



Office of the Washington State Auditor  
Pat McCarthy

# Financial Statements Audit Report

## Highline Water District

For the period January 1, 2023 through December 31, 2023

*Published January 21, 2025*

Report No. 1036465



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**Office of the Washington State Auditor  
Pat McCarthy**

January 21, 2025

Board of Commissioners  
Highline Water District  
Kent, Washington

**Report on Financial Statements**

Please find attached our report on the Highline Water District's financial statements.

We are issuing this report in order to provide information on the District's financial activities and condition.

Sincerely,

Pat McCarthy, State Auditor  
Olympia, WA

***Americans with Disabilities***

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## INDEPENDENT AUDITOR'S REPORT

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

### Highline Water District January 1, 2023 through December 31, 2023

Board of Commissioners  
Highline Water District  
Kent, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Highline Water District, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated January 15, 2025.

## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

## REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

A handwritten signature in black ink, reading "Pat McCarthy". The signature is fluid and cursive, with the first name "Pat" and last name "McCarthy" clearly distinguishable.

Pat McCarthy, State Auditor

Olympia, WA

January 15, 2025

# INDEPENDENT AUDITOR'S REPORT

## Report on the Audit of the Financial Statements

### Highline Water District January 1, 2023 through December 31, 2023

Board of Commissioners  
Highline Water District  
Kent, Washington

## REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

### Opinion

We have audited the accompanying financial statements of the Highline Water District, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the financial section of our report.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Highline Water District, as of December 31, 2023, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time; and
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed in the financial section of our report be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated January 15, 2025 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Pat McCarthy, State Auditor

Olympia, WA

January 15, 2025



## **FINANCIAL SECTION**

### **Highline Water District January 1, 2023 through December 31, 2023**

#### **REQUIRED SUPPLEMENTARY INFORMATION**

Management's Discussion and Analysis – 2023

#### **BASIC FINANCIAL STATEMENTS**

Statement of Net Position – 2023

Statement of Revenues, Expenses and Changes in Net Position – 2023

Statement of Cash Flows – 2023

Notes to Financial Statements – 2023

#### **REQUIRED SUPPLEMENTARY INFORMATION**

Schedule of Changes in Total OPEB Liability and Related Ratios – Public Employee  
Benefits Board – 2023

Schedule of Proportionate Share of Net Pension Liability – PERS 1 and PERS 2/3 – 2023

Schedule of Employer Contributions – PERS 1 and PERS 2/3 – 2023

**HIGHLINE WATER DISTRICT  
MANAGEMENT DISCUSSION AND ANALYSIS  
DECEMBER 31, 2023**

## **INTRODUCTION**

Highline Water District was formed in 1946 to provide water service to customers residing within the District boundaries. The District consists of 18-square miles, serving portions of seven cities and unincorporated areas within southwest King County. The District provides water to a population of approximately 71,000 and businesses that employ 28,000 people through 18,900 metered connections.

The mission of the Board of Commissioners and employees of Highline Water District is to provide high quality water and excellent customer service while effectively managing District infrastructure for a reliable water system today and for future generations.

## **MANAGEMENT DISCUSSION AND ANALYSIS**

This section of Management's Discussion and Analysis presents the District's review of its financial position and performance as of December 31, 2023. These comments should be evaluated in conjunction with the District's financial statements, which follow this section.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial statements include a statement of net position, statement of revenues, expenses, and changes in fund net position, statement of cash flows, and notes to the financial statements. The financial statements are prepared using the accrual basis of accounting and conform to the generally accepted accounting principles applicable to proprietary fund of the government.

The Statement of Net Position presents the total assets, deferred outflows of resources, total liabilities, and deferred inflows of resources. The difference between the totals assets and liabilities is reported as net position. The statements provide information about the nature and amounts of investments in resources (assets), consumption of resources that are applicable to future periods (deferred outflows), obligations to District creditors (liabilities) and the acquisition of resources applicable to a future reporting period (deferred inflows). The information provides the District's capital structure, liquidity and financial flexibility. Over time, increases or decreases in net position may serve as useful indicators of whether the financial condition of the District is improving or deteriorating.

The Statement of Revenues, Expenses, and Changes in Fund Net Position presents the results of the District's business activities over the course of the year. This information can be used to determine whether the District has successfully recovered all its costs through its user fees and other charges, and to evaluate its profitability and credit worthiness.

The Statement of Cash Flows reports cash receipts, cash payments and net changes in cash resulting from operating, financing, and investing activities over the course of the year. The information identifies the source and use of cash.

The notes to the financial statements provide useful information regarding the District's significant accounting policies, explain significant account balances and activities, certain material risks, estimates, obligations, commitments, contingencies, and subsequent events, if any.

**HIGHLINE WATER DISTRICT  
MANAGEMENT DISCUSSION AND ANALYSIS  
DECEMBER 31, 2023**

**CONDENSED STATEMENTS OF NET POSITION AT DECEMBER 31 2023 & DECEMBER 31 2022**

|                                     | 2023           | 2022           |
|-------------------------------------|----------------|----------------|
| Capital Assets                      | \$ 108,988,072 | \$ 111,390,570 |
| Other Assets                        | 35,221,363     | 29,285,455     |
| Total Assets                        | 144,209,435    | 140,676,025    |
| Deferred Outflows of Resources      | 859,330        | 972,427        |
| Long-Term Liabilities               | 3,321,650      | 4,053,062      |
| Other Liabilities                   | 2,706,807      | 2,790,890      |
| Total Liabilities                   | 6,028,457      | 6,843,952      |
| Deferred Inflows of Resources       | 1,575,656      | 2,047,816      |
| Net Investment in Capital Assets    | 106,009,220    | 108,945,488    |
| Restricted for Impaired Investments | 4,265          | 5,799          |
| Restricted for Pensions             | 1,275,105      | -              |
| Unrestricted Amounts                | 30,176,062     | 23,805,397     |
| Total Net Position                  | \$ 137,464,652 | \$ 132,756,684 |

**Analysis of the Condensed Comparative Statement of Net Position**

**Capital Assets**

Capital assets consist of land, construction in progress, and plant-in-service. In 2023, the net capital assets decreased by \$2,388,156. The primary contributor to the decrease is from the change in accumulated depreciation. The adoption of GASB 96 Subscription Based Information Technology Arrangements, (SBITA), increased the Asset by \$79,906 and was reduced by \$37,440 in amortization expense. The assets recorded on the balance sheet represent the value of the intangible asset owed to the vendor for the noncancellable period of the arrangement.

The principal capital projects in 2023 include Project 18-2 International Blvd at SR 509 Road Improvement, Project 18-5 34<sup>th</sup> Avenue South Water Main Replacement, and 21-1 Des Moines 24<sup>th</sup> Avenue South Watermain Replacement.

In comparison, the principal projects in the 2022 include: Project 18-2 International Blvd at SR 509 Road Improvement, Project 19-1 North Hill AC Water Main Replacement, Project 20-1 Military Road Watermain Relocation, and Project SW 22-3 272<sup>nd</sup> Emergency Water Main Replacement. Net capital assets for 2022 increased minimally after depreciation.

Over the next four years, the District anticipates spending approximately \$33 million in capital investments. The areas of major emphasis in the capital budget include water main replacement projects, reservoir retrofitting, security upgrades, and equipment purchases.

**HIGHLINE WATER DISTRICT  
MANAGEMENT DISCUSSION AND ANALYSIS  
DECEMBER 31, 2023**

**Analysis of the Condensed Comparative Statement of Net Position (Continued)**

*CAPITAL ASSET ACTIVITY FOR THE YEAR ENDED DECEMBER 31, 2023 WAS AS FOLLOWS:*

|                                  | <u>Balance</u><br><u>12/31/2023</u> | <u>Balance</u><br><u>12/31/2022</u> | <u>Changes</u> |
|----------------------------------|-------------------------------------|-------------------------------------|----------------|
| SBITA Asset                      | 79,906                              | -                                   | 79,906         |
| Land                             | 932,734                             | 932,734                             | -              |
| Construction in Progress         | 5,667,219                           | 5,160,348                           | 506,871        |
| Plant-In-Service                 | 182,754,344                         | 181,533,632                         | 1,220,712      |
| Accumulated Depreciation         | (81,349,176)                        | (77,190,970)                        | (4,158,205)    |
| Accumulated Amortization - SBITA | (37,440)                            | -                                   | (37,440)       |
| Total Capital Assets, Net        | 108,047,588                         | 110,435,744                         | (2,388,156)    |

*CAPITAL ASSET ACTIVITY FOR THE YEAR ENDED DECEMBER 31, 2022 WAS AS FOLLOWS:*

|                           | <u>Balance</u><br><u>12/31/2022</u> | <u>Balance</u><br><u>12/31/2021</u> | <u>Changes</u> |
|---------------------------|-------------------------------------|-------------------------------------|----------------|
| Land                      | 932,734                             | 932,734                             | -              |
| Construction in Progress  | 5,160,348                           | 5,503,040                           | (342,692)      |
| Plant-In-Service          | 181,533,632                         | 177,351,556                         | 4,182,076      |
| Accumulated Depreciation  | (77,190,970)                        | (73,405,619)                        | (3,785,351)    |
| Total Capital Assets, Net | 110,435,744                         | 110,381,711                         | 54,033         |

**Assets**

Current Assets include cash and cash equivalents held in various funds. Total cash and cash equivalents increased by \$6,498,200 in 2023 compared to an increase of \$2,337,473 in 2022. Cash balances in the funds vary from year to year based on income and expenses from operations, capital contributions, transfers between funds, borrowings, and debt service payments. The notable increase in 2023 was due to increased revenue from higher than anticipated water sales and decreased spending on capital projects. Several projects scheduled for construction in 2023 were delayed by the District's partner agencies. These projects will be constructed in subsequent years.

Current Assets also include accounts receivable, accrued utility revenue, current portion of contract receivables, inventories, and prepaid expenses. Notably, customer accounts receivable increased by \$65,047, contrasting with a decrease of \$26,243 in 2022. The rise in receivables is primarily due to the fluctuation in receipts from customers. In 2023, receivables from leases, developers and other sources experienced a decrease by \$472,468. The reduction was primarily attributed to reimbursements in 2022 for construction on Project 16-6 by Sound Transit and for Project 19-1 by other partnering agencies. Receivables from the eight (8) cell tower leases remained stable with minimal change, notably, standing at a present value of \$1,175,041.

**Noncurrent Assets**

Plant-In-Service increased \$1,220,712 in 2023, developer-donated facilities amounted to \$677,170, General Facilities Charges, (GFC's) \$400,000, and \$61,482 accrual for Sound Transit Task 2 Revenue. However, these additions were offset by accumulated depreciation expense of \$4,158,205.

**HIGHLINE WATER DISTRICT  
MANAGEMENT DISCUSSION AND ANALYSIS  
DECEMBER 31, 2023**

**Analysis of the Condensed Comparative Statement of Net Position (Continued)**

**Noncurrent Assets (Continued)**

Net pension assets are amounts in excess of the amount owed to a defined benefit pension plan based on the actuarial present value of projected benefit payments for plan members and their beneficiaries less the plan's net position. Net pension asset decreased \$14,342 in 2023.

**Deferred Outflows of Resources**

The Deferred Outflows of Resources related to pension are a depletion of net assets that will be recognized in a future reporting period. The deferred outflow decreased by \$112,029 in 2023, caused primarily due to fluctuations in the deferred pension outflows of the pension plan. This contrasts with the previous year, where there was an increase of \$631,689. The District recognized deferred outflows related to other postemployment benefits (OPEB) in accordance with GASB 75 implementation in 2018. The deferred outflows related to OPEB remained stable in 2023 and 2022.

**Liabilities**

**Current Liabilities** consist of accounts payable, current portion and interest for long-term debt, SBITA liabilities, developer deposits payable and contractor retainage on public works projects. The total current liabilities decreased by \$84,084 and \$246,392 in 2023 and 2022, respectively. Developer deposits payable increased by \$52,892 due to developer activity. Retainage due to contractors decreased \$268,354 in 2023, directly correlating with the District's fluctuating construction expenditures on public works contracts from year to year. The District's debt continues to decrease as loans are paid off.

**Noncurrent Liabilities** include compensated absences, net pension liability, OPEB liability, and the long-term portions of debt service, and SBITA. Noncurrent liabilities decreased by \$731,412 in 2023, primarily due to payments of loan principal, a decrease of \$143,286 in net pension liability, and a decrease in long-term OPEB Liability. The total OPEB liability decreased because of the changes in experience data and the assumptions used to calculate the liability by the state actuaries. The reduction is primarily due to two factors: the discount rate assumption and members opting to work instead of retiring.

**Deferred Inflows of Resources**

Deferred inflow of resources reflects an acquisition of net assets by the District applicable to future reporting periods, such as deferred revenue. Deferred inflows related to pensions decreased by \$467,267 in 2023, due to changes in assumptions used to calculate the liability and the difference between projected and actual investment earnings. Additionally, deferred inflows related to leases decreased by \$4,893 in the same year.

**Net Position**

Net position consists of total assets and deferred outflows minus total liabilities and deferred inflows. Net position increased by \$4,707,968 in 2023 and \$3,442,946 in 2022. Over time, increases or decreases in the District's net position are an indicator of the District's overall financial growth. An increase in net position is a positive sign of the District's financial strength.

**HIGHLINE WATER DISTRICT  
MANAGEMENT DISCUSSION AND ANALYSIS  
DECEMBER 31, 2023**

**CONDENSED STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN FUND  
NET POSITION FOR THE YEAR ENDED DECEMBER 31 2023**

|   | <u>2023</u>                  | <u>2022</u>                  |
|---|------------------------------|------------------------------|
| <b>REVENUES</b>   |                              |                              |
| Water Distribution Revenue                                      | \$ 19,223,322                | \$ 17,917,762                |
| Service Revenue   | 1,213,647                    | 1,140,120                    |
| Nonoperating Revenue  | <u>1,897,936</u>             | <u>132,768</u>               |
| Total Operating Revenues  | 22,334,905                   | 19,190,650                   |
| <b>EXPENSES</b>   |                              |                              |
| Operating Costs   | 10,364,320                   | 9,580,090                    |
| General and Administrative Expenses                             | 3,925,422                    | 3,425,028                    |
| Depreciation and Amortization                                   | 4,498,419                    | 4,495,950                    |
| Amortization Expense - SBITA                                    | 37,440                       | -                            |
| Interest on Long-Term Debt                                      | 8,271                        | 10,242                       |
| Interest Expense - SBITA  | <u>1,755</u>                 | <u>-</u>                     |
| Total Operating Expenses  | <u>18,835,627</u>            | <u>17,511,311</u>            |
| <b>CHANGES IN NET POSITION<br/>BEFORE CAPITAL CONTRIBUTIONS</b> | 3,499,278                    | 1,679,339                    |
| Capital Contributions   | <u>1,208,690</u>             | <u>1,763,607</u>             |
| <b>CHANGE IN NET POSITION</b>                                   | 4,707,968                    | 3,442,946                    |
| Net Position, January 1   | <u>132,756,684</u>           | <u>129,313,738</u>           |
| <b>NET POSITION - DECEMBER 31</b>                               | <u><u>\$ 137,464,652</u></u> | <u><u>\$ 132,756,684</u></u> |

**Analysis of the Condensed Comparative Statement of Revenues, Expenses & Changes in Fund  
Net Position**

**Revenue**

In 2023, total Water Distribution Revenues increased by \$1,305,560 driven by increases in residential and commercial water sales, and wholesale distribution to adjacent purveyors. These increases stemmed from a 4% rate increase in January 2023, and water sales to King County Water District #54, (KCWD 54), and a relatively hotter, dryer summer.

Service revenue increased by \$73,527 in 2023 and \$185,684 in 2022 due to the District's revenue collection for Franchise Fees and Utility Taxes. The District passes on effective charges onto customers within a jurisdiction that imposes a franchise fee or utility tax.

**HIGHLINE WATER DISTRICT  
MANAGEMENT DISCUSSION AND ANALYSIS  
DECEMBER 31, 2023**

**Analysis of the Condensed Comparative Statement of Revenues, Expenses & Changes in Fund Net Position (Continued)**

Nonoperating revenue includes investment income/loss, rental income, developer extension fees, inspection fees, interest income for leases and other non-operating sources. This revenue increased by \$1,767,139 in 2023 primarily due to higher interest income for the Maintenance and Construction Fund. The increase in Investment income varies due to principal balances and interest rates in the King County Investment Pool.

**Expenses**

Operating expenses increased by \$1,287,093 in 2023. The main factors driving the fluctuation were increased water purchases from Seattle Public Utilities, (SPU) to support sales to KCWD 54 and to supplement production in Tyee well production. In addition, the District suspended the Huntington Park Project due to cost considerations and expensed the project cost to date. Pension and OPEB expense fluctuated due to projected and actual investment earnings on pension plan investments and changes in experience data and assumptions. GASB 68 requires governments providing defined benefit pensions to recognize their long-term obligations for pension benefits to comprehensively and comparably measure the annual cost of pension benefits.

Nonoperating expenses consists of interest expense on long-term debt and interest expense on SBITA. Interest expenses increased by \$216 in 2023 and \$2,381 in 2022 due to decreasing principal balances and the implementation of SBITA in 2023.

Capital Contributions in 2023 decreased \$554,917 compared to 2022. Systems donated to the District by developers decreased \$99,340, general facilities fees decreased \$92,000, and donated property revenue decreased by \$285,368. Construction activity varies year to year based on several outside influences. Capital Contributions decreased \$447,871 in 2022 as compared to 2021. Systems donated to the District by developers increased \$703,997 in 2022 and general facilities fees increased \$120,000 in 2022.

**Change in Net Position**

Net Position increased by \$4,707,968 in 2023 and by \$3,442,945 in 2022 reflecting total revenues exceeding total expenses in both years.

**ANALYSIS OF OVERALL FINANCIAL CONDITION**

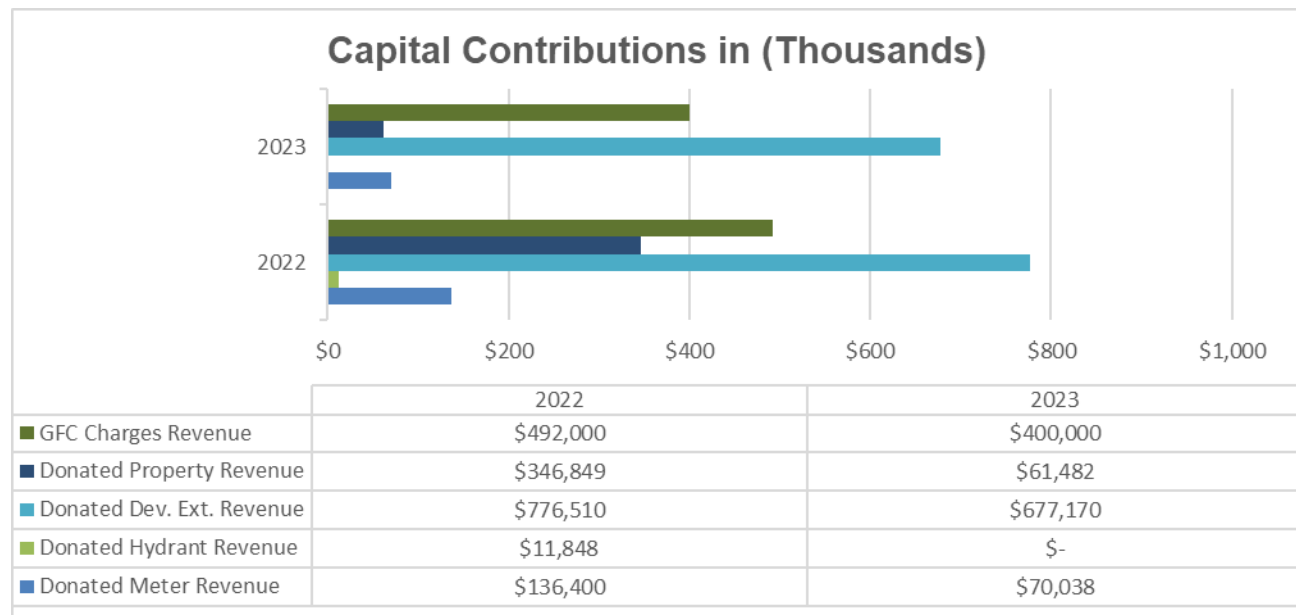
The District's overall financial position continues to be strong in both 2023 and 2022, with an increase in net position, sufficient liquidity to support ongoing operations, and positive operating cash flow.

**Capital Contributions**

The District collects capital contributions from new customers in the form of connection charges and donated systems. The following chart indicates revenue over the past two years for each category of capital contribution.

**HIGHLINE WATER DISTRICT  
MANAGEMENT DISCUSSION AND ANALYSIS  
DECEMBER 31, 2023**

**ANALYSIS OF OVERALL FINANCIAL CONDITION (CONTINUED)**



Significant capital asset additions during the years included the following:

**ANNUAL CAPITAL ADDITIONS**

| 2023                    |            | 2022                    |             |
|-------------------------|------------|-------------------------|-------------|
| Water Main Replacements | \$ 740,391 | Water Main Replacements | \$1,392,432 |
| Wells and Reservoirs    | 67,740     | Wells and Reservoirs    | 31,453      |
| Pump Stations           | -          | Pump Stations           | 113,562     |
| Meters                  | 43,353     | Meters                  | 30,028      |
| Other Projects          | 773,303    | Other Projects          | 2,114,650   |
| Developer Extensions    |            | Developer Extensions    |             |
| Donated System          | 677,170    | Donated System          | 776,510     |

**Long-Term Debt**

Long-term debt decreased in 2023 due to principal payments without new borrowings.

See Notes 4, 5, and 6 in the Financial Statements for detailed activity in capital assets and long-term liabilities.

As of December 31, 2023, the District has \$16,526,171 of cash and equivalents in construction accounts with \$3,257,344 committed under existing construction contracts.



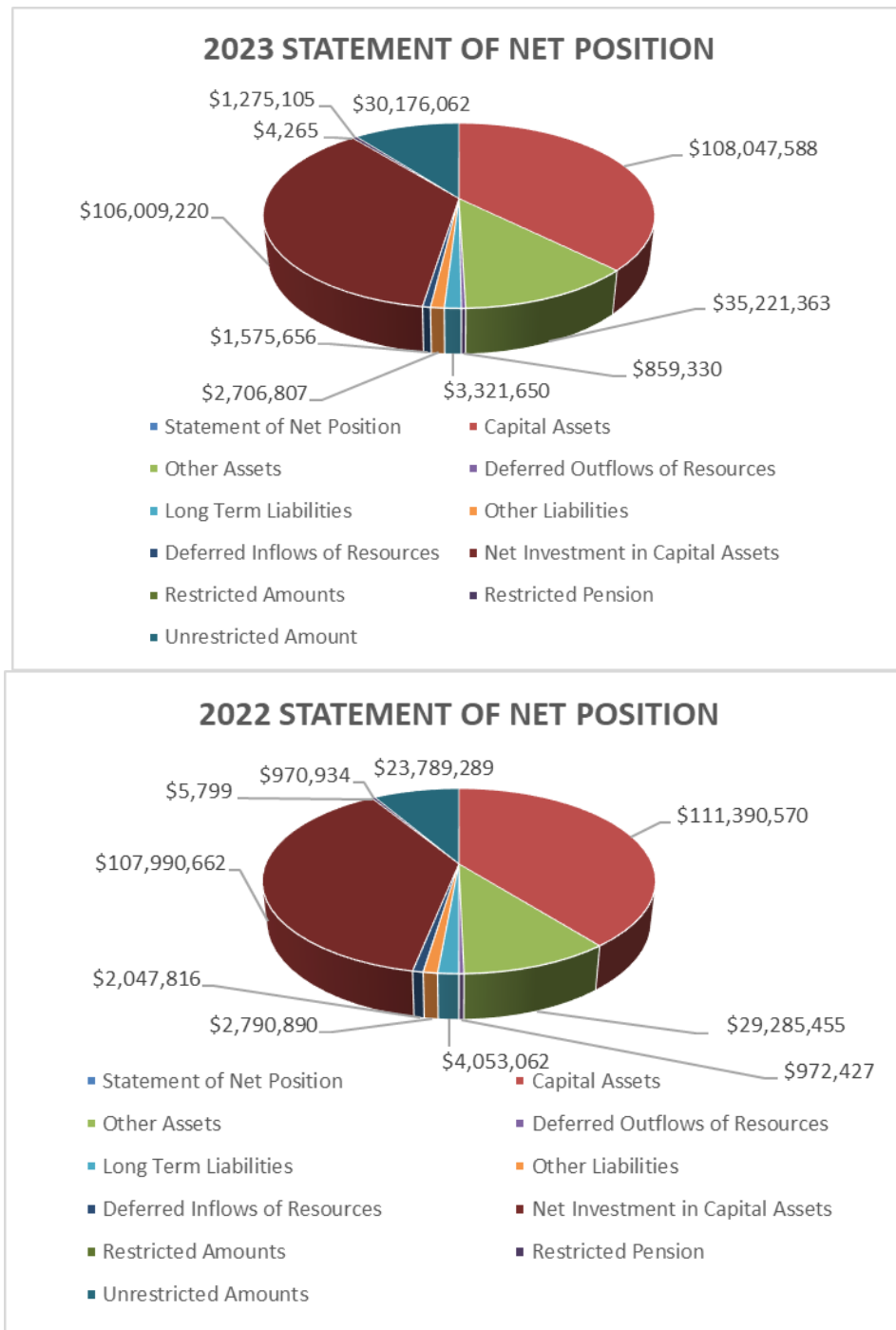
# HIGHLINE WATER DISTRICT MANAGEMENT DISCUSSION AND ANALYSIS DECEMBER 31, 2023

## ANALYSIS OF OVERALL FINANCIAL CONDITION (CONTINUED)

The District is financed primarily by equity. Substantial liquid assets are available to fund liabilities and construction. To ensure that the District's financial condition remains strong.

The following charts indicate the components of financial position.

## COMPARISON STATEMENT OF NET POSITION 2023 VS 2022

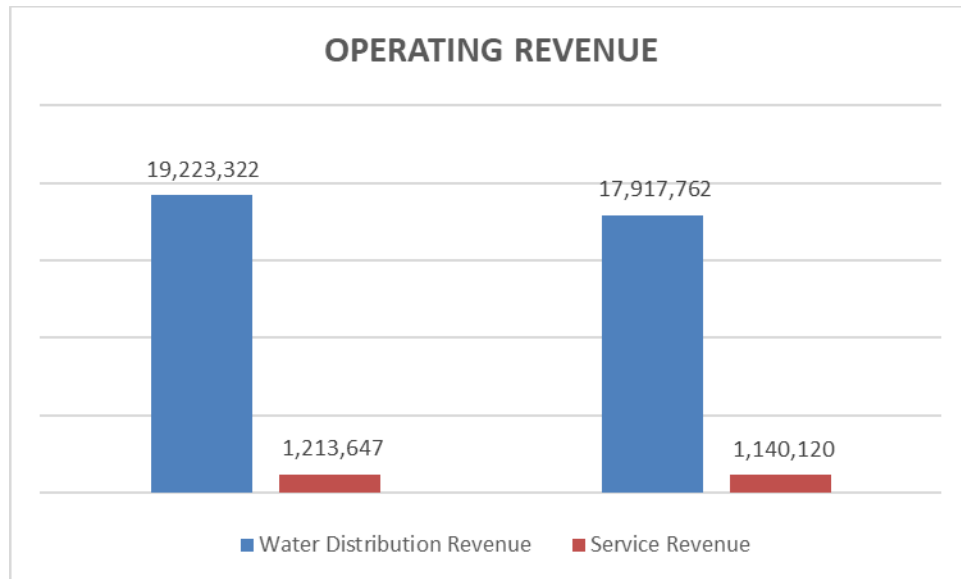


**HIGHLINE WATER DISTRICT  
MANAGEMENT DISCUSSION AND ANALYSIS  
DECEMBER 31, 2023**

**RESULTS OF OPERATIONS**

Operating revenues are received from two sources: water distribution revenue and service revenue (including streetlights and franchise fees). The following chart indicates operating revenue over the last two years.

**COMPARISON OF OPERATING REVENUE 2023 VS 2022**



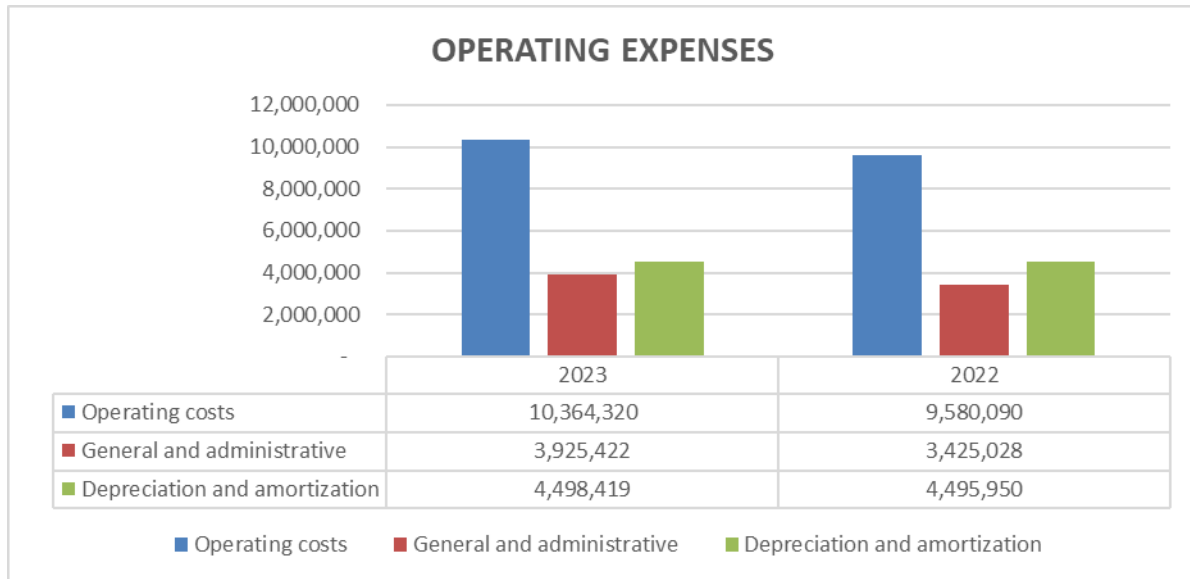
In 2023, operating revenues rose by \$1,305,560, primarily driven by a 4.0% rate increase by the Board of Commissioners effective January 1, 2023, and wholesale water sales to KCWD 54.

**HIGHLINE WATER DISTRICT  
MANAGEMENT DISCUSSION AND ANALYSIS  
DECEMBER 31, 2023**

**RESULTS OF OPERATIONS (CONTINUED)**

The following chart indicates operating expenses over the last two years.

**COMPARISON OF OPERATING EXPENSES 2023 VS 2022**



The District has operated at a profit in each of the past two years. The District's philosophy is to provide for all depreciation through rates, based on the principle that current users should pay all costs associated with the water system as it is being used. Operating costs increased in 2023 compared to 2022 by \$1,287,093. The District increased purchases from SPU due to increased water sales to KCWD 54 and for the suspension of Tyee well operations. General and administrative expenses increased 15% due to several factors: increases in labor expenses, increases in medical expenses of approximately 11%, and a 14% increase in the District's liability insurance.

The District's operating revenues are augmented by earnings on investments and other nonoperating revenues in excess of other expenses.

**HIGHLINE WATER DISTRICT  
MANAGEMENT DISCUSSION AND ANALYSIS  
DECEMBER 31, 2023**

**ADDITIONAL COMMENTS**

**Water Supply:**

The District purchases approximately 75% of water provided to customers from SPU. The District currently has adequate water supply to grant all requests for water service within its boundaries throughout its 20-year planning horizon. The District is investigating additional water supply options to allow for near and long-term needs. This effort includes possible water supply agreements with adjacent water districts and/or cities.

The District maintains a 60-year Partial Supply Contract with the SPU executed in 2001. The contract includes a provision to review and change certain terms and conditions of the agreement every 20 years. The District, along with other regional purveyors, are participating in the process with SPU and anticipates a decision in 2024 to maintain the existing contract or execute amendments with a revised contract.

**Tyee Well:**

In January 2022, the Washington State Department of Health (DOH) implemented new standards for public drinking water systems to begin testing for Per- and Polyfluoroalkyl Substances (PFAS). In June 2022, the District sampled all its groundwater sources for PFAS and confirmed that one District source, the Tyee Well, exceeded the DOH State Action Level (SAL) for PFNA, a type of PFAS. No other District source was found to have PFAS substances exceeding the SAL.

The District voluntarily suspended Tyee Well operations and will not return it to operations until sufficient treatment options are implemented. The Tyee Well contributed about 4.5% of the District's overall water production annually and serves a limited area within the District's service boundary. Tyee Well production will be mitigated by increased purchases from SPU.

**King County Water District 54 (KCWD 54):**

In June 2023, KCWD 54 experienced an E. coli detection in their distribution system, resulting in a boil water notice to their customers. The District began selling wholesale water to KCWD 54 due to their inability to chlorinate and filter their groundwater sources. The District will continue to sell wholesale water until they develop a solution to their water quality issues.

In 2023, the District entered into a new franchise agreement with the cities of Federal Way and Tukwila.

At the end of 2023, the District renegotiated the Local 32 Collective Bargaining Agreement. The Agreement is effective January 1, 2024 thru December 31, 2027.

**Regional Construction Projects:**

The Central Puget Sound Regional Transit Authority (Sound Transit) continued construction of the Federal Way Light Rail Extension Project (FWLE) through the District's boundaries. Sound Transit is financially responsible for construction costs of the water main work and the District is responsible for any betterments. Construction is expected to continue through 2025.

Washington State Department of Transportation (WSDOT) began construction to relocate existing infrastructure to accommodate the SR509 Phase 2 Water Main Relocation Project, identified as District Project 22-3. The District partnered with WSDOT through an Interlocal Agreement for construction of the relocations based on a pre-negotiated lump sum cost. Construction is expected to be completed at the year-end of 2024.

**HIGHLINE WATER DISTRICT  
STATEMENT OF NET POSITION  
DECEMBER 31, 2023**

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**ASSETS**

**CURRENT ASSETS**

Unrestricted:

|                                   |                   |
|-----------------------------------|-------------------|
| Cash and Cash Equivalents         | \$29,152,698      |
| Accounts Receivable - Users       | \$2,840,530       |
| Interest Receivable               | \$95,529          |
| Inventory                         | \$963,873         |
| Miscellaneous Accounts Receivable | \$1,756,684       |
| Prepaid Expenses                  | 399,708           |
| Total Unrestricted                | <u>35,209,021</u> |

Restricted:

|                           |              |
|---------------------------|--------------|
| Cash and Cash Equivalents | 8,077        |
| Investments               | <u>4,265</u> |

|                      |            |
|----------------------|------------|
| Total Current Assets | 35,221,363 |
|----------------------|------------|

**NONCURRENT ASSETS**

Restricted Assets:

|                   |         |
|-------------------|---------|
| Net Pension Asset | 940,484 |
| SBITA Asset       | 79,906  |

Capital Assets Not Being Depreciated:

|                          |           |
|--------------------------|-----------|
| Land                     | 932,734   |
| Construction in Progress | 5,667,219 |

Capital Assets Being Depreciated:

|                                |                    |
|--------------------------------|--------------------|
| Plant in Service               | 182,754,344        |
| Less: Accumulated Depreciation | (81,349,176)       |
| SBITA                          | (37,439)           |
| Net Capital Assets             | <u>107,967,682</u> |

|                         |                    |
|-------------------------|--------------------|
| Total Noncurrent Assets | <u>108,988,072</u> |
|-------------------------|--------------------|

|              |                           |
|--------------|---------------------------|
| Total Assets | <u><u>144,209,435</u></u> |
|--------------|---------------------------|

**DEFERRED OUTFLOWS OF RESOURCES**

|  |                |
|--|----------------|
| Deferred Outflows Related to Pensions                      | 846,082        |
| Deferred Outflows Related to Other Postemployment Benefits | <u>13,248</u>  |
| Total Deferred Outflows of Resources                       | <u>859,330</u> |

|   |                              |
|---|------------------------------|
| Total Assets and Deferred Outflows of Resources | <u><u>\$ 145,068,765</u></u> |
|---|------------------------------|

*See accompanying Notes to Financial Statements*

**HIGHLINE WATER DISTRICT**  
**STATEMENT OF NET POSITION (CONTINUED)**  
**DECEMBER 31, 2023**

**LIABILITIES**

**CURRENT LIABILITIES**

|  |                  |
|--|------------------|
| Payable from Unrestricted Assets:      |                  |
| Accounts Payable                       | \$ 1,102,981     |
| Accrued Salaries and Benefits          | 147,423          |
| Accrued Compensated Absences           | 414,500          |
| Retainage Payable                      | 25,880           |
| Developer Deposits                     | 626,653          |
| Accrued Interest                       | 3,923            |
| Long-Term Debt                         | 356,419          |
| Total OPEB Liability (Current Portion) | 29,735           |
| SBITA                                  | (8,786)          |
| Total                                  | <u>2,698,730</u> |
| <br>Payable from Restricted Assets:    |                  |
| Accounts Payable                       | <u>8,077</u>     |
| <br>Total Current Liabilities          | <br>2,706,807    |

**NONCURRENT LIABILITIES**

|   |                      |
|---|----------------------|
| Payable from Unrestricted Assets:           |                      |
| Debt  | 1,681,949            |
| Compensated Absences                        | -                    |
| Net Pension Liability                       | 410,663              |
| Total OPEB Liability (Less Current Portion) | 1,177,300            |
| SBITA                                       | 51,738               |
| Total                                       | <u>3,321,650</u>     |
| <br>Payable from Restricted Assets:         |                      |
| Excise Tax Payable                          | -                    |
| <br>Total Noncurrent Liabilities            | <br><u>3,321,650</u> |

|                   |           |
|-------------------|-----------|
| Total Liabilities | 6,028,457 |
|-------------------|-----------|

**DEFERRED INFLOWS OF RESOURCES**

|   |                  |
|---|------------------|
| Deferred Inflows Related to Pensions                    | 507,627          |
| Deferred Inflows Related to Leases                      | <u>1,068,030</u> |
| <br>Total Liabilities and Deferred Inflows of Resources | <br>7,604,113    |

**NET POSITION**

|                                     |                    |
|-------------------------------------|--------------------|
| Net Investment in Capital Assets    | 106,009,220        |
| Restricted for Impaired Investments | 4,265              |
| Restricted for Pensions             | 1,275,105          |
| Unrestricted                        | <u>30,176,062</u>  |
| Total Net Position                  | <u>137,464,652</u> |

|   |                       |
|---|-----------------------|
| Total Liabilities, Deferred Inflows of Resources and Net Position | <u>\$ 145,068,765</u> |
|---|-----------------------|

*See accompanying Notes to Financial Statements*

**HIGHLINE WATER DISTRICT**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**FOR THE PERIOD ENDING DECEMBER 31, 2023**

**OPERATING REVENUE**

|                                   |                   |
|-----------------------------------|-------------------|
| Water Distribution Revenue:       |                   |
| Metered Water Sales - Residential | \$9,085,682       |
| Metered Water Sales - Commercial  | \$9,574,165       |
| Metered Hydrant Sales             | \$86,710          |
| Wholesale and Standby Fire Sales  | \$504,998         |
| Discounts and Adjustments         | (\$28,233)        |
| Total Water Distribution Revenue  | <u>19,223,322</u> |

|                       |                  |
|-----------------------|------------------|
| Service Revenue:      |                  |
| Street Light Revenue  | 127,540          |
| Franchise Fees        | 731,059          |
| Other Charges         | 355,048          |
| Total Service Revenue | <u>1,213,647</u> |

**NON-OPERATING REVENUE**

|  |                  |
|--|------------------|
| Investment Income, Net of Service Fees | 1,393,116        |
| Rental Income                          | 335,780          |
| Other Income                           | 90,296           |
| Gain on Disposal of Assets             | 78,743           |
| Interest on Long-Term Debt             | (8,271)          |
| Interest Expense - SBITA               | (1,755)          |
| Total Nonoperating Revenue             | <u>1,887,910</u> |

|               |            |
|---------------|------------|
| Total Revenue | 22,324,879 |
|---------------|------------|

**OPERATING EXPENSE**

|                               |                   |
|-------------------------------|-------------------|
| Supply                        | 5,249,241         |
| Pumps, Reservoirs & Telemetry | 272,345           |
| Wells & Water Treatment       | 690,307           |
| Transmission & Distribution   | 3,271,744         |
| Customer Accounts             | 880,683           |
| Administration & General      | 3,925,422         |
| Depreciation and Amortization | 4,498,419         |
| Interest Expense - SBITA      | 37,440            |
| Total Operating Expense       | <u>18,825,601</u> |

|   |           |
|---|-----------|
| CHANGES IN NET POSITION BEFORE<br>CAPITAL CONTRIBUTIONS | 3,499,278 |
|---|-----------|

|                       |                  |
|-----------------------|------------------|
| Capital Contributions | <u>1,208,690</u> |
|-----------------------|------------------|

|                        |           |
|------------------------|-----------|
| CHANGE IN NET POSITION | 4,707,968 |
|------------------------|-----------|

|                                     |             |
|-------------------------------------|-------------|
| <b>TOTAL NET POSITION JANUARY 1</b> | 132,756,684 |
|-------------------------------------|-------------|

|                                       |                       |
|---------------------------------------|-----------------------|
| <b>TOTAL NET POSITION DECEMBER 31</b> | <u>\$ 137,464,652</u> |
|---------------------------------------|-----------------------|

*See accompanying Notes to Financial Statements*

**HIGHLINE WATER DISTRICT  
STATEMENT OF CASH FLOWS  
YEAR ENDED DECEMBER 31, 2023**

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**CASH FLOWS FROM OPERATING ACTIVITIES**

|  |                  |
|--|------------------|
| Cash Received from Customers                     | \$ 21,265,573    |
| Cash Paid to Vendors                             | (17,988,188)     |
| Cash Paid to and for Employees and Commissioners | 3,240,925        |
| Net Cash Provided by Operating Activities        | <u>6,518,309</u> |

**CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES**

|  |                    |
|--|--------------------|
| Capital Contributions                              | 531,520            |
| Proceeds from Sale of Assets                       | 115,926            |
| Expenditures for Plant in Service and Construction | (1,593,272)        |
| Payment of Long-Term Debt                          | (406,714)          |
| Interest paid on Long-Term Debt                    | (9,166)            |
| Interest expense - SBITA                           | (1,755)            |
| Net Cash Used in Capital Financing Activities      | <u>(1,363,461)</u> |

**CASH FLOWS FROM INVESTING ACTIVITIES**

|                                  |                  |
|----------------------------------|------------------|
| Interest Received on Investments | <u>1,336,440</u> |
|----------------------------------|------------------|

**NET DECREASE IN CASH AND CASH EQUIVALENTS**

6,491,288

Cash and Cash Equivalents - Beginning of Year

22,673,752

**CASH AND CASH EQUIVALENTS - END OF YEAR**

\$ 29,165,040

Cash and Cash Equivalents Balance is Comprised  
of the Following at December 31:

|  |                             |
|--|-----------------------------|
| Cash and Cash Equivalents - Unrestricted | \$ 29,160,775               |
| Cash and Cash Equivalents - Restricted   | 4,265                       |
| Total                                    | <u><u>\$ 29,165,040</u></u> |

*See accompanying Notes to Financial Statements*



**HIGHLINE WATER DISTRICT**  
**STATEMENT OF CASH FLOWS (CONTINUED)**  
**YEAR ENDED DECEMBER 31, 2023**

---

**RECONCILIATION OF OPERATING INCOME TO NET  
CASH PROVIDED BY OPERATING ACTIVITIES**

|   |                     |
|---|---------------------|
| Operating Income                                      | \$ 1,611,368        |
| Adjustments to Reconcile Operating Income to Net Cash |                     |
| Provided by Operating Activities:                     |                     |
| Depreciation and Amortization                         | 4,498,419           |
| Accumulated Amortization - SBITA                      | 37,440              |
| (Increase) Decrease in Assets:                        |                     |
| Accounts Receivable                                   | 407,420             |
| Inventory   | 74,860              |
| Prepaid Expenses                                      | 129,776             |
| SBITA Asset   | (79,906)            |
| Net Pension Asset                                     | 14,342              |
| Deferred Outflows of Resources                        | 113,097             |
| Increase (Decrease) in Liabilities:                   |                     |
| Accounts Payable and Accrued Expenses                 | 81,861              |
| Developer Deposits                                    | 52,892              |
| Other Postemployment Benefits                         | (276,841)           |
| SBITA Liability                                       | 42,952              |
| Net Pension Liability                                 | (143,286)           |
| Deferred inflows of Resources - Pension               | (467,267)           |
| Deferred Inflows of Resources - Leases                | (4,893)             |
| Rental Income   | 335,780             |
| Miscellaneous Fees                                    | 90,296              |
| Net Cash Provided by Operating Activities             | <u>\$ 6,518,309</u> |

**SUPPLEMENTAL SCHEDULE OF SIGNIFICANT NONCASH  
FINANCING AND INVESTING ACTIVITIES**

|                                  |                   |
|----------------------------------|-------------------|
| Utility Plant Donations Received | <u>\$ 677,170</u> |
|----------------------------------|-------------------|

*See accompanying Notes to Financial Statements*

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of Highline Water District conform to generally accepted accounting principles (GAAP) as applicable to proprietary funds of governments. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the most significant accounting policies of the District:

**Description of Business, Nature of Operations, and Reporting Entity**

Highline Water District (the District), a municipal corporation governed by an elected five-member Board of Commissioners and organized under the laws of the state of Washington. The District was formed for the purpose of constructing, maintaining, and operating a water system within its boundaries. The District serves portions of the cities of SeaTac, Des Moines, Kent, Normandy Park, Burien, Tukwila, Federal Way, and a portion of Unincorporated King County. The District has no component units.

**Basis of Presentation and Accounting**

These financial statements are prepared utilizing the economic resources measurement focus and full accrual basis of accounting. All activities of the District are accounted for within a single proprietary (enterprise) fund.

**Newly Implemented Accounting Standards**

The Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards established standards of accounting and financial reporting Subscription-Based Information Technology Arrangements (SBITAs). GASB 96 was implemented January 1, 2023.

A SBITA is a contract that conveys control of the right to use another party's (a SBITA vendor's) IT software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period in an exchange or exchange-like transaction.

The following items are exceptions for SBITA accounting and reporting guidance:

- Short-term SBITAs – One that, at the beginning of the SBITA, has a maximum possible term of 12 months or less, including any options to extend – e.g. rolling month-to-month contracts
- Contracts that convey control of both IT software and tangible capital assets if the software component is insignificant – e.g., a smart copier
- Governments that provide the right to use their IT software and associated tangible capital assets to other entities through SBITAs
- Contracts that meet the definition of a public-private and public-public partnership
- Licensing arrangements that provide a perpetual license to governments to use a vendor's computer software

Evaluation of current IT arrangements will be required to see if any meet the definition of a SBITA.

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Cash and Cash Equivalents**

The District considers investments in the King County Investment Pool to be cash equivalents. These investments are stated at the fair value of the Pool's underlying assets.

**Accounts Receivable**

The District utilizes the allowance method of accounting for doubtful accounts. Washington State law allows the District to file a lien against real property for unpaid service charges. Once filed, these liens are junior only to general property taxes. Therefore, no provision is made for uncollectible service charges. These delinquencies were not reclassified as noncurrent.

**Inventory**

The District's inventory consists of primarily of water meters, materials and supplies used in the construction and repair for water lines and or related system components. The inventory is stated at the lower of cost (using the average method) or market value.

**Capital Assets**

Capital assets are defined by the District as assets with initial individual costs of more than \$5,000, and an estimated useful life more than one year. Major expenses for capital assets, including capital leases and major repairs that increase useful lives, are capitalized. Maintenance, repairs, and minor renewals are accounted for as expenses when incurred.

Capital assets are stated at cost when known and include the capitalized portion of District employees' wages and related overhead costs. For water systems installed by developers or customers and conveyed to the District by bill of sale, the District records the cost of the system at the contributing party's costs, contract price or appraised value. When capital assets are retired or otherwise disposed of, the cost and accumulated depreciation are removed from the accounts and any resulting gain or loss is recognized in income for the period.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

|                      |             |
|----------------------|-------------|
| Office Building      | 3-30 Years  |
| Pumping Stations     | 50 Years    |
| Mains and Reservoirs | 5-50 Years  |
| Meters and Hydrants  | 10-50 Years |
| Equipment            | 3-10 Years  |

**Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all state sponsored pension plans and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by the Washington State Department of Retirement Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. For purposes of calculating the restricted net position to the net pension asset, the District includes the net pension asset and related deferred outflows and deferred inflows.

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 1      SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Deferred Outflows/Inflows of Resources**

Deferred outflows of resources are expenses that occur in future period and are not recognized until that time. For pension-related expenses, deferred outflows of resources include contributions made after the measurement date, (June 30) and the District's proportionate share of deferred outflows related to those pension plans. These deferred outflows of resources are recognized as a reduction of the net pension liability in the following year. The difference between projected and actual earnings on plan investments are amortized over a closed five-year period, while the remaining deferred outflows of resources related to pensions are amortized over the average expected service lives of all employees provided with pensions through each plan.

Deferred outflows of resources related to other postemployment benefits (OPEB) consists of payments to OPEB after the measurement date (June 30).

Deferred inflows of resources are revenues that be received in future periods and are not recognized until that time. For pension-related revenues, deferred inflows of resources include the District's proportionate share of deferred inflows related to pension plans. The difference between projected and actual earnings on plan investments are amortized over a closed five-year period, while the remaining deferred inflows of resources related to pensions are amortized over the average expected service lives of all employees provided with pensions through each plan.

**Compensated Absences**

The District accrues accumulated unpaid vacation, sick leave and compensatory time amounts at year end at the employee's current rate of pay.

Vacation leave, which may be accumulated up to a maximum of 384 hours, is payable (up to 320 hours) upon resignation, retirement, or death.

Upon termination other than retirement, an employee shall receive payment for up to 180 hours of then accrued sick leave benefits at the employee's current rate of pay. In addition, upon retirement, an employee shall receive 40% of their unused sick leave in excess of 180 hours into their HRA VEBA account.

Compensatory time may accumulate up to a maximum of 60 hours and is payable upon resignation, retirement, or termination.

**Net Position**

Net position is classified in the following three components:

*Net Investment in Capital Assets* – This component of net position consists of capital assets, net of accumulated depreciation, and capital-related deferred outflows of resources reduced by the outstanding balances of any capital-related borrowings and deferred inflows of resources. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds is not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 1 SUMMARY OF AND SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

*Restricted* – This component of net position consists of assets restricted by external creditors (such as through debt covenants), grantors, contributors or others reduced by related liabilities and deferred inflows of resources.

*Unrestricted Net Position* – This component of net position consists of all net position that does not meet the definition of “restricted” or “net investment in capital assets.”

The District applies unrestricted and restricted resources to purposes for which both unrestricted and restricted net resources are available based on management's discretion.

**Revenues and Expenses**

Revenues and expenses are distinguished between operating and nonoperating items. Operating revenues result from providing products and services in connection with the District's water system. Operating expenses include the costs associated with providing the District's products and services, general and administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting these definitions are classified as nonoperating revenues and expenses.

**Capital Contributions**

Grants, ULID assessments and contributions in aid of construction from property owners are recorded as capital contribution revenue.

**Use of Estimates in Financial Statement Preparation**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**Subsequent Events**

After careful evaluation, the management team has determined that the Tyee Well cannot resume operations until a suitable solution has been identified to address PFAS. This decision was made to ensure that our customers can have complete confidence in the safety and reliability of the District's water sources.

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 2 DEPOSITS AND INVESTMENTS**

**Deposits**

The District's deposits are entirely covered by Federal Depository Insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

| <u>Breakdown of Deposit</u>               | <u>2023</u>   | <u>2022</u>   |
|---|---------------|---------------|
| Petty Cash Fund                           | \$ 1,100      | \$ 1,100      |
| Specialized Funds                         | 16,000        | 16,000        |
| Bank Clearing Account                     | 23,511        | 27,710        |
| Interlocal Account                        | 8,077         | 5,377         |
| Investment in King County Investment Pool | 4,265         | 5,799         |
| King County Investment Pool - Cash        | 29,112,088    | 22,617,766    |
| Total Cash and Investments                | \$ 29,165,040 | \$ 22,673,753 |

**Investments**

In accordance with State law, the District's governing body has entered a formal interlocal agreement with the District's *ex officio* treasurer, King County, to have all its funds not required for immediate expenditure to be invested in the King County Investment Pool (Pool). Investments in the Pool are stated at the fair value of the Pool's underlying assets. The stated value per share is \$1. The King County Executive Finance Committee provides oversight of the Pool.

As of December 31, 2023, the District had the following investments:

| <u>Investment Type</u>       | <u>Fair Value</u> | <u>Average<br/>Effective<br/>Duration</u> |
|------------------------------|-------------------|---|
| King County Investment Pool: |                   |   |
| Main Pool                    | \$ 29,112,088     | .79 Years                                 |
| Impaired Pool                | 4,265             |   |

**Impaired Investments**

As of December 31, 2023, all impaired commercial paper investments had completed enforcement events. The King County Impaired Investment Pool (Impaired Pool) held one commercial paper asset where the Impaired Pool accepted an exchange offer and is receiving the cash flows from the investment's underlying securities. The Impaired Pool also held the residual investments in two commercial paper assets that were part of completed enforcement events, where the Impaired Pool accepted the cash-out option. The District's share of the impaired investment pool principal was \$8,640 at December 31, 2023. The District's unrealized loss for these investments was \$4,376.

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 2 DEPOSITS AND INVESTMENTS (CONTINUED)**

**Interest Rate Risk**

As of December 31, 2023, the Pool's average duration was .79 years. As a means of limiting its exposure to rising interest rates, securities purchased in the Pool must have a final maturity, or weighted average life, no longer than five years. While the Pool's market value is calculated monthly, unrealized gains and losses are not distributed to participants. The Pool distributes earnings monthly using an amortized cost methodology.

**Credit Risk**

As of December 31, 2023, the District's investment in the Pool was not rated by a nationally recognized statistical rating organization (NRSRO). In compliance with state statutes, Pool policies authorize investments in U.S. treasury securities, U.S. agency securities and mortgage-backed securities, corporate notes (rated at least "A"), municipal securities (rated at least "A" by two NRSROs), commercial paper (rated at least the equivalent of "A-1"), certificates of deposits issued by qualified public depositories, repurchase agreements, and the Local Government Investment Pool managed by the Washington State Treasurer's office.

**NOTE 3 RESTRICTED ASSETS**

In accordance with certain agreements, separate restricted accounts are required to be established. The assets held in these accounts are restricted for specific uses. Restricted assets are as follows on December 31, 2023:

|                            | Cash and Cash<br>Equiv. & Inv. |
|----------------------------|--------------------------------|
| Current Restricted Assets: |                                |
| Custodial Account          | \$ 8,077                       |
| Impaired Investment Pool   | 4,265                          |
| Total                      | <u>\$ 12,342</u>               |

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 4 CAPITAL ASSETS**

Major classes of capital assets and capital asset activity were as follows on December 31, 2023:

|   | Balance -<br>Beginning<br>of Year | Increase              | Decrease            | Balance -<br>End of<br>Year |
|---|-----------------------------------|-----------------------|---------------------|-----------------------------|
| <b>Capital Assets Not Being Depreciated</b> |                                   |                       |                     |                             |
| Land  | 932,734                           | -                     | -                   | 932,734                     |
| Construction in Progress                    | 5,160,348                         | 1,198,549             | (691,678)           | 5,667,219                   |
| Total                                       | 6,093,082                         | 1,198,549             | (691,678)           | 6,599,953                   |
| <b>Capital Assets Being Depreciated</b>     |                                   |                       |                     |                             |
| SBITA Asset                                 | \$ -                              | \$ 79,906             |                     | \$ 79,906                   |
| Office Building                             | 4,049,538                         | -                     | -                   | 4,049,538                   |
| Mains and Reservoirs                        | 149,077,267                       | 1,311,329             | (104,204)           | 150,284,392                 |
| Meters and Hydrants                         | 18,959,245                        | 213,657               | (56,403)            | 19,116,499                  |
| Equipment                                   | 6,486,240                         | 56,606                | (200,273)           | 6,342,573                   |
| Wells and Treatment                         | 2,961,342                         |                       |                     | 2,961,342                   |
| Total                                       | 181,533,632                       | 1,661,498             | (360,880)           | 182,834,250                 |
| <b>Accumulated Depreciation</b>             |                                   |                       |                     |                             |
| Office Building                             | (3,356,934)                       | (175,405)             | -                   | (3,532,339)                 |
| Mains and Reservoirs                        | (57,302,677)                      | (3,382,408)           | 102,121             | (60,582,964)                |
| Meters and Hydrants                         | (8,841,156)                       | (667,152)             | 41,066              | (9,467,242)                 |
| Equipment                                   | (5,941,961)                       | (200,702)             | 197,027             | (5,945,636)                 |
| Wells and Treatment                         | (1,748,242)                       | (72,753)              | -                   | (1,820,995)                 |
| SBITA                                       |                                   | (37,439)              | -                   | (37,439)                    |
| Total                                       | (77,190,970)                      | (4,535,859)           | 340,214             | (81,386,615)                |
| <b>Net Capital Assets</b>                   | <b>\$ 110,435,744</b>             | <b>\$ (1,675,812)</b> | <b>\$ (712,344)</b> | <b>\$ 108,047,588</b>       |



**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 4 CAPITAL ASSETS (CONTINUED)**

Major classes of capital assets and capital asset activity were as follows on December 31, 2022:

|                                      | Balance -<br>Beginning<br>of Year | Increase            | Decrease              | Balance -<br>End of<br>Year |
|--------------------------------------|-----------------------------------|---------------------|-----------------------|-----------------------------|
| Capital Assets Not Being Depreciated |                                   |                     |                       |                             |
| Land                                 | \$ 932,734                        | \$ -                | \$ -                  | \$ 932,734                  |
| Construction in Progress             | 5,503,040                         | 3,274,456           | (3,617,148)           | 5,160,348                   |
| Total                                | 6,435,774                         | 3,274,456           | (3,617,148)           | 6,093,082                   |
| Capital Assets Being Depreciated     |                                   |                     |                       |                             |
| Office Building                      | 4,049,538                         | -                   | -                     | 4,049,538                   |
| Mains and Reservoirs                 | 145,193,733                       | 4,427,724           | (544,190)             | 149,077,267                 |
| Meters and Hydrants                  | 18,655,286                        | 359,971             | (56,012)              | 18,959,245                  |
| Equipment                            | 6,491,657                         | 144,465             | (149,882)             | 6,486,241                   |
| Wells and Treatment                  | 2,961,342                         |                     |                       | 2,961,342                   |
| Total                                | 177,351,556                       | 4,932,161           | (750,084)             | 181,533,632                 |
|                                      |                                   | 4,929,347           |                       |                             |
| Accumulated Depreciation             |                                   |                     |                       |                             |
| Office Building                      | (3,181,123)                       | (175,811)           |                       | (3,356,934)                 |
| Mains and Reservoirs                 | (54,503,356)                      | (3,328,566)         | 529,245               | (57,302,677)                |
| Meters and Hydrants                  | (8,200,662)                       | (681,320)           | 40,826                | (8,841,156)                 |
| Equipment                            | (5,845,014)                       | (237,475)           | 140,528               | (5,941,961)                 |
| Wells and Treatment                  | (1,675,464)                       | (72,778)            |                       | (1,748,242)                 |
| Total                                | (73,405,619)                      | (4,495,950)         | 710,599               | (77,190,970)                |
| Net Capital Assets                   | <u>\$ 110,381,711</u>             | <u>\$ 3,710,667</u> | <u>\$ (3,656,633)</u> | <u>\$ 110,435,744</u>       |

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 5 LONG-TERM DEBT PAYABLE FROM DIRECT BORROWING UNRESTRICTED ASSETS**

Long-term debt payable from unrestricted assets outstanding as of December 31, 2023, consisted of the following direct borrowing loans, secured by revenue of the system, issued for utility construction:

| <u>Description</u>  | <u>Amount</u>       |
|---|---------------------|
| 2004 \$808,350 Public Works Trust Fund Loan:<br>Payable \$43,254 annually through the year 2024, plus<br>interest at .5 annual percentage rate.     | \$ 43,254           |
| 2006 \$666,004 Public Works Trust Fund Loan:<br>Payable \$35,502 annually through the year 2026, plus<br>interest at .5 annual percentage rate.     | 106,505             |
| 2008 \$2,874,292 Public Works Trust Fund Loan:<br>Payable \$152,590 annually through the year 2028, plus<br>interest at .5 annual percentage rate.  | 762,951             |
| 2013 \$2,210,000 Public Works Trust Fund Loan:<br>Payable \$125,073 annually through the year 2032, plus<br>interest at .25 annual percentage rate. | 1,125,658           |
| Subtotal  | 2,038,368           |
| Less: Current Maturities  | 356,419             |
| Total   | <u>\$ 1,681,949</u> |

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 5 LONG-TERM DEBT PAYABLE FROM DIRECT BORROWINGS UNRESTRICTED ASSETS (CONTINUED)**

Long-term debt service requirements to maturity, payable by the District from unrestricted assets, are as follows:

| Year Ending December 31, | Principal           | Interest         | Total               |
|--------------------------|---------------------|------------------|---------------------|
| 2024                     | \$ 356,419          | \$ 7,378         | \$ 363,797          |
| 2025                     | 313,165             | 5,908            | 319,073             |
| 2026                     | 313,165             | 4,655            | 317,820             |
| 2027                     | 277,663             | 3,402            | 281,065             |
| 2028                     | 277,663             | 2,326            | 279,989             |
| 2029 - 2032              | 500,293             | 3,127            | 503,420             |
| Total                    | <u>\$ 2,038,368</u> | <u>\$ 26,796</u> | <u>\$ 2,065,164</u> |

**NOTE 6 CHANGES IN LONG-TERM LIABILITIES**

Changes in long-term liabilities were as follows December 31, 2023:

|  | Balance -<br>Beginning<br>of Year | Additions         | Reductions          | Balance -<br>End of<br>Year | Amounts<br>Due Within<br>One Year |
|--|-----------------------------------|-------------------|---------------------|-----------------------------|-----------------------------------|
| 2003 Public Works Trust Fund                     | 43,386                            |                   | (43,386)            | 0                           | -                                 |
| 2004 Public Works Trust Fund                     | 86,508                            |                   | (43,254)            | 43,254                      | 43,254                            |
| 2006 Public Works Trust Fund                     | 142,006                           |                   | (35,501)            | 106,505                     | 35,502                            |
| 2008 Public Works Trust Fund                     | 915,541                           |                   | (152,590)           | 762,951                     | 152,590                           |
| 2013 Public Works Trust Fund                     | 1,250,731                         |                   | (125,073)           | 1,125,658                   | 125,073                           |
| 2003 Drinking Water State<br>Revolving Fund Loan | 6,910                             |                   | (6,910)             | 0                           | 0                                 |
| Total  | <u>\$ 2,445,082</u>               | <u>\$ -</u>       | <u>\$ (406,714)</u> | <u>\$ 2,038,368</u>         | <u>\$ 356,419</u>                 |
| Compensated Absences                             | <u>\$ 431,772</u>                 | <u>\$ 459,070</u> | <u>\$ (476,342)</u> | <u>\$ 414,500</u>           | <u>\$ 414,500</u>                 |
| Other Postemployment Benefits                    | <u>\$ 1,483,876</u>               | <u>\$ -</u>       | <u>\$ (276,841)</u> | <u>\$ 1,207,035</u>         | <u>\$ 29,735</u>                  |
| Net Pension Liability                            | <u>\$ (400,876)</u>               | <u>\$ 954,825</u> | <u>\$ (143,286)</u> | <u>\$ 410,663</u>           |                                   |

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 7 OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLAN**

The following table represents the aggregate OPEB amounts for all plans subject to the requirements of the GASB Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* for the year ended December 31, 2023:

|                               |              |
|-------------------------------|--------------|
| OPEB Liabilities              | \$ 1,207,035 |
| Deferred Outflow of Resources | 13,248       |
| OPEB Expense                  | (247,106)    |

The District provides its retirees employer subsidies for postemployment medical insurance benefits (OPEB) through the Public Employees Benefits Board (PEBB). The actual medical costs are paid through annual fees and premiums to the PEBB.

**General Information about the OPEB Plan**

**Plan Description**

The PEBB was created within the Washington State Health Care Authority to administer medical, dental and life insurance plans for public employees and retirees and their dependents. District employees who end public employment are eligible to continue PEBB insurance coverage as a retiree if they retire under the public employees' retirement system and are vested in that system.

**Benefits Provided**

The Washington State Health Care Authority (HCA) administers PEBB plan benefits. For medical insurance coverage, the HCA has two claims pools: one covering employees and non-Medicare eligible retirees, and the other covering retirees enrolled in Medicare Parts A and B. Each participating employer pays a portion of the premiums for active employees. For retirees, participating employers provide two different subsidies: an explicit subsidy and an implicit subsidy.

The explicit subsidies are monthly amounts paid per post-65 retiree and spouse. As of the valuation date, the explicit subsidy for post-65 retirees and spouses is the lesser of \$150 or 50% of the monthly premiums. As of January 1, 2023, the subsidy dollar amount remains at \$183 per month. The retirees and spouses currently pay the premium minus \$150 when the premium is over \$300 per month and pay half the premium when the premium is lower than \$300.

The implicit medical subsidy is the difference between the total cost of medical benefits and the premiums. For pre-65 retirees and spouses, the retiree pays the full premium amount, but that amount is based on a pool that includes active employees. Active employees will tend to be younger and healthier than retirees on average, and therefore can be expected to have lower average health costs. For post-65 retirees and spouses, the retiree does not pay the full premium due to the subsidy discussed above.

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 7    OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

**Employees Covered by Benefit Terms**

On December 31, the following employees were covered by the benefit terms:

Employees Covered By Benefits Terms

|   | <u>2023</u> |
|---|-------------|
| Inactive Employees or Beneficiaries Currently<br>Receiving Benefit Payments | 7           |
| Benefit Payments  | 0           |
| Active Employees  | 32          |

**Funding Policy**

The plan is funded on a pay-as-you-go basis and there are no assets accumulating in a qualifying trust.

**Contributions**

The OPEB relationship between PEBB employers and their employees and retirees are not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan. A substantive plan is one in which the plan terms are understood by the employers and plan members. This understanding is based on communications between the employers and plan members and the historical pattern of practice regarding the sharing of benefit costs.

**Total OPEB Liability**

The District's total OPEB liability was measured as of June 30, 2023 and was determined using the alternative measurement method as of that date. All significant assumptions utilized in the alternative measurement were provided by the Washington State Actuary.

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 7    OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

**Total OPEB Liability (Continued)**

The alternative measurement was based on the following methods and assumptions:

Methodology:

|                            |                        |
|----------------------------|------------------------|
| Actuarial Valuation Date   | 6/30/2023              |
| Actuarial Measurement Date | 6/30/2023              |
| Actuarial Cost Method      | Entry Age              |
| Amortization Method        | Recognized Immediately |

Assumptions:

|  |       |
|--|-------|
| Discount Rate - Based on Bond Buyer        |       |
| General Obligation 20-Bond Municipal Index |       |
| Beginning of Measurement Year              | 3.54% |
| End of Measurement Year                    | 6.65% |

|                          |                                 |
|--------------------------|---------------------------------|
| Projected Salary Changes | 3.25% + Service-Based Increases |
|--------------------------|---------------------------------|

|                        |  |
|------------------------|--|
| Healthcare Trend Rates | Initial rate ranges from about 2-16%,<br>reaching an ultimate rate of<br>approximately 3.8% in 2075. |
|------------------------|--|

Trend rate assumptions vary slightly by medical plan. For additional detail on the healthcare trend rates, see Office of the State Actuary's 2022 PEBB OPEB Actuarial Valuation Report

Mortality Rates:

|                        |                         |
|------------------------|-------------------------|
| Base Monthly Table     | PubG.H-2010(General)    |
| Age Setback            | 0 year                  |
| Mortality Improvements | MP-2017 Long-Term Rates |
| Projection Period      | Generational            |

|                |       |
|----------------|-------|
| Inflation Rate | 2.35% |
|----------------|-------|

|  |     |
|--|-----|
| Post-Retirement Participation Percentage | 60% |
|--|-----|

|                                 |     |
|---------------------------------|-----|
| Percentage with Spouse Coverage | 45% |
|---------------------------------|-----|

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 7 OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

**Changes in the Total OPEB Liability**

|   | <u>2023</u>        |
|---|--------------------|
| Balance - January 1                       | \$1,483,876        |
| Service Cost                              | 50,188             |
| Interest                                  | 53,784             |
| Change in Experience and Data Assumptions | (351,078)          |
| Change in Benefit Terms                   | -                  |
| Benefit Payments                          | (29,735)           |
| Other                                     | -                  |
| Total                                     | <u>\$1,207,035</u> |

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate and Discount Rate**

The following presents the total OPEB liability of the District calculated using a discount rate and healthcare cost trend rates that are 1-percentage point lower or 1-percentage-point higher than the current discount rate and health care cost trend rates:

| <u>2023</u>                | <u>1% Decrease</u> | <u>Current Rate</u> | <u>1% Increase</u> |
|----------------------------|--------------------|---------------------|--------------------|
| Discount Rate              | \$ 1,432,584       | \$ 1,207,035        | \$1,026,854        |
| Healthcare Cost Trend Rate | \$ 1,006,520       | \$ 1,207,035        | \$1,464,930        |

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

The District recognized OPEB expense for the years ended December 31 as follows:

**OPEB Exp and Def Outflows**

|   |                     |
|---|---------------------|
| Service Cost                              | \$ 50,188           |
| Interest Cost                             | 53,784              |
| Changes in Experience and Data Assumption | (351,078)           |
| Total                                     | <u>\$ (247,106)</u> |

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 7 OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)**

On December 31, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| <u>2023</u>                                      | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |
|--|--------------------------------------|-------------------------------------|
| Contributions Subsequent to the Measurement Date | \$ 13,248.00                         | \$ -                                |

Deferred outflows and deferred inflows of resources related to OPEB resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the following year.

**NOTE 8 PENSION PLAN**

The following table represents the aggregate pension amounts for all plans subject to the requirements of the GASB Statement 68, *Accounting and Financial Reporting for Pensions* as of and for the year ended December 31, 2023:

|                                |              |
|--------------------------------|--------------|
| Pension liabilities            | \$ (410,663) |
| Pension assets                 | \$ 940,484   |
| Deferred outflows of resources | \$ 846,082   |
| Deferred inflows of resources  | \$ (507,627) |
| Pension expense / expenditures | \$ (159,570) |

**State Sponsored Pension Plans**

Substantially all the District's full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans. The state Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for each plan. The DRS CAFR may be downloaded from the DRS website at [www.drs.wa.gov](http://www.drs.wa.gov).



**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 8 PENSION PLAN (CONTINUED)**

**Public Employees' Retirement System (PERS)**

PERS members include elected officials; state employees; employees of the Supreme, Appeals and Superior Courts; employees of the legislature; employees of district and municipal courts; employees of local governments; and higher education employees not participating in higher education retirement programs. PERS is comprised of three separate pension plans for membership purposes. PERS plans 1 and 2 are defined benefit plans, and PERS plan 3 is a defined benefit plan with a defined contribution component.

**PERS Plan 1** - provides retirement, disability, and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. Members retiring from active status prior to the age of 65 may receive actuarially reduced benefits. Retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries. PERS 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

**Contributions** - The PERS Plan 1 member contribution rate is established by State statute at 6 percent. The employer contribution rate is developed by the Office of the State Actuary and includes an administrative expense component that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates. The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2022 were as follows:

| <b>PERS Plan 1 Actual Contribution Rates</b> | <b>Employer</b> | <b>Employee</b> |
|--|-----------------|-----------------|
| January – June 2023                          |                 |                 |
| PERS Plan 1                                  | 6.36%           | 6.00%           |
| PERS Plan 1 UAAL                             | 3.85%           |                 |
| Administrative Fee                           | 0.18%           |                 |
| <b>Total</b>                                 | <b>10.39%</b>   | <b>6.00%</b>    |
| July - August 2023                           |                 |                 |
| PERS Plan 1                                  | 6.36%           | 6.00%           |
| PERS Plan 1 UAAL                             | 2.85%           |                 |
| Administrative Fee                           | 0.18%           |                 |
| <b>Total</b>                                 | <b>9.39%</b>    | <b>6.00%</b>    |
| September – December 2023                    |                 |                 |
| PERS Plan 1                                  | 6.36%           | 6.00%           |
| PERS Plan 1 UAAL                             | 2.97%           |                 |
| Administrative Fee                           | 0.20%           |                 |
| <b>Total</b>                                 | <b>9.53%</b>    | <b>6.00%</b>    |

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 8 PENSION PLAN (CONTINUED)**

**Public Employees Retirement System (PERS) (Continued)**

**PERS Plan 2/3** - provides retirement, disability, and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service for Plan 2 and 1 percent of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions:

- With a benefit that is reduced by three percent for each year before age 65; or
- With a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules.

PERS Plan 2/3 members hired on or after May 1, 2013 have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service credit. PERS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other PERS Plan 2/3 benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the CPI), capped at three percent annually and a one-time duty related death benefit, if found eligible by the Department of Labor and Industries. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service if 12 months of that service are earned after age 44.

**PERS Plan 3** - defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. PERS Plan 3 members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute, Plan 3 required defined contribution rates are set at a minimum of 5 percent and escalate to 15 percent with a choice of six options. Employers do not contribute to the defined contribution benefits. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

**Contributions** - The PERS Plan 2/3 employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The Plan 2/3 employer rates include a component to address the PERS Plan 1 UAAL and an administrative expense that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 2 employer and employee contribution rates and Plan 3 contribution rates. The PERS Plan 2/3 required contribution rates (expressed as a percentage of covered payroll) for 2023 were as follows:

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 8 PENSION PLAN (CONTINUED)**

**Public Employees Retirement System (PERS) (Continued)**

| <b>PERS Plan 2/3 Actual Contribution Rates</b> | <b>Employer 2/3</b> | <b>Employee 2</b> |
|--|---------------------|-------------------|
| January – June 2023                            |                     |                   |
| PERS Plan 2/3                                  | 6.36%               | 6.36%             |
| PERS Plan 1 UAAL                               | 3.85%               |                   |
| Administrative Fee                             | 0.18%               |                   |
| Employee PERS Plan 3                           |                     | Varies            |
| <b>Total</b>                                   | <b>10.39%</b>       | <b>6.36%</b>      |
| July - August 2023                             |                     |                   |
| PERS Plan 2/3                                  | 6.36%               | 6.36%             |
| PERS Plan 1 UAAL                               | 2.85%               |                   |
| Administrative Fee                             | 0.18%               |                   |
| Employee PERS Plan 3                           |                     | Varies            |
| <b>Total</b>                                   | <b>9.39%</b>        | <b>6.36%</b>      |
| September – December 2023                      |                     |                   |
| PERS Plan 2/3                                  | 6.36%               | 6.36%             |
| PERS Plan 1 UAAL                               | 2.97%               |                   |
| Administrative Fee                             | 0.20%               |                   |
| Employee PERS Plan 3                           |                     | Varies            |
| <b>Total</b>                                   | <b>9.53%</b>        | <b>6.36%</b>      |

The District's actual PERS plan contributions were \$114,025 to PERS Plan 1 and \$213,765 to PERS Plan 2/3 for the year ended December 31, 2023.

**Actuarial Assumptions**

The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuation completed in 2023 with a valuation date of June 30, 2022. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) *2013-2018 Experience Study* and the *2021 Economic Experience Study*.

Additional assumptions for subsequent events and law changes are current as of the 2022 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2022. Plan liabilities were rolled forward from June 30, 2022, to June 30, 2023, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments.

- **Inflation:** 2.75% total economic inflation; 3.25% salary inflation
- **Salary increases:** In addition to the base 3.25% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
- **Investment rate of return:** 7.0%

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 8 PENSION PLAN (CONTINUED)**

**Actuarial Assumptions (Continued)**

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 mortality rates, which vary by member status, as the base table. The OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout his or her lifetime.

Methods did not change from the prior contribution rate setting June 30, 2021 Actuarial Valuation Report (AVR).

**Discount Rate**

The discount rate used to measure the total pension liability for all DRS plans was 7.0 percent.

To determine that rate, an asset sufficiency test was completed to test whether each pension plan's fiduciary net position was sufficient to make all projected future benefit payments for current plan members. Based on OSA's assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.0 percent was used to determine the total liability.

**Long-Term Expected Rate of Return**

The long-term expected rate of return on the DRS pension plan investments of 7.0 percent was determined using a building-block-method. In selecting this assumption, the Office of the State Actuary (OSA) reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMA's) and simulated expected investment returns provided by the Washington State Investment Board (WSIB). The WSIB uses the CMA and their target asset allocation to simulate future investment returns over various future times.

**Estimated Rates of Return by Asset Class**

The best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2023, are summarized in the table below. The inflation component used to create the table is 2.2 percent and represents the WSIB's most recent long-term estimate of broad economic inflation.

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 8 PENSION PLAN (CONTINUED)**

| <b>Asset Class</b> | <b>Target Allocation</b> | <b>Percent Long-Term Expected Real Rate of Return Arithmetic</b> |
|--------------------|--------------------------|--|
| Fixed Income       | 20%                      | 1.50%  |
| Tangible Assets    | 7%                       | 4.70%  |
| Real Estate        | 18%                      | 5.40%  |
| Global Equity      | 32%                      | 5.90%  |
| Private Equity     | 23%                      | 8.90%  |
|                    | <b>100%</b>              |  |

**Sensitivity of the Net Pension Liability**

The table below presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.0 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.0 percent) or 1-percentage point higher (8.0 percent) than the current rate.

|          | 1% Decrease<br>6.0% | Current<br>Discount Rate<br>7.0% | 1% Increase<br>8.0% |
|----------|---------------------|----------------------------------|---------------------|
| PERS 1   | \$ 573,728          | \$ 410,663                       | \$ 268,347          |
| PERS 2/3 | 1,022,889           | (940,484)                        | (2,553,519)         |

**Pension Plan Fiduciary Net Position**

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

**Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

On June 30, 2023, the District reported a total pension asset of \$529,820 for its proportionate share of the net pension liabilities as follows (measured as of June 30, 2023):

|                             |                   |
|-----------------------------|-------------------|
| Pension Asset & Liabilities |                   |
| PERS 1                      | \$ (410,663)      |
| PERS 2/3                    | 940,484           |
| Total                       | <u>\$ 529,820</u> |

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 8 PENSION PLAN (CONTINUED)**

The District's proportionate share of the collective net pension liabilities was as follows:

|          | Proportionate<br>Share 6/30/22 | Proportionate<br>Share 6/30/23 | Change in<br>Proportion |
|----------|--------------------------------|--------------------------------|-------------------------|
| PERS 1   | 0.019895%                      | 0.017990%                      | -0.0019050%             |
| PERS 2/3 | 0.025745%                      | 0.022946%                      | -0.0027990%             |

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30, 2023 are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by the DRS in the *Schedules of Employer and Nonemployer Allocations*.

The collective net pension liability (asset) was measured as of June 30, 2023, and the actuarial valuation date on which the total pension liability (asset) is based was as of June 30, 2022, with update procedures used to roll forward the total pension liability to the measurement date.

**Pension Expense**

For the year ended December 31, 2023, the District recognized pension expense as follows:

Pension Expense

|          |    |                  |
|----------|----|------------------|
| PERS 1   | \$ | (65,985)         |
| PERS 2/3 |    | (93,585)         |
| Total    | \$ | <u>(159,570)</u> |

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 8 PENSION PLAN (CONTINUED)**

**Deferred Outflows of Resources and Deferred Inflows of Resources**

On December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following:

**Deferred Outflows of Resources and Deferred Inflows of Resources**

|  | Deferred<br>Outflow of<br>Resources | Deferred<br>Inflows of<br>Resources |
|--|-------------------------------------|-------------------------------------|
| PERS 1:  |                                     |                                     |
| Differences between expected and actual experience   | \$ -                                | \$ (46,325)                         |
| Net difference between projected and actual investment earnings on pension plan investment           | -                                   |                                     |
| Changes of assumptions   |                                     |                                     |
| Changes in proportion and differences between contributions and proportionate share of contributions |                                     |                                     |
| Contributions subsequent to the measurement date   | 50,158                              |                                     |
| Total PERS 1   | 50,158                              | (46,325)                            |
| PERS 2/3:  |                                     |                                     |
| Differences between expected and actual experience   | 191,575                             | (10,508)                            |
| Net difference between projected and actual investment earnings on pension plan investment           | -                                   | (354,431)                           |
| Changes of assumptions   | 394,848                             | (86,061)                            |
| Changes in proportion and differences between contributions and proportionate share of contributions | 103,276                             | (10,302)                            |
| Contributions subsequent to the measurement date   | 106,224                             |                                     |
| Total PERS 2/3   | 795,923                             | (461,302)                           |
| Total all plans  | \$ 846,082                          | \$ (507,627)                        |

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 8 PENSION PLAN (CONTINUED)**

**Deferred Outflows of Resources and Deferred Inflows of Resources (Continued)**

Deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| <u>Year Ending December 31</u> | <u>PERS 1</u>          | <u>PERS 2/3</u>         |
|--------------------------------|------------------------|-------------------------|
| 2024                           | \$ (31,517)            | \$ (246,789)            |
| 2025                           | \$ (39,637)            | \$ (303,047)            |
| 2026                           | \$ 24,439              | \$ 195,058              |
| 2027                           | \$ 390                 | \$ 347                  |
| <br>Total                      | <br><u>\$ (46,325)</u> | <br><u>\$ (354,431)</u> |

**NOTE 9 DEFERRED COMPENSATION PLAN**

The District offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan assets are invested with the Washington State Department of Retirement Systems. The plan, available to all employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. The District contributions to the plan totaled \$9,997 in 2023.

**NOTE 10 RISK MANAGEMENT**

Highline Water District is a member of the Enduris Washington (Pool). Chapter 48.62 RCW provides the exclusive source of local government entity authority to individually or jointly self-insure risks, jointly purchase insurance or reinsurance, and to contract for risk management, claims, and administrative services. The Pool was formed July 10, 1987 pursuant to the provisions of Chapter 48.62 RCW, Chapter 200-100 WAC, and Chapter 39.34 RCW when two counties and two cities in the State of Washington joined together by signing an interlocal governmental agreement to fund their self-insured losses and jointly purchase insurance and administrative services. For the Pool's fiscal year ending August 31, 2023, there were 518 Enduris members representing a broad array of special purpose districts throughout the state.

The Enduris program provides for various forms of joint self-insurance and reinsurance coverage for its members: Liability coverage, which includes: General Liability, Automobile Liability, Public Officials' Errors and Omissions liability, Terrorism liability and Employment Practices liability.



**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 10 RISK MANAGEMENT (CONTINUED)**

Property coverage, which includes: Building and Contents, Mobile Equipment, Boiler and Machinery, and Business Interruption/Extra Expense; Automobile Physical Damage coverage; Cyber coverage; Crime blanket coverage; Named Position coverage; and an Identity Fraud reimbursement policy. Pollution and Cyber coverage are provided on a claims made coverage form. Crime coverage is provided on a discovery form. All other coverage is provided on an occurrence coverage form.

Members are responsible for a coverage deductible or co-pay on each covered loss. Each policy year members receive a Memorandum of Coverage (MOC) outlining the specific coverage, limits, and deductibles/co-pays that are applicable to them. In certain cases the Pool may allow members to elect to participate in the programs at limits, coverage, deductibles, and co-pays that are specific to their needs. Enduris is responsible for payment of all covered losses above the member retention, up to the Pool self-insured retention (SIR). Enduris acquires excess/reinsurance from unrelated insurance companies to cover losses above the Pool's SIR up to the coverage maximum limit of liability. The tables below reflect the Pool's SIR, reinsurance limits and member deductibles/co-pays by coverage type.

| <b>Coverage</b>                                 | <b>Coverage Type</b>                  | <b>Pool Self-Insured Retention</b> | <b>Excess/ Reinsurance Limits</b> | <b>Member Deductibles/ Co-Pays <sup>(1)</sup></b> |
|---|---------------------------------------|------------------------------------|-----------------------------------|---|
| <b>Liability:</b>                               |                                       |                                    |                                   |   |
| Comprehensive General Liability                 | Per Occurrence                        | \$1 million                        | \$20 million                      | \$1,000 - \$100,000                               |
| Automobile Liability                            | Per Occurrence                        | \$1 million                        | \$20 million                      | \$1,000 - \$100,000                               |
| Public Officials Errors and Omissions Liability | Each Wrongful Act<br>Member Aggregate | \$1 million                        | \$20 million<br>\$20 million      | \$1,000 - \$100,000                               |
| Terrorism Liability <sup>(2)</sup>              | Per Occurrence                        | \$500,000                          | None                              | \$1,000 - \$100,000                               |
|   | Pool Aggregate                        | \$1 million                        |                                   |   |
| Employment Practices Liability                  | Per Occurrence                        | \$1 million                        | \$20 million                      | 20% Copay <sup>(3)</sup>                          |
|   | Member Aggregate                      |                                    | \$20 million                      |   |

(1) Members may request or be required to pay a higher deductible than the minimum for certain coverage and certain types of losses require a specific co-pay or deductible

(2) Terrorism liability is fully funded by the Pool i.e. no excess/reinsurance is procured.

(3) Members pay a 20% co-pay of costs. By meeting established guidelines, the co-pay may be waived.

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 10 RISK MANAGEMENT (CONTINUED)**

| <b>Coverage</b>   | <b>Coverage Type</b>                                       | <b>Pool<br/>Self-Insured<br/>Retention</b>  | <b>Excess/<br/>Reinsurance<br/>Limits</b>   | <b>Member<br/>Deductibles/<br/>Co-Pays <sup>(1)</sup></b> |
|---|--|---|---|---|
| Buildings and Contents  | Per Occurrence   | \$250,000   | \$1 billion   | \$1,000 -<br>\$250,000                                    |
| Mobile Equipment  | Per Occurrence   | \$250,000   | \$1 billion   | \$1,000 -<br>\$250,000                                    |
| Boiler and Machinery <sup>(3)</sup>                                 | Per Occurrence   | Varies  | \$100 million   | Varies  |
| Business Interruption<br>(BI)/ Extra<br>Expense(EE) <sup>(4)</sup>  | Per Occurrence   | \$250,000   | \$100 million (BI)/<br>\$50 million (EE)  | \$1,000 -<br>\$250,000                                    |
| Sublimit <sup>(5)</sup> :   |  |   |   |   |
| Flood   | Per Occurrence   | \$250,000   | \$50 million<br>(shared by Pool<br>members)   | \$1,000 -<br>\$250,000                                    |
| Earthquake  | Per Occurrence   | 5% of<br>indemnity,<br>subject to<br>\$250,000<br>minimum   | \$10 million<br>(shared by Pool<br>members)   | \$1,000 -<br>\$250,000                                    |
| Terrorism Primary   | Per Occurrence<br>Pool Aggregate                           | \$250,000   | \$100 million per<br>occurrence<br>\$200 million<br>aggregate   | \$1,000 -<br>\$250,000                                    |
| Terrorism Excess  | Per Occurrence<br>APIP Per<br>Occurrence<br>APIP Aggregate | \$500,000   | \$600 million/<br>Pool aggregate<br>\$1.1 billion/<br>per occurrence<br>APIP program<br>\$1.4 billion/ APIP<br>program<br>aggregate | \$0   |
| <b>Automobile Physical<br/>Damage <sup>(6)</sup></b>                | Per Occurrence   | \$25,000;<br>\$100,000 for<br>Emergency<br>Vehicles;<br>\$250,000 for<br>Emergency<br>Vehicles valued<br>>\$750,000 | \$1 billion   | \$250 - \$1,000   |
| <b>Crime Blanket <sup>(7)</sup></b>                                 | Per Occurrence   | \$50,000  | \$1 million   | \$1,000   |
| <b>Named Position <sup>(8)</sup></b>                                | Per Occurrence   | \$50,000  | \$1 million   | \$1,000   |
| <b>Cyber <sup>(9)</sup></b>   | Each Claim<br>APIP Aggregate                               | \$100,000   | \$2 million<br>\$40 million   | 20% Copay   |
| <b>Identity Fraud<br/>Expense<br/>Reimbursement <sup>(10)</sup></b> | Member Aggregate   | \$0   | \$25,000  | \$0   |

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 10 RISK MANAGEMENT (CONTINUED)**

- (1) Members may request or be required to pay a higher deductible than the minimum for certain coverage and certain types of losses require a specific co-pay or deductible.
- (2) Property coverage for each member is based on detailed property schedule. Scheduled items are covered to the extent of the cost of repair or replacement pursuant to the excess/reinsurance policy terms. Under the Alliant Property Insurance Program (APIP) Reinsurance carriers cover insured losses over \$250,000 to the limit of \$1 billion except for certain types of sub-limited property losses such as flood, earthquake, and terrorism.
- (3) Boiler and Machinery self-insured retention for the Pool varies depending on motor horsepower.
- (4) Business Interruption/ Extra expense coverage is based on scheduled revenue generating locations/operations. A limited number of members schedule and the rest are limited to \$500,000 of coverage with a \$2.5 million Pool maximum for undeclared exposure. The waiting period (deductible) is typically 24 hours but there are exceptions specific to the type of exposure covered.
- (5) This sublimit list is simplified and is not all-inclusive. In addition, sub-limits are often shared or aggregated by all pool members and, in a few cases, are shared by all APIP members. Deductibles often vary by coverage sub-limit.
- (6) Auto Physical Damage coverage includes comprehensive, named perils and collision. Coverage for each member is based on a detail vehicle schedule.
- (7) Crime Blanket coverage (also referred to as "Employee Dishonesty Coverage with Faithful Performance" of \$2,500 is provided to each member. Member's may elect to "buy-up" the level of coverage from \$5,000 to \$2 million.
- (8) Named Position coverage is optional. Members may elect to schedule various employees, directors, and commissioners, with individual limits of between \$5,000 and \$1 million.
- (9) Cyber coverage is included under the Pool's Property program. Members are subject to a 20% co-pay per loss and the Pool's SIR is tiered between \$50,000 and \$100,000 depending on the insured/members property TIV with an 8 hour waiting period. By meeting established guidelines, the co-pay may be waived. The reinsurance maximum limit of liability is \$2 million, with various declared sub-limits.
- (10) Identity Fraud Expense Reimbursement coverage is purchased by Enduris. Member claims do not have a deductible. There is a \$25,000 limit per member.

Members make an annual contribution to fund the Pool. Since Enduris is a cooperative program, there is joint liability among the participating members. There were no claim settlements in excess of the insurance coverage in any of the last three policy years.

Upon joining the Pool, members are contractually obligated to remain in the Pool for a minimum of one year and must give notice 60 days before renewal in order to terminate participation. The Interlocal Governmental Agreement (formerly known as the Master Agreement) is automatically renewed each year unless provisions for withdrawal or termination are applied. Even after termination, a member is still responsible for contribution to Enduris for any unresolved, unreported and in process claims for the period they were a signatory to the Interlocal Governmental Agreement.

Enduris is fully funded by its member participants. Claims are filed by members with the Pool who determines coverage and administers the claims.

The Pool is governed by a Board of Directors which is comprised of seven board members. The Pool's members elect the Board, and the positions are filled on a rotating basis. The Board meets quarterly and is responsible for overseeing the business affairs of Enduris and providing policy direction to the Pool's Executive Director.

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 11 COMMITMENTS**

The District is obligated under construction contracts totaling \$10,022,850. As of December 31, 2023, \$6,765,850 has been expended.

**NOTE 12 MAJOR SUPPLIERS**

The District purchased approximately 74.6% of its water from Seattle Public Utilities, (SPU) for the year ended December 31, 2023. In December 2001, the District signed a "partial supply" contract with the SPU. This contract assures an adequate supply of water to the District for 60 years. The District along with other purveyors, are in renegotiations with SPU as allowed every 20 years by contract. Negotiations should be finished in 2024.

**NOTE 13 LEASES**

The District leases space for cell towers on certain tanks and land under non- cancelable and cancelable operating leases.

Per GASB 87, *Leases*, a lessor should disclose the following about its lease activities (which may be grouped for purposes of disclosure), other than short-term leases and certain regulated leases:

A general description of its leasing arrangements, including the basis, terms, and conditions on which any variable payments not included in the measurement of the lease receivable are determined. See chart below for Cell Tower Leases below:

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 13 LEASES (CONTINUED)**

| <b>Tank Sites</b>                   | <b>Address</b>                                   | <b>Type of Lease</b>  | <b>Present Value of Lease</b> | <b>Dates of Lease</b>     |
|-------------------------------------|--|---|-------------------------------|---------------------------|
| McMiken #8<br>(Union Pacific)       | 3763 S. 164th,<br>Sea Tac, WA<br>98188           | Max 25 Year Lease, <b>Cancellable Lease both party.</b><br>Aggreement rate to be reviewed every 5 years. Rate would increase every 5 years by accumulative CPI-All Urban Consumers.   | \$ 67,348.38                  | 07/02/2002-<br>07/02/2026 |
| Bow Lake #20 (T-Mobile)             | 4225 S. 176th,<br>Sea Tac, WA<br>98188           | <b>notice or extend</b> . Aggreement rate to be reviewed every 5 years. Rate would increase by 5 years accumulative CPI-All Urban Consumers.  | \$ 102,249.80                 | 02/26/2007-<br>02/26/2031 |
| Star Lake #25 (T-Mobile)            | 2831 S. Star Lake Road,<br>Federal Way, WA 98003 | Max 25 Year <b>Cancellable Lease both party.</b><br>Aggreement rate to be reviewed every 5 years. Rate would increase by 3.5% .   | \$ 166,829.55                 | 04/01/2016-<br>04/01/2040 |
| Mansion Hill #27<br>(Cingular Cell) | 21420 31st Ave S., Sea Tac, WA 98188             | Max 25 Year <b>Cancellable Lease both party.</b> Intital term 10 Years. Aggreement rate to be reviewed every 5 years. Rate would increase by 3.5% .   | \$ 142,774.39                 | 04/01/2017-<br>04/01/2041 |
| Mansion Hill #28 (T-Mobile)         | 21420 31st Ave S., Sea Tac, WA 98188             | Max 25 Year <b>Cancellable Lease both party.</b> Intital term 10 Years. Aggreement rate to be reviewed every 5 years. Rate would increase by 3.5% .   | \$ 244,852.03                 | 05/15/2018-<br>05/15/2043 |
| Bow Lake #31 (AT & T)               | 4225 S. 176th,<br>Sea Tac, WA<br>98188           | Initial 10 year Term commensing 4/1/2020 and terminating 3/31/2030Automatically renewed for 3 more periods. Max 25 Year <b>Cancellable Lease both party.</b><br>Aggreement rate to be reviewed every 5 years. Rate would increase by 3.5% . | \$ 285,953.21                 | 04/01/2020-<br>04/01/2045 |
| McMiken #32 (AT & T)                | 3763 S. 164th,<br>Sea Tac, WA<br>98188           | Initial 10 year Term commensing 4/1/2020 and terminating 3/31/2030Automatically renewed for 3 more periods. Max 25 Year <b>Cancellable Lease both party.</b><br>Aggreement rate to be reviewed every 5 years. Rate would increase by 3.5% . | \$ 285,953.21                 | 04/01/2020-<br>04/01/2045 |
| North Hill #33 (T-Mobile)           | 505 S. 208th St., Des Moines, WA 98198           | Max 25 Year Lease, <b>Cancellable Lease both party.</b><br><b>Initial 10 Year Aggreement, renewable every 5 years.</b><br><b>Cancellation by both parties 6 months before the end of the term</b>   | \$ 262,975.95                 | 5/28/2022-<br>5/27/2047   |

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**NOTE 13 LEASES (CONTINUED)**

The total amount of inflows of resources (for example, lease revenue, interest revenue, and any other lease-related inflows) recognized in the reporting period from leases, is stated in the chart below:

The amount of inflows of resources recognized in the reporting period for variable and other payments not previously included in the measurement of the lease receivable, including inflows of resources related to residual value guarantees and termination penalties.

| 2023 Lease Recon | 112121           | 214001          | 321006                   | 322000        | Month To Month | Month To Month | 01-000-322000-0000-000                  |
|------------------|------------------|-----------------|--------------------------|---------------|----------------|----------------|---|
|                  | Lease Receivable | Deferred Inflow | Interest Income - Leases | Lease Revenue | LS-6016        | LS-6014        | Total Yearly and Holdover Lease Revenue |
| 2023             | 1,175,041.05     | 1,068,029.72    | 82,257.68                | (278,779.33)  | (9,914.85)     | (47,085.96)    | (335,780.13)                            |
| 2024             | 979,942.88       | 812,772.51      | 72,473.94                | (277,261.39)  |                |                |   |
| 2025             | 764,440.67       | 634,470.65      | 60,440.70                | (223,671.08)  |                |                |   |
| 2026             | 620,611.73       | 485,043.69      | 47,149.01                | (158,176.67)  |                |                |   |
| 2027             | 476,655.78       | 340,484.27      | 38,277.96                | (150,693.52)  |                |                |   |
| 2028             | 151,102.22       | 222,486.50      | 29,399.06                | (121,311.28)  |                |                |   |
| 2029             | 49,243.01        | 111,243.08      | 19,609.32                | (111,517.20)  |                |                |   |
| 2030             | 41,254.56        | 48,717.18       | 11,843.15                | (59,525.70)   |                |                |   |
| 2031             | -                | 25,785.42       | 2,544.49                 | (15,469.17)   |                |                |   |
| 2032             |                  | -               | -                        | -             |                |                |   |

The existence, terms, and conditions of options by the lessee to terminate the lease or abate payments if the lessor government has issued debt for which the principal and interest payments are secured by the lease payments.

As of December 31, 2023, future lease receivable principal and interest payments are as follows:

| Year ended December 31 | Principle      | Interest      | Total          |
|------------------------|----------------|---------------|----------------|
| <b>2023</b>            | <b>183,899</b> | <b>82,258</b> | <b>266,157</b> |
| 2024                   | 195,098        | 72,474        | 267,572        |
| 2025                   | 215,502        | 60,441        | 275,943        |
| 2026                   | 143,829        | 47,149        | 190,978        |
| 2027                   | 143,956        | 38,278        | 182,234        |
| 2028-2032              | 477,381        | 64,166        | 541,547        |
| 2033-2037              | -              | -             | -              |
| 2038-2042              | -              | -             | -              |
| Total                  | 1,359,665      | 364,765       | 1,724,430      |

**NOTE 14 SUBSCRIPTION BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITA)**

GASB Statement No. 96, *Subscription Based IT Arrangement (SBITA)* and GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements (PPP/APA)* are effective for fiscal year 2023 reporting.

**HIGHLINE WATER DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
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**NOTE 14 SUBSCRIPTION BASED INFORMATION TECHNOLOGY ARRANGEMENTS (SBITA)  
(Continued)**

Defined in GASB 96, a SBITA is a contract that conveys control of the right to use another party's IT software, alone or in combination with tangible capital assets as specified in the contract for a period of time in an exchange or exchange-like transaction.

Examples of potential SBITAs:

- Cloud computing arrangements
- Cloud based Enterprise Resource Planning (ERP) systems
- Online conferencing
- Online payment tools
- Email, calendar, office tools

Evaluation of current IT arrangements will be required to see if any meet the definition of a SBITA.

| Vendor        | Interest Exp      | Subscription Asset | Amort Exp | (Accum. Amort.) | Actual Payments  |
|---------------|-------------------|--------------------|-----------|-----------------|--|
| Esri          | 1,110             | 48,803             | 24,401    | 24,401          | 25,000   |
| Civic Plus    | 223               | 10,054             | 2,514     | 2,514           | 3,450  |
| Ms Office 365 | 421               | 21,049             | 10,525    | 10,525          | 10,259   |
|               |                   |                    |           |                 | <b>Ending Balance<br/>(Net Subscription<br/>Asset)</b> |
| Vendor        | Beginning Balance | Increases          | Decreases | (Accum. Amort.) |  |
| ESRI          | 48,803            |                    |           | (24,401)        | 24,401   |
| Civic Plus    | 10,054            |                    |           | (2,514)         | 7,541  |
| Ms Office 365 | 21,049            |                    |           | (10,525)        | 10,524   |

As of December 31, 2023, the principal and interest requirements to maturity are as follows:

| Year ended<br>December 31 | Principal | Interest | Total  |
|---------------------------|-----------|----------|--------|
| 2024                      | 28,168    | 282      | 28,450 |
| 2025                      | 3,572     | 50       | 3,622  |

The District has three vendors that have commitments before the commencement date. See Chart Below:

| Vendor        | Commencement Date | Payment Timing and Term            |
|---------------|-------------------|------------------------------------|
| Civic Plus    | 4/26/2022         | 3 year term - Annual Pmt 1 yr left |
| ESRI          | 1/20/2022         | 3 year term - Annual Pmt 1 yr left |
| MS Office 365 | 12/20/2021        | 3 year term - Annual Pmt 0 yr left |

The District had no components of loss associated to any changes in the subscription liability.

**HIGHLINE WATER DISTRICT  
SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS  
PUBLIC EMPLOYEES BENEFITS BOARD  
FOR THE YEAR ENDED DECEMBER 31, 2023  
LAST 10 FISCAL YEARS\***

|   | 2023                | 2022                | 2021                | 2020                | 2019                | 2018                |
|---|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
| Total OPEB liability - beginning                  | \$ 1,483,876        | \$ 1,701,262        | \$ 1,824,083        | \$ 1,366,178        | \$ 1,493,312        | \$ 1,454,700        |
| Service cost                                      | 50,188              | 84,638              | 88,091              | 69,163              | 71,787              | 79,082              |
| Interest  | 53,784              | 38,327              | 41,964              | 49,855              | 60,302              | 54,827              |
| Changes in benefit terms                          | -                   | -                   | -                   | -                   | -                   | -                   |
| Difference between expected and actual experience | (351,078)           | (317,219)           | (226,044)           | 397,053             | (245,254)           | (90,630)            |
| Changes in assumptions                            | -                   | -                   | -                   | -                   | -                   | -                   |
| Benefit payments                                  | (29,735)            | (23,132)            | (26,832)            | (21,988)            | (13,969)            | (4,667)             |
| Other changes                                     | -                   | -                   | -                   | -                   | -                   | -                   |
| Total OPEB liability - ending                     | <u>\$ 1,207,035</u> | <u>\$ 1,483,876</u> | <u>\$ 1,701,262</u> | <u>\$ 1,860,261</u> | <u>\$ 1,366,178</u> | <u>\$ 1,493,312</u> |
| Covered-employee payroll                          | \$ 3,500,056        | \$ 3,279,374        | \$ 3,069,914        | \$ 2,995,988        | \$ 2,860,819        | \$ 2,662,985        |
| Total OPEB liability as a % of covered payroll    | 34.49%              | 45.25%              | 55.42%              | 62.09%              | 47.75%              | 56.08%              |

\*Information is presented only for those years for which information is available.

**Note to Schedule:**

- \* Until a full 10-year trend is compiled, only information for those years available is presented.
- No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75.



**HIGHLINE WATER DISTRICT**  
**SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**PERS 1**  
**AS OF JUNE 30, 2023 (MEASUREMENT DATE)**  
**LAST 10 FISCAL YEARS\***

|  | 2023         | 2022         | 2021         | 2020         | 2019         | 2018         | 2017         | 2016         | 2015         |
|--|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| Employer's Proportion of the Net Pension Liability (Asset)                                     | 0.017790%    | 0.019895%    | 0.020244%    | 0.019633%    | 0.021180%    | 0.020265%    | 0.020457%    | 0.020661%    | 0.020926%    |
| Employer's Proportionate Share of the Net Pension Liability                                    | \$ 410,663   | \$ 553,950   | \$ 247,227   | \$ 693,151   | \$ 814,446   | \$ 905,042   | \$ 970,701   | \$ 1,109,592 | \$ 1,094,624 |
| Covered Payroll  | \$ 3,151,098 | \$ 3,255,221 | \$ 2,981,603 | \$ 2,791,350 | \$ 2,771,530 | \$ 2,484,851 | \$ 2,476,082 | \$ 2,369,730 | \$ 2,313,145 |
| Employer's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll | 13.03%       | 17.02%       | 8.29%        | 24.83%       | 29.39%       | 36.42%       | 39.20%       | 46.82%       | 47.32%       |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability                     | 85.09%       | 76.56%       | 88.74%       | 68.64%       | 67.12%       | 63.22%       | 61.24%       | 57.03%       | 59.10%       |

\*Information is presented only for those years for which information is available.

**Note to Schedule:**

The District had one employee covered under PERS 1. The remaining PERS 1 contribution are from the component of PERS 2 contributions required to address the PERS1 unfunded actuarially accrued liability (UAAL).

**HIGHLINE WATER DISTRICT**  
**SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**PERS 2/3**  
**AS OF JUNE 30, 2023 (MEASUREMENT DATE)**  
**LAST 10 FISCAL YEARS\***

|   | 2023         | 2022         | 2021           | 2020         | 2019         | 2018         | 2017         | 2016         | 2015         |
|---|--------------|--------------|----------------|--------------|--------------|--------------|--------------|--------------|--------------|
| <u>Employer's Proportion of the Net Pension Liability (Asset)</u>                                     | 0.022946%    | 0.025745%    | 0.024790%      | 0.024790%    | 0.025382%    | 0.024003%    | 0.024405%    | 0.024643%    | 0.025301%    |
| <u>Employer's Proportionate Share of the Net Pension Liability</u>                                    | \$ (940,484) | \$ (954,826) | \$ (2,564,417) | \$ 317,050   | \$ 246,546   | \$ 409,830   | \$ 847,957   | \$ 1,240,756 | \$ 904,019   |
| <u>Covered Payroll</u>  | \$ 3,138,554 | \$ 3,243,445 | \$ 2,970,723   | \$ 2,778,082 | \$ 2,669,416 | \$ 2,403,062 | \$ 2,394,182 | \$ 2,295,253 | \$ 2,244,998 |
| <u>Employer's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll</u> | -29.97%      | -29.44%      | -86.32%        | 11.41%       | 9.24%        | 17.05%       | 35.42%       | 54.06%       | 40.27%       |
| <u>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</u>                     | 100.49%      | 106.73%      | 120.29%        | 97.22%       | 97.77%       | 95.77%       | 90.97%       | 85.82%       | 89.20%       |

\*Until a full 10-year trend is compiled, only information for those years available is presented.

\*Information is presented only for those years for which information is available.

**HIGHLINE WATER DISTRICT  
SCHEDULE OF EMPLOYER CONTRIBUTIONS  
PERS 1  
PERIOD ENDING DECEMBER 31, 2023 (EMPLOYER REPORTING DATE)  
LAST 10 FISCAL YEARS\***

|   | 2023         | 2022         | 2021         | 2020         | 2019         | 2018         | 2017         | 2016         | 2015         |
|---|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| Statutory or Contractually Required Contributions | \$ 116,202   | \$ 125,041   | \$ 134,114   | \$ 143,555   | \$ 152,174   | \$ 145,044   | \$ 130,960   | \$ 121,452   | \$ 106,304   |
| Required Contributions*                           | (116,202)    | (125,041)    | (134,114)    | (143,555)    | (152,174)    | (145,044)    | (130,960)    | (121,452)    | (106,304)    |
| Contribution Deficiency (Excess)                  | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         |
| Covered Payroll*                                  | \$ 3,252,675 | \$ 3,322,656 | \$ 3,076,645 | \$ 2,948,649 | \$ 2,984,334 | \$ 2,742,674 | \$ 2,579,547 | \$ 2,438,037 | \$ 2,329,431 |
| Contributions as a percentage of covered payroll  | 3.57%        | 3.76%        | 4.36%        | 4.87%        | 5.10%        | 5.29%        | 5.08%        | 4.98%        | 4.56%        |

\*Until a full 10-year trend is compiled, only information for those years available is presented.

**Notes to Schedule:**

The District had one employee covered under PERS 1. The remaining PERS 1 contributions are from the component of PERS 2 contributions required to address the PERS 1 unfunded actuarially accrued liability (UAAL).

\*Information is presented only for those years for which information is available.

**Note to Schedule:**

The District had one employee covered under PERS 1. The remaining PERS 1 contribution are from the component of PERS 2 contributions required to address the PERS1 unfunded actuarially accrued liability (UAAL).

**HIGHLINE WATER DISTRICT  
SCHEDULE OF EMPLOYER CONTRIBUTIONS  
PERS 2/3  
PERIOD ENDING DECEMBER 31, 2023 (EMPLOYER REPORTING DATE)  
LAST 10 FISCAL YEARS\***

|   | 2023         | 2022         | 2021         | 2020         | 2019         | 2018         | 2017         | 2016         | 2015         |
|---|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| Statutorily or Contractually Required Contributions                                   | \$ 217,847   | \$ 209,877   | \$ 220,730   | \$ 234,432   | \$ 224,077   | \$ 198,676   | \$ 169,643   | \$ 151,121   | \$ 131,720   |
| Contributions in Relation to the Statutorily or Contractually Required Contributions* | (217,847)    | (209,877)    | (220,730)    | (234,432)    | (224,077)    | (198,676)    | (169,643)    | (151,121)    | (131,720)    |
| Contribution Deficiency (Excess)  | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         | \$ -         |
| Covered Payroll*  | \$ 3,240,387 | \$ 3,310,368 | \$ 3,064,357 | \$ 2,936,361 | \$ 2,916,828 | \$ 2,657,073 | \$ 2,497,170 | \$ 2,357,570 | \$ 2,261,761 |
| Contributions as a percentage of covered payroll                                      | 6.72%        | 6.34%        | 7.20%        | 7.98%        | 7.68%        | 7.48%        | 6.79%        | 6.41%        | 5.82%        |

\*Until a full 10-year trend is compiled, only information for those years available is presented.

\*Information is presented only for those years for which information is available.

## ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

In fulfilling our mission to provide citizens with independent and transparent examinations of how state and local governments use public funds, we hold ourselves to those same standards by continually improving our audit quality and operational efficiency, and by developing highly engaged and committed employees.

As an agency, the State Auditor's Office has the independence necessary to objectively perform audits, attestation engagements and investigations. Our work is designed to comply with professional standards as well as to satisfy the requirements of federal, state and local laws. The Office also has an extensive quality control program and undergoes regular external peer review to ensure our work meets the highest possible standards of accuracy, objectivity and clarity.

Our audits look at financial information and compliance with federal, state and local laws for all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits and cybersecurity audits of state agencies and local governments, as well as state whistleblower, fraud and citizen hotline investigations.

The results of our work are available to everyone through the more than 2,000 reports we publish each year on our website, [www.sao.wa.gov](http://www.sao.wa.gov). Additionally, we share regular news and other information via an email subscription service and social media channels.

We take our role as partners in accountability seriously. The Office provides training and technical assistance to governments both directly and through partnerships with other governmental support organizations.

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