



Office of the Washington State Auditor  
Pat McCarthy

## Financial Statements and Federal Single Audit Report

# Marysville School District No. 25

For the period September 1, 2023 through August 31, 2024

*Published May 20, 2025*

Report No. 1037361



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**Office of the Washington State Auditor  
Pat McCarthy**

May 20, 2025

Board of Directors  
Marysville School District No. 25  
Marysville, Washington

**Report on Financial Statements and Federal Single Audit**

Please find attached our report on Marysville School District No. 25's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the District's financial activities and condition.

Sincerely,

Pat McCarthy, State Auditor  
Olympia, WA

***Americans with Disabilities***

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## SCHEDULE OF FINDINGS AND QUESTIONED COSTS

### Marysville School District No. 25 September 1, 2023 through August 31, 2024

#### SECTION I – SUMMARY OF AUDITOR’S RESULTS

The results of our audit of Marysville School District No. 25 are summarized below in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

#### Financial Statements

We issued an unmodified opinion on the fair presentation of the District’s financial statements in accordance with its regulatory basis of accounting. Separately, we issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because the financial statements are prepared using a basis of accounting other than GAAP.

##### Internal Control over Financial Reporting:

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the District.

#### Federal Awards

##### Internal Control over Major Programs:

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the District’s compliance with requirements applicable to each of its major federal programs.

We reported findings that are required to be disclosed in accordance with 2 CFR 200.516(a).

## Identification of Major Federal Programs

The following programs were selected as major programs in our audit of compliance in accordance with the Uniform Guidance.

<u>ALN</u>	<u>Program or Cluster Title</u>
10.553	Child Nutrition Cluster – School Breakfast Program
10.555	Child Nutrition Cluster – National School Lunch Program
10.559	Child Nutrition Cluster – Summer Food Service Program for Children
21.027	COVID-19 – Coronavirus State and Local Fiscal Recovery Funds
84.425	COVID-19 – Education Stabilization Fund

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by the Uniform Guidance, was \$750,000.

The District did not qualify as a low-risk auditee under the Uniform Guidance.

## SECTION II – FINANCIAL STATEMENT FINDINGS

See Finding 2024-001.

## SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

See Finding 2024-002.

## SCHEDULE OF AUDIT FINDINGS AND RESPONSES

### Marysville School District No. 25 September 1, 2023 through August 31, 2024

#### **2024-001    The District's financial condition continues to place it at risk of being unable to meet financial obligations or provide services at current levels.**

##### ***Background***

The District provides educational services in Snohomish County to about 9,640 students from kindergarten through 12<sup>th</sup> grade. An elected, five-member Board of Directors governs the District. The Board appoints a Superintendent to oversee the District's operations and its 1,092 employees (by full-time equivalent). For the 2023-2024 school year, the District's operating revenues and expenditures were \$197.4 million and \$207.8 million, respectively.

School districts must submit a balanced budget to the Office of the Superintendent of Public Instruction (OSPI). Those that cannot submit a balanced budget and anticipate a deficit must enter binding conditions agreements. In August 2023, the District entered a binding condition agreement with OSPI that set benchmarks for the next three school years.

Binding conditions agreements span a period determined by OSPI and provide opportunity for financial improvement and stability. These agreements allow the school district to borrow against future state apportionment payments and allow OSPI and educational service districts to closely review and make recommendations for school district decisions related to their current financial condition.

State law outlines a process in which OSPI may enhance its financial oversight of a school district if it cannot submit a balanced budget. In June 2024, OSPI convened a Financial Oversight Committee to review the District's financial situation and make recommendations for financial stability. In August 2024, pursuant to the Committee's recommendation, OSPI placed the District under enhanced financial monitoring and oversight and appointed a special administrator to oversee and carry out the financial conditions imposed on the District.

We reported the District's financial condition as an audit finding in the prior audit.

## *Description of Condition*

The District's general fund balance has continued to decline since 2022, with continued significant decreases during the 2023, 2024 and 2025 school years as shown in the following table:

Ratio	As of the year ending August 31:			
	2021	2022	2023	2024
General fund balance (in millions)	\$19.2	\$20.1	\$9.8	\$0.95
Change in general fund balance from prior year	25.2 %	4.6%	-51.1%	-90.3%
Days of operating expenditures	41.5	38.6	18.6	1.8

As a result of the continuing declines, the District could sustain only 1.8 days of operating expenditures as of the end of the 2024 fiscal year. As of March 2025, the District reports the number of days of operating expenditures as negative 6.6 days. This means the District had more expenditures than funds available in its general fund. To address this deficit, the District approved a \$3.5 million interfund loan from the capital projects fund to the general fund in December 2024. The District expects to repay this loan in July 2025.

The Board and Executive Management took the following steps to improve the District's financial condition:

- Implemented a spending freeze for all nonessential purchases or travel
- Reduced the school programs it offered and minimized staff as part of budget reductions
- Increased facility rental fees
- Reconfigured elementary schools to a kindergarten through sixth grade model and approved the closure of an elementary and middle school for the 2025-2026 school year
- Approved three interfund loans from the capital projects fund to the general fund of \$5 million in November 2023, \$2.5 million in June 2024 and \$3.5 million in December 2024. The District repaid the November and June loans with interest and expects to repay the December loan in July 2025.
- Received a \$600,000 apportionment advance from OSPI in February 2024. OSPI reduced the District's June, July, and August 2024 apportionment payments to fully recover the advance.

In March 2024, the District updated its minimum fund balance policy to reduce its general fund balance expectation from 8% to 5% of total expenditures. Despite spending reductions, the District's ratio of fund balance to expenditures has decreased each year since the 2020-21 school year, as shown in the following table.

Ratio	As of the year ending August 31:			
	2021	2022	2023	2024
Fund balance to expenditures	11.4%	10.6%	5.1%	0.5%

From September 1, 2024, through March 31, 2025, the District's unaudited revenues and expenditures were \$105.6 million and \$108.5 million, respectively. This is a deficit of about \$2.9 million.

### ***Cause of Condition***

A double levy failure in 2022 and decreasing enrollment over the past decade contributed to revenue decreases. Revenues from the approved levy in February 2023 were not available until April 2024. The Board and Executive Management did not take the necessary steps to guarantee the District could meet its financial obligations.

Additionally, the District continues to experience staffing transitions in key decision-making roles including the Superintendent, two Board members, the Executive Director of Finance and Operations, and the Executive Director of Human Resources, which amplified these challenges.

### ***Effect of Condition***

The District pursued short-term debt to meet obligations and continue operations. If declining enrollment does not align with estimates, the District may receive less revenue and be unable to pay back short-term debt. As a result, the District's financial condition increases its risk of not being unable to sustain operations or provide sufficient levels of service.

Additionally, if the District is unable to meet the binding condition benchmarks, it is at risk of financial insolvency, including dissolution.

### ***Recommendation***

We recommend the District continue to work closely with OSPI and Northwest Educational Service District No. 189 to ensure benchmarks included within the binding conditions are achieved to improve its financial condition.



## ***District's Response***

*The Marysville School District thanks the audit team for their comprehensive audit of the district's financial statements and federal awards for the 2023-2024 school year.*

*The district is pleased that no significant deficiencies exist in the design or operation of its internal controls and that the district received a clean financial audit.*

*In collaboration with the Office of the Superintendent of Public Instruction and NWESD 189, Marysville school district is making significant improvements to the district's financial condition. These improvements are driven by the school board commitments to make the necessary adjustments to restore fiscal integrity, transparency and solvency to the district. This commitment combined with the executive management changes positions the school district to see major improvements in the future. These commitments should result in the district ending the 2024-25 school year with a positive fund balance of at least \$3,800,000.*

*The district has identified a three-year financial plan that outlines the district's commitment to restoring fund balance to the school board minimum fund balance policy. The 2025-26 budget is designed to restore the unreserved fund balance to a minimum 3% by August 31, 2026, with further fund balance increases during the next two fiscal years. The district is committed to annually reviewing and adjusting expenditures to meet these financial goals.*

*The district wants to thank the State Auditor's Office for acknowledging that the district is on track to restore its financial viability by removing the previous year's audit opinion that raised a substantial doubt about the District's ability to continue as a going concern. The district appreciates the State Auditor's office noticing the improvements that are currently occurring in the Marysville School District.*

## ***Auditor's Remarks***

We thank the District for its cooperation throughout the audit and the steps it is taking to address these concerns. We will review the status of the District's corrective action during our next regular audit.

### *Applicable Laws and Regulations*

RCW 28A.505.110, Budget—Including receivables collectible in future years—Limitations.

RCW 28A.505.120, Withholding state funds upon district noncompliance—Notice of.

RCW 28A.505.130, Budget—Requirements for balancing estimated expenditures.

WAC 392-123-047, Definitions—Revenue, accrual basis expenditures, cash basis expenditures, appropriation, and disbursements.

WAC 392-123-053, Budget contents.

WAC 392-123-055, Identification of revenues to be included in the budget.

WAC 392-123-060, Petition to budget receivables collectible in future fiscal periods.

WAC 392-123-065, Noncompliance with binding restrictions.

## SCHEDULE OF FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

### Marysville School District No. 25 September 1, 2023 through August 31, 2024

#### **2024-002    The District did not have adequate internal controls and did not comply with time-and-effort requirements.**

<b>Assistance Listing Number and Title:</b>	21.027 COVID 19 – Coronavirus State and Local Fiscal Recovery Funds
<b>Federal Agency Name:</b>	U.S. Department of the Treasury
<b>Federal Award/Contract Number:</b>	N/A
<b>Pass-through Entity Name:</b>	Snohomish County
<b>Pass-through Award/Contract Number:</b>	BH-23-AR-08-050 & EL-22-AR-22-050
<b>Known Questioned Cost Amount:</b>	\$0
<b>Prior Year Audit Finding:</b>	N/A

#### ***Background***

During the 2023-2024 school year, the District spent \$740,931 in federal funds from the Coronavirus State and Local Fiscal Recovery Funds program to provide student support advocates, social emotional learning support and early learning services. The objective of the program is to respond to the COVID-19 pandemic's negative effects on public health and the economy, provide premium pay to essential workers during the pandemic, provide government services to the extent COVID-19 caused a reduction in revenues collected and make necessary investments in water, sewer or broadband infrastructure.

Federal regulations require recipients to establish and maintain internal controls that ensure compliance with program requirements. These controls include understanding program requirements and monitoring the effectiveness of established controls.

The District is responsible for ensuring it supports all payroll costs charged to the program with adequate time-and-effort documentation, as required by federal regulations and the Office of Superintendent of Public Instruction (OSPI), the cognizant agency for school districts. Depending on the number and types of activities employees perform, time-and-effort documentation can be a semiannual certification or a monthly personnel activity report, such as a detailed timesheet. Time-and-effort documentation must also be signed and dated after the work is completed.

### ***Description of Condition***

The District's internal controls were ineffective for ensuring it supported all salaries and benefits it charged to the program with appropriate time-and-effort documentation, as federal regulations require.

We consider this deficiency in internal controls to be a material weakness that led to material noncompliance.

### ***Cause of Condition***

District staff responsible for collecting time-and-effort documentation relied on staff assignments and budget allocations established for the fiscal year to identify employees requiring time-and-effort documentation. During the year, the District had staffing changes and decided to charge payroll costs for three employees to the federal program. Staff responsible for obtaining time-and-effort forms did not identify these staff assignment changes when performing their review and did not collect the time-and-effort documentation as required.

### ***Effect of Condition***

The District did not obtain time-and-effort documentation for three employees whose salaries and benefits costs totaling \$81,201 it charged to the program.

Without adequate time-and-effort documentation, the District cannot demonstrate compliance with OSPI's documentation requirements to support costs charged to federal programs. Further, the District cannot assure federal grantors that payroll costs it charged to the program were accurate and valid.

During the audit, the District supported these payroll costs by providing alternative documentation to show the employees worked on the program; therefore, we are not questioning these costs.

## ***Recommendation***

We recommend the District establish and follow internal controls to ensure it complies with federal and OSPI requirements for obtaining signed time-and-effort documentation timely.

## ***District's Response***

*The district understands the importance of internal controls regarding time and effort reporting using federal funds. The district has implemented stronger internal controls in order to reconcile and comply with federal and OSPI time and effort requirements.*

## ***Auditor's Remarks***

We thank the District for its cooperation throughout the audit and the steps it is taking to address these concerns. We will review the status of the District's corrective action during our next regular audit.

## ***Applicable Laws and Regulations***

Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), section 516, Audit findings, establishes reporting requirements for audit findings.

Title 2 CFR Part 200, Uniform Guidance, section 303 Internal controls, describes the requirements for auditees to maintain internal controls over federal programs and comply with federal program requirements.

The American Institute of Certified Public Accountants defines significant deficiencies and material weaknesses in its *Codification of Statements on Auditing Standards*, section 935, Compliance Audits, paragraph 11.

Title 2 CFR Part 200, Uniform Guidance, Subpart E, Cost Principles, establishes requirements for determining allowable costs and supporting costs allocated to federal programs.

Office of Superintendent of Public Instruction Addendum to Bulletin 048-17, Guidelines for Charging Employee Compensation to Federal Grants establishes requirements for documenting time-and-effort, including fixed schedule systems.

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

### Marysville School District No. 25 September 1, 2023 through August 31, 2024

This schedule presents the status of findings reported in prior audit periods.

<b>Audit Period:</b> 2023	<b>Report Ref. No.:</b> 1035316	<b>Finding Ref. No.:</b> 2023-001
<b>Finding Caption:</b> The District's financial condition places it at risk of being unable to meet financial obligations or provide services at current levels.		
<b>Background:</b> The District's general fund balance has continued to decline since 2022, with significant decreases during the 2023 and 2024 school years. As a result of the continuing declines, the District could sustain only 18.6 days of operating expenditures as of the end of the 2023 fiscal year. As of June 2024, that figure is negative 11.6 days. This means the District had more expenditures than funds available in its general fund. In May 2024, we became aware the District was not meeting the benchmarks outlined in its binding condition agreement with OSPI. On June 18, 2024, OSPI notified the District it would convene a Financial Oversight Committee to review the District's financial situation and recommend a path forward to financial stability. As a result, the District's financial condition is at an increased risk of being unable to sustain operations or provide sufficient levels of service. Additionally, if the District is unable to meet the binding condition benchmarks, it is at risk of financial insolvency.		
<b>Status of Corrective Action: (check one)</b> <div style="display: flex; justify-content: space-between; align-items: flex-start;"> <div style="text-align: center;"> <input type="checkbox"/> Fully Corrected         </div> <div style="text-align: center;"> <input type="checkbox"/> Partially Corrected         </div> <div style="text-align: center;"> <input checked="" type="checkbox"/> Not Corrected         </div> <div style="text-align: center;"> <input type="checkbox"/> Finding is considered no longer valid         </div> </div>		

**Corrective Action Taken:**

*Marysville School District remains in Binding Conditions with Enhanced Financial Oversight. In June 2024, A Financial Oversight Committee was established: TJ Kelly as Chief Financial Officer of OSPI, Kassidy Probert as Assistant Superintendent of ESD 101, Ramon Alvarez of Human Resources at OSPI, and Lisa Matthews of Assistant Superintendent ESD 189. They receive monthly and quarterly reports.*

*OSPI assigned Special Administrator, Dr Art Jarvis, in September 2024.*

*An interfund loan of \$3.5 million dollars was done in December 2024 (this is smaller than the previous November 2023 loan of \$5 million). The repayment was planned for December 2025. We anticipate repayment will occur in July 2025.*

*For the 2024-25 school year, we have an OSPI approved plan. The District anticipates a fund balance in excess of \$5 million dollars at the end of the 2024-25 school year. We are on track to leave Enhanced Financial Oversight Binding conditions and returning to regular Financial Oversight.*

*Confirmation of the corrective action plan letter from OSPI dated 1/24/25 has been sent.*

<b>Audit Period:</b> 2023	<b>Report Reference No.:</b> 1035316	<b>Finding Ref. No.:</b> 2023-002	<b>ALN(s):</b> 32.009
<b>Federal Program Name and Granting Agency:</b> COVID-19 –Emergency Connectivity Fund Program – Federal Communications Commission		<b>Pass-Through Agency Name:</b> N/A	
<b>Finding Caption:</b> The District did not have adequate internal controls for ensuring compliance with allowable activities and costs, and restricted purpose requirements.			
<b>Background:</b> An audit finding was issued in the prior audit related to the District’s operation of this program. Questioned costs were \$2,188,153. The Federal Communications Commission (FCC) has reviewed the finding and other information provided to them and issued its management determination letter. FCC’s conclusion related to the finding’s elements was as follows: Unmet need requirement: FCC determined the District was in compliance and did not sustain the finding. No further action was required.			
<b>Status of Corrective Action: (check one)</b> <input type="checkbox"/> Fully Corrected <input type="checkbox"/> Partially Corrected <input type="checkbox"/> Not Corrected <input checked="" type="checkbox"/> Finding is considered no longer valid			
<b>Corrective Action Taken:</b> Not applicable			



## INDEPENDENT AUDITOR'S REPORT

### Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

#### **Marysville School District No. 25 September 1, 2023 through August 31, 2024**

Board of Directors  
Marysville School District No. 25  
Marysville, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Marysville School District No. 25, as of and for the year ended August 31, 2024, and the related notes to the financial statements, which collectively comprise the District's financial statements, and have issued our report thereon dated May 19, 2025.

Our report includes information about the status of the District's financial condition. This information is more fully described in Finding 2024-001 in the Schedule of Audit Findings and Responses. The District's response to the finding was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

We issued an unmodified opinion on the fair presentation of the District's financial statements in accordance with its regulatory basis of accounting. We issued an adverse opinion on the fair presentation with regard to accounting principles generally accepted in the United States of America (GAAP) because, as described in Note 1, the *Accounting Manual for Public School Districts in the State of Washington* does not require the District to prepare the government-wide statements presenting the financial position and changes in financial position of its governmental activities as required by GAAP. The effects on the financial statements of the variances between the basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

We noted certain other matters that we have reported to the management of the District in a separate letter dated May 19, 2025.

## REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

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Pat McCarthy, State Auditor

Olympia, WA

May 19, 2025

## INDEPENDENT AUDITOR'S REPORT

### Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance

#### Marysville School District No. 25 September 1, 2023 through August 31, 2024

Board of Directors  
Marysville School District No. 25  
Marysville, Washington

### REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

#### Opinion on Each Major Federal Program

We have audited the compliance of Marysville School District No. 25, with the types of compliance requirements identified as subject to audit in the U.S. *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended August 31, 2024. The District's major federal programs are identified in the auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2024.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination on the District's compliance with the compliance requirements referred to above.

## **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

## **Auditor's Responsibilities for the Audit of Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgement made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

Performing an audit in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances;
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed; and
- We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Other Matters

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying Schedule of Federal Award Findings and Questioned Costs as Finding 2024-002. Our opinion on each major federal program is not modified with respect to these matters.

## District's Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's response to the noncompliance findings identified in our compliance audit described in the accompanying Schedule of Federal Award Findings and Questioned Costs. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

## REPORT ON INTERNAL CONTROL OVER COMPLIANCE

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed. Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified.

However, we identified certain deficiencies in internal control over compliance, as described in the accompanying Schedule of Federal Award Findings and Questioned Costs as Finding 2024-002, that we consider to be a material weakness.

## **District's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's response to the internal control over compliance findings identified in our audit described in the accompanying Schedule of Federal Award Findings and Questioned Costs. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

## **Purpose of this Report**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

A handwritten signature in black ink that reads "Pat McCarthy". The signature is written in a cursive, flowing style.

Pat McCarthy, State Auditor

Olympia, WA

May 19, 2025

# INDEPENDENT AUDITOR'S REPORT

## Report on the Audit of the Financial Statements

### **Marysville School District No. 25 September 1, 2023 through August 31, 2024**

Board of Directors  
Marysville School District No. 25  
Marysville, Washington

## **REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS**

### **Unmodified and Adverse Opinions**

We have audited the financial statements of Marysville School District No. 25, as of and for the year ended August 31, 2024, and the related notes to the financial statements, as listed in the financial section of our report.

### **Unmodified Opinion on Regulatory Basis of Accounting (Accounting Manual)**

As described in Note 1 the District has prepared these financial statements to meet the financial reporting requirements of state law and the accounting practices prescribed by the *Accounting Manual for Public School Districts in the State of Washington* (Accounting Manual). Those accounting practices differ from accounting principles generally accepted in the United States of America (GAAP). The differences in these accounting practices are also described in Note 1.

In our opinion, the financial statements referred to above present fairly, in all material respects, the regulatory basis financial position of Marysville School District No. 25, as of the year ended August 31, 2024, and the regulatory basis of changes in financial position thereof for the year then ended, on the basis of accounting as described in Note 1.

### **Adverse Opinion on U.S. GAAP**

The financial statements referred to above were not intended to, and in our opinion they do not, present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Marysville School District No. 25, as of August 31, 2024, or the changes in financial position or cash flows thereof for the year then ended, because of the significance of the matter discussed below.



## **Basis for Unmodified and Adverse Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and *Governmental Auditing Standards*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified and adverse audit opinions.

## **Matters of Emphasis Regarding Financial Condition**

As discussed in Note 19 to the financial statements and described in 2024-001 in the Schedule of Audit Findings and Responses, the District has suffered recurring losses from operations and has a net position deficiency. Management's evaluation of the events and conditions and management's plans to mitigate these matters are also described in Note 19. Our opinion is not modified with respect to this matter.

## **District's Response to Finding**

The District's response to the finding identified above is described in the accompanying Schedule of Audit Findings and Responses. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## **Matter Giving Rise to Adverse Opinion on U.S. GAAP**

Auditing standards issued by the American Institute of Certified Public Accountants (AICPA) require auditors to formally acknowledge when governments do not prepare their financial statements, intended for general use, in accordance with GAAP. As described in Note 1 of the financial statements, the government-wide financial statements are prepared by the District in accordance with state law using accounting practices prescribed by the Accounting Manual, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions of state law and the Accounting Manual described in Note 1. This includes determining that the basis of accounting is acceptable for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibility for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:


- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time; and
- We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The Schedule of Long-Term Liabilities is also presented for purposes of additional analysis, as required by the prescribed Accounting Manual. These schedules are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements, and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

## OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated May 19, 2025 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

A handwritten signature in black ink, appearing to read "Pat McCarthy". The signature is fluid and cursive, with the first name "Pat" and last name "McCarthy" clearly distinguishable.

Pat McCarthy, State Auditor

Olympia, WA

May 19, 2025

## **FINANCIAL SECTION**

### **Marysville School District No. 25 September 1, 2023 through August 31, 2024**

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Marysville School District No. 025  
Balance Sheet - Governmental Funds

August 31, 2024

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
<b>Assets</b>							
Cash and Cash Equivalents	9,107,282.62	229,268.23	55,873.22	2,614,732.12	310,513.80	0.00	12,317,669.99
Minus Warrants Outstanding	-3,329,839.57	-18,638.22	0.00	-2,710,003.89	0.00	0.00	-6,058,481.68
Taxes Receivable	11,791,388.12		4,546,182.42	26,812.70	0.00	0.00	16,364,383.24
Due From Other Funds	49,245.56	3,741.55	0.00	174,931.72	0.00	0.00	227,918.83
Due From Other Governmental Units	1,200,458.41	0.00	0.00	3,704,713.36	0.00	0.00	4,905,171.77
Accounts Receivable	432,844.55	0.00	0.00	550,465.84	0.00	0.00	983,310.39
Interfund Loans Receivable	0.00			5,000,000.00			5,000,000.00
Accrued Interest Receivable	0.00	1,351.86	1,622.23	940.30	0.00	0.00	3,914.39
Inventory	597,352.05	0.00		0.00			597,352.05
Prepaid Items	214,230.30	12,189.55			0.00	0.00	226,419.85
Investments	1,555,927.85	1,408,676.09	5,987,836.88	333,019.60	1,248,292.83	0.00	10,533,753.25
Investments/Cash With Trustee	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Investments-Deferred Compensation	0.00			0.00			0.00
Self-Insurance Security Deposit	0.00						0.00
<b>TOTAL ASSETS</b>	<b>21,618,889.89</b>	<b>1,636,589.06</b>	<b>10,591,514.75</b>	<b>9,695,611.75</b>	<b>1,558,806.63</b>	<b>0.00</b>	<b>45,101,412.08</b>
<b>DEFERRED OUTFLOWS OF RESOURCES:</b>							
Deferred Outflows of Resources - Other	0.00	0.00	0.00	0.00	0.00	0.00	0.00
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	<b>21,618,889.89</b>	<b>1,636,589.06</b>	<b>10,591,514.75</b>	<b>9,695,611.75</b>	<b>1,558,806.63</b>	<b>0.00</b>	<b>45,101,412.08</b>
<b>LIABILITIES</b>							
Accounts Payable	1,452,628.51	18,554.91	0.00	1,721,975.74	0.00	0.00	3,193,159.16
Contracts Payable Current	0.00	0.00		0.00	0.00	0.00	0.00
Accrued Interest Payable			0.00				0.00

The accompanying notes are an integral part of this financial statement.

Marysville School District No. 025  
Balance Sheet - Governmental Funds

August 31, 2024

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
Accrued Salaries	222,305.46	0.00		0.00			222,305.46
Anticipation Notes Payable	0.00		0.00	0.00	0.00		0.00
<b>LIABILITIES:</b>							
Payroll Deductions and Taxes Payable	1,968,934.47	-0.89		0.00			1,968,933.58
Due To Other Governmental Units	40,713.78	0.00		0.00	0.00		40,713.78
Deferred Compensation Payable	0.00			0.00			0.00
Estimated Employee Benefits Payable	0.00						0.00
Due To Other Funds	178,673.27	49,245.56	0.00	0.00	0.00	0.00	227,918.83
Interfund Loans Payable	5,000,000.00		0.00	0.00	0.00		5,000,000.00
Deposits	0.00	0.00		0.00			0.00
Unearned Revenue	16,446.36	30,855.00	0.00	2,654.74	0.00		49,956.10
Matured Bonds Payable			0.00				0.00
Matured Bond Interest Payable			0.00				0.00
Arbitrage Rebate Payable	0.00		0.00	0.00	0.00		0.00
<b>TOTAL LIABILITIES</b>	<b>8,879,701.85</b>	<b>98,654.58</b>	<b>0.00</b>	<b>1,724,630.48</b>	<b>0.00</b>	<b>0.00</b>	<b>10,702,986.91</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Unavailable Revenue	0.00	-8,720.99	-10,465.19	540,361.90	0.00		521,175.72
Unavailable Revenue - Taxes Receivable	11,791,388.12		4,546,182.42	26,812.70	0.00		16,364,383.24
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>11,791,388.12</b>	<b>-8,720.99</b>	<b>4,535,717.23</b>	<b>567,174.60</b>	<b>0.00</b>	<b>0.00</b>	<b>16,885,558.96</b>
<b>FUND BALANCE:</b>							
Nonspendable Fund Balance	811,582.35	12,189.55	0.00	0.00	0.00		823,771.90
Restricted Fund Balance	1,115,325.56	1,534,465.92	6,055,797.52	0.00	1,316,834.80		10,022,423.80
Committed Fund Balance	45,000.00	0.00	0.00	4,402,811.74	0.00		4,447,811.74
Assigned Fund Balance	0.00	0.00	0.00	3,000,994.93	241,971.83		3,242,966.76

The accompanying notes are an integral part of this financial statement.

Marysville School District No. 025  
Balance Sheet - Governmental Funds

August 31, 2024

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
Unassigned Fund Balance	-1,024,107.99	0.00	0.00	0.00	0.00	0.00	-1,024,107.99
<b>TOTAL FUND BALANCE</b>	<b>947,799.92</b>	<b>1,546,655.47</b>	<b>6,055,797.52</b>	<b>7,403,806.67</b>	<b>1,558,806.63</b>	<b>0.00</b>	<b>17,512,866.21</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES, AND FUND BALANCE</b>	<b>21,618,889.89</b>	<b>1,636,589.06</b>	<b>10,591,514.75</b>	<b>9,695,611.75</b>	<b>1,558,806.63</b>	<b>0.00</b>	<b>45,101,412.08</b>

The accompanying notes are an integral part of this financial statement.

Marysville School District No. 025

Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds

For the Year Ended August 31, 2024

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
<b>REVENUES:</b>							
Local	16,925,407.96	1,053,520.10	9,472,110.58	493,582.22	50,195.40		27,994,816.26
State	146,952,713.88		0.00	4,402,925.96	995,782.37		152,351,422.21
Federal	14,444,002.67		0.00	0.00	0.00		14,444,002.67
Other	2,638,341.67			0.00	0.00	0.00	2,638,341.67
<b>TOTAL REVENUES</b>	<b>180,960,466.18</b>	<b>1,053,520.10</b>	<b>9,472,110.58</b>	<b>4,896,508.18</b>	<b>1,045,977.77</b>	<b>0.00</b>	<b>197,428,582.81</b>
<b>EXPENDITURES:</b>							
<b>CURRENT:</b>							
Regular Instruction	90,079,174.58						90,079,174.58
Special Education	32,952,925.51						32,952,925.51
Vocational Education	8,509,260.74						8,509,260.74
Skill Center	0.00						0.00
Compensatory Programs	12,667,971.88						12,667,971.88
Other Instructional Programs	5,230,550.98						5,230,550.98
Federal Stimulus COVID-19	213,148.29						213,148.29
Community Services	2,840,535.31						2,840,535.31
Support Services	36,454,648.69						36,454,648.69
Student Activities/Other		808,576.60				0.00	808,576.60
<b>CAPITAL OUTLAY:</b>							
Sites				513,838.35			513,838.35
Building				5,222,888.23			5,222,888.23
Equipment				787,037.02			787,037.02
Instructional Technology				1,664.71			1,664.71
Energy				45,006.55	0.00		45,006.55
Transportation Equipment					804,005.94		804,005.94
Sales and Lease				0.00			0.00
Other	626,932.75						626,932.75
<b>DEBT SERVICE:</b>							
Principal	348,530.80		8,460,000.00	167,783.38	0.00		8,976,314.18

The accompanying notes are an integral part of this financial statement.



Marysville School District No. 025

Statement of Revenues, Expenditures, and Changes in Fund Balance - Governmental Funds

For the Year Ended August 31, 2024

	General Fund	ASB Fund	Debt Service Fund	Capital Projects Fund	Transportation Vehicle Fund	Permanent Fund	Total
Interest and Other Charges	34,067.98		961,850.00	27,003.50	0.00		1,022,921.48
Bond/Levy Issuance				0.00	0.00		0.00
<b>TOTAL EXPENDITURES</b>	<b>189,957,747.51</b>	<b>808,576.60</b>	<b>9,421,850.00</b>	<b>6,765,221.74</b>	<b>804,005.94</b>	<b>0.00</b>	<b>207,757,401.79</b>
REVENUES OVER (UNDER) EXPENDITURES	-8,997,281.33	244,943.50	50,260.58	-1,868,713.56	241,971.83	0.00	-10,328,818.98
<b>OTHER FINANCING SOURCES (USES) :</b>							
Bond Sales & Refunding Bond Sales	0.00		0.00	0.00	0.00		0.00
Long-Term Financing	144,496.07			639,323.37	0.00		783,819.44
Transfers In	0.00		0.00	0.00	0.00		0.00
Transfers Out (GL 536)	0.00		0.00	0.00	0.00	0.00	0.00
Other Financing Uses (GL 535)	0.00		0.00	0.00	0.00		0.00
Other	0.00		0.00	0.00	0.00		0.00
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>144,496.07</b>		<b>0.00</b>	<b>639,323.37</b>	<b>0.00</b>	<b>0.00</b>	<b>783,819.44</b>
<b>EXCESS OF REVENUES/OTHER FINANCING SOURCES OVER (UNDER) EXPENDITURES AND OTHER FINANCING USES</b>	<b>-8,852,785.26</b>	<b>244,943.50</b>	<b>50,260.58</b>	<b>-1,229,390.19</b>	<b>241,971.83</b>	<b>0.00</b>	<b>-9,544,999.54</b>
<b>BEGINNING TOTAL FUND BALANCE</b>	<b>9,800,841.93</b>	<b>1,301,711.97</b>	<b>6,005,536.94</b>	<b>8,633,196.86</b>	<b>1,316,834.80</b>	<b>0.00</b>	<b>27,058,122.50</b>
Accounting Changes and Error Corrections	-256.75	0.00	0.00	0.00	0.00	0.00	-256.75
<b>ENDING TOTAL FUND BALANCE</b>	<b>947,799.92</b>	<b>1,546,655.47</b>	<b>6,055,797.52</b>	<b>7,403,806.67</b>	<b>1,558,806.63</b>	<b>0.00</b>	<b>17,512,866.21</b>

The accompanying notes are an integral part of this financial statement.

**MARYSVILLE SCHOOL DISTRICT #25**  
**Notes to the Financial Statements**  
**September 1, 2023 Through August 31, 2024**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Marysville School District (District) is a municipal corporation organized pursuant to Title 28A of the Revised Code of Washington (RCW) for the purposes of providing public school services to students in grades K–12. Oversight responsibility for the District's operations is vested with the independently elected board of directors. Management of the District is appointed by and is accountable to the board of directors. Fiscal responsibility, including budget authority and the power to set fees, levy property taxes, and issue debt consistent with provisions of state statutes, also rests with the board of directors.

The District presents governmental fund financial statements and related notes on the modified accrual basis of accounting in accordance with the *Accounting Manual for Public School Districts in the State of Washington*, issued jointly by the State Auditor's Office and the Superintendent of Public Instruction by the authority of RCW 43.09.200, RCW 28A.505.140, RCW 28A.505.010(1) and RCW 28A.505.020. This manual prescribes a financial reporting framework that differs from generally accepted accounting principles (GAAP) in the following manner:

- (1) Districtwide statements, as defined in GAAP, are not presented.
- (2) A Schedule of Long-Term Liabilities is presented as supplementary information.
- (3) Supplementary information required by GAAP is not presented.
- (4) Property Taxes collected after the end of the fiscal period are not considered available for revenue accrual as described below.

**Fund Accounting**

Financial transactions of the District are reported in individual funds. Each fund uses a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures (or expenses) as appropriate. All funds are considered major funds. The various funds in the report are grouped into governmental (and fiduciary) funds as follows:

**Governmental Funds**

General Fund

This fund is used to account for all expendable financial resources, except for those that are required to be accounted for in another fund. In keeping with the principle of having as few funds as are necessary, activities such as food services, maintenance, data processing, printing, and student transportation are included in the General Fund.

### Capital Projects Funds

These funds account for financial resources that are to be used for the construction or acquisition of major capital assets. There are two funds that are considered to be of the capital projects fund type: the Capital Projects Fund and the Transportation Vehicle Fund.

Capital Projects Fund. This fund is used to account for resources set aside for the acquisition and construction of major capital assets such as land and buildings.

Transportation Vehicle Fund. This fund is used to account for the purchase, major repair, rebuilding, and debt service expenditures that relate to pupil transportation equipment.

### Debt Service Fund

This fund is used to account for the accumulation of resources for and the payment of matured general long-term debt principal and interest.

### Special Revenue Fund

In Washington state, the only allowable special revenue fund for school districts is the Associated Student Body (ASB) Fund. This fund is accounted for in the District's financial statements as the financial resources legally belong to the District. As a special revenue fund, amounts within the ASB Fund may only be used for those purposes that relate to the operation of the Associated Student Body of the District.

## **Measurement focus, basis of accounting, and fund financial statement presentation**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are measurable and available. Revenues are considered "measurable" if the amount of the transaction can be readily determined. Revenues are considered "available" when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year-end. Categorical program claims and interdistrict billings are measurable and available and are accrued. Property taxes not collected by the fiscal year end are measurable and recorded as a receivable, however the receivable is not considered available revenue and is recorded as a deferred inflow of resources.

Expenditures are recognized under the modified accrual basis of accounting when the related fund liability is incurred, except for unmatured principal and interest on long-term debt which are recorded when due. Purchases of capital assets are expensed during the year of acquisition. For federal grants, the recognition of expenditures is dependent on the obligation date. (Obligation means a purchase order has been issued, contracts have been awarded, or goods and/or services have been received.)

## ***Budgets***

Chapter 28A.505 RCW and Chapter 392-123 Washington Administrative Code (WAC) mandate school district budget policies and procedures. The board adopts annual appropriated budgets for all governmental funds. These budgets are appropriated at the fund level. The budget constitutes the legal authority for expenditures at that level. Appropriations lapse at the end of the fiscal period.

Budgets are adopted on the same modified accrual basis as used for financial reporting. Fund balance is budgeted as available resources and, under statute, may not be negative, unless the District enters into binding conditions with state oversight pursuant to RCW 28A.505.110.

**The government's policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.**

The District receives state funding for specific categorical education-related programs. Amounts that are received for these programs that are not used in the current fiscal year may be carried forward into the subsequent fiscal year, where they may be used only for the same purpose as they were originally received. When the District has such carryover, those funds are expended before any amounts received in the current year are expended.

Additionally, the District has other restrictions placed on its financial resources. When expenditures are recorded for purposes for which a restriction or commitment of fund balance is available, those funds that are restricted or committed to that purpose are considered first before any unrestricted or unassigned amounts are expended.

***The government's fund balance classifications policies and procedures.***

The District classifies ending fund balance for its governmental funds into five categories.

Nonspendable Fund Balance. The amounts reported as Nonspendable are resources of the District that are not in spendable format. They are either non-liquid resources such as inventory or prepaid items, or the resources are legally or contractually required to be maintained intact.

Restricted Fund Balance. Amounts that are reported as Restricted are those resources of the District that have had a legal restriction placed on their use either from statute, WAC, or other legal requirements that are beyond the control of the board of directors. Restricted fund balance includes anticipated recovery of revenues that have been received but are restricted as to their usage.

Committed Fund Balance. Amounts that are reported as Committed are those resources of the District that have had a limitation placed upon their usage by formal action of the District's board of directors. Commitments are made either through a formal adopted board resolution or

are related to a school board policy. Commitments may only be changed when the resources are used for the intended purpose or the limitation is removed by a subsequent formal action of the board of directors.

Assigned Fund Balance. In the General Fund, amounts that are reported as Assigned are those resources that the District has set aside for specific purposes. These accounts reflect tentative management plans for future financial resource use such as the replacement of equipment or the assignment of resources for contingencies. Assignments reduce the amount reported as Unassigned Fund Balance, but may not reduce that balance below zero.

In other governmental funds, Assigned fund balance represents a positive ending spendable fund balance once all restrictions and commitments are considered. These resources are only available for expenditure in that fund and may not be used in any other fund without formal action by the District's board of directors and as allowed by statute.

The Executive Director of Finance, Superintendent, and/or Board of Directors are the only persons who have the authority to create Assignments of fund balance.

Unassigned Fund Balance. In the General Fund, amounts that are reported as Unassigned are those net spendable resources of the District that are not otherwise Restricted, Committed, or Assigned, and may be used for any purpose within the General Fund.

In other governmental funds, Unassigned fund balance represents a deficit ending spendable fund balance once all restrictions and commitments are considered.

A negative Unassigned fund balance means that the legal restrictions and formal commitments of the District exceed its currently available resources.

### **Cash and Cash Equivalents**

All of the District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

### **Capitalization Threshold for Leases and Subscription-Based Information Technology Arrangements (SBITAs)**

The District follows the modified accrual basis of accounting in its treatment of leases and SBITAs. Agreements are evaluated regarding the lease term, payments, and discount rates as well as materiality to the District's financial position. The District's capitalization threshold for recognition of leases and SBITAs has not been set. Arrangements that are considered short term or do not meet capitalization thresholds are treated as revenues and expenditures in the current year.

## Inventory

Inventory is valued at cost using the first-in, first-out (FIFO) method. The consumption method of inventory is used, which charges inventory as an expenditure when it is consumed. A portion of fund balance, representing inventory, is considered Nonspendable. *(Such reserves for inventory indicate that a portion of net current assets is set aside to replace or increase the inventory.)* USDA commodity inventory consists of food donated by the United States Department of Agriculture. It is valued at the prices paid by the USDA for the commodities.

## **NOTE 2: DEPOSITS AND INVESTMENTS**

All of the District's bank balances are insured by the Federal Depositary Insurance Corporation (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

Statutes authorize the District to invest in (1) securities, certificates, notes, bonds, short-term securities, or other obligations of the United States, and (2) deposits in any state bank or trust company, national banking association, stock savings bank, mutual savings bank, savings and loan association, and any branch bank engaged in banking in the state in accordance with RCW 30.04.300 if the institution has been approved by the Public Deposit Protection Commission to hold public deposits and has segregated eligible collateral having a value of not less than its maximum liability.

The Snohomish County Treasurer is the *ex officio* treasurer for the District and holds all accounts of the District. The District directs the County Treasurer to invest those financial resources of the District that the District has determined are not needed to meet the current financial obligations of the District.

The district's deposits and certificates of deposit are mostly covered by federal depository insurance (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

The district's participation in the Snohomish County Investment Pool is voluntary and the pool does not have a credit rating. The district reports its investment in the pool at the fair value amount, which is [not] the same as the value of the pool per share. The fair value of the district's investment in the pool is measured using a net asset value (NAV) as determined by the pool. The pool maintains a (weighted average maturity) of 1.83 years.

All of the District's investments during the year and at year-end were insured or registered and held by the District or its agent in the District's name.

Washington State statutes authorize the district to invest in the following types of securities:

- Certificates, notes, or bonds of the United States, its agencies, or any corporation wholly owned by the government of the United States,
- Obligations of government-sponsored corporations which are eligible as collateral for advances to member banks as determined by the Board of Governors of the Federal Reserve System,
- Bankers' acceptances purchased on the secondary market,
- Repurchase agreements for securities listed in the three items above, provided that the transaction is structured so that the public treasurer obtains control over the underlying securities,
- Investment deposits with qualified public depositories,
- Washington State Local Government Investment Pool, and
- County Treasurer Investment Pools.

The District's investments as of August 31, 2024, are as follows:

Type of Investment	District's own investments	Total
State Treasurer's Investment Pool	\$9,158,172.02	\$9,158,172.02
County Treasurer's Investment Pool	\$1,375,581.23	\$1,375,581.23
Total	\$10,533,753.25	\$10,533,753.25

The District is a participant in the Local Government Investment Pool (LGIP). The LGIP was authorized by Chapter 294, Laws of 1986, and is managed and operated by the Washington State Treasurer. The State Finance Committee is the administrator of the statute that created the LGIP and adopts rules. The State Treasurer is responsible for establishing the investment policy for the LGIP and reviews the policy annually; proposed changes are reviewed by the LGIP Advisory Committee.

The LGIP is an unrated external investment pool. Investments in the Pool are reported at amortized cost, which approximates fair value. The Pool is invested in manner that meets the maturity, quality, diversification, and liquidity requirements set forth by generally accepted accounting principles for external investment pools that elect to measure, for financial reporting purposes, investments at amortized cost. The Pool does not have any legally binding guarantees of share values.

The Pool does not impose liquidity fees or redemption gates on participant withdrawals. It is the policy of the Pool to permit participants to withdraw their investments on a daily basis; therefore, the District's investment balance in the Pool is equal to fair value. Fair value is measured using quoted prices in active markets for identical assets that the pool can access at the measurement date (Level 1 Inputs). Observable markets include exchange markets, dealer markets, brokered markets and principal-to-principal markets.

The Office of the State Treasurer prepares a stand-alone LGIP financial report. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, online at <http://www.tre.wa.gov>.



### **NOTE 3: SIGNIFICANT CONTINGENT LIABILITIES**

#### **Litigation**

As of the date of this report, April 1, 2025, the District is engaged in three (3) active litigation cases, with total potential liability estimated at \$1 million. The District has been notified of a Partial Summary Judgement related to one of the litigation cases only as to plaintiff's breach of contract claim. These cases pertain to claims that have arisen during the 2023-24 school year, a period in which the District maintained coverage through the Washington Risk Management Pool (WRMP). There are no cases for the 2024-25 school year. Summary details are on the table below:

#### **LITIGATION/COMPLAINT CASES**

NAME	TYPE	ISSUE	Potential Liability	\$ SOURCE
Employee #1	Tort	Employment, Retaliation, Discrimination	Not Fully Assessed	WRMP
Employee #2	Tort	Employment, Discrimination	Not Fully Assessed	WRMP
Employee #3	Tort	Employment, Retaliation, Hostile Work Environment	Not Fully Assessed	WRMP
Employee #3	Tort	Breach of Contract	\$227,469 +atty fees, interest	District
Employee #4	Complaint	Hostile Work Environment, Retaliation	Not Fully Assessed	WRMP District

The nature of these claims varies, encompassing employment disputes, breach of contract and claims of hostile work environment and discrimination. The outcomes remain uncertain pending legal proceedings. Additionally, the District is awaiting completion of an investigation into allegations of a hostile work environment. While the WRMP provides coverage for certain liabilities, the extent of coverage and potential financial impact on the District will depend on case resolutions, settlement agreements, or court judgments.

The District continues to actively monitor these cases in collaboration with legal counsel and WRMP representatives to mitigate financial and operational risks. Any developments that materially impact financial reporting will be disclosed in accordance with Governmental Accounting Standards Board (GASB) guidelines and the Claims and Judgments disclosure requirements outlined in Chapter 3 of the District's financial policies.

#### **NOTE 4: SIGNIFICANT EFFECTS OF SUBSEQUENT EVENTS**

In November 2023, Marysville School District General Fund borrowed \$5 Million Dollars at 5.419882% per annum from the District's Capital Projects Fund. The November Interfund Loan was repaid with Interest in November 2024.

The District's General Fund did a new interfund loan for \$3.5 Million Dollars at 4.75007% per annum from the District's Capital Projects Fund in December 2024. The interfund loan will be repaid by November 2025 from the General Fund Unrestricted funds.

## **NOTE 5: PENSION PLANS**

### **General Information**

The Washington State Department of Retirement Systems (DRS), a department within the primary government of the state of Washington, prepares a stand-alone annual comprehensive financial report that includes financial statements and required supplementary information for each pension plan. The pension plan's basic financial statement is accounted for using the accrual basis of accounting. The measurement date of the pension plans is June 30. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The school district is reporting the net pension liability in the notes and on the Schedule of Long-term Liabilities calculated as the district's proportionate allocation percentage multiplied by the total plan collective net pension liability. The DRS total collective net pension liabilities for the pension plans school districts participate in are shown here.

### **The Collective Net Pension Liability (Asset)**

The collective net pension liability or asset for the pension plans districts participated in are reported in the following tables

The Collective Net Pension Liability or (Asset) as of June 30, 2024				
	Total Pension Liability	Plan fiduciary net position	Participating employers' net pension liability or (Asset)	Plan fiduciary net position as a percentage of the total pension liability
PERS 1	11,141,258,000	9,364,420,000	1,776,838,000	84.05%
SERS 2/3	10,201,439,000	10,235,276,000	(33,837,000)	100.33%
TRS 1	8,237,102,000	7,127,805,000	1,109,297,000	86.53%
TRS 2/3	27,509,649,000	27,309,259,000	200,390,000	99.27%

Detailed information about the pension plans' fiduciary net position is available in the separately issued DRS report. Copies of the report may be obtained by contacting the Washington State Department of Retirement Systems, P.O. Box 48380, Olympia, WA 98504-8380; or online at [Annual Financial Reports](#) or <http://www.drs.wa.gov>.

### **Membership Participation**

Substantially all school district full-time and qualifying part-time employees participate in one of the following three contributory, multi-employer, cost-sharing statewide retirement systems managed by DRS: Teachers' Retirement System (TRS), Public Employees' Retirement System (PERS) and School Employees' Retirement System (SERS).

## **Membership & Plan Benefits**

Certificated employees are members of TRS. Classified employees are members of PERS (if Plan 1) or SERS. Plan 1 under the TRS and PERS programs are defined benefit pension plans whose members joined the system on or before September 30, 1977. TRS 1 and PERS 1 are closed to new entrants.

### TRS Plan Information

TRS was established in 1938, and its retirement provisions are contained in Chapters 41.32 and 41.34 RCW. TRS eligibility for membership requires service as a certificated, public-school employee working in an instructional, administrative, or supervisory capacity. TRS is a cost-sharing multi-employer retirement system comprised of three separate plans for membership purposes: Plans 1 and 2 are defined benefit plans and Plan 3 is a defined benefit plan with a defined contribution component.

TRS is comprised of three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as defined by the terms of the plan. Therefore, Plan 2/3 is a single plan for accounting purposes.

TRS Plan 1 provides retirement, disability, and death benefits. Retirement benefits are calculated using 2% of the member's Average Final Compensation (AFC) times the member's years of service – up to a maximum of 60%. AFC is the average of the member's two consecutive highest-paid fiscal years.

Members are eligible for retirement at any age after 30 years of service, at the age of 60 with five years of service, or at the age of 55 with 25 years of service. Other benefits include temporary and permanent disability payments, an optional cost-of-living adjustment (COLA).

TRS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits for Plan 2 are calculated using 2% of the member's Average Final Compensation (AFC) times the member's years of service. Retirement defined benefits for Plan 3 are calculated using 1% of AFC times the member's years of service. AFC is the monthly average of the member's 60 consecutive highest-paid service credit months. TRS Plan 2/3 has no cap on years of service credit.

Members are eligible for retirement with a full benefit at age 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. TRS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older are

eligible for early retirement with a reduced benefit. The benefit is reduced by a factor that varies according to age for each year before age 65. TRS Plan 2/3 retirement benefits are actuarially reduced to reflect the choice of a survivor benefit.

Other TRS Plan 2/3 benefits include a Cost-of-Living Adjustment (COLA) based on the Consumer Price Index, capped at 3% annually.

Annuities purchased with plan 3 defined contributions that are invested within the WSIB TAP are considered defined benefits. Plan 3 WSIB TAP annuities are actuarially reduced if a survivor benefit is chosen and TAP annuities include a COLA of 3% annually.

TRS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. Members are eligible to withdraw their defined contribution upon separation. Members have multiple withdrawal options, including purchase of an annuity.

#### PERS Plan Information

PERS was established in 1947, and its retirement benefit provisions are contained in Chapters 41.34 and 41.40 RCW. PERS is a cost-sharing, multiple-employer retirement system. PERS Plan 1 provides retirement, disability, and death benefits. Retirement benefits are determined as 2% times the member's Average Final Compensation (AFC) times the member's years of service. AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service.

PERS Plan 1 retirement benefits are actuarially reduced if a survivor benefit is chosen. Members retiring from inactive status before age 65 may also receive actuarially reduced benefits. Other benefits include an optional Cost-of-Living Adjustment (COLA).

#### SERS Plan Information

SERS was established by the legislature in 1998, and the plan became effective in 2000. SERS retirement benefit provisions are established in Chapters 41.34 and 41.35 RCW. SERS members include classified employees of school districts and educational service districts.

SERS is a cost-sharing, multiemployer retirement system comprised of two separate plans for membership purposes. SERS Plan 2 is a defined benefit plan and SERS Plan 3 is a defined benefit plan with a defined contribution component.

Although members can only be a member of either Plan 2 or Plan 3, the defined benefit portions of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of this Plan 2/3 defined benefit plan may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries. Therefore, Plan 2/3 is a single plan for accounting purposes.

SERS provides retirement, disability, and death benefits. Retirement benefits for Plan 2 are calculated as 2% times the member's Average Final Compensation (AFC) times the member's years of service. Defined benefits for Plan 3 are calculated using 1% times the member's AFC times the member's years of service. AFC is the monthly average of the member's 60 consecutive highest-paid service credit months.

Members are eligible for retirement with a full benefit at age 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. SERS members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a reduced benefit. The benefit is reduced by a factor that varies according to age for each year before age 65.

SERS Plan 2/3 retirement benefits are actuarially reduced if a survivor benefit is chosen.

Other SERS Plan 2/3 benefits include a Cost-of-Living Adjustment (COLA) based on the Consumer Price Index, capped at 3% annually.

SERS 3 defined contributions benefits are totally dependent on employee contributions and the investment earnings on those contributions. Annuities purchased with plan 3 defined contributions that are invested within the WSIB TAP are considered defined benefits. Plan 3 WSIB TAP annuities are actuarially reduced if a survivor benefit is chosen and TAP annuities include a 3% annually.

## **Plan Contributions**

The employer contribution rates for PERS, TRS, and SERS (Plans 1, 2, and 3) and the TRS and SERS Plan 2 employee contribution rates are established by the Pension Funding Council based upon the rates set by the Legislature. The methods used to determine the contribution requirements are established under state statute in accordance with Chapters 41.40 and 41.45 RCW for PERS, Chapters 41.35 and 41.45 RCW for SERS, and Chapters 41.32 and 41.45 RCW for TRS. Employers do not contribute to the defined contribution portions of TRS Plan 3 or SERS Plan 3. Under current law the employer must contribute 100 percent of the employer-required contribution. The employee contribution rate for Plan 1 in PERS and TRS is set by statute at six percent and does not vary from year to year.

The employer and employee contribution rates for all plans were effective as of September 1, 2023. PERS contribution rates changed on July 1, 2024. The pension plan contribution rates (expressed as a percentage of covered payroll) for fiscal year 2024 are listed below:

	From this date	Through this date	Member rate	Employer rate	
<b>PERS 1</b>	7/1/2023	6/30/2024	6.00%	9.53%	
<b>PERS 1</b>	7/1/2024	8/31/2024	6.00%	9.03%	
<b>SERS 2</b>	9/1/2023	8/31/2024	7.76%	10.93%	
<b>SERS 3</b>	9/1/2023	8/31/2024	*	10.93%	**
<b>TRS 1</b>	9/1/2023	8/31/2024	6.00%	9.70%	
<b>TRS 2</b>	9/1/2023	8/31/2024	8.05%	9.70%	
<b>TRS 3</b>	9/1/2023	8/31/2024	*	9.70%	**
<i>Note: The Employer rates include .0020 DRS administrative expense.</i>					
* – TRS and SERS Plan 3 Employee Contribution Variable from 5% to 15% based on rate selected by the employee member.					
** – TRS and SERS Plan 2/3 Employer Contributions for defined benefit portion only.					

### The School District's Proportionate Share of the Net Pension Liability (Asset)

At June 30, 2024, the school district reported a total liability of \$14,568,655 for its proportionate shares of the individual plans' collective net pension liability and \$ 325,437 for its proportionate shares of net pension assets. Proportions of net pension amounts are based on annual contributions for each of the employers participating in the DRS administered plans. At June 30, 2024 the district's proportionate share of each plan's net pension liability is reported below:

June 30, 2024	PERS 1	SERS 2/3	TRS 1	TRS 2/3
District's Annual Contributions	\$1,011,352	\$2,501,149	\$1,941,037	\$6,758,744
Proportionate Share of the Net Pension Liability (Asset)	\$3,011,912	\$-325,437	\$9,658,327	\$1,908,416

At June 30, 2024, the school district's percentage of the proportionate share of the collective net pension amount was as follows and the change in the allocation percentage from the prior period is illustrated below.

Change in Proportionate Shares	PERS 1	SERS 2/3	TRS 1	TRS 2/3
Current year proportionate share	0.168947%	0.961779%	0.870671%	0.952351%
Prior year proportionate share	0.176636%	0.996536%	1.004797%	1.002587%
Net difference percentage	-0.007689%	-0.034757%	0.134126%	0.050236%

## Actuarial Assumptions

The total pension liabilities for TRS 1, TRS 2/3, PERS 1 and SERS 2/3 were determined by actuarial valuation as of June 30, 2023, with the results rolled forward to June 30, 2024, using the following actuarial assumptions, applied to all prior periods included in the measurement:

Inflation	2.75% total economic inflation, 3.25% salary inflation
Salary increases	In addition to the base 3.25% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
Investment rate of return	7.00%

### Mortality Rates

Mortality rates used in the plans were developed using the Society of Actuaries' Pub.H-2010 Mortality rates, which vary by member status as the base table. OSA applies age offsets for each system to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale to project mortality rates for every year after the 2010 base table. The actuarial assumptions used in the June 30, 2023, valuation were based on the results of the *2013–2018 Demographic Experience Study Report and the 2023 Economic Experience Study*. Additional assumptions for subsequent events and law changes are current as of the 2023 actuarial valuation report.

### Long-term Expected Rate of Return

OSA selected a 7.00% long-term expected rate of return on pension plan investments using a building-block method. In selecting the assumptions, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns the Washington State Investment Board (WSIB) provided.

The CMAs contain three pieces of information for each class of assets the WSIB currently invest in:

- Expected annual return
- Standard deviation of the annual return
- Correlations between the annual returns of each asset class with every other asset class

WSIB uses the CMAs and their target asset allocation to simulate future investment returns over various time horizons.

The expected future rates of return are developed by the WSIB for each major asset class.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2024, are summarized in the following table:



TRS 1, TRS 2/3, PERS 1, and SERS 2/3		
Asset Class	Target Allocation	% Long-term Expected Real Rate of Return
Fixed Income	19.00%	2.10%
Tangible Assets	8.00%	4.50%
Real Estate	18.00%	4.80%
Global Equity	30.00%	5.90%
Private Equity	25.00%	8.60%

The inflation component used to create the above table was 2.50% and represents WSIB's long-term estimate of broad economic inflation consistent with their 2023 CMAs.

#### Discount Rate

The discount rate used to measure the total pension liability was 7.00%. To determine the discount rate, an asset sufficiency test was completed to test whether the pension plan's fiduciary net position was sufficient to make all projected future benefit payments of current plan members.

Based on the assumptions described in the DRS Certification Letter, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return, a 7.00% on pension plan investments was applied to determine the total pension liability or (asset).

#### **Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate**

The following table presents the Marysville School District's proportionate share of the collective net pension liability or asset calculated using the discount rate of 7.00%, as well as what the net pension liability or asset would be if it were calculated using a discount rate that is 1 percentage-point lower (6.00%) or 1 percentage-point higher (8.00%) than the current rate. Amounts are calculated using the school district's specific allocation percentage, by plan, to determine the proportionate share of the collective net pension liability or asset.

<b>Sensitivity of the Net Pension Liability or Asset to Changes in the Discount Rate</b>			
	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
<b>PERS 1</b>	\$2,613,684,000	\$1,776,838,000	\$1,042,904,000
Allocation Percentage	0.168947%	0.168947%	0.168947%
Proportionate Share	\$4,415,737	\$3,001,912	\$1,761,954
<b>SERS 2/3</b>	\$1,399,115,000	(\$33,837,000)	(\$1,213,237,000)
Allocation Percentage	0.961779%	0.961779%	0.961779%
Proportionate Share	\$13,456,389	\$-325,437	\$-11,668,654

<b>Sensitivity of the Net Pension Liability or Asset to Changes in the Discount Rate</b>			
	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
<b>TRS 1</b>	\$1,717,438,000	\$1,109,297,000	\$574,595,000
Allocation Percentage	0.870671%	0.870671%	0.870671%
Proportionate Share	\$14,953,234	\$9,658,327	\$5,002,832
<b>TRS 2/3</b>	4,682,796,000	200,390,000	(3,441,878,000)
Allocation Percentage	0.952351%	0.952351%	0.952351%
Proportionate Share	\$44,596,648	\$1,908,416	\$-32,778,755

## **NOTE 6: ANNUAL OTHER POST-EMPLOYMENT BENEFIT COST AND NET OPEB OBLIGATIONS**

The state, through the Health Care Authority (HCA), administers a defined benefit other post-employment benefit (OPEB) plan that is not administered through a qualifying trust. The Public Employees Benefits Board (PEBB), created within the HCA, is authorized to design benefits, and determine the terms and conditions of employee and retired employee participation and coverage, including establishment of eligibility criteria for both active and retired employees. Benefits purchased by PEBB include medical, dental, life insurance and long-term disability insurance.

The relationship between the PEBB OPEB plan and its member employers and their employees and retirees is not formalized in a contract or plan document. Rather, the benefits are provided in accordance with a substantive plan. A substantive plan is one, which the employers and plan members understand the plan terms. This understanding is based on communications between the HCA, employers and plan members, and historical pattern of practice with regards to sharing of benefit costs.

Employers participating in the plan include the state of Washington (which includes general government agencies and higher education institutions), political subdivisions and tribal governments. Additionally, the PEBB plan is available to the retirees of the K–12 school districts and ESDs. The District's retirees (approximately 570 are eligible to participate in the PEBB plan under this arrangement.

### **Eligibility**

District members are eligible for retiree medical benefits after becoming eligible for service retirement pension benefits (either reduced or full pension benefits) Under PERS 1, 2, 3; TRS 1, 2, or 3; or SERS 2 and 3 plans.

Former members who are entitled to a deferred vested pension benefit are not eligible to receive medical and life insurance benefits after pension benefit commencement. Survivors of covered members who die are eligible for medical benefits.

### **Medical Benefits**

Upon retirement, members are permitted to receive medical benefits. Retirees pay the following monthly rates for pre-65 medical coverage for 2024.

<b>Members not eligible for Medicare (or enrolled in Part A only)</b>			
<b>Descriptions</b>	<b>Type of Coverage</b>		
	<b>Employee</b>	<b>Employee &amp; Spouse</b>	<b>Full Family</b>
Kaiser Permanente NW Classic	\$ 1,039.18	\$ 2,072.40	\$ 2,847.32
Kaiser Permanente NW CDHP	\$ 907.72	\$ 1,808.12	\$ 2,439.67
Kaiser Permanente WA Classic	\$ 933.56	\$ 1,861.16	\$ 2,556.86
Kaiser Permanente WA Value	\$ 919.37	\$ 1,832.77	\$ 2,517.83
Kaiser Permanente WA Sound Choice	\$ 777.41	\$ 1,548.87	\$ 2,127.45
Kaiser Permanente WA CDHP	\$ 738.98	\$ 1,470.63	\$ 1,975.63
UMP Classic	\$ 831.68	\$ 1,657.40	\$ 2,276.69
UMP Plus-Puget Sound High Value Network	\$ 816.50	\$ 1,627.04	\$ 2,234.95
UMP Plus-UW Medicine Accountable Care Network	\$ 816.50	\$ 1,627.04	\$ 2,234.95
UMP CDHP	\$ 747.79	\$ 1,488.26	\$ 1,999.87
UMP Select	\$ 766.61	\$ 1,527.27	\$ 2,097.76

Retirees enrolled in Medicare Parts A&B receive an explicit subsidy in the form of reduced premiums on Medicare supplemental plans. Retirees pay the following monthly rates.

Members enrolled in Part A and B of Medicare	Type of Coverage		
Descriptions	Employee	Employee & Spouse <sup>1</sup>	Full Family <sup>1</sup>
Kaiser Permanente NW Senior Advantage	\$ 193.95	\$ 381.94	\$ 1,156.86
Kaiser Permanente WA Medicare Plan	\$ 188.62	\$ 371.29	N/A
Kaiser Permanente WA Classic	N/A	N/A	\$ 1,066.99
Kaiser Permanente WA Value	N/A	N/A	\$ 1,056.34
Kaiser Permanente WA Sound Choice	N/A	N/A	\$ 949.88
UMP Classic	\$ 532.94	\$ 1,059.92	\$ 1,679.21
Note 1: Employee–Spouse and Full Family with two Medicare eligible subscribers.			

### Funding Policy

The School Employees Benefits Board (SEBB) Program administers health insurance and other benefits to all employees in school districts and charter schools, and union-represented employees of educational service districts in Washington. The SEBB studies, designs, and approves comprehensive and cost-effective insurance benefit plans for school employees and establishes eligibility criteria for participation in these plans. The SEB Board is separate and independent from the Public Employees Benefits Board (PEBB).

The funding policy is based upon pay-as-you go financing.

The SEBB collects benefit premiums from all school district entities for covered employees. The premium includes a fee, established in state law. The purpose of this fee is to cover the impact of the subsidized rate of health care benefits for school retirees who elect to purchase their health care benefits through the state Health Care Authority PEBB plan. The amount collected is set forth in the state's operating budget and is subject to change on an annual basis. This amount is not actuarially determined and is not placed in a trust to pay the obligations for post-employment health care benefits.

For the fiscal year 2023-24, the Marysville School District paid \$17,505,147.17 in total to HCA-SEBB.

The District has no control over the benefits offered to retirees, the rates charged to retirees, nor the fee paid to the Health Care Authority. The District does not determine its annual required contribution, nor the net other post-employment benefit obligation associated with this plan. These amounts are not shown on the financial statements.

For further information on the results of the actuarial valuation of the employer provided subsidies associated with the state's PEBB plan, refer to the [Office of the State Actuary](#).

The plan does not issue a separate report; however, additional information is included in the State of Washington Annual Comprehensive Financial Report, which is available on the [OFM](#) website.

## **NOTE 7: LEASES**

The district is committed under various leases for copiers and vehicles. The leasing arrangements are as follows: copiers are rented for terms not to exceed 5 years, while vehicle leases expire in July 2027. The District recognized \$270,112.57 in lease principle with \$267,672.91 due within one year. Interest rates for copier leases range from 1.33% to 8.01% while vehicle leases are at 5.0%. There are no guarantees or residual values.

As of August 31, 2024, the principal and interest requirements to maturity are as follows:

Year ended August 31	Principal	Interest	Total
2025	\$284,330.47	\$16,657.56	\$300,988.03
2026	\$ 96,591.39	\$ 7,852.33	\$104,443.72
2027	\$ 65,379.11	\$ 3,451.53	\$ 68,830.64
2028	\$ 14,081.86	\$ 510.59	\$ 14,592.45
2029	\$ 2,013.54	\$ 80.32	\$ 2,093.86
Total	\$462,396.37	\$28,552.33	\$490,948.70

Changes in lease liabilities are presented in the accompanying Schedule of Long-Term Liabilities.

### **Lease of Capital Assets (owned by the District)**

The District leases space to tenants in buildings not currently needed by the District for program service delivery ([excess capacity](#)). A brief description of leasing arrangements are as follows:

Lease income for the fiscal year ended August 31, 2024 is detailed below:

	Lease Income
Service Center Back Lot	\$12,835.90
Marysville Pilchuck Campus, North Building	12,264.00
Cell Tower	14,738.64
Cell Tower	24,337.92
Cell Tower	27,017.76
<b>Total Lease Income</b>	<b>\$ 91,194.22</b>

## **NOTE 8: SUBSCRIPTION BASED INFORMATION TECHNOLOGY ARRANGEMENTS**

The District has a Subscription Based Information Technology Arrangements with the Trebron Company. The Agreements have annual payments beginning August 2024 and ending August 2026 for Sophos Detect & Response for 3 annual payments at 5.0% implicit interest.

The first payment was for \$194,796.88 Principal on August 31, 2024

As of August 31, 2024, the principal and interest requirements to maturity are as follows:

Year ended August 31	Principal	Interest	Total
2025	\$176,296	\$18,501	\$194,797
2026	\$185,316	\$ 9,481	\$194,797
Total	\$361,612	\$27.982	\$289,594

Changes in SBITA liabilities are presented in the accompanying Schedule of Long-Term Liabilities.

## **NOTE 9: OTHER SIGNIFICANT COMMITMENTS**

### **Encumbrances**

Encumbrance accounting is employed in governmental funds. Purchase orders, contracts, and other commitments for the expenditure of moneys are recorded in order to reserve a portion of the applicable appropriation. Encumbrances lapse at the end of the fiscal year and may be re-encumbered the following year. The following encumbrance amounts were re-encumbered by fund on September 1, 2024:

Fund	Amount
General	\$889,329.08
ASB Fund	\$0.00
Capital Projects Fund	\$7,017,527.51
Transportation Vehicle Fund	\$529,154.53



#### **NOTE 10: REQUIRED DISCLOSURES ABOUT CAPITAL ASSETS**

The District's capital assets are insured in the amount of \$541,945,092 for fiscal year 2023-24. In the opinion of the District's insurance consultant, the amount is sufficient to adequately fund replacement of the District's assets.

## **NOTE 11: LONG-TERM DEBT**

### **Long-Term Debt**

The accompanying Schedule of Long-Term Liabilities provides more details of the outstanding debt and liabilities of the district and summarizes the district's debt transactions for year ended August 31, 2024.

The following is a summary of changes in long-term debt of the District for the fiscal year ended August 31, 2024:

Governmental activities	Balance at Sept. 1, 2023	Increases	Decreases	Balance at Aug. 31, 2024	Due within One Year
General Obligation Bonds	\$27,600,000	\$0	\$8,460,000	\$19,140,000	\$9,205,000
Total	\$27,600,000	\$0	\$8,460,000	\$19,140,000	\$9,205,000

Long-term debt at August 31, 2024, are comprised of the following individual issues:

Issue Name	Amount Authorized	Annual Installments	Final Maturity	Interest Rate(s)	Amount Outstanding
General Obligation Bonds					
UTGOR 2013	\$58,070,000	\$7,855,000 to \$9,020,000	12/1/2025	4.0000%	\$16,875,000
UTGOR 2015	\$9,165,000	\$915,000 to \$1350,000	12/1/2025	4.0000%	\$2,265,000
Total	\$67,235,000				\$19,140,000

Debt service requirements on long-term debt as of August 31, 2024, are as follows:

	Bonds		
Years Ending August 31	Principal	Interest	Total
2025	\$9,205,000	\$581,500	\$9,786,500
2026	\$9,935,000	\$198,700	\$10,133,700
Total	\$19,140,000	\$780,200	\$19,920,200

At August 31, 2024, the District had \$6,055,797.52 available in the Debt Service Fund to service the general obligation bonds.

## **NOTE 12: INTERFUND BALANCES AND TRANSFERS**

The following table depicts interfund loan activity:

Debtor Fund	Due To	Balance at 9/1/23	Loan Activity		Balance at 8/31/24
			New Loans	Repayments	
General Fund	Capital Projects	\$0	\$5,000,000	\$0	\$5,000,000
General Fund	Capital Projects	\$0	\$2,500,000	\$2,500,000	\$0
Totals		\$0	\$7,500,000	\$2,500,000	\$5,000,000

## **NOTE 13 ENTITY RISK MANAGEMENT ACTIVITIES**

The district was a member of the Washington Schools Risk Management Pool (WSRMP). Chapter 48.62 RCW authorizes the governing body of any one or more governmental entities to form together into or join a pool or organization for the joint purchasing of insurance, and/or joint self-insuring, and/or joint hiring or contracting for risk management services to the same extent that they may individually purchase insurance, self-insure, or hire or contract for risk management services. An agreement to form a pooling arrangement was made pursuant to the provisions of Chapter 39.34 RCW, the Interlocal Cooperation Act. WSRMP was formed in 1986 when educational service districts and school districts in the state of Washington joined by signing the Cooperative Risk Management Pool Account Agreement (Account Agreement) to pool their self-insured losses and jointly purchase insurance and administrative services. Over 90 school and educational service districts have joined WSRMP.

WSRMP allows members to jointly purchase insurance coverage, establish a plan of self-insurance, and provide related services, such as risk management. WSRMP provides the following coverages for its members: property, liability, vehicle, school board liability, crime, employment practices, errors and omissions, equipment breakdown, cyber security, crisis/active shooter coverage, and stop gap liability.

Members make an annual contribution to fund WSRMP. WSRMP purchases reinsurance and excess insurance from unrelated carriers subject to a per-occurrence self-insured retention of \$1 million for property risk \$2M for liability risk shared by WSRMP. Reinsurance or Excess carriers cover losses over the self-insured retention to the maximum limits of each Coverage Agreement. Since WSRMP is a cooperative program, there is a joint liability among the participating members.

Members contract to remain in WSRMP for a minimum of three years and must give notice three years before terminating participation. The Account Agreement is renewed automatically each year after the initial three-year period. Even after termination, a member is still responsible for their share of contributions to WSRMP for any unresolved, unreported, and in-process claims for the period in which they were a signatory to the Account Agreement.

WSRMP is fully funded by its member participants and is governed by a board of directors that consists of one designated representative from each participating member. An executive board is elected at the annual meeting and is responsible for overseeing the business affairs of WSRMP.

Marysville School District

Total Insured Value for FY 2023-2024 \$ 541,945,092

Fully accrued Contribution for FY 2023-2024 \$ 2,196,808

In January 1978, the District joined other school districts in Island, San Juan, Skagit, Snohomish, and Whatcom Counties, to form the Northwest Educational Service District 189 Unemployment Pool Cooperative (Pool), a public entity risk pool for unemployment insurance coverage. The

Washington State Department of Employment Securities (WSDDES) pays claims against the District. The Pool reimbursed WSDDES for all claims paid. The fund operates for the district's benefit in-lieu of making monthly premiums to the State of Washington for unemployment insurance beneficiaries as they occur and minimizes the district's cost for this program. The District's balance as of 8/31/24 is \$394,229.30.

Insurance Coverage with WSRMP ceased on August 31, 2024.

For the 2024-25 year, the District worked with an Insurance Broker for coverage.

Liability coverage includes General, Auto, Legal, Abuse, Molestation, Cyber, and Underground Storage Tank.

Other indemnities included Student Accident and Property coverage.

## **NOTE 14: PROPERTY TAXES**

Property tax revenues are collected as the result of special levies passed by the voters in the District. Taxes are levied on January 1. The taxpayer has the obligation of paying all taxes on April 30 or one-half then and one-half on October 31. Typically, slightly more than half of the collections are made on the April 30 date. The tax collections occurring after the end of the fiscal period are unavailable for revenue accrual. Therefore, the fall portion of property taxes is not accrued as revenue. Instead, the property taxes due after the end of the fiscal period are recorded as a deferred inflow of resources.

### **Tax Abatements**

The Native American/Tribal Lands tax statement tax abatement program provides tax-exemption for any federally recognized Indian Tribe according to RCW 84.36.010(1).

Tax Abatement Program	Total Amount of Taxes Abated
Native American/Tribal Lands	\$952,642.78

## **NOTE 15: JOINT VENTURES AND JOINTLY GOVERNED ORGANIZATIONS**

The Marysville School District is part of a transportation cooperative with Lakewood School District #306. The cooperative is operated by the Marysville School District. Lakewood paid its local share of \$3,200 per year along with any operating costs for Cooperative Services that it elects to use. Lakewood pays an hourly rate of \$62.06 adding parts plus ten percent for maintenance performed to Lakewood School District's buses and vehicles.

The District is a member of the King County Directors' Association (KCDA). KCDA is a purchasing cooperative designed to pool the member districts' purchasing power. The board authorized joining the association by passing a resolution dated April 1, 1974, and has remained in the joint venture ever since. The District's current equity of \$120,363.76 is the accumulation of the annual assignment of KCDA's operating surplus based upon the percentage derived from KCDA's total sales to the District compared to all other districts applied against paid administrative fees. The District may withdraw from the joint venture and will receive its equity in ten annual allocations of merchandise or 15 annual payments.

## **NOTE 16: FUND BALANCE CLASSIFICATION DETAILS**

The District's financial statements include the following amounts presented in the aggregate.

	General Fund	ASB Fund	Capital Projects Fund	Debt Service Fund	Transportation Vehicle Fund
Nonspendable Fund Balance					
Inventory and Prepaid Items	\$811,582.35	\$12,189.55			
Restricted Fund Balance					
For Other Items					
For Fund Purpose		\$1,534,465.92			\$1,558,806.63
For Carryover of Restricted Revenues	\$1,039,994.43				
For Transition to Kindergarten					
For Skill Centers					
For Carryover of Food Service Revenue	\$75,331.13				
For Debt Service				\$6,055,797.52	
For Arbitrage Rebate					
For Self-Insurance					
For Uninsured Risks					
Restricted from Bond Proceeds					
Restricted from State Proceeds					
Restricted from Federal Proceeds					
Restricted from Other Proceeds					
Restricted from Impact Fee Proceeds					
Restricted from Mitigation Fee Proceeds					
Restricted from Undistributed Proceeds					
Committed Fund Balance					
Committed from Levy Proceeds			\$4,402,811.74		
For Economic Stabilization					
For Facility Depreciation Sub-Fund					
Other Commitments	\$45,000.00				



	General Fund	ASB Fund	Capital Projects Fund	Debt Service Fund	Transportation Vehicle Fund
Assigned Fund Balance					
Contingencies					
Other Capital Projects					
Other Purposes					
Fund Purposes			\$3,000,994.93		
Unassigned Fund Balance	\$-1,024,107.99				

## **NOTE 17: DEFINED CONTRIBUTION PENSION AND OPEB PLANS**

### **457 Plan – Deferred Compensation Plan**

District employees have the option of participating in Washington State's deferred compensation plan as defined in §457 of the Internal Revenue Code. It is administered by the state deferred compensation plan. The District does not make employer contributions to the plan.

### **403(b) Plan – Tax Sheltered Annuity (TSA)**

The District offer payroll deductions for third party tax deferred annuity plan for its employees. The third party plans permits participants to defer a portion of their salary until future years.

The District does not make employer contributions to these plans.

The District complies with IRS regulations that require school districts to have a written plan to include participating investment companies, types of investments, loans, transfers, and various requirements. The plan is administered by a third-party administrator. Plan assets are assets of the District employees, not the school district, and are therefore not reflected on the financial statements.

## **NOTE 18: TERMINATION BENEFITS**

### **Compensated Absences**

Employees earn sick leave at a rate of 12 days per year up to a maximum of one contract year.

Under the provisions of RCW 28A.400.210, sick leave accumulated by District employees is reimbursed at death or retirement at the rate of one day for each four days of accrued leave, limited to 180 accrued days. This chapter also provides for an annual buyout of an amount up to the maximum annual accumulation of 12 days. For buyout purposes, employees may accumulate such leave to a maximum of 192 days, including the annual accumulation, as of December 31 of each year.

These expenditures are recorded when paid, except termination sick leave that is accrued upon death, retirement, or upon termination provided the employee is at least 55 years of age and has sufficient years of service. Vested sick leave was computed using the {termination payment method/vesting method}.

Vacation pay, including benefits, that is expected to be liquidated with expendable available financial resources is reported as expenditures and a fund liability of the governmental fund that will pay it.

No unrecorded liability exists for other employee benefits.

## **NOTE 19: FINANCIAL CONDITION**

At the outset of the 2024-25 school year, the Marysville School District entered into Enhanced Binding Conditions with the Washington State Office of Superintendent of Public Instruction (OSPI) due to expenditures exceeding revenues over the past two years. Additionally, the General Fund Balance had declined to below \$1 million. Beginning in the 2022-23 school year, the district faced significant financial challenges due to multiple factors, including a double levy failure resulting in the loss of \$25 million in annual funding, the expiration of COVID-related Elementary and Secondary Schools Emergency Relief (ESSER) funds, and a decline in state funding due to decreasing student enrollment.

The successful passage of the levy in February 2023 was a crucial step toward financial recovery. However, as those funds did not become available until 2024, the fiscal impact of a year without levy funding created a substantial shortfall that the renewed levy could not retroactively address.

On June 18, 2024, State Superintendent Chris Reykdal formally notified the district of his decision to convene a Financial Oversight Committee in accordance with the Revised Code of Washington (RCW) 28A.315.221. The committee, led by T.J. Kelly, was established on July 2, 2024, and regularly reviews the district's financial status. Brandon Bowman, Executive Director of Finance and Operations for the Marysville School District, works closely with the Financial Oversight Committee at ESD 189 and collaborates with local partners to ensure the district's financial sustainability.

As part of the Enhanced Binding Conditions, the Marysville School District was required to submit a Comprehensive Financial Plan in December to Special Administrator Art Jarvis, the Financial Oversight Committee, OSPI, and the Northwest Educational Service District (NWESD) 189. This plan outlined a pathway to financial stability by the end of the 2024-25 school year, projecting an estimated year-end fund balance exceeding \$3 million.

In September 2024, the district implemented a series of financial controls and reductions, including measures mandated by the Financial Oversight Committee as part of Enhanced Oversight. These actions included:

- Reductions in non-employee budgets, including Maintenance, Supplies, and Operating Costs (MSOCs)
- Restriction of procurement card usage to enhance spending oversight
- Budget confirmation and approvals for all hiring, subject to review by the Special Administrator
- Updated approval processes for purchase requests, with expenditures exceeding \$25,000 requiring Special Administrator review
- Increased facility rental fees
- Reduction of travel to essential and grant-funded trips only

Additionally, in December 2024, the Board approved a \$3.5 million loan from the Capital Projects Fund to address cash flow concerns stemming from fluctuating apportionment and the

limited General Fund Balance. At that time, all previous interfund loans were repaid, with the \$3.5 million loan currently scheduled for repayment in July 2025.

In December 2024, the district received feedback from the state on the submitted financial plan and provided a revised version, which was subsequently approved by the Special Administrator and Financial Oversight Committee. The district is required to maintain a positive fund balance at year-end and achieve a 5% fund balance by the conclusion of the 2025-26 school year.

As the district anticipates a reduction of approximately 300 Full-Time Equivalent (FTE) students in 2025-26, further budget adjustments are necessary to meet financial requirements. These include:

- Reduction of at least 20.0 FTE Certificated Employees
- Reduction of 13.0 FTE Classified Employees
- Reduction of 1.4 FTE Administrative Employees
- \$1.0 million in savings from Executive/Director reductions at the Service Center (4.0 FTE)
- \$2.0 million in cost savings from school consolidation efforts

To enhance financial oversight, the district engaged an Executive Financial Consultant in December 2024 to independently review and validate budget plans and serve as an intermediary to the Special Administrator and Financial Oversight Committee. This contracted engagement is set to conclude in May 2025.

The Marysville School District remains committed to responsible financial management and long-term fiscal stability. Through continued collaboration with state and local partners, disciplined financial oversight, and strategic planning, the district is dedicated to ensuring a sustainable future that supports students, staff, and the broader Marysville community.

Marysville School District No. 025  
Schedule of Long-Term Liabilities  
For the Year Ended August 31, 2024

Description	Beginning Outstanding Debt September 1, 2023	Amount Issued / Increased	Amount Redeemed / Decreased	Ending Outstanding Debt August 31, 2024	Amount Due Within One Year
<b>Voted Debt</b>					
Voted Bonds	27,600,000.00	0.00	8,460,000.00	19,140,000.00	9,205,000.00
LOCAL Program Proceeds Issued in Lieu of Bonds	0.00	0.00	0.00	0.00	0.00
<b>Non-Voted Debt and Liabilities</b>					
Non-Voted Bonds	0.00	0.00	0.00	0.00	0.00
LOCAL Program Proceeds	0.00	0.00	0.00	0.00	0.00
Leases	631,905.00	214,698.00	0.00	846,603.00	510,697.35
Contracts Payable	0.00	0.00	0.00	0.00	0.00
Claims & Judgements	0.00	0.00	0.00	0.00	0.00
Compensated Absences	4,510,459.96	0.00	87,198.83	4,423,261.13	1,278,322.47
Long-Term Notes	0.00	0.00	0.00	0.00	0.00
Anticipation Notes Payable	0.00	0.00	0.00	0.00	0.00
Lines of Credit	0.00	0.00	0.00	0.00	0.00
Other Non-Voted Debt	0.00	0.00	0.00	0.00	0.00
<b>Other Liabilities</b>					
<b>Non-Voted Notes Not Recorded as Debt</b>	0.00	0.00	0.00	0.00	0.00
Net Pension Liabilities:					
Net Pension Liabilities TRS 1	12,725,930.00	0.00	3,067,602.00	9,658,328.00	
Net Pension Liabilities TRS 2/3	0.00	1,908,416.00	0.00	1,908,416.00	
Net Pension Liabilities SERS 2/3	0.00	0.00	0.00	0.00	
Net Pension Liabilities PERS 1	4,032,134.00	0.00	1,030,221.00	3,001,913.00	
<b>Total Long-Term Liabilities</b>	<b>49,500,428.96</b>	<b>2,123,114.00</b>	<b>12,645,021.83</b>	<b>38,978,521.13</b>	<b>10,994,019.82</b>

Other postemployment benefits other than pensions (OPEB) liabilities are not presented in the Schedule of Long Term Liabilities.

Refer to the notes to the financial statements for more information.

**Marysville School District No. 25**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended August 31, 2024**

Federal Agency (Pass-Through Agency)	Expenditures							
	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Note
Child Nutrition Cluster								
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	School Breakfast Program	10.553	N/A	1,070,474	-	1,070,474	-	1, 4
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	National School Lunch Program	10.555	N/A	2,913,197	-	2,913,197	-	1, 4
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	National School Lunch Program	10.555	N/A	218,748	-	218,748	-	1, 4
			Total ALN 10.555:	3,131,945	-	3,131,945	-	
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	Summer Food Service Program for Children	10.559	N/A	37,927	-	37,927	-	1, 4
			Total Child Nutrition Cluster:	4,240,346	-	4,240,346	-	
FOOD AND NUTRITION SERVICE, AGRICULTURE, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	Child and Adult Care Food Program	10.558	N/A	305,984	-	305,984	-	1, 5

**Forest Service Schools and Roads Cluster**

*The accompanying notes are an integral part of this schedule.*

**Marysville School District No. 25**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended August 31, 2024**

Federal Agency (Pass-Through Agency)	Expenditures					Passed through to Subrecipients	Note
	Federal Program	ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	
FOREST SERVICE, AGRICULTURE, DEPARTMENT OF (via WA State Treasurer)	Schools and Roads - Grants to States	10.665	N/A	23,028	-	23,028	1, 4
<b>Total Forest Service Schools and Roads Cluster:</b>					-	<b>23,028</b>	-
Department of Defense	Navy Junior Reserve Officers Training Corps	12.U01	39737	-	126,698	126,698	1, 4
DEPARTMENTAL OFFICES, TREASURY, DEPARTMENT OF THE (via Snohomish County)	COVID 19 - CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS	21.027	BH-23-AR-08- 050	340,879	-	340,879	1, 3, 4
DEPARTMENTAL OFFICES, TREASURY, DEPARTMENT OF THE (via Snohomish County)	COVID 19 - CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS	21.027	EL-22-AR-22- 050	400,052	-	400,052	1, 3, 4
<b>Total ALN 21.027:</b>					-	<b>740,931</b>	-
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	Title I Grants to Local Educational Agencies	84.010	GT--01537	1,911,133	-	1,911,133	1, 3, 4, 6
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	Title I Grants to Local Educational Agencies	84.010	GT--00482	33,047	-	33,047	1, 3, 4, 6

*The accompanying notes are an integral part of this schedule.*



**Marysville School District No. 25**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended August 31, 2024**

		Expenditures					Passed through to Subrecipients	Note
		Federal Program	ALN Number	Other Award Number	From Pass-Through Awards	From Direct Awards	Total	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	Title I Grants to Local Educational Agencies	84.010	GT--01102		54,999	-	54,999	1, 3, 4, 6
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	Title I Grants to Local Educational Agencies	84.010	GT--00830		48,290	-	48,290	1, 3, 4, 6
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	Title I Grants to Local Educational Agencies	84.010	GT--01038		36,089	-	36,089	1, 3, 4, 6
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	Title I Grants to Local Educational Agencies	84.010	GT--00744		30,496	-	30,496	1, 3, 4
<b>Total ALN 84.010:</b>					<b>2,114,054</b>	<b>-</b>	<b>2,114,054</b>	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	Migrant Education State Grant Program	84.011	GT--01537		263,751	-	263,751	1, 3, 4

*The accompanying notes are an integral part of this schedule.*

**Marysville School District No. 25**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended August 31, 2024**

Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	Expenditures			Passed through to Subrecipients	Note
				From Pass- Through Awards	From Direct Awards	Total		
<b>Special Education Cluster (IDEA)</b>								
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	Special Education Grants to States	84.027	GT--00899	2,387,362	-	2,387,362	-	1, 3, 4
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	Special Education Grants to States	84.027	GT-SNHNI- 00090	156,849	-	156,849	-	1, 3, 4
		<b>Total ALN 84.027:</b>		<b>2,544,211</b>	<b>-</b>	<b>2,544,211</b>	<b>-</b>	
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	Special Education Preschool Grants	84.173	GT--00899	70,645	-	70,645	-	1, 3, 4
OFFICE OF SPECIAL EDUCATION AND REHABILITATIVE SERVICES, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	Special Education Preschool Grants	84.173	GT--01121	8,516	-	8,516	-	1, 3, 4
		<b>Total ALN 84.173:</b>		<b>79,161</b>	<b>-</b>	<b>79,161</b>	<b>-</b>	

*The accompanying notes are an integral part of this schedule.*

**Marysville School District No. 25**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended August 31, 2024**

Federal Agency (Pass-Through Agency)	Federal Program	Expenditures				Passed through to Subrecipients	Note
		ALN Number	Other Award Number	From Pass- Through Awards	From Direct Awards	Total	
		<b>Total Special Education Cluster (IDEA):</b>				<b>2,623,372</b>	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF	Impact Aid	84.041	S041B 20225418 WA-570906	-	1,568,868	1,568,868	1, 4
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF	Impact Aid	84.041	S041B 20225418 WA-570906	-	241,816	241,816	1, 4
		<b>Total ALN 84.041:</b>				<b>1,810,684</b>	
Office of Career, Technical, and Adult Education, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	Career and Technical Education -- Basic Grants to States	84.048	GT--01829	113,749	-	113,749	1, 3, 4
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF	Indian Education Grants to Local Educational Agencies	84.060	SA60A200735	-	329,406	329,406	1, 3, 4
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF	School Safety National Activities	84.184	N/A	-	10,379	10,379	1, 3, 4
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	Education for Homeless Children and Youth	84.196	GT--00495	71,302	-	71,302	1, 3, 4

*The accompanying notes are an integral part of this schedule.*

**Marysville School District No. 25**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended August 31, 2024**

			Expenditures					Passed through to Subrecipients	Note
			Federal Program	ALN Number	Other Award Number	From Pass-Through Awards	From Direct Awards	Total	
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, DEPARTMENT OF (via Washington Alliance for Better Schools)			Twenty-First Century Community Learning Centers	84.287	WABS	94,912	-	94,912	1, 4
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))			English Language Acquisition State Grants	84.365	GT--01537	137,297	-	137,297	1, 3, 4
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))			Supporting Effective Instruction State Grants (formerly Improving Teacher Quality State Grants)	84.367	GT--01537	329,274	-	329,274	1, 3, 4
EDUCATION, DEPARTMENT OF, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))			Student Support and Academic Enrichment Program	84.424	GT--01537	201,493	-	201,493	1, 3, 4
EDUCATION, DEPARTMENT OF, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))			COVID 19 - Education Stabilization Fund	84.425	0145325 84.425U	15,027	-	15,027	1, 3, 4, 6

*The accompanying notes are an integral part of this schedule.*

**Marysville School District No. 25**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended August 31, 2024**

Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	Expenditures			Passed through to Subrecipients	Note
				From Pass- Through Awards	From Direct Awards	Total		
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	COVID 19 - Education Stabilization Fund	84.425	0145326 84.425U	20,808	-	20,808	-	1, 3, 4, 6
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	COVID 19 - Education Stabilization Fund	84.425	0138261 84.425U	159,969	-	159,969	-	1, 3, 4
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	COVID 19 - Education Stabilization Fund	84.425	0142125 84.425U	118,169	-	118,169	-	1, 3, 4
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	COVID 19 - Education Stabilization Fund	84.425	0459017 84.425W	11,011	-	11,011	-	1, 3, 4
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	COVID 19 - Education Stabilization Fund	84.425	0459559 84.425W	76,502	-	76,502	-	1, 3, 4
EDUCATION, DEPARTMENT OF, EDUCATION, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))	COVID 19 - Education Stabilization Fund	84.425	84.425D	590,772	-	590,772	-	1, 4
<b>Total ALN 84.425:</b>				<b>992,258</b>	<b>-</b>	<b>992,258</b>	<b>-</b>	

*The accompanying notes are an integral part of this schedule.*

**Marysville School District No. 25**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended August 31, 2024**

		Expenditures					Passed through to Subrecipients	Note
		Federal Program	ALN Number	Other Award Number	From Pass-Through Awards	From Direct Awards	Total	
SUBSTANCE ABUSE AND MENTAL HEALTH SERVICES ADMINISTRATION, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))		Substance Abuse and Mental Health Services Projects of Regional and National Significance	93,243	K3928	9,039	-	9,039	1,4
SUBSTANCE ABUSE AND MENTAL HEALTH SERVICES ADMINISTRATION, HEALTH AND HUMAN SERVICES, DEPARTMENT OF (via WA State Office of Superintendent of Public Instruction (OSPI))		Block Grants for Prevention and Treatment of Substance Abuse	93,959	K3928	84,865	-	84,865	1,4
FEDERAL EMERGENCY MANAGEMENT AGENCY, HOMELAND SECURITY, DEPARTMENT OF		COVID 19 - Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97,036	4481-DR-WA	-	47,199	47,199	1,4
<b>Total Federal Awards Expended:</b>					<b>12,345,655</b>	<b>2,324,366</b>	<b>14,670,021</b>	<b>-</b>

*The accompanying notes are an integral part of this schedule.*

## **Marysville School District**

### **Notes to the Schedule of Expenditures of Federal Awards For the Year Ended August 31, 2024**

**NOTE BASIS OF ACCOUNTING**

- 1** This Schedule is prepared on the same basis of accounting as the Marysville School District's financial statements. The Marysville School District uses the modified accrual basis of accounting. Expenditures represent only the federally funded portions of the program. District records should be consulted to determine amounts expended or matched from non-federal sources.

**NOTE FEDERAL DE MINIMIS INDIRECT RATE**

- 2** The Marysville School District **has not** elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance

**NOTE FEDERAL INDIRECT COST RATE**

- 3** The amount expended includes **\$316,479.15** claimed as an indirect cost recovery using an approved indirect cost rate of **4.14** percent & **3.66** percent (Restricted Rate) or **13.14** percent & **11.41** percent (Unrestricted Rate).

**NOTE PROGRAM COSTS/MATCHING CONTRIBUTIONS**

- 4** The amounts shown as current year expenses represent only the federal grant portion of the program costs. Entire program costs, including the Marysville School District's local matching share, may be more than shown. Such expenditures are recognized following, as applicable, either the cost principles in the OMB Circular A-87, Cost Principles for State, Local, and Indian Tribal Governments, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**NOTE NONCASH AWARDS**

- 5** The amount of commodities and food supplement reported on the schedule is the value of commodities and food supplement distributed by the Marysville School District during the current year and priced as prescribed by USDA.

**NOTE SCHOOLWIDE PROGRAMS**

- 6** The Marysville School District operates a "schoolwide program" in two elementary buildings; one middle school building; one high school building. Using federal funding, schoolwide programs are designed to upgrade an entire educational program within a school for all students, rather than limit services to certain targeted students. The following federal program amounts were expended by the Marysville School District in its schoolwide program: Title I (84.010) **\$ 2,114,055.14**; Migrant Education (84.011) **\$ 263,751.41**



*Engage. Inspire. Prepare.*

Office of the Superintendent  
Dr. Deborah Rumbaugh, Ed.D

## CORRECTIVE ACTION PLAN FOR FINDINGS REPORTED UNDER UNIFORM GUIDANCE

### Marysville School District No. 25 September 1, 2023 through August 31, 2024

This schedule presents the corrective action planned by the District for findings reported in this report in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

<b>Finding ref number:</b> 2024-001	<b>Finding caption:</b> The District's financial condition continues to place it at risk of being unable to meet financial obligations or provide services at current levels.
<b>Name, address, and telephone of District contact person:</b> Dan Poolman, Interim Finance Director 4220 80 <sup>th</sup> Street NE Marysville, WA 98270 (360) 965-0095	
<b>Corrective action the auditee plans to take in response to the finding:</b> <i>The district in collaboration with OSPI &amp; NWESD 189 has developed a three-year plan to completely restore the district's financial condition. For more information please see the "District's Response" in the above finding 2024-001.</i>	
<b>Anticipated date to complete the corrective action:</b> 08/31/2028	



<b>Finding ref number:</b> 2024-002	<b>Finding caption:</b> The District did not have adequate internal controls and did not comply with time-and-effort requirements.
<b>Name, address, and telephone of District contact person:</b> Dan Poolman, Interim Finance Director 4220 80 <sup>th</sup> Street NE Marysville, WA 98270 (360) 965-0095	
<b>Corrective action the auditee plans to take in response to the finding:</b> <i>The district understands the importance of internal controls regarding time and effort reporting using federal funds. The district has implemented stronger internal controls in order to reconcile and comply with federal and OSPI time and effort requirements. The Executive Director of Finance &amp; Operations will review Time &amp; Effort required to ensure accuracy.</i>	
<b>Anticipated date to complete the corrective action:</b> 08/31/2025	

## ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

In fulfilling our mission to provide citizens with independent and transparent examinations of how state and local governments use public funds, we hold ourselves to those same standards by continually improving our audit quality and operational efficiency, and by developing highly engaged and committed employees.

As an agency, the State Auditor's Office has the independence necessary to objectively perform audits, attestation engagements and investigations. Our work is designed to comply with professional standards as well as to satisfy the requirements of federal, state and local laws. The Office also has an extensive quality control program and undergoes regular external peer review to ensure our work meets the highest possible standards of accuracy, objectivity and clarity.

Our audits look at financial information and compliance with federal, state and local laws for all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits and cybersecurity audits of state agencies and local governments, as well as state whistleblower, fraud and citizen hotline investigations.

The results of our work are available to everyone through the more than 2,000 reports we publish each year on our website, [www.sao.wa.gov](http://www.sao.wa.gov). Additionally, we share regular news and other information via an email subscription service and social media channels.

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