



Office of the Washington State Auditor
Pat McCarthy

Financial Statements and Federal Single Audit Report

Jefferson County Public Transportation Benefit Area

(Jefferson Transit Authority)

For the period January 1, 2023 through December 31, 2023

Published September 19, 2024

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**Office of the Washington State Auditor
Pat McCarthy**

September 19, 2024

Board of Commissioners
Jefferson Transit Authority
Port Townsend, Washington

Report on Financial Statements and Federal Single Audit

Please find attached our report on Jefferson Transit Authority's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the Authority's financial activities and condition.

Sincerely,

Pat McCarthy, State Auditor
Olympia, WA

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TABLE OF CONTENTS

| | |
|---|----|
| Schedule of Findings and Questioned Costs..... | 4 |
| Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> | 6 |
| Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance in Accordance With the Uniform Guidance | 8 |
| Independent Auditor's Report on the Financial Statements..... | 12 |
| Financial Section..... | 16 |
| About the State Auditor's Office..... | 59 |

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Jefferson Transit Authority January 1, 2023 through December 31, 2023

SECTION I – SUMMARY OF AUDITOR’S RESULTS

The results of our audit of Jefferson Transit Authority are summarized below in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

Financial Statements

We issued an unmodified opinion on the fair presentation of the basic financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP).

Internal Control over Financial Reporting:

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the Authority.

Federal Awards

Internal Control over Major Programs:

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the Authority’s compliance with requirements applicable to its major federal program.

We reported no findings that are required to be disclosed in accordance with 2 CFR 200.516(a).

Identification of Major Federal Programs

The following program was selected as a major program in our audit of compliance in accordance with the Uniform Guidance.

| <u>ALN</u> | <u>Program or Cluster Title</u> |
|------------|---|
| 20.509 | Formula Grants for Rural Areas and Tribal Transit Program |

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by the Uniform Guidance, was \$750,000.

The Authority qualified as a low-risk auditee under the Uniform Guidance.

SECTION II – FINANCIAL STATEMENT FINDINGS

None reported.

SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None reported.

INDEPENDENT AUDITOR'S REPORT

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Jefferson Transit Authority January 1, 2023 through December 31, 2023

Board of Commissioners
Jefferson Transit Authority
Port Townsend, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Jefferson Transit Authority, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated September 11, 2024.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Authority's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or

significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

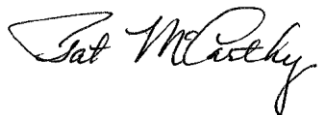
REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.



Pat McCarthy, State Auditor

Olympia, WA

September 11, 2024

INDEPENDENT AUDITOR'S REPORT

Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance

Jefferson Transit Authority January 1, 2023 through December 31, 2023

Board of Commissioners
Jefferson Transit Authority
Port Townsend, Washington

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

Opinion on Each Major Federal Program

We have audited the compliance of Jefferson Transit Authority, with the types of compliance requirements identified as subject to audit in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the Authority's major federal programs for the year ended December 31, 2023. The Authority's major federal programs are identified in the auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on

compliance for each major federal program. Our audit does not provide a legal determination on the Authority's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Authority's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Authority's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgement made by a reasonable user of the report on compliance about the Authority's compliance with the requirements of each major federal program as a whole.

Performing an audit in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Authority's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances;
- Obtain an understanding of the Authority's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control over compliance. Accordingly, no such opinion is expressed; and

- We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

REPORT ON INTERNAL CONTROL OVER COMPLIANCE

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed. Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also

serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

A handwritten signature in black ink that reads "Pat McCarthy". The signature is written in a cursive, flowing style.

Pat McCarthy, State Auditor

Olympia, WA

September 11, 2024

INDEPENDENT AUDITOR'S REPORT

Report on the Audit of the Financial Statements

Jefferson Transit Authority January 1, 2023 through December 31, 2023

Board of Commissioners
Jefferson Transit Authority
Port Townsend, Washington

REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Opinion

We have audited the accompanying financial statements of Jefferson Transit Authority, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the financial section of our report.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of Jefferson Transit Authority, as of December 31, 2023, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to

fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time; and
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed in the financial section of our report be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). This supplementary information is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated September 11, 2024 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts

and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Pat McCarthy". The signature is written in a cursive, flowing style.

Pat McCarthy, State Auditor

Olympia, WA

September 11, 2024

FINANCIAL SECTION

Jefferson Transit Authority January 1, 2023 through December 31, 2023

REQUIRED SUPPLEMENTARY INFORMATION

Management Discussion and Analysis – 2023

BASIC FINANCIAL STATEMENTS

Statement of Net Position – 2023

Statement of Revenues, Expenses and Changes in Fund Net Position – 2023

Statement of Cash Flows – 2023

Notes to Financial Statements – 2023

REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Employer Contributions – PERS 1, PERS 2/3 – 2023

Schedule of Proportionate Share of the Net Pension Liability – PERS 1, PERS 2/3 – 2023

Notes to Required Supplementary Information – Pensions – 2023

Schedule of Changes in Total OPEB Liability and Related Ratios – PEBB – 2023

SUPPLEMENTARY AND OTHER INFORMATION

Schedule of Expenditures of Federal Awards – 2023

Notes to the Schedule of Expenditures of Federal Awards – 2023

**JEFFERSON COUNTY PUBLIC TRANSPORTATION BENEFIT AREA
DBA/Jefferson Transit Authority**

**MANAGEMENT DISCUSSION & ANALYSIS
For The Year Ended December 31, 2023**

The management of Jefferson Transit Authority (Jefferson Transit) offers the readers of Jefferson Transit's financial statements this narrative as an overview and analysis of the financial activities for the fiscal year ended December 31, 2023. To understand the financial position of Jefferson Transit more fully, this narrative should be considered in conjunction with the information contained in Jefferson Transit's financial statements and accompanying notes.

Jefferson Transit was established in 1980 to provide public transit services.

Current services include:

Fixed Route – Standard bus service on fixed, regularly scheduled routes.

Route Deviated – A fixed route service that will deviate up to ¾ mile off-route to provide demand response services.

Demand Response (Dial-A-Ride) – A shared-ride public transportation service for people with disabilities that prevent them from riding regular bus service.

Rideshare – A program that makes available to groups of 3-15 people a vehicle for commuting to work and other qualifying trips.

The primary hub of operations is located outside Port Townsend at 63 4 Corners Road, with a transit hub located at the Haines Place Park and Ride and a second satellite base located on the west side of the county in Forks known as Jefferson Transit – Olympic Connection.

FINANCIAL HIGHLIGHTS

It is our opinion that Jefferson Transit's overall future financial position is positive due to sensible reserve policies and judicious control over expenses. Jefferson Transit continues to address existing fiscal challenges including increasing cost of labor and benefits; ridership, federal/state grant funding resources, including the potential repeal of WA I-2117; and the inherent instability of sales tax revenue which is the main revenue source funding transit.

- During the COVID-19 pandemic, in March 2020, the Jefferson Transit Authority Board implemented zero fare across all routes and services in order to reduce contact between the general public and transit personnel, decreasing operating revenue to \$0.00 in 2020 and 2021. In April 2022, the Jefferson Transit Authority Board passed a Fare Policy resolution that made zero-fare on regular routes (excluding express and premium labeled routes) standard, as well as all passengers 18 years of age and younger regardless of the type of service provided. Jefferson Transit introduced a new express route commuter service in February 2022, the Kingston Express, between Port Townsend and Kingston, WA and started collecting fares on the express service in March 2022. Jefferson Transit collected \$18,183 in operating revenue in 2023.
- Operating expenses (excluding depreciation) increased 9% to \$5,231,188.24 from \$4,798,274. Jefferson Transit saw increases in payroll and fringe benefits, maintenance and repair expenses, services and user fees, and insurance costs over 2022 figures. These increases are primarily due to staffing shortages, turnover training and development, increased costs of supplies, materials, and services, and supply chain shortages.
- Sales tax revenue increased 5% to \$7,740,773 from \$7,337,593.
- Operating subsidies decreased 45% to \$2,513,432 from \$4,570,324. In 2023, the figures declined mainly because the no-match grants received in 2022, such as CARES, CRRSAA, and ARPA, were exhausted

and not accessible in 2023. Grant funding fluctuates annually. Net position increased 16.9% to \$38,404,305 from \$32,840,084.

Overall, Jefferson Transit's management exhibits a high degree of control over expenses. Budget versus actual expenses are reviewed by staff and reported to the Authority Board every other month. Staff meets with the Finance Committee (two members of the Authority Board) to review finances monthly.

OVERVIEW OF THE FINANCIAL STATEMENTS

Jefferson Transit's financial statements include two components: 1) financial statements and 2) notes to the financial statements. This management discussion and analysis is intended to serve as an introduction to Jefferson Transit's basic financial statements.

Financial Statements

The *Statement of Net Position* presents information on all of Jefferson Transit's assets and liabilities, with the difference between the two reported as *Net Position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Jefferson Transit is improving or deteriorating.

The *Statement of Revenues, Expenses and Changes in Fund Net Position* presents information showing how Jefferson Transit's net position changed during the fiscal year. All changes in net position are reported when the underlying event giving rise to the change actually occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., earned but unused general leave).

The *Statement of Cash Flows* presents actual in and out cash activity during the fiscal period related to operating activities, noncapital financing activities, capital activities and investing activities. Additionally, a reconciliation of net cash provided (used) by operating activities to Operating Income (Loss) is included. Over time, increases or decreases in cash balances may serve as a useful indicator of the financial stability of Jefferson Transit.

Notes to the Financial Statements

The *Notes to the Financial Statements* provide additional information essential to fully understand the data provided in Jefferson Transit's financial statements and are located following the Statement of Cash Flows.

FINANCIAL ANALYSIS

Statement of Net Position

The following condensed financial information provides an overview of Jefferson Transit's financial position for the fiscal years ending December 31, 2023, and 2022.

In 2023, total assets and deferred outflows were \$41,679,029, an increase of \$4,632,281 (or 12.5%) from 2022. In 2023, current and other assets were \$27,097,318, an increase of \$4,142,703 (or 18%) from 2022. The increase in assets is due to increased sales tax and use of grant funding.

On December 31, 2023, Jefferson Transit had total liabilities of \$2,779,990, a decrease of \$531,931 (or 16.1%) from 2022 year-end. The decrease in total liabilities is primarily due to changes in the required GASB 68/71 and GASB 75 changes posted for 2023.

Jefferson Transit's assets exceeded liabilities at December 31, 2023 by \$38,404,305 (total net position), an increase of \$5,564,221 (or 16.9%). The financial position of Jefferson Transit remained strong in 2023.

| Statement of Net Position (Summary) December 31, 2023 and 2022 | | | |
|---|-----------------------------|-----------------------------|---|
| | 2023 | 2022 | 2023 Increase (Decrease) Over 2022 |
| Assets: | | | |
| Current and Other Assets | \$ 27,097,318 | \$ 22,954,615 | \$ 4,142,703 |
| Capital Assets, Net | 12,926,148 | 12,382,628 | 543,520 |
| Other Non-Current Assets | 871,956 | 846,864 | 25,092 |
| Total Assets | <u>\$ 40,895,422</u> | <u>\$ 36,184,106</u> | <u>\$ 4,711,315</u> |
| Deferred Outflow - Pension | \$ 771,262 | \$ 850,211 | (78,949) |
| Deferred Outflow - OPEB | \$ 12,345 | \$ 12,430 | (85) |
| Total Deferred Outflows | <u>\$ 783,607</u> | <u>\$ 862,641</u> | <u>\$ (79,034)</u> |
| Total Assets & Deferred Outflows | <u><u>41,679,029</u></u> | <u><u>37,046,748</u></u> | <u><u>4,632,281</u></u> |
| Liabilities: | | | |
| Current Liabilities | \$ 158,841 | \$ 334,344 | \$ (175,503) |
| Long-Term Liabilities | 2,621,149 | 2,977,576 | (356,427) |
| Total Liabilities | <u>\$ 2,779,990</u> | <u>\$ 3,311,921</u> | <u>\$ (531,931)</u> |
| Deferred Inflow - Pension | \$ 494,734 | \$ 894,743 | (400,009) |
| Invested in Capital Assets | \$ 12,926,148 | \$ 12,382,628 | \$ 543,520 |
| Restricted | \$ 1,138,630 | \$ 829,706 | \$ 308,924 |
| Unrestricted | \$ 24,339,527 | \$ 19,627,751 | 4,711,776 |
| Total Net Position | <u>\$ 38,404,305</u> | <u>\$ 32,840,084</u> | <u>\$ 5,564,221</u> |
| Total NP-Liabilities-Deferred IF | <u><u>\$ 41,679,029</u></u> | <u><u>\$ 37,046,748</u></u> | <u><u>\$ 4,632,281</u></u> |

Statement of Revenues, Expenses and Changes in Fund Net Position

As of December 31, 2023, total net position was \$38,404,305, an increase of \$5,564,221 (or 16.9%) from 2022 year-end. 2023 Capital contributions included \$1,005,200 for the purchase of an Electric Gillig Fixed-Route Bus, two El Dorado Paratransit Cutaway Vehicles, and an Electric Vehicle ChargePoint Plug-in Charger. The favorable net position is due to an increase in local sales tax revenue and use of grant funding.

Operating revenue, operating expense and non-operating revenue variances are detailed in greater detail below.

| Revenues, Expenses and Changes in Fund Net Position (Summary) For The Years Ended December 31, 2023 and 2022 | | | |
|---|-----------------------------|-----------------------------|-----------------------------|
| | 2023 | 2022 | 2023 Change Over 2022 |
| Operating Revenues | \$ 18,183 | \$ 11,700 | \$ 6,482 |
| Operating Expenses | (6,507,711) | (5,912,640) | (595,071) |
| Operating Income (Loss) | <u>\$ (6,489,528)</u> | <u>\$ (5,900,940)</u> | <u>\$ (588,588)</u> |
| Nonoperating Revenues (Expenses) | 11,081,335 | 12,117,470 | (1,036,135) |
| Capital Contributions | <u>1,005,200</u> | <u>419,301</u> | <u>585,899</u> |
| Increases (Decreases) in Net Assets | \$ 5,597,007 | \$ 6,635,831 | \$ (1,038,824) |
| Net Position - Beginning (January 1) | \$ 32,840,084 | \$ 26,206,313 | \$ 6,633,771 |
| Accounting Changes and Error Corrections | <u>(32,787)</u> | <u>(2,060)</u> | <u>(30,727)</u> |
| Net Position - Ending (December 31) | <u><u>\$ 38,404,304</u></u> | <u><u>\$ 32,840,084</u></u> | <u><u>\$ 5,564,220</u></u> |

Operating Revenues

Operating revenues are revenues tied directly to transit and transit related services. 2023 operating revenues for Jefferson Transit were \$18,183. In 2023, Jefferson Transit collected passenger fare for the Kingston Express Route service and collected zero-fare on all other fixed-route and paratransit (Dial-A-Ride) services. The Jefferson Transit Authority Board passed a zero-fare policy in April 2022 on regular Fixed Route and Dial-a-Ride passenger trips, and zero-fare for all youths 18 and under on all transit services. In December 2023, the Jefferson Transit Authority board voted to make the Kingston Express route zero-fare. Jefferson Transit did not actively recruit Rideshare groups in 2023.

| Operating Revenues For The Years Ended December 31, 2023 and 2022 | | | |
|--|------------------|------------------|---|
| | 2023 | 2022 | 2023 Increase (Decrease) Over 2022 |
| Passenger Fares for Transit Services | <u>\$ 18,183</u> | <u>\$ 11,700</u> | <u>\$ 6,483</u> |
| Operating Revenues | <u>\$ 18,183</u> | <u>\$ 11,700</u> | <u>\$ 6,483</u> |

Operating Expenses

Operating expenses are all expenses tied to operations and providing transit related services. Operating expense categories include: operations, operational expenses for the Kingston Express service, maintenance, administration, and depreciation.

| Operating Expenses For The Years Ended December 31, 2023 and 2022 | | | |
|--|--------------|--------------|---|
| | 2023 | 2022 | 2023 Increase (Decrease) Over 2022 |
| Operations | \$ 2,356,398 | \$ 2,134,732 | \$ 221,665 |
| Haines Place Transit Center | 38,298 | 38,556 | \$ (258) |
| Kingston (Ops) | 142,214 | 120,640 | \$ 21,574 |
| Maintenance | 1,747,803 | 1,711,670 | 36,133 |
| Administrative Expenses | 946,476 | 792,676 | 153,800 |
| Depreciation & Amortization | 1,276,523 | 1,114,366 | 162,156 |
| | \$ 6,507,711 | \$ 5,912,640 | \$ 595,071 |

2023 operating expenses were \$6,507,711, an increase of \$595,070 (or 10%) from 2022.

The primary reason for the increase in expenses is attributed to labor and benefits and materials and supplies consumed. Operational changes are listed below.

Operating expenses by category:

- All represented employees received a 3% wage increase in 2023. Jefferson Transit experienced significant staffing shortages in 2023 in the operations department resulting in increased overtime hours.
- Operations – Responsible for all on-street services including transit operators and dispatchers. 2023 expenses related to operations (including Kingston Express expenses) were \$2,498,612, an increase of \$243,240 (11%) from 2022. Jefferson Transit operated full-service levels in 2023 (except Rideshare) and increased service levels on existing routes to address identified service gaps, adding 16 service hours per week.
- Haines Place Transit Center (HPTC) – HPTC is responsible for all customer service and passenger interactions. HPTC staffing budgets are a part of the operations department. HPTC expenses include services, supplies and materials, facility maintenance, and utilities. In 2023, HPTC operating expenses were \$38,298.
- Maintenance – Responsible for all vehicles including fuel, parts, cleaning, servicing, and facility upkeep. There are two departments in Maintenance – Facility Maintenance and Vehicle Maintenance. Expenses related to maintenance were \$1,747,802.61 in 2023. This is an increase of \$36,133 (2%) from 2022. Considering the increased costs from the prior year, the department diligently managed expense costs; however, Maintenance expenses in 2023 persisted in experiencing rises, driven by elevated supply costs and supply chain challenges, as well as an aging fleet requiring increased maintenance and repair to maintain service level conditions.
- Administration – Responsible for all other functions including executive direction, planning, marketing, information systems, purchasing, finance, and human resources. 2023 expenses related to administration were \$946,475.65, an increase of \$153,800 (or 19%) from 2022. In 2022, the administration department underwent a substantial staff turnover, with four management positions left vacant. This led to the temporary placement of three interim management positions, covered by other management staff, for a portion of the year.

Additionally, one management position remained vacant, resulting in reduced administrative salaries, wages, and benefits. In 2023, all administrative positions were filled. Non-represented staff received a 3% cost-of-living increase. Moreover, training expenses increased due to the onboarding of new staff. Notably, in November 2023, the Authority Board implemented an updated non-represented salary matrix.

- Depreciation and Amortization – This is the estimated pro-ration of the cost of capital assets over the useful life of the asset. 2023 expenses related to depreciation and amortization were \$1,276,522 an increase of \$162,157 (15%) from 2022. New vehicle purchases and installment of the electric infrastructure for EV charging are responsible for the increase.

Non-operating Revenues

Non-operating income consists mainly of sales tax revenue, investment income, and operating grants. Non-operating revenues are all revenues that are not tied directly to an operating category such as fixed-route fares.

2023 non-operating revenue was \$11,081,335, a decrease of \$1,036,135 (or 8.6%) from 2022.

Non-operating Revenues by category:

- Sales Tax – Consists of revenue received from local sales tax at the rate of 0.9%. 2023 sales tax was \$7,740,773, an increase of \$403,180 (or 5%) from 2022.
- Operating Subsidies – Consist mainly of state and federal grants. 2023 operating subsidies were \$2,513,432, a decrease of \$2,056,892 (or 45%) from 2022. In 2023, the decrease in figures primarily stemmed from the exhaustion of no-match grants received in 2022, such as CARES, CRRSAA, and ARPA, which were no longer available. Grant funding varies annually.
- Investment Income – Consists of revenue generated from investment interest. 2023 investment income was \$823,318, an increase of \$617,737 (or 300%) from 2022. This increase is attributed to a healthy capital and operating investment pool balances in conjunction with elevated interest rates in 2023.
- Other Non-operating Revenues (Expenses) – Consists of revenues not readily categorized to another revenue line. Other Non-operating Revenues consists of extraordinary items, special items, gain (loss) on sales disposition of capital items, public donations and other non-transportation revenues. 2023 other non-operating revenues were \$3,812 a decrease of \$160 (or 9%) from 2022.

| Nonoperating Revenues (Expenses) | | | |
|--|----------------------|----------------------|---|
| For the Years Ended December 31, 2023 and 2022 | | | |
| | 2023 | 2022 | 2023 Increase (Decrease) Over 2022 |
| Sales Tax | \$ 7,740,773 | \$ 7,337,593 | \$ 403,180 |
| Operating Subsidies | 2,513,432 | 4,570,324 | (2,056,892) |
| Investment Income | 823,318 | 205,581 | 617,737 |
| Interest on Debt | 0 | 0 | 0 |
| Other Non-operating Revenues (Expenses) | 3,812 | 3,972 | (160) |
| Nonoperating Revenues (Expenses) | <u>\$ 11,081,335</u> | <u>\$ 12,117,470</u> | <u>\$ (1,036,135)</u> |

Statement of Cash Flows

2022 year-end cash balance was \$25,032,256, an increase of \$ 4,629,539.40 (or 23%) from 2022 year-end. 2023 cash used by operating activities was \$6,016,560, an increase in expenditures of \$466,810 (or 8%) from 2022. 2023 cash provided from noncapital financing activities was \$10,205,616, a decrease of \$1,580,635 (or 13%) from 2022. 2023 cash used by capital and related financing activities was \$382,834, a decrease in expenditures of \$ 514,554 (or 57%) from 2022. Cash provided by investing activities (interest earned) was \$823,318, an increase of \$617,737 (or 300%) from 2022. Jefferson Transit is focused on controlling costs, building reserves for future capital purchases, expanding service options, and sustaining current operations.

| Statement of Cash Flows (Summary) For The Years Ended December 31, 2023 and 2022 | | | |
|---|----------------------|----------------------|---|
| | 2023 | 2022 | 2023 Increase (Decrease) Over 2022 |
| Net Cash Provided (Used) by: | | | |
| Operating Activities | \$ (6,016,560) | \$ (5,549,750) | (466,810) |
| Noncapital Financing Activities | 10,205,616 | 11,786,252 | (1,580,636) |
| Capital and Related Financing Activities | (382,834) | (897,387) | 514,553 |
| Investing Activities | 823,318 | 205,581 | 617,737 |
| Net Increase (Decrease) in Cash and Equivalents | <u>\$ 4,629,539</u> | <u>\$ 5,544,695</u> | <u>\$ (915,156)</u> |
| Cash Balances - Beginning of Year | \$ 20,402,717 | \$ 14,858,022 | \$ 5,544,695 |
| Prior Year Adjustment | | | 0 |
| Cash Balances - End of Year | <u>\$ 25,032,256</u> | <u>\$ 20,402,717</u> | <u>\$ 4,629,539</u> |

Capital Assets

Jefferson Transit's investment in capital assets as of year-end 2023 was \$12,926,148, an increase of \$543,520.97 (or 4.4%) from year-end 2022. Jefferson Transit's investment in capital assets includes land, buildings, shelters, vehicles & equipment, and construction in progress. Depreciation & amortization expense was \$1,276,523.

In 2023, Jefferson Transit's capital investments encompassed a variety of acquisitions and projects. These included design projects for the new facility maintenance building and the 3rd maintenance bay expansion projects. Additionally, investments were made in the facility itself, including electric vehicle charging infrastructure, major component repair/replacement, and the purchase of four (4) of new shelters. In terms of vehicle purchases, Jefferson Transit acquired one (1) electric Gillig fixed-route bus (full size), two (2) paratransit replacement cutaway vehicles, and conducted major component repairs/replacements for aging fleet vehicles. One (1) service vehicle, specifically a vehicle maintenance pick-up truck, was also purchased. Upgrades to office equipment were undertaken, including an IT infrastructure upgrade involving servers and user stations. Several pieces of maintenance and office equipment were retired in 2023.

Additional information concerning capital assets may be obtained from Note 2 in the Notes to the Financial Statements.

ECONOMIC OUTLOOK

Jefferson Transit management has been and continues to be focused on controlling expenses. Jefferson Transit management has taken several measured steps to hold expenses in check and minimize the impact of inflationary pressures, but is keenly aware that the sales tax rate is at the maximum allowable by law. Any future actions taken by management will carefully consider the impact of service to the public and continued ability to comply with regulatory compliance expected of any government entity.

Given that costs increase in the long run, maintaining revenues coupled with the need to maintain Operating and Capital reserves, management must continue to ensure sound fiscal operation of Jefferson Transit.

Major issues which could impact the future financial condition of Jefferson Transit include:

- Increased costs in supplies and materials, including vehicle maintenance parts and equipment, increased fuel costs, and supply chain issues.
- Maintaining grant and sales tax revenue streams with a focus on sustaining existing and developing new ones in order to address cost increases due to inflationary pressures.
- Review of community growth patterns and adjustment of routes as needed to address various county population centers. Jefferson Transit completed the Long-Range Plan in early 2022, this plan will help guide service expansion. In 2024, Jefferson Transit is planning to conduct a comprehensive service analysis to assess the existing service infrastructure and service models and identify potential service restructures, and service areas within the community. Potential changes resulting from this analysis may impact future operational expenses and additional grant funding opportunities.
- Jefferson Transit's transition towards a zero emissions fleet will require capital investment in electric vehicle charging infrastructure and possible other zero emission alternatives in the future and adjusting capital vehicle reserves to accommodate the higher cost of battery electric buses and vehicles.
- Jefferson Transit projects for the design of a Maintenance Bay Expansion and construction of a Facilities Maintenance Building continued in 2023. The HPTC Bus Loop Reconfigure project had been put on hold but plans to resume in fall of 2024. Jefferson Transit will continue to actively search construction grants for these projects.

Requests for Information

This financial report is designed to provide a general overview of Jefferson Transit Authority's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

General Manager
Jefferson Transit Authority
63 Four Corners Road
Port Townsend, WA 98368

**Jefferson County Public Transportation Benefit Area
DBA/Jefferson Transit Authority
STATEMENT OF NET POSITION
December 31, 2023**

ASSETS

CURRENT ASSETS

| | |
|---------------------------------|-----------------------------|
| Cash and Cash Equivalents | \$ 25,032,257 |
| Taxes Receivable | \$ 1,271,440 |
| Accounts Receivable (Net) | \$ 21,946 |
| Due To (From) Other Governments | \$ 621,182 |
| Inventory | \$ 133,409 |
| Prepaid Expenses | \$ 17,084 |
| TOTAL CURRENT ASSETS | <u>\$ 27,097,318</u> |

NONCURRENT ASSETS

| | |
|---|-----------------------------|
| Capital Assets Not Being Depreciated/Amortized: | |
| Land | \$ 1,183,315 |
| Construction in Progress | \$ 466,736 |
| Capital Assets Being Depreciated/Amortized: | |
| Facility | \$ 7,410,336 |
| Other Buildings & Structures | \$ 2,032,532 |
| Revenue Vehicles | \$ 10,193,226 |
| Service Vehicles | \$ 661,323 |
| Service Equipment | \$ 814,379 |
| Office Furniture & Equipment | \$ 845,213 |
| SBITA Right-to-Use | \$ 22,663 |
| Less: Accumulated Depreciation/ Amortization | \$ (10,703,574) |
| Other Non-Current Assets | |
| Net Pension Asset | \$ 871,955 |
| TOTAL NONCURRENT ASSETS | <u>\$ 13,798,103</u> |

| | |
|---------------------|-----------------------------|
| TOTAL ASSETS | <u>\$ 40,895,421</u> |
|---------------------|-----------------------------|

DEFERRED OUTFLOW OF RESOURCES

| | |
|---|-----------------------------|
| Pension | \$ 771,262 |
| OPEB | \$ 12,345 |
| TOTAL DEFERRED OUTFLOWS | <u>\$ 783,607</u> |
| TOTAL ASSETS AND DEFERRED OUTFLOW OF RESOURCES | <u>\$ 41,679,029</u> |

LIABILITIES

CURRENT LIABILITIES

| | |
|----------------------------------|-----------------------------|
| Accounts Payable | \$ (99,059) |
| Accrued Expenses | \$ 143,274 |
| Current Employee Leave Benefits | \$ 78,773 |
| Current OPEB | \$ 24,690 |
| SBITA Right-to-Use | \$ 11,163 |
| TOTAL CURRENT LIABILITIES | <u>\$ 158,840.96</u> |

NONCURRENT LIABILITIES

| | |
|-------------------------------------|----------------------------|
| Deposits and Other Payables | \$ 870 |
| Employee Leave Benefits | \$ 200,311 |
| Net Pension Liability | \$ 376,582 |
| OPEB Liability | \$ 2,043,385 |
| TOTAL NONCURRENT LIABILITIES | <u>\$ 2,621,149</u> |
| TOTAL LIABILITIES | <u>\$ 2,779,990</u> |

DEFERRED INFLOW OF RESOURCES

| | |
|---------|------------|
| Pension | \$ 494,734 |
|---------|------------|

NET POSITION

| | |
|---|-----------------------------|
| Net Investment in Capital Assets | \$ 12,926,148 |
| Restricted for Pension Asset | \$ 1,138,630 |
| Unrestricted | \$ 24,339,527 |
| TOTAL NET POSITION | <u>\$ 38,404,305</u> |
| TOTAL LIABILITIES, DEFERRED INFLOWS AND NET POSITION | <u>\$ 41,679,029</u> |

The Notes to the Financial Statements are an integral part of this statement.

**Jefferson County Public Transportation Benefit Area
DBA/Jefferson Transit Authority
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
For The Year Ended December 31, 2023**

| | |
|---|-------------|
| OPERATING REVENUES | |
| Passenger Fares | 18,183 |
| Other Operating Revenue | 0 |
| Total Operating Revenues | 18,183 |
| OPERATING EXPENSES | |
| Operations | 2,356,398 |
| HPTC | 38,298 |
| Kingston | 142,214 |
| Maintenance | 1,747,803 |
| Administrative Expenses | 946,476 |
| Depreciation & Ammortization | 1,276,523 |
| Total Operating Expenses | 6,507,711 |
| Operating Income (Loss) | (6,489,528) |
| NONOPERATING REVENUES (EXPENSES) | |
| Sales Tax | 7,740,773 |
| External Operating Subsidies | 2,513,432 |
| Investment Income | 823,318 |
| Other Nonoperating Revenues (Expenses) | 3,812 |
| Total Nonoperating Revenues (Expenses) | 11,081,335 |
| Income (Loss) Before Capital Contributions, Extraordinary and Special Items | 4,591,807 |
| Capital Contributions | 1,005,200 |
| Increase (Decrease) In Net Position | 5,597,007 |
| Net Position - Beginning of Period | 32,840,084 |
| Accounting Changes and Error Corrections | |
| Error Correction | (805) |
| Accounting Changes | (31,982) |
| Net Position - End of Period | 38,404,305 |

The Notes to the Financial Statements are an integral part of this statement.

**Jefferson County Public Transportation Benefit Area
DBA/Jefferson Transit Authority
STATEMENT OF CASH FLOWS
For The Year Ended December 31, 2023**

CASH FLOWS FROM OPERATING ACTIVITIES

| | |
|--|--------------------|
| Receipts from Customers | 113,651 |
| Payments to Suppliers | (1,447,789) |
| Payments to Employees | (3,955,435) |
| Change in Deferred (Inflow) Outflow for GASB 68 | (456,610) |
| Change in Deferred (Inflow) Outflow for GASB 75 | (270,377) |
| Net Cash Provided (Used) by Operating Activities | <u>(6,016,560)</u> |

CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES

| | |
|---|-------------------|
| Sales Tax Receipts | 7,688,981 |
| Other Nonoperating Receipts | 3,202 |
| Operating Grant Receipts | 2,494,577 |
| Local Government Assistance Fund Receipts | 18,855 |
| Net Cash Provided (Used) by Noncapital Financing Activities | <u>10,205,616</u> |

CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES

| | |
|--|------------------|
| Capital Contributions | 1,424,501 |
| Principal Paid on Capital Debt | 11,331 |
| Interest Paid on Capital Debt | 767 |
| Purchases of Capital Assets | (1,820,044) |
| Sale of Capital Assets | 610 |
| Net Cash Provided (Used) by Capital and Related Financing Activities | <u>(382,834)</u> |

CASH FLOWS FROM INVESTING ACTIVITIES

| | |
|--|------------------|
| Interest and Dividends | <u>823,318</u> |
| Net Cash Provided by Investing Activities | <u>823,318</u> |
| Net Increase (Decrease) in Cash and Cash Equivalents | <u>4,629,539</u> |

| | |
|--|----------------------|
| Balances - Beginning of the Year | 20,402,717 |
| Accounting Changes and Error Corrections | |
| Balances - End of the Year | <u>25,032,256.49</u> |

Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities

| | |
|---|--------------------|
| Operating Income (Loss) | (6,489,528) |
| Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities: | |
| Depreciation Expense | 1,265,191 |
| Change in Deferred (Inflow) Outflow for GASB 68 | (456,610) |
| Change in Deferred (Inflow) Outflow for GASB 75 | (270,377) |
| Change in Assets and Liabilities: | |
| Receivables, Net | 95,279 |
| Inventories | 23,831 |
| Prepaid Expenses | 2,632 |
| Prepaid Revenue | 360 |
| Accounts and Other Payables | (216,889) |
| Accrued Payroll and Benefit Expenses | 29,551 |
| Net Cash Provided by Operating Activities | <u>(6,016,560)</u> |

The Notes to the Financial Statements are an integral part of this statement.

**JEFFERSON COUNTY PUBLIC TRANSPORTATION BENEFIT AREA
DBA/JEFFERSON TRANSIT AUTHORITY**

**NOTES TO FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2023**

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Jefferson County Public Transportation Benefit Area was incorporated on July 11, 1980, and operates under the laws of the State of Washington applicable to a transit district. The financial statements of the Jefferson County P.T.B.A., DBA/Jefferson Transit Authority (Jefferson Transit) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governments.

A. Reporting Entity

Jefferson Transit is a special purpose government entity and provides Fixed Route, Route Deviated, Demand Response (Dial-A-Ride) and Rideshare (formerly known as Vanpool) programs to the general public. Jefferson Transit is supported through passenger and other transit charges, sales tax revenue, and various local, state and federal contributions and grant programs.

Jefferson Transit is governed by an elected seven-member board which consists of two City of Port Townsend councilors, the three Jefferson County commissioners, one School District Representative, one Elected Official of [Public School District, PUD, Jefferson Healthcare, or the Port]. As required by generally accepted accounting principles, management has considered all potential component units in defining the reporting entity. Jefferson Transit has no component units.

B. Basis of Accounting and Reporting

The accounting records of Jefferson Transit are maintained in accordance with methods prescribed by the State Auditor under the authority of Chapter 43.09 RCW. Jefferson Transit uses the *Budgeting, Accounting, and Reporting System (BARS)* in the State of Washington.

Funds are accounted for on a cost of services or an economic resources measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with their activity are included on their statements of net position. Their reported net position is segregated into invested in capital assets, restricted and unrestricted net position. Operating statements present increases (revenues and gains) and decreases (expenses and losses) in net position. Jefferson Transit discloses changes in cash flows by a separate statement that presents their operating, non-capital financing, capital and related financing and investing activities.

Jefferson Transit uses the accrual basis of accounting where revenues are recognized when earned and expenses are recognized when incurred. Capital asset purchases are capitalized, and long-term liabilities are accounted for in the appropriate fund.

Jefferson Transit distinguishes between operating revenues and expenses from non-operating ones. Operating revenues and expenses result from providing services in connection with Jefferson Transit's principal ongoing operations. The principal operating revenues of Jefferson Transit are charges to customers for passenger fares on applicable services and charges collected for the use of the Rideshare program. Operating expenses result from those expenses incurred to provide transit services such as fixed route, route deviated, demand response and other services such as the Rideshare program. Operating expenses consist of direct expenses including driver wages and fuel, and indirect expenses such as administration costs and depreciation of capital assets. All revenues and expenses not meeting the definition of operating are classified as non-operating revenues and expenses.

C. Assets, Liabilities and Net Position

1. Cash and Cash Equivalents and Investments

It is Jefferson Transit's policy to invest all temporary cash surpluses. As of December 31, 2023, the treasurer was holding \$25,032,257 in short-term residual investments of surplus cash. This amount is classified on the *Statement of Net Position* as cash and cash equivalents.

For purposes of the *Statement of Cash Flows*, Jefferson Transit considers all highly liquid investments (including restricted assets) with a maturity of less than three months when purchased, to be cash equivalents.

Jefferson Transit's deposits are entirely covered by federal depository insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (WPDPC) and thus not subject to custodial credit risk.

2. Receivables

As of December 31, 2023, Jefferson Transit had \$1,271,440 in Taxes Receivable.

Taxes Receivable consists of sales tax receivable. Sales tax revenue is accrued in the period earned and received two months later.

As of December 31, 2023, Jefferson Transit had the following sales tax amounts accrued:

| | | |
|--|----|------------------|
| November 2023 Sales Tax Received January 2024 | \$ | 601,405 |
| December 2023 Sales Tax Received February 2024 | \$ | 670,035 |
| TOTAL | \$ | <u>1,271,440</u> |

As of December 31, 2023, Jefferson Transit had \$21,946 in Accounts Receivable (Net).

Accounts receivable consists of amounts owed from employees, private individuals or organizations for goods and services.

Due to the type and amount of receivables, no estimation is made for uncollectible accounts. When accounts are deemed uncollectible following all methods of collection efforts and, if necessary, reviewed by legal counsel, they are written off to appropriate categories.

As of December 31, 2023, Jefferson Transit had the following receivables:

| | | |
|-----------------------------|----|---------------|
| Accounts Receivable | \$ | 21,834 |
| Accounts Receivable - Other | \$ | 112 |
| TOTAL | \$ | <u>21,946</u> |

3. Due to (From) Other Governments

As of December 31, 2023, Jefferson Transit had a net \$621,182 Due from Other Governments.

Amounts included in Due to (From) Other Governments consist primarily of local, state and federal grant funds.

As of December 31, 2023, Jefferson Transit had the Due from Other Governments:

| | | |
|---|----|----------------|
| Federal and State Governments - Operating | \$ | 621,182 |
| TOTAL | \$ | <u>621,182</u> |

4. Inventory

As of December 31, 2023, Jefferson Transit had \$133,409 in Inventory.

Inventories consist of fuel on hand and vehicle maintenance parts and supplies and are valued using the first-in/first-out (FIFO) method. Jefferson Transit Authority values Maintenance Parts Inventory on a cost basis monthly, while fuel is valued on the lower of cost or market. Fuel value is determined utilizing the Washington State Department of Enterprise Services Fuel Price Update website.

As of December 31, 2023, Jefferson Transit had the following inventories:

| | | |
|-----------------------------|----|----------------|
| Maintenance Parts Inventory | \$ | 86,621 |
| Fuel Inventory | \$ | 46,788 |
| TOTAL | \$ | <u>133,409</u> |

5. Other Assets and Debits

As of December 31, 2023, Jefferson Transit had \$17,084 in Prepaid Expenses.

Prepaid expenses consist of services that will be provided in a future period but paid as of the close of current period.

As of December 31, 2023, Jefferson Transit had the following prepaid expenses:

| | | |
|------------------------------------|----|-----------------|
| Other Prepays | \$ | (17,084) |
| Pre-paid: Employee Travel Advances | \$ | - |
| TOTAL | \$ | <u>(17,084)</u> |

6. Capital Assets and Depreciation - See Note 2.

7. Compensated Absences

As of December 31, 2023, Jefferson Transit had \$279,084 in Employee Leave Benefits. This represents an increase of \$24,570.95 from 2022.

Employee leave (general leave) benefits are for absences for which employees will be paid. Jefferson Transit records unpaid leave for compensated absences as an expense and liability when earned. For the year ending in December 2023, Jefferson Transit early implemented GASB 101, which has resulted in de minimis changes to the compensated absence calculations, in which salary-related payments directly associated with leave were also included in the measurement of liabilities.

Jefferson Transit's employee general leave policy as of December 31, 2023, for both represented and non-represented staff allowed for the accumulation of general leave benefits at the rate of twenty-five days per year. Additional general leave benefits accrue after five- and ten-years continuous service at the rate of five additional days per year, respectively. The maximum amount of general leave hours represented employees may carry over from year to year is 520 hours and non-represented is 280 hours. Employees' general leave balances as of December 31st in excess of allowed balances are cashed-out and the funds are placed into employee HRA VEBA accounts.

8. Other Accrued Liabilities

As of December 31, 2023, Jefferson Transit had \$99,717 in Accounts Payable.

Accounts payable are expenses unrelated to wages and employee-related liabilities recognized in the current period and paid in a future period.

As of December 31, 2023, Jefferson Transit had the following accounts payable:

| | | |
|------------------|----|-----------------|
| Accounts Payable | \$ | (99,717) |
| TOTAL | \$ | <u>(99,717)</u> |

As of December 31, 2023, Jefferson Transit had \$143,274 in Accrued Expenses.

Accrued expenses consist mainly of accrued wages, employee-related liabilities, and accrued interest expense.

As of December 31, 2023, Jefferson Transit had the following accrued expenses:

| | | |
|--|----|----------------|
| Accrued Employee Payroll & Related Liabilities | \$ | 142,506 |
| Accrued Interest Expense | | 767 |
| TOTAL | \$ | <u>143,274</u> |

As of December 31, 2023, Jefferson Transit had \$870 in Deposits and Other Payables.

Deposits and Other Payables consist of liabilities for deposits made by passengers for bike lockers.

9. Pensions

Detailed pension calculations are explained in Note 7. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all state sponsored pension plans and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by the Washington State Department of Retirement Systems. For this purpose, benefit

payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. For purposes of calculating the restricted net position related to the net pension asset, the restricted net position is equal to the net pension asset, minus the deferred inflows, plus the deferred outflows and only includes the deferred inflows and deferred outflows for the pension plans that have a net pension asset.

NOTE 2 – CAPITAL ASSETS AND DEPRECIATION

A. Capital Assets

Major expenses for capital assets, including capital leases and major repairs that increase useful lives, are capitalized. Maintenance, repairs and minor renewals are accounted for as expenses when incurred. All capital assets are valued at historical cost or estimated historical cost where historical cost is not known. Jefferson Transit has acquired certain assets with funding provided by Washington State Department of Transportation (WSDOT) and federal financial assistance programs. Depending on the terms of the agreements involved, WSDOT and the federal government could retain an equity interest in these assets. However, Jefferson Transit has sufficient legal interest to accomplish the purposes for which the assets were acquired and has included such assets within the applicable account.

The original cost of capital property retired or otherwise disposed of, and the cost of installation less salvage, is charged to accumulated depreciation. However, in the case of the sale of an asset, the original cost is removed from Jefferson Transit asset accounts. Accumulated depreciation is charged with the accumulated depreciation related to the property sold, and the net gain or loss on disposition is credited or charged to income via Other Non-operating Revenue on the *Statement of Revenues, Expenses and Changes in Net Position*.

Depreciation expense is charged to operations to allocate the cost of capital assets over their estimated useful lives using the straight-line method with useful lives of three to thirty years. WSDOT provides guidance on the depreciation of all vehicles due to grant funding and financial reporting requirements.

Facilities

Administration Building – 30 years

Building Improvements – 5 to 10 years (based on type of improvement)

Buildings and Structures

Park and Ride Structures – 30 years

Bus Stops and Shelters – 10 years

Improvements – 5 to 10 (based on type of improvement)

Revenue Vehicles and Service Vehicles

Heavy Duty Small Buses 28ft-35ft – 10 years

Medium Duty Bus/Cutaway – 7 years

Light Duty Bus – 5 years

Light Duty Small Van – 4 years

Service Equipment

2 – 12 years dependent upon type of equipment

Office Furniture & Equipment

3 – 12 years dependent upon furniture or equipment

B. Capital Asset Schedule

In 2023, Jefferson Transit purchased revenue vehicles, a service vehicle, and maintenance and office equipment and continued with several projects including:

- Continued the 3rd Maintenance Bay project (Construction in Progress)
- Continued the Facilities Maintenance Building/Training Area project (Construction in Progress)
- Continued the Electric Vehicle Charging Infrastructure project (Construction in Progress)

- Major component repair/replacement on aging fleet vehicles
- Major component repair/replacement for facility
- Purchased four (4) Brasco Shelters
- Purchased one (1) ChargePoint BEV charging Station
- Purchased two (2) Series 6 single EV charging stations
- Purchased two (2) Series 8 Dual EV charging stations
- Purchased one (1) Full size electric Fixed-Route Gillig bus
- Purchased two (2) Paratransit replacement cutaway vehicles
- Purchased one (1) Vehicle Maintenance 2023 Ford F150 pick-up truck
- Upgraded IT Infrastructure servers and workstations

Jefferson Transit retired various outdated user workstations (computer towers & monitors), servers, and peripheral IT equipment, and one (1) ATF pump & meter in 2023. These items were either sold at auction, discarded, or sent to metal recycling.

Capital assets activity for the year ended December 31, 2023, was as follows:

| | Beginning Balance <u>1/1/2023</u> | <u>Increases</u> | <u>Decreases</u> | Ending Balance <u>12/31/2023</u> |
|---|---|---------------------|---------------------|--|
| Capital assets, not being depreciated | | | | |
| Land | \$ 1,183,315 | | \$ - | \$ 1,183,315 |
| Construction in Progress | \$ 544,321 | \$ 212,358 | \$ 289,943 | \$ 466,736 |
| Total capital assets not being depreciated | \$ 1,727,635 | \$ 212,358 | \$ 289,943 | \$ 1,650,051 |
| Capital assets, being depreciated: | | | | |
| Facility | \$ 7,402,907 | \$ 7,429 | \$ - | \$ 7,410,336 |
| Other Buildings & Structures | \$ 1,985,728 | \$ 46,804 | \$ - | \$ 2,032,532 |
| Revenue Vehicles | \$ 8,926,637 | \$ 1,313,965 | \$ 47,376 | \$ 10,193,226 |
| Service Vehicles | \$ 556,282 | \$ 105,041 | \$ - | \$ 661,323 |
| Service Equipment | \$ 705,363 | \$ 109,597 | \$ 581 | \$ 814,379 |
| Office Furniture & Equipment | \$ 522,151 | \$ 354,527 | \$ 31,465 | \$ 845,213 |
| SBITA Right-to-Use | \$ - | \$ 22,663 | \$ - | \$ 22,663 |
| Total capital assets being depreciated | \$ 20,099,069 | \$ 1,960,026 | \$ 79,422 | \$ 21,979,672 |
| Less accumulated depreciation for: | | | | |
| Facility | \$ (1,561,412) | \$ - | \$ 249,386 | \$ (1,810,798) |
| Other Buildings & Structures | \$ (1,693,979) | \$ - | \$ 98,284 | \$ (1,792,263) |
| Revenue Vehicles | \$ (4,912,457) | \$ - | \$ 663,000 | \$ (5,575,457) |
| Service Vehicles | \$ (411,141) | \$ - | \$ 99,151 | \$ (510,292) |
| Service Equipment | \$ (506,493) | \$ 581 | \$ 50,511 | \$ (556,422) |
| Office Furniture & Equipment | \$ (358,594) | \$ 31,877 | \$ 120,293 | \$ (447,010) |
| SBITA Right-to-use | \$ - | \$ - | \$ 11,331 | \$ (11,331) |
| Total accumulated depreciation | \$ (9,444,076) | \$ 32,458 | \$ 1,291,956 | \$ (10,703,574) |
| Total capital assets, being depreciated, net | \$ 10,654,992 | \$ 1,992,484 | \$ 1,371,379 | \$ 11,276,098 |
| Total capital assets | \$ 12,382,628 | \$ 2,204,843 | \$ 1,661,321 | \$ 12,926,149 |

NOTE 3 – CHANGES LONG TERM LIABILITIES

During the year ended December 31, 2023, the following changes occurred in long-term liabilities:

| Liability | Beginning Balance 1/1/2023 | Additions | Reductions | Ending Balance 12/31/2023 | Due Within One Year |
|----------------------|---------------------------------------|------------------|-------------------|--------------------------------------|--------------------------------|
| Compensated Absences | \$254,513 | \$24,571 | | \$279,084 | \$78,773 |
| Pension Obligations | \$487,041 | | \$110,459 | \$ 376,582 | \$0 |
| OPEB Obligations | \$2,338,537 | | \$270,462 | \$2,068,075 | \$24,690 |
| SBITA Liability | \$0.00 | \$22,663 | \$11,500 | \$11,163 | \$11,163 |

NOTE 4 - CONTINGENCIES AND LITIGATION

Jefferson Transit has recorded in its financial statements all material liabilities; including estimates for situations which are not yet resolved but where, based on individual information or management believes it is probable that Jefferson Transit will have to make payment. In the opinion of management, Jefferson Transit's insurance policies are adequate to pay all known and pending claims.

Jefferson Transit participates in a number of federal and state assisted programs. These grants are subject to audit by the grantors or their representatives. Such audits could result in requests for reimbursement to grantor agencies for expenditures disallowed under the terms of the grants. Jefferson Transit's management believes that such disallowance, if any, will be immaterial.

NOTE 5 – DEPOSITS AND INVESTMENTS

Jefferson Transit's deposits are entirely covered by federal depository insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (WPDPC) and thus not subject to custodial credit risk.

Composition of Cash as of December 31, 2023, is as follows:

| Description/Purpose | Held By/On Deposit With | Balance: 12/31/2023 |
|-----------------------------|--------------------------------|----------------------------|
| Depository (Operating) Fund | Jefferson County Treasurer | \$ 6,450,851 |
| Unemployment Reserve | Jefferson County Treasurer | \$ 21,524 |
| Depository (Capital) Fund | Jefferson County Treasurer | \$ 1,544,894 |
| WA State Investment Pool | Jefferson County Treasurer | \$ 16,862,621 |
| Cash on Hand | JTA | \$ 75 |
| Payroll ACH Account | First Security Bank | \$ 150,792 |
| Advance Travel Fund | First Security Bank | \$ 1,500 |
| Subtotal (Current Assets) | | \$ 25,032,257 |
| Total Cash | | \$ 25,032,257 |

Investments Measured at Amortized Cost

As of December 31, 2023, Jefferson Transit held \$16,862,621 in the Local Government Investment Pool, which is valued at amortized cost.

Investments in Local Government Investment Pool (LGIP)

Jefferson Transit Authority is a participant in the Local Government Investment Pool which was authorized by Chapter 294, Laws of 1986, and is managed and operated by the Washington State Treasurer. The State Finance Committee is the administrator of the statute that created the pool and adopts rules. The State Treasurer is responsible for establishing the investment policy for the pool and reviews the policy annually and proposed changes are reviewed by the LGIP Advisory Committee.

Investments in the LGIP, a qualified external investment pool, are reported at amortized cost which approximates fair value. The LGIP is an unrated external investment pool. The pool portfolio is invested in a manner that meets the maturity, quality, diversification and liquidity requirements set forth by the GASB 79 for external investments pools that elect to measure, for financial reporting purposes, investments at amortized cost. The LGIP does not have any legally binding guarantees of share values. The LGIP does not impose liquidity fees or redemption gates on participant withdrawals.

The Office of the State Treasurer prepares a stand-alone LGIP financial report. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, online at <http://www.tre.wa.gov>.

NOTE 6 – DEFINED BENEFIT OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLAN

The following table represents the aggregate OPEB amounts for all plans subject to the requirements of GASB 75 for the year 2023:

| Aggregate OPEB Amounts – All Plans | |
|---|--------------|
| OPEB liabilities | \$ 2,068,075 |
| OPEB assets | \$ 0 |
| Deferred outflows of resources | \$ 12,345 |
| Deferred inflows of resources | \$ 0 |
| OPEB expense/expenditures | \$ 244,945 |

a. As a member of the Washington State Public Employees Benefit Board (PEBB) Jefferson Transit offers employees who retire the option to continue medical coverage on a self-pay basis. The Jefferson Transit plan is considered to be a single-employer defined benefit plan.

b. The plan is available to all employees. The premiums for the retired employees are blended with the rates for active employees. The blending of rates is considered an implicit subsidy paid by Jefferson Transit. There are no COLAs associated with the plan.

c. At December 31, 2023, the following employees were covered by the benefit terms:

| | |
|--|----|
| Inactive employees or beneficiaries currently receiving benefits | 7 |
| Inactive employees entitled to but not yet receiving benefits | 0 |
| Active employees | 53 |
| Total | 60 |

d. The plan is funded on a pay-as-you-go basis and there are no assets accumulated in a qualifying trust.

Assumptions and Other Inputs

The discount rate used in the online tool developed by the Office of the State Actuary was 3.54% for the beginning of the measurement year and 3.65% for the end of the measurement year. Projected salary changes were 3.25% plus service-based increases. Healthcare Trend rates used an initial rate of approximately 2-16%, trending down to about 3.8% in 2075. Mortality rates were calculated using the PubG.H-2010 (General) base mortality table with an age setback of 0 years, mortality improvements of MP-2017 Long-Term Rates and a generational projection period. An inflation rate of 2.35% was used. Post-retirement participation percentage was 60% and the percentage with spousal coverage was 45%.

Assumptions for retirement, disability, termination and mortality were based on the most recent PEBB OPEB Actuarial Valuation Report. Retirement service for each active cohort was based on the average entry age of 35 with service being a component of benefit eligibility.

a. The following presents the total OPEB liability of Jefferson Transit calculated using the current healthcare cost trend rate of 5.6 percent, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (4.6%) or 1-percentage point higher (6.6%) than the current rate.

| | 1% Decrease (4.6%) | Current Healthcare Cost Trend Rate (5.6%) | 1% Increase (6.6%) |
|----------------------|-----------------------|---|-----------------------|
| Total OPEB Liability | \$1,751,093 | \$2,068,075 | \$2,46,841 |

b. The following presents the total OPEB liability of Jefferson Transit calculated using the discount rate of 3.54 percent, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (2.54%) or 1-percentage point higher (4.54%) than the current rate.

| | 1% Decrease (2.65%) | Current Discount Rate (3.65%) | 1% Increase (4.65%) |
|----------------------|------------------------|-------------------------------------|------------------------|
| Total OPEB Liability | \$2,427,175 | \$2,068,075 | \$1,776,934 |

Changes in the Total OPEB Liability (TOL)

For the current reporting period, a schedule of changes in the total OPEB liability should be presented.

| Public Employees Benefit Board | |
|--|-------------|
| Total OPEB Liability at 1/1/2023 | \$2,338,537 |
| Service cost | 72,750 |
| Interest | 84,912 |
| Changes of benefit terms | 0 |
| Changes in Experience Data and Assumptions | (402,607) |
| Benefit payments | (25,517) |
| Other changes | 0 |
| Total OPEB Liability at 12/31/2023 | \$2,068,075 |

- a.** The Alternative Measurement Method (AMM) was performed with a valuation date of June 30, 2023. In order to estimate the TOL as of the beginning of the measurement period, the TOL was projected backwards to the measurement date of June 30, 2023. The alternative measurement method was used to measure the total OPEB liability in place of an actuarial valuation.
- b.** The backward projection of the liability reflected the estimated service cost, assumed interest, and expected benefit payments.
- c.** There were no changes of benefit terms that affected measurement of the total OPEB liability since the prior measurement date.
- d.** There were no obligations for the payment of benefits transferred from the employer to one or more insurance companies.
- e.** There were no changes between the measurement date of the total OPEB liability and the employer's reporting date that are expected to have any effect on the total OPEB liability.
- f.** The total OPEB expense recognized by Jefferson Transit in the reporting period was (\$244,945.)
- g.** At December 31, 2023, Jefferson Transit reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|--------------------------------|-------------------------------|
| Differences between expected and actual experience | \$0 | \$0 |
| Changes of assumptions | 0 | 0 |
| Payments subsequent to the measurement date | 12,345 | 0 |
| TOTAL | \$12,345 | \$0 |

Deferred outflows of resources of \$12,345 resulting from payments subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended December 31, 2023.

| Year Ended December 31: | |
|-------------------------|-----------|
| 2024 | \$ 12,345 |
| 2025 | 0 |
| 2026 | 0 |
| 2027 | 0 |
| 2028 | 0 |
| Thereafter | \$0 |

NOTE 7 - PENSION PLANS

The following table represents the aggregate pension amounts for all plans subject to the requirements of the GASB Statement 68, *Accounting and Financial Reporting for Pensions* for the year 2023:

| Aggregate Pension Amounts – All Plans | |
|--|-------------|
| Pension liabilities | (\$376,582) |
| Pension assets | \$871,955 |
| Deferred outflows of resources | \$771,262 |
| Deferred inflows of resources | (\$494,734) |
| Pension expense | (\$136,251) |

State Sponsored Pension Plans

Substantially all Jefferson Transit full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans. The state Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available annual comprehensive financial report (ACFR) that includes financial statements and required supplementary information for each plan. The DRS ACFR may be obtained by writing to:

Department of Retirement Systems
Communications Unit
P.O. Box 48380
Olympia, WA 98540-8380

Or the DRS ACFR may be downloaded from the DRS website at www.drs.wa.gov.

Public Employees' Retirement System (PERS)

PERS members include elected officials; state employees; employees of the Supreme; Appeals and Superior Courts; employees of the legislature; employees of district and municipal courts; employees of local governments; and higher education employees not participating in higher education retirement programs. PERS is comprised of three separate pension plans for membership purposes. PERS plans 1 and 2 are defined benefit plans, and PERS plan 3 is a defined benefit plan with a defined contribution component.

PERS Plan 1 provides retirement, disability and death benefits. Retirement benefits are determined as two percent (2%) of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. Members retiring from active status prior to the age of 65 may receive actuarially reduced benefits. Retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries. PERS 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

Contributions

The **PERS Plan 1** member contribution rate is established by State statute at 6 percent. The employer contribution rate is developed by the Office of the State Actuary adopted by the Pension Funding Council and is subject to change by the legislature. Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates. The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2023 were as follows:

| PERS Plan 1 | | |
|-----------------------------------|-----------------|-----------------|
| Actual Contribution Rates: | Employer | Employee |
| January – June 2023 | | |
| PERS Plan 1 | 6.36% | 6.00% |
| PERS Plan 1 UAAL | 3.85% | |
| Administrative Fee | 0.18% | |
| Total | 10.39% | 6.00% |
| July – August 2023 | | |
| PERS Plan 1 | 6.36% | 6.00% |
| PERS Plan 1 UAAL | 2.85% | |
| Administrative Fee | 0.18% | |
| Total | 9.39% | 6.00% |
| September – December 2023 | | |
| PERS Plan 1 | 6.36% | 6.00% |
| PERS Plan 1 UAAL | 2.97% | |
| Administrative Fee | 0.20% | |
| Total | 9.53% | 6.00% |

PERS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service for Plan 2 and 1 percent of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions:

- With a benefit that is reduced by three percent for each year before age 65; or
- With a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules.

PERS Plan 2/3 members hired on or after May 1, 2013, have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service credit. PERS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other PERS Plan 2/3 benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the CPI), capped at three percent annually and a one-time duty related death benefit, if found eligible by the Department of Labor and Industries. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service if 12 months of that service are earned after age 44.

PERS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. PERS Plan 3 members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute,

Plan 3 required defined contribution rates are set at a minimum of 5 percent and escalate to 15 percent with a choice of six options. Employers do not contribute to the defined contribution benefits. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

Contributions

The **PERS Plan 2/3** employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The Plan 2/3 employer rates include a component to address the PERS Plan 1 UAAL. The rates are adopted by the Pension Funding Council, and are subject to change by the Legislature. Each biennium, the state Pension Funding Council adopts Plan 2 employer and employee contribution rates and Plan 3 contribution rates. The PERS Plan 2/3 required contribution rates (expressed as a percentage of covered payroll) for 2023 were as follows:

| PERS Plan 2/3 | | |
|-----------------------------------|---------------------|---------------------|
| Actual Contribution Rates: | Employer 2/3 | Employee 2/3 |
| January – June 2023 | | |
| PERS Plan 2/3 | 6.36% | 6.36% |
| PERS Plan 1 UAAL | 3.85% | |
| Administrative Fee | 0.18% | |
| Employee PERS Plan 3 | | Varies |
| Total | 10.39% | 6.36% |
| July – August 2023 | | |
| PERS Plan 2/3 | 6.36% | 6.36% |
| PERS Plan 1 UAAL | 2.85% | |
| Administrative Fee | 0.18% | |
| Employee PERS Plan 3 | | Varies |
| Total | 9.39% | 6.36% |
| September – December 2023 | | |
| PERS Plan 2/3 | 6.36% | 6.36% |
| PERS Plan 1 UAAL | 2.97% | |
| Administrative Fee | 0.20% | |
| Employee PERS Plan 3 | | Varies |
| Total | 9.53% | 6.36% |

Jefferson Transit's actual contributions to PERS Plan 1 were \$111,404; Jefferson Transit's actual contributions to the PERS Plan 2/3 were \$208,955 for the year ended December 31, 2023.

Actuarial Assumptions

The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuation completed in 2023 with a valuation date of June 30, 2022. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) 2013-2018 Demographic Experience Study and the 2021 Economic Experience Study.

Additional assumptions for subsequent events and law changes are current as of the 2022 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2023. Plan liabilities were rolled forward from June 30, 2022, to June 30, 2023, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments.

- **Inflation:** 2.75% total economic inflation; 3.25% salary inflation.
- **Salary increases:** In addition to the base 3.25% salary inflation assumption, salaries are also expected to grow by promotions and longevity.

- **Investment rate of return: 7.00%**

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 mortality rates, which vary by member status (e.g. active, retiree, or survivor), as the base table. OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout their lifetime.

Methods did not change from the prior contribution rate setting June 30, 2021, Actuarial Valuation Report (AVR).

Discount Rate

The discount rate used to measure the total pension liability for all DRS plans was 7.0%.

To determine that rate, an asset sufficiency test was completed to test whether each pension plan's fiduciary net position was sufficient to make all projected future benefit payments for current plan members. Based on OSA's assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.0% was used to determine the total liability.

Long-Term Expected Rate of Return

The long-term expected rate of return on the DRS pension plan investments of 7.0 percent was determined using a building-block-method. In selecting this assumption, the Office of the State Actuary (OSA) reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMA's) and simulated expected investment returns provided by the Washington State Investment Board (WSIB). The WSIB uses the CMA's and their target asset allocation to simulate future investment returns at various future times.

Estimated Rates of Return by Asset Class

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2023, are summarized in the table below. The inflation component used to create the table is 2.2 percent and represents the WSIB's most recent long-term estimate of broad economic inflation.

| Asset Class | Target Allocation | % Long-Term Expected Real Rate of Return Arithmetic |
|--------------------|--------------------------|--|
| Fixed Income | 20% | 1.5% |
| Tangible Assets | 7% | 4.7% |
| Real Estate | 18% | 5.4% |
| Global Equity | 32% | 5.9% |
| Private Equity | 23% | 8.9% |
| | 100% | |

Sensitivity of Net Pension Liability (Asset)

The table below presents Jefferson Transit's proportionate share of the net pension liability calculated using the discount rate of 7 percent, as well as what Jefferson Transit's proportionate share of the net pension

liability would be if it were calculated using a discount rate that is 1-percentage point lower (6 percent) or 1-percentage point higher (8 percent) than the current rate.

| | 1% Decrease (6%) | Current Discount Rate (7%) | 1% Increase (8%) |
|----------|---------------------|----------------------------------|---------------------|
| PERS 1 | \$526,114 | \$376,582 | \$246,076 |
| PERS 2/3 | \$948,354 | \$(871,954) | \$(2,367,452) |

Pension Plan Fiduciary Net Position

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, Jefferson Transit reported a total pension asset of \$871,954 for its proportionate share of the net pension liabilities as follows:

| | Liability (or Asset) |
|----------|----------------------|
| PERS 1 | \$376,582 |
| PERS 2/3 | \$(871,954) |

At June 30, Jefferson Transit's proportionate share of the collective net pension liabilities was as follows:

| | Proportionate Share 6/30/22 | Proportionate Share 6/30/23 | Change in Proportion |
|----------|--------------------------------|--------------------------------|-------------------------|
| PERS 1 | 0.017492% | 0.016497% | 0.000995% |
| PERS 2/3 | 0.022834% | 0.021274% | 0.001560% |

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30, 2023 are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by the DRS in the Schedules of Employer and Nonemployer Allocations.

Pension Expense

For the year ended December 31, 2023, Jefferson Transit recognized pension expense as follows:

| | Pension Expense |
|----------|-----------------|
| PERS 1 | \$(36,282) |
| PERS 2/3 | \$(99,969) |
| TOTAL | \$(136,251) |

Deferred Outflows of Resources and Deferred Inflows of Resources

At December 31, 2023, Jefferson Transit reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| PERS 1 | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|---------------------------------------|--------------------------------------|
| Differences between expected and actual experience | \$0 | \$0 |
| Net difference between projected and actual investment earnings on pension plan investments | 0 | (\$42,480) |
| Changes of assumptions | 0 | 0 |
| Changes in proportion and differences between contributions and proportionate share of contributions | 0 | 0 |
| Contributions subsequent to the measurement date | \$52,332 | 0 |
| TOTAL | \$52,332 | (\$42,480) |

| PERS 2/3 | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|---------------------------------------|--------------------------------------|
| Differences between expected and actual experience | \$177,616 | (\$9,742) |
| Net difference between projected and actual investment earnings on pension plan investments | 0 | (328,605) |
| Changes of assumptions | 366,076 | (79,790) |
| Changes in proportion and differences between contributions and proportionate share of contributions | 63,866 | (34,116) |
| Contributions subsequent to the measurement date | 111,371 | 0 |
| TOTAL | \$718,929 | (\$452,254) |

Deferred outflows of resources related to pensions resulting from the Jefferson Transit's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year ended December 31: | PERS 1 | Year ended December 31: | PERS 2/3 |
|----------------------------|------------|----------------------------|------------------|
| 2024 | (28,902) | 2024 | (151,548) |
| 2025 | (36,347) | 2025 | (184,495) |
| 2026 | 22,411 | 2026 | 277,885 |
| 2027 | 358 | 2027 | 100,697 |
| 2028 | | 2028 | 102,090 |
| Thereafter | | Thereafter | 10,676 |
| Total | (\$42,480) | TOTAL | \$155,304 |

NOTE 8 – ACCOUNTING CHANGES AND ERROR CORRECTIONS

In 2023, Jefferson Transit had one (1) error correction for the 2022 financial statement operating expenses, and one (1) change in accounting principle for the 2022-year end calculation of compensated absence liability.

Error Correction: During the 2023 financial year, JTA received a delayed invoice from a vendor, which included services applicable to the 2022 fiscal year totaling \$805 that was not recorded in the correct period. This error resulted in an understatement of operating expenses for 2022. The ending balances for 2023 have been adjusted to correct this error, The application of this error correction had no effect on beginning net position, fund balance or ending net position for 2022 or 2023.

Change in Accounting Principle: In 2023, JTA implemented GASB Statement No. 101 regarding compensated absences. This resulted in a restatement of the 2022 liability for compensated absences to include employer payroll-related expenses and applicable taxes. Additionally, personal holiday hours were removed from the year-end liability, as they do not carry over and are instead credited to employees' VEBA accounts. These changes resulted in a \$31,981.22 correction to the compensated absences balance and are reflected in the restated 2022 balance.

| | 12/31/2022 as previously reported | Change in accounting principle | Change to or within the financial reporting entity | Error Correction | 12/31/2022 as restated/adjusted |
|-------------------------|---|--------------------------------------|--|---------------------|---------------------------------------|
| Compensated Absences | \$222,532 | \$31,981 | | | \$254,513 |
| Operating Expenses | \$2,134,732 | | | \$805 | \$2,135,537 |
| Total | \$2,357,264 | \$31,981 | | \$805 | \$2,390,050 |

NOTE 9 – RESTRICTED COMPONENT OF NET POSITION

The Jefferson Transit Statement of Net Position reports \$1,138,630 of restricted for the pension asset resulting from PERS 2/3 becoming fully funded during 2023.

NOTE 10 – RISK MANAGEMENT

A. Public Entity Risk Pool

Jefferson Transit Authority (JTA) is a member of the Washington State Transit Insurance Pool (WSTIP). WSTIP is a 25-member self-insurance program located in Olympia, Washington. WSTIP supplies JTA auto liability, general liability, public official's liability coverage, all risk property coverage, auto physical damage coverage, boiler and machinery coverage, employee fidelity/crime coverage, and cyber liability coverage.

At the end of 2023, JTA retained a \$5,000 deductible for its all-risk property coverage which includes auto physical damage. JTA has a \$5,000 deductible for public official's liability coverage and has no deductible for general and auto liability risks covered by WSTIP.

WSTIP was formed by Interlocal Agreement on January 1, 1989, pursuant to Chapters 48.61 and 39.34 RCW. The purpose for forming WSTIP was to provide member transit agencies joint self-insurance, joint purchasing of insurance and joint contracting for hiring of personnel to provide risk management, claims handling, and administrative services. Transit agencies joining WSTIP must remain members for a minimum of 36 months. Members may withdraw after that time by giving six-month's notice and at the end of the fiscal year. Any member who withdraws will not be allowed to rejoin for a period of 36 months.

Transit authorities applying for membership in WSTIP may do so on approval of a simple majority vote of the WSTIP Board of Directors. Underwriting and rate-setting policies have been established after consultation with actuaries. WSTIP members are subject to a supplemental assessment in the event of deficiencies. If WSTIP's assets were to be exhausted, members would be responsible for WSTIP's liabilities. WSTIP is regulated by the Washington State Risk Manager and audited annually by the Washington State Auditor.

WSTIP utilizes a combination of self-insurance, reinsurance and excess insurance to provide the limits noted in the summary below. Carriers include Government Entities Mutual, Munich Reinsurance America, Hallmark Specialty Insurance Company, and Allied World Assurance Company for the liability lines; Evanston for auto physical damage; American International Group Inc (AIG)/National Union Fire Insurance for the crime policy; and Beazley Cyber Services for the cyber liability policy. The excess property carrier for all risk property and boiler and machinery is Alliant Property Insurance Program provided by Alliant Insurance Services.

JTA has not presented any claims to WSTIP in the last year that exceeded its current coverage limits through WSTIP.

Here is a summary of coverage provided in 2023:

| RISK / EXPOSURE | | COVERAGE | DEDUCTIBLE |
|---|--------------|-----------------|-------------------|
| GENERAL LIABILITY: Bodily Injury & Property Damage Personal Injury & Advertising Injury Contractual Liability | \$25 million | Per occurrence | \$0 |
| Personal Injury and Advertising Injury | \$25 million | Per offense | \$0 |
| Contractual liability | \$25 million | Per occurrence | \$0 |
| Vanpool Driver Medical Expense Protection | \$35,000 | Per occurrence | \$0 |
| Underinsured Motorist Coverage (by mode) | \$60,000 | Per occurrence | \$0 ¹ |

| RISK / EXPOSURE | | COVERAGE | DEDUCTIBLE |
|--|---|---|---|
| Permissive Use of a Member-Owned Motor Vehicle | \$100,000 for property damage and \$300,000 for bodily injury | Per occurrence | \$0 |
| Endorsement 1: COMMUNICABLE DISEASE LIABILITY: | \$500,000 | Per occurrence | \$0 |
| Annual aggregate for all Members or Additional Covered Parties | \$2 million | | |
| | | | |
| PUBLIC OFFICIALS LIABILITY | \$25 million | Per occurrence and aggregate | \$5,000 |
| Endorsement 1: VIOLATIONS OF WAGE & HOUR LAWS | \$250,000 | Per occurrence | \$25,000 |
| Annual aggregate per Member | \$250,000 | | |
| PROPERTY COVERAGE All perils subject to the following sublimits: | \$500 million | Per occurrence, all perils and insureds/ members combined | \$5,000 |
| Flood zones A & V – annual aggregate | \$10 million | Per occurrence, annual aggregate | \$500,000 |
| All flood zones except A & V – annual aggregate | \$50 million | Per occurrence, annual aggregate | \$500,000 |
| Earthquake, volcanic eruption, landslide, and mine subsidence -- | \$25 million | Per occurrence, annual aggregate | 5% subject to \$500,000 minimum per occurrence per unit |
| | | | |
| AUTO PHYSICAL DAMAGE Auto Physical Damage (below \$250,000 in value) | Fair market value | | \$5,000 |
| Auto Physical Damage for all vehicles with a model year of 2011 or later and valued over \$250,000 | Replacement Cost | Limited to \$1.5 million any one vehicle | \$5,000 |
| | | | |
| CRIME / PUBLIC EMPLOYEE DISHONESTY including faithful performance. Also includes: | \$1 million | Per occurrence | \$10,000 |
| Employee theft | \$1 million | Per occurrence | \$10,000 |
| Forgery or alteration | \$1 million | Per occurrence | \$10,000 |
| Inside the premises – theft of money and securities | \$1 million | Per occurrence | \$10,000 |

| RISK / EXPOSURE | | COVERAGE | DEDUCTIBLE |
|--|--------------|---|-------------------|
| Inside the premises – robbery or safe burglary of other property | \$1 million | Per occurrence | \$10,000 |
| Outside premises | \$1 million | Per occurrence | \$10,000 |
| Computer fraud | \$1 million | Per occurrence | \$10,000 |
| Funds Transfer Fraud | \$1 million | Per occurrence | \$10,000 |
| Money orders and counterfeit money | \$1 million | Per occurrence | \$10,000 |
| | | | |
| CYBER LIABILITY INSURANCE | | Coverage | Deductible |
| Annual Policy and Program Aggregate Limit of Liability for all policy holders (not just WSTIP members) | \$40 million | | |
| Insured/Member Annual Aggregate Limit of Liability | \$2 million | | \$5,000 |
| BREACH RESPONSE COSTS | \$500,000 | Aggregate for each insured/member (limit is increased to \$1 million if Beazley Nominated Service Providers are used) | |
| FIRST PARTY LOSS | | | |
| Business Interruption | | | |
| <i>Resulting from Security Breach</i> | \$750,000 | Aggregate limit | |
| <i>Resulting from System Failure</i> | \$500,000 | Aggregate limit | |
| Dependent Business Loss | | | |
| <i>Resulting from Security Breach</i> | \$750,000 | Aggregate limit | |
| <i>Resulting from System Failure</i> | \$100,000 | Aggregate limit | |
| Cyber Extortion Loss | \$750,000 | Aggregate limit | |
| Data Recovery Costs | \$750,000 | Aggregate limit | |
| LIABILITY | | | |
| Data & Network Liability | \$2 million | Aggregate limit | |
| Regulatory defense and penalties | \$2 million | Aggregate limit | |
| Payment Card Liabilities & Costs | \$2 million | Aggregate limit | |
| Media Liability | \$2 million | Aggregate limit | |
| eCRIME | | | |
| Fraudulent Instruction | \$75,000 | Aggregate limit | |
| Funds Transfer Fraud | \$75,000 | Aggregate limit | |
| Telephone Fraud | \$75,000 | Aggregate limit | |
| | | | |
| CRIMINAL REWARD | \$25,000 | Limit | |
| | | | |
| COVERAGE ENDORSEMENTS | | | |
| Reputation Loss | \$100,000 | Limit of Liability | |

| RISK / EXPOSURE | | COVERAGE | DEDUCTIBLE |
|--|-----------|--------------------|------------|
| Claims Preparation Costs for Reputation Loss Claims Only | \$50,000 | Limit of Liability | |
| Computer Hardware Replacement Costs | \$100,000 | Limit of Liability | |
| Invoice Manipulation | \$100,000 | Limit of Liability | |
| Cryptojacking | \$25,000 | Limit of Liability | |

Jefferson Transit purchases a Covered Locations Pollution Liability Insurance policy. The policy term is from April 4, 2021 to April 4, 2024. The carrier is Beazley Eclipse. The insuring agreement has coverage parts for covered location pollution liability coverage – new pollutions conditions, covered location pollution liability coverage – existing pollution conditions, transportation pollution liability, and non-owned disposal site pollution liability. The policy covers cleanup costs, damages, and claims expenses. The limit of coverage is \$5 million each pollution condition - includes claims expenses with a \$5 million aggregate including claims expenses. Jefferson Transit has a \$100,000 deductible per pollution condition.

B. Unemployment Insurance

Jefferson Transit maintains insurance against most normal hazards except for unemployment insurance, where it has elected to become self-insured as a "reimbursable employer" as allowed by the State of Washington Employment Security Department.

Claims are processed by the Employment Security Department and billed to Jefferson Transit quarterly. Jefferson Transit had \$4,256.25 in claims during 2023.

NOTE 11 – Subscription Based Information Technology Arrangements (SBITA)

In 2023, Jefferson Transit implemented GASB 96, Subscription-Based Information Technology Arrangements (SBITA). A SBITA is a contract that conveys control of the right to use another party’s (a SBITA vendor’s) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction.

JTA has established an annual materiality threshold for all individual right-to-use subscription assets with total payment for fixed costs over the subscription term greater than or equal to \$25,000. Any Subscription asset equal to or greater than the materiality threshold will be capitalized. Subscriptions must be considered both individually and, in the aggregate, to determine if they are material to the agencies financial statement reporting. Subscriptions which individually do not meet the established threshold, but when aggregated would result in a material misstatement of the agencies financial position, sufficient subscriptions shall be reported to reduce the resulting aggregated non-reported subscriptions below the stated materiality threshold.

Right-to-Use Subscription and Subscription Liability

In 2022, Jefferson Transit entered into an agreement with Remix to use the vendor’s online transit planning platform. The fixed cost agreement provides Jefferson Transit access to the platform for a three-year period 2022-2024. GASB 96 requires that SBITAs be recognized and measured using the facts and circumstances that existed at the beginning of the fiscal year of implementation (2023). The subscription asset and liability should be measured using the remaining subscription term and discount rate as of the beginning of the fiscal year of implementation.

In 2022, Jefferson Transit had completely accrued the Year 1 payment expense. At the beginning of 2023, remaining payments were reclassified as a right-to-use subscription asset and amortized over the remaining two years of the agreement term. The SBITA agreement did not indicate an interest rate. As such, Jefferson Transit utilized an incremental borrowing rate. Jefferson Transit determined the U.S. Prime Rate to be a stable and reliable source for the purposes of establishing an incremental borrowing rate. The U.S. Prime Rate was 7.5%. The remaining payments of \$23,500 resulted in present value of \$22,663 which was recorded as a right-to-use subscription asset and subscription liability.

As of December 31, 2023, the outstanding balances asset net of amortization and liability are:

| | Beginning Balance | Increases | Decreases | Ending Balance |
|--------------------------|--------------------------|------------------|------------------|-----------------------|
| Subscription Assets | \$0.00 | \$22,663. | \$0.00 | \$22,663 |
| Accumulated Amortization | \$0.00 | \$11,331 | \$0.00 | \$11,331 |
| Net Subscription Asset | 0.00 | \$11,331 | \$0.00 | \$11,331 |

As of December 31, 2023, the principal and interest requirements to maturity, presented separately, for the subscription liability for each of the five subsequent fiscal years and in five-year increments thereafter are:

| Year Ended December 31 | Principle | Interest | Total |
|-----------------------------------|---------------------|------------------|------------------|
| 2024 | \$ 11,162.79 | \$ 837.21 | \$ 12,000 |
| 2025 | 0 | 0 | 0 |
| 2026 | 0 | 0 | 0 |
| 2027 | 0 | 0 | 0 |
| 2028 | 0 | 0 | 0 |
| 2029-2031 | 0 | 0 | 0 |
| 2032-2037 | 0 | 0 | 0 |
| Total | \$ 11,162.79 | \$ 837.21 | \$ 12,000 |

REQUIRED SUPPLEMENTARY
INFORMATION

Jefferson Transit Authority
Schedule of Employer Contributions
PERS 1
For the Year ended December 31, 2023
Last 10 Fiscal Years

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|-----------------|-----------------|
| Statutorily or contractually required contributions | \$ 112,414 | 107,205 | 125,846 | 132,039 | 122,148 | 117,111 | 109,972 | 104,571 | 95,725 | 85,530 |
| Contributions in relation to the statutorily or contractually required contributions | <u>(112,414)</u> | <u>(107,205)</u> | <u>(125,846)</u> | <u>(132,039)</u> | <u>(122,148)</u> | <u>(117,111)</u> | <u>(109,972)</u> | <u>(104,571)</u> | <u>(95,725)</u> | <u>(85,530)</u> |
| Contribution deficiency (excess) | \$ 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Covered employer payroll | \$ 3,285,438 | 2,901,019 | 2,702,515 | 2,597,894 | 2,506,965 | 2,315,060 | 2,234,465 | 2,137,742 | 2,128,866 | 2,065,248 |
| Contributions as a percentage of covered employee payroll | 3.42% | 3.70% | 4.66% | 5.08% | 4.87% | 5.06% | 4.92% | 4.89% | 4.50% | 4.14% |

See Notes to Required Supplementary Information

REQUIRED SUPPLEMENTARY INFORMATION

**Jefferson Transit Authority
Schedule of Employer Contributions
PERS 2/3
For the Year ended December 31, 2023
Last 10 Fiscal Years**

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|--------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Statutorily or contractually required contributions | \$ 187,047 | 183,441 | 205,547 | 217,532 | 179,589 | 170,789 | 136,258 | 130,677 | 117,530 | 100,962 |
| Contributions in relation to the statutorily or contractually required contributions | \$ (187,047) | (183,441) | (205,547) | (217,532) | (179,589) | (170,789) | (136,258) | (130,677) | (117,530) | (100,962) |
| Contribution deficiency (excess) | \$ - | - | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Covered employer payroll | \$ 3,285,438 | 2,901,019 | 2,702,515 | 2,597,894 | 2,506,965 | 2,315,060 | 2,190,916 | 2,092,895 | 2,086,425 | 2,021,431 |
| Contributions as a percentage of covered employee payroll | % 5.69% | 6.32% | 7.61% | 8.37% | 7.16% | 7.38% | 6.22% | 6.24% | 5.63% | 4.99% |

See Notes to Required Supplementary Information

REQUIRED SUPPLEMENTARY INFORMATION

Jefferson Transit
Schedule of Proportionate Share of the Net Pension Liability
PERS 1
As of June 30, 2023
Last 10 Fiscal Years

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|---|--------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Employer's proportion of the net pension liability (asset) | % 0.016497% | 0.017492% | 0.016895% | 0.018219% | 0.017035% | 0.017520% | 0.018283% | 0.018440% | 0.018736% | 0.019155% |
| Employer's proportionate share of the net pension liability | \$ (376,582) | (487,041) | (206,327) | 643,229 | 655,056 | 782,449 | 867,543 | 990,315 | 980,067 | 964,942 |
| TOTAL | \$ | | | | | | | | | |
| Employer's covered employee payroll | \$ 2,940,980 | 2,864,811 | 2,595,289 | 2,757,718 | 2,389,973 | 2,304,191 | 2,238,457 | 2,156,613 | 2,011,382 | 2,056,075 |
| Employer's proportionate share of the net pension liability as a percentage of covered employee payroll | % -12.80% | -17.00% | -7.95% | 23.32% | 27.41% | 33.96% | 38.76% | 45.92% | 48.73% | 46.93% |
| Plan fiduciary net position as a percentage of the total pension liability | % 80.16% | 76.56% | 88.74% | 68.64% | 67.12% | 66.52% | 61.24% | 57.03% | 59.10% | 61.19% |

See Notes to Required Supplementary Information

REQUIRED SUPPLEMENTARY INFORMATION

Jefferson Transit
Schedule of Proportionate Share of the Net Pension Liability
PERS 2/3
As of June 30, 2023
Last 10 Fiscal Years

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 | 2017 | 2016 | 2015 | 2014 |
|--|--------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| <u>Employer's proportion of the net pension liability (asset)</u> | % 0.021274% | 0.022834% | 0.021699% | 0.023613% | 0.021989% | 0.022134% | 0.022309% | 0.022636% | 0.023058% | 0.023476% |
| <u>Employer's proportionate share of the net pension liability</u> | \$ 871,954 | 846,863 | 104,984 | 301,997 | 213,588 | 377,918 | 775,131 | 1,139,705 | 823,875 | 474,535 |
| <u>Employer's covered employee payroll</u> | \$ 2,940,980 | 2,864,811 | 2,595,289 | 2,757,718 | 2,389,973 | 2,286,604 | 2,187,136 | 2,116,447 | 1,968,342 | 2,010,524 |
| <u>Employer's proportionate share of the net pension liability as a percentage of covered employee payroll</u> | % 29.65% | 29.56% | 4.05% | 10.95% | 8.94% | 16.53% | 35.44% | 53.85% | 41.86% | 23.60% |
| <u>Plan fiduciary net position as a percentage of the total pension liability</u> | % 107.02% | 106.73% | 91.42% | 97.22% | 97.77% | 96.88% | 90.97% | 85.82% | 89.20% | 93.29% |

See Notes to Required Supplementary Information

Notes to Required Supplementary Information – Pensions
Year Ended December 31, 2023

Note 1 – Information Provided

Jefferson Transit implemented GASB Nos. 68/71 for the year ended December 31, 2015, therefore there is no data available for years prior to 2014. PERS 1 employer contributions include the PERS 1 employer contributions of PERS 2 and PERS 3, which are required to fund the unfunded actuarially accrued liability pursuant to RCW 41.45.060.

Note 2 – Significant Errors

There were no changes in benefit terms, significant changes in the employees covered under the benefit terms or in the use of different assumptions.

Note 3 – Employer Contribution Rate Changes

The employer contribution rates for the PERS 1 plan remained at 10.39% and the PERS 2/3 Plans remained at 10.39 % for pay period January-June 2023. The employer contribution rates for both the PERS 1 and PERS 2/3 plans decreased to 9.39% for pay period July-August 2023, and then increased to 9.53 % for pay period September-December 2023.

The employee contribution rates for PERS 1 plan and the PERS 2/3 plans remained at 6.0% and 6.36%, respectively, for pay periods beginning September 2023.

Jefferson Transit Authority

Schedule of Changes in Total OPEB Liability and Related Ratios

Washington State Public Employees Benefit Board (PEBB)

For the year ended December 31, 2023

Last 6 Fiscal Year(s)*

| | 2023 | 2022 | 2021 | 2020 | 2019 | 2018 |
|---|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
| Total OPEB liability - beginning | \$2,338,537 | \$2,545,781 | \$3,121,178 | \$2,324,835 | \$2,358,269 | \$2,299,515 |
| Service cost | 72,750 | 107,939 | 153,674 | 90,367 | 96,578 | 113,169 |
| Interest | 84,912 | 57,111 | 72,159 | 84,392 | 94,960 | 86,374 |
| Changes in benefit terms | 0 | 0 | 0 | 0 | 0 | 0 |
| Differences between expected and actual experience | -402,607 | -352,785 | -781,634 | 629,685 | -222,767 | -140,789 |
| Changes of assumptions | | | | | 0 | 0 |
| Benefit payments | -25,517 | -19,509 | -19,596 | -8,101 | -2,205 | 0 |
| Other changes | 0 | 0 | 0 | 0 | 0 | 0 |
| Total OPEB liability - ending | \$2,068,075 | \$2,338,537 | \$2,545,781 | \$3,121,178 | \$2,324,835 | \$2,358,269 |
| Covered-employee payroll** | \$2,876,436 | \$2,522,409 | \$2,306,685 | \$2,597,894 | \$2,150,629 | \$2,085,300 |
| Total OPEB liability as a % of covered payroll | 71.90% | 92.71% | 110.37% | 120.14% | 108.10% | 113.09% |

Notes to Schedule:

Until a full 10-year trend is compiled, only information for those years available is presented.
 No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75.

**Jefferson County Public Transportation Benefit Area
Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2023**

| Federal Agency (Pass-Through Agency) | Federal Program | ALN Number | Other Award Number | Expenditures | | | Passed through to Subrecipients | Note |
|--|---|---------------|-----------------------|---------------------------------|-----------------------|------------------|---------------------------------------|------|
| | | | | From Pass- Through Awards | From Direct Awards | Total | | |
| FEDERAL TRANSIT ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WSDOT) | Formula Grants for Rural Areas and Tribal Transit Program | 20.509 | PTD0261 | 537,581 | - | 537,581 | - | |
| FEDERAL TRANSIT ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WSDOT) | Formula Grants for Rural Areas and Tribal Transit Program | 20.509 | PTD0262 | 48,539 | - | 48,539 | - | |
| FEDERAL TRANSIT ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WSDOT) | Formula Grants for Rural Areas and Tribal Transit Program | 20.509 | PTD0666 | 102,990 | - | 102,990 | - | |
| FEDERAL TRANSIT ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WSDOT) | Formula Grants for Rural Areas and Tribal Transit Program | 20.509 | PTD0667 | 398,625 | - | 398,625 | - | |
| Total ALN 20.509: | | | | 1,087,735 | - | 1,087,735 | - | |
| Total Federal Awards Expended: | | | | 1,087,735 | - | 1,087,735 | - | |

The accompanying notes are an integral part of this schedule.

Jefferson Transit Authority
Notes to the Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2023

Note 1 – Basis of Accounting

This schedule is prepared on the same basis of accounting as Jefferson Transit Authority's financial statements. The financial statements of Jefferson Transit Authority are prepared in conformity with generally accepted accounting principles (GAAP) as applied to governments.

Note 2 – Indirect Cost Rate

Jefferson Transit Authority has not elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

Note 3 – Program Costs

The amounts shown as current year expenditures represent only the federal grant portion of the program costs. Entire program costs, including Jefferson Transit Authority's portion, are more than shown. Such expenditures are recognized following, as applicable, either the cost principles in the OMB Circular A-87, Cost Principles for State, Local, and Indian Tribal Governments, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

In fulfilling our mission to provide citizens with independent and transparent examinations of how state and local governments use public funds, we hold ourselves to those same standards by continually improving our audit quality and operational efficiency, and by developing highly engaged and committed employees.

As an agency, the State Auditor's Office has the independence necessary to objectively perform audits, attestation engagements and investigations. Our work is designed to comply with professional standards as well as to satisfy the requirements of federal, state and local laws. The Office also has an extensive quality control program and undergoes regular external peer review to ensure our work meets the highest possible standards of accuracy, objectivity and clarity.

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