

Financial Statements and Federal Single Audit Report

Northshore School District No. 417

For the period September 1, 2022 through August 31, 2023

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Office of the Washington State Auditor Pat McCarthy

May 30, 2024

Board of Directors Northshore School District No. 417 Bothell, Washington

Report on Financial Statements and Federal Single Audit

Please find attached our report on Northshore School District No. 417's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the District's financial activities and condition.

Sincerely,

Pat McCarthy, State Auditor

Tat Macky

Olympia, WA

Americans with Disabilities

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SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Northshore School District No. 417 September 1, 2022 through August 31, 2023

SECTION I – SUMMARY OF AUDITOR'S RESULTS

The results of our audit of Northshore School District No. 417 are summarized below in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

Financial Statements

We issued an unmodified opinion on the fair presentation of the District's financial statements in accordance with its regulatory basis of accounting. Separately, we issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because the financial statements are prepared using a basis of accounting other than GAAP.

Internal Control over Financial Reporting:

- Significant Deficiencies: We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the District.

Federal Awards

Internal Control over Major Programs:

- Significant Deficiencies: We reported no deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.
- Material Weaknesses: We identified deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the District's compliance with requirements applicable to each of its major federal programs, with the exception of the 32.009 - Emergency Connectivity Fund Program on which we issued an adverse opinion on compliance with applicable requirements.

We reported findings that are required to be disclosed in accordance with 2 CFR 200.516(a).

Identification of Major Federal Programs

The following programs were selected as major programs in our audit of compliance in accordance with the Uniform Guidance.

| Program or Cluster Title |
|---|
| Child Nutrition Cluster - School Breakfast Program |
| Child Nutrition Cluster - National School Lunch Program |
| COVID-19 - Emergency Connectivity Fund Program |
| COVID-19 – Special Education Cluster (IDEA) – Special Education |
| Grants to States |
| Special Education Cluster (IDEA) - Special Education Grants to States |
| COVID – 19 - Special Education Cluster (IDEA) - Special Education |
| Preschool Grants |
| Special Education Cluster (IDEA) - Special Education Preschool Grants |
| COVID-19 - Education Stabilization Fund |
| COVID-19 - Head Start Cluster - Head Start |
| Head Start Cluster – Head Start |
| |

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by the Uniform Guidance, was \$750,000.

The District did not qualify as a low-risk auditee under the Uniform Guidance.

SECTION II - FINANCIAL STATEMENT FINDINGS

None reported.

SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

See Finding 2023-001.

SCHEDULE OF FEDERAL AWARD FINDINGS AND OUESTIONED COSTS

Northshore School District No. 417 September 1, 2022 through August 31, 2023

2023-001 The District did not have adequate internal controls for ensuring compliance with allowable activities and costs, equipment, and restricted purpose requirements.

Assistance Listing Number and Title: 32.009, COVID-19 – Emergency

Connectivity Fund Program

Federal Grantor Name: Federal Communications

Commission

Federal Award/Contract Number: ECF202108067

Pass-through Entity Name: N/A
Pass-through Award/Contract N/A

Number:

Known Questioned Cost Amount: \$400,000

Prior Year Audit Finding: Yes, Finding 2022-001

Background

The Emergency Connectivity Fund (ECF) Program provides funding to meet the needs of students and school staff who would otherwise lack access to connected devices and broadband connections sufficient to engage in remote learning. This is referred to as "unmet need." In September 2022, the District requested reimbursement of \$400,000 in ECF Program funds to pay for mobile hotspot data services for students and staff during the 2022 school year.

Federal regulations require recipients to establish and maintain internal controls that ensure compliance with program requirements. These controls include understanding program requirements and monitoring the effectiveness of established controls.

Allowable activities and costs

ECF Program recipients must only seek reimbursement for the eligible devices and services provided to students and staff with unmet need. Recipients are prohibited from seeking and receiving reimbursement for eligible equipment and services purchased for use solely at the school or held for future use (i.e., warehousing).

Equipment

The Federal Communications Commission (FCC) requires ECF Program recipients to maintain inventories of the devices and services they have purchased with program funds. The FCC also requires the inventory records to include specific elements, such as the type of equipment or service provided, equipment make/model and serial number, name of the students or employees provided the equipment or service, dates they used the equipment or service, and more.

Restricted purpose – unmet need

When submitting applications to the FCC, schools only had to provide an estimate of their students' and staff's unmet need. However, when requesting reimbursement, the District could only request program funds for eligible equipment and services provided to students and school staff with actual unmet need.

Restricted purpose – per-location and per-user limitations

The FCC imposed per-location and per-user limitations to maximize the use of limited funds. Under the program, eligible schools could only be reimbursed for one connected device and Wi-Fi hotspot per student or school employee with unmet need, and no more than one fixed broadband connection per location, such as a student's or employee's residence.

Description of Condition

Allowable activities and costs/restricted purpose – unmet need

The District estimated unmet need for eligible services when it applied for ECF Program funds. However, our audit found the District's internal controls were ineffective for ensuring it documented the determination of actual unmet need and only requested reimbursement for services provided to students and school staff. Specifically, the District paid for mobile hotspot data services based on its estimate of unmet need, and it requested reimbursement for these expenses totaling \$400,000. However, the District did not maintain documentation showing it provided each mobile hotspot paid with program funds to a student or employee with unmet need.

Equipment

Our audit found the District's internal controls were ineffective for ensuring it identified and tracked the services charged to the ECF Program, and it could not demonstrate compliance with federal requirements. Specifically, for all mobile hotspot data services paid with ECF Program funds, the District did not include names of the students or employees provided or responsible for the service and the dates they used it.

Restricted purpose – per-location and per-user limitations

Our audit found the District's internal controls were ineffective for demonstrating it complied with the FCC's per-user limitations. Specifically, the District did not maintain documentation showing it monitored or had a tracking process in place to ensure it only paid for one device's service per user.

We consider these deficiencies in internal controls to be material weaknesses that led to material noncompliance.

Cause of Condition

As communicated in the prior audit finding, District officials thought the determination of unmet need provided during the application process was sufficient to comply with this requirement. Since the funding spanned two fiscal years, the District had already distributed devices and requested reimbursement before the prior audit identified this issue. The District did not take any further action, and it is waiting for audit resolution from the federal grantor.

Effect of Condition and Questioned Costs

Allowable activities and costs/restricted purpose – unmet need

Because the District did not have documentation supporting whether it provided eligible services to students and staff with actual unmet need, it cannot demonstrate compliance with the program's requirements. Given the nature of the program and circumstances, it is likely that at least some of the services the District charged to the award addressed unmet needs. However, the lack of a documented assessment of students' actual unmet need means that all costs are unsupported. Since we do not have a reasonable basis for estimating how much of the District's expenditures are allowable, we are questioning all unsupported costs.

Federal regulations require the State Auditor's Office to report known questioned costs that are greater than \$25,000 for each type of compliance requirement. We question costs when we find the District does not have adequate documentation to support expenditures.

Equipment

Without maintaining proper service inventory records that identify services paid with ECF Program funds, as the FCC requires, the District cannot demonstrate compliance with this requirement, and cannot effectively track the use of federally funded equipment.

Restricted purpose – per-location and per-user limitations

Because the District did not maintain documentation, it cannot demonstrate compliance with the FCC's restrictions. Additionally, we cannot determine whether the District only provided one connection per user.

Recommendation

We recommend the District work with the awarding agency to determine audit resolution.

We further recommend the District establish and follow internal controls to ensure staff fully understand the requirements for ECF awards. Specifically, the District should:

- Request reimbursement only for eligible equipment and services provided to students and staff with unmet need, and maintain documentation demonstrating compliance
- Maintain documentation showing it submitted reimbursement for eligible equipment and services
- Identify federally funded services and maintain inventories that track the use of services paid with ECF Program funds
- Monitor to confirm it provides no more than one device per student and employee in compliance with the ECF Program's requirements

District's Response

The District does not concur with this finding, other than the fact that the device inventory list did not note which devices had been purchased with federal funds and that some processes could be improved. This was during the pandemic and we believe the appropriate level of reporting would be a management letter as all costs

were allowable, devices were only provided to those with unmet needs, and all devices were accounted for.

The District provided network connectivity to students through hotspots and used the ECF reimbursement to cover a portion of the data services costs. These hotspots were provided to students to ensure they were able to participate in remote learning.

Allowable activities and costs, restricted purpose

The audit's condition states that our internal controls were ineffective for ensuring we requested reimbursement only for students with a documented unmet need.

Based on the guidance below, we have spent all funds for allowable costs, and those costs were reasonable and necessary and for students with unmet needs. As allowed by the FCC, districts were able to determine whether students had unmet needs, and for our district this meant addressing instances where students may share a home device with others, the device was too old or slow to function properly, student owned devices did not have the appropriate security in place to protect students during remote learning, and operationally the District could not access personally owned devices to provide the thousands of technical questions and issues students faced during remote learning. Based on these experiences, unmet need was defined broadly, but within allowed parameters and inventory records were kept, albeit not perfectly. The District did create and distribute an unmet needs survey. However, due to circumstances surrounding the pandemic, not all families were able to complete the survey. Requests for hotspots also came through Counselors, Principals, and directly from families through phone calls.

We believe that all hotspot services were utilized with the intent to meet the 'unmet needs' criteria as per our understanding and interpretation of the guidelines. We, therefore, maintain that our approach was both prudent and compliant with the spirit of the guidelines and the finding is thus not warranted.

Per the FCC compliance requirements, the District provided the needed certification during the application process. The awarded funds were spent in accordance with the guidance provided by the FCC. The State Auditors' Office in this case is incorrectly applying the compliance requirements and should not issue an audit finding.

The following guidance from the Federal Communications Commission, titled "Emergency Connectivity Fund Common Misconceptions", "Misconception #2: If schools have returned to in-class instruction for the upcoming school year, they are not eligible to participate. Answer: This is false. Equipment and services provided

to students or school staff who would otherwise lack sufficient access to connected devices, and/or broadband internet access connection while off campus are eligible for Emergency Connectivity Fund Support."

From the Federal Communications Commission Order FCC-CIRC21-93-043021, question 77: "We think schools are in the best position to determine whether their students and staff have devices and broadband services sufficient to meet their remote learning needs, and we recognize that they are making such decisions in the midst of a pandemic. We, therefore, will not impose any specific metrics or process requirements on those determinations." And from question 53: "...we are sensitive to the need to provide some flexibility during this uncertain time. If those connected devices were purchased for the purpose of providing students...with devices for off-campus use consistent with the rules we adopt today, we will not prohibit such on-campus use."

SAO did not apply any reasonable measure to reduce questioned costs but did state that it is likely that at least some of the costs addressed unmet needs, while still choosing to question all costs. That is clearly out of alignment with the FCC guidance.

Equipment

The District has a robust inventory system which allows for the tracking and safeguarding of public assets including the hotspots purchased with federal funds. However, the District agrees that it did not track federally funded iPads separately from non-federally funded ones. Going forward the District will ensure federally funded items are designated as such and are tracked separately.

Auditor's Remarks

We value our partnership with the District in striving for transparency in public service. When auditing federal programs of any kind, governments must provide documentation to substantiate that they met the award requirements. As is our practice and audit standards require, we will review the status of this finding during our next audit. The State Auditor's Office continues to advocate for clear, timely guidance from federal agencies.

Applicable Laws and Regulations

Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), section 516, Audit findings, establishes reporting requirements for audit findings.

Title 2 CFR Part 200, Uniform Guidance, section 303, Internal controls, describes the requirements for auditees to maintain internal controls over federal programs and comply with federal program requirements.

The American Institute of Certified Public Accountants defines significant deficiencies and material weaknesses in its *Codification of Statements on Auditing Standards*, section 935, Compliance Audits, paragraph 11.

Title 47 CFR Part 54, *Universal Service*, Subpart Q, Emergency Connectivity Fund, describes the ECF Program requirements.



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SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

Northshore School District No. 417 September 1, 2022 through August 31, 2023

This schedule presents the status of findings reported in prior audit periods.

| Audit Period: | Report Ref. No.: | Finding Ref. No | : Assistance Listing |
|-------------------------|-------------------------|--------------------------|--------------------------------|
| 2022 | 1033036 | 2022-001 | Number(s): |
| 2022 | 1033030 | 2022-001 | 32.009 |
| Federal Program Na | ame and Granting | Pass-Through A | |
| Agency: | ame and Granding | N/A | genej i tumet |
| COVID-19 – Emerge | ency Connectivity Fu | | |
| Program – Federal Co | - | | |
| Commission | | | |
| Finding Caption: | | | |
| The District did not | have adequate intern | al controls for ensuring | g compliance with allowable |
| activities and costs, e | quipment, procureme | ent, and restricted purp | ose requirement. |
| Background: | | | |
| The District purchas | ed \$472,800 in table | et computers based on | its estimate of unmet need. |
| However, when the D | District requested gran | nt reimbursement, it die | I not maintain documentation |
| showing the District | provided each table | t paid with program fu | nds to a student with unmet |
| need and only provi | ded each student w | ith one device. In add | ition, the District could not |
| | - | • | ded all elements to properly |
| | | <u> </u> | trict could not demonstrate it |
| | | en procuring equipmer | at and services that was/were |
| charged to the ECF p | rogram. | | |
| As a result, the Distri | ct was unable to den | nonstrate compliance w | ith program requirements. |
| Status of Corrective | Action: (check one | | |
| □ Fully | □ Partially | Not Corrected √ | ☐ Finding is considered no |
| Corrected | Corrected | a noi Collected | longer valid |

Corrective Action Taken:

The District still does not concur with the finding or questioned costs. SAO reviewed various types of documentation and chose not to accept any documentation presented by the District to even consider reducing questioned costs. The standard of documentation required by SAO to satisfy "unmet" need would have been hard to meet even if the District hadn't been in the midst of a pandemic.

The District has internal controls over asset inventory and provided equipment only to students with unmet needs, and all costs were allowable, reasonable and necessary.

Although additional funding was available to the District, the District chose not to accept any funds due to this audit finding.

INDEPENDENT AUDITOR'S REPORT

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Northshore School District No. 417 September 1, 2022 through August 31, 2023

Board of Directors Northshore School District No. 417 Bothell, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Northshore School District No. 417, as of and for the year ended August 31, 2023, and the related notes to the financial statements, which collectively comprise the District's financial statements, and have issued our report thereon dated May 28, 2024.

We issued an unmodified opinion on the fair presentation of the District's financial statements in accordance with its regulatory basis of accounting. We issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because, as described in Note 1, the *Accounting Manual for Public School Districts in the State of Washington* does not require the District to prepare the government-wide statements presenting the financial position and changes in financial position of its governmental activities as required by GAAP. The effects on the financial statements of the variances between the basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However,

this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy, State Auditor

Tat Macky

Olympia, WA

May 28, 2024

INDEPENDENT AUDITOR'S REPORT

Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance

Northshore School District No. 417 September 1, 2022 through August 31, 2023

Board of Directors Northshore School District No. 417 Bothell, Washington

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

Adverse and Unmodified Opinions

We have audited the compliance of Northshore School District No. 417, with the types of compliance requirements identified as subject to audit in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended August 31, 2023. The District's major federal programs are identified in the auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

Adverse Opinion on 32.009 - COVID-19 - Emergency Connectivity Fund Program

In our opinion, because of the significance of the matter described below, the District did not comply, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on 32.009 – COVID-19 - Emergency Connectivity Fund Program for the year ended August 31, 2023.

Unmodified Opinion on Each of the Other Major Federal Programs

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the accompanying Schedule of Findings and Questioned Costs for the year ended August 31, 2023.

Basis for Adverse and Unmodified Opinions

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and unmodified opinions on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Matter Giving Rise to Adverse Opinion on 32.009 - COVID-19 - Emergency Connectivity Fund Program

As described in the accompanying Schedule of Findings and Questioned Costs and in Finding 2023-001, the District did not comply with the requirements regarding 32.009 – COVID 19 – Emergency Connectivity Fund Program for allowable activities and costs, equipment and restricted purposes special tests requirements. Compliance with such requirements is necessary, in our opinion for the District to comply with the requirements applicable to that program.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgement made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

Performing an audit in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and
 design and perform audit procedures responsive to those risks. Such procedures include
 examining, on a test basis, evidence regarding the District's compliance with the
 compliance requirements referred to above and performing such other procedures as we
 considered necessary in the circumstances;
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed; and
- We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

District's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the noncompliance findings identified in our compliance audit described in the accompanying Schedule of Federal Award Findings and Questioned Costs. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

REPORT ON INTERNAL CONTROL OVER COMPLIANCE

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on

a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed. Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified.

However, we identified certain deficiencies in internal control over compliance, as described in the accompanying Schedule of Federal Award Findings and Questioned Costs as Finding 2023-001, that we consider to be a material weakness.

District's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the internal control over compliance findings identified in our audit described in the accompanying Schedule of Federal Award Findings and Questioned Costs. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy, State Auditor

Tat Muchy

Olympia, WA

May 28, 2024

INDEPENDENT AUDITOR'S REPORT

Report on the Audit of the Financial Statements

Northshore School District No. 417 September 1, 2022 through August 31, 2023

Board of Directors Northshore School District No. 417 Bothell, Washington

REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Unmodified and Adverse Opinions

We have audited the financial statements of Northshore School District No. 417, as of and for the year ended August 31, 2023, and the related notes to the financial statements, as listed in the financial section of our report.

Unmodified Opinion on Regulatory Basis of Accounting (Accounting Manual)

As described in Note 1 the District has prepared these financial statements to meet the financial reporting requirements of state law and the accounting practices prescribed by the *Accounting Manual for Public School Districts in the State of Washington* (Accounting Manual). Those accounting practices differ from accounting principles generally accepted in the United States of America (GAAP). The differences in these accounting practices are also described in Note 1.

In our opinion, the financial statements referred to above present fairly, in all material respects, the regulatory basis financial position of Northshore School District No. 417, as of the year ended August 31, 2023, and the regulatory basis of changes in financial position thereof for the year then ended, on the basis of accounting as described in Note 1.

Adverse Opinion on U.S. GAAP

The financial statements referred to above were not intended to, and in our opinion they do not, present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Northshore School District No. 417, as of August 31, 2023, or the changes in financial position or cash flows thereof for the year then ended, because of the significance of the matter discussed below.

Basis for Unmodified and Adverse Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and *Governmental Auditing Standards*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified and adverse audit opinions.

Matter Giving Rise to Adverse Opinion on U.S. GAAP

Auditing standards issued by the American Institute of Certified Public Accountants (AICPA) require auditors to formally acknowledge when governments do not prepare their financial statements, intended for general use, in accordance with GAAP. As described in Note 1 of the financial statements, the government-wide financial statements are prepared by the District in accordance with state law using accounting practices prescribed by the Accounting Manual, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions of state law and the Accounting Manual described in Note 1. This includes determining that the basis of accounting is acceptable for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and

Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of expressing
 an opinion on the effectiveness of the District's internal control. Accordingly, no such
 opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time; and
- We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The Schedule of Long-Term Liabilities is also presented for purposes of additional analysis, as required by the prescribed Accounting Manual. These schedules are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements, and certain additional procedures,

including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with Government Auditing Standards, we have also issued our report dated May 28, 2024 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Pat McCarthy, State Auditor

Tat Micky

Olympia, WA

May 28, 2024

FINANCIAL SECTION

Northshore School District No. 417 September 1, 2022 through August 31, 2023

FINANCIAL STATEMENTS

Balance Sheet – Governmental Funds – 2023 Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds – 2023 Notes to Financial Statements – 2023

SUPPLEMENTARY AND OTHER INFORMATION

Schedule of Long-Term Liabilities -2023Schedule of Expenditures of Federal Awards -2023Notes to the Schedule of Expenditures of Federal Awards -2023

Northshore School District No. 417 Balance Sheet - Governmental Funds

August 31, 2023

| | General Fund | ASB Fund | Debt Service Fund | Capital Projects Fund | Transportation Vehicle Fund | Permanent Fund | Total |
|---|-----------------|--------------|-------------------------|-----------------------------|-----------------------------------|-------------------|----------------|
| Assets | | | | | | | |
| Cash and Cash Equivalents | 27,695,177.98 | 3,224,181.73 | 26,137,961.05 | 220,138,479.14 | 3,878,885.86 | 00.00 | 281,074,685.76 |
| Minus Warrants Outstanding | -5,317,131.02 | -168,113.06 | 00.00 | -2,599,009.84 | 00.00 | 00.00 | -8,084,253.92 |
| Taxes Receivable | 29,904,800.75 | | 30,060,273.50 | 9,539,428.20 | 00.00 | | 69,504,502.45 |
| Due From Other Funds | 00.00 | 00.00 | 00.00 | 00.00 | 00.00 | 00.00 | 00.00 |
| Due From Other Governmental Units | 2,912,893.84 | 00.00 | 0.00 | 00.0 | 00.00 | 0.00 | 2,912,893.84 |
| Accounts Receivable | 794,473.03 | 00.00 | 00.00 | 546,952.30 | 00.00 | 00.00 | 1,341,425.33 |
| Interfund Loans Receivable | 00.00 | | | 00.00 | | | 00.00 |
| Accrued Interest Receivable | 00.0 | 00.00 | 0.00 | 00.0 | 00.00 | 0.00 | 0.00 |
| Inventory | 466,044.16 | 00.00 | | 00.00 | | | 466,044.16 |
| Prepaid Items | 1,914,030.16 | 165,596.29 | | | 00.00 | 00.00 | 2,079,626.45 |
| Investments | 00.00 | 00.00 | 00.00 | 00.0 | 00.00 | 00.00 | 00.00 |
| Investments/Cash With Trustee | 00.00 | | 0.00 | 00.0 | 00.0 | 0.00 | 0.00 |
| Investments-Deferred Compensation | 00.0 | | | 00.0 | | | 0.00 |
| Self-Insurance Security Deposit | 00.0 | | | | | | 00.0 |
| TOTAL ASSETS | 58,370,288.90 | 3,221,664.96 | 56,198,234.55 | 227,625,849.80 | 3,878,885.86 | 00.00 | 349,294,924.07 |
| DEFERRED OUTFLOWS OF RESOURCES: | | | | | | | |
| Deferred Outflows of Resources - Other | 00.00 | 00.00 | 0.00 | 00.0 | 00.00 | 0.00 | 0.00 |
| TOTAL DEFERRED OUTFLOWS OF RESOURCES | 00.0 | 00.0 | 0.00 | 00.0 | 00.0 | 00.0 | 0.00 |
| TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES LIABILITIES | 58,370,288.90 | 3,221,664.96 | 56,198,234.55 | 227,625,849.80 | 3,878,885.86 | 00.00 | 349,294,924.07 |
| Accounts Payable | 1,428,595.78 | 83,726.69 | 00.00 | 424,692.99 | 00.00 | 00.00 | 1,937,015.46 |
| Contracts Payable Current | 46,389.24 | 623.01 | | 833,902.28 | 00.00 | 00.00 | 880,914.53 |
| Accrued Interest Payable | | | 0.00 | | | | 00.0 |

The accompanying notes are an integral part of this financial statement.

Northshore School District No. 417 Balance Sheet - Governmental Funds

August 31, 2023

| | General Fund | ASB Fund | Debt Service Fund | Capital Projects Fund | Transportation Vehicle Fund | Permanent Fund | Total |
|---|-----------------|--------------|-------------------------|-----------------------------|-----------------------------------|-------------------|----------------|
| Accrued Salaries | 21,065.12 | 00.00 | | 00.0 | | | 21,065.12 |
| Anticipation Notes Payable | 00.00 | | 00.00 | 00.00 | 00.00 | | 00.00 |
| LIABILITIES: | | | | | | | |
| Payroll Deductions and Taxes Payable | 5,968,091.48 | 00.00 | | 00.0 | | | 5,968,091.48 |
| Due To Other Governmental Units | 58,324.28 | 3,177.51 | | 66,327.11 | 1,425.58 | 0.00 | 129,254.48 |
| Deferred Compensation Payable | 0.00 | | | 00.00 | | | 0.00 |
| Estimated Employee Benefits Payable | 3,055,604.35 | | | | | | 3,055,604.35 |
| Due To Other Funds | 00.00 | 00.00 | 00.00 | 00.00 | 00.00 | 00.00 | 00.00 |
| Interfund Loans Payable | 00.0 | | 00.00 | 00.0 | 00.00 | | 00.00 |
| Deposits | 00.00 | 00.00 | | 1,500.00 | | | 1,500.00 |
| Unearned Revenue | 1,161,444.82 | 445,755.64 | 7,148.53 | 00.00 | 00.00 | | 1,614,348.99 |
| Matured Bonds Payable | | | 00.00 | | | | 00.00 |
| Matured Bond Interest Payable | | | 00.00 | | | | 0.00 |
| Arbitrage Rebate Payable | 00.00 | | 00.00 | 00.00 | 00.00 | | 00.00 |
| TOTAL LIABILITIES | 11,739,515.07 | 533,282.85 | 7,148.53 | 1,326,422.38 | 1,425.58 | 00.00 | 13,607,794.41 |
| DEFERRED INFLOWS OF RESOURCES | | | | | | | |
| Unavailable Revenue | 62,680.50 | 00.00 | 00.00 | 555,353.39 | 00.00 | 00.00 | 618,033.89 |
| Unavailable Revenue - Taxes Receivable | 29,904,800.75 | | 30,060,273.50 | 9,539,428.20 | 00.00 | | 69,504,502.45 |
| TOTAL DEFERRED INFLOWS OF RESOURCES | 29,967,481.25 | 00.0 | 30,060,273.50 | 10,094,781.59 | 00.0 | 00.00 | 70,122,536.34 |
| FUND BALANCE: | | | | | | | |
| Nonspendable Fund Balance | 2,380,074.32 | 165,596.29 | 00.00 | 00.00 | 00.00 | 00.00 | 2,545,670.61 |
| Restricted Fund Balance | 2,351,378.70 | 2,522,785.82 | 26,130,812.52 | 189,877,041.02 | 3,877,460.28 | 00.00 | 224,759,478.34 |
| Committed Fund Balance | 00.00 | 00.00 | 00.00 | 2,167,005.62 | 00.00 | 00.00 | 2,167,005.62 |
| Assigned Fund Balance | 1,638,432.83 | 00.00 | 00.00 | 24,160,599.19 | 00.00 | 00.00 | 25,799,032.02 |

The accompanying notes are an integral part of this financial statement.

Northshore School District No. 417

Balance Sheet - Governmental Funds

August 31, 2023

| | General Fund | ASB Fund | Debt Service Fund | Capital Projects Fund | Transportation Vehicle Fund | Permanent Fund | Total |
|--|-----------------|--------------|-------------------------|-----------------------------|-----------------------------------|-------------------|----------------|
| Unassigned Fund Balance | 10,293,406.73 | 00.00 | 00.00 | 00.00 | 00.00 | 00.00 | 10,293,406.73 |
| TOTAL FUND BALANCE | 16,663,292.58 | 2,688,382.11 | 26,130,812.52 | 216,204,645.83 | 3,877,460.28 | 00.00 | 265,564,593.32 |
| TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES, AND FUND BALANCE | 58,370,288.90 | 3,221,664.96 | 56,198,234.55 | 227,625,849.80 | 3,878,885.86 | 00.00 | 349,294,924.07 |

The accompanying notes are an integral part of this financial statement.

Northshore School District No. 417

Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds

For the Year Ended August 31, 2023

| | General Fund | ASB Fund | Debt Service Fund | Capital Projects Fund | Transportation Vehicle Fund | Permanent Fund | Total |
|------------------------------|-----------------|--------------|-------------------------|-----------------------------|-----------------------------------|-------------------|----------------|
| REVENUES: | | | | | | | |
| Local | 74,183,431.15 | 3,484,073.81 | 63,813,772.25 | 33,053,577.83 | 99,212.01 | | 174,634,067.05 |
| State | 297,975,870.80 | | 00.00 | 1,612,081.45 | 1,561,089.66 | | 301,149,041.91 |
| Federal | 14,211,882.84 | | 493,959.29 | 00.00 | 00.00 | | 14,705,842.13 |
| Other | 1,985,715.30 | | | 38,964.00 | 00.00 | 00.00 | 2,024,679.30 |
| TOTAL REVENUES | 388,356,900.09 | 3,484,073.81 | 64,307,731.54 | 34,704,623.28 | 1,660,301.67 | 00.00 | 492,513,630.39 |
| EXPENDITURES: | | | | | | | |
| CURRENT: | | | | | | | |
| Regular Instruction | 237,815,722.04 | | | | | | 237,815,722.04 |
| Special Education | 76,845,700.74 | | | | | | 76,845,700.74 |
| Vocational Education | 12,937,469.35 | | | | | | 12,937,469.35 |
| Skill Center | 00.00 | | | | | | 00.00 |
| Compensatory Programs | 14,710,027.79 | | | | | | 14,710,027.79 |
| Other Instructional Programs | 12,513,197.90 | | | | | | 12,513,197.90 |
| Federal Stimulus COVID-19 | 319,753.34 | | | | | | 319,753.34 |
| Community Services | 1,448,664.40 | | | | | | 1,448,664.40 |
| Support Services | 67,319,668.78 | | | | | | 67,319,668.78 |
| Student Activities/Other | | 3,391,788.64 | | | | 00.00 | 3,391,788.64 |
| CAPITAL OUTLAY: | | | | | | | |
| Sites | | | | 7,427,295.95 | | | 7,427,295.95 |
| Building | | | | 24,602,427.97 | | | 24,602,427.97 |
| Equipment | | | | 5,175,702.58 | | | 5,175,702.58 |
| Instructional Technology | | | | 7,898,923.11 | | | 7,898,923.11 |
| Energy | | | | 7,494,268.26 | 00.00 | | 7,494,268.26 |
| Transportation Equipment | | | | | 00.00 | | 00.00 |
| Sales and Lease | | | | 00.00 | | | 00.0 |
| Other | 376,852.49 | | | | | | 376,852.49 |
| DEBT SERVICE: | | | | | | | |
| Principal | 206,300.25 | | 41,385,000.00 | 00.00 | 00.00 | | 41,591,300.25 |

The accompanying notes are an integral part of this financial statement.

Northshore School District No. 417

Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds

For the Year Ended August 31, 2023

| | General Fund | ASB | Debt Service Fund | Capital Projects Fund | Transportation Vehicle Fund | Permanent Fund | |
|---|-----------------|--------------|-------------------------|-----------------------------|-----------------------------------|-------------------|----------------|
| Interest and Other Charges | 5,320.61 | | 25,523,049.64 | 00.00 | 00.0 | | 25,528,370.25 |
| Bond/Levy Issuance | | | | 3,024.00 | 00.00 | | 3,024.00 |
| TOTAL EXPENDITURES | 424,498,677.69 | 3,391,788.64 | 66,908,049.64 | 52,601,641.87 | 00.00 | 00.00 | 547,400,157.84 |
| REVENUES OVER (UNDER) EXPENDITURES | -36,141,777.60 | 92,285.17 | -2,600,318.10 | -17,897,018.59 | 1,660,301.67 | 00.00 | -54,886,527.45 |
| OTHER FINANCING SOURCES (USES): | | | | | | | |
| Bond Sales & Refunding Bond Sales | 0.00 | | 00.0 | 186,055.71 | 0.00 | | 186,055.71 |
| Long-Term Financing | 37,425.99 | | | 00.00 | 00.00 | | 37,425.99 |
| Transfers In | 13,100,000.00 | | 00.00 | 00.00 | 00.00 | | 13,100,000.00 |
| Transfers Out (GL 536) | 00.00 | | 00.00 | -13,100,000.00 | 00.00 | 00.00 | -13,100,000.00 |
| Other Financing Uses (GL 535) | 00.00 | | 00.00 | 00.00 | 00.00 | | 00.00 |
| Other | 181,951.77 | | 00.00 | 00.00 | 67,500.00 | | 249,451.77 |
| TOTAL OTHER FINANCING SOURCES (USES) | 13,319,377.76 | | 00.00 | -12,913,944.29 | 67,500.00 | 00.00 | 472,933.47 |
| EXCESS OF REVENUES/OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES | -22,822,399.84 | 92,285.17 | -2,600,318.10 | -30,810,962.88 | 1,727,801.67 | 00.0 | -54,413,593.98 |
| BEGINNING TOTAL FUND BALANCE | 39,485,692.42 | 2,596,096.94 | 28,731,130.62 | 247,015,608.71 | 2,149,658.61 | 00.0 | 319,978,187.30 |
| Prior Year(s) Corrections or Restatements | 0.00 | 0.00 | 00.0 | 00.00 | 0.00 | 0.00 | 00.0 |
| ENDING TOTAL FUND BALANCE | 16,663,292.58 | 2,688,382.11 | 26,130,812.52 | 216,204,645.83 | 3,877,460.28 | 00.0 | 265,564,593.32 |

The accompanying notes are an integral part of this financial statement.

NORTHSHORE SCHOOL DISTRICT NO. 417 Notes to the Financial Statements

September 1, 2022 Through August 31, 2023

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Northshore School District (District) is a municipal corporation organized pursuant to Title 28A of the Revised Code of Washington (RCW) for the purposes of providing public school services to students in grades K–12. Oversight responsibility for the District's operations is vested with the independently elected board of directors. Management of the District is appointed by and is accountable to the board of directors. Fiscal responsibility, including budget authority and the power to set fees, levy property taxes, and issue debt consistent with provisions of state statutes, also rests with the board of directors.

The District presents governmental fund financial statements and related notes on the modified accrual basis of accounting in accordance with the *Accounting Manual for Public School Districts in the State of Washington*, issued jointly by the State Auditor's Office and the Superintendent of Public Instruction by the authority of RCW 43.09.200, RCW 28A.505.140, RCW 28A.505.010(1) and RCW 28A.505.020. This manual prescribes a financial reporting framework that differs from generally accepted accounting principles (GAAP) in the following manner:

- (1) Districtwide statements, as defined in GAAP, are not presented.
- (2) A Schedule of Long-Term Liabilities is presented as supplementary information.
- (3) Supplementary information required by GAAP is not presented.
- (4) Property Taxes collected after the end of the fiscal period are not considered available for revenue accrual as described below.

Fund Accounting

Financial transactions of the District are reported in individual funds. Each fund uses a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures (or expenses) as appropriate. All funds are considered major funds. The various funds in the report are grouped into governmental (and fiduciary) funds as follows:

Governmental Funds

General Fund

This fund is used to account for all expendable financial resources, except for those that are required to be accounted for in another fund. In keeping with the principle of having as few funds as are necessary, activities such as food services, maintenance, data processing, printing, and student transportation are included in the General Fund.

Capital Projects Funds

These funds account for financial resources that are to be used for the construction or acquisition of major capital assets. There are two funds that are considered to be of the capital projects fund type: the Capital Projects Fund and the Transportation Vehicle Fund.

<u>Capital Projects Fund</u>. This fund is used to account for resources set aside for the acquisition and construction of major capital assets such as land and buildings.

<u>Transportation Vehicle Fund</u>. This fund is used to account for the purchase, major repair, rebuilding, and debt service expenditures that relate to pupil transportation equipment.

Debt Service Fund

This fund is used to account for the accumulation of resources for and the payment of matured general long-term debt principal and interest.

Special Revenue Fund

In Washington state, the only allowable special revenue fund for school districts is the Associated Student Body (ASB) Fund. This fund is accounted for in the District's financial statements as the financial resources legally belong to the District. As a special revenue fund, amounts within the ASB Fund may only be used for those purposes that relate to the operation of the Associated Student Body of the District.

Measurement focus, basis of accounting, and fund financial statement presentation

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are measurable and available. Revenues are considered "measurable" if the amount of the transaction can be readily determined. Revenues are considered "available" when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year-end. Categorical program claims and interdistrict billings are measurable and available and are accrued. Property taxes not collected by the fiscal year end are measurable and recorded as a receivable, however the receivable is not considered available revenue and is recorded as a deferred inflow of resources.

Expenditures are recognized under the modified accrual basis of accounting when the related fund liability is incurred, except for unmatured principal and interest on long-term debt which are recorded when due. Purchases of capital assets are expensed during the year of acquisition. For federal grants, the recognition of expenditures is dependent on the obligation date. (Obligation means a purchase order has been issued, contracts have been awarded, or goods and/or services have been received.)

Budgets

Chapter 28A.505 RCW and Chapter 392-123 Washington Administrative Code (WAC) mandate school district budget policies and procedures. The board adopts annual appropriated budgets for all governmental funds. These budgets are appropriated at the fund level. The budget constitutes the legal authority for expenditures at that level. Appropriations lapse at the end of the fiscal period.

Budgets are adopted on the same modified accrual basis as used for financial reporting. Fund balance is budgeted as available resources and, under statute, may not be negative, unless the District enters into binding conditions with state oversight pursuant to RCW 28A.505.110.

The government's policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

The District receives state funding for specific categorical education-related programs. Amounts that are received for these programs that are not used in the current fiscal year may be carried forward into the subsequent fiscal year, where they may be used only for the same purpose as they were originally received. When the District has such carryover, those funds are expended before any amounts received in the current year are expended.

Additionally, the District has other restrictions placed on its financial resources. When expenditures are recorded for purposes for which a restriction or commitment of fund balance is available, those funds that are restricted or committed to that purpose are considered first before any unrestricted or unassigned amounts are expended.

The government's fund balance classifications policies and procedures.

The District classifies ending fund balance for its governmental funds into five categories.

<u>Nonspendable Fund Balance</u>. The amounts reported as Nonspendable are resources of the District that are not in spendable format. They are either non-liquid resources such as inventory or prepaid items, or the resources are legally or contractually required to be maintained intact.

<u>Restricted Fund Balance</u>. Amounts that are reported as Restricted are those resources of the District that have had a legal restriction placed on their use either from statute, WAC, or other legal requirements that are beyond the control of the board of directors. Restricted fund balance includes anticipated recovery of revenues that have been received but are restricted as to their usage.

<u>Committed Fund Balance</u>. Amounts that are reported as Committed are those resources of the District that have had a limitation placed upon their usage by formal action of the District's board of directors. Commitments are made either through a formal adopted board resolution or are related to a school board policy. Commitments may only be changed when the resources are used for the intended purpose or the limitation is removed by a subsequent formal action of the board of directors.

<u>Assigned Fund Balance</u>. In the General Fund, amounts that are reported as Assigned are those resources that the District has set aside for specific purposes. These accounts reflect tentative management plans for future financial resource use such as the replacement of equipment or the assignment of resources

for contingencies. Assignments reduce the amount reported as Unassigned Fund Balance, but may not reduce that balance below zero.

In other governmental funds, Assigned fund balance represents a positive ending spendable fund balance once all restrictions and commitments are considered. These resources are only available for expenditure in that fund and may not be used in any other fund without formal action by the District's board of directors and as allowed by statute.

The Superintendent or the Deputy Superintendent are the only persons who have the authority to create Assignments of fund balance.

<u>Unassigned Fund Balance</u>. In the General Fund, amounts that are reported as Unassigned are those net spendable resources of the District that are not otherwise Restricted, Committed, or Assigned, and may be used for any purpose within the General Fund.

In other governmental funds, Unassigned fund balance represents a deficit ending spendable fund balance once all restrictions and commitments are considered.

A negative Unassigned fund balance means that the legal restrictions and formal commitments of the District exceed its currently available resources.

Cash and Cash Equivalents

All of the District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Capitalization Threshold for Leases and Subscription-Based Information Technology Arrangements (SBITAs)

The District follows the modified accrual basis of accounting in its treatment of leases and SBITAs. Agreements are evaluated regarding the lease term, payments, and discount rates as well as materiality to the District's financial position. The District's capitalization threshold for recognition of leases and SBITAs is \$50,000. Arrangements that are considered short term or do not meet capitalization thresholds are treated as revenues and expenditures in the current year.

Inventory

Inventory is valued at cost using the first-in, first-out (FIFO) method. The consumption method of inventory is used, which charges inventory as an expenditure when it is consumed. A portion of fund balance, representing inventory, is considered Nonspendable. USDA commodity inventory consists of food donated by the United States Department of Agriculture. It is valued at the prices paid by the USDA for the commodities.

Accounting and Reporting Changes

Subscription-Based Information Technology Arrangements (SBITA)

For the year ended August 31, 2023, the district implemented guidance for the presentation and disclosures of Subscription-Based Information Technology Arrangements (SBITA), as required by the School District Accounting Manual. These changes were in response to the provisions of GASB Statement No. 96.

The District implemented the changes to the School District Accounting Manual with no significant impact on financial reporting.

NOTE 2: DEPOSITS AND INVESTMENTS

All of the District's bank balances are insured by the Federal Depository Insurance Corporation (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

Statutes authorize the District to invest in (1) securities, certificates, notes, bonds, short-term securities, or other obligations of the United States, and (2) deposits in any state bank or trust company, national banking association, stock savings bank, mutual savings bank, savings and loan association, and any branch bank engaged in banking in the state in accordance with RCW 30.04.300 if the institution has been approved by the Public Deposit Protection Commission to hold public deposits and has segregated eligible collateral having a value of not less than its maximum liability.

The King County Treasurer is the *ex officio* treasurer for the District and holds all accounts of the District. The District directs the County Treasurer to invest those financial resources of the District that the District has determined are not needed to meet the current financial obligations of the District.

The District's deposits and certificates of deposit are mostly covered by federal depository insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

The District's participation in the King County Investment Pool is voluntary and the pool does not have a credit rating. The District reports its impaired investment in the pool at the fair value amount, which is the same as the value of the pool per share. The fair value of the District's investment in the pool is measured using a net asset value (NAV) as determined by the pool. The pool maintains a duration of 0.64 years.

All of the District's investments during the year and at year-end were insured or registered and held by the District or its agent in the District's name.

Washington State statutes authorize the District to invest in the following types of securities:

- Certificates, notes, or bonds of the United States, its agencies, or any corporation wholly owned by the government of the United States,
- Obligations of government-sponsored corporations which are eligible as collateral for advances to member banks as determined by the Board of Governors of the Federal Reserve System,
- Bankers' acceptances purchased on the secondary market,

- Repurchase agreements for securities listed in the three items above, provided that the transaction is structured so that the public treasurer obtains control over the underlying securities,
- Investment deposits with qualified public depositories,
- Washington State Local Government Investment Pool, and
- County Treasurer Investment Pools.

The District's investments as of August 31, 2023, are as follows:

Investment TypeFair ValueEffective DurationKing County Investment Pool\$276,264,326.490.64 years

Impaired Investments. As of August 31, 2023, all impaired commercial paper investments have completed enforcement events. The King County impaired investment pool (Impaired Pool) held one commercial paper asset where the Impaired Pool accepted an exchange offer and is receiving the cash flows from the investment's underlying securities. The District's share of the impaired investment pool principal is \$86,954.75 and the District's fair value of these investments is \$43,616.50.

Interest Rate Risk. As of August 31, 2023, the Pool's average duration was 0.64 years. As a means of limiting its exposure to rising interest rates, securities purchased in the Pool must have a final maturity, or weighted average life, no longer than five years. While the Pool's market value is calculated on a monthly basis, unrealized gains and losses are not distributed to participants. The Pool distributes earnings monthly using an amortized cost methodology.

Credit Risk. As of August 31, 2023, the District's investment in the Pool was not rated by a nationally recognized statistical rating organization (NRSRO). In compliance with state statutes, Pool policies authorized investments in U.S. Treasury securities, U.S. agency securities and mortgage-backed securities, corporate notes (rated at least "A"), municipal securities (rated at least "A" by two NRSROs), commercial paper (rated at least the equivalent of "A-1"), certificates of deposits issued by qualified public depositaries, repurchase agreements, and the Local Government Investment Pool managed by the Washington State Treasurer's office.

NOTE 3: PENSION PLANS

General Information

The Washington State Department of Retirement Systems (DRS), a department within the primary government of the state of Washington, prepares a stand-alone annual comprehensive financial report that includes financial statements and required supplementary information for each pension plan. The pension plan's basic financial statement is accounted for using the accrual basis of accounting. The measurement date of the pension plans is June 30. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The school district is reporting the net pension liability in the notes and on the Schedule of Long-term Liabilities calculated as the District's proportionate allocation percentage multiplied by the total plan

collective net pension liability. The DRS total collective net pension liabilities for the pension plans school districts participate in are shown here.

The Collective Net Pension Liability (Asset)

The collective net pension liability or asset for the pension plans districts participated in are reported in the following tables.

| The Collective Net Pension Liability or (Asset) as of June 30, 2023 | | | | |
|---|----------------------------|-----------------------------|--|--|
| | Total Pension Liability | Plan fiduciary net position | Participating employers' net pension liability or (Asset) | Plan fiduciary net position as a percentage of the total pension liability |
| PERS 1 | 11,508,253,000 | 9,225,521,000 | 2,282,732,000 | 80.16% |
| SERS 2/3 | 9,283,864,000 | 9,427,008,000 | (143,144,000) | 101.54% |
| TRS 1 | 8,491,576,000 | 7,225,059,000 | 1,266,517,000 | 85.09% |
| TRS 2/3 | 24,937,867,000 | 25,060,682,000 | (122,815,000) | 100.49% |

Detailed information about the pension plans' fiduciary net position is available in the separately issued DRS report. Copies of the report may be obtained by contacting the Washington State Department of Retirement Systems, P.O. Box 48380, Olympia, WA 98504-8380; or online at Annual Financial Reports or http://www.drs.wa.gov./administrations/annual-report.

Membership Participation

Substantially all school district full-time and qualifying part-time employees participate in one of the following three contributory, multi-employer, cost-sharing statewide retirement systems managed by DRS: Teachers' Retirement System (TRS), Public Employees' Retirement System (PERS) and School Employees' Retirement System (SERS).

Membership & Plan Benefits

Certificated employees are members of TRS. Classified employees are members of PERS (if Plan 1) or SERS. Plan 1 under the TRS and PERS programs are defined benefit pension plans whose members joined the system on or before September 30, 1977. TRS 1 and PERS 1 are closed to new entrants.

TRS Plan Information

TRS was established in 1938, and its retirement provisions are contained in Chapters 41.32 and 41.34 RCW. TRS eligibility for membership requires service as a certificated, public-school employee working in an instructional, administrative, or supervisory capacity. TRS is a cost-sharing multi-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component.

TRS is comprised of three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the

defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is a single plan for accounting purposes.

TRS Plan 1 provides retirement, disability, and death benefits. Retirement benefits are calculated using 2% of the member's Average Final Compensation (AFC) times the member's years of service – up to a maximum of 60%. AFC is the average of the member's two consecutive highest-paid fiscal years.

Members are eligible for retirement at any age after 30 years of service, at the age of 60 with five years of service, or at the age of 55 with 25 years of service. Other benefits include temporary and permanent disability payments, an optional cost-of-living adjustment (COLA).

TRS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits for Plan 2 are calculated using 2% of the member's Average Final Compensation (AFC) times the member's years of service. Retirement defined benefits for Plan 3 are calculated using 1% of AFC times the member's years of service. AFC is the monthly average of the member's 60 consecutive highest-paid service credit months. TRS Plan 2/3 has no cap on years of service credit.

Members are eligible for retirement with a full benefit at age 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. TRS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a reduced benefit. The benefit is reduced by a factor that varies according to age for each year before age 65. TRS Plan 2/3 retirement benefits are actuarially reduced to reflect the choice of a survivor benefit.

Other TRS Plan 2/3 benefits include a Cost-of-Living Adjustment (COLA) based on the Consumer Price Index, capped at 3% annually.

Annuities purchased with plan 3 defined contributions that are invested within the WSIB TAP are considered defined benefits. Plan 3 WSIB TAP annuities are actuarially reduced if a survivor benefit is chosen and TAP annuities include a COLA of 3% annually.

TRS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. Members are eligible to withdraw their defined contribution upon separation. Members have multiple withdrawal options, including purchase of an annuity.

PERS Plan Information

PERS was established in 1947, and its retirement benefit provisions are contained in Chapters 41.34 and 41.40 RCW. PERS is a cost-sharing, multiple-employer retirement system. PERS Plan 1 provides retirement, disability, and death benefits. Retirement benefits are determined as 2% times the member's Average Final Compensation (AFC) times the member's years of services. AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service.

PERS Plan 1 retirement benefits are actuarially reduced is a survivor benefit is chosen. Members retiring from inactive status before age 65 may also receive actuarially reduced benefits. Other benefits include an optional Cost-of-Living Adjustment (COLA).

SERS Plan Information

SERS was established by the legislature in 1998, and the plan became effective in 2000. SERS retirement benefit provisions are established in Chapters 41.34 and 41.35 RCW. SERS members include classified employees of school districts and educational service districts.

SERS is a cost-sharing, multiemployer retirement system comprised of two separate plans for membership purposes. SERS Plan 2 is a defined benefit plan and SERS Plan 3 is a defined benefit plan with a defined contribution component.

Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries. Therefore, Plan 2/3 is a single plan for accounting purposes.

SERS provides retirement, disability, and death benefits. Retirement benefits for Plan 2 are calculated as 2% times the member's Average Final Compensation (AFC) times the member's years of service. Defined benefits for Plan 3 are calculated using 1% times the member's AFC times the member's years of service. AFC is the monthly average of the member's 60 consecutive highest-paid service credit months.

Members are eligible for retirement with a full benefit at age 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. SERS members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a reduced benefit. The benefit is reduced by a factor that varies according to age for each year before age 65.

SERS Plan 2/3 retirement benefits are actuarially reduced if a survivor benefit is chosen.

Other SERS Plan 2/3 benefits include a Cost-of-Living Adjustment (COLA) based on the Consumer Price Index, capped at 3% annually.

SERS 3 defined contributions benefits are totally dependent on employee contributions and the investment earnings on those contributions. Annuities purchased with plan 3 defined contributions that are invested within the WSIB TAP are considered defined benefits. Plan 3 WSIB TAP annuities are actuarially reduced if a survivor benefit is chosen and TAP annuities include a 3% annually.

Plan Contributions

The employer contribution rates for PERS, TRS, and SERS (Plans 1, 2, and 3) and the TRS and SERS Plan 2 employee contribution rates are established by the Pension Funding Council based upon the rates set by the Legislature. The methods used to determine the contribution requirements are established under state statue in accordance with Chapters 41.40 and 41.45 RCW for PERS, Chapters 41.35 and 41.45 RCW for SERS, and Chapters 41.32 and 41.45 RCW for TRS. Employers do not contribute to the defined contribution portions of TRS Plan 3 or SERS Plan 3. Under current law the employer must contribute 100 percent of the employer-required contribution. The employee contribution rate for Plan 1 in PERS and TRS is set by statute at six percent and does not vary from year to year.

The employer and employee contribution rates for all plans were effective as of September 1, 2022. PERS contribution rates changed on July 1, 2023. The pension plan contribution rates (expressed as a percentage of covered payroll) for fiscal year 2023 are listed below:

| | From this date | Through this date | Member rate | Employer rate | |
|--------|----------------|-------------------|-------------|---------------|----|
| PERS 1 | 7/1/2022 | 6/30/2023 | 6.00% | 10.39% | |
| PERS 1 | 7/1/2023 | 8/31/2023 | 6.00% | 9.39% | |
| SERS 2 | 9/1/2022 | 8/31/2023 | 7.76% | 11.79% | |
| SERS 3 | 9/1/2022 | 8/31/2023 | * | 11.79% | ** |
| TRS 1 | 9/1/2022 | 8/31/2023 | 6.00% | 14.69% | |
| TRS 2 | 9/1/2022 | 8/31/2023 | 8.05% | 14.69% | |
| TRS 3 | 9/1/2022 | 8/31/2023 | * | 14.69% | ** |

Note: The Employer rates include .0018 DRS administrative expense.

The School District's Proportionate Share of the Net Pension Liability (Asset)

At June 30, 2023, the school district reported a total liability of \$37,820,488 for its proportionate shares of the individual plans' collective net pension liability and \$6,084,838 for its proportionate shares of net pension assets. Proportions of net pension amounts are based on annual contributions for each of the employers participating in the DRS administered plans. At June 30, 2023 the District's proportionate share of each plan's net pension liability is reported below:

| June 30, 2023 | PERS 1 | SERS 2/3 | TRS 1 | TRS 2/3 |
|---------------------|-----------|-------------|------------|-------------|
| District's Annual | 2 020 064 | E 690 001 | 12 000 154 | 15 127 007 |
| Contributions | 2,820,864 | 5,689,001 | 12,090,154 | 15,127,987 |
| Proportionate Share | | | | |
| of the Net Pension | 9,449,612 | (3,339,110) | 28,370,875 | (2,745,728) |
| Liability (Asset) | | | | |

At June 30, 2023, the school district's percentage of the proportionate share of the collective net pension amount was as follows and the change in the allocation percentage from the prior period is illustrated below.

^{* –} TRS and SERS Plan 3 Employee Contribution Variable from 5% to 15% based on rate selected by the employee member.

^{** –} TRS and SERS Plan 2/3 Employer Contributions for defined benefit portion only.

| Change in Proportionate Shares | PERS 1 | SERS 2/3 | TRS 1 | TRS 2/3 |
|----------------------------------|------------|-----------|-----------|-----------|
| Current year proportionate share | 0.413961% | 2.332693% | 2.240071% | 2.235662% |
| Prior year proportionate share | 0.419297% | 2.298099% | 2.218096% | 2.227196% |
| Net difference percentage | -0.005336% | 0.034594% | 0.021975% | 0.008466% |

Actuarial Assumptions

The total pension liabilities for TRS 1, TRS 2/3, PERS 1 and SERS 2/3 were determined by actuarial valuation as of June 30, 2022, with the results rolled forward to June 30, 2023, using the following actuarial assumptions, applied to all prior periods included in the measurement:

| Inflation | 2.75% total economic inflation, 3.25% salary inflation | |
|---------------------------|---|--|
| Salary increases | In addition to the base 3.25% salary inflation assumption, salaries are | |
| | also expected to grow by promotions and longevity. | |
| Investment rate of return | 7.00% | |

Mortality Rates

Mortality rates used in the plans were developed using the Society of Actuaries' Pub.H-2010 Mortality rates, which vary by member status as the base table. OSA applies age offsets for each system to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale to project mortality rates for every year after the 2010 base table. The actuarial assumptions used in the June 30, 2022, valuation were based on the results of the 2013–2018 Demographic Experience Study Report and the 2021 Economic Experience Study. Additional assumptions for subsequent events and law changes are current as of the 2022 actuarial valuation report.

Long-term Expected Rate of Return

OSA selected a 7.00% long-term expected rate of return on pension plan investments using a building-block method. In selecting the assumptions, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns the Washington State Investment Board (WSIB) provided.

The CMAs contain three pieces of information for each class of assets the WSIB currently invest in:

- Expected annual return
- Standard deviation of the annual return
- Correlations between the annual returns of each asset class with every other asset class

WSIB uses the CMAs and their target asset allocation to simulate future investment returns over various time horizons.

The expected future rates of return are developed by the WSIB for each major asset class.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2021, are summarized in the following table:

| TRS 1, TRS 2/3, PERS 1, and SERS 2/3 | | | |
|--------------------------------------|-------------------|---|--|
| Asset Class | Target Allocation | % Long-term Expected Real Rate of Return | |
| Fixed Income | 20.00% | 1.50% | |
| Tangible Assets | 7.00% | 4.70% | |
| Real Estate | 18.00% | 5.40% | |
| Global Equity | 32.00% | 5.90% | |
| Private Equity | 23.00% | 8.90% | |

The inflation component used to create the above table was 2.20% and represents WSIB's long-term estimate of broad economic inflation consistent with their 2021 CMAs.

Discount Rate

The discount rate used to measure the total pension liability was 7.00%. To determine the discount rate, an asset sufficiency test was completed to test whether the pension plan's fiduciary net position was sufficient to make all projected future benefit payments of current plan members.

Based on the assumptions described in the DRS Certification Letter, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return, a 7.00% on pension plan investments was applied to determine the total pension liability or (asset).

Sensitivity of the Net Pension Liability (Asset)

The following table presents the Northshore School District's proportionate share of the collective net pension liability or asset calculated using the discount rate of 7.00%, as well as what the net pension liability or asset would be if it were calculated using a discount rate that is one percentage-point lower (6.00%) or one percentage-point higher (8.00%) than the current rate. Amounts are calculated using the school district's specific allocation percentage, by plan, to determine the proportionate share of the collective net pension liability or asset.

| Sensitivity of the Net Pension Liability or Asset to Changes in the Discount Rate | | | | |
|---|---------------------|-------------------------------|---------------------|--|
| | 1% Decrease (6.00%) | Current Discount Rate (7.00%) | 1% Increase (8.00%) | |
| PERS 1 | \$3,189,149,000 | \$2,282732,000 | \$1,491,643,000 | |
| Allocation Percentage | 0.413961% | 0.413961% | 0.413961% | |
| Proportionate Share | \$13,201,822 | \$9,449,612 | \$6,174,815 | |
| SERS 2/3 | \$1,168,408,000 | (\$143,144,000) | (\$1,224,160,000) | |
| Allocation Percentage | 2.332693% | 2.332693% | 2.332693% | |

| Sensitivity of the Net Pension Liability or Asset to Changes in the Discount Rate | | | | |
|---|---------------------|-------------------------------|---------------------|--|
| | 1% Decrease (6.00%) | Current Discount Rate (7.00%) | 1% Increase (8.00%) | |
| Proportionate Share | \$27,255,372 | (\$3,339,110) | (\$28,555,895) | |
| TRS 1 | \$1,927,853,000 | \$1,266,517,000 | \$688,424,000 | |
| Allocation Percentage | 2.240071% | 2.240071% | 2.240071% | |
| Proportionate Share \$43,185,269 | | \$28,370,875 | \$15,421,184 | |
| TRS 2/3 | \$3,965,509,000 | (\$122,815,000) | (\$3,446,561,000) | |
| Allocation Percentage | 2.235662% | 2.235662% | 2.235662% | |
| Proportionate Share | \$88,655,374 | (\$2,745,728) | (\$77,053,451) | |

NOTE 4: ANNUAL OTHER POST-EMPLOYMENT BENEFIT COST AND NET OPEB OBLIGATIONS

The state, through the Health Care Authority (HCA), administers a defined benefit other post-employment benefit (OPEB) plan that is not administered through a qualifying trust. The Public Employees Benefits Board (PEBB), created within the HCA, is authorized to design benefits, and determine the terms and conditions of employee and retired employee participation and coverage, including establishment of eligibility criteria for both active and retired employees. Benefits purchased by PEBB include medical, dental, life insurance and long-term disability insurance.

The relationship between the PEBB OPEB plan and its member employers and their employees and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan. A substantive plan is one, which the employers and plan members understand the plan terms. This understanding is based on communications between the HCA, employers and plan members, and historical pattern of practice with regards to sharing of benefit costs.

Employers participating in the plan include the state of Washington (which includes general government agencies and higher education institutions), political subdivisions and tribal governments. Additionally, the PEBB plan is available to the retirees of the K–12 school districts and ESDs. The District's retirees (approximately 1,500) are eligible to participate in the PEBB plan under this arrangement.

Eligibility

District members are eligible for retiree medical benefits after becoming eligible for service retirement pension benefits (either reduced or full pension benefits) Under PERS 1, 2, 3; TRS 1, 2, or 3; or SERS 2 and 3 plans.

Former members who are entitled to a deferred vested pension benefit are not eligible to receive medical and life insurance benefits after pension benefit commencement. Survivors of covered members who die are eligible for medical benefits.

Medical Benefits

Upon retirement, members are permitted to receive medical benefits. Retirees pay the following monthly rates for pre-65 medical coverage for 2023.

| Members not eligible for Medicare | | | |
|-----------------------------------|----------|-------------------|-------------|
| (or enrolled in Part A only) | | Type of Coverage | |
| Descriptions | Employee | Employee & Spouse | Full Family |
| Kaiser Permanente NW Classic | \$841.77 | \$1,678.60 | \$2,306.22 |
| Kaiser Permanente NW CDHP | \$700.40 | \$1394.80 | \$1,870.59 |
| Kaiser Permanente WA Classic | \$836.57 | \$1,668.20 | \$2,291.92 |
| Kaiser Permanente WA CDHP | \$699.88 | \$1,393.04 | \$1,869.16 |
| Kaiser Permanente WA Sound | ¢715.63 | ¢1 426 22 | ¢1.0E0.24 |
| Choice | \$715.63 | \$1,426.32 | \$1,959.34 |
| Kaiser Permanente WA Value | \$764.09 | \$1,523.24 | \$2,092.60 |
| UMP Classic | \$805.36 | \$1,605.78 | \$2,206.10 |
| UMP Select | \$729.13 | \$1,453.32 | \$1,996.46 |
| UMP CDHP | \$704.42 | \$1,402.12 | \$1,881.65 |
| UMP Plus-Puget Sound High Value | ¢766.0E | ¢1 F20 06 | ¢2.100.47 |
| Network | \$766.95 | \$1,528.96 | \$2,100.47 |
| UMP Plus-UW Medicine | \$766.95 | \$1,528.96 | \$2,100.47 |
| Accountable Care Network | \$700.95 | \$1,526.90 | \$2,100.47 |

Retirees enrolled in Medicare Parts A and B receive an explicit subsidy in the form of reduced premiums on Medicare supplemental plans. Retirees pay the following monthly rates.

| Members enrolled in Part A and B of Medicare | | Type of Coverage | |
|--|-----------------|-----------------------------------|--------------------------|
| Descriptions | <u>Employee</u> | Employee & Spouse ¹ | Full Family ¹ |
| Kaiser Permanente NW Senior Advantage | \$176.13 | \$347.32 | \$974.94 |
| Kaiser Permanente WA Medicare Plan | \$174.59 | \$344.24 | N/A |
| Kaiser Permanente WA Classic | N/A | N/A | \$967.96 |
| Kaiser Permanente WA Sound Choice | N/A | N/A | \$877.26 |
| Kaiser Permanente WA Value | N/A | N/A | \$913.60 |
| UMP Classic | \$438.34 | \$871.74 | \$1,472.06 |

Funding Policy

The School Employees Benefits Board (SEBB) Program administers health insurance and other benefits to all employees in school districts and charter schools, and union-represented employees of educational service districts in Washington. The SEBB studies, designs, and approves comprehensive and cost-effective insurance benefit plans for school employees and establishes eligibility criteria for participation in these plans. The SEB Board is separate and independent from the Public Employees Benefits Board (PEBB).

The funding policy is based upon pay-as-you go financing.

The SEBB collects benefit premiums from all school district entities for covered employees. The premium includes a fee, established in state law. The purpose of this fee is to cover the impact of the subsidized rate of health care benefits for school retirees who elect to purchase their health care benefits through the state Health Care Authority PEBB plan. The amount collected is set forth in the state's operating budget and is subject to change on an annual basis. This amount is not actuarially determined and is not placed in a trust to pay the obligations for post-employment health care benefits.

For the fiscal year 2022-23, the Northshore School District paid \$41,320,655 in total to HCA-SEBB.

The District has no control over the benefits offered to retirees, the rates charged to retirees, nor the fee paid to the Health Care Authority. The District does not determine its annual required contribution, nor the net other post-employment benefit obligation associated with this plan. These amounts are not shown on the financial statements.

For further information on the results of the actuarial valuation of the employer provided subsidies associated with the state's PEBB plan, refer to the <u>Office of the State Actuary</u>. The plan does not issue a separate report; however, additional information is included in the State of Washington Annual Comprehensive Financial Report, which is available on the <u>OFM</u> website.

NOTE 5: LEASES

The District is committed under leases for conduit use and copiers. The leasing arrangements are as follows:

Conduit Use

In 2004 the District entered into an agreement with the Teachers Insurance and Annuity Association of America for the use of a conduit within the Canyon Park Infrastructure System. This agreement allows for the delivery of telecommunications services to the District. The initial lease term was for five years and included three optional renewal terms of five years each. The District opted to renew the lease and is in the final renewal term, which ends March 31, 2024. The original agreement required yearly payments in the following amounts:

| Original Term | \$22,000 per year |
|---------------------|-------------------|
| First Renewal Term | \$25,000 per year |
| Second Renewal Term | \$27,000 per year |
| Third Renewal Term | \$29,000 per year |

In 2020 two addendums were signed to allow the use of additional conduit. These addendums increased the yearly payments by the following amounts:

| Period | Annual Added License Fee |
|-------------------------------|--------------------------|
| July 1, 2020 – June 30, 2021 | \$ 21,865.00 |
| July 1, 2021 – June 30, 2022 | \$ 22,520.95 |
| July 1, 2022 – June 30, 2023 | \$ 23,196.58 |
| July 1, 2023 – March 31, 2024 | \$ 23,892.48 (prorated) |

Copiers

In July 2019 the District entered into a five-year agreement with Pacific Office Automation for copy machines that are located throughout the District. Pacific Office Automation provides the equipment as well as services and software solutions. The District pays fixed monthly lease rates as well as a variable maintenance cost based on usage. At the end of the lease term all equipment will be returned to Pacific Office Automation. The District leases five types of copy machines with monthly rates as follows. Taxes are added on top of these rates.

| Type of Machine | Monthly Lease Rate |
|-----------------|--------------------|
| Konica 808 | \$ 115.54 |
| Konica 1100 | \$ 220.62 |
| Konica 6136 | \$ 555.50 |
| Konica C7210SX | \$ 1,816.67 |
| Ricoh C5300S | \$ 578.48 |

Each month the District also pays a maintenance fee based on the number of clicks used during the month. Monthly rates per click are between \$0.0029 and \$0.0032 depending on the machine. Again, taxes are added on top of these rates. In 2022-23 the District paid a total of \$103,595.43 for these maintenance costs.

As of August 31, 2023, the principal and interest requirements to maturity are as follows:

| 7 to 01 7 to 6 | | | |
|----------------------|------------|-----------|------------|
| Year ended August 31 | Principal | Interest | Total |
| 2023 | \$ 161,064 | \$ 5,049 | \$ 166,113 |
| 2024 | \$ 150,310 | \$ 4,357 | \$ 154,667 |
| 2025 | \$ 7,477 | \$ 194 | \$ 7,671 |
| 2026 | \$ 7,477 | \$ 194 | \$ 7,671 |
| 2027 | \$ 7,477 | \$ 194 | \$ 7,671 |
| 2028 | \$ 1,903 | \$ 15 | \$ 1,918 |
| Total | \$ 335,708 | \$ 10,003 | \$ 345,711 |

Changes in lease liabilities are presented in the accompanying Schedule of Long-Term Liabilities.

Lease of Capital Assets (owned by the District)

The District leases space to a tenant in part of a building not currently needed by the District for program service delivery. The District also leases part of its conduit system. A brief description of these lease arrangements are as follows:

Tenant Leases, Buildings

The District owns the building known as the Northshore School District Transportation Center located at 20th Avenue SE, Bothell, WA 98021. In October 2009, when the District was building the Transportation Center, the District entered into a lease agreement with the City of Bothell allowing the use of approximately 7,080 square feet (six maintenance bays) as well as identified common areas. The space is to be used for maintenance and repair of city-owned vehicles and equipment. The City also has access to the vehicle wash system and the fueling station. There is a fee of \$5.60 per vehicle washed and fuel is charged at the actual fuel cost plus a 5% administrative charge.

The initial lease term is for twenty years ending June 30, 2030, and includes two optional extensions of five years each. The agreement required monthly payments of \$6,667 for the first 60 months. Every five years the rate is adjusted based on a calculation using the Consumer Price Index. The monthly rate for 2022-23 was \$7,594 per month.

Lease income for the fiscal year ended August 31, 2023 is detailed below:

| | Lease Income | Additional Income |
|----------------------|--------------|-------------------|
| Lease Revenue | \$81,271 | |
| Interest Revenue | \$4,932 | |
| Fuel Revenue | | \$ 401,006 |
| Vehicle Wash Revenue | | \$ 1,669 |
| Total Lease Income | \$86,203 | \$ 402,675 |

Conduit Lease Agreement

The District owns or has rights in a conduit system in Bothell, Washington. In September 2012, the District entered into an agreement with Zayo Group, LLC allowing Zayo to lease certain conduits on the District's system. In exchange, Zayo agrees to perform the installation work and annually pay the District the rental rate of \$1.25 per linear foot for 5,554 feet of conduits.

The initial lease term is for five (5) years ending August 31, 2017, and automatically renews for up to three (3) successive five (5) year terms unless terminated by either party by giving written notice no later than one hundred and eighty (180) days prior to expiration of the then-current term. Lease income for the fiscal year ended August 31, 2023 is as follows:

| | Lease Income |
|--------------------|--------------|
| Lease Revenue | \$6,268 |
| Interest Revenue | \$238 |
| Total Lease Income | \$6,506 |

NOTE 6: OTHER SIGNIFICANT COMMITMENTS

The District has active construction projects as of August 31, 2023:

| Project | Project Authorization Amount | Expended as of 8/31/23 | Additional Local Funds Committed |
|-------------------------------------|------------------------------------|------------------------|-------------------------------------|
| Northshore Concert Hall | \$39,500,000 | \$38,727,463 | \$772,537 |
| Innovation Lab High School | \$34,566,192 | \$34,372,420 | \$193,772 |
| Leota MS Replacement Phase 1 | \$60,000,000 | \$1,294,717 | \$58,705,283 |
| Inglemoor HS Replacement Phase 1 | \$100,000,000 | \$2,796,941 | \$97,203,059 |
| Crystal Springs ES Expansion | \$30,750,000 | \$949,955 | \$29,800,045 |
| Fernwood ES Expansion | \$30,750,000 | \$965,815 | \$29,784,185 |
| Sorenson ECC Expansion | \$12,000,000 | \$631,899 | \$11,368,101 |
| Woodin ES Expansion | \$30,750,000 | \$926,274 | \$29,823,726 |
| Kenmore ES Expansion | \$30,750,000 | \$466,729 | \$30,283,271 |
| Maywood Hills ES Modernization | \$37,000,000 | \$523,445 | \$36,476,555 |
| Total | \$406,066,192 | \$81,655,658 | \$324,410,534 |

NOTE 7: REQUIRED DISCLOSURES ABOUT CAPITAL ASSETS

The District's capital assets are insured in the amount of \$1,088,585,844 for fiscal year 2022-23. In the opinion of the District's insurance consultant, the amount is sufficient to adequately fund replacement of the District's assets.

NOTE 8: LONG-TERM DEBT

Long-Term Debt

The accompanying Schedule of Long-Term Liabilities provides more details of the outstanding debt and liabilities of the district and summarizes the District's debt transactions for year ended August 31, 2023.

The following is a summary of changes in long-term debt of the District for the fiscal year ended August 31, 2023:

| Governmental activities | Balance at Sept. 1, 2022 | Increases | Decreases | Balance at Aug. 31, 2023 | Due within One Year |
|--------------------------|-----------------------------|-----------|--------------|-----------------------------|------------------------|
| General Obligation Bonds | \$608,995,000 | \$0 | \$41,385,000 | \$567,610,000 | \$36,505,000 |

Long-term debt at August 31, 2023, are comprised of the following individual issues:

| Issue Name | Amount Authorized | Annual Installments | Final Maturity | Interest Rate(s) | Amount Outstanding |
|---------------|----------------------|---------------------|----------------|---------------------|-----------------------|
| 2010 | \$91,000,000 | \$0 - \$21,000,000 | 12/01/2029 | 4.70-5.62 | \$79,000,000 |
| 2010B | \$30,000,000 | \$0 - \$15,000,000 | 12/01/2029 | 4.50-5.17 | \$30,000,000 |
| 2014 | \$76,030,000 | \$0 - \$21,360,000 | 12/1/2033 | 2.00-4.00 | \$65,195,000 |
| 2015 | \$89,125,000 | \$0 - \$26,670,000 | 12/01/2034 | 2.50-5.00 | \$63,680,000 |
| 2018 | \$153,175,000 | \$0 - \$39,885,000 | 12/01/2036 | 4.00-5.00 | \$111,395,000 |
| 2019 | \$90,545,000 | \$0 - \$32,135,000 | 12/01/2038 | 4.00 | \$64,245,000 |
| 2022 | \$154,095,000 | \$0 - \$30,000,000 | 12/01/2041 | 2.36 | \$154,095,000 |
| Total | | | | _ | \$567,610,000 |

Debt service requirements on long-term debt as of August 31, 2023, are as follows:

| Years Ending August 31 | Principal | Interest | Total |
|------------------------|---------------|---------------|---------------|
| 2024 | \$36,505,000 | \$25,536,993 | \$62,041,993 |
| 2025 | \$24,070,000 | \$24,040,928 | \$48,110,928 |
| 2026 | \$26,250,000 | \$22,831,908 | \$49,081,908 |
| 2027 | \$29,170,000 | \$21,640,612 | \$50,810,612 |
| 2028-2032 | \$108,360,000 | \$92,291,745 | \$200,651,745 |
| 2033-2037 | \$201,460,000 | \$57,486,225 | \$258,946,225 |
| 2038-2041 | \$141,795,000 | \$11,221,300 | \$153,016,300 |
| Total | \$567,610,000 | \$255,049,711 | \$822,659,711 |

At August 31, 2023, the District had \$26,130,813 available in the Debt Service Fund to service the general obligation bonds.

NOTE 9: INTERFUND BALANCES AND TRANSFERS

The following table depicts interfund transfer activity:

| Transferred From (Fund) 535 or 536 | Transferred To (Fund) 965 9900 or 9901 | Amount | Description |
|---------------------------------------|--|----------------|-----------------------------|
| Capital Projects Fund | General Fund | \$6,670,071.76 | Ongoing Technology Training |
| Capital Projects Fund | General Fund | \$2,999,914.09 | Software |
| Capital Projects Fund | General Fund | \$3,430,014.15 | Maintenance |

NOTE 10: ENTITY RISK MANAGEMENT ACTIVITIES

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Insurance Pool

In September 2001, the District became a member of the Washington Schools Risk Management Pool (Pool), a non-profit public sector, self-funded cooperative, whose members have joined together in a self-insured program to provide property and liability coverage that is tailored solely and exclusively to public school districts in Washington state. The District pays an annual premium to the Pool for its general insurance coverage. The agreement for formation of the Washington Schools Risk Management Pool provides that the Pool will be self-sustaining through member premiums and will reinsure through commercial companies for losses over \$1,000,000.

Commercial Insurance

The District continues to carry commercial insurance for all other risks of loss, including commercial pollution liability and underground storage tank liability. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Self-Insurance

The District self-insures workers' compensation for all its employees up to \$450,000. Insurance is purchased for claims that exceed \$450,000. Actual employee claims are managed and paid by a third-party administrator, Eberle Vivian.

The District self-insures unemployment compensation for all its employees. Actual employee claims are paid by the Washington State Department of Employment Security and then reimbursed by the District.

The District reports all its risk management activities in its General Fund. Claims expenditures and liabilities are reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported.

On August 31, 2023, the amount of liabilities totaled \$3,055,605. This liability is the District's best estimate based on available information. Changes in the reported liability since August 31, 2022, resulted in the following:

| | 9/1/2022 | Current Year Claims and | | 8/31/2023 |
|----------------------|-------------|-------------------------|----------------|-------------|
| | Liability | Changes in Estimates | Claim Payments | Balance |
| Unemployment | \$921,728 | \$133,620 | \$89,329 | \$966,019 |
| Compensation | | | | |
| Industrial Insurance | \$1,778,523 | \$1,855,938 | \$1,544,875 | \$2,089,586 |

At August 31, 2023, General Fund investments of \$600,000 were held for purposes of funding the District's future claims liabilities. As a result, \$600,000 of General Fund balance is considered Restricted for payment of future claim liabilities.

NOTE 11: PROPERTY TAXES

Property tax revenues are collected as the result of special levies passed by the voters in the District. Taxes are levied on January 1. The taxpayer has the obligation of paying all taxes on April 30 or one-half then and one-half on October 31. Typically, slightly more than half of the collections are made on the April 30 date. The tax collections occurring after the end of the fiscal period are unavailable for revenue accrual. Therefore, the fall portion of property taxes is not accrued as revenue. Instead, the property taxes due after the end of the fiscal period are recorded as a deferred inflow of resources.

Tax Abatements

As of December 31, 2020, King and Snohomish Counties have independently entered into agreements that affect the levy rate assessed by the District in multiple programs – the Current Use Program, the Historical Preservation Program, the Single-family Dwelling Program, and the Nonprofit Churches Program. All these programs are property tax abatements. The property tax system in the state of Washington is budget-based, which means the taxing authority determines a budget or dollar amount and adjusts the rates for the taxpayers based on the assessed valuation of their property. The tax abatements did not result in a reduction or loss of revenue to the District because, pursuant to state law, these taxes were effectively reallocated to other property taxpayers.

Current Use Programs

The Current Use Programs provide property tax abatements to landowners to voluntarily preserve open space, farmland, or forestland via four programs on their property pursuant to RCW 84.33.130 and RCW 84.34.010.

Public Benefit Rating System (PBRS) enrollment and associated tax savings are based on a point system. Points are awarded for each PBRS resource category a property qualifies for such as protecting buffers to streams and wetlands, ground water protection, preserving significant wildlife habitat, conserving farmland and native forestland, and preserving historic landmarks.

Timber Land enrollment requires a property to have between five and twenty acres of manageable forestland and be zoned accordingly. Land participating in this program must be devoted primarily to the growth, harvest, and management of forest crops for commercial purposes and must be managed according to an approved forest stewardship plan.

Farm and Agricultural Land enrollment requires land to be used to produce livestock or agricultural commodities for commercial purposes.

Forestland enrollment requires a property to have more than twenty acres of eligible forestland primarily devoted to the growth and harvest of timber.

An owner of land desiring current use classification must apply to the County Assessor. Once enrolled, a participating property is assessed at a "current use" value, which is lower than the "highest and best use" assessment value that would otherwise apply to the property.

When land no longer meets the requirements for the respective classifications, abated taxes and applicable penalties and interest are collected.

Historic Preservation Program

The Historic Preservation Program provides property tax abatements through the legislature's encouragement to maintain, improve and preserve privately owned historic landmarks pursuant to Chapter 84.26 RCW. The property must meet four criteria to qualify for special valuation to receive a reduction in property taxes. The property must: (1) be a historic property; (2) fall within a class of historic property determined eligible for special valuation by the local legislative authority; (3) be rehabilitated at a cost which meets the definition set forth in RCW 84.26.020(2) within 24 months prior to the application for special valuation; and (4) be protected by an agreement between the owner and the local review board as described in RCW 84.26.050(2). Abatement under this program remains valid for ten (10) consecutive assessment years from the date of application.

The County Assessor shall, for 10 consecutive assessment years following the calendar year in which application is made, place a special valuation on property classified as eligible historic property. The entitlement of property to the special valuation provisions of this section shall be determined as of January 1. If property becomes disqualified for the special valuation for any reason, the property shall receive the special valuation for that part of any year during which it remained qualified or the owner was acting in good faith belief that the property was qualified. At the conclusion of special valuation, the cost shall be considered new construction.

Whenever property classified and valued as eligible historic property under RCW 84.26.070 becomes disqualified for the valuation, there shall be added to the tax an additional tax equal to (a) the cost multiplied by the levy rate in each year the property was subject to special valuation; plus (b) interest on the amounts of the additional tax at the statutory rate charged on delinquent property taxes from the dates on which the additional tax could have been paid without penalty if the property had not been valued as historic property under this chapter; plus (c) a penalty equal to 12 percent of the amount determined in (a) and (b).

Single-family Dwelling Improvement Program

The Single-family Dwelling Improvement Program provides property tax abatements to encourage home improvements to single-family dwellings under RCW 84.36.400. Any physical improvement to single-family dwellings upon real property shall be exempt from taxation for three (3) assessment years after the completion of the improvement. Abatements are obtained through application by the property owner, including proof that the improvements have been made and equal 100 percent of the additional

property tax resulting from the increase in assessed value because of the improvements, not to exceed 30 percent of the pre-improvement value of the structure.

Below is a summary of the tax abatement programs and the total amount of taxes abated during the calendar year ended December 31, 2022.

County Tax Abatement Program Total Amount of Taxes Abated

King Current Use \$210,188
Historic \$40,143
Home Improvement \$3,450

NOTE 12: JOINT VENTURES AND JOINTLY GOVERNED ORGANIZATIONS

The District is a member of the King County Director's Association (KCDA). KCDA is a purchasing cooperative designed to pool the member districts' purchasing power. The District's current equity of \$451,822.01 is the accumulation of the annual assignment of KCDA's operating surplus based upon the percentage derived from KCDA's total sales to the District compared to all other districts applied against paid administrative fees. The District may withdraw from the joint venture and will receive its equity in ten annual allocations of merchandise or 15 annual payments.

NOTE 13: FUND BALANCE CLASSIFICATION DETAILS

The District's financial statements include the following amounts presented in the aggregate.

| | General Fund | ASB Fund | Capital Projects Fund | Debt Service Fund | Transportation Vehicle Fund |
|--|-----------------|-------------|-----------------------------|----------------------|-----------------------------------|
| Nonspendable Fund Balance | | | | | |
| Inventory and Prepaid Items | \$2,380,074 | \$165,596 | | | |
| Restricted Fund Balance | | | | | |
| For Other Items | \$1,384,405 | | | | |
| For Fund Purpose | | \$2,522,786 | | | \$3,877,460 |
| For Carryover of Restricted Revenues | \$305,403 | | | | |
| For Carryover of Food Service Revenue | \$61,571 | | | | |
| For Debt Service | | | | \$26,130,813 | |
| For Uninsured Risks | \$600,000 | | | | |
| Restricted from Bond | | | \$175,078,061 | | |
| Proceeds | | | ψ=: 0,0: 0,00= | | |
| Restricted from State | | | \$2,878,218 | | |
| Proceeds | | | Ţ = / C : C / = - C | | |
| Restricted from Impact Fee Proceeds | | | \$11,920,762 | | |
| Committed Fund Balance | | | | | |
| Committed from Levy | | | ¢2.167.006 | | |
| Proceeds | | | \$2,167,006 | | |
| Assigned Fund Balance | | | | | |
| Other Purposes | \$1,638,433 | | \$24,160,599 | | |
| Unassigned Fund Balance | \$10,293,407 | | | | |

The Board of Directors has established a minimum fund balance policy for the General Fund to provide for financial stability and contingencies within the District. The policy is that the District shall maintain three percent of budgeted expenditures. Portions of fund balance that are set aside for the purpose of meeting this policy are recorded on the financial statements as a part of Unassigned fund balance.

NOTE 14: DEFINED CONTRIBUTION PENSION AND OPEB PLANS

457 Plan – Deferred Compensation Plan

District employees have the option of participating in a deferred compensation plan as defined in §457 of the Internal Revenue Code that is administered by the state deferred compensation plan, or the District. The District does not make employer contributions to the plan.

403(b) Plan – Tax Sheltered Annuity (TSA)

The District offers a tax deferred annuity plan for its employees. The plan permits participants to defer a portion of their salary until future years with elective deferrals (employee contribution).

The District complies with IRS regulations that require school districts to have a written plan to include participating investment companies, types of investments, loans, transfers, and various requirements. The plan is administered by National Benefit Services. The plan assets are assets of the District employees, not the school district, and are therefore not reflected on the financial statements.

Voluntary Employees' Benefits Association (VEBA)

VEBA Trust is a non-profit, multiple employee voluntary employees' beneficiary association authorized under Internal Revenue Code 501(c)(g). The Trust is managed by a board of trustees appointed by the Association of Washington School Principals, Washington Association of School Administrators, and Washington Association of School Business Officials. The Trust provides health reimbursement plan for employees and eligible dependents. The plan can be used to reimburse employees for qualified health expenses during employment and after retirement. Each year, bargaining units must decide whether to participate in VEBA. If participating, the District will remit annual and/or retirement/separation sick and vacation leave buy-out payments. Plan assets are assets of the District employees, not the school district, and are therefore not reflected on the financial statements.

NOTE 15: TERMINATION BENEFITS

Compensated Absences

Employees earn sick leave at a rate of 12 days per year up to a maximum of one contract year.

Under the provisions of RCW 28A.400.210, sick leave accumulated by District employees is reimbursed at death or retirement at the rate of one day for each four days of accrued leave, limited to 180 accrued days. This chapter also provides for an annual buyout of an amount up to the maximum annual accumulation of 12 days. For buyout purposes, employees may accumulate such leave to a maximum of 192 days, including the annual accumulation, as of December 31 of each year.

These expenditures are recorded when paid, except termination sick leave that is accrued upon death, retirement, or upon termination provided the employee is at least 55 years of age and has sufficient years of service. Vested sick leave was computed using vesting method.

Northshore School District No. 417 Schedule of Long-Term Liabilities

For the Year Ended August 31, 2023

| Description | Beginning Outstanding Debt September 1, 2022 | Amount Issued / Increased | Amount Redeemed / Decreased | Ending Outstanding Debt August 31, 2023 | Amount Due Within One Year |
|--|---|------------------------------|-----------------------------------|---|-------------------------------|
| Voted Debt | | | | | |
| Voted Bonds | 608,995,000.00 | 00.00 | 41,385,000.00 | 567,610,000.00 | 36,505,000.00 |
| LOCAL Program Proceeds Issued in Lieu of Bonds | 00.00 | 00.00 | 00.00 | 00.00 | 00.00 |
| Non-Voted Debt and Liabilities | | | | | |
| Non-Voted Bonds | 00.00 | 00.00 | 00.00 | 00.00 | 00.00 |
| LOCAL Program Proceeds | 00.00 | 00.00 | 00.00 | 0.00 | 00.00 |
| Leases | 343,518.00 | 37,426.00 | 206,300.00 | 174,644.00 | 150,310.00 |
| Contracts Payable | 00.00 | 00.00 | 00.00 | 00.00 | 00.00 |
| Claims & Judgements | 00.00 | 00.00 | 00.00 | 00.00 | 00.00 |
| Compensated Absences | 9,420,901.00 | 147,913.00 | 00.00 | 9,568,814.00 | 1,484,828.00 |
| Long-Term Notes | 00.00 | 00.00 | 00.00 | 00.00 | 00.00 |
| Anticipation Notes Payable | 00.0 | 00.00 | 00.00 | 00.00 | 00.00 |
| Lines of Credit | 00.00 | 00.00 | 00.00 | 00.00 | 00.00 |
| Other Non-Voted Debt | 00.00 | 00.00 | 00.00 | 00.00 | 00.00 |
| Other Liabilities | | | | | |
| Non-Voted Notes Not Recorded as Debt | 00.00 | 00.00 | 00.00 | 00.00 | 00.00 |
| Net Pension Liabilities: | | | | | |
| Net Pension Liabilities TRS 1 | 42,184,411.00 | 00.00 | 13,813,535.00 | 28,370,876.00 | |
| Net Pension Liabilities TRS $2/3$ | 00.0 | 00.00 | 00.00 | 00.00 | |
| Net Pension Liabilities SERS 2/3 | 00.0 | 00.00 | 0.00 | 00.00 | |
| Net Pension Liabilities PERS 1 | 11,674,764.00 | 00.00 | 2,225,151.00 | 9,449,613.00 | |
| Total Long-Term Liabilities | 672,618,594.00 | 185,339.00 | 57,629,986.00 | 615,173,947.00 | 38,140,138.00 |

Other postemployment benefits other than pensions (OPEB) liabilities are not presented in the Schedule of Long Term Liabilities.

Northshore School District No. 417 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2023

| | | | | | Expenditures | | | |
|--|--|---------------|---|---------------------------------|-----------------------|-----------|---------------------------------------|------|
| Federal Agency (Pass-Through Agency) | Federal Program | ALN Number | Other Award Number | From Pass- Through Awards | From Direct Awards | Total | Passed through to Subrecipients | Note |
| Child Nutrition Cluster | | | | | | | | |
| FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | School Breakfast Program | 10.553 | N/A | 382,716 | | 382,716 | • | |
| FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | National School Lunch Program | 10.555 | N/A | 2,201,977 | 1 | 2,201,977 | • | |
| FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | National School Lunch Program | 10.555 | N/A | 318,554 | ı | 318,554 | • | |
| FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | National School Lunch Program | 10.555 | N/A | 683,035 | 1 | 683,035 | • | м |
| | | | Total ALN 10.555: | 3,203,566 | | 3,203,566 | 1 | |
| | | Total Chil | Total Child Nutrition Cluster: | 3,586,282 | | 3,586,282 | 1 | |
| Forest Service Schools and Roads Cluster | ds Cluster | | | | | | | |
| FOREST SERVICE, AGRICULTURE, DEPARTMENT OF (via WA State Treasurer) | Schools and Roads - Grants to States | 10.665 | A/A | 6,672 | 1 | 6,672 | 1 | |
| | Total Forest Servi | ce Schools | Total Forest Service Schools and Roads Cluster: | 6,672 | • | 6,672 | 1 | |
| FEDERAL COMMUNICATIONS COMMISSION, FEDERAL COMMUNICATIONS COMMISSION | COVID 19 - Emergency Connectivity Fund Program | 32.009 | | 1 | 400,000 | 400,000 | • | ω |

The accompanying notes are an integral part of this schedule.

Northshore School District No. 417 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2023

Expenditures

| Federal Agency (Pass-Through Agency) | Federal Program | ALN Number | Other Award Number | From Pass- Through Awards | From Direct Awards | Total | Passed through to Subrecipients | Note |
|---|---|---------------|-----------------------|---------------------------------|-----------------------|-----------|---------------------------------------|------|
| THE INSTITUTE OF MUSEUM AND LIBRARY SERVICES, THE INSTITUTE OF MUSEUM AND LIBRARY SERVICES (via Office of the Sectary of State) | Grants to States | 45.310 | PD23-016 | 1,405 | • | 1,405 | • | |
| OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, (via WA State Office of Superintendent of Public Instruction) | Title I Grants to Local Educational Agencies | 84.010 | GT00265 | 615,545 | | 615,545 | 1 | ω |
| OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | Title I State Agency Program for Neglected and Delinquent Children and Youth | 84.013 | GT00265 | 45,753 | r | 45,753 | | Ω |
| Special Education Cluster (IDEA) | | | | | | | | |
| OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | Special Education Grants to States | 84.027 | 307834 | 4,497,977 | • | 4,497,977 | | Ŋ |
| OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | Special Education Grants to States | 84.027 | GT00677 | 819,571 | • | 819,571 | | |

The accompanying notes are an integral part of this schedule.

Northshore School District No. 417 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2023

| | Note | ω L | Ι. | ιο | ιo | Ι. | Ι. | S. |
|--------------|---|---|-------------------|---|---|-------------------|---|--|
| | Passed through to Subrecipients | | ' | • | | ' | · | • |
| | Total | 790,059 | 6,107,607 | 81,117 | 82,048 | 163,165 | 6,270,772 | 311,685 |
| Expenditures | From Direct Awards | ' | • | | • | • | • | 1 |
| | From Pass- Through Awards | 790,059 | 6,107,607 | 81,117 | 82,048 | 163,165 | 6,270,772 | 311,685 |
| | Other Award Number | 312372 | Total ALN 84.027: | 367224 | 371315 | Total ALN 84.173: | Total Special Education Cluster (IDEA): | GT00265 |
| | ALN Number | 84.027 | | 84.173 | 84.173 | | oecial Educa | 84.365 |
| | Federal Program | COVID 19 - Special Education Grants to States | | Special Education Preschool Grants | COVID 19 - Special Education Preschool Grants | | Total Sp | English Language Acquisition State Grants |
| | Federal Agency (Pass-Through Agency) | OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | | OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | | | OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) |

The accompanying notes are an integral part of this schedule.

Northshore School District No. 417 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2023

Expenditures

| Federal Agency (Pass-Through Agency) | Federal Program | ALN Number | Other Award Number | From Pass- Through Awards | From Direct Awards | Total | Passed through to Subrecipients | Note |
|--|---|---------------|-----------------------|---------------------------------|-----------------------|---------|---------------------------------------|------|
| OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, OFPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | Supporting Effective Instruction State Grants (formerly Improving Teacher Quality State Grants) | 84.367 | GT00265 | 356,266 | ' | 356,266 | ' | ω |
| EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | Student Support and Academic Enrichment Program | 84.424 | GT00265 | 57,203 | 1 | 57,203 | • | ω |
| EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | COVID 19 - Education Stabilization Fund | 84.425 | 84.425D 144540 | 28,500 | • | 28,500 | • | |
| EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | COVID 19 - Education Stabilization Fund | 84.425 | 84.425D 143107 | 9,721 | 1 | 9,721 | • | |
| EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | COVID 19 - Education Stabilization Fund | 84.425 | 84.425U N/A | 783 | 1 | 783 | • | 9 |
| EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | COVID 19 - Education Stabilization Fund | 84.425 | 84.425U 140664 | 22,193 | • | 22,193 | • | Ø |

The accompanying notes are an integral part of this schedule.

Northshore School District No. 417 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2023

| | | | ' | | Expenditures | | | |
|--|--|---------------|-------------------------------------|---------------------------------|-----------------------|------------|---------------------------------------|-------------|
| Federal Agency (Pass-Through Agency) | Federal Program | ALN Number | Other Award Number | From Pass- Through Awards | From Direct Awards | Total | Passed through to Subrecipients | Note |
| EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | COVID 19 - Education Stabilization Fund | 84.425 | 84.425U 140039 | 91,550 | | 91,550 | • | |
| EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction) | COVID 19 - Education Stabilization Fund | 84.425 | 84.425W 459576 | 2,941 | 1 | 2,941 | • | > |
| | | | Total ALN 84.425: | 155,688 | | 155,688 | 1 | |
| Head Start Cluster | | | | | | | | |
| ADMINISTRATION FOR CHILDREN AND FAMILIES, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via ESD 121) | Head Start | 93.600 | N/A | 759,168 | ı | 759,168 | • | |
| ADMINISTRATION FOR CHILDREN AND FAMILIES, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via ESD 121) | COVID 19 - Head Start | 93.600 | N/A | 13,356 | 1 | 13,356 | • | |
| | | Total | Total Head Start Cluster: | 772,524 | | 772,524 | 1 | |
| | Ĭ | otal Federal | _ Total Federal Awards Expended: | 12,179,795 | 400,000 | 12,579,795 | • | |

The accompanying notes are an integral part of this schedule.

Northshore School District No. 417 EIN: 916001566 Schedule of Expenditures of Federal Awards For the Year Ending August 31, 2023 Notes to the Schedule

NOTE 1 - BASIS OF ACCOUNTING

The Schedule of Expenditures of Federal Awards is prepared on the same basis of accounting as the District's financial statements. The District uses the modified accrual basis of accounting. Expenditures represent only the federally funded portions of the program. District records should be consulted to determine amounts expended or matched from non-federal sources.

NOTE 2 - FEDERAL DE MINIMIS INDIRECT RATE

The District has not elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

NOTE 3 - NONCASH AWARDS

The amount of commodities reported on the schedule is the value of commodities shipped to the District during the current year and valued as prescribed by the Value of Commodities Shipped Report (Report ID: FDP032).

NOTE 4 - SCHOOLWIDE PROGRAM

The District operates a "schoolwide program" in four elementary buildings. Using federal funding, schoolwide programs are designed to upgrade an entire educational program within a school for all students, rather than limit services to certain targeted students. The following federal program amounts were expended by the District in its schoolwide program: Title I (84.010) (\$462,594.53)

NOTE 5 - FEDERAL INDIRECT RATE

The District used the federal restricted rate of 3.55%.

NOTE 6 - FEDERAL UNRESTRICTED RATE

The District used the federal unrestricted rate of 12.11%.

NOTE 7 – ESSER III UNRESTRICTED RATE

The District used the 2021-22 federal unrestricted rate of 9.58%.

NOTE 8 – Emergency Connectivity Fund

Expenditures reported were incurred in the prior fiscal year (2021-22) while reimbursement was requested in fiscal year 2022-23. Per guidance from the Washington State Auditor's Office, Emergency Connectivity Funds are considered expended (and reported on the SEFA) at the time a District requests reimbursement.



3330 Monte Villa Parkway Bothell, WA 98021-8972 425-408-7633 425-408-7645 (Fax) jvalach@nsd.org

CORRECTIVE ACTION PLAN FOR FINDINGS REPORTED UNDER UNIFORM GUIDANCE

Northshore School District No. 417 September 1, 2022 through August 31, 2023

This schedule presents the corrective action planned by the District for findings reported in this report in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

| Finding ref number: | Finding caption: |
|---------------------|---|
| 2023-001 | The District did not have adequate internal controls for ensuring |
| | compliance with allowable activities and costs, equipment, and |
| | restricted purpose requirements. |

Name, address, and telephone of District contact person:

Jenna Valach 3330 Monte Villa Parkway Bothell, WA 98021 (425) 408-7633

Corrective action the auditee plans to take in response to the finding:

Going forward we will ensure federally funded items are designated as such and are tracked separately. The District does not concur with the finding or questioned costs. SAO reviewed various types of documentation and chose not to accept any documentation presented by the District to even consider reducing questioned costs. The standard of documentation required by SAO to satisfy "unmet" need in would have been hard to meet even if the District hadn't been in the midst of a pandemic.

The District has internal controls over asset inventory and provided equipment only to students and staff with unmet needs, and all costs were allowable, reasonable and necessary.

We look forward to working with the FCC to resolve this finding and we appreciate the guidance that was provided by the FCC.

Anticipated date to complete the corrective action:

NA as the District is no longer receiving these funds.

ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

In fulfilling our mission to provide citizens with independent and transparent examinations of how state and local governments use public funds, we hold ourselves to those same standards by continually improving our audit quality and operational efficiency, and by developing highly engaged and committed employees.

As an agency, the State Auditor's Office has the independence necessary to objectively perform audits, attestation engagements and investigations. Our work is designed to comply with professional standards as well as to satisfy the requirements of federal, state and local laws. The Office also has an extensive quality control program and undergoes regular external peer review to ensure our work meets the highest possible standards of accuracy, objectivity and clarity.

Our audits look at financial information and compliance with federal, state and local laws for all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits and cybersecurity audits of state agencies and local governments, as well as state whistleblower, fraud and citizen hotline investigations.

The results of our work are available to everyone through the more than 2,000 reports we publish each year on our website, www.sao.wa.gov. Additionally, we share regular news and other information via an email subscription service and social media channels.

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