

# **Financial Statements and Federal Single Audit Report**

# Franklin Pierce School District No. 402

For the period September 1, 2022 through August 31, 2023

Published September 23, 2024 Report No. 1035517



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#### Office of the Washington State Auditor Pat McCarthy

September 23, 2024

Board of Directors Franklin Pierce School District No. 402 Tacoma, Washington

#### Report on Financial Statements and Federal Single Audit

Please find attached our report on Franklin Pierce School District No. 402's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the District's financial activities and condition.

Sincerely,

Pat McCarthy, State Auditor

Tat Macky

Olympia, WA

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#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### Franklin Pierce School District No. 402 September 1, 2022 through August 31, 2023

#### SECTION I – SUMMARY OF AUDITOR'S RESULTS

The results of our audit of Franklin Pierce School District No. 402 are summarized below in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

#### **Financial Statements**

We issued an unmodified opinion on the fair presentation of the District's financial statements in accordance with its regulatory basis of accounting. Separately, we issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because the financial statements are prepared using a basis of accounting other than GAAP.

Internal Control over Financial Reporting:

- Significant Deficiencies: We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the District.

#### Federal Awards

Internal Control over Major Programs:

- Significant Deficiencies: We reported no deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the District's compliance with requirements applicable to each of its major federal programs.

We reported no findings that are required to be disclosed in accordance with 2 CFR 200.516(a).

#### **Identification of Major Federal Programs**

The following programs were selected as major programs in our audit of compliance in accordance with the Uniform Guidance.

<u>ALN</u>	Program or Cluster Title
10.553	Child Nutrition Cluster – School Breakfast Program
10.555	Child Nutrition Cluster – National School Lunch Program
10.559	Child Nutrition Cluster – Summer Food Service Program for Children
10.582	Child Nutrition Cluster – Fresh Fruit and Vegetable Program
84.425	COVID-19 – Education Stabilization Fund

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by the Uniform Guidance, was \$808,610.

The District did not qualify as a low-risk auditee under the Uniform Guidance.

#### **SECTION II – FINANCIAL STATEMENT FINDINGS**

None reported.

# SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None reported.



#### FRANKLIN PIERCE SCHOOLS

**Business Office** 

315 129th Street South, Tacoma, WA, 98444-5099 (253) 298-3035/FAX (253) 298-3016

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

#### Franklin Pierce School District No. 402 September 1, 2022 through August 31, 2023

This schedule presents the status of findings reported in prior audit periods.

Audit Period:	Report Ref. No.:	Finding Ref. N	0.:	<b>Assistance Listing</b>
September 1, 2021 –	1032968	2022-001		Number(s):
August 31, 2022				32.009
Federal Program Nan	ne and Granting	Pass-Through	Agency	Name:
Agency:		N/A		
Federal Communicatio	n Commission			
Finding Caption:		•		
The District did not ha	ave adequate interna	al controls for ensuring	ng com	pliance with allowable
activities and costs, and	d restricted purpose r	equirements.		
Background:				
The District Purchased \$1,412,875 in laptops and Wi-Fi hotspots based on its estimate of unmet				
need. However, when the District requested grant reimbursement, it did not maintain				
documentation showing the District provided each laptop paid with program funds to a student				
and staff members with unmet need.				
As a result, the District was unable to demonstrate compliance with program requirements.				
Status of Corrective A	Action: (check one)			
⊠ Fully □	☐ Partially	Not Corrected	□ Fin	iding is considered no
Corrected	Corrected	1 Not Corrected		longer valid
<b>Corrective Action Tal</b>	ken:			
We did not receive any years grant in Februar			e rema	ining amount from last

#### INDEPENDENT AUDITOR'S REPORT

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

#### Franklin Pierce School District No. 402 September 1, 2022 through August 31, 2023

Board of Directors Franklin Pierce School District No. 402 Tacoma, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Franklin Pierce School District No. 402, as of and for the year ended August 31, 2023, and the related notes to the financial statements, which collectively comprise the District's financial statements, and have issued our report thereon dated September 6, 2024.

We issued an unmodified opinion on the fair presentation of the District's financial statements in accordance with its regulatory basis of accounting. We issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because, as described in Note 1, the *Accounting Manual for Public School Districts in the State of Washington* does not require the District to prepare the government-wide statements presenting the financial position and changes in financial position of its governmental activities as required by GAAP. The effects on the financial statements of the variances between the basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

#### REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However,

this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy, State Auditor

Tat Macky

Olympia, WA

September 6, 2024

#### INDEPENDENT AUDITOR'S REPORT

Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance

#### Franklin Pierce School District No. 402 September 1, 2022 through August 31, 2023

Board of Directors Franklin Pierce School District No. 402 Tacoma, Washington

## REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

#### Opinion on Each Major Federal Program

We have audited the compliance of Franklin Pierce School District No. 402, with the types of compliance requirements identified as subject to audit in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended August 31, 2023. The District's major federal programs are identified in the auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination on the District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgement made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

Performing an audit in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and
  design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the District's compliance with the
  compliance requirements referred to above and performing such other procedures as we
  considered necessary in the circumstances;
- Obtain an understanding of the District's internal control over compliance relevant to the
  audit in order to design audit procedures that are appropriate in the circumstances and to
  test and report on internal control over compliance in accordance with the Uniform
  Guidance, but not for the purpose of expressing an opinion on the effectiveness of the
  District's internal control over compliance. Accordingly, no such opinion is expressed; and
- We are required to communicate with those charged with governance regarding, among
  other matters, the planned scope and timing of the audit and any significant deficiencies
  and material weaknesses in internal control over compliance that we identified during the
  audit.

#### REPORT ON INTERNAL CONTROL OVER COMPLIANCE

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed. Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

#### Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy, State Auditor

Tat Macky

Olympia, WA

September 6, 2024

#### INDEPENDENT AUDITOR'S REPORT

Report on the Audit of the Financial Statements

#### Franklin Pierce School District No. 402 September 1, 2022 through August 31, 2023

Board of Directors Franklin Pierce School District No. 402 Tacoma, Washington

#### REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

#### **Unmodified and Adverse Opinions**

We have audited the financial statements of Franklin Pierce School District No. 402, as of and for the year ended August 31, 2023, and the related notes to the financial statements, as listed in the financial section of our report.

#### Unmodified Opinion on Regulatory Basis of Accounting (Accounting Manual)

As described in Note 1 the District has prepared these financial statements to meet the financial reporting requirements of state law and the accounting practices prescribed by the *Accounting Manual for Public School Districts in the State of Washington* (Accounting Manual). Those accounting practices differ from accounting principles generally accepted in the United States of America (GAAP). The differences in these accounting practices are also described in Note 1.

In our opinion, the financial statements referred to above present fairly, in all material respects, the regulatory basis financial position of Franklin Pierce School District No. 402, as of the year ended August 31, 2023, and the regulatory basis of changes in financial position thereof for the year then ended, on the basis of accounting as described in Note 1.

#### Adverse Opinion on U.S. GAAP

The financial statements referred to above were not intended to, and in our opinion they do not, present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Franklin Pierce School District No. 402, as of August 31, 2023, or the changes in financial position or cash flows thereof for the year then ended, because of the significance of the matter discussed below.

#### **Basis for Unmodified and Adverse Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and *Governmental Auditing Standards*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified and adverse audit opinions.

#### Matter Giving Rise to Adverse Opinion on U.S. GAAP

Auditing standards issued by the American Institute of Certified Public Accountants (AICPA) require auditors to formally acknowledge when governments do not prepare their financial statements, intended for general use, in accordance with GAAP. As described in Note 1 of the financial statements, the government-wide financial statements are prepared by the District in accordance with state law using accounting practices prescribed by the Accounting Manual, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

#### **Matter of Emphasis**

As discussed in Note 1 to the financial statements, in 2023, the District adopted new accounting guidance for presentation and disclosure of Subscription-Based Information Technology Agreements (SBITA), as required by the Accounting Manual. Our opinion was not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions of state law and the Accounting Manual described in Note 1. This includes determining that the basis of accounting is acceptable for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the District's internal control. Accordingly, no such
  opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time; and
- We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The Schedule of Long-Term Liabilities is also presented for

purposes of additional analysis, as required by the prescribed Accounting Manual. These schedules are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements, and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

## OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated September 6, 2024 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Pat McCarthy, State Auditor

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Olympia, WA

September 6, 2024

#### FINANCIAL SECTION

#### Franklin Pierce School District No. 402 September 1, 2022 through August 31, 2023

#### FINANCIAL STATEMENTS

Balance Sheet – Governmental Funds – 2023

Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds – 2023

Statement of Fiduciary Net Position – Fiduciary Funds – 2023 Statement of Changes in Fiduciary Net Position – Fiduciary Funds – 2023 Notes to the Financial Statements – 2023

#### SUPPLEMENTARY AND OTHER INFORMATION

Schedule of Long-Term Liabilities – 2023 Schedule of Expenditures of Federal Awards – 2023 Notes to the Schedule of Expenditures of Federal Awards – 2023

Franklin Pierce School District No. 402

# Balance Sheet - Governmental Funds

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	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
Assets							
Cash and Cash Equivalents	5,277,177.85	17,593.05	48,300.12	1,009,893.33	1,160,005.71	00.00	7,512,970.06
Minus Warrants Outstanding	-4,136,213.75	-453.03	00.00	-136,227.98	-1,155,498.00	00.00	-5,428,392.76
Taxes Receivable	8,923,867.64		4,860,075.13	1,460,547.93	00.00		15,244,490.70
Due From Other Funds	00.00	00.00	00.00	00.00	00.00	00.00	00.00
Due From Other Governmental Units	3,556,258.40	00.00	00.00	00.0	00.00	0.00	3,556,258.40
Accounts Receivable	724,645.34	00.00	00.00	3,262.50	00.00	00.00	727,907.84
Interfund Loans Receivable	00.00			00.00			00.00
Accrued Interest Receivable	00.00	00.00	00.0	00.00	00.00	0.00	00.00
Inventory	71,611.52	00.00		00.00			71,611.52
Prepaid Items	00.00	00.00			00.00	00.00	00.00
Investments	1,857,809.34	614,126.85	4,535,539.94	7,346,593.34	1,331,424.95	00.00	15,685,494.42
Investments/Cash With Trustee	00.00		00.00	00.00	00.00	00.0	00.0
Investments-Deferred Compensation	00.0			00.00			00.0
Self-Insurance Security Deposit	00.00						00.0
TOTAL ASSETS	16,275,156.34	631,266.87	9,443,915.19	9,684,069.12	1,335,932.66	00.00	37,370,340.18
DEFERRED OUTFLOWS OF RESOURCES:							
Deferred Outflows of Resources - Other	00.00	00.00	00.00	00.0	00.00	0.00	00.0
TOTAL DEFERRED OUTFLOWS OF RESOURCES	00.0	00.0	00.0	00.0	00.0	00.0	00.0
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	16,275,156.34	631,266.87	9,443,915.19	9,684,069.12	1,335,932.66	00.0	37,370,340.18
LIABILITIES							
Accounts Payable	505,319.52	2,347.00	00.00	3,339,930.76	00.00	00.00	3,847,597.28
Contracts Payable Current	00.00	00.00		00.00	00.00	00.00	00.00
Accrued Interest Payable			0.00				0.00

The accompanying notes are an integral part of this financial statement.

Franklin Pierce School District No. 402

August 31, 2023

Balance Sheet - Governmental Funds

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
Accrued Salaries	269,670.95	00.00		00.00			269,670.95
Anticipation Notes Payable	00.00		00.00	00.00	00.0		00.00
LIABILITIES:							
Payroll Deductions and Taxes Payable	-97,425.41	00.00		00.0			-97,425.41
Due To Other Governmental Units	0.00	00.00		00.0	00.00	0.00	0.00
Deferred Compensation Payable	0.00			00.0			0.00
Estimated Employee Benefits Payable	0.00						0.00
Due To Other Funds	00.0	00.00	00.00	00.00	00.00	00.00	00.00
Interfund Loans Payable	00.00		00.00	00.00	00.0		00.00
Deposits	00.0	00.00		00.0			00.00
Unearned Revenue	00.00	00.00	00.00	00.00	00.0		00.00
Matured Bonds Payable			00.00				00.00
Matured Bond Interest Payable			00.00				0.00
Arbitrage Rebate Payable	00.00		00.00	00.00	00.0		00.00
TOTAL LIABILITIES	677,565.06	2,347.00	00.00	3,339,930.76	00.0	00.00	4,019,842.82
DEFERRED INFLOWS OF RESOURCES							
Unavailable Revenue	722,195.93	00.00	00.00	3,262.50	00.0	00.00	725,458.43
Unavailable Revenue - Taxes Receivable	8,923,867.64		4,860,075.13	1,460,547.93	00.00		15,244,490.70
TOTAL DEFERRED INFLOWS OF RESOURCES	9,646,063.57	00.0	4,860,075.13	1,463,810.43	00.0	0.00	15,969,949.13
FUND BALANCE:							
Nonspendable Fund Balance	71,611.52	00.00	00.00	00.00	00.0	00.00	71,611.52
Restricted Fund Balance	00.00	628,919.87	4,583,840.06	3,432,300.93	1,335,932.66	00.00	9,980,993.52
Committed Fund Balance	00.00	00.00	00.00	755,794.90	00.0	00.00	755,794.90
Assigned Fund Balance	00.0	00.00	00.0	692,232.10	00.00	00.0	692,232.10

The accompanying notes are an integral part of this financial statement.

Franklin Pierce School District No. 402

# Balance Sheet - Governmental Funds

August 31, 2023

			Debt	Capital	Transportation		
	General	ASB	Service	Projects	Vehicle	Permanent	
	Fund	Fund	Fund	Fund	Fund	Fund	Total
Unassigned Fund Balance	5,879,916.19	00.00	00.00	00.00	00.00	00.0	5,879,916.19
TOTAL FUND BALANCE	5,951,527.71	628,919.87	4,583,840.06	4,880,327.93	1,335,932.66	00.0	17,380,548.23
TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES, AND FUND BALANCE	16,275,156.34	631,266.87	9,443,915.19	9,684,069.12	1,335,932.66	00.0	37,370,340.18

The accompanying notes are an integral part of this financial statement.

Franklin Pierce School District No. 402

Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds

For the Year Ended August 31, 2023

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
REVENUES:							
Local	18,584,802.36	487,447.27	10,712,206.39	3,979,993.11	62,135.18		33,826,584.31
State	98,520,785.49		00.00	328,000.00	1,038,615.07		99,887,400.56
Federal	28,342,463.92		00.00	00.00	00.00		28,342,463.92
Other	42,595.42			00.00	00.00	00.00	42,595.42
TOTAL REVENUES	145,490,647.19	487,447.27	10,712,206.39	4,307,993.11	1,100,750.25	00.0	162,099,044.21
EXPENDITURES:							
CURRENT:							
Regular Instruction	63,117,296.26						63,117,296.26
Special Education	21,695,087.88						21,695,087.88
Vocational Education	6,297,060.38						6,297,060.38
Skill Center	00.00						00.0
Compensatory Programs	15,862,244.19						15,862,244.19
Other Instructional Programs	758,911.49						758,911.49
Federal Stimulus COVID-19	6,656,868.88						6,656,868.88
Community Services	906,946.71						906,946.71
Support Services	27,165,036.62						27,165,036.62
Student Activities/Other		345,620.01				00.00	345,620.01
CAPITAL OUTLAY:							
Sites				268,300.36			268,300.36
Building				14,928,821.61			14,928,821.61
Equipment				1,069,027.10			1,069,027.10
Instructional Technology				2,182,741.34			2,182,741.34
Energy				00.00	00.00		00.00
Transportation Equipment					1,155,498.00		1,155,498.00
Sales and Lease				00.00			00.00
Other	7,010,444.18						7,010,444.18
DEBT SERVICE:							
Principal	0.00		4,190,000.00	00.00	0.00		4,190,000.00

The accompanying notes are an integral part of this financial statement.

Franklin Pierce School District No. 402

Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds

For the Year Ended August 31, 2023

	General	ASB	Debt Service	Capital Projects	Transportation Vehicle	Permanent	
	Fund	Fund	Fund	Fund	Fund	Fund	Total
Interest and Other Charges	00.00		5,713,875.00	925.00	00.00		5,714,800.00
Bond/Levy Issuance				00.00	00.00		00.00
TOTAL EXPENDITURES	149,469,896.59	345,620.01	9,903,875.00	18,449,815.41	1,155,498.00	00.00	179,324,705.01
REVENUES OVER (UNDER) EXPENDITURES	-3,979,249.40	141,827.26	808,331.39	-14,141,822.30	-54,747.75	00.00	-17,225,660.80
OTHER FINANCING SOURCES (USES):							
Bond Sales & Refunding Bond Sales	0.00		00.00	00.00	00.0		00.00
Long-Term Financing	00.00			00.00	00.00		00.00
Transfers In	00.00		00.00	00.00	00.00		00.00
Transfers Out (GL 536)	00.00		00.00	00.00	00.00	00.00	00.00
Other Financing Uses (GL 535)	00.00		00.00	00.00	00.00		00.00
Other	00.00		00.00	00.00	00.00		00.00
TOTAL OTHER FINANCING SOURCES (USES)	00.00		00.00	00.00	00.00	00.00	00.00
EXCESS OF REVENUES/OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES	-3,979,249.40	141,827.26	808,331.39	-14,141,822.30	-54,747.75	00.0	-17,225,660.80
BEGINNING TOTAL FUND BALANCE	9,930,777.11	487,092.61	3,775,508.67	19,022,150.23	1,390,680.41	00.00	34,606,209.03
Prior Year(s) Corrections or Restatements	00.0	0.00	00.00	00.00	0.00	00.00	00.00
ENDING TOTAL FUND BALANCE	5,951,527.71	628,919.87	4,583,840.06	4,880,327.93	1,335,932.66	00.00	17,380,548.23

The accompanying notes are an integral part of this financial statement.

# Franklin Pierce School District No. 402 Statement of Fiduciary Net Position

August 31, 2023

	Custodial Funds	Private Purpose Trust
ASSETS:		
Imprest Cash	00.00	00.00
Cash On Hand	00.00	486.45
Cash On Deposit with Cty Treas	00.00	106.15
Minus Warrants Outstanding	00.00	00.0
Due From Other Governmental Units	00.00	00.0
Accounts Receivable	00.00	00.0
Accrued Interest Receivable	00.00	00.00
Investments	00.00	15,216.19
Investments/Cash With Trustee	00.00	00.00
Other Assets	00.00	00.00
Capital Assets, Land	00.00	00.0
Capital Assets, Buildings	00.00	00.00
Capital Assets, Equipment	0.00	00.0
Accum Depreciation, Buildings	00.00	00.00
Accum Depreciation, Equipment	0.00	00.0
TOTAL ASSETS	00.00	15,808.79
LIABILITIES:		
Accounts Payable	00.00	00.00
Due To Other Governmental Units	00.00	00.0
TOTAL LIABILITIES	00.0	00.0
NET POSITION:		
Restricted for:		
Restricted For Intact Trust Principal	00.00	00.00
Restricted for Individuals, Organizations, and Other Governments - CF	00.00	
Restricted for Individuals, Organizations, and Other Governments - PPT		00.0
Restricted For Other Purposes	00.00	15,808.79
TOTAL NET POSITION	00.0	15,808.79

The accompanying notes are an integral part of this financial statement.

Franklin Pierce School District No. 402 Statement of Changes in Fiduciary Net Position

For the Year Ended August 31, 2023

	Custodial Funds	Private Purpose Trust
ADDITIONS:		
Contributions:		
Private Donations	00.00	6,110.56
Employer		00.00
Members		00.00
Other	00.00	00.00
TOTAL CONTRIBUTIONS	00.00	6,110.56
Investment Income:		
Net Appreciation (Depreciation) in Fair Value	00.00	00.00
Interest and Dividends	00.00	678.72
Less Investment Expenses	00.00	00.00
Net Investment Income	00.00	678.72
Other Additions:		
Rent or Lease Revenue	00.00	00.00
Total Other Additions	00.00	00.00
TOTAL ADDITIONS	00.00	6,789.28
DEDUCTIONS:		
Benefits		00.00
Refund of Contributions	00.00	00.00
Administrative Expenses	00.00	00.00
Scholarships	00.00	
Other	00.00	7,672.17
TOTAL DEDUCTIONS	00.0	7,672.17
Net Increase (Decrease)	00.00	-882.89
Net Position - Beginning Balance	00.00	16,691.68
Prior Year(s) Corrections or Restatements	00.00	00.00
NET POSITIONENDING	00.0	15,808.79

The accompanying notes are an integral part of this financial statement.

# Franklin Pierce School District Notes to the Financial Statements September 1, 2022 Through August 31, 2023

#### **NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Franklin Pierce School District (District) is a municipal corporation organized pursuant to Title 28A of the Revised Code of Washington (RCW) for the purposes of providing public school services to students in grades K–12. Oversight responsibility for the District's operations is vested with the independently elected board of directors. Management of the District is appointed by and is accountable to the board of directors. Fiscal responsibility, including budget authority and the power to set fees, levy property taxes, and issue debt consistent with provisions of state statutes, also rests with the board of directors.

The District presents governmental fund financial statements and related notes on the modified accrual basis of accounting in accordance with the *Accounting Manual for Public School Districts in the State of Washington*, issued jointly by the State Auditor's Office and the Superintendent of Public Instruction by the authority of RCW 43.09.200, RCW 28A.505.140, RCW 28A.505.010(1) and RCW 28A.505.020. This manual prescribes a financial reporting framework that differs from generally accepted accounting principles (GAAP) in the following manner:

- (1) Districtwide statements, as defined in GAAP, are not presented.
- (2) A Schedule of Long-Term Liabilities is presented as supplementary information.
- (3) Supplementary information required by GAAP is not presented.
- (4) Property Taxes collected after the end of the fiscal period are not considered available for revenue accrual as described below.

#### **Fund Accounting**

Financial transactions of the District are reported in individual funds. Each fund uses a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures (or expenses) as appropriate. All funds are considered major funds. The various funds in the report are grouped into governmental (and fiduciary) funds as follows:

#### **Governmental Funds**

#### General Fund

This fund is used to account for all expendable financial resources, except for those that are required to be accounted for in another fund. In keeping with the principle of having as few funds as are necessary, activities such as food services, maintenance, data processing, printing, and student transportation are included in the General Fund.

#### Capital Projects Funds

These funds account for financial resources that are to be used for the construction or acquisition of major capital assets. There are two funds that are considered to be of the capital projects fund type: the Capital Projects Fund and the Transportation Vehicle Fund.

<u>Capital Projects Fund</u>. This fund is used to account for resources set aside for the acquisition and construction of major capital assets such as land and buildings.

<u>Transportation Vehicle Fund</u>. This fund is used to account for the purchase, major repair, rebuilding, and debt service expenditures that relate to pupil transportation equipment.

#### **Debt Service Fund**

This fund is used to account for the accumulation of resources for and the payment of matured general long-term debt principal and interest.

#### Special Revenue Fund

In Washington State, the only allowable special revenue fund for school districts is the Associated Student Body (ASB) Fund. This fund is accounted for in the District's financial statements as the financial resources legally belong to the District. As a special revenue fund, amounts within the ASB Fund may only be used for those purposes that relate to the operation of the Associated Student Body of the District.

#### Permanent Funds

These funds are used to report resources that are legally restricted such that only earnings, and not principal, may be expended. Amounts in the Permanent Fund may only be spent in support of the District's programs and may not be used to the benefit of any individual.

#### **Fiduciary Funds**

Fiduciary funds include pension and other employee benefit trust funds, private-purpose trust funds, and custodial funds, and are used to account for assets that are held by the District in a fiduciary capacity.

#### Private-Purpose Trust Fund

This fund is used to account for resources that are legally held in trust by the District. The trust agreement details whether principal and interest may both be spent, or whether only interest may be spent. Money from a Private-Purpose Trust Fund may not be used to support the District's programs, and may be used to benefit individuals, private organizations, or other governments.

### Measurement focus, basis of accounting, and fund financial statement presentation

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are measurable and available. Revenues are considered "measurable" if the amount of the transaction can be readily determined. Revenues are considered "available" when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year-end. Categorical program claims and interdistrict billings are measurable and available and are accrued. Property taxes not collected by the fiscal year end are measurable and recorded as a receivable, however the receivable is not considered available revenue and is recorded as a deferred inflow of resources.

Expenditures are recognized under the modified accrual basis of accounting when the related fund liability is incurred, except for unmatured principal and interest on long-term debt which are recorded when due. Purchases of capital assets are expensed during the year of acquisition. For federal grants, the recognition of expenditures is dependent on the obligation date. (Obligation means a purchase order has been issued, contracts have been awarded, or goods and/or services have been received.)

#### **Budgets**

Chapter 28A.505 RCW and Chapter 392-123 Washington Administrative Code (WAC) mandate school district budget policies and procedures. The board adopts annual appropriated budgets for all governmental funds. These budgets are appropriated at the fund level. The budget constitutes the legal authority for expenditures at that level. Appropriations lapse at the end of the fiscal period.

Budgets are adopted on the same modified accrual basis as used for financial reporting. Fund balance is budgeted as available resources and, under statute, may not be negative, unless the District enters into binding conditions with state oversight pursuant to RCW 28A.505.110.

The government's policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

The District receives state funding for specific categorical education-related programs. Amounts that are received for these programs that are not used in the current fiscal year may be carried forward into the subsequent fiscal year, where they may be used only for the same purpose as they were originally received. When the District has such carryover, those funds are expended before any amounts received in the current year are expended.

Additionally, the District has other restrictions placed on its financial resources. When expenditures are recorded for purposes for which a restriction or commitment of fund balance is available, those funds that are restricted or committed to that purpose are considered first before any unrestricted or unassigned amounts are expended.

#### The government's fund balance classifications policies and procedures.

The District classifies ending fund balance for its governmental funds into five categories.

Nonspendable Fund Balance. The amounts reported as Nonspendable are resources of the District that are not in spendable format. They are either non-liquid resources such as inventory or prepaid items, or the resources are legally or contractually required to be maintained intact.

Restricted Fund Balance. Amounts that are reported as Restricted are those resources of the District that have had a legal restriction placed on their use either from statute, WAC, or other legal requirements that are beyond the control of the board of directors. Restricted fund balance includes anticipated recovery of revenues that have been received but are restricted as to their usage.

Committed Fund Balance. Amounts that are reported as Committed are those resources of the District that have had a limitation placed upon their usage by formal action of the District's board of directors. Commitments are made either through a formal adopted board resolution or are related to a school board policy. Commitments may only be changed when the resources are used for the intended purpose or the limitation is removed by a subsequent formal action of the board of directors.

<u>Assigned Fund Balance</u>. In the General Fund, amounts that are reported as Assigned are those resources that the District has set aside for specific purposes. These accounts reflect tentative management plans for future financial resource use such as the replacement of equipment or the assignment of resources for contingencies. Assignments reduce the amount reported as Unassigned Fund Balance, but may not reduce that balance below zero.

In other governmental funds, Assigned fund balance represents a positive ending spendable fund balance once all restrictions and commitments are considered. These resources are only available for expenditure in that fund and may not be used in any other fund without formal action by the District's board of directors and as allowed by statute.

The Deputy Superintendent and Superintendent are the only persons who have the authority to create Assignments of fund balance.

<u>Unassigned Fund Balance</u>. In the General Fund, amounts that are reported as Unassigned are those net spendable resources of the District that are not otherwise Restricted, Committed, or Assigned, and may be used for any purpose within the General Fund.

In other governmental funds, Unassigned fund balance represents a deficit ending spendable fund balance once all restrictions and commitments are considered.

A negative Unassigned fund balance means that the legal restrictions and formal commitments of the District exceed its currently available resources.

#### **Cash and Cash Equivalents**

All of the District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

### Capitalization Threshold for Leases and Subscription-Based Information Technology Arrangements (SBITAs)

The District follows the modified accrual basis of accounting in its treatment of leases and SBITAs. Agreements are evaluated regarding the lease term, payments, and discount rates as well as materiality to the District's financial position. The District's capitalization threshold for recognition of leases and SBITAs is \$50,000. Arrangements that are considered short term or do not meet capitalization thresholds are treated as revenues and expenditures in the current year.

#### **Inventory**

Inventory is valued at cost using the first-in, first-out (FIFO) method (or weighted average). The consumption method of inventory is used, which charges inventory as an expenditure when it is consumed. A portion of fund balance, representing inventory, is considered Nonspendable. (Such reserves for inventory indicate that a portion of net current assets is set aside to replace or increase the inventory.) USDA commodity inventory consists of food donated by the United States Department of Agriculture. It is valued at the prices paid by the USDA for the commodities.

#### **Subscription-Based Information Technology Arrangements (SBITA)**

For the year ended August 31, 2023, the District implemented guidance for the presentation and disclosures of Subscription-Based Information Technology Arrangements (SBITA), as required by the School District Accounting Manual. These changes were in response to the provisions of GASB Statement No. 96.

Implementation of the new SBITA requirements resulted in no significant changes to the District's financial position or reporting.

#### **NOTE 2: DEPOSITS AND INVESTMENTS**

The Pierce County Treasurer is the *ex officio* treasurer for the District and holds all accounts of the District. The District directs the County Treasurer to invest those financial resources of the District that the District has determined are not needed to meet the current financial obligations of the District.

The district's deposits and certificates of deposit are mostly covered by federal depository insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

All of the District's investments during the year and at year-end were insured or registered and held by the District or its agent in the District's name.

Washington State statutes authorize the district to invest in the following types of securities:

- Certificates, notes, or bonds of the United States, its agencies, or any corporation wholly owned by the government of the United States,
- Obligations of government-sponsored corporations which are eligible as collateral for advances to member banks as determined by the Board of Governors of the Federal Reserve System,
- Bankers' acceptances purchased on the secondary market,
- Repurchase agreements for securities listed in the three items above, provided that the transaction is structured so that the public treasurer obtains control over the underlying securities,
- Investment deposits with qualified public depositories,
- Washington State Local Government Investment Pool, and
- County Treasurer Investment Pools.

The District's investments as of August 31, 2023, are as follows:

		Investments held by	
		(district) as an agent	
	(District's) own	for other	
Type of Investment	investments	organizations	Total
County Treasurer's	\$15,685,494	\$15,216	\$15,700,710
Investment			
Total	\$15,685,494	\$15,216	\$15,700,710

The LGIP was authorized by Chapter 294, Laws of 1986, and is managed and operated by the Washington State Treasurer. The State Finance Committee is the administrator of the statute that created the LGIP and adopts rules. The State Treasurer is responsible for establishing the investment policy for the LGIP and reviews the policy annually; proposed changes are reviewed by the LGIP Advisory Committee.

The LGIP is an unrated external investment pool. Investments in the Pool are reported at amortized cost, which approximates fair value. The Pool is invested in manner that meets the maturity, quality, diversification, and liquidity requirements set forth by generally accepted accounting principles for external investment pools that elect to measure, for financial reporting purposes, investments at amortized cost. The Pool does not have any legally binding guarantees of share values.

The Pool does not impose liquidity fees or redemption gates on participant withdrawals. It is the policy of the Pool to permit participants to withdraw their investments on a daily basis; therefore, the District's investment balance in the Pool is equal to fair value. Fair value is measured using quoted prices in active markets for identical assets that the pool can access at the measurement date (Level 1 Inputs). Observable markets include exchange markets, dealer markets, brokered markets and principal-to-principal markets.

The Office of the State Treasurer prepares a stand-alone LGIP financial report. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, online at http://www.tre.wa.gov.

#### **NOTE 3: SIGNIFICANT CONTINGENT LIABILITIES**

#### **Arbitrage Rebate**

The Tax Reform Act of 1986 requires the District to rebate the earnings on the investment of bond and revenue anticipation note proceeds, in excess of their yield, to the federal government. As of the year ending August 31, 2023, it is believed that there is no contingent liability for this. The interest earned on the investment of the Bond does not exceed the yield on the bonds.

#### **NOTE 4: SIGNIFICANT EFFECTS OF SUBSEQUENT EVENTS**

#### **COVID-19 Pandemic**

In February 2020, Governor Inslee declared a state of emergency in response to the spread of a deadly new virus. In the weeks following the declaration, precautionary measures to slow the spread of the virus were ordered. These measures included closing schools, canceling public events, limiting gathering sizes, and requiring people to stay home unless they were leaving for an essential function. On April 6, 2020, the Governor closed all public and private K–12 school buildings throughout the remainder of the 2019–20 school year and continuing through the 2020-21 school year. The school district, however, continues to operate, educating students using continuous learning models.

Many of the precautionary measures put in place during the 2019–2020 and 2020-2021 school years remain in effect; and are affecting the district for the 2023-2024 school year.

The District continues to experience decreasing enrollment beginning in the 2023-2024, with a decrease of 396 FTE in the October count when compared to the adopted budget. The district has reduced substitute and temporary positions as well as attrition and unfilled positions.

The length of time these measures will be in place, and the full extent of the financial impact on the school district, is unknown at this time.

#### **NOTE 5: PENSION PLANS**

#### **General Information**

The Washington State Department of Retirement Systems (DRS), a department within the primary government of the state of Washington, prepares a stand-alone annual comprehensive financial report that includes financial statements and required supplementary information for each pension plan. The pension plan's basic financial statement is accounted for using the accrual basis of accounting. The measurement date of the pension plans is June 30. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The school district is reporting the net pension liability in the notes and on the Schedule of Long-term Liabilities calculated as the district's proportionate allocation percentage multiplied by the total plan collective net pension liability. The DRS total collective net pension liabilities for the pension plans school districts participate in are shown here.

#### The Collective Net Pension Liability (Asset)

The collective net pension liability or asset for the pension plans districts participated in are reported in the following tables.

The Collective Net Pension Liability or (Asset) as of June 30, 2023							
	Total Pension Liability	Plan fiduciary net position	Participating employers' net pension liability or (Asset)	Plan fiduciary net position as a percentage of the total pension liability			
PERS 1	11,508,253,000	9,225,521,000	2,282,732,000	80.16%			
SERS 2/3	9,283,864,000	9,427,008,000	(143,144,000)	101.54%			
TRS 1	8,491,576,000	7,225,059,000	1,266,517,000	85.09%			
TRS 2/3	24,937,867,000	25,060,682,000	(122,815,000)	100.49%			

Detailed information about the pension plans' fiduciary net position is available in the separately issued DRS report. Copies of the report may be obtained by contacting the Washington State Department of Retirement Systems, P.O. Box 48380, Olympia, WA 98504-8380; or online at Annual Comprehensive Financial Report or <a href="http://www.drs.wa.gov">http://www.drs.wa.gov</a>.

#### **Membership Participation**

Substantially all school district full-time and qualifying part-time employees participate in one of the following three contributory, multi-employer, cost-sharing statewide retirement systems managed by DRS: Teachers' Retirement System (TRS), Public Employees' Retirement System (PERS) and School Employees' Retirement System (SERS).

#### **Membership & Plan Benefits**

Certificated employees are members of TRS. Classified employees are members of PERS (if Plan 1) or SERS. Plan 1 under the TRS and PERS programs are defined benefit pension plans whose members joined the system on or before September 30, 1977. TRS 1 and PERS 1 are closed to new entrants.

#### TRS Plan Information

TRS was established in 1938, and its retirement provisions are contained in Chapters 41.32 and 41.34 RCW. TRS eligibility for membership requires service as a certificated, public-school employee working in an instructional, administrative, or supervisory capacity. TRS is a cost-sharing multi-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component.

TRS is comprised of three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is a single plan for accounting purposes.

TRS Plan 1 provides retirement, disability, and death benefits. Retirement benefits are calculated using 2% of the member's Average Final Compensation (AFC) times the member's years of service – up to a maximum of 60%. AFC is the average of the member's two consecutive highest-paid fiscal years.

Members are eligible for retirement at any age after 30 years of service, at the age of 60 with five years of service, or at the age of 55 with 25 years of service. Other benefits include temporary and permanent disability payments, an optional cost-of-living adjustment (COLA).

TRS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits for Plan 2 are calculated using 2% of the member's Average Final Compensation (AFC) times the member's years of service. Retirement defined benefits for Plan 3 are calculated using 1% of AFC times the member's years of service. AFC is the monthly average of the member's 60 consecutive highest-paid service credit months. TRS Plan 2/3 has no cap on years of service credit.

Members are eligible for retirement with a full benefit at age 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. TRS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a reduced benefit. The benefit is reduced by a factor that varies according to age for each year before age 65. TRS Plan 2/3 retirement benefits are actuarially reduced to reflect the choice of a survivor benefit.

Other TRS Plan 2/3 benefits include a Cost-of-Living Adjustment (COLA) based on the Consumer Price Index, capped at 3% annually.

Annuities purchased with plan 3 defined contributions that are invested within the WSIB TAP are considered defined benefits. Plan 3 WSIB TAP annuities are actuarially reduced if a survivor benefit is chosen and TAP annuities include a COLA of 3% annually.

TRS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. Members are eligible to withdraw their defined contribution upon separation. Members have multiple withdrawal options, including purchase of an annuity.

#### PERS Plan Information

PERS was established in 1947, and its retirement benefit provisions are contained in Chapters 41.34 and 41.40 RCW. PERS is a cost-sharing, multiple-employer retirement system. PERS Plan 1 provides retirement, disability, and death benefits. Retirement benefits are determined as 2% times the member's Average Final Compensation (AFC) times the member's years of services. AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service.

PERS Plan 1 retirement benefits are actuarially reduced is a survivor benefit is chosen. Members retiring from inactive status before age 65 may also receive actuarially reduced benefits. Other benefits include an optional Cost-of-Living Adjustment (COLA).

#### **SERS Plan Information**

SERS was established by the legislature in 1998, and the plan became effective in 2000. SERS retirement benefit provisions are established in Chapters 41.34 and 41.35 RCW. SERS members include classified employees of school districts and educational service districts. SERS is a cost-sharing, multiemployer retirement system comprised of two separate plans for membership purposes. SERS Plan 2 is a defined benefit plan and SERS Plan 3 is a defined benefit plan with a defined contribution component.

Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries. Therefore, Plan 2/3 is a single plan for accounting purposes.

SERS provides retirement, disability, and death benefits. Retirement benefits for Plan 2 are calculated as 2% times the member's Average Final Compensation (AFC) times the member's years of service. Defined benefits for Plan 3 are calculated using 1% times the member's AFC times the member's years of service. AFC is the monthly average of the member's 60 consecutive highest-paid service credit months.

Members are eligible for retirement with a full benefit at age 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. SERS members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a reduced benefit. The benefit is reduced by a factor that varies according to age for each year before age 65.

SERS Plan 2/3 retirement benefits are actuarially reduced if a survivor benefit is chosen.

Other SERS Plan 2/3 benefits include a Cost-of-Living Adjustment (COLA) based on the Consumer Price Index, capped at 3% annually.

SERS 3 defined contributions benefits are totally dependent on employee contributions and the investment earnings on those contributions. Annuities purchased with plan 3 defined contributions that are invested within the WSIB TAP are considered defined benefits. Plan 3 WSIB TAP annuities are actuarially reduced if a survivor benefit is chosen and TAP annuities include a 3% annually.

#### **Plan Contributions**

The employer contribution rates for PERS, TRS, and SERS (Plans 1, 2, and 3) and the TRS and SERS Plan 2 employee contribution rates are established by the Pension Funding Council based upon the rates set by the Legislature. The methods used to determine the contribution requirements are established under state statue in accordance with Chapters 41.40 and 41.45 RCW for PERS, Chapters 41.35 and 41.45 RCW for SERS, and Chapters 41.32 and 41.45 RCW for

TRS. Employers do not contribute to the defined contribution portions of TRS Plan 3 or SERS Plan 3. Under current law the employer must contribute 100 percent of the employer-required contribution. The employee contribution rate for Plan 1 in PERS and TRS is set by statute at six percent and does not vary from year to year.

The employer and employee contribution rates for all plans were effective as of September 1, 2022. PERS contribution rates changed on July 1, 2023. The pension plan contribution rates (expressed as a percentage of covered payroll) for fiscal year 2023 are listed below:

	From this date	Through this date	Member rate	Employer rate	
PERS 1	7/1/2022	6/30/2023	6.00%	10.39%	
PERS 1	7/1/2023	8/31/2023	6.00%	9.39%	
SERS 2	9/1/2022	8/31/2023	7.76%	11.79%	
SERS 3	9/1/2022	8/31/2023	*	11.79%	**
TRS 1	9/1/2022	8/31/2023	6.00%	14.69%	
TRS 2	9/1/2022	8/31/2023	8.05%	14.69%	
TRS 3	9/1/2022	8/31/2023	*	14.69%	**

Note: The Employer rates include .0018 DRS administrative expense.

#### The School District's Proportionate Share of the Net Pension Liability (Asset)

At June 30, 2023, the school district reported a total liability of \$12,868,433 for its proportionate shares of the individual plans' collective net pension liability and the district reported a total asset of \$2,060,810 for its proportionate shares of the individual plans' collective net pension assets. The district's proportionate share of the collective net pension liability or asset is based on annual contributions for each of the employers participating in the DRS administered plans. The District's proportionate share of each plan's collective net pension liability or asset is reported below:

<sup>\* –</sup> TRS and SERS Plan 3 Employee Contribution Variable from 5% to 15% based on rate selected by the employee member.

<sup>\*\* –</sup> TRS and SERS Plan 2/3 Employer Contributions for defined benefit portion only.

June 30, 2023	PERS 1	SERS 2/3	TRS 1	TRS 2/3
District's Annual	948,707	1,909,907	4,129,514	5,178,000
Contributions	940,707	1,303,307	4,123,314	5,176,000
Proportionate Share				
of the Net Pension	3,178,074	(1,121,003)	9,690,359	(939,806)
Liability (Assets)				

At June 30, 2023, the district's percentage of the proportionate share of the collective net pension liability or asset was as follows and in the allocation percentage from the prior period is illustrated below.

Allocation percentages	PERS 1	SERS 2/3	TRS 1	TRS 2/3
Current year proportionate share of the Net Pension Liability or Asset	0.139222%	0.783130%	0.765119%	0.765221%
Prior year proportionate share of the Net Pension Liability or Asset	0.134760%	0.719523%	0.707875%	0.698556%
Net difference percentage	0.004463%	0.063607%	0.057244%	0.066665%

# **Actuarial Assumptions**

The total pension liabilities for TRS 1, TRS 2/3, PERS 1 and SERS 2/3 were determined by actuarial valuation as of June 30, 2022, with the results rolled forward to June 30, 2023, using the following actuarial assumptions, applied to all prior periods included in the measurement:

Inflation	2.75% total economic inflation, 3.25% salary inflation
Salary increases	In addition to the base 3.25% salary inflation assumption, salaries
	are also expected to grow by promotions and longevity.
Investment rate of return	7.00%

#### **Mortality Rates**

Mortality rates used in the plans were developed using the Society of Actuaries' Pub.H-2010 Mortality rates, which vary by member status as the base table. OSA applies age offsets for each system to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale to project mortality rates for every year after the 2010 base table. The actuarial assumptions used in the June 30, 2022, valuation were based on the results of the 2013–2018 Demographic Experience Study Report and the 2021 Economic Experience Study. Additional assumptions for subsequent events and law changes are current as of the 2022 actuarial valuation report.

#### Long-term Expected Rate of Return

OSA selected a 7.00% long-term expected rate of return on pension plan investments using a building-block method. In selecting the assumptions, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns the Washington State Investment Board (WSIB) provided.

The CMAs contain three pieces of information for each class of assets the WSIB currently invest in:

- Expected annual return
- Standard deviation of the annual return
- Correlations between the annual returns of each asset class with every other asset class

WSIB uses the CMAs and their target asset allocation to simulate future investment returns over various time horizons.

The expected future rates of return are developed by the WSIB for each major asset class.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2021, are summarized in the following table:

TRS 1, TRS 2/3, PERS 1, and SERS 2/3						
Asset Class	Target Allocation	% Long-term Expected Real Rate of Return				
Fixed Income	20.00%	1.50%				
Tangible Assets	7.00%	4.70%				
Real Estate	18.00%	5.40%				
Global Equity	32.00%	5.90%				
Private Equity	23.00%	8.90%				

The inflation component used to create the above table was 2.20% and represents WSIB's long-term estimate of broad economic inflation consistent with their 2021 CMAs.

#### Discount Rate

The discount rate used to measure the total pension liability was 7.00%. To determine the discount rate, an asset sufficiency test was completed to test whether the pension plan's fiduciary net position was sufficient to make all projected future benefit payments of current plan members.

Based on the assumptions described in the DRS Certification Letter, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return, a 7.00% on pension plan investments was applied to determine the total pension liability or (asset).

# Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following table presents the Franklin Pierce School District's proportionate share of the collective net pension liability or asset calculated using the discount rate of 7.00%, as well as what the net pension liability or asset would be if it were calculated using a discount rate that is 1 percentage-point lower (6.00%) or 1 percentage-point higher (8.00%) than the current rate. Amounts are calculated using the school district's specific allocation percentage, by plan, to determine the proportionate share of the collective net pension liability or asset.

Sensitivity of the Net Pension Liability or Asset to Changes in the Discount Rate						
	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)			
PERS 1	\$3,189,149,000	\$2,282,732,000	\$1,491,643,000			
Allocation Percentage	0.139222%	0.139222%	0.139222%			
Proportionate Share	\$4,440,009	\$3,178,074	\$2,076,701			
SERS 2/3	\$1,168,408,000	(\$143,144,000)	(\$1,224,160,000)			
Allocation Percentage	0.783130%	0.783130%	0.783130%			
Proportionate Share	\$9,150,151	(\$1,121,003)	(\$9,586,762)			
TRS 1	\$1,927,853,000	\$1,266,517,000	\$688,424,000			
Allocation Percentage	0.765119%	0.765119%	0.765119%			
Proportionate Share	\$14,750,364	\$9,690,359	\$5,267,261			
TRS 2/3	3,965,509,000	(122,815,000)	(3,446,561,000)			
Allocation Percentage	0.765221%	0.765221%	0.765221%			
Proportionate Share	\$30,344,918	(\$939,806)	(\$26,373,817)			

# NOTE 6: ANNUAL OTHER POST-EMPLOYMENT BENEFIT COST AND NET OPEB OBLIGATIONS

The state, through the Health Care Authority (HCA), administers a defined benefit other post-employment benefit (OPEB) plan that is not administered through a qualifying trust. The Public Employees Benefits Board (PEBB), created within the HCA, is authorized to design benefits, and determine the terms and conditions of employee and retired employee participation and coverage, including establishment of eligibility criteria for both active and retired employees. Benefits purchased by PEBB include medical, dental, life insurance and long-term disability insurance.

The relationship between the PEBB OPEB plan and its member employers and their employees and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan. A substantive plan is one, which the employers and plan members understand the plan terms. This understanding is based on communications between the HCA, employers and plan members, and historical pattern of practice with regards to sharing of benefit costs.

Employers participating in the plan include the state of Washington (which includes general government agencies and higher education institutions), political subdivisions and tribal governments. Additionally, the PEBB plan is available to the retirees of the K–12 school districts and ESDs. The District's retirees (approximately 368) are eligible to participate in the PEBB plan under this arrangement.

# **Eligibility**

District members are eligible for retiree medical benefits after becoming eligible for service retirement pension benefits (either reduced or full pension benefits) Under PERS 1, 2, 3; TRS 1, 2, or 3; or SERS 2 and 3 plans.

Former members who are entitled to a deferred vested pension benefit are not eligible to receive medical and life insurance benefits after pension benefit commencement. Survivors of covered members who die are eligible for medical benefits.

#### **Medical Benefits**

Upon retirement, members are permitted to receive medical benefits. Retirees pay the following monthly rates for pre-65 medical coverage for 2023.

Members not eligible for Medicare						
(or enrolled in Part A only)	Type of Coverage					
Descriptions	Employee	Employee & Spouse	Full Family			
Kaiser Permanente NW Classic	\$841.77	\$1,678.60	\$2,306.22			
Kaiser Permanente NW CDHP	\$700.40	\$1394.80	\$1,870.59			
Kaiser Permanente WA Classic	\$836.57	\$1,668.20	\$2,291.92			
Kaiser Permanente WA CDHP	\$699.88	\$1,393.04	\$1,869.16			
Kaiser Permanente WA Sound Choice	\$715.63	\$1,426.32	\$1,959.34			
Kaiser Permanente WA Value	\$764.09	\$1,523.24	\$2,092.60			
UMP Classic	\$805.36	\$1,605.78	\$2,206.10			
UMP Select	\$729.13	\$1,453.32	\$1,996.46			
UMP CDHP	\$704.42	\$1,402.12	\$1,881.65			
UMP Plus-Puget Sound High Value Network	\$766.95	\$1,528.96	\$2,100.47			
UMP Plus-UW Medicine Accountable Care Network	\$766.95	\$1,528.96	\$2,100.47			

Retirees enrolled in Medicare Parts A and B receive an explicit subsidy in the form of reduced premiums on Medicare supplemental plans. Retirees pay the following monthly rates.

Members enrolled in Part A and B of Medicare	Type of Coverage					
Descriptions	<u>Employee</u>	Employee & Spouse <sup>1</sup>	Full Family <sup>1</sup>			
Kaiser Permanente NW Senior Advantage	\$176.13	\$347.32	\$974.94			
Kaiser Permanente WA Medicare Plan	\$174.59	\$344.24	N/A			
Kaiser Permanente WA Classic	N/A	N/A	\$967.96			
Kaiser Permanente WA Sound Choice	N/A	N/A	\$877.26			
Kaiser Permanente WA Value	N/A	N/A	\$913.60			
UMP Classic	\$438.34	\$871.74	\$1,472.06			
Note 1: Employee–Spouse and Full Family with two Medicare eligible subscribers.						

## **Funding Policy**

The School Employees Benefits Board (SEBB) Program administers health insurance and other benefits to all employees in school districts and charter schools, and union-represented employees of educational service districts in Washington. The SEBB studies, designs, and

approves comprehensive and cost-effective insurance benefit plans for school employees and establishes eligibility criteria for participation in these plans. The SEB Board is separate and independent from the Public Employees Benefits Board (PEBB).

The funding policy is based upon pay-as-you go financing.

The SEBB collects benefit premiums from all school district entities for covered employees. The premium includes a fee, established in state law. The purpose of this fee is to cover the impact of the subsidized rate of health care benefits for school retirees who elect to purchase their health care benefits through the state Health Care Authority PEBB plan. The amount collected is set forth in the state's operating budget and is subject to change on an annual basis. This amount is not actuarially determined and is not placed in a trust to pay the obligations for postemployment health care benefits.

For the fiscal year 2022-23, the Franklin Pierce School District paid \$15,420,137 in total to HCA-SEBB.

The District has no control over the benefits offered to retirees, the rates charged to retirees, nor the fee paid to the Health Care Authority. The District does not determine its annual required contribution, nor the net other post-employment benefit obligation associated with this plan. These amounts are not shown on the financial statements.

For further information on the results of the actuarial valuation of the employer provided subsidies associated with the state's PEBB plan, refer to the <u>Office of the State Actuary</u>. The plan does not issue a separate report; however, additional information is included in the State of Washington Annual Comprehensive Financial Report, which is available on the <u>OFM</u> website

# **NOTE 7: OTHER SIGNIFICANT COMMITMENTS**

The District has active construction projects as of August 31, 2023:

Project	Project Authorization Amount	Expended as of 8/31/2023	Additional Local Funds Committed	Additional State Funds Committed
Central Avenue	\$22,562,477	\$25,213,882		
Replacement				
FPHS PAC	\$16,708,787	\$14,990,481		\$2,202,931
Gates HS/HC	\$10,967,046	\$9,148,674		
James Sales II	\$3,102,442	\$3,179,341		
Agricultural	\$5,765,900	\$2,336,189		\$5,265,900
Resource Center				
Total	\$59,106,652	\$54,868,567		7,468,831

#### **Encumbrances**

Encumbrance accounting is employed in governmental funds. Purchase orders, contracts, and other commitments for the expenditure of moneys are recorded in order to reserve a portion of the applicable appropriation. Encumbrances lapse at the end of the fiscal year and may be reencumbered the following year. The following encumbrance amounts were re-encumbered by fund on September 1, 2023:

Fund	Amount
General	\$14,861,007
ASB Fund	\$4,014
Capital Projects Fund	\$13,071,319
Transportation Vehicle Fund	\$1,669,808

# **NOTE 8: REQUIRED DISCLOSURES ABOUT CAPITAL ASSETS**

The District's capital assets are insured in the amount of \$260,422,442 for fiscal year 2023. In the opinion of the District's insurance consultant, the amount is sufficient to adequately fund replacement of the District's assets.

# **NOTE 9: LONG-TERM DEBT**

# **Long-Term Debt**

The accompanying Schedule of Long-Term Liabilities provides more details of the outstanding debt and liabilities of the district and summarizes the district's debt transactions for year ended August 31, 2023.

The following is a summary of changes in long-term debt of the District for the fiscal year ended August 31, 2023:

Governmental activities	Balance at Sept. 1, 2022	Increases	Decreases	Balance at Aug. 31, 2023	Due within One Year
General Obligation Bonds	127,845,000	0	4,190,000	123,655,000	4,650,000
Total	127,845,000	0	4,190,000	123,655,000	4,650,000

Long-term debt at August 31, 2023, are comprised of the following individual issues:

Issue Name	Amount	Annual	Final	Interest	Amount
issue Name	Authorized	Installments	Maturity	Rate(s)	Outstanding
General Obligation Bonds					
UTGO 2016	71,200,000	1,590,000-	12/01/2036	2.0-5.0%	63,805,000
		7,310,000			
UTGO 2017	69,235,000	1,490,000-	12/01/2036	2.0-5.0%	59,850,000
		6,670,000			
Total	140,435,000	1,490,000-			123,655,000
		7,310,000			

Debt service requirements on long-term debt as of August 31, 2023, are as follows:

	Bonds		Notes from Direct Borrowings and Direct Placements		
Years Ending August 31	Principal	Interest	Principal	Interest	Total
2023-2024	4,650,000	5,502,600			10,152,600
2024-2025	5,165,000	5,272,725			10,437,725
2025-2026	5,685,000	5,016,975			10,701,975
2026-2027	6,270,000	4,718,100			10,988,100
2027-2028	6,885,000	4,389,225			11,274,225
2028-2033	44,740,000	16,428,800			61,168,800
2033-2036	50,260,000	4,753,975			55,013,975
Total	123,655,000	46,082,400			169,737,400

At August 31, 2023, the District had \$4,583,840.06 available in the Debt Service Fund to service the general obligation bonds.

# **NOTE 10: ENTITY RISK MANAGEMENT ACTIVITIES**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The district is a member of the Washington Schools Risk Management Pool (WSRMP). Chapter 48.62 RCW authorizes the governing body of any one or more governmental entities to form together into or join a pool or organization for the joint purchasing of insurance, and/or joint self- insuring, and/or joint hiring or contracting for risk management services to the same extent that they may individually purchase insurance, self-insure, or hire or contract for risk management services. An agreement to form a pooling arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. WSRMP was formed in 1986 when educational service districts and school districts in the state of Washington joined by signing the Cooperative Risk Management Pool Account Agreement (Account Agreement) to pool their self- insured losses and jointly purchase insurance and administrative services. Over 90 school and educational service districts have joined WSRMP.

WSRMP allows members to jointly purchase insurance coverage, establish a plan of self-insurance, and provide related services, such as risk management. WSRMP provides the following coverages for its members: property, liability, vehicle, school board liability, crime, employment practices, errors and omissions, equipment breakdown, cyber security, crisis/active shooter coverage, and stop gap liability.

Members make an annual contribution to fund WSRMP. WSRMP purchases reinsurance and excess insurance from unrelated carriers subject to a per-occurrence self-insured retention of \$1 million for property risk \$2M for liability risk shared by WSRMP. Reinsurance or Excess carriers cover losses over the self-insured retention to the maximum limits of each Coverage Agreement. Since WSRMP is a cooperative program, there is a joint liability among the participating members.

Members contract to remain in WSRMP for a minimum of three years and must give notice three years before terminating participation. The Account Agreement is renewed automatically each year after the initial three-year period. Even after termination, a member is still responsible for their share of contributions to WSRMP for any unresolved, unreported, and in-process claims for the period in which they were a signatory to the Account Agreement.

WSRMP is fully funded by its member participants and is governed by a board of directors that consists of one designated representative from each participating member. An executive board is elected at the annual meeting and is responsible for overseeing the business affairs of WSRMP.

**Workers' Compensation:** The District contracts with Puget Sound Workers' Compensation Trust which is a self-insured pool providing insurance for on-the-job injuries for school districts. The Trust helps injured workers return to the workplace and assists the district in assessing workplace safety and implementation of loss control programs. Participating school districts own the Trust with all premiums building equity to help offset the ultimate costs. Franklin Pierce School District's total 2022-2023 contributions to the Trust were \$903,978.97. A copy of the Puget Sound Workers' Compensation Trust report can be obtained by writing:

Puget Sound Workers' Compensation Trust 800 Oakesdale Avenue SW Renton, WA 98057

**Unemployment Compensation:** The District is self-insured for unemployment benefits and contracts with a third party to administer its unemployment claims. Actual employee claims are paid by the State of Washington, Department of Employment Security and the District's claims were managed by Puget Sound ESD from our reserve account for benefits paid on behalf of the District.

As of August 31, 2023, the amount of liabilities were \$466,098. This liability is the District's best estimate based on available information. Changes in the reported liability since September 1, 2010 resulted in the following:

		Current Year		
		Claims and		
School	September 1	Changes in	Claim	August 31
Year	Liability	Estimates	Payments	Balance
2010-2011	624,034	159,460	73,444	710,050
2011-2012	710,050	150,896	162,213	698,733
2012-2013	698,733	153,947	110,894	741,786
2013-2014	741,786	(326,969)	32,018	382,799
2014-2015	382,799	173,396	39,281	516,914
2015-2016	516,914	185,038	75,112	626,840
2016-2017	626,840	6,145	35,780	597,205
2017-2018	597,205	8,199	70,405	534,999
2018-2019	534,999	11,054	40,330	505,723
2019-2020	505,723	11,293	107,756	409,259
2020-2021	409,259	130,960	130,101	410,118
2021-2022	410,118	146,883	90,903	466,098
2022-2023	466,098	174,174	59,002	581,270

The negative amount included in the 2013-14 school year was due to an Experience Refund request back to the district in the amount of \$477,416.29.

# **NOTE 11: PROPERTY TAXES**

Property tax revenues are collected as the result of special levies passed by the voters in the District. Taxes are levied on January 1. The taxpayer has the obligation of paying all taxes on April 30 or one-half then and one-half on October 31. Typically, slightly more than half of the collections are made on the April 30 date. The tax collections occurring after the end of the fiscal period are unavailable for revenue accrual. Therefore, the fall portion of property taxes is not accrued as revenue. Instead, the property taxes due after the end of the fiscal period are recorded as a deferred inflow of resources.

#### **Tax Abatements**

Pierce County independently has entered into agreements that affect the levy rate assessed by the District. The following are totals of abated taxes pertaining to Franklin Pierce School District:

Tax Abatement Program	Total Amount of Taxes Abated
Garfield Street Apartments	\$910

This incentive is a 12-year program that provides tax relief for new construction or rehabilitation of multifamily housing located within Pierce County.

# NOTE 12: JOINT VENTURES AND JOINTLY GOVERNED ORGANIZATIONS

The District is a member of the King County Director's Association (KCDA). KCDA is a purchasing cooperative designed to pool the member districts' purchasing power. The board authorized joining the association on May 29, 2014 and has remained in the joint venture ever since. The District's current equity of \$97,752.35 is the accumulation of the annual assignment of KCDA's operating surplus based upon the percentage derived from KCDA's total sales to the District compared to all other districts applied against paid administrative fees. The District may withdraw from the joint venture and will receive its equity in ten annual allocations of merchandise or 15 annual payments.

# **NOTE 13: FUND BALANCE CLASSIFICATION DETAILS**

The District's financial statements include the following amounts presented in the aggregate.

	General Fund	ASB Fund	Capital Projects Fund	Debt Service Fund	Trans. Vehicle Fund
Nonspendable Fund Balance					
Inventory and Prepaid					
Items					
Restricted Fund Balance					
For Carryover of Restricted Revenues					
For Carryover of Food Service Revenue					
For Debt Service				\$4,583,840	
Restricted from Bond			\$4,467,375		
Proceeds			, , , , , ,		
Restricted from Other					
Proceeds					
Restricted for Fund		\$628,919			\$1,335,932
Purposes					
Restricted for Impact Fee			\$412,952		
Proceeds					
Committed Fund Balance					
For Economic Stabilization					
Other Commitments					
Assigned Fund Balance					
Contingencies					
Other Capital Projects					
Other Purposes					
Fund Purposes					
Unassigned Fund Balance	\$5,951,527	\$0	\$0	\$0	\$0

The Board of Directors has established a minimum fund balance policy for the General Fund to provide for financial stability and contingencies within the District. The policy is that the District shall maintain 5% of the previous year's General Fund expenditures. Portions of fund balance that are set aside for the purpose of meeting this policy are recorded on the financial statements as Unassigned Fund balance.

# **NOTE 14: DEFINED CONTRIBUTION PENSION**

#### 457 Plan – Deferred Compensation Plan

District employees have the option of participating in a deferred compensation plan as defined in §457 of the Internal Revenue Code that is administered by the state deferred compensation plan, or the District. The District does not make employer contributions to the plan.

#### 403(b) Plan – Tax Sheltered Annuity (TSA)

The District offers a tax deferred annuity plan for its employees. The plan permits participants to defer a portion of their salary until future years under one type of deferrals: elective deferrals (employee contribution).

The District complies with IRS regulations that require school districts to have a written plan to include participating investment companies, types of investments, loans, transfers, and various requirements. The plan is administered by TSA Consulting, Inc. The plan assets are assets of the District employees, not the school district, and are therefore not reflected in these financial statements.

# **NOTE 15: TERMINATION BENEFITS**

# **Compensated Absences**

Employees earn sick leave at a rate of 12 days per year up to a maximum of one contract year.

Under the provisions of RCW 28A.400.210, sick leave accumulated by District employees is reimbursed at death or retirement at the rate of one day for each four days of accrued leave, limited to 180 accrued days. This chapter also provides for an annual buyout of an amount up to the maximum annual accumulation of 12 days. For buyout purposes, employees may accumulate such leave to a maximum of 192 days, including the annual accumulation, as of December 31 of each year.

These expenditures are recorded when paid, except termination sick leave that is accrued upon death, retirement, or upon termination provided the employee is at least 55 years of age and has sufficient years of service. Vested sick leave was computed using the termination payment method.

Vacation pay, including benefits, that is expected to be liquidated with expendable available financial resources is reported as expenditures and a fund liability of the governmental fund that will pay it.

No unrecorded liability exists for other employee benefits.

# Franklin Pierce School District No. 402

Schedule of Long-Term Liabilities

For the Year Ended August 31, 2023

Description	Beginning Outstanding Debt September 1, 2022	Amount Issued / Increased	Amount Redeemed / Decreased	Ending Outstanding Debt August 31, 2023	Amount Due Within One Year
Voted Debt					
Voted Bonds	127,845,000.00	00.00	4,190,000.00	123,655,000.00	4,650,000.00
LOCAL Program Proceeds Issued in Lieu of Bonds	00.0	00.00	00.00	00.00	0.00
Non-Voted Debt and Liabilities					
Non-Voted Bonds	00.00	00.00	00.00	00.00	0.00
LOCAL Program Proceeds	00.0	00.00	00.00	00.00	0.00
Leases	00.00	00.00	00.00	00.00	00.00
Contracts Payable	00.00	00.00	00.00	00.00	0.00
Claims & Judgements	00.00	00.00	00.00	00.00	00.00
Compensated Absences	3,360,011.50	289,374.94	00.00	3,649,386.44	751,507.09
Long-Term Notes	00.0	00.00	00.00	00.00	00.00
Anticipation Notes Payable	00.0	00.00	00.00	00.00	00.0
Lines of Credit	0.00	00.00	00.00	00.00	00.00
Other Non-Voted Debt	00.0	00.00	00.00	00.00	0.00
Other Liabilities					
Non-Voted Notes Not Recorded as Debt	00.0	00.00	00.00	00.00	0.00
Net Pension Liabilities:					
Net Pension Liabilities TRS 1	13,462,573.00	00.00	3,772,214.00	9,690,359.00	
Net Pension Liabilities TRS 2/3	00.0	00.00	00.00	00.00	
Net Pension Liabilities SERS 2/3	00.0	00.00	00.00	00.00	
Net Pension Liabilities PERS 1	3,752,207.00	00.00	574,133.00	3,178,074.00	
Total Long-Term Liabilities	148,419,791.50	289,374.94	8,536,347.00	140,172,819.44	5,401,507.09

Other postemployment benefits other than pensions (OPEB) liabilities are not presented in the Schedule of Long Term Liabilities.

Franklin Pierce School District No. 402 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2023

			'		Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
Child Nutrition Cluster								
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	School Breakfast Program	10.553	na	1,046,411	1	1,046,411		
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	National School Lunch Program	10.555	na	3,249,043	1	3,249,043	•	
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	National School Lunch Program	10.555	na	302,660	1	302,660	•	
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	National School Lunch Program	10.555	na	461,731	1	461,731		4
			Total ALN 10.555:	4,013,434		4,013,434	1	
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	Summer Food Service Program for Children	10.559	na	36,490	ı	36,490	•	
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA OSPI)	Fresh Fruit and Vegetable Program	10.582	na	168,716	i	168,716	•	
		Total Chil	Total Child Nutrition Cluster:	5,265,051	•	5,265,051	1	
Forest Service Schools and Roads Cluster	ads Cluster							

The accompanying notes are an integral part of this schedule.

Franklin Pierce School District No. 402 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2023

			1		Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
FOREST SERVICE, AGRICULTURE, DEPARTMENT OF (via OFFICE OF STATE TREASURER)	Schools and Roads - Grants to States	10.665	na	18,161	1	18,161	1	
	Total Forest Servi	ce Schools	ice Schools and Roads Cluster:	18,161	•	18,161		
DEPARTMENT OF DEFENSE	JROTC	12.U01		ı	35,739	35,739	ı	ო
FEDERAL COMMUNICATIONS COMMISSION, FEDERAL COMMUNICATIONS COMMISSION	COVID 19 - Emergency Connectivity Fund Program	32.009		1	51,257	51,257	•	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Title I Grants to Local Educational Agencies	84.010	na	3,203,610	1	3,203,610	•	c)
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Title I Grants to Local Educational Agencies	84.010	na	65,275	ı	65,275	•	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSPI)	Title I Grants to Local Educational Agencies	84.010	na	29,581	1	29,581	•	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA OSP!)	Title I Grants to Local Educational Agencies	84.010	na	7,680	1	7,680		
			Total ALN 84.010:	3,306,146	'   '	3,306,146		

The accompanying notes are an integral part of this schedule.

Franklin Pierce School District No. 402 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2023

			'		Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
Special Education Cluster (IDEA)								
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	Special Education Grants to States	84.027	307798	1,257,662	•	1,257,662	•	
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	Special Education Grants to States	84.027	na	51,021	•	51,021	•	
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	Special Education Grants to States	84.027	389065	14,921	•	14,921	•	
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Special Education Grants to States	84.027	312262	397,434	•	397,434	•	
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Special Education Grants to States	84.027	371239	69,310	•	69,310	,	
			Total ALN 84.027:	1,790,348	•	1,790,348	•	

The accompanying notes are an integral part of this schedule.

Franklin Pierce School District No. 402 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2023

					Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA OSP!)	Special Education Preschool Grants	84.173	367186	34,968	'	34,968		
	Total Sp	ecial Educat	ecial Education Cluster (IDEA):	1,825,316		1,825,316	•	
Office of Career, Technical, and Adult Education, EDUCATION, DEPARTMENT OF (via WA OSPI)	Career and Technical Education Basic Grants to States	84.048	176194	70,543	•	70,543	•	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF	Indian Education Grants to Local Educational Agencies	84.060		1	173,513	173,513	•	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, OFPARTMENT OF (via WA OSPI)	English Language Acquisition State Grants	84.365	na	185,619	•	185,619	•	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, OFPARTMENT OF (via WA OSPI)	Supporting Effective Instruction State Grants (formerly Improving Teacher Quality State Grants)	84.367	na	283,726	•	283,726	•	
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	Student Support and Academic Enrichment Program	84.424	na	220,206	1	220,206	•	

The accompanying notes are an integral part of this schedule.

Franklin Pierce School District No. 402 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2023

					Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425D n/a	256,783		256,783	'	
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425D n/a	255,965	•	255,965	•	
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425D 120330	1,130,689	•	1,130,689	•	
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425D 135904	2,713	•	2,713	•	
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425D 144520	9'000'9		6,000	•	
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425U 142161	132,448	1	132,448	1	
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425U 140017	107,988		107,988	•	

The accompanying notes are an integral part of this schedule.

Franklin Pierce School District No. 402 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2023

					Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425U 137196	1,553,961	1	1,553,961	1	
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425U 138090	10,647,314	•	10,647,314		
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425W 459540	51,119	•	51,119		
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA OSPI)	COVID 19 - Education Stabilization Fund	84.425	84.425D n/a	79,195	•	79,195		
			Total ALN 84.425:	14,224,175	'	14,224,175	1	
CCDF Cluster								
ADMINISTRATION FOR CHILDREN AND FAMILIES, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via PUYALLUP TRIBE OF INDIANS)	Child Care and Development Block Grant	93.575	na	6,815	'	6,815	•	
		_	Total CCDF Cluster:	6,815	•	6,815	1	
Head Start Cluster								

The accompanying notes are an integral part of this schedule.

Franklin Pierce School District No. 402 Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2023

			,		Expenditures			
Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
ADMINISTRATION FOR CHILDREN AND FAMILIES, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via PUGET SOUND ESD 121)	Head Start	93.600	00083	1,017,489		1,017,489	•	
		Total	Total Head Start Cluster:	1,017,489	,	1,017,489	1	
Medicaid Cluster								
CENTERS FOR MEDICARE AND MEDICAID SERVICES, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via HEALTH CARE AUTHORITY)	Medical Assistance Program	93.778	K4375	90,712	•	90,712	•	
		Tota	Total Medicaid Cluster:	90,712		90,712		
SUBSTANCE ABUSE AND MENTAL HEALTH SERVICES ADMINISTRATION, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via HEALTH CARE AUTHORITY)	Block Grants for Prevention and Treatment of Substance Abuse	93.959	K6944	179,212	•	179,212	•	
	Ĕ	otal Federal	- Total Federal Awards Expended:	26,693,171	260,509	26,953,680	1	

The accompanying notes are an integral part of this schedule.

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### NOTE 1—BASIS OF ACCOUNTING

This Schedule is prepared on the same basis of accounting as the Franklin Pierce School District's financial statements. The District uses the modified accrual basis of accounting. Expenditures represent only the federally funded portions of the program. District records should be consulted to determine amounts expended or matched from non-federal sources.

#### NOTE 2—FEDERAL DE MINIMIS INDIRECT RATE

The District has not elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance. The District used the federal restricted rate of 3.52%

## NOTE 3—PROGRAM COSTS/MATCHING CONTRIBUTIONS

The amounts shown as current year expenses represent only the federal award portion of the program costs. Entire program costs, including the District's local matching share, may be more than shown. Such expenditures are recognized following, the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### NOTE 4—NONCASH AWARDS

The \$461,731 of commodities reported on the schedule for CFDA #10.555 is the market value of commodities received by the District during the current year. The value is determined by the USDA.

#### NOTE 5—SCHOOLWIDE PROGRAMS

The District operates a "schoolwide program" in five secondary buildings. Using federal funding, schoolwide programs are designed to upgrade an entire educational program within a school for all students, rather than limit services to certain targeted students. The following federal program amounts were expended by the District in its schoolwide program: Title I (84.010) \$3,203,610.

# ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

In fulfilling our mission to provide citizens with independent and transparent examinations of how state and local governments use public funds, we hold ourselves to those same standards by continually improving our audit quality and operational efficiency, and by developing highly engaged and committed employees.

As an agency, the State Auditor's Office has the independence necessary to objectively perform audits, attestation engagements and investigations. Our work is designed to comply with professional standards as well as to satisfy the requirements of federal, state and local laws. The Office also has an extensive quality control program and undergoes regular external peer review to ensure our work meets the highest possible standards of accuracy, objectivity and clarity.

Our audits look at financial information and compliance with federal, state and local laws for all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits and cybersecurity audits of state agencies and local governments, as well as state whistleblower, fraud and citizen hotline investigations.

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