District 24-month terms with automatic extensions.

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

The underlying leased assets are as follows:

	Beginning Balance 9/1/2022	Additions	Deductions	Ending Balance 8/31/2023
Leased Buildings				
Science Material Ctr	\$ 88,897			\$88,897
Snohomish Disc/NRLC	306,569			306,569
Whatcom Discovery	247,749			247,749
Total leased assets	\$643,215			\$643,215
Accumulated Amortization				
Science Material Ctr	(72,618)	\$ (16,279)		(88,897)
Snohomish Disc/NRLC	(36,907)	(34,068)		(70,975)
Whatcom Discovery	(26,845)	(24,780)		(51,625)
Total Accumulated Amortization	\$ (136,370)	\$ (75,127)		\$ (211,497)

As of August 31, 2023, the principal and interest requirements to maturity are as follows:

Year ended August 31	Principal	Interest	Total
2024	\$ 54,981	\$ 7,902	\$ 62,883
2025	56,571	6,970	63,541
2026	58,218	5,994	64,212
2027	59,933	4,963	64,896
2028	61,680	3,914	65,594
2029-2033	152,422	5,035	157,457
Total	\$ 443,805	\$ 34,778	\$ 478,583

Lease of Capital Assets (owned by the District)

The District leases space to tenants in buildings not currently needed (excess capacity) by the District for program service delivery. Lease income is classified as nonoperating revenue. A brief description of properties under lease commitments follows.

The District leases an office space and storage space under a lease agreement. Current lease agreement terms are one year or less and then become a month-to-month obligation.

Lease income for the fiscal year ended August 31, 2023 is detailed below:

	Lease Income
Daily meeting room rentals	\$ 16,821
Office space	2,400
Recreational storage	120
Total Lease Income	\$ 19,341

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

The District has no lease income commitments.

NOTE 6: PENSION PLANS

State Sponsored Pension Plans

General Information

The District is required to provide retirement benefits for substantially all qualifying employees through the Washington State Department of Retirement Systems (DRS), a department within the primary government of the state of Washington. Generally accepted accounting principles require, among other provisions, that the District recognize its proportionate share of the DRS plans' funded status. The District has no independent ability to fund or satisfy pension liabilities outside of Washington State's legislatively adopted contribution rates. Assessments now and in the future are made based on the legislatively-mandated rates and are paid by the District on salaries and wages, as earned, in future years.

The following table represents the aggregate pension amounts for all plans of the District for fiscal year 2023:

Aggregate Pension Amounts—All Plans	
Pension Liabilities	\$ 2,046,447
Pension Assets	\$ 598,504
Deferred outflows of resources	\$ 3,537,615
Deferred inflows of resources	\$ 1,520,706
Pension expense/(income)	\$ 307,087

DRS, a department within the primary government of the state of Washington, issues a publicly available annual comprehensive financial report (ACFR) that includes financial statements and required supplementary information for each plan. The DRS annual comprehensive financial report may be obtained by writing to: Washington State Department of Retirement Systems, Communications Unit, P.O. Box 48380, Olympia, WA 98504-8380; or online at <https://www.drs.wa.gov/news/>.

Membership Participation

Substantially all the District's full-time and qualifying part-time employees participate in one of the following three contributory, multi-employer, cost-sharing statewide retirement systems managed by DRS: Teachers' Retirement System (TRS), Public Employees' Retirement System (PERS) and School Employees' Retirement System (SERS).

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Membership & Plan Benefits

Certificated employees are members of TRS. Classified employees are members of PERS (if Plan 1) or SERS. Plan 1 under the TRS and PERS programs are defined benefit pension plans whose members joined the system on or before September 30, 1977. TRS 1 and PERS 1 are closed to new entrants.

TRS Plan Information

TRS was established in 1938, and its retirement provisions are contained in RCW Chapters 41.34 and 41.32. TRS is a cost-sharing multi-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component. TRS eligibility for membership requires service as a certificated, public school employee working in an instructional, administrative, or supervisory capacity.

TRS is comprised of three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is considered to be a single plan for accounting purposes.

TRS Plan 1 provides retirement, disability, and death benefits. TRS 1 members were vested after the completion of five years of eligible service. Retirement benefits are calculated using 2% of the member's Average Final Compensation (AFC) times the member's years of service -up to a maximum of 60%. AFC is the average of the member's two consecutive highest-paid fiscal years.

Members are eligible for retirement at any age after 30 years of service, or at the age of 60 with five years of service, or at the age of 55 with 25 years of service. Other benefits include temporary and permanent disability payments, an optional cost-of-living adjustment (COLA).

TRS Plan 2/3 provides retirement, disability, and death benefits. TRS Plan 2 members are vested after completing five years of eligible service. TRS Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service or after five years of service if 12 months of that service are earned after age 44. Retirement benefits for Plan 2 are calculated using 2% of the member's Average Final Compensation (AFC) times the member's years of service. Retirement defined benefits for Plan 3 are calculated using 1% of AFC times the member's years of service. AFC is the monthly average of the member's 60 consecutive highest-paid service credit months. TRS Plan 2/3 has no cap on years of service credit.

Members are eligible for retirement with a full benefit at age 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. TRS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a reduced

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

benefit. The benefit is reduced by a factor that varies according to age for each year before age 65. TRS Plan 2/3 retirement benefits are actuarially reduced to reflect the choice of a survivor benefit.

Other TRS Plan 2/3 benefits include a Cost-of-Living Adjustment (COLA) based on the Consumer Price Index, capped at 3% annually.

Annuities purchased with Plan 3 defined contributions that are invested within the WSIB TAP are considered defined benefits. Plan 3 WSIB TAP annuities are actuarially reduced if a survivor benefit is chosen and TAP annuities include a COLA of 3% annually.

TRS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. Members are eligible to withdraw their defined contribution upon separation. Members have multiple withdrawal options, including purchase of an annuity.

PERS Plan Information

PERS was established in 1947, and its retirement benefit provisions are contained in RCW Chapters 41.34 and 41.40. PERS is a cost-sharing, multi-employer retirement system. PERS Plan 1 provides retirement, disability, and death benefits. PERS 1 members were vested after the completion of five years of eligible service. Retirement benefits are determined as 2% times the member's Average Final Compensation (AFC) times the member's years of service. AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service.

PERS Plan 1 retirement benefits are actuarially reduced if a survivor benefit is chosen. Members retiring from inactive status before 65 may also receive actuarially reduced benefits. Other benefits include an optional Cost-of-Living Adjustment (COLA).

SERS Plan Information

SERS was established by the legislature in 1998, and the plan became effective in 2000. SERS retirement benefit provisions are established in RCW Chapters 41.34 and 41.35. SERS members include classified employees of school districts and educational service districts. SERS is a cost-sharing, multiemployer retirement system comprised of two separate plans for membership purposes. SERS Plan 2 is a defined benefit plan and SERS Plan 3 is a defined benefit plan with a defined contribution component.

Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries. Therefore, Plan 2/3 is a single plan for accounting purposes. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members.

SERS provides retirement, disability, and death benefits. SERS Plan 2 members are vested after completing five years of eligible service. SERS Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service or after five years of service if 12 months of that service was earned after age 44. Retirement benefits for Plan 2 are calculated as 2% times the member's Average Final Compensation (AFC) times the member's years of service. Defined benefits for Plan 3 are calculated using 1% times the member's AFC times the member's years of service. AFC is the monthly average of the member's 60 consecutive highest-paid service credit months.

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Members are eligible for retirement with a full benefit at age 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. SERS members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a reduced benefit. The benefit is reduced by a factor that varies according to age for each year before age 65.

SERS Plan 2/3 retirement benefits are actuarially reduced if a survivor benefit is chosen. Other SERS Plan 2/3 benefits include a Cost-of-Living Adjustment (COLA) based on the Consumer Price Index, capped at 3% annually.

SERS 3 defined contributions benefits are totally dependent on employee contributions and the investment earnings on those contributions. Annuities purchased with Plan 3 defined contributions that are invested within the WSIB TAP are considered defined benefits. Plan 3 WSIB TAP annuities are actuarially reduced if a survivor benefit is chosen and TAP annuities include a 3% annually.

Plan Contributions

The employer contribution rates for PERS, TRS, and SERS (Plans 1, 2, and 3) and the TRS and SERS Plan 2 employee contribution rates are established by the Pension Funding Council based upon the rates set by the Legislature. The methods used to determine the contribution requirements are established under state statute in accordance with Chapters 41.40 and 41.45 RCW for Pers, Chapters 41.35 and 41.45 RCW for SERS, and Chapters 41.32 and 41.45 RCW for TRS. Employers do not contribute to the defined contribution portions of TRS Plan 3 or SERS Plan 3. Under current law the employer must contribute 100% of the employer-required contribution. The employee contribution rate for Plan 1 in PERS and TRS is set by statute at six percent and does not vary from year to year.

The employer and employee contribution rates for the PERS plan are effective as of September 1, 2022. PERS Contribution rates changed on July 1, 2023. The pension plan contribution rates (expressed as a percentage of covered payroll) for fiscal year 2023 are listed below:

	From this date	Through this date	Member rate	Employer rate	
PERS 1	9/1/2022	6/30/2023	6.00%	10.39%	
PERS 1	7/1/2023	8/31/2023	6.00%	9.39%	
SERS 2	9/1/2022	8/31/2023	7.76%	11.79%	
SERS 3	9/1/2022	8/31/2023	*	11.79%	**
TRS 1	9/1/2022	8/31/2023	6.00%	14.69%	
TRS 2	9/1/2022	8/31/2023	8.05%	14.69%	
TRS 3	9/1/2022	8/31/2023	*	14.69%	**
<i>Note: The Employer rates include .0018 DRS administrative expense.</i>					
* – TRS and SERS Plan 3 Employee Contribution Variable from 5% to 15% based on rate selected by the employee member.					
** – TRS and SERS Plan 2/3 Employer Contributions for defined benefit portion only.					

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

The District's actual contributions to the plans for the year ending August 31, 2023 were as follows:

August 31, 2023	PERS 1	SERS 2/3	TRS 1	TRS 2/3
District's Annual Contributions	\$ 462,516	\$ 937,512	\$ 211,822	\$ 265,780

The District's Proportionate Share of the Net Pension Asset (NPA) and Net Pension Liability (NPL)

As of June 30, 2023, the District reported (\$2,046,447) for its proportionate shares of the individual plans' collective net pension assets and \$598,504 for its proportionate shares of the net pension liability. The employer's proportionate share of these collective net pension amounts is based on an annual contribution for each of the employers participating in the DRS administered plans. At June 30, 2023, the district's proportionate share of each plan's net pension (asset) liability is reported below:

June 30, 2023	PERS 1	SERS 2/3	TRS 1	TRS 2/3
Proportionate Share of the NPL (NPA)	\$ 1,549,383	\$ (550,265)	\$ 497,064	\$ (48,239)

Changes to the District's proportionate shares of the collective net pension liability are displayed in the Schedule of Changes in Long Term Liabilities, Note 4.

As of June 30, 2023, the District's proportionate share of the collective net pension (asset) liability and the change in the allocation percentage from the prior year is reported below:

Change in Proportionate Shares Allocation Percentages	PERS 1	SERS 2/3	TRS 1	TRS 2/3
Current year proportionate share of (NPA)/NPL	0.067874%	0.384413%	0.039247%	0.039278%
Prior year proportionate share of (NPA)/NPL	0.066806%	0.367276%	0.044132%	0.044698%
Net difference percentage	0.001068%	0.017138%	-0.004885%	-0.005420%

Actuarial Assumptions

The total pension (assets) liabilities for TRS 1, TRS 2/3, PERS 1 and SERS 2/3 were determined by actuarial valuation as of June 30, 2022, with the results rolled forward to June 30, 2023, using the following actuarial assumptions, applied to all prior periods included in the measurement:

Inflation	2.75% total economic inflation, 3.25% salary inflation
Salary increases	In addition to the base 3.25% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
Investment rate of return	7.00%

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Mortality Rates

Mortality rates used in the plans were developed using the Society of Actuaries' Pub.H-2010 Mortality rates, which vary by member status as the base table. The Office of the State Actuary (OSA) applies age offsets for each system to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale to project mortality rates for every year after the 2010 base table. The actuarial assumptions used in the June 30, 2022, valuation were based on the results of the *2013–2018 Demographic Experience Study Report and the 2021 Economic Experience Study*. Additional assumptions for subsequent events and law changes are current as of the 2022 actuarial valuation report.

Long-term Expected Rate of Return

OSA selected a 7.00% long-term expected rate of return on pension plan investments using a building-block method. In selecting the assumptions, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns the Washington State Investment Board (WSIB) provided. The CMAs contain three pieces of information for each class of assets the WSIB currently invest in:

- Expected annual return
- Standard deviation of the annual return
- Correlations between the annual returns of each asset class with every other asset class

WSIB uses the CMAs and their target asset allocation to simulate future investment returns over various time horizons. The expected future rates of return are developed by the WSIB for each major asset class.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2021, are summarized in the following table:

TRS1, TRS 2/3, PERS 1, and SERS 2/3		
Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Fixed Income	20.00%	1.50%
Tangible Assets	7.00%	4.70%
Real Estate	18.00%	5.40%
Global Equity	32.00%	5.90%
Private Equity	23.00%	8.90%

The inflation component used to create the above table is 2.20 % and represents WSIB's long-term estimate of broad economic inflation consistent with their 2021 CMAs.

Discount Rate

The discount rate used to measure the total pension liability was 7.00%. To determine the discount rate, an asset sufficiency test was completed to test whether the pension plan's fiduciary net position was sufficient to make all projected future benefit payments of current plan members.

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Based on the assumptions described in the DRS Certification Letter, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return, a 7.00% on pension plan investments was applied to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The table below presents the District's proportionate share of the collective net pension (asset) or liability calculated using the discount rate of 7.00%, as well as what the net pension liability or asset would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate. Amounts are calculated by plan using the District's specific allocation percentage, by plan, to determine the proportionate share of the collective net pension liability or asset.

Sensitivity of Net Pension Liability or Asset to Changes in the Discount Rate			
	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
PERS 1	\$3,189,149,000	\$2,282,732,000	\$1,491,643,000
Allocation Percentage	.067874%	.067874%	.067874%
Proportionate Share	\$2,164,605	\$1,549,383	\$1,012,439
SERS 2/3 NPL (NPA)	\$1,168,408,000	(\$143,144,000)	(\$1,224,160,000)
Allocation Percentage	.384413%	.384413%	.384413%
Proportionate Share	4,491,517	(\$550,265)	(\$4,705,835)
TRS 1 NPL (NPA)	1,927,853,000	\$1,266,517,000	\$688,424,000
Allocation Percentage	.039247%	.039247%	.039247%
Proportionate Share	\$756,615	\$497,064	\$270,183
TRS 2/3 NPL (NPA)	3,965,509,000	(\$122,815,000)	(\$3,446,561,000)
Allocation Percentage	.039278%	.039278%	.039278%
Proportionate Share	\$1,557,562	(\$48,239)	(\$1,353,731)

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The Pension Plans reported collective Deferred Outflows of Resources and collective Deferred Inflows of Resources related to the individual plans. As of August 31, 2023, the District reported Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions from the following sources:

Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions		
PERS 1	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experiences	\$	\$
Net difference between projected and actual earnings on pension plan investments		(174,777)
Changes in assumptions or other inputs		
Changes in proportionate shares		
Contributions subsequent to the measurement date		
TOTAL	\$ -	\$ (174,777)
SERS 2/3	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experiences	\$ 1,373,123	\$
Net difference between projected and actual earnings on pension plan investments		(859,305)
Changes in assumptions or other inputs	935,804	(32,142)
Changes in proportionate shares	6,976	(75,206)
Contributions subsequent to the measurement date	245,447	
TOTAL	\$ 2,561,350	\$ (966,653)
TRS 1	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experiences	\$	\$
Net difference between projected and actual earnings on pension plan investments		(71,958)
Changes in assumptions or other inputs		
Changes in proportionate shares		
Contributions subsequent to the measurement date		
TOTAL	\$	\$ (71,958)
TRS 2/3	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experiences	\$ 420,069	\$ (6,796)

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions		
Net difference between projected and actual earnings on pension plan investments		(231,372)
Changes in assumptions or other inputs	383,211	(37,979)
Changes in proportionate shares	114,730	(31,171)
Contributions subsequent to the measurement date	58,255	
TOTAL	\$ 976,265	\$ (307,318)
COMBINED TOTAL	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experiences	1,793,192	(6,796)
Net difference between projected and actual earnings on pension plan investments		(1,337,412)
Changes in assumptions or other inputs	1,319,015	(70,121)
Changes in proportionate shares	121,706	(106,377)
Contributions subsequent to the measurement date	303,702	
TOTAL	\$ 3,537,615	\$ (1,520,706)

\$303,702 reported as Deferred Outflows of Resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension (assets) or liability in the year ending August 31, 2023.

Other amounts reported as Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions will be recognized in pension expense as follows:

Year ended August 31,	PERS 1	SERS 2/3	TRS 1	TRS 2/3
2024	(118,911)	(3,770)	(50,285)	(48,148)
2025	(149,545)	(179,659)	(63,571)	(84,320)
2026	92,207	961,008	40,628	242,874
2027	1,472	387,065	1,270	113,367
2028		169,992		113,492
Thereafter		14,614		273,429

Pension Expense

For the year ended August 31, 2023, the District recognized a total pension expense (income) as follows:

Pension Expense (Income)	
PERS 1	\$ 18,264
SERS 2/3	352,083
TRS 1	(208,856)
TRS 2/3	145,596
Total Pension Expense (Income)	\$ 307,087

Schedules of Required Supplementary Information

Required supplementary information is presented in the required supplementary schedules for each plan the District participates in.

NOTE 7: POST EMPLOYMENT BENEFIT PLANS OTHER THAN PENSIONS

Access to Other Post Employment Medical Benefits through the Washington State Health Care Authority (HCA)

Washington State, through the HCA, administers a defined benefit other post-employment (OPEB) plan. The Public Employees' Benefits Board (PEBB) created under the HCA is authorized to design benefits and determine the terms and conditions of employee and retired employee participation and coverage, including establishment of eligibility criteria for both active and retired employees. Eligible retirees and spouses are entitled to subsidies associated with post-employment medical benefits provided through PEBB.

The relationship between the PEBB OPEB plan and its employers and their employees and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan. A substantive plan is one in which the plan terms are understood by the employers and plan members. This understanding is based on communications between the HCA, employers and plan members, and the historical pattern of practice with regard to sharing of benefit costs.

Participation in the plan is administered by HCA as a single-employer defined benefit OPEB plan. The plan is funded on a pay-as-you-go basis and there are no assets accumulated in a qualifying trust.

Aggregate Summary of OPEB Amounts	
OPEB liabilities	\$ 5,283,590
Deferred outflows of resources	1,173,858
Deferred inflows of resources	\$ 3,665,321
OPEB expense	\$ 384,253

Valuation Date, Measurement Date and Reporting Date

The "valuation date" is July 1, 2022. This is the date as of which the census data is gathered, and the actuarial valuation is performed. The "measurement date" is August 31, 2023. This is the date as of which the Total OPEB Liability is determined. Generally accepted accounting principles for OPEB allows a lag of up to one year between the measurement date and the reporting date. No adjustment is required between the measurement date and the reporting date. The "reporting date" is the District's fiscal year end of August 31, 2023.

General Description

Employers participating in the PEBB OPEB plan include Washington State general government agencies, higher education institutions, K-12 school and educational service districts and political subdivisions.

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Additionally, PEBB's OPEB plan is available to retirees of K-12 school districts and educational service districts who do not participate in PEBB for insurance for their active employees. RCW 41.05.085 provides that contribution requirements of participating employers and of plan members are established by, and may be amended by, the HCA Board of Directors. Participating employers and active plan members are required to contribute the established benefit rates. All K-12 school districts and educational service districts contribute the same rate, which is set annually, as an amount per pro-rated full-time equivalent (FTE) under RCW 28A.400.410. Employers do not have the ability to contribute additionally to funding against future liabilities or impact funding progress on the actuarially determined liability of the HCA's PEBB OPEB plan.

The PEBB OPEB plan provides healthcare insurance benefits (medical and dental) for retirees and their dependents. Retired members may only elect dental coverage if they have elected medical coverage. The PEBB OPEB plan offers eighteen (18) medical plans and three (3) dental plans. All current and future retirees who elect medical and dental coverage are assumed to elect carriers based on the weighted average of selection of carriers by current PEBB retirees. When a retiree or covered dependent becomes eligible for Medicare, the retiree or covered dependent must enroll in Medicare Parts A and B in order to maintain eligibility for retiree coverage.

Employees covered by benefit terms

District employees are eligible for retiree medical benefits after becoming eligible for service retirement pension benefits (either reduced or full pension benefits) under Plan 2 or 3 of TRS or SERS (see Note 6):

- Age 65 with 5 years of service for Plan 2
- Age 55 with 20 years of service for Plan 2
- Age 55 with 10 years of service for Plan 3

Former members who are entitled to a deferred vested pension benefit are not eligible to receive medical and life insurance benefits after pension benefit commencement. Survivors of covered members who die are eligible for medical benefits. At July 1, 2022, the following employees were covered by benefit terms:

Retirees and dependents currently receiving benefit payments	77
Active employees who may qualify for benefits upon retirement	196

It is not possible to determine the number of inactive employees entitled to, but not yet receiving benefit payments. Retiring employees apply for benefits at their discretion, may be otherwise working and not eligible for benefits or be deceased. This data is not monitored by the District, HCA or the state of Washington.

Election assumptions

60% of employees are assumed to elect medical and dental benefits upon retirement. 45% of employees are assumed to enroll eligible dependents as of the retirement date. 100% of employees are assumed to enroll in Medicare, once eligible, after initial participation.

Total OPEB Liability

The District's Total OPEB Liability of \$5,283,590 was measured for the year ended August 31, 2023 and was determined by an actuarial valuation as of the valuation date of July 1, 2022, calculated based on the discount rates discussed below, projected to the measurement date. There have been no significant

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

changes between the valuation date and the fiscal year end. If there were significant changes, an additional analysis or valuation might be required.

Changes in Actuarial Methods and Assumptions

The Actuarial methods and assumptions used in this valuation are the same as those used in the prior valuation except as follows:

- The GASB 75 discount rate was changed from 3.59% for the August 31, 2022 measurement date to 3.81% for the August 31, 2023 measurement date. This is the Bond Buyer General Obligation 20-bond municipal bond index for bonds that mature in 20 years. GASB 75 requires that the discount rate be based on a 20-year high quality (AA/Aa or higher) municipal bond rate.
- Effective with the August 31, 2023 measurement date, the election assumption for members was updated to match the assumption used by the Office of the State Actuary in the 2023 Demographic Experience Study.
- Effective with the August 31, 2023 measurement date, the spouse age assumption for female members was updated to match the assumption used by the Office of the State Actuary in the 2023 Demographic Experience Study.
- Effective with the August 31, 2023 measurement date, the expected trends were updated to better reflect expectations of future trends experience.

Actuarial Assumptions and Other Inputs

The Total OPEB Liability in the July 1, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement dates, unless otherwise specified.

Inflation

The inflation rate of 2.35% was developed by the Office of the State Actuary for PEBB¹ and was applied to the measurement dates ending August 31, 2023.

Salary increases

Salary assumptions are necessary for the actuarial cost method of OPEB. Salary assumptions reflect the assumptions used in the actuarial valuations for Washington State School Employees' Retirement System (SERS) and Teacher Retirement System (TRS) ². Projected payroll increases have been assumed to be 3.25% which equals .40% regional price inflation plus 0.50% real wage growth above inflation. Projected annual merit and longevity increases for SERS range from 8.00% for 0 years of service to 0.10% for 20 years of service. Projected annual merit and longevity increases for TRS range from 5.50% for 0 years of service to 0.10% for 25 years of service.

Discount Rate

The discount rate used to measure the Total OPEB Liability, as required by generally accepted accounting principles for the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method, was based on the yield or index rate for 20-year Tax-Exempt General Obligation Municipal bonds with an average rating of AA/Aa or higher (*Bond Buyer General Obligation* 20-bond municipal index for bonds that mature in 20 years). Discount rate assumptions were 3.81% for the measurement dates of August 31, 2023.

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Demographic Assumptions

Demographic assumptions regarding retirement, mortality, turnover, and marriage are based on assumptions used in the Office of the State Actuary's actuarial valuation for Washington State SERS and TRS², modified for the District.

- Service retirement assumptions for plans 2 and 3 were used, which vary based on hire date and years of service.
- The assumed rates of disability under SERS and TRS plans 2 and 3 are less than 0.2% for ages 49 and below and continue to be low after that; demographic assumptions assume a 0% disability rate for all ages.
- Mortality assumptions were from the actuarial valuation for Washington State PERS, SERS, and TRS.

Healthcare Cost Trends

Healthcare cost trends used in the actuarial valuation were developed for use in the July 1, 2022 OPEB valuation for the PEBB¹ program, performed by the Office of the State Actuary. These assumptions are summarized below and refer to the amount by which medical costs are anticipated to exceed costs for the year ending June 30:

Year Ending June 30,	Pre-65 Retiree Premiums & Claims	Post-65 Retiree Claims	Post-65 Retiree Premiums
2023	5.4%	7.7%	11.4%
2024-2077	5.7% to 3.8%	6.8% to 3.8%	9.4% to 3.8%

Dental costs trends are assumed to increase 1.1% to 4.0% for the year 2023-2027 and beyond.

Premium Levels

Assumed annual medical retiree contributions as of July 1, 2022, used in the actuarial valuations are displayed below. These represent a weighted average of July 1, 2022 to June 30, 2023 PEBB retiree contributions by medical plan, based on overall PEBB current retiree medical plan election as of the July 1, 2022 valuation date. Contribution assumptions exclude fees charged as a direct pass-through to participating retirees.

	Employee or Spouse	
	Non-Medicare	Medicare
Weighted average based on current PEBB retirees	\$9,037.50	\$3,800.69

The July 1, 2022 assumed annual dental retiree contributions for employee or spouse is \$578.19, representing a weighted average of July 1, 2022 to June 30, 2023 PEBB retiree contributions by dental plan, based on overall PEBB current retiree dental plan elections.

Actuarial cost method

The actuarial cost method used for determining the benefit obligations is the Entry Age Actuarial Cost Method whereby the actuarial present value of the projected benefits of each individual included in the valuation is allocated as a level percentage of expected salary for each year of employment between entry age (defined as age at hire) and assumed exit (until maximum retirement age).

¹ The actuarial valuation for the Washington State OPEB plan offered through PEBB under administration of HCA can be found at <http://leg.wa.gov/osa/additionalservices/Pages/OPEB.aspx>

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

² The actuarial valuation for the Washington State School Employees' Retirement System (SERS) and Teacher Retirement System (TRS) can be found in the Annual Comprehensive Financial Report (ACFR) for the Department of Retirement Systems at [Publications - Department of Retirement Systems \(wa.gov\)](https://www.drs.wa.gov)

Claims Cost Assumptions

Subsidies provided by PEBB and valued in the actuarial valuation include the following:

- Explicit medical subsidy for post-65 retirees and spouses
- Implicit medical and dental subsidy

The explicit subsidies are monthly amounts paid per post-65 retirees and spouses. As of the valuation date, the explicit subsidy for post-65 retirees and spouses is the lessor of \$183 or 50% of the monthly premiums. Retirees and spouses currently pay the premium minus \$183 when the premium is over \$366 per month and pay half the premium when the premium is lower than \$366.

The implicit medical subsidy is the difference between the total cost of medical benefits and premiums. For pre-65 retirees and spouses, the retiree pays the full premium amount, based on a pool that includes active employees. Active employees will tend to be younger and healthier than retirees on average and therefore can be expected to have lower average health costs. (For post-65 retirees and spouses, the retiree does not pay the full premium due to the explicit subsidy discussed above.) Under generally accepted accounting principles, the total cost of benefit payments is to be based on claims costs or age-adjusted premiums approximating claims costs. The projection of retiree premiums is based on current amounts for the retirees' share of the premium, projected with the medical trend assumption, varied by age and sex. Implicit subsidies for dental coverage is also reflected in the actuarial valuation.

Changes in the Total OPEB Liability

The increase (decrease) in the Total OPEB Liability is detailed in the table below:

For the fiscal year ended	August 31, 2023
Total OPEB Liability, beginning balance	\$ 6,179,011
Changes for the year:	
Service cost	383,736
Interest on Total OPEB Liability	232,353
Effect of plan changes	
Effect of economic/demographic gains or losses	
Effect of assumptions changes or inputs	(1,328,902)
Expected benefit payments	(182,608)
Total OPEB Liability, ending balance	\$ 5,283,590

Service cost represents the portion of the actuarial present value of expected benefit payments that is attributed to the valuation year.

Changes in assumptions or inputs represents the change in the portion of changes in the Total OPEB Liability that is not immediately recognized in OPEB expense and includes differences between expected and actual experience, changes in assumptions, and differences between expected and actual earnings on plan investments.

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Expected benefit payments represent all benefits estimated to be payable through the PEBB OPEB plan to current active and inactive employees as a result of their past service and expected future service. This is the subsidy difference between the total cost of benefits and the portion of the benefits paid by the retirees. Per employee health costs vary depending on age, number of dependents and expected morbidity.

Sensitivity of the Total OPEB Liability to changes in the discount rate

The following presents the District's Total OPEB Liability, calculated using the discount rate of 3.81%, as well as what the District's Total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.81%) or one percentage point higher (4.81%) than the current rate:

As of August 31, 2023	1% Decrease 2.81%	Discount Rate 3.81%	1% Increase 4.81%
Total OPEB Liability	\$6,110,508	\$5,283,590	\$4,613,199

Sensitivity of the Total OPEB Liability to changes in the healthcare cost trend rates

The following presents the Total OPEB Liability of the District, calculated using the current healthcare cost trend rates as well as what the District's Total OPEB Liability would be if it were calculated using trend rates that are one percentage point lower or one percentage point higher than the current trend rates.

As of August 31, 2023	1% Decrease	Current Trend Rate	1% Increase
Total OPEB Liability	\$4,487,674	\$5,283,590	\$6,305,020

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

The District recognized OPEB expense as follows:

For the year ended	August 31, 2023
Service cost	\$ 383,736
Interest on Total OPEB Liability	232,353
Effect of plan changes	-
Recognition of Deferred Inflows/Outflows of Resources:	
Recognition of economic/demographic gains/losses	(47,484)
Recognition of assumption changes or inputs	(184,352)
OPEB Expense	\$ 384,253

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

The District's deferred outflows and inflows of resources related to OPEB as of the August 31, 2023 Measurement Date is as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 368,641	(999,989)
Changes of assumptions or inputs	805,217	(2,665,332)
Contributions made subsequent to the Measurement Date	0	NA
Total	\$ 1,173,858	\$ (3,665,321)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB that will be recognized in OPEB expense is detailed in the table below. Additional future deferred outflows and inflows of resources may impact these numbers.

Measurement Period Ending August 31,	
2024	\$ (231,836)
2025	(231,838)
2026	(187,771)
2027	(355,802)
2028	(473,041)
Thereafter	(1,011,175)

NOTE 8: RISK MANAGEMENT

Property and Casualty

The district is a member of the Washington Schools Risk Management Pool (WSRMP). Chapter 48.62 RCW authorizes the governing body of any one or more governmental entities to form together into or join a pool or organization for the joint purchasing of insurance, and/or joint self-insuring, and/or joint hiring or contracting for risk management services to the same extent that they may individually purchase insurance, self-insure, or hire or contract for risk management services. An agreement to form a pooling arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. WSRMP was formed in 1986 when educational service districts and school districts in the state of Washington joined by signing the Cooperative Risk Management Pool Account Agreement (Account Agreement) to pool their self-insured losses and jointly purchase insurance and administrative services. Over 90 school and educational service districts have joined WSRMP.

WSRMP allows members to jointly purchase insurance coverage, establish a plan of self-insurance, and provide related services, such as risk management. WSRMP provides the following coverages for its members: property, liability, vehicle, school board liability, crime, employment practices, errors and omissions, equipment breakdown, cyber security, crisis/active shooter coverage, and stop gap liability.

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Members make an annual contribution to fund WSRMP. WSRMP purchases reinsurance and excess insurance from unrelated carriers subject to a per-occurrence self-insured retention of \$1 million for property risk \$2M for liability risk shared by WSRMP. Reinsurance or Excess carriers cover losses over the self-insured retention to the maximum limits of each Coverage Agreement. Since WSRMP is a cooperative program, there is a joint liability among the participating members.

Members contract to remain in WSRMP for a minimum of three years and must give notice three years before terminating participation. The Account Agreement is renewed automatically each year after the initial three-year period. Even after termination, a member is still responsible for their share of contributions to WSRMP for any unresolved, unreported, and in-process claims for the period in which they were a signatory to the Account Agreement.

WSRMP is fully funded by its member participants and is governed by a board of directors that consists of one designated representative from each participating member. An executive board is elected at the annual meeting and is responsible for overseeing the business affairs of WSRMP. Financial statements and disclosures for WSRMP can be obtained from the following address: <https://wsrmp.com/public-documents/>, or at PO Box 88710, Tukwila, WA, 98138.

Worker's Compensation

The District's worker's compensation insurance coverage is obtained through the Washington State Department of Labor and Industry.

Unemployment

The District is a member of the Unemployment Compensation Pool, as authorized by Title 50.44 RCW. The District joined the Unemployment Compensation Pool effective July 1978. Information regarding operation of the Unemployment Compensation Pool is found in Note 9.

The *Unemployment Compensation Pool* provides unemployment compensation coverage for Unemployment Compensation Pool members arising from previous employees, employer representation (as needed) and claims administration services.

Members make an annual contribution to fund the *Unemployment Compensation Pool*, which is fully funded by its member participants. Member districts pay a contribution calculated as a percentage of their employee's wages. These contributions plus investment earnings pays for unemployment claims and for the administration of the *Unemployment Compensation Pool*. There is provision that members can be additionally assessed if the *Unemployment Compensation Pool* needs additional funding.

Claimants submit claims to the State of Washington Employment Security Department who determines eligibility. The *Unemployment Compensation Pool* reimburses the Department for the unemployment claims paid against the member's account. Since the *Unemployment Compensation Pool* is a cooperative program, there is a joint liability among participating members.

Unemployment Compensation Pool members contract to automatically renew from year to year unless the member gives written notice of its election to terminate at by September 30 and will be effective midnight

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

December 31 of any year. Termination occurs on August 31 of any fiscal year. Even after termination, a member remains responsible for contributions to the *Unemployment Compensation Pool* for any unresolved, unreported, and in-process claims for the period they were a signatory to the interlocal governmental agreement.

The *Unemployment Compensation Pool* is governed by a board of directors, which is comprised of one designated representative from each participating member. An eight-member executive committee is responsible for conducting the business affairs of the *Unemployment Compensation Pool*. Financial statements and disclosures for the *Unemployment Compensation Pool* can be obtained from: Northwest Educational Service District 189, 1601 R Avenue, Anacortes, WA 98221.

NOTE 9: RISK POOL DISCLOSURES

Workers' Compensation Insurance Pool

The District operates a self-funding, claims control and risk management fund for worker's compensation liabilities to member school districts and educational service districts. The Workers' Compensation Insurance Pool, registered in Washington and doing business as NW WA Worker's Compensation Trust, is organized pursuant to Title 51.14 RCW for the purpose of managing workers' compensation payroll taxes, employee claims, and safety programs. An agreement to form a pooling arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. The NW WA Worker's Compensation Trust was formed on June 1, 1983 to pool self-insured losses and jointly purchase insurance and administrative services. Effective August 31, 1994, the NW WA Worker's Compensation Trust ceased coverage for claims coverage after that date. The NW WA Worker's Compensation Trust is operating in runoff mode since that date.

There are 31 members in the NW WA Workers' Compensation Trust. The District is also a member of the NW WA Workers Compensation Trust.

Member Assessments, Unearned Member Assessments and Credits

Full funding of the NW WA Workers Compensation Trust was provided by its member participants' prior contributions.

Unpaid Claims

Claim reserves represent the accumulation of estimates for reported, unpaid claims, and a provision for claims incurred, but not reported. These estimates are continually reviewed and updated, and any resulting adjustments are reflected in current earnings.

Reserve for Unallocated Loss Adjustment Expenses

The reserve for unallocated loss adjustment expenses represents the estimated cost to be incurred with respect to the settlement of claims in process and claims incurred but not reported. Management estimates this liability at the end of each year based upon cost estimates provided by an actuarial firm. The change in the liability each year is reflected in current earnings.

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Unpaid Claim Liabilities

The NW WA Workers Compensation Trust establishes claims liabilities based on actuarially derived estimates of the ultimate cost of claims, including future claim adjustment expenses, that have been reported but not settled, and claims that have been incurred but not reported. Because actual claims costs depend on such complex factors as inflation, changes in doctrines of legal liability, and damage awards, the process used in computing claims liabilities does not necessarily result in an exact amount.

Claims liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency, and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actual historical data that reflect past inflation and on other factors that are considered to be appropriate modifiers of past experience. Adjustments to claims liabilities are charged or credited to expense in the periods in which they are made.

The NW WA Workers Compensation Trust establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses, both allocated and unallocated. As of August 31, 2023, the amount of liabilities totaled \$508,032. This liability is the District's best estimate based on available information.

The following represents changes in those aggregate liabilities for the *NW WA Workers Compensation Trust* during the past two years:

	For the Year Ended August 31, 2023	For the Year Ended August 31, 2022
Unpaid claims and claim adjustment expenses at beginning of year	\$ 538,358	539,268
Incurred claims and claim adjustment expenses:		
Increases in provision for insured events of prior years	(30,326)	(910)
Total incurred claims and claim adjustment expenses	(30,326)	(910)
Payments:		
Claims and claim adjustment expenses attributable to insured events of current year		
Claims and claim adjustment expenses attributable to insured events of prior years		
Total Payments	-	-
Total unpaid claims and claim adjustment expenses at end of year	\$ 508,032	\$ 538,358

Risk Financing Limits

The NW WA Workers' Compensation Trust retains responsibility for the payment of claims within specified self-insured retention limits prior to the application of coverage provided by excess insurance contracts. Insurance was acquired from unrelated underwriters. The NW WA Workers' Compensation Trust per occurrence retention limit ranges from \$100,000 for occurrences in 1984 to \$200,000 for occurrences thru August 31, 1994.

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Reinsurance

The NW WA Workers' Compensation Trust maintains an excess insurance contract with Safety National, an insurance carrier to provide coverage over the NW WA Workers' Compensation Trust self-insured retention limits. Reinsurance permits recovery of a portion of losses from reinsurers, although it does not discharge the primary liability of the NW WA Workers' Compensation Trust as direct insurer of the risks reinsured. The NW WA Workers' Compensation Trust does not report reinsured risks as liabilities unless it is probable that those risks will not be covered by reinsurers.

Exemption from Federal and State Taxes

Pursuant to revenue ruling number 90-74, income of Municipal Risk Pools is excluded from gross income under IRC Section 115(1). Chapter 51.14 RCW exempts the NW WA Workers' Compensation Trust from insurance premium taxes, and business and occupation taxes imposed pursuant to Chapter 82.04 RCW.

Unemployment Compensation Risk Pool

The District operates a self-funding, claims control and risk management fund for unemployment claim liabilities to member school districts and educational service districts. The Unemployment Compensation Pool is organized pursuant to RCW 50.44 for the purpose of managing unemployment compensation payroll taxes and employee claims and providing employer representation, as needed. An agreement to form a pooling arrangement was made pursuant to the provisions of RCW 39.34, the Interlocal Cooperation Act. The *Unemployment Compensation Pool* was formed July 1978 to pool self-insured losses and jointly purchase administrative services. 29 have joined the *Unemployment Compensation Pool*. The District is also a member of the *Unemployment Compensation Pool* (see Note 8).

Member Assessments, Unearned Member Assessments and Credits

Member assessments are collected in advance and recognized as revenue in the period for which pooled risk protection is provided. The assessment is calculated based on each district's taxable wages and experience of unemployment claims.

The interlocal governmental agreement provides for assessments to members based on actual claim experience. The agreement further provides that assessments are made in the aggregate and may be held to credit against future assessments in circumstances of a surplus fund balance.

Unpaid Claims

Claim reserves represent the accumulation of estimates for reported, unpaid claims, and a provision for claims incurred, but not reported. These estimates are continually reviewed and updated, and any resulting adjustments are reflected in current earnings.

Reserve for Unallocated Loss Adjustment Expenses

The reserve for unallocated loss adjustment expenses represents the estimated cost to be incurred with respect to the settlement of claims in process and claims incurred but not reported. Management estimates this liability at the end of each year based upon claims reports received from the Washington Employment Security Department. The change in the liability each year is reflected in current earnings.

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Unpaid Claim Liabilities

The Unemployment Pool establishes claims liabilities based on actuarially derived estimates of the ultimate cost of claims, including future claim adjustment expenses, that have been reported but not settled, and claims that have been incurred but not reported. The process used in computing claims liabilities does not necessarily result in an exact amount as it is based on assumption factors. Claims liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency, and other economic and social factors. Adjustments to claims liabilities are charged or credited to expense in the periods in which they are made.

The Unemployment Pool establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses, both allocated and unallocated. At August 31, 2023, the amount of liabilities totaled \$1,251,430. This liability is the District's best estimate based on available information.

The following represents changes in those liabilities for the Unemployment Pool during the past two years:

	For the Year Ended August 31, 2023	For the Year Ended August 31, 2022
Unpaid claims and claim adjustment expenses at beginning of year	\$ 580,554	\$ 838,224
Incurred claims and claim adjustment expenses:		
Provision for insured events of current year	928,682	454,882
Changes in provision for ULAE	347,517	(363,340)
Total Incurred claims and claim adjustment expenses	1,276,199	91,542
Payments:		
Claims and claim adjustment expenses attributable to insured events of current year	(571,022)	(325,337)
Claims and claim adjustment expenses attributable to insured events of prior years	(129,545)	(23,875)
Total Payments	(700,567)	(349,212)
Total unpaid claims and claim adjustment expenses at end of year	\$ 1,156,186	\$ 580,554

Risk Financing Limits

The Unemployment Pool does not carry self-insured retention because it does not purchase excess insurance. Through a combination of net position designated as of August 31, 2022 and member contributions earned as of August 31, 2023, the board of directors of the Unemployment Pool committed net assets of \$798,526 specifically for the purpose of funding future claim costs.

Exemption from Federal and State Taxes

Pursuant to revenue ruling number 90-74, income of Municipal Risk Pools is excluded from gross income under IRC Section 115(1). Chapter 50.44 RCW exempts the Unemployment Pool from insurance premium taxes, and business and occupation taxes imposed pursuant to Chapter 82.04 RCW.

NOTE 10: NET POSITION

Restricted Net Position

The District's Statement of Net Position reports \$5,343,766 of net position as restricted for support programs as follows as of August 31, 2023:

Support Program Description	Restricted By	Amount
Special Education Cooperatives	By Cooperative Agreement	\$ 2,090,724
Joint Venture	By contractual agreement	390,893
Restricted for WA State Pension, (note 6)	Enabling legislation	2,862,149
Total Restricted Net Position		\$ 5,343,766

Joint Venture

The District is a member of a joint venture for provision of information processing services. The District's interest in the joint venture of \$390,893 is reported as a restricted position on the Statement of Net Position. See Note 11 for further disclosure regarding the joint venture.

Unrestricted Net Position

The District's Statement of Net Position reports \$19,122,976 of unrestricted net position as follows as of August 31, 2023:

Unrestricted Net Position	Amount
Unrestricted for general support programs	\$17,173,831
Unrestricted for Pension	(2,293,183)
Unrestricted for OPEB	(7,775,053)
Unrestricted for Unemployment Pool	11,541,520
Unrestricted for NW Workers Compensation	475,861
Total Unrestricted Net Position	\$19,122,976

NOTE 11: INVESTMENT IN JOINT VENTURE

Washington School Information Processing Cooperative (WSIPC)

The District is a member of Washington School Information Processing Cooperative (WSIPC). The WSIPC Board of Directors consists of a member of each the nine educational service districts (ESDs) in the state, sharing equally in the joint venture. Educational Service District No. 123 is the fiscal agent of the joint venture and answers directly to the WSIPC Board of Directors in financial matters.

The District's share of the total Investment in the joint venture is \$390,893 and is reported on the Statement of Net Position as a noncurrent asset. Under the terms of the *"Amended and Restated Interlocal*

Northwest Educational Service District #189
NOTES TO 2022-2023 FINANCIAL STATEMENTS

Cooperative Agreement for the Washington School Information Processing Cooperative", dated January 18, 2012, contributions made by any of the participating ESDs to WSIPC remain in WSIPC, should an ESD terminate its membership. Terminating members remain fully liable for all obligations incurred, known and unknown, as of the effective date of termination, in the event WSIPC is not able to fully pay or satisfy the obligation. In the event the joint venture is dissolved, all assets shall be liquidated to pay any remaining liabilities. In the event assets or funds remain after payment of all liabilities and current expenses, remaining assets or funds shall be proportionately divided between currently participating ESDs at the time of the dissolution, based upon the percentage of total local user and related fees generated by each during the one-year period prior to the dissolution. In the event assets or funds are not sufficient to pay all liabilities and current expenses, the remaining liabilities shall be divided equally between currently participating ESDs at the time of the dissolution.

The District contributed \$-0- and \$-0- to the joint venture during fiscal years 2023 and 2022, respectively. There were no distributions in fiscal years 2023 and 2022. During fiscal years ending August 31, 2023 and 2022, the District paid \$55,403 and \$55,130, respectively, to WSIPC in fees for cooperative services rendered.

The total investment in joint venture, includes WSIPC's share of the net pension asset for participation in Washington's Department of Retirement System pension plans. The District's share of net investment in the joint venture is impacted by the components of the pension liabilities by \$1,195,736. WSIPC employees participate in the Washington state retirement system; WSIPC is required to recognize their proportionate share of the individual plans' net pension asset and related component measures under generally accepted accounting principles. WSIPC's financial statements include the proportionate share of the net pension asset associated with the Public Employees' Retirement System (PERS) plans. General disclosures regarding the Washington state retirement system and pension accounting may be found in the DRS annual comprehensive financial report (obtained at: Washington State Department of Retirement Systems, Communications Unit, P.O. Box 48380, Olympia, WA 98504-8380; or online at <https://www.drs.wa.gov>). Specific disclosures for the PERS plan may be found in the notes to WSIPC's financial statements.

The total investment in joint venture reported, includes WSIPC's share of the Total OPEB (other post-employment benefits) liability for post-retirement benefits provided through the Washington State Health Care Authority. The District's share of net investment in the joint venture is impacted by the components of the total OPEB liabilities by \$5,008,807. WSIPC has implemented generally accepted accounting principles for OPEB. WSIPC's Total OPEB Liability and the related component measures were determined through an actuarial valuation consistent with the actuarial valuation method used by the nine, member ESDs. General disclosures regarding the OPEB plan administered by the Washington Health Care Authority for employer participants may be found at <http://leg.wa.gov/osa/additionalservices/Pages/OPEB.aspx>. Specific disclosures for WSIPC's plan participation may be found in the notes to WSIPC's financial statements.

The change in net position for the District's share in the joint venture from fiscal year 2022 to 2023 is \$120,660 and has been reported on the Statement of Revenues, Expenses and Changes in Fund Net Position as non-operating revenue. The Net Investment in Joint Venture balance in the Statement of Net Position is a restricted net position (see Note 10).

The financial statements for the joint venture may be obtained by contacting WSIPC at 2121 West Casino Road, Everett WA 98204-1472.

NOTE 12: CONTINGENCIES AND LITIGATIONS

The District has recorded in its financial statements all material liabilities, including an estimate for situations which are not yet resolved but where, based on available information, management believes it is probable that the District will be required to make payment. In the opinion of management, the District's insurance policies and reserves are adequate to pay all known or pending claims.

The District participates in a number of federal and state assisted programs. These grants are subject to audit by the grantors or their delegated representatives. Such audits could result in reimbursement to grantor agencies for expenses disallowed under the terms of the grants. Management believes that such disallowances, if any, would be immaterial.

NOTE 13: OTHER DISCLOSURES

Accounting and Reporting Changes

During the year ended August 31, 2023, the District adopted a new accounting guidance by implementing the provisions of GASB statement No. 96 *Subscription Based Information Technology Arrangements* (SBITAs) establishes standards for the accounting of Subscription Based Information Technology Arrangements. The implementation of this statement has resulted in no changes in the presentation of the financial statements.

Northwest Educational Service District #189
REQUIRED SUPPLEMENTAL INFORMATION
SCHEDULES OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS
Washington State Health Care Authority OPEB Plan under PEBB
FOR THE YEARS ENDED AUGUST 31, *
Last 10 Fiscal Years **

TOTAL OPEB LIABILITY	2018	2019	2020	2021	2022	2023
Service cost	\$ 303,769	\$ 279,202	\$ 405,570	\$ 531,922	559,682	383,736
Interest on total OPEB liability	177,380	198,572	202,212	188,496	197,011	232,353
Changes in benefit terms	-	-	-	-	-	-
Effect of economic/demographic gains or (losses)	-	455,216	386,443	-	(1,303,015)	-
Effect of assumption changes or inputs	(352,522)	889,032	815,241	84,986	(1,821,133)	(1,328,902)
Expected benefit payments	(139,219)	(147,347)	(161,132)	(191,313)	(198,853)	(182,608)
Net change in total OPEB liability	(10,592)	1,674,675	1,648,334	614,091	(2,566,308)	(895,421)
Total OPEB liability, beginning balance	4,818,811	4,808,219	6,482,894	8,131,228	8,745,319	6,179,011
Total OPEB liability, ending balance	\$ 4,808,219	\$ 6,482,894	\$ 8,131,228	\$ 8,745,319	\$ 6,179,011	\$ 5,283,590
Covered employee payroll	\$ 10,601,373	\$ 11,448,421	\$ 12,882,673	\$ 13,301,242	\$ 14,591,666	\$ 15,916,665
Total OPEB liability as a % of covered employee payroll	45.35%	56.63%	63.12%	65.75%	42.35%	33.20%

Notes to Schedules:

* Schedules are based on the District's financial reporting date, fiscal year ending August 31, in each period reported.

** Schedules will be built prospectively until 10 years of data has been compiled

Note 7 to the financial statements includes information regarding factors that may affect trends in the amounts reported in these schedules.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

Northwest Educational Service District #189
REQUIRED SUPPLEMENTAL INFORMATION
SCHEDULES OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)
AS OF JUNE 30, *
Last 10 Fiscal Years **

PERS 1	2015	2016	2017	2018	2019	2020	2021	2022	2023
District's proportion of the net pension liability (percentage)	0.068976%	0.059504%	0.060120%	0.059017%	0.060812%	0.061619%	0.059504%	0.066806%	0.067874%
District's proportionate share of the net pension liability (asset)	\$ 3,608,100	\$ 195,657	\$ 2,852,731	\$ 2,635,716	\$ 2,338,451	\$ 2,175,501	\$ 726,685	\$ 1,860,133	\$ 1,549,383
District's covered-employee payroll ***	\$ 7,723,546	\$ 7,138,263	\$ 7,448,081	\$ 7,782,633	\$ 8,407,374	\$ 9,127,439	\$ 8,997,551	\$ 10,502,668	\$ 12,081,334
District's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	46.72%	44.77%	38.30%	33.87%	27.81%	23.83%	8.08%	17.71%	12.82%
Plan fiduciary net position as a percentage of the total pension liability	59.10%	57.03%	61.24%	63.22%	67.12%	68.64%	88.74%	76.56%	80.16%
SERS 2/3	2015	2016	2017	2018	2019	2020	2021	2022	2023
District's proportion of the net pension liability (percentage)	0.438667%	0.379812%	0.359577%	0.352236%	0.343884%	0.345120%	0.349147%	0.367276%	0.384413%
District's proportionate share of the net pension liability (asset)	\$ 1,781,649	\$ 2,494,478	\$ 1,774,422	\$ 1,053,404	\$ 806,400	\$ 1,835,916	\$ (3,748,784)	\$ (986,686)	\$ (550,265)
District's covered-employee payroll	\$ 7,550,321	\$ 7,034,535	\$ 7,345,965	\$ 7,698,494	\$ 8,324,818	\$ 9,042,543	\$ 8,910,999	\$ 10,491,127	\$ 12,081,334
District's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	23.60%	35.46%	24.16%	13.68%	9.69%	20.30%	-42.07%	-9.40%	-4.55%
Plan fiduciary net position as a percentage of the total pension liability	90.92%	86.52%	90.79%	94.77%	96.31%	92.45%	114.15%	103.17%	101.54%
TRS 1	2015	2016	2017	2018	2019	2020	2021	2022	2023
District's proportion of the net pension liability (percentage)	0.059968%	0.057579%	0.050000%	0.045512%	0.042358%	0.042680%	0.051826%	0.044132%	0.039247%
District's proportionate share of the net pension liability (asset)	\$ 1,899,885	\$ 1,965,897	\$ 1,511,649	\$ 1,329,211	\$ 1,048,710	\$ 1,028,072	\$ 348,943	\$ 839,306	\$ 497,064
District's covered-employee payroll ****	\$ 2,542,851	\$ 2,749,295	\$ 2,714,910	\$ 2,614,103	\$ 2,844,224	\$ 3,106,746	\$ 3,867,170	\$ 3,544,261	\$ 3,301,604
District's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	74.71%	71.51%	55.68%	50.85%	36.87%	33.09%	9.02%	23.68%	15.06%
Plan fiduciary net position as a percentage of the total pension liability	65.70%	62.07%	65.58%	66.52%	70.37%	70.55%	91.42%	78.24%	85.09%
TRS 2/3	2015	2016	2017	2018	2019	2020	2021	2022	2023
District's proportion of the net pension liability (percentage)	0.047199%	0.050810%	0.047934%	0.043644%	0.042436%	0.043249%	0.052009%	0.044698%	0.039278%
District's proportionate share of the net pension liability (asset)	\$ 398,265	\$ 697,766	\$ 442,399	\$ 196,447	\$ 255,694	\$ 664,303	\$ (1,429,636)	\$ (87,959)	\$ (48,239)
District's covered-employee payroll	\$ 2,209,153	\$ 2,544,300	\$ 2,628,141	\$ 2,540,106	\$ 2,832,821	\$ 3,106,746	\$ 3,867,170	\$ 3,544,261	\$ 3,301,604
District's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	18.03%	27.42%	16.83%	7.73%	9.03%	21.38%	-36.97%	-2.48%	-1.46%
Plan fiduciary net position as a percentage of the total pension liability	92.48%	88.72%	93.14%	96.88%	96.36%	91.72%	113.72%	100.86%	100.49%

Notes to Schedules:

* Schedules are based on the Department of Retirement Systems plans' measurement date of June 30 in each year reported

** Schedules will be built prospectively until 10 years of data has been compiled

*** Covered employee payroll for PERS1 includes SERS 2/3 payroll.

**** Covered employee payroll for TRS1 includes TRS 2/3 payroll.

Note 6 to the financial statements includes information regarding factors that may affect trends in the amounts reported in these schedules.

Northwest Educational Service District #189
REQUIRED SUPPLEMENTAL INFORMATION
SCHEDULES OF EMPLOYER CONTRIBUTIONS, PENSION PLANS
AS OF AUGUST 31, *
Last 10 Fiscal Years **

PERS 1	2015	2016	2017	2018	2019	2020	2021	2022	2023
Contractually required contribution	\$ 316,111	\$ 335,689	\$ 363,156	\$ 400,724	\$ 444,325	\$ 446,186	\$ 446,748	\$ 399,398	\$ 475,642
Contributions in relation to the contractually required contributions	\$ 316,111	\$ 335,689	\$ 363,156	\$ 400,724	\$ 444,325	\$ 446,186	\$ 446,748	\$ 399,398	\$ 475,642
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered-employee payroll ***	\$ 7,704,737	\$ 7,139,117	\$ 7,476,776	\$ 7,846,250	\$ 8,542,335	\$ 9,229,706	\$ 9,038,954	\$ 10,754,200	\$ 12,355,285
Contribution as a percentage of covered-employee payroll	4.10%	4.70%	4.86%	5.11%	5.20%	4.83%	4.94%	3.71%	3.85%
SERS 2/3	2015	2016	2017	2018	2019	2020	2021	2022	2023
Contractually required contribution	\$ 425,889	\$ 466,597	\$ 488,992	\$ 641,900	\$ 699,465	\$ 754,421	\$ 738,761	\$ 834,703	\$ 958,771
Contributions in relation to the contractually required contributions	\$ 425,889	\$ 466,597	\$ 488,992	\$ 641,900	\$ 699,465	\$ 754,421	\$ 738,761	\$ 834,703	\$ 958,771
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered-employee payroll	\$ 7,543,472	\$ 7,039,938	\$ 7,375,472	\$ 7,764,845	\$ 8,459,363	\$ 9,144,425	\$ 8,954,990	\$ 10,754,200	\$ 12,355,285
Contribution as a percentage of covered-employee payroll	5.65%	6.63%	6.63%	8.27%	8.27%	8.25%	8.25%	7.76%	7.76%
TERS 1	2015	2016	2017	2018	2019	2020	2021	2022	2023
Contractually required contribution	\$ 134,568	\$ 189,887	\$ 166,508	\$ 194,070	\$ 211,271	\$ 227,860	\$ 290,086	\$ 215,943	\$ 215,101
Contributions in relation to the contractually required contributions	\$ 134,568	\$ 189,887	\$ 166,508	\$ 194,070	\$ 211,271	\$ 227,860	\$ 290,086	\$ 215,943	\$ 215,101
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered-employee payroll ****	\$ 2,585,289	\$ 2,863,855	\$ 2,595,828	\$ 2,620,541	\$ 2,855,938	\$ 3,172,487	\$ 3,921,808	\$ 3,488,004	\$ 3,330,607
Contribution as a percentage of covered-employee payroll	5.21%	6.63%	6.41%	7.41%	7.40%	7.18%	7.40%	6.19%	6.46%
TERS 2/3	2015	2016	2017	2018	2019	2020	2021	2022	2023
Contractually required contribution	\$ 129,390	\$ 177,914	\$ 169,652	\$ 199,278	\$ 223,620	\$ 258,449	\$ 319,206	\$ 280,788	\$ 268,114
Contributions in relation to the contractually required contributions	\$ 129,390	\$ 177,914	\$ 169,652	\$ 199,278	\$ 223,620	\$ 258,449	\$ 319,206	\$ 280,788	\$ 268,114
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered-employee payroll	\$ 2,272,146	\$ 2,663,342	\$ 2,524,581	\$ 2,546,624	\$ 2,855,938	\$ 3,172,487	\$ 3,921,808	\$ 3,488,004	\$ 3,330,607
Contribution as a percentage of covered-employee payroll	5.69%	6.68%	6.72%	7.83%	7.83%	8.15%	8.14%	8.05%	8.05%

Notes to Schedules:

* Schedules are based on the District's financial reporting date, fiscal year ending August 31 in each period reported.
** Schedules will be built prospectively until 10 years of data has been compiled
*** Covered employee payroll for PERS1 includes SERS 2/3 payroll.
**** Covered employee payroll for TERS1 includes TERS 2/3 payroll.
Note 6 to the financial statements includes information regarding factors that may affect trends in the amounts reported in these schedules.

Northwest Educational Service District No. 189
Schedule of Expenditures of Federal Awards
For the Year Ended August 31, 2023

Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Expenditures				Passed through to Subrecipients	Note
			Other Award Number	From Pass- Through Awards	From Direct Awards	Total		
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via OSPI)	Title I Grants to Local Educational Agencies	84.010	5925 - 222719	114,437	-	114,437	-	1, 2
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via OSPI)	Title I Grants to Local Educational Agencies	84.010	1697 - 260128	728,506	-	728,506	-	1, 2
			Total ALN 84.010:	842,943	-	842,943	-	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via OSPI)	Title I State Agency Program for Neglected and Delinquent Children and Youth	84.013	5913 - PRGT 00270-002	175,344	-	175,344	-	1, 2
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via OSPI)	Title I State Agency Program for Neglected and Delinquent Children and Youth	84.013	5951 - PRGT 00270-003	26,225	-	26,225	-	1, 2
			Total ALN 84.013:	201,569	-	201,569	-	
Special Education Cluster (IDEA)								
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via OSPI)	Special Education Grants to States	84.027	1225 - 320357	74,198	-	74,198	-	1, 2
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via OSPI)	Special Education Grants to States	84.027	1270 - 320347	357,886	-	357,886	-	1, 2
			Total ALN 84.027:	432,084	-	432,084	-	

The accompanying notes are an integral part of this schedule.

Northwest Educational Service District No. 189
Schedule of Expenditures of Federal Awards
For the Year Ended August 31, 2023

Federal Agency (Pass-Through Agency)	Federal Program	Expenditures					Passed through to Subrecipients	Note
		ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total		
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via OSPI)	Special Education Preschool Grants	84.173	1229 - 389007	87,246	-	87,246	-	1, 2
	Total Special Education Cluster (IDEA):			519,330	-	519,330	-	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF	School Safety National Activities	84.184	-	-	155,114	155,114	-	1, 2
	Special Education - State Personnel Development	84.323	5932 - 341014	165,054	-	165,054	-	1, 2
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via OSPI)	Student Support and Academic Enrichment Program	84.424	5929 - 431307	2,881	-	2,881	-	1, 2
	COVID 19 - Education Stabilization Fund	84.425	84.425U 2027 - 135527	715,840	-	715,840	-	1, 3
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425D 5904 - 142207	12,545	-	12,545	-	1, 3
	COVID 19 - Education Stabilization Fund	84.425	84.425D 5906 - 144137	137,604	-	137,604	-	1, 3
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425U 5934 - 141915	370,897	-	370,897	-	1, 3
	Total ALN 84.425:			1,236,886	-	1,236,886	-	

The accompanying notes are an integral part of this schedule.

Northwest Educational Service District No. 189
Schedule of Expenditures of Federal Awards
For the Year Ended August 31, 2023

Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Expenditures				Passed through to Subrecipients	Note
			Other Award Number	From Pass- Through Awards	From Direct Awards	Total		
SUBSTANCE ABUSE AND MENTAL HEALTH SERVICES ADMINISTRATION, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via HCA)	COVID 19 - Substance Abuse and Mental Health Services Projects of Regional and National Significance	93.243	2060-0923-Cohort 7 K5479-02	4,977	-	4,977	-	1, 2
SUBSTANCE ABUSE AND MENTAL HEALTH SERVICES ADMINISTRATION, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via HCA)	Substance Abuse and Mental Health Services Projects of Regional and National Significance	93.243	2080-0923 - SABG Prev K5479-02	8,227	-	8,227	-	1, 2
SUBSTANCE ABUSE AND MENTAL HEALTH SERVICES ADMINISTRATION, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via UNITED GENERAL HOSPITAL)	Substance Abuse and Mental Health Services Projects of Regional and National Significance	93.243	5939 - MHAT	5,245	-	5,245	-	1, 2
			Total ALN 93.243:	18,449	-	18,449	-	
SUBSTANCE ABUSE AND MENTAL HEALTH SERVICES ADMINISTRATION, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via HCA)	Opioid STR	93.788	2017 - WA Opioid K5479-02	239,717	-	239,717	-	1, 2
SUBSTANCE ABUSE AND MENTAL HEALTH SERVICES ADMINISTRATION, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via HCA)	Block Grants for Prevention and Treatment of Substance Abuse	93.959	2004 - Oak Harbor K4234-4	100,608	-	100,608	-	1, 2, 4
SUBSTANCE ABUSE AND MENTAL HEALTH SERVICES ADMINISTRATION, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via HCA)	Block Grants for Prevention and Treatment of Substance Abuse	93.959	2019 - SAP Workforce K5479-02	137,320	-	137,320	-	1, 2

The accompanying notes are an integral part of this schedule.

Northwest Educational Service District No. 189
Schedule of Expenditures of Federal Awards
For the Year Ended August 31, 2023

Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	Expenditures			Passed through to Subrecipients	Note
				From Pass- Through Awards	From Direct Awards	Total		
SUBSTANCE ABUSE AND MENTAL HEALTH SERVICES ADMINISTRATION, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via HCA)	COVID 19 - Block Grants for Prevention and Treatment of Substance Abuse	93.959	2060 - Cohort 7 K5479-02	266,881	-	266,881	-	1, 2
SUBSTANCE ABUSE AND MENTAL HEALTH SERVICES ADMINISTRATION, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via HCA)	Block Grants for Prevention and Treatment of Substance Abuse	93.959	2080 - SABG Prev K5479-02	540,383	-	540,383	-	1, 2
Total ALN 93.959:				1,045,192	-	1,045,192	-	
Total Federal Awards Expended:				4,272,021	155,114	4,427,135	-	

Northwest Educational Service District 189

Notes to the Schedule of Expenditures of Federal Awards for the Year Ended August 31, 2023

Note 1 – Basis of Accounting

This Schedule is prepared on the same basis of accounting as the Northwest Educational Service District 189 financial statements. The Northwest Educational Service District 189 uses the accrual basis of accounting. Expenditures represent only the federally funded portions of the program. District records should be consulted to determine amounts expended or matched from non-federal sources.

Note 2 – Indirect Cost Rate

The Northwest Educational Service District 189 has not elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance. The Northwest Educational Service District 189 used the federal restricted rate of 7.16%.

Note 3 – Indirect Cost Rate

The Northwest Educational Service District used the federal unrestricted rate of 11.15%.

Note 4 – Program Costs

The amounts shown as current year expenses represent only the federal grant portion of the program costs. Entire program costs, including the Northwest Educational Service District 189 local matching share, may be more than shown. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 5 – Noncash Awards

The \$24,300.00 of personal protective equipment (PPE) reported on the schedule is the value of PPE distributed by the Northwest Educational Service District 189 during the current year and priced as prescribed by OSPI.

ABOUT THE STATE AUDITOR'S OFFICE

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In fulfilling our mission to provide citizens with independent and transparent examinations of how state and local governments use public funds, we hold ourselves to those same standards by continually improving our audit quality and operational efficiency, and by developing highly engaged and committed employees.

As an agency, the State Auditor's Office has the independence necessary to objectively perform audits, attestation engagements and investigations. Our work is designed to comply with professional standards as well as to satisfy the requirements of federal, state and local laws. The Office also has an extensive quality control program and undergoes regular external peer review to ensure our work meets the highest possible standards of accuracy, objectivity and clarity.

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