

Office of the Washington State Auditor Pat McCarthy

## **Financial Statements Audit Report**

# Washington State Transit Insurance Pool

For the period January 1, 2022 through December 31, 2023

Published June 13, 2024 Report No. 1035040



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## Office of the Washington State Auditor Pat McCarthy

June 13, 2024

Board of Directors Washington State Transit Insurance Pool Olympia, Washington

## **Report on Financial Statements**

Please find attached our report on the Washington State Transit Insurance Pool's financial statements.

We are issuing this report in order to provide information on the Pool's financial activities and condition.

Sincerely,

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Pat McCarthy, State Auditor Olympia, WA

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## **INDEPENDENT AUDITOR'S REPORT**

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

## Washington State Transit Insurance Pool January 1, 2022 through December 31, 2023

Board of Directors Washington State Transit Insurance Pool Olympia, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Washington State Transit Insurance Pool, as of and for the years ended December 31, 2023 and 2022, and the related notes to the financial statements, which collectively comprise the Pool's basic financial statements, and have issued our report thereon dated June 5, 2024.

## **REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING**

In planning and performing our audits of the financial statements, we considered the Pool's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Pool's internal control. Accordingly, we do not express an opinion on the effectiveness of the Pool's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Pool's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or

significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

## **REPORT ON COMPLIANCE AND OTHER MATTERS**

As part of obtaining reasonable assurance about whether the Pool's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **PURPOSE OF THIS REPORT**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Pool's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Pool's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

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Pat McCarthy, State Auditor Olympia, WA June 5, 2024

## **INDEPENDENT AUDITOR'S REPORT**

Report on the Audit of the Financial Statements

## Washington State Transit Insurance Pool January 1, 2022 through December 31, 2023

Board of Directors Washington State Transit Insurance Pool Olympia, Washington

## **REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS**

#### **Opinions**

We have audited the accompanying financial statements of the Washington State Transit Insurance Pool, as of and for the years ended December 31, 2023 and 2022, and the related notes to the financial statements, which collectively comprise the Pool's basic financial statements as listed in the financial section of our report.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Washington State Transit Insurance Pool, as of December 31, 2023 and 2022, and the changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Pool and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Matters of Emphasis

As discussed in Note 15 to the financial statements, in 2023, the Pool adopted new accounting guidance, Governmental Accounting Standards Board Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Pool's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Pool's internal control. Accordingly, no such opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Pool's ability to continue as a going concern for a reasonable period of time; and
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed in the financial section of our report be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Information**

The other information comprises the Pool's Department of Enterprise Services (DES) Schedule of Expenses and List of Participating Members but does not include the basic financial statements and our auditor's report thereon. Management is responsible for the other information included with the financial statements. Our opinions on the basic financial statements do not cover this other information, and we do not express an opinion or provide any assurance thereon. In connection with the audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated June 5, 2024 on our consideration of the Pool's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Pool's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Pool's internal control over financial reporting and compliance.

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Pat McCarthy, State Auditor Olympia, WA June 5, 2024

## Washington State Transit Insurance Pool January 1, 2022 through December 31, 2023

## **REQUIRED SUPPLEMENTARY INFORMATION**

Management's Discussion and Analysis – 2023 and 2022

## **BASIC FINANCIAL STATEMENTS**

Comparative Statement of Net Position – 2023 and 2022 Comparative Statement of Revenues, Expenses and Changes in Net Position – 2023 and 2022 Comparative Statement of Cash Flows – 2023 and 2022 Notes to Financial Statements – 2023 and 2022

## **REQUIRED SUPPLEMENTARY INFORMATION**

Claims Development Information – 2023 and 2022
Reconciliation of Claims Liabilities by Type of Contract – 2023 and 2022
Schedule of Changes in Total OPEB Liability and Related Ratios – 2023 and 2022
Schedule of Proportionate Share of the Net Pension Liability – PERS 1 and PERS 2/3 – 2023 and 2022
Schedule of Employer Contributions – PERS 1 and PERS 2/3 – 2023 and 2022

## **SUPPLEMENTARY AND OTHER INFORMATION**

Department of Enterprise Services (DES) Schedule of Expenses – 2023 and 2022 List of Participating Members – 2023 and 2022

#### Management's Discussion and Analysis (MD&A)

This section of the Washington State Transit Insurance Pool's (WSTIP or the Pool) annual financial report provides a narrative overview and analysis of WSTIP's financial performance for the fiscal years ended December 31, 2023 and 2022. To obtain a complete understanding of WSTIP's financial condition, this document should be read in conjunction with the financial statements, the accompanying notes, and the required supplementary information/schedules.

WSTIP is an unincorporated, not-for-profit, local government risk sharing pool dedicated to supporting its transit agency Members in the State of Washington. WSTIP provides its Members general liability, automotive liability, and property damage coverage. The Pool's general objective is to formulate, develop and administer a program of insurance at the most reasonable cost for the broadest coverage. For more information about the Pool see Note 1.A.

#### **Financial Highlights**

- The financial condition of WSTIP is best measured by changes in net position. Growth in net position supports the Members goals of rate stability and helps strengthen the Pool's ability to withstand and fund financial adversity. Net position increased by \$6.5M or 15% in 2023 as compared to 2022.
- Operating income was \$3.3M with these contributing factors noted:
  - Our Actuary initially estimated the 2023 liability and property claims (loss fund or loss year) to be \$8.8M. At the end of 2023 our Actuary increased the reserve for the 2023 loss year by \$3.8M to a revised estimate of \$12.6M due to a number of high-risk liability claims. This resulted in a \$3.8M decrease in net position in 2023.
  - Claims development for the years leading up to and including 2022 have been favorable compared to estimates. As a result, our Actuary reduced the reserves for those years by \$5.1M which resulted in a \$5.1M increase in net position in 2023.
  - Total claims and loss adjustments, net of adjustments for reserves from prior years, was \$7.5M, a 7%, or \$477K increase, as compared to 2022.
  - The commercial insurance market, which supplements Pool coverage, continues to push higher premiums to its policy holders. The cost of purchased insurance increased by \$400K or 20% in 2023 as compared to 2022. There is little the Pool or its Members can do to mitigate the cost increases of this hard market and it comes as Pool Members' insured values increase from their investments in new structures battery/electric vehicles.
- Other income was \$3.2M with these contributing factors noted:
  - In 2022, WSTIP's reported investment income lagged the market due to unrealized losses on fair value adjustments. For 2023, interest income net of fair value adjustments was \$3.6M, of which \$2.3M was due to WSTIP's funds being invested at or near market rates and \$1.3M was due to unrealized gains on fair value adjustments. This can be compared to 2022 where interest income net of unrealized loss was a loss of \$540K.
  - For 2023, WSTIP recorded a \$399K loss on its equity interest in Government Entities Mutual, Inc. (GEM). The loss was due to lagging effects of fair value adjustment on GEM's financials. This can be compared to 2022 where WSTIP recorded a 307K gain on its equity interest in GEM.
- WSTIP budgeted 2023 projecting that the Pool would add \$2.6M to net position and ended up adding \$6.5M due primarily to favorable claims developments and interest income net of fair value adjustments.
- For 2023 and 2022, WSTIP met the solvency standards established by Washington Administrative Code (WAC) 200-100-03001.

#### Discussion of the basic financial statements

The financial statements provide information about WSTIP's use of accounting methods similar to those used by private sector companies. Under this method, revenues are recorded when earned and expenses are recorded as soon as they result in liabilities for benefits received.

The Statement of Net Position presents information on all WSTIP assets and deferred outflows of resources as well as its liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of WSTIP is improving or deteriorating.

The Statement of Revenues, Expenses, and Changes in Net Position presents information showing how WSTIP's net position changed during the current year. All changes to net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., claims losses, interest income on investments, compensated absences).

The Statement of Cash Flows presents information on WSTIP's cash receipts, cash payments, and net changes in cash and cash equivalents for the year. Generally accepted accounting principles require that cash flows be classified as follows:

- Cash flows from operating activities.
- Cash flows from noncapital financing activities (no such activity for WSTIP).
- Cash flows from capital and related financing activities (no financing component for WSTIP).
- Cash flows from investing activities.

The Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided within the financial statements. While many aspects of WSTIP's financial statements presentation are similar to other governmental units, there are some items that are specific to risk pooling. We have prepared these notes to the financial statements in a manner that helps to inform the reader about WSTIP's claims management and the components of unpaid claims liabilities.

The Required Supplementary Information (RSI) contains other information the Governmental Accounting Standards Board (GASB) deems necessary. WSTIP's RSI contains additional information related to:

- Claims Development
- Reconciliation of Claims Liabilities by Contract Type
- Accounting and Financial Reporting for Pensions (GASB 68)
- Defined Benefit Other Postemployment Benefit (OPEB) Plans (GASB 75)
- Department of Enterprise Services (DES) Schedule of Expenses
- List of Participating Members

#### **Request for Information**

This financial report is designed to provide a general overview of WSTIP's finances. Questions concerning any of the information presented in this management discussion and analysis, the WSTIP financial statements or requests for additional information should be addressed to:

Washington State Transit Insurance Pool Attn: Tracey Christianson, Executive Director PO Box 11219 Olympia, WA 98508

#### **Condensed Comparative Statement of Net Position**

	As of December 31,							
_		2023		2022		2021		
ASSETS								
Current Assets	\$	54,986,364	\$	65,605,596	\$	62,932,689 *		
Capital Assets, Net		2,043,766		636,476		397,682		
Noncurrent Assets		18,815,831		3,248,596		3,434,893 *		
TOTAL ASSETS	\$	75,845,962	\$	69,490,668	\$	66,765,264		
DEFERRED OUTFLOWS OF RESOURCES								
Deferred Outflows - Pension		310,832		348,864		106,699		
Deferred Outflows - OPEB		1,597		1,514		1,538		
TOTAL DEFERRED OUTFLOWS	\$	312,429	\$	350,378	\$	108,237		
TOTAL ASSETS & DEFERRED OUTFLOWS	\$	76,158,391	\$	69,841,046	\$	66,873,501		
LIABILITIES								
Current Liabilities	\$	8,542,549	\$	8,891,562	\$	7,511,339 *		
Noncurrent Liabilities		16,697,053		16,410,102		17,176,312 *		
TOTAL LIABILITIES	\$	25,239,601	\$	25,301,663	\$	24,687,651		
DEFERRED INFLOWS OF RESOURCES								
Deferred Inflows - Pension		217,750		378,717		900,911		
TOTAL LIABILITIES & DEFERRED INFLOWS	\$	25,457,351	\$	25,680,380	\$	25,588,562		
NET POSITION								
Investment in Capital Assets		2,043,766		636,476		397,682		
Restricted Pension Asset		308,074		350,554		854,706		
Unrestricted Net Position		48,349,199		43,173,636		40,032,551		
TOTAL NET POSITION	\$	50,701,039	\$	44,160,666	\$	41,284,939		
TOTAL LIABILITIES, DEFERRED INFLOWS & NET POSITION	\$	76,158,391	\$	69,841,046	\$	66,873,501		

\* Reclassification of Due to/from Members into their own respective current/noncurrent asset and liability accounts.

#### **Financial Statement Analysis**

#### Net Position

WSTIP's total net position reflects a \$2M investment in capital assets such as land and as well as capital net of accumulated depreciation and amortization such as building, building improvements, furnishings and equipment and two new right-to-use subscriptions (totaling \$1.7M). WSTIP uses these capital assets as part of normal operations of the Pool. Therefore, this portion of the net position balance is not available for future spending. Net position includes a \$308K restricted pension asset which is also not available for future spending and a \$104K unrestricted building reserve that is a designated (not legally restricted) reserve. Indeed, all unrestricted net position is available to support future obligations of the Pool.

2023 net position increased by \$6.5M or 15% as compared to 2022 primarily due to excess contributions from Members, favorable claims development and interest income net of fair value adjustments.

2022 net position increased by \$2.9M or 7% as compared to 2021 primarily due to excess contributions from Members, favorable claims development and unspent operations budgets.

	For the years ended December 31,							
		2023		2022		2021		
OPERATING REVENUES								
Member Assessments (All Types)	\$	19,734,117	\$	17,260,776	\$	16,267,167		
Other Operating Revenues		68,448		270,233		136,549		
TOTAL OPERATING REVENUES	\$	19,802,565	\$	17,531,009	\$	16,403,716		
OPERATING EXPENSES								
Claims & Loss Adjustments		7,477,556		7,000,171		4,462,026		
Insurance Services		5,003,743		4,485,417		4,081,510		
General & Administrative		3,996,693		2,931,042		2,504,725		
TOTAL OPERATING EXPENSES	\$	16,477,993	\$	14,416,629	\$	11,048,261		
TOTAL OPERATING INCOME	\$	3,324,572	\$	3,114,380	\$	5,355,456		
OTHER INCOME (EXPENSE)								
Other Income (expense)	\$	3,215,802	\$	(238,653)	\$	207,596		
TOTAL OTHER INCOME (EXPENSE)	\$	3,215,802	\$	(238,653)	\$	207,596		
TOTAL CHANGE IN NET POSITION	\$	6,540,374	\$	2,875,727	\$	5,563,052		

#### Condensed Comparative Statement of Revenues, Expenses and Changes in Net Position

#### **Financial Statement Analysis**

#### **Operating Revenues**

WSTIP's operating revenues are predominately related to Member Assessments, Other Insurance Products and Performance Period Assessment Audits which we summarize as Member Assessments (All Types).

<u>Member Assessments</u> are based upon a formula which includes underwriting elements of miles traveled, employee counts, vehicle values and property values as well as a Member's historic claims experience. The assessments include amounts for purchased insurance including excess/reinsurance premiums and Pool operating costs.

<u>Other Insurance Products</u> includes the revenue associated with underinsured/uninsured motorists (UIM), pollution, underground storage tanks, crime & fidelity, directors & officers, excess cyber, excess auto physical damage (APD) and driver record monitoring.

<u>Performance Period Assessment Audits (PPAA)</u> evaluate a Member's underwriting elements following the completion of a fiscal year as a comparison to previously submitted estimates. These assessment audits are performed annually to ensure cost equity of participation in the Pool. As a group, in 2023 WSTIP Members travelled about 1% more miles than estimated and ended the year with 3% fewer employees than estimated. As a result, the 2023 financial statements WSTIP recorded a Due **from** 12 Members for \$460K and a Due **to** 13 Members for \$454K, yielding a net PPAA of \$6K (an additional assessment) which is a .04% change from the original assessment. The 2022 PPAA was \$-1.1M (a net refund Due to Members) which was a -6.1% change from the original assessment.

#### Other Operating Revenues

WSTIP's other operating revenues are training revenues, rental/lease income, and rebates derived from WSTIP's utilization of a purchasing card program. Year-to-year comparisons can be challenging. In 2022 we recorded reinsurer refund a return of grant funding from a Member. No such refunds were made in 2023.

#### Operating Expenses

WSTIP's operating expenses are predominantly related to claims & loss adjustments, insurance services and general & administrative expenses.

<u>Claims & Loss Adjustments</u> is comprised of the loss fund as determined by our actuary based on various rating units to determine Members exposure (or potential) for loss. The 2023 loss fund (or loss year) was estimated to be \$8.8M and at the end of 2023 our actuary increased the reserve to \$12.6M due to a number of high-risk liability claims. This was partially offset by favorable claims development in prior years to a claims and loss adjustment of \$7.5M. The claims and loss adjustment for 2022 was \$7M and for 2021 it was \$4.5M.

<u>Insurance Services</u> includes excess/reinsurance premiums for liability and property coverage. This also includes other insurance product expenses related to the cost of pollution, underground storage tanks, crime & fidelity, directors & officers, excess cyber, excess APD and driver record monitoring.

<u>General & Administrative</u> is comprised of payroll & benefits, contracted services, risk & loss prevention, training & education, and other administrative activities.

The WSTIP Board budgets, monitors, and evaluates the Pool's financial performance utilizing financial ratios. The 2023 trends were in line with their respective targets. The target ratios for 2022 & 2021 varied from targets due to PPAA returns of assessments of \$1.1M and \$1.4M, respectively.

Expense Classification	Target	2023		202	22	2021		
<ul> <li>Operating Revenue</li> </ul>	Ratios	Budgeted	Actual	Budgeted	Actual	Budgeted	Actual	
Claims & Loss Adjustments	≤ 50%	44%	38%	47%	40%	47%	27%	
Insurance Services	≤ 20%	23%	25%	24%	26%	23%	25%	
General & Administrative	≤ 25%	19%	20%	20%	17%	21%	15%	
Total Operating Expenses	≤ 95%	86%	83%	91%	83%	91%	67%	

#### Other Income (Expenses)

Includes interest income, changes in the fair value of investments, changes in equity in GEM and any other revenue and expense not meeting the operational revenue or expense criteria. Interest income, net of fair value adjustments, in 2023 was \$3.6M of which \$2.3M was earned on WSTIP's invested funds at or near market rates and \$1.3M was due to unrealized gains on fair value adjustments. Interest income net of fair value adjustments in 2022 was a loss of \$540K and in 2021 it was a loss of \$252K. The change in equity in GEM recorded in 2023 was a loss of \$399K and was due to lagging effects of fair value adjustments on GEM's 2022 financials. In 2022 the gain was \$307K and in 2021 the gain was \$460K. Interest expense is related to Subscription Based Information Technology Arrangements under GASB 96.

#### **Financial Outlook**

WSTIP continues to show growth in net position which supports the Members' goal of rate stability and helps strengthen the Pool's ability to withstand and fund financial adversity. The Pool manages about 300 open claims annually and the greatest risk to Pool resources are increased frequency and severity of claims. Other factors that could impact the future of the Pool include the insurance market (pricing, availability of insurers), inflation, the investment market and potential new legislation – particularly legislation about pre-judgement interest. WSTIP works closely with external partners: Alliant Insurance Services (Broker), PricewaterhouseCoopers (Actuary), Thurston County Treasurer (Investments & Treasury), and the Office of the State Treasurer (Investments) to stay informed and possibly mitigate the challenges in these risk areas. With current reserves and a conservative approach in uncertain economic conditions, WSTIP has a positive financial outlook for 2024 and beyond.

#### **COMPARATIVE STATEMENT OF NET POSITION**

	As of December 31,						
ASSETS	2023 2022						
Current Assets							
Deposits and Investments	\$	47,601,328	\$	61,929,881			
Accounts Receivable		2,363,979		36,234			
Due from Members		86,850		72,846			
Interest Receivable		85,435		227,703			
Prepaid Insurance		4,745,238		3,243,247			
Prepaid Expense		103,534		95,685			
Total Current Assets		54,986,364		65,605,596			
Noncurrent Assets							
Capital Assets, Net		2,043,766		636,476			
Long-Term Investments		15,564,557		-			
Due from Members		460,532		86,850			
Equity in GEM		2,411,809		2,810,619			
Deposits held for RPLDP		544		573			
Net Pension Asset		378,390		350,554			
Total Noncurrent Assets		20,859,597		3,885,072			
TOTAL ASSETS	\$	75,845,962	\$	69,490,668			
DEFERRED OUTFLOWS OF RESOURCES							
Deferred Outflows - Pension		310,832		348,864			
Deferred Outflows - OPEB		1,597		1,514			
TOTAL DEFERRED OUTFLOWS	\$	312,429	\$	350,378			
TOTAL ASSETS & DEFERRED OUTFLOWS	\$	76,158,391	\$	69,841,046			

\* Reclassification of Due to/from Members into their own respective current/noncurrent asset and liability accounts.

The accompanying notes are an integral part of these financial statements.

#### **COMPARATIVE STATEMENT OF NET POSITION**

	As of December 31,						
LIABILITIES		2023	2022				
Current Liabilities							
Accounts Payable	\$	180,722	\$	169,308			
Compensated Absences		182,873		176,354			
Due to Members		1,202,216		1,550,182			
Subscription Liability		266,749		174,939			
Unearned Revenues		3,795		750			
Unpaid Claims Liability		6,703,000		6,817,000			
Total OPEB Liability		3,194		3,029			
Total Current Liabilities		8,542,549		8,891,562			
Noncurrent Liabilities							
Compensated Absences		31,443		27,326			
Subscription Liability		1,385,144		34,988			
Due to RPLDP		544		573			
Due to Members		454,463		1,202,216			
Unpaid Claims Liability - Reserves		5,412,107		5,983,870			
Unpaid Claims Liability - IBNR		8,132,344		7,728,995			
Unpaid Claims Liability - ULAE		800,000		840,000			
Total OPEB Liability		317,610		390,462			
Net Pension Liability		163,398		201,672			
Total Long-Term Liabilities		16,697,053		16,410,102			
TOTAL LIABILITIES	\$	25,239,601	\$	25,301,663			
DEFERRED INFLOWS OF RESOURCES							
Deferred Inflows - Pension		217,750		378,717			
TOTAL LIABILITIES & DEFERRED INFLOWS	\$	25,457,351	\$	25,680,380			
NET POSITION							
Investment in Capital Assets		2,043,766		636,476			
Restricted Pension Asset		308,074		350,554			
Unrestricted Net Position		48,349,199		43,173,636			
TOTAL NET POSITION	\$	50,701,039	\$	44,160,666			
TOTAL LIABILITIES, DEFERRED INFLOWS & NET POSITION	\$	76,158,391	\$	69,841,046			

\* Reclassification of Due to/from Members into their own respective current/noncurrent asset and liability accounts.

The accompanying notes are an integral part of these financial statements.

	For the years ended December 3 <sup>o</sup>					
		2023	2022			
OPERATING REVENUES						
Member Assessments	\$	18,952,488	\$	17,637,989		
Other Insurance Products		775,560		738,153		
Performance Period Assessment Audit (PPAA)		6,069		(1,115,366)		
Other Operating Revenues		68,448		270,233		
TOTAL OPERATING REVENUES	\$	19,802,565	\$	17,531,009		
OPERATING EXPENSES						
Claims & Loss Adjustments		7,477,556		7,000,171		
Purchased Insurance - Liability		2,071,602		2,027,728		
Purchased Insurance - Property		2,447,515		2,046,669		
Other Insurance Products		484,626		411,021		
Payroll & Benefits		1,710,591		1,545,315		
Contracted Services		527,963		346,517		
Risk & Loss Prevention		692,165		143,821		
Training & Education		170,475		164,450		
Technical & Subscription Services		113,576		84,847		
General & Administrative		492,010		407,600		
Depreciation & Amortization		289,914		238,491		
TOTAL OPERATING EXPENSES	\$	16,477,993	\$	14,416,629		
TOTAL OPERATING INCOME	\$	3,324,572	\$	3,114,380		
OTHER INCOME (EXPENSE)						
Interest Income	\$	2,316,502	\$	888,980		
Unrealized Gain / (Loss) on Investments		1,299,247		(1,428,936)		
Change in Equity in GEM		(398,810)		306,989		
Interest Expense		(1,138)		(5,686)		
TOTAL OTHER INCOME (EXPENSE)	\$	3,215,802	\$	(238,653)		
TOTAL CHANGE IN NET POSITION	\$	6,540,374	\$	2,875,727		
NET POSITION, BEGINNING OF THE YEAR	\$	44,160,666	\$	41,284,939		
NET POSITION, ENDING OF THE YEAR	\$	50,701,039	\$	44,160,666		

The accompanying notes are an integral part of these financial statements.

#### **COMPARATIVE STATEMENT OF CASH FLOWS**

	For the years ended December 31,							
CASH FLOWS FROM OPERATING ACTIVITIES		2023		2022				
Cash from member assessments	\$	18,251,603	\$	17,770,708				
Cash from members and others		35,914		172,517				
Cash paid for claims		(7,799,970)		(7,218,374)				
Cash paid for excess/reinsurance		(6,285,212)		(4,304,097)				
Cash paid for employee wages and benefits		(1,974,134)		(1,729,371)				
Cash paid for contracted services		(510,102)		(347,791)				
Cash paid for general and administrative expenses		(2,920,405)		(1,088,511)				
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$	(1,202,306)	\$	3,255,081				
CASH FLOWS FROM CAPITAL ACTIVITIES								
Cash paid to acquire or improve capital assets		(45,311)		(216,750)				
NET CASH PROVIDED (USED) BY CAPITAL ACTIVITIES	\$	(45,311)	\$	(216,750)				
CASH FLOWS FROM INVESTING ACTIVITIES								
Cash paid for long-term investments	\$	(15,000,000)	\$	-				
Cash from interest on investments		1,919,064		(596,250)				
NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES	\$	(13,080,936)	\$	(596,250)				
NET INCREASE (DECREASE) IN CASH & CASH EQUIVALENTS	\$	(14,328,553)	\$	2,442,081				
BALANCES - BEGINNING OF THE YEAR	\$	61,929,881	\$	59,487,800				
BALANCES - ENDING OF THE YEAR	\$	47,601,328	\$	61,929,881				
RECONCILIATION OF NET OPERATING INCOME TO NET CASH								
PROVIDED (USED) BY OPERATING ACTIVITIES:								
OPERATING INCOME	\$	3,324,572	\$	3,114,380				
Adjustments to reconcile operating income to net cash provided (used) by operating activities:								
Depreciation & Amortization		289,914		238,491				
Change in assets and liabilities								
Accounts Receivable		(2,327,745)		(7,438)				
Interest Receivable		142,268		(150,487)				
Prepaid Insurance		(1,501,991)		(42,219)				
Prepaid Expense		(7,849)		42,164				
Due from Members		460,532		72,846				
Net Pension Asset		(27,836)		504,152				
Deferred Outflows - Pension		38,032		(242,165)				
Deferred Outflows - OPEB		(83)		24				
Accounts Payable		11,414		(43,710)				
Compensated Absences		10,636		15,325				
Unearned Revenues		3,045		(150)				
Due to Members		(1,022,873)		437,082				
Unpaid Claims Liability		(322,414)		(218,203)				
Total OPEB Liability		(72,687)		(62,862)				
Net Pension Liability								
Deferred Inflows - Pension		(38,274)		120,045 (522,104)				
	•	(160,967)	¢	(522,194)				
	\$	(1,202,306)	\$	3,255,081				

\* Reclassification of Due to/from Members into their own respective current/noncurrent asset and liability accounts.

The accompanying notes are an integral part of these financial statements

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of WSTIP (or the Pool) have been prepared in conformity with United States generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described below.

A. Reporting Entity – WSTIP is an unincorporated, not-for-profit, local government risk sharing pool. WSTIP was formed January 1, 1989, via Interlocal Agreement pursuant to RCW 39.34, and has the authority to self-insure pursuant to RCW 48.62 and is governed to conform with WAC 200-100.

WSTIP was established to provide its Members general liability, automotive liability, and property damage coverage. The Pool's general objective is to formulate, develop and administer a program of insurance at the most reasonable cost for the broadest coverage. WSTIP transfers its risk by buying excess/reinsurance over WSTIP's self-insured retention.

Transit agencies joining the Pool must remain Members for a minimum of 36 months; a Member may withdraw by providing written notice six months prior to the end of the Pool's fiscal year. Any Member that withdraws will not be allowed to rejoin WSTIP for a period of 36 months. Member assessments are adjusted on an annual basis to incorporate actuarial projections and operational needs as approved by the Board of Directors. Since WSTIP is a cooperative program, there is joint liability among the Members. In the event of withdrawal or termination, a Member is still liable pro-rata for any contributions and assessments to the Pool for any unresolved, unreported, and in-process claims for the period they were a signatory to the Interlocal Agreement. If the Pool's assets were depleted, Members would be responsible for outstanding liabilities of WSTIP. There were no changes in Pool Members in 2023. See SOI Note 2.

WSTIP is governed by a Board of Directors composed of one voting Member Representative from each Member. Each Member has one vote on matters submitted to the Board. The Pool is governed and controlled by an elected Executive Committee in all respects except for those matters reserved by the Board. The Board employs an Executive Director, who is the Chief Executive Officer of the Pool. Through the Executive Director, the Pool's staff carries out the mission and directives of the Board of Directors and the Executive Committee.

- B. Budgetary Information, Spending Controls An annual budget is prepared by the Executive Director on the accrual basis of accounting and is presented to the Board of Directors for adoption prior to January 1 of the following year. The budget constitutes the authority for expenditures of the Pool. The Executive Director is authorized to make internal adjustments to the budget; however, any revisions that alter that total expenditure authority, or that affect the number of authorized employee positions or the salary and wage schedule must be approved by the Board of Directors. The budget also serves as a planning and control document. The Board of Directors are presented with budget to actual comparative reports and can inquire about operational performance at each quarterly Board meeting.
- C. Measurement Focus, Basis of Accounting The Pool's accounting records are maintained in accordance with methods prescribed by the State Auditor's Office under the authority of RCW 43.09. Statements are reported using the economic resources measurement focus and full-accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the cash flows.

- D. Use of Estimates and Rounding The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements, the reported amounts of revenues and expenses during the reporting period, and certain disclosures. Actual results could differ from the estimated amounts. Financial figures are reported in whole numbers and totals may differ +/- \$1 due to rounding.
- E. Exemption from Federal and State Taxes Pursuant to IRS Revenue Ruling 90-74, income of Municipal Risk Pools is excluded from gross income under IRC Section 115(1). RCW 48.62 exempts Pools from state insurance premium taxes and RCW 82.04 exempts Pools from B&O taxes.
- F. FICA Replacement Plan WSTIP employees participate in a 401(a) Qualified Defined Contribution Retirement Plan in lieu of Social Security. Contribution rates were established by the WSTIP Board as a percentage of the employee's gross wage with the Pool contribution set at 6.20% and the employee contribution set at 9.20%. The Plan is administered by MissionSquare Retirement and employees immediately vest in all employer and employee contributions. Investment of both the employer and employee contributions are at the direction of the employee. WSTIP remitted all required contributions to the Plan. The employer portion is included herein as part of payroll expense.

#### G. Assets, Liabilities, and Net Position

- **G.1.** <u>Deposits and Investments</u> It is WSTIP policy to invest all temporary cash surpluses. For the statement of cash flows, WSTIP considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. Deposits and investments are reported in accordance with GASB 72 and GASB 79. See Note 2.
- G.2. <u>Receivables</u> Consists of customer account receivables and interest receivables.

<u>Accounts receivables</u> consist of amounts owed based on invoices for services rendered, often in connection with contractual relationships and/or Interlocal Agreement. The amounts are deemed collectible and no allowance has been established for uncollectible accounts. WSTIP ended 2023 with a \$2.3M receivable related to reinsurance which the Pool received on February 28, 2024. See Note 14.

<u>Interest receivables</u> represent interest earned on deposit and investment accounts where revenue has been recognized but interest payments have not been received.

- **G.3.** <u>Prepayments</u> Consists of amounts paid to secure the use of assets or the receipt of services, software licensing and insurance, with an initial cost of more than \$5,000 or an estimated useful life in excess of one year and do not meet the criteria for a capital asset. Such assets are recorded at cost and amortized over the estimated economic useful life of the asset.
- G.4. <u>Capital Assets</u> Capital assets are defined by WSTIP as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost and reported net of accumulated depreciation. Costs for additions or improvements to capital assets are capitalized when they increase the effectiveness or efficiency of the asset. The costs for normal maintenance and repairs that do not materially add to the value or extend the life of the asset are expensed. Depreciation is recorded in the year after purchase using the straight-line method over the following estimated useful lives. Buildings: 39 years; Building Improvements: 15 39 years; Furnishings & Equipment: 5 15 years. See Note 3.

<u>Capital Assets Continued</u> – A right-to-use subscription with total payments for fixed costs over the subscription term greater than or equal to \$50,000 will be capitalized as an intangible asset. Subscriptions that do not meet these criteria are recognized as current period expenses. Right-to-use subscriptions are recorded at net present value of subscriptions and reported net of accumulated amortization using the straight-line method of amortization over the subscription term. See Note 4.

- G.5. <u>Due from Members</u> On an annual basis the Pool conducts a PPAA of Member underwriting to evaluate a Member's underwriting actual results to previously submitted underwriting estimates. See H.1. Based on the PPAA, a Member would either owe an additional assessment (Due from Members) or receive a refund to offset a future assessment (Due to Members).
- G.6. Equity in Government Entities Mutual WSTIP is a founding member of Government Entities Mutual, Inc. (GEM), a captive insurance program formed on January 1, 2003. A captive is an insurance company owned and operated by its insureds. The intent of membership in GEM is to access the available excess/reinsurance market through GEM. WSTIP's initial 2003 investment was \$500K and in 2005 WSTIP made an additional \$250K investment. WSTIP accounts for GEM activity using the equity method of accounting. Changes in equity are the result of profit sharing available to all GEM Members. See Note 12. For more details about GEM or GEM's annual report visit www.gemre.com.
- G.7. Deposits Held For Risk Pool Leadership Development Program (RPLDP) WSTIP is the Treasurer for the RPLDP, an educational program formed under a Memorandum of Understanding (MOU) between multiple Washington State risk pools. As part of the MOU, WSTIP has no financial responsibility for the RPLDP beyond receiving tuition payments and making payments for agreed upon program expenses. The revenues and expenses of the RPLDP are not included as part of the revenues and expenses of WSTIP. WSTIP makes regular reports to the RPLDP regarding the financial transactions of the RPLDP. WSTIP has a separate bank account for the purpose of segregating the RPLDP funds which are held for the sole benefit of the RPLDP. WSTIP financial statements report these funds as a non-current asset with an offsetting non-current liability.
- **G.8.** <u>Deferred Outflows/Inflows of Resources Related to Pensions</u> See Note 7.
- G.9. Deferred Outflows/Inflows of Resources Related to OPEB See Note 6.
- **G.10.** <u>Accounts Payable</u> Consists of amounts owed based on invoices for goods or services received and are paid in accordance with WSTIP payment terms of Net 30 unless otherwise obligated by agreement or contract.
- G.11. <u>Compensated Absences</u> Consists of leave for which employees have earned and are expected to be paid, either through paid time off or cash payment upon termination of employment. The maximum accrual that can be carried into the next fiscal year is 480 hours. Paid time off balances vary throughout the year; as such, the financial value is measured as of the end of the fiscal year using the leave balance times an employee's pay rate at fiscal year-end; it also includes the cost of salary related payments (e.g. pension, 401(a), Medicare, etc.) using the current rates at fiscal year-end. Employees can sell back a portion of their accrued leave ensuring they maintain a minimum of 40 hours of leave remains after the sale. WSTIP revised its compensated absences methodology in 2021 based on the draft of GASB 101. Compensated Absences and that methodology is still applicable based on the final draft of GASB 101. WSTIP affirms an early implementation of GASB 101 as of December 31, 2023. Changes in Compensated Absences are reported as a net amount.

- G.12. Subscription Liability A subscription is defined as a contract that conveys control of the right to use another party's information technology software for a period of time in an exchange or exchange-like transaction. WSTIP records a right-to-use subscription asset and corresponding subscription liability where total payments for fixed costs over the subscription term are greater than or equal to \$50,000. The subscription liability is measured at the present value of subscription payments expected to be made during the subscription term and is recorded at the commencement of the subscription term, which is when the subscription asset is placed into service. See Note 4.
- G.13. <u>Unearned Revenues</u> Consists of Member assessments received prior to the year for which it was due; such payments would be reclassified as revenue in the year when the Member receives the underlying coverage (benefit). Other examples include payments received in advance for training classes which are reclassified as revenue after training is provided or cancellation terms are applied.
- **G.14.** Owed to Risk Pool Leadership Development Program See G.7.
- G.15. <u>Due to Members</u> On an annual basis the Pool conducts a PPAA of Member underwriting to evaluate a Member's underwriting performance actual results to previously submitted underwriting estimates. See H.1. Based on the PPAA, a Member would either owe an additional assessment (Due from Members) or receive a credit to offset a future assessment (Due to Members).
- G.16. <u>Claims Reserves</u> WSTIP's claim reserves reflect the estimated ultimate cost of claims, including future claim expenses for claims that have been reported but not settled and claims that have been incurred but not reported. WSTIP utilizes an independent actuary, PricewaterhouseCoopers, to review claims reserves. Claims liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency, and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actual historical data that reflect past inflation and on other factors that are appropriate modifiers of experience. The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claims costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claims liabilities does not necessarily result in an exact amount, particularly for coverage such as general liability.

WSTIP uses excess/reinsurance agreements to reduce its exposure to large losses on all types of insured events. Excess/reinsurance insurance permits recovery of a portion of losses from the carrier, although it does not discharge WSTIP's primary responsibility for the reinsured risk.

In accordance with GASB 92 paragraph 11, estimated amounts of claim recoveries such as salvage, subrogation, deductible, and excess/reinsurance on unpaid claims are deducted from the estimated ultimate cost. Claims reserves are reported net of estimated claims recoveries.

Unpaid Claims Liability reserve components include the following:

<u>Open Claims Reserves</u> represent the Pool's estimate of the cost of claims that have occurred (are known to the Pool) but have not yet been settled (closed);

<u>Incurred But Not Reported (IBNR)</u> includes the actuary's assessment of the development of open claim costs and claims that have occurred but have not yet been reported to the Pool;

<u>Unallocated Loss Adjustment Expenses (ULAE)</u> represent the estimated cost to be incurred with respect to the settlement of claims in process and claims incurred but not reported.

Claims paid and changes in estimated unpaid claims liabilities and costs, i.e. changes in claim reserves, are charged or credited to expense in the periods in which they are incurred. For more details see Note 5, RSI Note 1, and RSI Note 2.

- G.17. Other Postemployment Benefit (OPEB) Liability WSTIP is a member of the Washington State Public Employees Benefit Board (PEBB) which allows member employees who retire the option to continue medical coverage on a self-pay basis. The continuity of coverage creates an implicit subsidy, the cost of which creates an OPEB Liability for plan participants like WSTIP. See Note 6.
- **G.18.** <u>Net Pension Liabilities</u> For purposes of measuring the net pension liability or asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all state sponsored pension plans and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by the Washington State Department of Retirement Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Restricted net position related to the net pension asset is equal to the net pension asset. See Note 7.
- G.19. <u>Net Position</u> is reported in the following categories:

<u>Investment in Capital Assets</u> which represents WSTIP's total investments in land, buildings, building improvements, furnishing and equipment, net of accumulated depreciation, and right-to-use subscriptions, net of accumulated amortization.

Restricted Pension Asset represent and equals the net pension asset. See Note 7.

<u>Unrestricted Net Position</u> is available to the Pool for obligations to its Members and creditors. Some of these funds are designated (as noted below) but are available for obligations of the Pool.

<u>Unrestricted Building Reserve</u> is funded with \$25,000 annually to keep the WSTIP building in marketable condition. The reserve as of December 31, 2023, was \$104,166.

<u>Unrestricted Technology Grant Reserve</u> allows for up to \$500,000 in unspent technology grant funding to be carried forward and awarded in future years. All funds were awarded in 2023.

#### H. Revenues, Expenses and Changes in Net Position

H.1. <u>Operating Revenues</u> – Result from providing services and producing and delivering goods in connection with the Pools principal ongoing operations which are predominately related to Member Assessments, Other Insurance Products and Performance Period Assessment Audits which we summarize as Member Assessments (All Types).

<u>Member Assessments</u> are based upon a formula which includes underwriting elements of miles traveled, employee counts, vehicle values and property values as well as a Members historic claims experience. The assessments include amounts for purchased insurance including reinsurance / excess premiums and Pool operating costs.

<u>Other Insurance Products</u> includes the revenue associated with underinsured/uninsured motorists (UIM), pollution, underground storage tanks, crime & fidelity, directors & officers, excess cyber and driver record monitoring.

<u>Performance Period Assessment Audits (PPAA)</u> evaluate a Member's underwriting performing actual results to previously submitted underwriting estimates relative to miles, employee head

counts, underinsured/uninsured motorists (UIM) miles and individuals monitored in WSTIP's driver record monitoring program. These assessment audits are performed annually to ensure cost equity of participation in the Pool and a Member would either owe an additional assessment (Due from Members) or receive a refund to offset a future assessment (Due to Members) based on the PPAA.

- **H.2.** <u>Other Operating Revenues</u> are training revenues, rental/lease income, and rebates derived from WSTIP's utilization of a purchasing card program.
- **H.3.** <u>Operating Expenses</u> Principal operating expenses include claim payments and the change in claim reserves, purchased insurance including excess/reinsurance premiums, the cost of contracted services as well as other general operational and administrative expenses.
- H.4. <u>Non-Operating Revenues (Expenses)</u> Includes interest income, changes in the fair value of investments, changes in equity in GEM and any other revenue and expense not meeting the operational revenue or expense criteria.

#### **NOTE 2 – DEPOSITS AND INVESTMENTS**

Deposits and investments are classified by type as of December 31, 2023 and 2022 as follows:

Туре	Entity		2023		2022
Investment Pool	Thurston County Investment Pool - TCIP		16,115,396		31,237,898
Investment Pool	WA Office of the State Treasurer - LGIP	31,485,932 20,7			20,714,431
US Treasury Note Thurston County Treasurer			-		9,977,552
Subtotal of Deposits and Current Investments			47,601,328	\$	61,929,881
Managed Portfolio	WA Office of the State Treasurer,	15,564,557			_
	Separately Managed Account - SMA		10,004,007		-
Subtotal of Noncurrent Investments			15,564,557	\$	-
Total Deposits and Investments		\$	63,165,885	\$	61,929,881

Investments are subject to the following risks.

- A. Custodial Credit Risk Deposits are normally subject to custodial credit risk which is the risk that, in event of a failure of a depository financial institution, WSTIP would not be able to recover deposits or would not be able to recover collateral securities that are in possession of an outside party. WSTIP's deposits are entirely insured by the Federal Depository Insurance Corporation (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).
- B. Interest Rate Risk Interest rate risk is the risk that WSTIP may face should interest rate variances affect the fair value of investments. Generally, the longer the maturity, the greater the sensitivity of its fair value to changes in market interest rates. WSTIP's investment policy does not specifically address the management of interest rate risk, however, the exposure to interest rate risk is managed through diversification and by purchasing a combination of short and long-term investments that mature evenly over time.
- C. Concentration of Credit Risk Concentration of credit risk is the risk of loss attributable to the magnitude of an investment in a single issuer. WSTIP's does not have a formal policy for concentration of credit risk, however, the exposure to concentration of credit risk is managed by OST who purchases investments from multiple issuers as part of our SMA.

#### NOTE 2 – DEPOSITS AND INVESTMENTS ... CONTINUED

WSTIP's investment policy authorizes investments with and through the following programs and partners:

D. Investments in Local Government Investment Pool (LGIP) – WSTIP is a participant in LGIP, an external investment pool operated by the Washington State Office of the Treasurer (OST). LGIP is not rated or registered with the Securities & Exchange Commission (SEC). Rather, oversight is provided by the State Finance Committee in accordance with Chapter 43.250 RCW. LGIP measures and reports its investments at amortized cost. In accordance with GASB 79 paragraph 41, external participants are required to report their investments in the same manner as the investment pool. As such, WSTIP reports its investment in LGIP at amortized cost, which is the same as the value of the pool per share. LGIP does not impose any restrictions on participant withdrawals.

OST prepares a stand-alone financial report for LGIP. A copy of the report is available from OST, PO Box 40200, Olympia, WA 98504-0200 or at <u>www.tre.wa.gov</u>.

Ε. Investments in Thurston County Investment Pool (TCIP) - WSTIP is a participant in TCIP, an external investment pool operated by the Thurston County Treasurer's Office (TCT). TCIP is not rated or registered with the Securities & Exchange Commission (SEC). TCIP is established in accordance with RCW 36.29 which authorizes the County Treasurer to invest the funds of participants. TCT's investment policy is established by the County Finance Committee consisting of the County Treasurer, the County Auditor, and the Chairman of the Board of County Commissioners. The object of the policy is to invest public funds in a manner which will provide maximum security with the highest investment return while meeting daily cash flow demands and conforming to all state and local statutes governing the investment of public funds. TCIP operates on an amortized costbook value basis and reports its investments at fair value. In accordance with GASB 79 paragraph 41, external participants are required to report their investments in the same manner as the investment pool. As such, WSTIP reports its investment in TCIP at fair value, which is the same as the value of the pool per share. Changes in fair value are included as unrealized gain / (loss) on investments in WSTIP's financial statements. All funds deposited in TCIP are available to the participant at full face value without regard to current fair values of the investment pool. TCIP does not impose any restrictions on participant withdrawals. TCIP does not have a credit rating and had a weighted average maturity of 1.209 years as of December 31, 2023.

Thurston County prepares an Annual Comprehensive Financial Report that includes TCIP financial information. A copy of the report is available from TCT, 3000 Pacific Avenue SE, Olympia, WA 98501, or at <a href="https://www.thurstoncountywa.gov/departments/auditor/financial-services/financial-reports">https://www.thurstoncountywa.gov/departments/auditor/financial-services/financial-reports</a>.

F. Investments in Separately Managed Account (SMA) – WSTIP entered into an Interagency Agreement with the Washington State Office of the Treasurer (OST) in 2023 to allow WSTIP to participate in OST's Managed Portfolio program, SMA. On February 1, 2023, WSTIP transferred \$15M from our LGIP account to open (fund) the SMA. OST invests these funds in accordance with OST's investment policies and procedures, which are the same for OST's Core Portfolio. OST provides WSTIP with monthly investment reports. WSTIP does not record the individual transactions made in the SMA but records the net investment changes monthly. In accordance with GASB 72 WSTIP reports its investment in SMA at fair value even if WSTIP was able to (or planned to) hold the SMA investments to maturity. Changes in fair value are included as unrealized gain / (loss) on investments in WSTIP's financial statements. In accordance with the Interagency Agreement, WSTIP's initial investment term of three (3) years ends January 1, 2026. After the initial term, the Agreement automatically renews each year unless either party provides notice to the other party of its intent to terminate the agreement.

#### NOTE 2 – DEPOSITS AND INVESTMENTS ... CONTINUED

- G. Designated Securities Investment Portfolio In 2022 WSTIP invested \$10,000,000 in U.S. Treasury Notes held in a segregated investment account established per an agreement with TCT The U.S. Treasury Notes matured June 30, 2023 and no additional Treasury Notes were purchased.
- **H. Investments Measured at Fair Value** WSTIP measures and reports investments at fair value using the valuation input hierarchy established by GASB 72 as follows:

<u>Level 1</u> – Pricing inputs are observable inputs such as quoted prices, available in active markets, for identical assets or liabilities on the date of measurement.

<u>Level 2</u> – Pricing inputs are either directly or indirectly observable inputs available in active markets as of the measurement date.

<u>Level 3</u> – Pricing inputs are unobservable inputs used in cases where financial instruments are considered illiquid, with no significant market activity and little or no pricing information on the date of measurement.

		Fair Va	lue Measurement	s Using		
Investments by Fair Value Level				Active Markets for Identical Assets	Significant Other Observable Inputs	Significant Unobservable Inputs
Туре	Entity		Fair Value	(Level 1)	(Level 2)	(Level 3)
Investment Pool	Thurston County Investment Pool - TCIP		16,115,396		16,115,396	
Managed Portfolio	WA Office of the State Treasurer - SMA		15,564,557		15,564,557	
Total Investments	Total Investments Measured at Fair Value		31,679,953	\$-	\$ 31,679,953	\$-
Investments Not M	leasured at Fair Value (not subject to fair	val	ue hierarchy)			
Туре	Entity	An	nortized Cost	•		
Investment Pool	WA Office of the State Treasurer - LGIP		31,485,932	•		
Total Investments as of December 31, 2023		\$	63,165,885			

Investments measured at fair value for year ended December 31, 2023 was as follows:

Investments measured at fair value for year ended December 31, 2022 was as follows:

					Fair Val	Value Measurements Using					
Investments by Fair Value Level					tive Markets or Identical Assets	Significant Othe Observable Inputs			Significant nobservable Inputs		
Туре	Entity		Fair Value		(Level 1)		(Level 2)		(Level 3)		
Investment Pool	Thurston County Investment Pool - TCIP		31,237,898				31,237,898				
US Treasury Note	Thurston County Treasurer		9,977,552		9,977,552						
Total Investments Measured at Fair Value		\$	41,215,450	\$	9,977,552	\$	31,237,898	\$	-		
Investments Not M	leasured at Fair Value (not subject to fair	val	ue hierarchy)								
Туре	Entity	Ar	nortized Cost								
Investment Pool	WA Office of the State Treasurer - LGIP		20,714,431								
Total Investments as of December 31, 2022		\$	61,929,881								

#### **NOTE 3 – CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2023 was as follows:

	Balance			Balance
	Jan 1, 2023	Increases	Decreases	Dec 31, 2023
Capital Assets, Not Being Depreciated Land	\$ 91,010	\$-	\$-	\$ 91,010
Subtotal	\$ 91,010	\$ -	\$-	\$ 91,010
Capital Assets, Being Depreciated & Amortized Buildings	387,990	-	-	387,990
Building Improvements	64,118	-	-	64,118
Furnishings & Equipment	114,094	35,456	16,233	133,317
Right-to-Use Subscriptions	477,285	1,661,748	477,285	1,661,748
Subtotal	\$ 1,043,487	\$ 1,697,204	\$ 493,518	\$ 2,247,173
Less Accumulated Depreciation & Amortization Buildings	209,358	9,924	_	219,282
Building Improvements	21,722	3,948	-	25,670
Furnishings & Equipment	56,326	9,372	16,233	49,465
Right-to-Use Subscriptions	210,615	266,670	477,285	-
Subtotal	\$ 498,021	\$ 289,914	\$ 493,518	\$ 294,417
Total Capital Assets, Net of Depreciation & Amortization	\$ 545,466	\$ 1,407,290	\$-	\$ 1,952,756
Total Capital Assets, Net	\$ 636,476	\$ 1,407,290	\$-	\$ 2,043,766

Capital asset activity for the year ended December 31, 2022 was as follows:

	Balance				Ba	alance
	Jan 1, 2022	Increases	Decrease	es	Dec	31, 2022
Capital Assets, Not Being Depreciated Land	\$ 91,010	\$-	\$	-	\$	91,010
Subtotal	\$ 91,010	\$ -	\$	-	\$	91,010
Capital Assets, Being Depreciated & Amortized Buildings	387,990	-		-		387,990
Building Improvements	64,118	-		-		64,118
Furnishings & Equipment	114,094	-		-		114,094
Right-to-Use Subscriptions	-	477,285		-		477,285
Subtotal	\$ 566,202	\$ 477,285	\$	-	\$ 1	1,043,487
Less Accumulated Depreciation & Amortization						
Buildings	199,434	9,924		-		209,358
Building Improvements	17,774	3,948		-		21,722
Furnishings & Equipment	42,322	14,004		-		56,326
Right-to-Use Subscriptions	-	210,615		-		210,615
Subtotal	\$ 259,530	\$ 238,491	\$	-	\$	498,021
Total Capital Assets, Net of Depreciation & Amortization	\$ 306,672	\$ 238,794	\$	-	\$	545,466
Total Capital Assets, Net	\$ 397,682	\$ 238,794	\$	-	\$	636,476

#### NOTE 4 – SUBSCRIPTION BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITA)

In 2022, WSTIP implemented GASB 96, Subscription Based Information Technology Arrangements (SBITA). A SBITA is a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction.

Variable payments arrangements are a common component of WSTIP agreements in that the Pool procures risk management solutions (or platforms) and our Members gain access based on user licensing. In accordance with GASB 96 paragraph 17, variable payments for the number of user seats or licenses are not included in the measurement of the subscription liability. As such, WSTIP excludes payments for variable costs related to user licensing and bulk user licensing (e.g. 500 seats). WSTIP records a right-to-use subscription asset and corresponding subscription liability where total payments for fixed costs over the subscription term are greater than or equal to \$50,000. Subscriptions that do not meet this capitalization criteria are recognized as current period expenses.

WSTIP may end up with an aggregate of excluded agreements that is greater than \$50,000 due to the nature of how WSTIP supports its Members. WSTIP procures risk management solutions that our Members want to try and test to see if those risk management solutions will be effective for them. If a tested solution works for all WSTIP Members, they could elect to have the Pool renew or renegotiate for a longer-term arrangement at which time the Pool would evaluate that new agreement to the SBITA guidance and act accordingly. It is not anticipated that excluded agreements would exceed \$100,000 in any given year. Aggregate amounts under \$100,000 are not significant to WSTIP's financial statements.

#### Right-to-Use Subscription and Subscription Liability

	В	alance					Balan	се
Right-to-Use Subscriptions	Jar	1, 2023	In	creases	Decrea	ases	Dec 31,	2023
MSDSonline Agreement		-		52,260		-	52	2,260
Origami Risk RMIS Agreement		477,285		1,609,488	477	7,285	1,609	9,488
Subtotal	\$	477,285	\$	1,661,748	\$ 477	7,285	\$ 1,66 <sup>.</sup>	1,748
Less Accumulated Amortization MSDSonline Agreement		-		-		-		-
Origami Risk RMIS Agreement		210,615		266,670	477	7,285		-
Subtotal	\$	210,615	\$	266,670	\$ 477	7,285	\$	-
Subscription Assets, Net	\$	266,670	\$	1,395,078	\$	-	\$ 1,66 <sup>-</sup>	1,748

Subscription asset activity for the year ended December 31, 2023 was as follows:

In 2023, WSTIP entered into an agreement with Origami Risk to use their Risk Management Information System (RMIS). The new fixed cost agreement signed in 2023 provides WSTIP and its Members with access to the RMIS for the period January 1, 2024 to December 31, 2028. As of January 1, 2024 the newly signed agreement replaced and early terminated the prior agreement that was originally set to expire March 31, 2024. The subscription asset and liability are calculated over a five-year period using a 2% interest rate, which is the interest rate implicit in the SBITA.

In 2023, WSTIP entered into an agreement with MSDSonline. The new fixed cost agreement signed in 2023 provides WSTIP and its Members to access VelocityEHS, a Chemical and Safety Data Sheet Management System. The agreement is for the period January 1, 2024 to December 31, 2028. The subscription asset and liability are calculated over a five-year period using a 2% interest rate, which is the interest rate implicit in the SBITA.

#### NOTE 4 – SBITA ... CONTINUED

As of December 31, 2023, the outstanding balances for the asset, net of amortization, and liability are:

Ν	NSDSonlin	e		Origami Risk				Both Agreements						
Asset, Net	Liabilty Total	Liabilty Current*	Asset, Net	Liability Total	Liability Current		Asset, Net	Liability Total	Liability Current					
\$52,260	\$42,405	\$-	\$ 1,609,488	\$1,609,488	\$ 266,749	]	\$1,661,748	\$ 1,651,893	\$	266,749				

Year Ended December 31	Principal	Interest	Total ‡	Principal	Interest	Total ‡		Principal		nterest		Total ‡
2024*	\$-	\$-	\$-	\$ 266,749	\$ -	\$ 266,749		\$ 266,749	\$	-	\$	266,749
2025	10,145	203	10,348	316,799	6,336	323,135		326,943		6,539		333,482
2026	10,443	422	10,865	310,587	12,548	323,135		321,030		12,970		334,000
2027	10,750	658	11,408	352,493	21,575	374,069		363,244		22,233		385,477
2028	11,067	912	11,979	362,861	29,911	392,772		373,927		30,824		404,751
2029 - 2033	-	-	-	-	-	-		-		-		-
2034 - 2038	-	-	-	-	-	-	Γ	-		-		-
Total	\$42,405	\$ 2,195	\$44,600	\$1,609,488	\$ 70,370	\$ 1,679,858		\$ 1,651,893	\$	72,566	<b>\$</b> 1	,724,459

\* the amount due for 2024 was prepaid in 2023

‡ The total amounts may vary +/- \$1 due to rounding

Subscription asset activity for the year ended December 31, 2022 was as follows:

In 2021, WSTIP entered into an agreement to use a vendor's Risk Management Information System (RMIS). The fixed cost agreement provides WSTIP and its Members with access to the RMIS for the period March 2021 to March 2024. GASB 96 requires that SBITAs be recognized and measured using the facts and circumstances that existed at the beginning of the fiscal year of implementation (2022). The subscription asset and liability should be measured using the remaining subscription term and discount rate as of the beginning of the fiscal year of implementation. At the beginning of 2022, the Pool had \$50,607 of the Year 1 payment remaining on the books that was reclassified as a right-to-use subscription asset and amortized over the remaining three months of that payment term.

The SBITA agreement did not indicate an interest rate. As such, the Pool utilized an incremental borrowing rate. WSTIP determined the U.S. Prime Rate to be a stable and reliable source for the purposes of establishing an incremental borrowing rate. The U.S. Prime Rate was 3.25%. The remaining payments of \$216,751 resulted in present value of \$426,678 which was recorded as a right-to-use subscription asset and subscription liability.

As of December 31, 2022, the outstanding balances for the asset, net of amortization, and liability are:

	Asset, Net	Liability Total	Liability Current
RMIS Agreement	\$ 266,670	\$ 209,927	\$ 174,939

As of December 31, 2022, the final payment on the agreement ending March 31, 2024, was due for payment in 2023. As such there were no outstanding balances for the Pool to report on transaction for future periods.

#### NOTE 5 – UNPAID CLAIMS LIABIILTY

As discussed in Note 1G.16, the Pool establishes liabilities for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses, both allocated and unallocated. The following represents changes in those aggregate liabilities for the Pool as of December 31, 2023 and 2022:

Change in Unpaid Claims Liabilities by Program	2023	2022
Unpaid claim and claim adjustment expenses at beginning of the fiscal year	\$ 21,369,865	\$ 21,588,068
Incurred claim and claim adjustment expenses:		
Provision for insured events of the current fiscal year	12,580,000	7,711,000
Changes in provision for insured events of prior fiscal years	(5,062,444)	(690,829)
Changes in ULAE	(40,000)	(20,000)
Total incurred claim and claim adjustment expenses	\$ 7,477,556	\$ 7,000,171
Payments:		
Claim and claim adjustment expense attributable to insured events of the current fiscal year	1,062,679	1,091,458
Claim and claim adjustment expense attributable to insured events of the prior fiscal years	6,737,291	6,126,916
Total payments	\$ 7,799,970	\$ 7,218,374
Total unpaid claim and claim adjustment expenses		
at the end of the fiscal year	\$ 21,047,451	\$ 21,369,865
Components of Unpaid Claims Liablity: Open Claims Reserves - Current	\$ 6,703,000	\$ 6,817,000
Open Claims Reserves - Noncurrent	5,412,107	5,983,870
Open Claims Reserves - Total	\$ 12,115,107	\$ 12,800,870
Incurred But Not Reported (IBNR)	8,132,344	7,728,995
Unallocated Loss Adjustment Expenses (ULAE)	800,000	840,000
Unpaid claim and claim adjustment expense	\$ 21,047,451	\$ 21,369,865

#### NOTE 6 – DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT (OPEB) PLAN

The following table represents the aggregate OPEB amounts for all plans subject to the requirements of GASB 75 for the year 2023, with a measurement date of June 30, 2023 and as of December 31, 2023 and 2022:

Aggregate OPEB Amounts – All Plans									
	2023 202			2022					
OPEB liabilities	\$	320,804	\$	393,491					
OPEB assets	\$	-	\$	-					
Deferred outflows of resources	\$	1,597	\$	1,514					
Deferred inflows of resources	\$	-	\$	-					
OPEB expenses/expenditures	\$	72,770	\$	62,838					

#### NOTE 6 – OPEB ... CONTINUED

#### **OPEB Plan Description**

- **a.** WSTIP participates in the Washington State Public Employees Benefits Board (PEBB) healthcare program administered by the Washington State Health Care Authority (HCA). The plan is considered to be a single-employer defined benefit OPEB plan.
- b. The plan is available to all WSTIP employees. The plan provides medical, prescription drug, vision and dental coverage. The premiums for the retired employees are blended with the rates for active employees. The blending of rates is considered an implicit subsidy paid by WSTIP. There are no COLAs associated with the plan.
- **c.** At the PEBB measurement date of June 30, 2023 and 2022, WSTIP had the following employees covered by the benefit terms:

Classification	2023	2022
Active employees	12	12
Inactive employees currently receiving benefits	1	1
Inactive employees entitled to but not yet receiving benefits	-	-
Total Plan Members	13	13

- d. The plan is funded on a pay-as-you-go basis. There are no assets accumulated in a qualifying trust.
- e. No stand-alone financial statements are available for the PEBB program.

#### Assumptions and Other Inputs

The discount rate used in the online tool developed by the Office of the State Actuary was 3.54% for the beginning of the measurement year and 3.65% for the end of the measurement year. Projected salary changes were 3.50% plus service-based increases. Healthcare Trend rates had initial rate ranges from about 2% to 16% reaching an ultimate rate of approximately 3.8% in 2075. Mortality rates were calculated using the Society of Actuaries' PubG.H-2010 (General) base mortality table with a 0-year age setback, mortality improvements of MP-2017 long-term rates and a generational projection period. An inflation rate of 2.35% was used. Post-retirement participation percentage was 60% and spousal coverage was 45%.

Assumptions for retirement, disability, termination and mortality were based on the 2022 PEBB OPEB Actuarial Valuation Report. Retirement service for each active cohort was based on the average entry age of 35 with service being a component of benefit eligibility.

**a.** The following presents the total OPEB liability if WSTIP calculated using the current healthcare cost trend rate of 10.4%, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1% lower (9.4%) or 1% higher (11.4%) than the current rate.

	1%	Decrease	Healt	hcare C	1	1% Increase			
	9.40%		10.4%				11.40%		
Net OPEB Liability	\$	259,499		\$	320,804	3	\$	402,050	

**b.** The following presents the total OPEB liability if WSTIP calculated using the discount rate of 3.65%, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.65%) or 1% higher (4.65%) than the current rate.

	1%	Decrease	Discount Rate as of June 30, 2023	1%	Increase	
		2.65%	3.65%	4.65%		
Net OPEB Liability	\$	387,271	\$ 320,804	\$	268,353	

#### NOTE 6 – OPEB ... CONTINUED

#### Changes in the Total OPEB Liability

The schedule of changes in the total OPEB liability as of the measurement date of June 30, 2023 and as of December 31, 2023 and 2022 was as follows:

PEBB - Health Care Authority	2023	2022
Total OPEB liability - beginning	\$ 393,491	\$ 456,353
Service cost	19,037	29,936
Interest cost	14,541	10,478
Changes in experience data & assumptions	(102,695)	(100,860)
Changes in benefit terms	-	-
Benefit payments	(3,570)	(2,416)
Other changes	-	-
Total OPEB liability - ending	\$ 320,804	\$ 393,491

- a. The measurement and valuation dates are June 30, 2023. To estimate the Total OPEB Liability (TOL) as of the beginning of the measurement period, the TOL was projected backwards to the measurement date of June 30, 2022. With fewer than 100 plan members, WSTIP calculates OPEB Liability utilizing the Alternative Measurement Method (AMM) tool, prepared by the Washington State Office of the State Actuary. The AMM relies on WSTIP inputs related to plan members and covered-employee payroll.
- **b.** There was no special funding situation where WSTIP's proportion (percentage) of the collection of net OPEB liability changed since the prior measurement date.
- **c**. The backward projection of the liability reflected the estimated service cost, assumed interest, and expected benefit payments.
- **d.** There were no changes of benefit terms that affected measurement of the TOL since the prior measurement date.
- **e.** There were no obligations for the payment of benefits transferred from the employer to one or more insurance companies.
- **f.** There were no changes between the measurement date of the TOL and the employer's reporting date that are expected to have any effect on the TOL.
- g. The total OPEB expense (gain) recognized by WSTIP in the reporting period was (\$69,117).
- **h.** At December 31, 2023 and 2022, WSTIP reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	20	23	2022			
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$-	\$-	\$-	\$-		
Changes of assumptions	-	-	-	-		
Net difference between projected and actual investment earnings on OPEB plan investments	-	-	-	-		
Transactions subsequent to the measurement date	1,597	-	1,514	-		
TOTAL	\$ 1,597	\$-	\$ 1,514	\$-		

#### NOTE 7 – PENSION PLANS

Aggregate Pension Amounts – All Plans						
		2023 2022				
Pension liabilities	\$	(163,398)	\$	(201,672)		
Pension assets	\$	378,390	\$	350,554		
Deferred outflows of resources	\$	310,832	\$	348,864		
Deferred inflows of resources	\$	(217,750)	\$	(378,717)		
Pension expenses/expenditures	\$	(55,836)	\$	(15,906)		

The following table represents the aggregate pension amounts for all plans for the years 2023 and 2022:

**State Sponsored Pension Plans** – Substantially all WSTIP's full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans. The state Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available annual comprehensive financial report (ACFR) that includes financial statements and required supplementary information for each plan. The DRS ACFR may be downloaded from the DRS website at <u>www.drs.wa.gov</u>.

**Public Employee's Retirement System (PERS)** – PERS members include elected officials; state employees; employees of local governments; and higher education employees not participating in higher education retirement programs. PERS is composed of and reported as three separate plans for accounting purposes: Plan 1, Plan 2/3 and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although employees can be a member of only Plan 2 or Plan 3, the defined benefits of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of Plan 2/3 may legally be used to pay the defined benefits of any Plan 2 or Plan 3 members or beneficiaries.

**PERS Plan 1** provides retirement, disability and death benefits. Retirement benefits are determined as 2% of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. PERS Plan 1 retirement benefits are actuarially reduced if a survivor benefit is chosen. Members retiring from active status prior to the age of 65 may also receive actuarially reduced benefits. Other benefits include an optional cost-of-living adjustment (COLA). PERS 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

<u>Contributions</u> – The **PERS Plan 1** member contribution rate is established by State statute at 6%. The employer contribution rate is developed by the Office of the State Actuary, adopted by the Pension Funding Council and is subject to change by the legislature. and includes an administrative expense component. that is currently set at 0.18%.

#### NOTE 7 – PENSIONS ... CONTINUED

The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2023 were as follows:

PERS Plan 1 – Actual Contribution Rates								
Jan – Jun 2023	ER	EE*	Jul – Aug 2023	ER	EE*	Sep – Dec 2023	ER	EE*
PERS Plan 1	6.36%	6.00%	PERS Plan 1	6.36%	6.00%	PERS Plan 1	6.36%	6.00%
PERS Plan 1 UAAL	3.85%		PERS Plan 1 UAAL	2.85%		PERS Plan 1 UAAL	2.97%	
Administrative Fee	0.18%		Administrative Fee	0.18%		Administrative Fee	0.20%	
Total	10.39%	6.00%	Total	9.39%	6.00%	Total	9.53%	6.00%

Employer (ER), Employee (EE), Unfunded Actuarial Accrued Liability (UAAL)

**PERS Plan 2/3** provides retirement, disability and death benefits. Retirement benefits are determined as 2% of the member's AFC times the member's years of service for Plan 2 and 1% of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 retirement benefits are actuarially reduced if a survivor benefit is chosen. Other PERS Plan 2/3 benefits include a COLA based on the CPI, capped at 3% annually. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service if 12 months of that service are earned after age 44.

**PERS Plan 3** defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. Members are eligible to withdraw their defined contributions upon separation. Members have multiple withdrawal options, including purchase of an annuity. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

<u>Contributions</u> – The **PERS Plan 2/3** employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The rates are adopted by the Pension Funding Council, and are subject to change by the Legislature. The employer rate includes a component to address the PERS Plan 1 Unfunded Actuarial Accrued Liability (UAAL). As established by Chapter 41.34 RCW, Plan 3 defined contribution rates are set at a minimum of 5% and a maximum of 15%. PERS Plan 3 members choose their contribution rate from six options when joining membership and can change rates only when changing employers. Employers do not contribute to the defined contribution benefits. The PERS Plan 2/3 defined benefit required contribution rates (expressed as a percentage of covered payroll) for 2023 were as follows:

PERS Plans 2/3 – Actual Contribution Rates								
Jan – Jun 2023	ER	EE*	Jul – Aug 2023	ER	EE*	Sep – Dec 2023	ER	EE*
PERS Plan 2/3	6.36%	6.36%	PERS Plan 2/3	6.36%	6.36%	PERS Plan 2/3	6.36%	6.36%
PERS Plan 1 UAAL	3.85%		PERS Plan 1 UAAL	2.85%		PERS Plan 1 UAAL	2.97%	
Administrative Fee	0.18%		Administrative Fee	0.18%		Administrative Fee	0.20%	
EE PERS Plan 3		Varies	EE PERS Plan 3		Varies	EE PERS Plan 3		Varies
Total	10.39%	6.36%	Total	9.39%	6.36%	Total	9.53%	6.36%

Employer (ER), Employee (EE), Unfunded Actuarial Accrued Liability (UAAL)

No WSTIP employees are covered by PERS Plan 1; For the years ended December 31, 2023, and 2022 WSTIP actual contributions to PERS Plan 2/3 were \$86,649 and \$78,163 respectively.

#### NOTE 7 – PENSIONS ... CONTINUED

**Actuarial Assumptions** – The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuation completed in 2023 with a valuation date of June 30, 2022. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) *2013-2018 Demographic Experience Study* and the *2021 Economic Experience Study*.

Additional assumptions for subsequent events and law changes are current as of the 2022 Actuarial Valuation Report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2023. Plan liabilities were rolled forward from June 30, 2022, to June 30, 2023, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments.

- Inflation: 2.75% total economic inflation; 3.25% salary inflation
- **Salary increases**: In addition to the base 3.25% salary inflation assumption, salaries are also expected to grow by service-based salary increase.
- Investment rate of return: 7.00%

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 mortality rates, which vary by member status (e.g. active, retiree, or survivor), as the base table. OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout their lifetime. Methods did not change from the prior contribution rate setting June 30, 2021 AVR. No material changes were made to PERS 1 or PERS 2/3 after the June 30, 2022 measurement date.

**Discount Rate** – The discount rate used to measure the total pension liability for all DRS plans was 7%. To determine that rate, an asset sufficiency test was completed to test whether each pension plan's fiduciary net position was sufficient to make all projected future benefit payments for current plan members. Based on OSA's assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7% was used to determine the total liability.

**Long-Term Expected Rate of Return** – The long-term expected rate of return on the DRS pension plan investments of 7% was determined using a building-block-method. In selecting this assumption, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns provided by the Washington State Investment Board (WSIB). The WSIB uses the CMA's and their target asset allocation to simulate future investment returns at various future times.

**Estimated Rates of Return by Asset Class** – The table below summarizes the best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2023. The inflation component used to create the table is 2.2% and represents the WSIB's most recent long-term estimate of broad economic inflation.

Asset Class	Target Allocation	% Long-Term Expected Real Rate of Return Arithmetic
Fixed Income	20%	1.50%
Tangible Assets	7%	4.70%
Real Estate	18%	5.40%
Global Equity	32%	5.90%
Private Equity	23%	8.90%
	100%	
### NOTE 7 – PENSIONS ... CONTINUED

**Sensitivity of the Net Pension Liability/(Asset)** – The table below presents WSTIP's proportionate share of the net pension liability calculated using the discount rate of 7%, as well as what WSTIP's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6%) or 1% higher (8%) than the current rate.

	[	1% Decrease	June 30, 2023 Discount Rate						1% Increase
PERS Plan		6.00%		7.00%	8.00%				
Plan 1	\$	228,279	\$	163,398	\$	106,772			
Plan 2/3	\$	411,545	\$	(378,390)	\$	(1,027,372)			

**Pension Plan Fiduciary Net Position** – Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

### Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023 WSTIP reported its proportionate share of the net pension liabilities (assets) as follows:

	Liability (Asset)							
PERS Plan		2023		2022				
Plan 1	\$	163,398	\$	201,672				
Plan 2/3	\$	(378,390)	\$	(350,554)				
Total	\$	(214,992)	\$	(148,882)				

At June 30, 2023 WSTIP's proportionate share of the collective net pension liabilities was as follows:

Proportion	ate Share of Co	Change in	Proportion		
PERS Plan	June, 30 2023	June, 30 2022	June, 30 2021	2023 to 2022	2022 to 2021
	0.007158%	0.007243%	0.006684%	-0.000085%	0.000559%
	0.923200%	0.009452%	0.008580%	0.913748%	0.000872%

Employer contribution transmittals received and processed by DRS for the fiscal year ended June 30, 2023 are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by DRS in the *Schedules of Employer and Nonemployer Allocations* for all plans except LEOFF 1.

### Pension Expense

For the years ended December 31, 2023 and 2022, WSTIP's recognized pension expense as follows:

	Pension Expense							
PERS Plan		2023		2022				
Plan 1	\$	(4,487)	\$	107,279				
Plan 2/3	\$	(51,349)	\$	(123,185)				
Total	\$	(55,836)	\$	(15,906)				

### NOTE 7 – PENSIONS ... CONTINUED

### Deferred Outflows of Resources and Deferred Inflows of Resources

At December 31, 2023 and 2022, WSTIP reported deferred outflows of resources and deferred inflows of resources related to pensions from the following:

	20	23	20	22
PERS Plan 1	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$-	\$-	\$-	\$-
Net difference between projected and actual investment earnings on pension plan investments	-	(18,432)	-	(33,423)
Changes of assumptions	-	-	-	-
Changes in proportion and differences between contributions and proportionate share of contributions	-	-	-	-
Contributions subsequent to the measurement date	20,698	-	22,917	-
TOTAL	\$ 20,698	\$ (18,432)	\$ 22,917	\$ (33,423)

PERS Plans 2/3	Ou	Deferred Outflows of Resources		Outflows of Inflows		Deferred nflows of esources	Ou	eferred tflows of esources	In	eferred flows of sources
Differences between expected and actual experience	\$	77,078	\$	(4,228)	\$	86,859	\$	(7,936)		
Net difference between projected and actual investment earnings on pension plan investments		-		(142,600)		-	(	259,167)		
Changes of assumptions		158,861		(34,626)		195,385		(51,159)		
Changes in proportion and differences between contributions and proportionate share of contributions		10,266		(17,864)		5,258		(27,032)		
Contributions subsequent to the measurement date	43,92			-		38,445		-		
TOTAL	\$	290,134	\$	(199,318)	\$	325,947	\$	(345,294)		

PERS Plans 1,2,3	DeferredDeferredOutflows ofInflows ofResourcesResources		Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 77,078	\$ (4,228)	\$ 86,859	\$ (7,936)
Net difference between projected and actual investment earnings on pension plan investments	-	(161,032)	-	(292,590)
Changes of assumptions	158,861	(34,626)	195,385	(51,159)
Changes in proportion and differences between contributions and proportionate share of contributions	10,260	6 (17,864)	5,258	(27,032)
Contributions subsequent to the measurement date	64,627	-	61,362	-
TOTAL	\$ 310,832	\$ (217,750)	\$ 348,864	\$ (378,717)

### NOTE 7 – PENSIONS ... CONTINUED

Deferred outflows of resources related to pensions resulting from WSTIP's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	PERS 1		PERS 2/3		PERS 1,2,3	
2023	\$	(12,540)	\$	(72,091)	\$	(84,631)
2024	\$	(15,771)	\$	(85,650)	\$	(101,421)
2025	\$	9,724	\$	118,235	\$	127,960
2026	\$	155	\$	42,354	\$	42,510
2027	\$	-	\$	41,389	\$	41,389
Thereafter	\$	-	\$	2,650	\$	2,650

### **NOTE 8 – SOLVENCY**

Washington Administrative Code (WAC) 200-100 requires WSTIP to maintain certain levels of primary and secondary assets to meet solvency standards. As defined in WAC 200-100-03001 total primary assets, deposits and investments less non-claim liabilities, must be at least equal to the unpaid claims estimate at the expected level as determined by the actuary. Additionally, total primary and secondary assets must be at least equal to the unpaid claims estimate at the 80% confidence level as determined by the actuary. Secondary assets are defined as insurance receivables, real estate or other assets (less any non-claim liabilities) the value of which can be independently verified by the state risk manager.

The solvency test results for WSTIP as of December 31, 2023 and 2022 are as follows:

Primary Asset Test		2023	2022
Primary Assets, Net	[A]	\$ 59,458,480	\$ 58,158,352
Unpaid Claims - Expected Level	[B]	\$ 21,047,451	\$ 21,369,865
Margin [A] - [B]		\$ 38,411,029	\$ 36,788,487
Test to Standard  [A] ≥ [B]		Met Standard	Met Standard

Primary & Secondary Asset Test			2023	2022		
Primary & Secondary Assets, Net	[C]	\$	69,347,814	\$	65,207,743	
Unpaid Claims - 80% Confidence Level	[D]	\$	25,773,661	\$	26,361,000	
Margin [C] - [D]		\$	43,574,153	\$	38,846,743	
Test to Standard [C] ≥ [D]			Met Standard		Met Standard	

### **NOTE 9 – CHANGES IN LONG-TERM LIABILITIES**

The Pool has prepared these reports starting with all long-term liabilities while also reporting the amount due within one year (the current portion) and the amount due beyond one year (the noncurrent portion).

During the year ended December 31, 2023, the following changes occurred in long-term liabilities:

	Balance			Balance	Due Within	Due Beyond
	Jan 1, 2023	Increases	Decreases	Dec 31, 2023	One Year	One Year
Compensated Absences	203,680	214,316	203,680	214,316	182,873	31,443
Subscription Liability	209,927	1,651,893	209,927	1,651,893	266,749	1,385,144
Due to RPLDP	573	-	29	544	-	544
Due to Members	2,752,398	454,463	1,550,182	1,656,679	1,202,216	454,463
Unpaid Claims Liability - Reserves	12,800,870	-	685,763	12,115,107	6,703,000	5,412,107
Unpaid Claims Liability - IBNR	7,728,995	403,349	-	8,132,344	-	8,132,344
Unpaid Claims Liability - ULAE	840,000	-	40,000	800,000	-	800,000
Total OPEB Liability	393,491	320,804	393,491	320,804	3,194	317,610
Net Pension Liability	201,672	163,398	201,672	163,398	-	163,398
Total Long-Term Liabilities	\$ 25,131,606	\$ 3,208,223	\$ 3,284,744	\$ 25,055,085	\$ 8,358,032	\$ 16,697,053

During the year ended December 31, 2022, the following changes occurred in long-term liabilities:

	Balance			Balance	Due Within	Due Beyond
	Jan 1, 2022	Increases	Decreases	Dec 31, 2022	One Year	One Year
Compensated Absences	188,355	203,680	188,355	203,680	176,354	27,326
Subscription Liability	-	209,927	-	209,927	174,939	34,988
Due to RPLDP	3,711	-	3,138	573	-	573
Due to Members	2,155,620	1,202,216	605,438	2,752,398	1,550,182	1,202,216
Unpaid Claims Liability - Reserves	13,053,723	-	252,853	12,800,870	6,817,000	5,983,870
Unpaid Claims Liability - IBNR	7,674,345	54,650	-	7,728,995	-	7,728,995
Unpaid Claims Liability - ULAE	860,000	-	20,000	840,000	-	840,000
Total OPEB Liability	456,353	393,491	456,353	393,491	3,029	390,462
Net Pension Liability	81,627	201,672	81,627	201,672	-	201,672
Subtotal	\$ 24,473,734	\$ 2,265,636	\$ 1,607,764	\$ 25,131,606	\$ 8,721,504	\$ 16,410,102

### **NOTE 10 – RISK FINANCING LIMITS**

Liability	Member Deductibles	Self-Insured Retention	Reinsurance/Excess Limits
Bodily Injury and Property Damage	No deductible	\$2M	\$25M
Personal Injury and Advertising Injury	No deductible	\$2M	\$25M
Contractual Liability	No deductible	\$2M	\$25M
Vanpool Driver Medical Expense Protection	No deductible	\$35K	None
Underinsured Motorist (UIM) [1]	No deductible	\$60K	None
Permissive Use of a Member-Owned Motor Vehicle	No deductible	[2]	None
Agency, rental, and personal/private vehicle occupants not covered by workers' compensation or transit passengers	No deductible	[2]	None
Endorsement - Communicable Disease	No deductible	\$500K	\$2M
Public Officials Errors and Omissions	\$5K	\$2M	\$25M
Endorsement - Violations of Wage & Hours Laws	\$25K	\$250K	None
Employment Practice Liability	\$5K	\$2M	\$25M
Crime/Blanket Employee Dishonesty	\$10K	None	\$2M

[1] UIM is mandatory for all vanpool programs, but the Member may elect to purchase UIM on other modes.

[2] \$100K per occurrence for property damage, \$300K per occurrence for bodily injury

Property [3]	Member Deductibles	Self-Insured Retention	Reinsurance/Excess Limits
Building and Contents	Varies by Member [5]	\$250K	\$500M
Boiler and Machinery	Varies by unit size [4]	None	\$100M
Auto Physical Damage (APD)			
Vehicles valued at or below \$250K or model year is more than 10 years old	Varies by Member [5]	\$250K	Fair market value, up to \$250K per vehicle
Vehicles valued over \$250K and model year is less than 10 years old	Varies by Member [5]	\$250K	Replacement Cost, up to \$1.6M per vehicle
Flood [6]			
Flood Zones A&V	\$500K	\$250K	\$10M
Flood Zones except A&V	\$500K	\$250K	\$50M
Earthquake	5% subject to \$500K minimum per occurrence per unit	None	\$35M
Combined Business Interruption, Rental Income, and Tuition Income	Varies by Member [5]	\$250K	\$100M

[3] Central Transit, Everett Transit and Pullman Transit do not purchase property coverage through WSTIP. Yakima Transit purchases auto physical damage coverage but not all risk property.

[4] Boiler & Machinery deductible: \$250,000,000 for units under 750hp, 25,000 KW/KVA/Amp, or Boilers over 75,000 square feet of heating surface; \$350,000,000 for units over above limits.

[5] Members may select a higher deductible for property and auto physical damage. Deductibles for 2023 were: C-Tran and Spokant Transit \$10,000; Pierce Transit \$25,000; all other Members \$5,000.

[6] Annual Aggregate

### NOTE 10 – RISK FINANCING LIMITS ... CONTINUED

Cyber Liability [7]	Member Deductibles	Self-Insured Retention	Reinsurance/Excess Limits
Cyber Liability	\$5K	None	\$45M**
	•		\$2M*
Breach Response Costs	\$5K	None	\$500K*
FIRST PARTY LOSS			
Business Interruption			
Business Interuption	\$5K	None	\$750K*
Resulting from Security Breach	φοιτ	None	φισοις
Business Interruption	\$5K	None	\$500K*
Resulting from System Failure	ψυιζ	None	ψουοις
Dependent Business Loss	\$5K	None	\$750K*
Resulting from Security Breach	φυι	None	φισοκ
Dependent Business Loss	\$5K	None	\$100K*
Resulting from System Failure	φυιζ	NONE	φτουις
Cyber Extortion	\$5K	None	\$750K*
Data Recovery Costs	\$5K	None	\$750K*
LIABILITY			
Data & Network Liability	\$5K	None	\$2M*
Regulatory Defense & Penalties	\$5K	None	\$2M*
Payment Card Liabilities and Costs	\$5K	None	\$2M*
Media Liability	\$5K	None	\$2M*
eCRIME			
Fraudulent Instruction	\$5K	None	\$75K*
Funds Transfer Fraud	\$5K	None	\$75K*
Telephone Fraud	\$5K	None	\$75K*
Criminal Reward	\$5K	None	\$25K*
Consequential Reputational Loss	\$5K	None	\$100K*
Computer Hardware	* = 1 /	Num	
Replacement Costs	\$5K	None	\$100K*
Invoice Manipulation	\$5K	None	\$100K*
Cryptojacking	\$5K	None	\$25K*

[7] Central Transit, Everett Transit, Pullman Transit, and Yakima Transit do not purchase Cyber Liability/First Party Computer Security

\* per Member aggregate

\*\* the \$45M applies to all insureds that purchase the policy

### NOTE 11 – EXCESS INSURANCE CONTRACTS / REINSURANCE

The Pool maintains excess insurance contracts with several insurance carriers which provide various limits of coverage over the Pool's self-insured retention limits. The following table presents the excess insurance contracts at December 31, 2023:

Coverage	Carrier	Layer
	GEM Re	\$3M in excess of \$2M
Liability	Munich Re	\$10M in excess of \$5M
	Hallmark Insurance Company	\$5M in excess of \$15M
	Allied World Assurance Co.	\$5M in excess of \$20M
Crime	National Union Fire	\$2M
Blanket Pollution	Beazley Eclipse	\$5M
Underground	Mid-Continent Casualty Company	\$1M per storage tank incident
Storage Tank (UST)	Mid-Continent Casualty Company	\$1M aggregate per location
All Diale Dranarty	Alliant Public Entity	\$500M per occurrence for all Members
All Risk Property	Property Program (APIP)	combined with various sublimits
		Fair Market Value for vehicles valued at or below \$250K or model year is more than 10 years old*
Auto Physical Damage	Evanston Insurance Company	Replacement Cost for vehicles valued over \$250K and model year is less than 10 years old*
	Burlington Insurance Company	\$20M* \$10M in excess of \$20M**
Cyber Liability	Beazley	\$45M aggregate for all Beazley insureds
		\$2M aggregate per Member
	Varies	\$2M in excess of \$2M***

\* \$20M aggregate per Member from any one occurance where loss is to more than one vehicle.

\*\* Members may elect to purchase/participate in the additional APD coverage.

\*\*\* Members may elect to purchase/participate in additional excess cyber coverage. Coverage through one of two carriers.

Coverage for public officials liability, pollution, and underground storage tanks (UST) are claims-made. All other coverages are occurrence based. The estimated amounts that are recoverable from excess and reinsurers that reduced the liabilities on the balance sheet were \$2.3M. See Note 14.

### NOTE 12 – GOVERNMENT ENTITIES MUTUAL (GEM)

WSTIP accounts for GEM activity using the equity method of accounting. Changes in equity are the result of profit sharing available to all GEM Members. WSTIP's proportionate share of income from GEM for the 2023 financial year has not been determined. It is Pool management's assessment that the adjustment will be immaterial to WSTIP's 2023 financial statement, as such no estimate has been recorded. The amount attributed to the 2023 year will be recorded in 2024 when the amount is known and communicated.

WSTIP's proportionate share of loss from GEM's 2022 financial year was \$398,810 and was included in WSTIP's investment income for 2023.

WSTIP's proportionate share of income from GEM's 2021 financial year was \$306,989 and was included in WSTIP's investment income for 2022.

### NOTE 13 – CHANGE IN ACCOUNTING PRINCIPLE

On an annual basis the Pool conducts a PPAA of Member underwriting to evaluate a Member's underwriting performing actual results to previously submitted underwriting estimates, see Note 1, H.1. Based on the PPAA, a Member would either owe an additional assessment (Due from Members) or receive a refund to offset a future assessment (Due to Members).

Prior to 2023, the Pool reported the Due from Members and Due to Members as a net amount under the description of Due to Members. In part we did this because the amount Due from Members was insignificant when compared to the amount Due to Members. We also didn't separately report the current amounts apart from the noncurrent amounts.

The activity of 2023 resulted in an amount Due from Members of \$460,532 (due in 2025) and an amount Due to Members of \$454,463 (due in 2025). Had the Pool continued to report on a net basis, the Due to Members (a liability) would be a debit balance of \$6,069. Management decided to change from reporting on a net basis to reporting Due from Members separately from Due to Members. The newly adopted reporting approach is preferred as it provides greater clarification of amounts that could be collected from Members earlier if that was needed.

On these comparative financial statements, the Pool restated the 2022 value of Due from Members was \$86,850 (due in 2024) and Due to Members was \$1,202,216 (due in 2024). The 2021 value of Due from Members was \$72,846 (due in 2023) and Due to Members was \$1,550,182 (due in 2023).

The application of this change in accounting principle had no effect on beginning net position, fund balance or ending net position for 2022 or 2023.

### **NOTE 14 – SUBSEQUENT EVENT**

WSTIP ended 2023 with a \$2.3M receivable related to reinsurance. On February 28, 2024 the Pool received payment from the reinsurance carrier settling the amount due.

### NOTE 15 – GOVERNMENTAL ACCOUNTING STANDARDS BOARD (GASB) PRONOUNCEMENTS

The objective of this footnote is to communicate the status, outcomes or impacts of each GASB pronouncement on the Pool.

### The following GASB's are expected to impact WSTIP and will require implementation by WSTIP.

GASB Statement No. 100, Accounting Changes and Error Corrections

WSTIP has elected to early implement GASB 100 in connection with the 2023 financial reporting year. The guidance of this standard has been applied to the restatement of Due to/from Members. See Note 13.

GASB Statement No. 101, Compensated Absences

WSTIP has elected to early implement this statement in connection with the 2023 financial reporting year. WSTIP continues to report changes in Compensated Absences as a net amount. See Note 1, G.11.

### The following GASB's are being evaluated to determine applicability to WSTIP.

GASB Statement No. 102, Certain Risk Disclosures

The requirements of this Statement are effective for fiscal years beginning after June 15, 2024, and all reporting periods thereafter.

REQUIRED SUPPLEMENTARY INFORMATION (RSI)
RSI NOTE 1 – CLAIMS DEVELOPMENT INFORMATION
The table on the next page illustrates how WSTIP's earned revenues (net of reinsurance) and investment income compare to related costs of loss (net of loss assumed by reinsurers) and other expenses assumed by WSTIP as of the end of each of the last ten years. The table of rows are defined as follows:
(1) This line shows the total of each fiscal years earned contribution revenues and investment revenues.
(2) This line shows each fiscal year's other operating costs of WSTIP including overhead and claims expenses not allocated to individual claims.
(3) This line shows WSTIP's incurred claims and allocated claim adjustment expense (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year). The <i>incurred</i> (accrued) portion shown represents the combination of unpaid claims liability – reserves and unpaid claims liability – IBNR. The <i>ceded</i> portion includes excess insurance premiums, ceded incurred loss and ceded IBNR loss reserves.
(4) This section shows the cumulative amounts paid as of the end of successive years for each policy year.
(5) This section shows how each policy year's incurred claims increased or decreased as of the end of successive years. This annual re-estimation results from new information received on known claims, reevaluation of existing information on known claims, as well as emergence of new claims not previously known.
(6) This line compares the latest re-estimated incurred claims amount to the amount originally established (line 3) and shows whether this latest estimate of claims cost is greater or less than originally thought. As data for individual policy years mature, the correlation between original estimates and re-estimated amounts is commonly used to evaluate the accuracy of incurred claims currently recognized in less mature policy years.
(7) This line shows the increase (decrease) in estimated net incurred claims and expenses for end of the policy year.
Columns of the table show data for successive policy years.

WASHINGTON STATE TRANSIT INSURANCE POOL (WSTIP) – 2023

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			Fol	r the Year	Ending De	scember 3	1, 2023 (in	thousand	For the Year Ending December 31, 2023 (in thousands of dollars)	(	
		2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
1. Member contribution & investment revenues:											
Gross	÷	11,785	12,521	13,198	14,779	15,932	17,842	16,437	16,267	18,457	22,951
Ceded	φ	2,206	1,999	2,150	2,215	2,324	2,573	3,252	3,664	4,074	4,519
Net earned	÷	9,579	10,522	11,048	12,564	13,608	15,269	13,185	12,603	14,383	18,432
2. Unallocated operating expenses	↔	2,500	3,058	3,142	2,735	2,781	2,983	2,880	3,163	3,111	3,334
3. Estimated losses & expenses end of policy year											
Incurred	θ	7,047	5,764	5,395	8,106	9,068	8,998	5,969	6,094	7,711	12,580
Ceded	φ	408	521	547	361	837	788	804	759	928	1,424
Net Incurred	Υ	6,639	5,243	4,848	7,745	8,231	8,210	5,165	5,335	6,783	11,156
4. Paid (cumulative) as of:											
End of policy year	÷	983	1,086	805	1,870	1,115	1,097	773	1,010	1,091	1,063
One year later	θ	2,050	2,270	2,056	2,819	2,808	2,633	1,383	1,743	3,302	
Two years later	÷	3,815	4,814	3,231	3,344	3,805	3,758	2,180	2,064		
Three years later	÷	5,730	5,662	3,878	4,235	5,247	6,714	2,664			
Four years later	÷	5,993	6,267	4,105	5,006	6,801	7,850				
Five years later	Ś	6,020	6,644	4,114	5,075	9,212					
Six years later	÷	6,023	6,674	4,132	5,253						
Seven years later	φ	6,041	6,675	4,132							
Eight years later	φ	6,039	6,675								
Nine years later	↔	6,038									
5. Re-estimated ceded losses & expenses	θ	3,090	1,118	29	39	5,033	103	107	420	1,044	
6. Re-estimated net incurred claims and expenses:											
End of policy year	÷	7,047	5,764	5,395	8,106	9,068	8,998	5,969	6,094	7,711	
One year later	↔	7,640	5,735	6,214	6,605	8,337	10,215	5,716	5,067	7,389	
Two years later	÷	7,340	7,320	5,668	6,170	8,794	10,035	4,618	4,318		
Three years later	↔	6,470	9,868	4,691	6,603	9,100	9,692	3,344			
Four years later	φ	6,262	7,725	4,286	5,994	11,148	8,826				
Five years later	÷	6,145	7,444	4,221	5,868	9,857					
Six years later	θ	6,062	6,718	4,148	5,318						
Seven years later	Ś	6,065	6,689	4,145							
Eight years later	φ	6,039	6,686								
Nine years later	Ś	6,038									
$_7$ . Increase (decrease) in estimated net incurred $^7$ . claims and expenses for end of the policy year	θ	(601)	1,443	(203)	(2,427)	1,626	616	(1,821)	(1,018)	606	(11,156)

In addition to information in Note 5, the following represents changes WSTIP's Liability and Property programs as of December 31, 2023 and 2022:	sents changes WS	STIP's Liability and	d Property pro	grams as o	f Decemb	ier 31, 2023 and	2022:
	Liability I	Liability Program	Prope	Property Program	_	All Pro	All Programs
Change in Unpaid Claims Liabilities by Program	2023	2022	2023	20	2022	2023	2022
Unpaid claim and claim adjustment expenses at beginning of the fiscal year	\$ 19,943,849	\$ 21,563,879	\$ 1,426,016	\$	24,189	\$ 21,369,865	\$ 21,588,068
Incurred claim and claim adjustment expenses: Provision for insured events of the current fiscal year	11,305,000	6,171,000	1,275,000		1,540,000	12,580,000	7,711,000
Changes in provision for insured events of prior fiscal years	(4,663,977)	(471,866)	(398,467)		(218,963)	(5,062,444)	(690,829)
Changes in ULAE	(38,293)	(18,665)	(1,707)	(	(1,335)	(40,000)	(20,000)
Total incurred claim and claim adjustment expenses	\$ 6,602,730	\$ 5,680,469	\$ 874,826	÷	1,319,702	\$ 7,477,556	\$ 7,000,171
<b>Payments:</b> Claim and claim adjustment expense attributable to insured events of the current fiscal year	545,046	836,169	517,633		255,289	1,062,679	1,091,458
Claim and claim adjustment expense attributable to insured events of the prior fiscal years	5,872,446	6,464,330	864,845		(337,414)	6,737,291	6,126,916
Total payments	\$ 6,417,492	\$ 7,300,499	\$ 1,382,478	φ	(82,125)	\$ 7,799,970	\$ 7,218,374
Total unpaid claim and claim adjustment expenses at the end of the fiscal year	\$ 20,129,087	\$ 19,943,849	\$ 918,364	φ	1,426,016	\$ 21,047,451	\$ 21,369,865
Components of Unpaid Claims Liability:							
Open Claims Reserves - Current	\$ 6,254,796	\$ 6,133,693	\$ 448,204	θ	683,307	\$ 6,703,000	\$ 6,817,000
Open Claims Reserves - Noncurrent	5,050,220	5,384,072	361,887		599,798	5,412,107	5,983,870
Open Claims Reserves - Total	\$ 11,305,016	\$ 11,517,765	\$ 810,091	φ	1,283,105	\$ 12,115,107	\$ 12,800,870
Incurred But Not Reported (IBNR)	8,078,417	7,642,137	53,927		86,858	8,132,344	7,728,995
Unallocated Loss Adjustment Expenses (ULAE)	765,862	783,947	34,138		56,053	800,000	840,000
Unpaid claim and claim adjustment expense	\$ 20,149,295	\$ 19,943,849	\$ 898,156	÷	1,426,016	\$ 21,047,451	\$ 21,369,865

WASHINGTON STATE TRANSIT INSURANCE POOL (WSTIP) – 2023 REQUIRED SUPPLEMENTARY INFORMATION (RSI)

	I			As of PEB	B's Fiscal Ye	As of PEBB's Fiscal Year Ending June 30, 2023	ne 30, 2023				
PEBB - Health Care Authority		2023	2022	2021	2020	2019	2018 20XX 20XX 20XX 20XX	20XX	20XX	20XX	20XX
Total OPEB liability (TOL) - beginning	φ	393,491	456,353	574,708	357,414	438,590	425,066				
Service cost	÷	19,037	29,936	39,810	21,250	30,848	27,167				
Interest cost	မ	14,541	10,478	13,542	13,215	18,089	16,152				
Changes in experience data & assumptions	÷	(102,695)	(100,860)	(168,173)	185,058	(126,019)	(27,639)				
Changes in benefit terms	φ		I				I				
Benefit payments	φ	(3,570)	(2,416)	(3,534)	(2,229)	(4,094)	(2,156)				
Other changes	¢										
Total OPEB liability (TOL) - ending	Ś	320,804	393,491	456,353	574,708	357,414	438,590				
Covered-employee payroll**	\$	1,276,183	1,184,426	1,026,263	998,761	896,897	935,800				
TOL as a % of covered payroll	%	25.14%	33.22%	44.47%	57.54%	39.85%	46.87%				
Notes to Schedule:											

Washington State Public Employees Benefits Board (PEBB), Health Care Authority

Last 10 Fiscal Years\*

RSI NOTE 3 – SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

WASHINGTON STATE TRANSIT INSURANCE POOL (WSTIP) – 2023 REQUIRED SUPPLEMENTARY INFORMATION (RSI)

\* Until a full 10-year trend is compiled, only information for those years available is presented.

\*\* Covered-employee payroll is the payroll of employees that are provided with OPEB through the OPEB plan (GASB 75, par. 246).

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75.

WASHINGTON STATE TRANSIT INSURANCE POOL (WSTIP) – 2023 REQUIRED SUPPLEMENTARY INFORMATION (RSI)

## RSI NOTE 4 – SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

# Washington State Department of Retirement Systems, Public Employees' Retirement System (PERS) Program

Last 10 Fiscal Years

	I			As of P	As of PERS Fiscal Year Ending June 30, 2023	ear Ending	June 30, 202	3		
PERS Plan 1		2023	2022	2021	2020	2019	2018 2017		2016	2015
Employer's proportion of the net pension liability (asset)	%	.007158%	.007243%	.006684%	.006560%	.006396%	.007042% .007128%		.007568%	.007305%
Employer's proportionate share of the net pension liability	%	163,398	201,672	81,627	231,603	245,959	314,498	338,229	406,437	382,119
Covered payroll*	θ	1,276,183	1,184,426	1,026,263	998,761	896,897	935,800	898,841	899,755	837,525
Employer's proportionate share of the net pension liability as a % of covered payroll	%	12.80%	17.03%	7.95%	23.19%	27.42%	33.61%	37.63%	45.17%	45.62%
Plan fiduciary net position as a % of the total pension liability	%	80.16%	76.56%	88.74%	68.64%	67.12%	63.22%	61.24%	57.03%	59.10%
				As of P	As of PERS Fiscal Year Ending June 30. 2023	'ear Ending	June 30. 202	c		

	I			As of P	ERS Fiscal \	ear Ending	As of PERS Fiscal Year Ending June 30, 2023	0		
PERS Plan 2/3		2023	2022	2021	2020	2019	2020 2019 2018 2017 2016	2017	2016	2015
Employer's proportion of the net pension liability (asset)	%	%		.008580%	.008587%	.008253%	.008587% .008253% .009084% .009168% .009710%	.009168%	.009710%	.009441%
Employer's proportionate share of the net pension liability	%	(378,390)	(350,554)	(854,706)	109,823	80,165	155,101	318,544	488,891	337,332
Covered payroll*	θ	1,276,183	1,184,426	1,026,263	998,761	896,897	935,800	898,841	899,755	837,525
Employer's proportionate share of the net pension liability as a % of covered payroll	%	-29.65%	-29.60%	-83.28%	11.00%	8.94%	16.57%	35.44%	54.34%	40.28%
Plan fiduciary net position as a % of the total pension liability	%	107.02%	106.73%	120.29%	97.22%	97.77%	95.77%	90.97%	85.82%	89.20%

### Notes to Schedule:

\* Covered payroll is the payroll on which contributions to a pension plan are based (GASB 82, par. 5).

WASHINGTON STATE TRANSIT INSURANCE POOL (WSTIP) – 2023 REQUIRED SUPPLEMENTARY INFORMATION (RSI)

### **RSI NOTE 5 – SCHEDULE OF EMPLOYER CONTRIBUTIONS**

# Washington State Department of Retirement Systems, Public Employees' Retirement System (PERS) Program

Last 10 Fiscal Years

	I			As of WSTI	As of WSTIP's Fiscal Year Ending December 31, 2023	r Ending De	cember 31, 2	2023		
PERS Plan 1		2023	2022	2021	2020	2019	2018	2017	2016	2015
Statutorily or contractually required contributions	θ	46,559	46,093	46,369	49,398	45,866	46,397	45,256	42,974	38,352
Contributions in relation to the statutorily or contractually required contributions**	θ	(46,559)	(46,093)	(46,369)	(49,398)	(49,398) (45,866)	(46,397)	(45,256)	(42,974)	(38,352)
Contribution deficiency (excess)	θ	•	•	•	•	•	•	•	•	ı
Covered payroll**	θ	1,362,405	1,228,320	1,077,105	1,029,981	928,595	916,494	923,350	900,923	874,004
Contributions as a % of covered payroll	%	3.42%	3.75%	4.30%	4.80%	4.94%	5.06%	4.90%	4.77%	4.39%
				As of WSTI	As of WSTIP's Fiscal Year Ending December 31, 2023	r Ending De	cember 31, 2	023		
	I									

	I					2		040-		
PERS Plan 2/3		2023	2022	2021	2020	2019	2018	2017	2016	2015
Statutorily or contractually required contributions	ŝ	86,649	78,164	77,123	81,575	71,745	68,735	63,398	56,127	49,248
Contributions in relation to the statutorily or contractually required contributions**	ŝ	(86,649)	(78,164)	(77,123)	(81,575)	(71,745)	(68,735)	(63,398)	(56,127)	(49,248)
Contribution deficiency (excess)	φ	•			•				•	ı
Covered payroll*	φ	1,362,405	1,228,320	1,077,105	1,029,981	928,595	916,494	923,350	900,923	874,004
Contributions as a % of covered payroll	%	6.36%	6.36%	7.16%	7.92%	7.73%	7.50%	6.87%	6.23%	5.63%

### Notes to Schedule:

\* Covered payroll is the payroll on which contributions to a pension plan are based (GASB 82, par. 5).

\*\* Contributions are actual employer contributions to the plan. For PERS 1 this includes the portion of PERS 2/3 contributions that fund the PERS 1 UAAL. Contributions do not include employer-paid member contributions (GASB 82, Par. 8)

### SOI NOTE 1 – DEPARTMENT OF ENTERPRISE SERVICES (DES) SCHEDULE OF EXPENSES

	Fo	r the years end	led D	ecember 31,
		2023		2022
OPERATING EXPENSES				
Claims & Loss Adjustments	\$	7,477,556	\$	7,000,171
Insurance Services				
Purchased Insurance - Liability	\$	2,071,602	\$	2,027,728
Purchased Insurance - Property		2,447,515		2,046,669
Other Insurance Products		484,626		411,021
Total Insurance Services	\$	5,003,743	\$	4,485,417
Contracted Services				
Actuarial	\$	175,500	\$	92,750
Audit Expenses	Ψ	21,777	Ψ	11,064
Brokerage Fees		101,200		101,200
Legal Fees		80,511		66,648
State Risk Manager		7,325		2,930
Accounting Services		11,987		10,215
IT Services		60,997		50,767
Other Consultant Fees		68,665		10,943
Total Contracted Services	\$	527,963	\$	346,517
General & Administrative Expenses	¢	1 710 501	۴	1 545 245
Payroll & Benefits Risk & Loss Prevention	\$	1,710,591	\$	1,545,315
		692,165		143,821
Training & Education		170,475 113,576		164,450 84,847
Technical & Subscription Services Board Expenses		231,930		179,481
Staff Travel & Professional Development		132,047		104,082
Occupancy		75,641		66,536
Administrative		52,392		57,501
Total General & Administrative Expenses	\$	3,178,817	\$	2,346,033
Depreciation & Amortization	Ψ \$	289,914	Ψ \$	238,491
Total Operating Expense	\$	16,477,993	\$	14,416,629
	Ψ	10,111,000	Ψ	1,1,0,020

### SOI NOTE 2 – LIST OF PARTICIPATING MEMBERS

Transit Agency	Board Member Representative	Role in Transit
Asotin Co PTBA	Jenny George	CEO / Transit Director
Ben Franklin Transit	Sarah Funk	Finance
Central Transit	Betsy Dunbar	CEO / Transit Director
Clallam Transit System	Cherie Huxtable	Finance
Columbia County Public Transporation	David Ocampo	CEO / Transit Director
Community Transit	Cyndie Eddy	Finance
C-TRAN	Scott Deutsch	Safety & Risk
Everett Transit	Brandon Hilby	Finance
Grant Transit Authority	Brandy Heston	Administrative Services
Grays Harbor Transit	Ken Mehin	CEO / Transit Director
Intercity Transit	Jana Brown	Finance
Island Transit	Staci Jordan	Vanpool Administration
Jefferson Transit Authority	Nicole Gauthier	CEO / Transit Director
Kitsap Transit	Paul Shinners	Finance
Link Transit	Justin Brockwell	Finance
Mason Transit Authority	Amy Asher	CEO / Transit Director
Pacific Transit	Pattie Gray	HR Manager
Pierce Transit	Karen Thesing	Risk Manager
Pullman Transit	Wayne Thompson	CEO / Transit Director
RiverCities Transit	Jim Seeks	CEO / Transit Director
Skagit Transit	Crystle Stidham	CEO / Transit Director
Spokane Transit Authority	Monique Liard	Finance
Valley Transit	Angie Peters	CEO / Transit Director
Whatcom Transportation Authority	Shonda Shipman	Finance
Yakima Transit	Greg Story	Deputy Transit Director

Elected to Executive Committee	
President	Scott Deutsch, C-TRAN
Vice President	Shonda Shipman, Whatcom Transportation Authority
Secretary	Joe Macdonald, Skagit Transit
Small Member Rep.	Miranda Nash, Jefferson Transit Authority
Medium Member Rep.	Shawn Larson, Link Transit
Large Member Rep.	Monique Liard, Spokane Transit Authority
At-Large Rep.	Amy Asher, Mason Transit Authority
Past President	Jesse Kinney, Valley Transit
Treasurer (ex-officio)	Monique F. Liard, CPA, Spokane Transit Authority

### Appointed Officers Auditor Tracey Christianson, WSTIP Executive Director

The following provide ongoing	support to WSTIP:
Broker	Alliant Insurance Services – Newport Beach, CA
General Counsel	Law Office of Richard L Hughes – Olympia, WA
Actuary	PricewaterhouseCoopers – Seattle, WA
Accountant	Opsahl Dawson – Lacey, WA
Investments	Office of the State Treasurer – Olympia, WA
Investments & Treasury	Thurston County Treasurer – Olympia, WA

### **ABOUT THE STATE AUDITOR'S OFFICE**

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

In fulfilling our mission to provide citizens with independent and transparent examinations of how state and local governments use public funds, we hold ourselves to those same standards by continually improving our audit quality and operational efficiency, and by developing highly engaged and committed employees.

As an agency, the State Auditor's Office has the independence necessary to objectively perform audits, attestation engagements and investigations. Our work is designed to comply with professional standards as well as to satisfy the requirements of federal, state and local laws. The Office also has an extensive quality control program and undergoes regular external peer review to ensure our work meets the highest possible standards of accuracy, objectivity and clarity.

Our audits look at financial information and compliance with federal, state and local laws for all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits and cybersecurity audits of state agencies and local governments, as well as state whistleblower, fraud and citizen hotline investigations.

The results of our work are available to everyone through the more than 2,000 reports we publish each year on our website, <u>www.sao.wa.gov</u>. Additionally, we share regular news and other information via an email subscription service and social media channels.

We take our role as partners in accountability seriously. The Office provides training and technical assistance to governments both directly and through partnerships with other governmental support organizations.

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