

# **Financial Statements and Federal Single Audit Report**

## Port of Bellingham

For the period January 1, 2024 through December 31, 2024

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## Office of the Washington State Auditor Pat McCarthy

July 28, 2025

Board of Commissioners Port of Bellingham Bellingham, Washington

## Report on Financial Statements and Federal Single Audit

Please find attached our report on the Port of Bellingham's financial statements and compliance with federal laws and regulations.

We are issuing this report in order to provide information on the Port's financial activities and condition.

Sincerely,

Pat McCarthy, State Auditor

Tat Macky

Olympia, WA

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## SCHEDULE OF FINDINGS AND QUESTIONED COSTS

## Port of Bellingham January 1, 2024 through December 31, 2024

## SECTION I – SUMMARY OF AUDITOR'S RESULTS

The results of our audit of the Port of Bellingham are summarized below in accordance with Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).

#### **Financial Statements**

We issued an unmodified opinion on the fair presentation of the basic financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP).

Internal Control over Financial Reporting:

- Significant Deficiencies: We reported no deficiencies in the design or operation of internal control over financial reporting that we consider to be significant deficiencies.
- *Material Weaknesses:* We identified no deficiencies that we consider to be material weaknesses.

We noted no instances of noncompliance that were material to the financial statements of the Port.

#### Federal Awards

Internal Control over Major Programs:

- *Significant Deficiencies:* We reported no deficiencies in the design or operation of internal control over major federal programs that we consider to be significant deficiencies.
- Material Weaknesses: We identified deficiencies that we consider to be material weaknesses.

We issued an unmodified opinion on the Port's compliance with requirements applicable to its major federal program.

We reported findings that are required to be disclosed in accordance with 2 CFR 200.516(a).

## **Identification of Major Federal Programs**

The following program was selected as a major program in our audit of compliance in accordance with the Uniform Guidance.

ALN Program or Cluster Title

20.823 Port Infrastructure Development Program

The dollar threshold used to distinguish between Type A and Type B programs, as prescribed by the Uniform Guidance, was \$750,000.

The Port qualified as a low-risk auditee under the Uniform Guidance.

## SECTION II – FINANCIAL STATEMENT FINDINGS

None reported.

## SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

See Finding 2024-001.

## SCHEDULE OF FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

## Port of Bellingham January 1, 2024 through December 31, 2024

## The Port did not have adequate controls and did not comply with federal procurement requirements.

**Assistance Listing Number and Title:** 20.823 – Port Infrastructure

**Development Program** 

Federal Grantor Name: U.S. Department of Transportation

**Federal Award/Contract Number:** 693JF72140017

Pass-through Entity Name: N/A

Pass-through Award/Contract

Number: N/A
Known Questioned Cost Amount: \$0

**Prior Year Audit Finding:** N/A

## **Description of Condition**

During fiscal year 2024, the Port spent \$4,236,662 in Port Infrastructure Development Program funds. The program's objective is to improve port facilities at coastal seaports.

Federal regulations require recipients to establish and maintain internal controls that ensure compliance with program requirements. These controls include understanding program requirements and monitoring the effectiveness of established controls.

When using federal funds to procure professional services, governments must apply the most restrictive of federal requirements, state laws or local policies by obtaining quotes or following a competitive procurement process, depending on the estimated cost of the procurement activity. Governments may procure services using noncompetitive proposals when the service is only available from a single source or, if after performing solicitation, they determine competition is inadequate. Port policy conforms to the most restrictive requirements for procuring architectural and engineering services and requires professional services to be procured using competitive proposals. Governments must also keep documentation supporting the

procurement method they used. Our audit found the Port's internal controls were ineffective for ensuring compliance with federal procurement requirements.

Specifically, the Port did not follow competitive procurement requirements when selecting an architectural and engineering firm for its federal infrastructure project. The Port solicited proposals via a competitive process; however, the Port awarded a contract to one firm without evaluating the qualifications of either firm that submitted proposals.

We consider this deficiency in internal controls to be a material weakness that led to material noncompliance.

## Cause of Condition

The Port incorrectly concluded that receiving only two proposals meant that competition was inadequate and selected a firm's proposal without performing a scoring process for either proposal it received.

## Effect of Condition

The Port did not perform a competitive process for selecting an architectural and engineering firm that it paid \$906,006 with federal funds.

Without effective internal controls over federal procurement requirements, the Port cannot demonstrate it complied with its policy and federal regulations and selected the most qualified firm for architectural and engineering services as required.

#### Recommendation

We recommend the Port strengthen its internal controls to ensure it complies with its policy for procuring professional services and that it maintains documentation to demonstrate it complied with federal procurement requirements.

## Port's Response

The Port takes compliance seriously and has expended significant effort to ensure that all resources are spent effectively and appropriately. However, the Port will improve its controls over procuring using competitive proposals, including the documentation that demonstrates compliance with federal procurement requirements. The Port will also ensure employees have the proper training on federal procurement requirements.

#### Auditor's Remarks

We appreciate the steps the Port is taking to resolve this issue. We will review the condition during our next audit.

## Applicable Laws and Regulations

Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), section 516, Audit findings, establishes reporting requirements for audit findings.

Title 2 CFR Part 200, Uniform Guidance, section 303, Internal controls, describes the requirements for auditees to maintain internal controls over federal programs and comply with federal program requirements.

Title 2 CFR Part 200 Uniform Guidance section 318 General procurement standards establishes requirements for written procedures and maintaining records sufficient to detail the history of procurement.

Title 2 CFR Part 200 Uniform Guidance section 320 Methods of procurement to be followed establishes requirements for procuring with Federal funds by nonfederal entities.

The American Institute of Certified Public Accountants defines significant deficiencies and material weaknesses in its *Codification of Statements on Auditing Standards*, section 935, Compliance Audits, paragraph 11.

## INDEPENDENT AUDITOR'S REPORT

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

## Port of Bellingham January 1, 2024 through December 31, 2024

Board of Commissioners Port of Bellingham Bellingham, Washington

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Port of Bellingham, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the Port's basic financial statements, and have issued our report thereon dated June 30, 2025.

## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the Port's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Port's internal control. Accordingly, we do not express an opinion on the effectiveness of the Port's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Port's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described above and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses.

### REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the Port's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Port's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Port's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy, State Auditor

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Olympia, WA

June 30, 2025

## INDEPENDENT AUDITOR'S REPORT

Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance

## Port of Bellingham January 1, 2024 through December 31, 2024

Board of Commissioners Port of Bellingham Bellingham, Washington

## REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

## Opinion on Each Major Federal Program

We have audited the compliance of the Port of Bellingham, with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could have a direct and material effect on each of the Port's major federal programs for the year ended December 31, 2024. The Port's major federal programs are identified in the auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the Port complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2024.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Port and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination on the Port's compliance with the compliance requirements referred to above.

## Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Port's federal programs.

## Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Port's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgement made by a reasonable user of the report on compliance about the Port's compliance with the requirements of each major federal program as a whole.

Performing an audit in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and
  design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the Port's compliance with the compliance
  requirements referred to above and performing such other procedures as we considered
  necessary in the circumstances;
- Obtain an understanding of the Port's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Port's internal control over compliance. Accordingly, no such opinion is expressed; and
- We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### Other Matters

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying Schedule of Federal Award Findings and Questioned Costs as Finding 2024-001. Our opinion on each major federal program is not modified with respect to these matters.

### Port's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the Port's response to the noncompliance findings identified in our compliance audit described in the accompanying Schedule of Federal Award Findings and Questioned Costs. The Port's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

### REPORT ON INTERNAL CONTROL OVER COMPLIANCE

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed. Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified.

However, we identified certain deficiencies in internal control over compliance, as described in the accompanying Schedule of Federal Award Findings and Questioned Costs as Finding 2024-001, that we consider to be a material weakness.

## Port's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the Port's response to the internal control over compliance findings identified in our audit described in the accompanying Schedule of Federal Award Findings and Questioned Costs. The Port's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

## Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose. However, this report is a matter of public record and its distribution is not limited. It also serves to disseminate information to the public as a reporting tool to help citizens assess government operations.

Pat McCarthy, State Auditor

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Olympia, WA

July 21, 2025

## INDEPENDENT AUDITOR'S REPORT

## Report on the Audit of the Financial Statements

## Port of Bellingham January 1, 2024 through December 31, 2024

Board of Commissioners Port of Bellingham Bellingham, Washington

### REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

## **Opinion**

We have audited the accompanying financial statements of the Port of Bellingham, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the Port's basic financial statements as listed in the financial section of our report.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Port of Bellingham, as of December 31, 2024, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Port and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Matters of Emphasis**

As discussed in Note 1 to the financial statements, in 2024, the Port adopted new accounting guidance, Governmental Accounting Standards Board *Statement No. 101, Compensated Absences*. Our opinion is not modified with respect to this matter.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Port's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements:
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the Port's internal control. Accordingly, no such opinion
  is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Port's ability to continue as a going concern for a reasonable period of time; and
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed in the financial section of our report be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Port's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). This supplementary information is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2025 on our consideration of the Port's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Port's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Port's internal control over financial reporting and compliance.

Pat McCarthy, State Auditor

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Olympia, WA

June 30, 2025

## FINANCIAL SECTION

## Port of Bellingham January 1, 2024 through December 31, 2024

## REQUIRED SUPPLEMENTARY INFORMATION

Management's Discussion and Analysis – 2024

### BASIC FINANCIAL STATEMENTS

Statement of Net Position – 2024 Statement of Revenues, Expenses and Changes in Net Position – 2024 Statement of Cash Flows – 2024 Notes to Financial Statements – 2024

## REQUIRED SUPPLEMENTARY INFORMATION

Schedule of Proportionate Share of Net Pension Liability – PERS 1, PERS 2/3, LEOFF 2 – 2024

Schedule of Employer Contributions – PERS 1, PERS 2/3, LEOFF 2 – 2024

#### SUPPLEMENTARY AND OTHER INFORMATION

Schedule of Expenditures of Federal Awards – 2024 Notes to the Schedule of Expenditures of Federal Awards – 2024

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### Introduction

This Document contains the Port of Bellingham's (the Port's) Management Discussion and Analysis (MD&A) of financial activities and performance for the fiscal year ended December 31, 2024. Information contained in this MD&A has been prepared by the Finance Department and should be considered in conjunction with the financial statements and notes.

The notes are essential to a full understanding of the data contained in the financial statements. This report also includes statistical and economic data, and required supplementary information.

#### **Overview of the Financial Statements**

The financial section of this annual report consists of three parts – MD&A, the basic financial statements, and the notes to the financial statements. The basic financial statements include: the Statement of Net Position, the Statement of Revenues, Expenses, and Changes in Net Position, and the Statement of Cash Flows.

Analysis of the Statement of Net Position and the Statement of Revenues, Expenses and Changes in Net Position is useful in understanding whether the Port's financial position has improved as a result of the year's activities. The Statement of Net Position presents information on all of the Port's assets and liabilities. The Port's total liabilities and deferred inflows subtracted from the Port's total assets and deferred outflows results in a calculation of the Port's net position. The growth or diminishment of the net position may serve as an indicator of whether the financial position of the Port is improving or deteriorating. The Statement of Revenues, Expenses and Changes in Net Position reflect how the operating and non-operating activities of the Port affected changes in the net position of the Port. These activities are recorded under the accrual basis of accounting reflecting the timing of the underlying event regardless of the timing of the related cash flows.

Although the financial statements provide useful information in assessing the financial health of the Port, consideration of other factors not shown on the financial reports should be evaluated to assess the Port's true financial condition. Factors such as changes in the Port's tax base and the condition of the Port's asset base are also important when assessing the overall financial condition of the Port.

Government entities typically account for activities by utilizing "fund" accounting. A fund is a grouping of related accounts that is used to maintain control or to restrict the use of resources that have been segregated for specific activities or objectives. The Port uses only one fund, a proprietary fund, which reports all business type activities of the Port.

Bellingh	rt has also established the Industrial Development Corporation of the Port on nam (IDC). The IDC is a wholly owned subsidiary corporation of the Port. The IDC is
revenue Port. Th	c corporation authorized by State statute to facilitate the issuance of tax-exemple bonds to finance industrial development within the corporate boundaries of the legislation of the Industrial Development Corporation is governed by the Port of Bellingham's three report Commission and the Port's Chief Financial Officer acts as Treasurer of the IDC

## **Financial Analysis of the Port**

#### **Net Position**

The assets and deferred outflows of the Port exceeded its liabilities and deferred inflows at December 31, 2024 by nearly \$287 million. Total assets of the Port at year-end were \$525 million, while total liabilities were \$160 million.

The Port's long-term debt outstanding was \$36.2 million, which is an increase from 2023 due to the issuance of general obligation debt, and scheduled debt payments. The Port's net investment in capital assets was \$311.8 million. Unrestricted net position was negative \$32.7 million, reflecting the full estimated liability for the environmental remediation work but not offset by the expected Department of Ecology MTCA grants. It is anticipated that in the future the Port will raise funds for this estimated future liability.

Statements of Net Position	2024	2023		
Assets				
Current and other assets	176,800,917		183,669,026	
Capital assets	348,570,611		330,841,103	
Total assets	\$ 525,371,528	\$	514,510,129	
Deferred Outflows of Resources	\$ 3,522,325	\$	2,513,844	
Liabilities				
Current Liabilities	\$ 53,299,736	\$	34,837,281	
Non-current Liabilities	 107,115,543		100,119,131	
Total Liabilities	\$ 160,415,279	\$	134,956,412	
Deferred Inflows of Resources	\$ 81,520,168	\$	83,141,655	
Net Position:				
Net investment in capital assets	\$ 311,848,973	\$	304,649,158	
Restricted	7,864,202		7,552,414	
Unrestricted	 (32,754,769)		(13,275,666)	
Total Net Position	\$ 286,958,406	\$	298,925,906	

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## **Changes in Net Position**

In 2024, Port operating revenues decreased under 1% from 2023 totaling just under \$27.9 million.

The Marinas and Real Estate divisions had modest increases, both approximately 4% over 2023 due to scheduled rate increases.

The airport served fewer number of passengers in 2024 as it did in 2023, due to the reduced number of flights in and out, and the revenues reflected this decreased activity by coming in approximately 2% lower than the previous year. Marine Terminals had a 17% decrease in revenues due to the rehabilitation project at the Bellingham Shipping Terminal.

Total operating expenses (before depreciation) totaled \$29.3 million, just under 10% above the prior year due to several factors including large maintenance projects and inflation. Depreciation and amortization expenses totaled \$15.6 million, which is just over 2023.

Overall, the financial position of the Port declined in 2024.

		2024		2023
Operating Revenues:				
Airport operations	\$	6,840,095	\$	6,984,666
Marina operations	,	10,573,474	•	10,113,773
Marine terminal operations		3,271,032		3,964,753
Property lease operations		6,727,577		6,470,701
Other		457,150		469,608
Total Operating Revenues	\$	27,869,328	\$	28,003,501
Non-operating Revenues:				
Ad valorem tax revenues	\$	7,958,400	\$	7,971,300
Investment income		8,533,246		8,253,971
Environmental insurance claim revenue and adjustment		386,019		4,541,055
Environmental grant revenues		6,958,057		3,517,144
Other non-operating income		2,770,027		11,506,476
Total non-Operating Revenues	\$	26,605,749	\$	35,789,946
Total Revenues	\$	54,475,077	\$	63,793,447
Expenses:				
General operating expenses	\$	21,763,532	\$	20,291,831
Maintenance expenses		4,808,361		3,940,832
General and administrative expenses		2,759,826		2,501,726
Depreciation/Amortization expense		15,647,564		15,550,627
Non-operating expenses		32,990,959		9,361,036
Total Expenses	\$	77,970,242	\$	51,646,052
Increase (Decrease) in Net Position				
before Capital Contributions	\$	(23,495,165)	\$	12,147,395
Capital Contributions	\$	11,527,665	\$	9,594,417
Change in Net Position	\$	(11,967,500)	\$	21,741,812
Net Position - Beginning of Period	\$	298,925,906	\$	277,184,094
Net Position - End of Period	\$	286,958,406	\$	298,925,906

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## **Capital Assets and Debt Administration**

### **Capital Assets**

As of December 31, 2024, the Port had nearly \$349 million (net of accumulated depreciation) in capital and intangible assets. The Port's capital assets include land, buildings, improvements, machinery, equipment and construction in progress. Capital assets (net of accumulated depreciation) at December 31, 2023, totaled \$331 million. Capital assets, net of depreciation, increased in 2024 due to significant construction projects. See Notes 4 and 10. Capital projects which individually totaled spending in excess of \$500,000 during 2024 were:

•	Upgrade Power at Bellingham Shipping Terminal	\$10,287,405
•	Dredge near Bellingham Shipping Terminal	\$5,775,487
•	Pier Pilings at Bellingham Cruise Terminal	\$3,409,426
•	FMIP Stormwater, design & permit	\$3,028,977
•	Squalicum Harbor Inner Harbor Upgrades	\$1,827,158
•	MCI Pier Fender Piles	\$1,527,514
•	Snow Removal Equipment Facility	\$1,210,546
•	Taxiway Kilo	\$831,750
•	ARFF Gear, De-icer truck	\$646,368

Over \$33 million was spent during 2024 on construction of capital assets. See note 4.

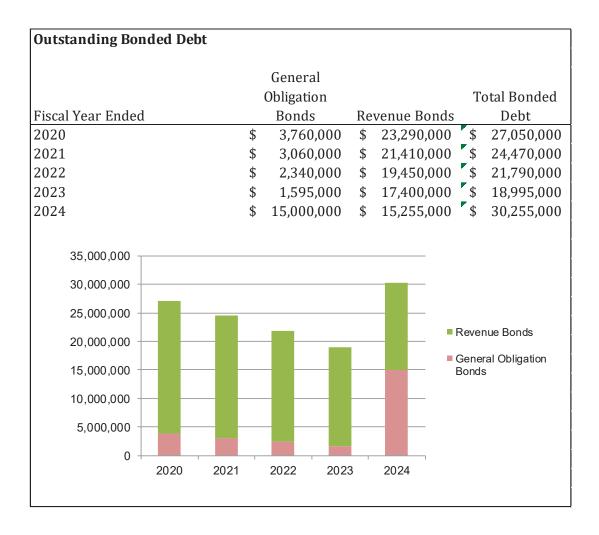
There are no restrictions, commitments, or other limitations that significantly affect the availability of fund resources for future use.

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#### **Debt Administration**

At December 31, 2024, long-term debt obligations totaled \$137.5 million of which \$41.6 million is due within one year. The total bonded debt is comprised of \$15 million balance in general obligation debt, of which, \$14.425 was issued in 2024. In addition, the Port has \$18.8 million (net of premiums and discounts) representing bonds secured by revenue sources of the Port. The terms of the Port debt vary per issue with interest rates ranging from 1.35% to 7%. Revenue bond debt will be fully amortized by 2030 while currently outstanding General Obligation Bond debt will be fully amortized by the year 2038. Moody's Investor Services rates the Port's general obligation bonds as Aa2 and the Port's issued Revenue Bonds as A2. The remainder of the Port's debt is primarily pension liability and environmental remediation. See Note 8.

The Port through various contractual relationships has assumed contingent liability for environment cleanup of various properties acquired by the Port. Total environmental cleanup activities have been estimated as of December 31, 2024 at \$156.1 million. Per GASB 49, effective 2008, the Port expects to capitalize \$46.6 million of the environmental remediation efforts, leaving \$109.5 million as a liability. The Port has purchased insurance which is expected to fund over \$16.6 million of the liability and expects to receive grants from the State of Washington for approximately  $\frac{1}{2}$  of the liability costs. In addition to these funding sources, the Port continues to pursue environmental contributions payments from liable  $3^{rd}$  parties. See Note 13.



## 2025 Budget

The Port's 2025 budget anticipates Operating Revenues to increase from \$27.9 million in 2024 to over \$30.8 million in 2025. Operating expenses are budgeted at \$33.2 million, an increase of approximately \$3.3 million.

In 2025, \$20 million, less \$12.4 in anticipated grants, is forecasted for capital projects. This total includes capital improvements and purchases of nearly \$6 million at the airport, nearly \$4.5 million in real estate projects, over \$6 million at the marine terminals, , as well as various public access projects. Many of these projects are complex and are anticipated to occur over multiple years and are currently in various stages of planning, design, and permitting.

Property taxes for 2025 are levied at .1294 per 1,000 valuation rate, resulting in a total levy of just under \$8 million. \$848 thousand of this amount is levied for the General Obligation Fund. The levy rate for 2024 was .1309 for a levy amount of \$7.9 million.

The Port's budget is developed with consultation of much of the Port's management and through analysis of Port operations. However, all budgets inherently are forecasts and the actual results will likely vary from that provided for in the budget. Assumptions regarding interest rates, economic growth and natural disasters are among the many factors that may cause a significant variance of actual results to the budget.

## **Contacting the Port's Financial Management**

The Port of Bellingham designed this financial report to provide our citizens, customers, investors and creditors with an overview of the Port's finances. If you have questions or need additional information please visit our website at <a href="https://www.portofbellingham.com">www.portofbellingham.com</a> or contact: Chief Financial Officer, 1801 Roeder Avenue, Bellingham, WA 98225-2257. Telephone 360-676-2500.

## STATEMENT OF NET POSITION December 31, 2024

ASSETS	
CURRENT ASSETS:	
Cash and cash equivalents (Note 1)	\$ 56,580,730
Investments (Note 2)	2,969,838
Restricted current assets:	
Cash and cash equivalents (Note 1)	516,836
Taxes receivable	234,626 4,138,302
Due from other governments  Accounts receivable (net of allowance for uncollectible)	4, 136,302 889,542
Current portion of lease receivable	4,623,242
Interest receivable	653,401
Notes receivable	222,631
Other receivables	3,320,391
Prepaids	 1,662,002
TOTAL CURRENT ASSETS	75,811,541
NON-CURRENT ASSETS:	
Investments (Note 2)	1,145,816
Capital assets not being depreciated (Note 4)	
Land	84,367,786
Construction in progress	51,461,259
Capital assets being depreciated (Note 4)	
Intangible assets (Note 4)	1,076,754
Machinery and Equipment	19,178,840
Buildings and Structures	200,281,048
Improvements other than buildings	244,199,541
Less: Accumulated depreciation	(251,994,617)
Other noncurrent assets	
Net Pension Asset	2,551,977
Lease Receivable (Note 16)	78,832,627
Joint Venture (Note 15)	208,388
Restricted noncurrent assets:	
Investments (Note 2)	2,770,568
Environmental Insurance	 15,480,000
TOTAL NON-CURRENT ASSETS	449,559,987
TOTAL ASSETS	\$ 525,371,528
DEFERRED OUTFLOWS OF RESOURCES	
Deferred Outflow for pension (GASB 68) (Note 6)	 3,522,325
TOTAL DEFERRED OUTFLOWS OF RESOURCES	\$ 3,522,325

## STATEMENT OF NET POSITION December 31, 2024

LIABILITIES		
CURRENT LIABILITIES:		
Accounts payable Accrued expenses Accrued interest payable Other current payables Current portion of long-term obligations (Note 8) Current portion of environmental remediation TOTAL CURRENT LIABILITIES	\$	3,988,561 3,029,249 73,915 4,582,993 5,910,702 35,714,316 <b>53,299,736</b>
NON-CURRENT LIABILITIES:  Long-term debt  General obligations bonds Revenue bonds Environmental remediation Notes payable Capital purchase agreement Net pension liability Compensated absences TOTAL NON-CURRENT LIABILITIES  TOTAL LIABILITIES	\$	13,792,377 16,139,714 73,824,634 1,797,019 394,479 863,010 304,310 107,115,543 160,415,279
DEFERRED INFLOWS OF RESOURCES		
Deferred Inflow for a service concession arrangement (Note 14)  Deferred Inflows for leases (GASB 87) (Note 16)  Deferred Inflows for pensions (GASB 68) (Note 6)  TOTAL DEFERRED INFLOWS OF RESOURCES	\$	2,442,645 77,665,215 1,412,308 <b>81,520,168</b>
NET POSITION  Net investment in capital assets Restricted for debt service Restricted for blended component unit Restricted for revolving loan program Restricted for insurance reserve Restricted for net pension asset Unrestricted  TOTAL NET POSITION	<u></u> \$	311,848,973 2,062,000 52,693 464,143 708,568 4,576,798 (32,754,769) <b>286,958,406</b>

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION For the Year Ended December 31, 2024

OPERATING REVENUES:		
Airport operations	\$ 6,840,0	095
Marina operations	10,573,4	
Marine terminal operations	3,271,0	
Property lease operations	6,727,	
Other	457,	
Total Operating Revenues	27,869,3	328
OPERATING EXPENSES:		
General operations	21,763,	532
Maintenance	4,808,	
General and administrative	2,759,8	826
Amortization of intangibles	551,2	
Depreciation	15,096,3	
Total Operating Expenses	44,979,2	283
OPERATING INCOME (LOSS)	(17,109,9	)55)
NON-OPERATING REVENUES (EXPENSES):		
Environmental grant revenues	6,958,0	057
Other grant revenues	129,3	
Investment income	8,533,2	246
Taxes levied for:		
General purposes	7,107,9	
Debt service principal/interest	850,4	
Miscellaneous taxes	71,	
Other revenues Environmental remediation adjustment	2,955, <sup>;</sup> (12,513,	
Environmental remediation expense	(3,635,9	
Environmental insurance claims revenue	(296,	,
Gains (Losses) on Disposal of Assets	(1,516,	,
Interest expense	(975,	,
Environmental grant expense	(13,914,	
Other grant expense	(138,8	,
Total Non-Operating Revenues (Expenses)	(6,385,2	210)
Income (loss) before capital contributions	(23,495,1	165)
Capital Contributions	10,138,	395
Capital Contributions - Contractually Restricted (Note 13)	1,389,2	270
Increase (Decrease) in Net Position	(11,967,5	500)
Net position - beginning of period	298,925,9	906
	<b>4</b>	•
Net position - end of period	\$ 286,958,4	06

## STATEMENT OF CASH FLOWS

## For the Year Ended December 31, 2024

CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from customers	\$	28,332,321
Payments to suppliers		(11,651,949)
Payments to employees		(10,300,572)
Net cash provided by operating activities		6,379,800
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVIT	TES	
Receipts from property taxes		6,883,175
Receipts from other taxes and financing fees		207,651
Receipts from non-operating grants		5,310,772
Payments for non-operating grants		(14,053,084)
Net cash provided (used) by non-capital financing activities		(1,651,486)
CASH FLOWS FROM CAPITAL & RELATED FINANCING	ACTIVI	ΓIES
Proceeds from capital debt		14,676,594
Principal paid on capital debt		(3,843,468)
Interest paid on capital debt		(1,223,141)
Cash received from property taxes for general obligation bonds		840,599
Purchases of capital assets		(37,268,833)
Capital contributions		10,283,924
Other receipts (payments)		(2,559,512)
Net cash provided (used) by capital and related financing activities	es	(19,093,837)
CASH FLOWS FROM INVESTING ACTIVITIES		
Proceeds from sales and maturities of investments		8,000,000
Interest and dividends		3,828,237
Net cash provided by investing activities		11,828,237
Net increase (decrease) in cash and cash equivalents		(2,537,286)
Balances - beginning of the year		59,634,852
Balances - end of the year	\$	57,097,566

## STATEMENT OF CASH FLOWS

## For the Year Ended December 31, 2024

## RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES

Net Operating Income (Loss)	\$ (17,109,955)
Depreciation Change in assets and liabilities:	15,096,336
(Incr)Decr in accounts receivable	589,396
(Incr)Decr in other current assets	3,931,848
(Incr)Decr in work for others	(124,833)
(Incr)Decr in customer deposits	(1,571)
Incr(Decr) in accounts payable	531,379
Incr(Decr) in other liabilities	2,090,758
Non Cash GASB 68 pension expense	1,376,441
Total Adjustments	23,489,755
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$ 6,379,800
SCHEDULE OF NON-CASH ACTIVITIES	
Change in Value of Intangible Assets, for amortization	(551,228)
Unrealized Gains or Losses	(143,315)
Environmental Claim adjustment	(12,548,296)
Disposals of Capital Assets	(14,813,543)
Change in Deferred Inflows for Pensions	(1,731,917)
Change in Deferred Inflows for Leases	862,192
Change in Pension Asset	 (633,878)
TOTAL NON-CASH ACTIVITIES	\$ (29,559,985)

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Port of Bellingham (the Port) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Port's accounting policies are described below.

### **Reporting Entity**

The Port is a municipal corporation organized under the Washington Port Laws (RCW Title 53). Created by a vote of the people of Whatcom County in 1920, the Port is authorized by statute of the State of Washington to provide for the development and maintenance of harbors and marine terminals, the development and maintenance of aviation facilities, to promote tourism, and to foster economic activity in Whatcom County. The Port may acquire land for sale or lease for industrial or commercial purposes and may create industrial development districts.

The Port is independent from other local or state governments and is administered by a three-member Port Commission elected by Whatcom County voters to four year terms operating within district boundaries. These legislative districts for the Port Commission previously matched those of the three Whatcom County Council districts. In 2016, the County changed to five legislative districts. In January, 2017, the Port Commission voted to reaffirm the same three voting boundaries as established before the County's change.

As required by GAAP, management has considered all potential component units in defining the reporting entity. These financial statements present the Port and its component unit. The component unit discussed below is included in the district's reporting entity because of the significance of its operational or financial relationship with the district.

The Industrial Development Corporation (IDC), a public corporation, is authorized to facilitate the issuance of tax-exempt non-recourse revenue bonds to finance industrial development within the corporate boundaries of the Port. Revenue bonds issued by the Corporation are payable from revenues derived as a result of the industrial development facilities funded by the revenue bonds. The bonds are not a liability or contingent liability of the Port or a lien on any of its properties or revenues other than industrial facilities for which they are issued.

The IDC is governed by a four-member Board of Directors, which is comprised of the same members as sit on the Port Commission and a staff member, Tamara Sobjack, appointed as Treasurer. The IDC is considered a blended component unit of the Port and is included within the Port's financial statements. Separate financial statements of the individual component unit discussed above can be obtained from the Port administrative offices at 1801 Roeder Avenue in Bellingham, WA.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

In 2012, the Port was designated as Whatcom County's Associate Development Organization (ADO) as defined by RCW 43.330.110 to broadly represent the community interests in local economic development issues. At the time of this designation, an Economic Development Administration Revolving Loan Fund (RLF) was transferred to the Port. This fund is kept separate from the Port's general revenue funds and provides financing for economic development activities.

#### **Basis of Presentation**

The financial statements of the Port are prepared using the economic resources management focus and full-accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the cash flows. Property taxes are recognized as revenue in the year in which they are levied. Grants and similar items are recognized as revenue as soon as eligibility requirements imposed by the provider have been met.

Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with principal ongoing operations. The principal operating revenues of the Port are moorage, dockage, commercial leases, airline fees, and other revenues generated through the normal operations of the airport, marinas, marine terminals, and leasing of commercial properties. Operating expenses for the Port include the cost of sales and services, utilities, administrative expenses, depreciation on capital assets, etc. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **Budgetary Information**

#### 1. Scope of Budget

An annual budget is adopted on the accrual basis of accounting. Debt service is budgeted at the level of the individual debt issue, and capital projects are budgeted in the year the expenditure is expected to be made.

Expenditures may not exceed adopted budgets at the division level and the budget constitutes a legal authority for the expenditures.

### 2. Amending the Budget

Any revisions that alter the total expenditures of the Port must be approved by the Port Commission. Also, any revisions to the capital budget that increase spending or add a project must be approved by the Port Commission.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Use of Estimates**

The preparation of the Port's financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amount of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### **Significant Risks and Uncertainties**

The Port is subject to certain business risks that could have a material impact on future operations and financial performance. These risks include economic conditions, collective bargaining disputes, security and natural disasters, as well as regulations and changes in law of federal, state and local governments.

#### **Assets, Liabilities and Net Position**

#### 1. Cash and Cash Equivalents

It is the Port's policy to invest all temporary cash surpluses. This amount is classified on the statement of net position as cash and cash equivalents. It is the Port's policy to consider all short-term investments with a maturity within 90 days or less at the date of purchase to be cash equivalents. Investments held in the Local Government Investment Pool totaling \$54,362,748 is reported at amortized cost and is included in Cash and Cash Equivalents.

#### 2. Investments See Note 2.

#### 3. Receivables

General Obligation Taxes Receivable and General Taxes Receivable consist of property taxes and related interest and penalties (See Note 3). Accrued interest receivable consists of amounts earned on investments, notes, and contracts at the end of the year. Accounts Receivable are recorded for amounts earned from contractual relationships. The allowance method is used to account for bad debt expense. The allowance for doubtful accounts was \$51,335 at December 31, 2024. Other Receivables consist of materials and services paid by the Port, which will be reimbursed by outside entities or insurance proceeds.

Notes Receivable consist of amounts owed from private companies for loans made from the U.S. Department of Commerce's Revolving Loan Fund program.

### 4. Amounts Due To and From Other Governments

These accounts include amounts due to or from other governments for grants, entitlements, and loans from other governmental entities.

### **5. Restricted Assets** See Note 2.

In accordance with bond resolutions and certain related agreements, separate restricted funds are required to be established. The assets held in these funds are restricted for specific uses including construction, debt service, and other special reserve requirements. It is the Port's policy to consider restricted net position to have been depleted before the unrestricted net position is applied.

The restricted assets are composed of the following:

Cash and Cash Equivalents – Blended Component Unit, IDC	\$52,693
Cash and Cash Equivalents – Revolving Loan Fund	\$464,143
Investments – Insurance Reserve	\$708,568
Investments – Debt Service	\$2,062,000
Pension Asset	\$2,551,977

### **6.** Capital Assets See Note 4.

Capital assets are defined as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Costs for additions or improvements to capital assets are capitalized when the initial cost is more than \$10,000, they increase the effectiveness or efficiency of the asset, and the estimated useful life of the addition or repair is greater than one year. These assets are recorded at historical cost. Donated capital assets are recorded at acquisition value at the date of donation.

The costs for normal maintenance and repairs are not capitalized.

The Port has acquired certain assets with funding provided by federal financial assistance programs. Depending on the terms of the agreements involved, the federal government could retain an equity interest in these assets. However, the Port has sufficient legal interest to accomplish the purposes for which the assets were acquired, and has included such assets within the applicable account.

As of January 1, 2024, intangible assets totaled \$1,262,438. During 2024, the Port added \$365,544, and amortized \$551,228, leaving a balance of \$1,076,754 at the end of 2024. These capital assets lack physical substance but will benefit the Port more than one year. They include building designs, master plans, site plans, and condition surveys. The Port amortizes these assets from 3 to 15 years.

Property, plant, and equipment of the Port is depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Automobiles	5
Buildings	10-40
Bulkheads	25-50
Communications Equipment	5
Computer Equipment	4
Other Equipment	5-20
Floats	10-30
Furniture	5-10
Lift Trucks	5-10
Lights	15
Roads and Roadways	15-20
Runways	15-30
Self-Propelled Vehicles	5-10
Software	4
Structures & Improvements	5-10
Telecommunications	5
Towed Vehicles	5-10
Trucks	5-10
Wharves	10-25
Water & Sewer Lines	25

### 7. Leases - (See Note 16, Leases)

Lessee: The Port is a lessee for noncancelable leases. These are comprised of leases of office equipment, and are trivial to the financial statements.

Lessor: The Port is a lessor for noncancelable leases. The Port recognized a lease receivable and a deferred inflow of resources in the government-wide financial statements.

### **8.** Other Property and Investments See Note 2.

### 9. Deferred Outflows/Inflows of Resources

The Port reports deferred outflows and deferred inflows separately on the Statement of Net Position.

### 10. Compensated Absences

The Port accrues a liability for Paid Time Off (PTO) pay. All represented and non-represented staff may accumulate up to 520 hours of PTO. Employees with more than 10 years of service are permitted to move 50% of their accrued PTO over 240 hours into a pre-retirement bank. The pre-retirement bank will not exceed 519 hours and upon retirement, the employee is permitted to use the pre-retirement bank prior to their retirement date. If the employee separates for reasons other than retirement, the pre-retirement bank will be paid at the employee's current rate of pay. The Port accrues unpaid PTO leave benefits as earned. Accrued PTO benefit liability was \$1,616,962 at December 31, 2024.

### 11. Environmental Remediation Liabilities

The Port accrues future Environmental Remediation Costs that meet the required measurement criteria. These liabilities are shown on the Statement of Net Position. For some environmental cleanup sites the Port has purchased Environmental Cost Cap insurance coverage (See Note 13). Prepayments for remediation and estimated insurance reimbursement payments under these policies are shown as assets within the Statement of Net Position. The estimated cost of all environmental remediation is measured annually and adjustments made to the accrued liability.

### 12. Long Term Debt See Note 8.

### 13. Operating and Non-Operating Revenues

Marinas, Marine Terminals, Aviation and Commercial Real Estate revenues are charges for use of the Port's facilities and are reported as Operating Revenue. Ad valorem tax levy revenues and other revenues generated from non-operating sources are classified as Non-Operating Revenues.

Passenger Facility Charges (PFC) collected through commercial aviation activities are recorded as Capital Contributions in the Statement of Revenues, Expenses and Changes in Net Position and are restricted by agreement to the use as reimbursement for specific capital costs incurred at the airport.

Customer Facility Charges (CFC) are collected through the rental car agencies and are recorded as Capital Contributions in the Statement of Revenues, Expenses and Changes in Net Position and are restricted by an agreement between the Port and the rental car agencies.

The Port receives federal and state grants for both capital reimbursement as well as operating grants for specific purposes. Non-Operating grants and related expenses are accounted for as Non-Operating Revenues and Expenses while capital grants are accounted for as Capital Contributions increasing the net position of the Port.

### 14. Pensions

For purposes of measuring the net pension liability, net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all state sponsored pension plans and addition to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by the Washington State Department of Retirement Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

For purposes of calculating the restricted net position related to the net pension asset, the Port includes the net pension asset and the related deferred outflows and deferred inflows.

### 15. Other Current Pavables

These accounts consist of accrued wages, employee benefits, taxes, customer deposits, and retainage that has not been released.

### **NOTE 2 - DEPOSITS AND INVESTMENTS**

### **Deposits**

Cash on hand at December 31, 2024 was \$2,670 in petty cash and change funds. The carrying amount of the Port's deposits was \$56,578,060 and the bank balance was \$58,307,424.

### Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of a failure of a depository financial institution, the Port would not be able to recover deposits or will not be able to recover collateral securities that are in possession of an outside party. The Port's deposits are held at U.S. Bank. U.S. Bank is an approved public depository by the Washington Public Deposit Protection Commission. Public funds, deposits and investments and public depositories are outlined in Washington State Legislature RCW 39.58. U.S. Bankcorp was established in 1863, and has been a member of the FDIC since 1934, certificate number 6548.

### **Investments**

The Port Commission has authorized the Port Treasurer to invest in savings or time deposits in designated public depositories or in certificates, notes, or bonds of the United States. The Port is also authorized to invest in other obligations of the United States or its agencies. The Port's investment policy allows for investments by the Port in Bankers' Acceptance, in debt obligations issued by the Federal National Mortgage Association, the Federal Home Loan Banks, the Federal Home Loan Mortgage Corporation, the Federal Farm Credit Banks and the Student Loan Marketing Association. The Port also has limited investment authority in Commercial Paper, Certificates of Deposit with qualified public depositories, obligations of Local and State governments that are either rated "A" or higher by a nationally recognized rating agency or insured as "AAA" credit. With the exceptions of certain reserve fund investments, the investment policy limits the maximum maturity of any security purchased to five years. Investments are purchased through broker relationships with all securities purchased held in the Port's name at U.S. Bank National Association.

Investments are carried at fair value. Interest income on investments is accrued as non-operating revenue as earned. Changes in the fair value of investments are determined on quoted market rates. Gains or losses due to market valuation changes are recognized in the same statements of revenues, expenses and changes in net position.

Unrestricted investments are classified as Current Assets on the accompanying financial statements. They are available for use in operations if needed and are not committed to be held to maturity.

Investments are subject to the following risks.

### Interest Rate Risk –Investments

Interest rate risk is the risk that the Port may face should interest rate variances affect the fair value of investments. Through its investment policy, the Port manages its exposure to fair value losses arising from increasing interest rates by setting maturity and effective duration limits for the Port's investment portfolio. Securities within the portfolio are limited to maturity lengths of five years.

The tables below identify the type of investments and concentrations of investments in any one user as of December 31, 2024 and 2023.

	_	Maturities (in years)			
		v .3 4	4.0		% of Total
Investment Type	Fair Value	Less than 1	1-3	More than 3	Portfolio
2024					
Federal Agencies Securities:	0.000.055	4.050.540	4 000 4 4 5		= < = 00 /
Federal Home Loan Bank	3,890,855	1,970,710	1,920,145		56.50%
Federal Home Loan Mortgage Corporation	2,995,367	999,128	1,996,239		43.50%
Total Investments	6,886,222	2,969,838	3,916,384	-	100%
Percentage of Total Portfolio	100%	43.13%	56.87%	0.00%	
			0010170	0.00,0	
2022					
2023					
Federal Agencies Securities:	F 7/1 700	000 101	2.760.507	002.004	20.100/
Federal Home Loan Bank	5,761,782	999,101	3,769,597	993,084	39.18%
Farmer Mac	995,881		995,881	004.064	6.77%
Federal Home Loan Mortgage Corporation	5,951,466		4,956,502	994,964	40.47%
Federal Farm Credit Bank	1,996,768			1,996,768	13.58%
Total Investments	14,705,897	999,101	9,721,980	3,984,816	100%
Percentage of Total Portfolio	100%	6.79%	66.11%	27.10%	

### Credit Risk - Investments

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Port does not have a formal policy that addresses credit risk.

At December 31, 2024, the Port's investments had the following credit quality distribution for securities with credit exposure:

	AAA	
	Aaa	
US Agencies	\$ 6,886,222	

### Custodial Credit Risk - Investments

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Port will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. By the Port's policy, all security transactions are settled "delivery versus payment". This means that payment is made simultaneously with the receipt of the security. These securities are delivered to the Port's US Bank safekeeping account.

	Held by		
<b>Investment Type</b>	Counterparty		
US Agencies	\$ 6,886,222		

### **Investments in Local Government Investment Pool**

The Port is a participant in the Local Government Investment Pool, authorized by Chapter 294, Laws of 1986, and managed and operated by the Washington State Treasurer. The State Finance Committee is the administrator of the statute that created the pool and adopts rules. The State Treasurer is responsible for establishing the investment policy for the pool and reviews the policy annually proposed changes are reviewed by the LGIP Advisory Committee.

Investments in the LGIP, a qualified external investment pool, are reported at amortized cost which approximates fair value. The LGIP is an unrated external investment pool. The pool portfolio is invested in a manner that meets the maturity, quality, diversification and liquidity requirements set forth by the GASB 79 for eternal investment pools that elect to measure, for financial reporting purposes, investments at amortized cost. The LGIP does not have any legally binding guarantees of share values. The LGIP does not impose liquidity fees or redemption gates on participant withdrawals.

The Office of the State Treasurer prepares a stand-along LGIP financial report. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, and online at http://www.tre.wa.gov.

### **Investments Measured at Fair Value**

The Port of Bellingham measures and reports investments at fair value using the valuation input hierarchy established by generally accepted accounting principles, as follows:

- Level 1: Quoted prices in active markets for identical assets or liabilities;
- Level 2: These are quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable;
- Level 3: Unobservable inputs for an asset or liability.

At December 31, 2024, the Port of Bellingham had the following investments measured at fair value:

		Fair Value Measurements Using			
In a state of fair walks lavel	12/21/2024	Quoted Prices in Active Markets for Identical Assets	0	dignificant Other bservable Inputs	Significant Unobservable Inputs
Investments at fair value level	 12/31/2024	(Level 1)		(Level 2)	(Level 3)
Federal Agency Obligations	\$ 6,886,222		\$	6,886,222	
Total Investments measured at fair value	\$ 6,886,222	\$ -	\$	6,886,222	\$ -
Total Investments in Statement of Net Position	\$ 6,886,222				

Other property and investments are shown on the statement of net position at cost, net of amortized premium or discount. Investments of deferred compensation are stated at fair value.

### Investments authorized through bond debt agreements

Pursuant to revenue bond resolutions adopted by the Port Commission, various special purpose funds have been established to designate cash and investments for bond debt service. Bond covenants require a reserve account be created for the purpose of securing payment of the principal and interest. All revenue bonds outstanding are considered "parity" bonds with a reserve fund requirement equal to the highest annual debt service of each revenue bond issue or 125% of the highest average annual debt service of all revenue bond issues, whichever is lower. The Port has established a Revenue Bond Reserve fund to meet this debt requirement in the amount of \$2,062,000.

### **NOTE 3 - PROPERTY TAXES**

The County Treasurer acts as an agent to collect property taxes levied on the county for all taxing authorities. Collections are distributed each month to the Port by the County Treasurer. Established by state constitution and laws,  $1/6^{th}$  of all real property is physically inspected and the whole county is statistically revalued.

Property taxes are recorded as a receivable when levied, and recognized as revenue in their entirety by the end of the year. No allowance for uncollectible taxes is established because delinquent taxes are considered fully collectible. (State law allows for the sale of property for failure to pay taxes).

### **NOTE 3 - PROPERTY TAXES (continued)**

The Port is permitted by law to levy up to \$.45 per \$1,000 of assessed valuation for general governmental services. The rate is limited by the Washington State Constitution and Washington State law, RCW 84.55.010. The Port may levy taxes at a lower rate.

The Port's regular levy for 2024 was approximately \$.1159 per \$1000 on an assessed valuation of \$60,870,730,108 for a total regular levy of \$7,057,746.

In 2024, the Port levied an additional \$.012 per \$1000 for the repayment of General Obligation Bonds for a total additional levy of \$843,798.

### NOTE 4 - CAPITAL ASSETS AND DEPRECIATION/AMORTIZATION

Capital asset activity for the year ended December 31, 2024 was as follows:

	Beginning				
	Balance				<b>Ending Balance</b>
	01/01/2024		Increases	Decreases	12/31/2024
Non-Depreciable Assets:					
Land	\$ 82,539,727	\$	1,828,059		\$ 84,367,786
Construction in progress	 42,643,179		33,157,265	(24,339,185)	51,461,259
Total Non-Depreciable Assets	125,182,906		34,985,324	(24,339,185)	135,829,045
Depreciable Assets:					
Buildings and Structures	191,029,846		11,343,575	(2,092,373)	200,281,048
Intangible Assets	1,262,438		365,544	-	1,627,982
Improvements/Infrastructure	242,979,922		11,299,059	(10,079,440)	244,199,541
Machinery and Equipment	19,744,880		1,239,345	(1,805,385)	19,178,840
Total Depreciable Assets	455,017,086		24,247,523	(13,977,198)	465,287,411
Less Accumulated					
Depreciation/Amortization for:					
Buildings and Structures	102,834,861		5,789,455	(1,595,951)	107,028,365
Intangible Assets			551,228	-	551,228
Improvements/Infrastructure	132,212,448		8,246,861	(9,095,161)	131,364,148
Machinery and Equipment	14,311,580		1,060,020	(1,769,495)	13,602,105
Total accumulated					
depreciation/amortization	249,358,889		15,647,564	(12,460,607)	252,545,846
Depreciable Assets Net	\$ 205,658,197	9	8,599,959	\$(1,516,591)	\$212,741,565

### NOTE 4 - CAPITAL ASSETS AND DEPRECIATION/AMORTIZATION (continued)

### **Construction Commitments:**

At year end, the Port's capital budget commitments were as follows:

Project	Spent to Date	Commitment	Budget
Airport:			
ARFF Truck	2,288	1,497,712	1,500,000
Runway Lighting	9,275	4,090,725	4,100,000
RSA Compliance Construction	3,944,557	-	3,944,557
Taxiway F	4,562,606	-	4,562,606
Taxiway Kilo Design & Construction	6,349,527	850	6,350,377
Snow Removal Equipment Facility	6,300,931	-	6,300,931
Marinas:			
M Dock Extebsion	431,126	2,126,874	2,558,000
Inner Harbor Upgrades	1,725,785	1,874,215	3,600,000
Inner Harbor Life Ext Projects	831,659	258,341	1,090,000
Real Estate:			
MCI Pier Fender Piles	2,348,862	-	2,348,862
Design & Planning FMIP Stormwater	4,180,092	329,908	4,510,000
Marine Terminals:			
BST Upgrade pwr to main pier, etc	2,600,446	57,222	2,657,668
BST Main Pier Repairs Phase 3	12,088,085	8,249,354	20,337,439
Pier Dredging	5,796,563	3,103,437	8,900,000
Rail Span, Stub Pier	-	5,901,000	5,901,000
Crane Pad	-	5,800,000	5,800,000
BCT Pier Piling project	3,460,797	1,371,166	4,831,963
Environmental:			
Little Squalicum Beach	1,418,770	211,230	1,630,000
Bellingham Waterfront District:			
Stormwater Plan, Design	557,870	942,130	1,500,000
1000 F. St Fire Suppression	1,623,205	-	1,623,205
WW Incremental	251,730	1,074,270	1,326,000
Franchise Utilities	406,638	1,826,362	2,233,000
District Utilities ECO	1,602,088	-	1,602,088
Economic Development			
Broadband - Mosquito Lk Rd	1,734,684	303,512	2,038,196
Broadband - North Lynden	343,952	2,656,048	3,000,000
Broadband - North Ferndale	147,786	4,852,214	5,000,000
Community Connections:			
	-	-	-
Infrastructure:			
RR Crossing Alaska Ferry	960,825	36,517	997,342
Other Budgeted Projects, less than \$800,000	14,473,234	8,166,081	22,639,315
Total Construction	78,153,380	54,729,169	132,882,549

### NOTE 5 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

There have been no material violations of finance-related legal or contractual provisions.

### **NOTE 6 - PENSION PLANS**

The following table represents the aggregate pension amounts for all plans for the year 2024:

Aggregate Pension Amounts - All Plans -							
Liability (or Asset)							
Pension liabilities	\$	863,010					
Pension assets	\$	(2,551,977)					
Deferred outflows of resources	\$	(3,522,325)					
Deferred inflows of resources	\$	1,412,308					
Pension expense/expenditures	\$	270,268					

### **State Sponsored Pension Plans**

Substantially all of the Port's full-time and qualifying part-time employees participate in the statewide retirement system administered by the Washington State Department of Retirement Systems, under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans. The state Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available annual comprehensive financial report (ACFR) that includes financial statements and required supplementary information for each plan.

The DRS ACFR may be downloaded from the DRS website at www.drs.wa.gov.

### Public Employees' Retirement System (PERS)

PERS members include elected officials; state employees; employees of local governments; and higher education employees not participating in higher education retirement programs.

PERS is composed of and reported as three separate plans for accounting purposes: Plan 1, Plan 2/3, and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although employees can be a member of Plan 2 or

Plan 3, the defined benefits of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of Plan 2/3 may legally be used to pay the defined benefits of any Plan 2 or Plan 3 members or beneficiaries.

**PERS Plan 1** provides retirement, disability and death benefits. Retirement benefits are determined as 2% of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. PERS Plan 1 retirement benefits are actuarially reduced if a survivor benefit is chosen. Members retiring from active status prior to the age of 65 may also receive actuarially reduced benefits. Other benefits include an optional cost-of-living adjustment (COLA). PERS 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

### **Contributions**

The **PERS Plan 1** member contribution rate is established by State statute at 6%. The employer contribution rate is developed by the Office of the State Actuary, adopted by the Pension Funding Council and is subject to change by legislature. The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2024 were as follows:

PERS Plan 1						
Actual Contribution Rates:		Employer	Employee			
January - June 2024						
PERS Plan 1		6.36%	6.00%			
PERS Plan 1 UAAL		2.97%				
Administrative Fee		0.20%				
To	tal	9.53%	6.00%			
July - August 2024						
PERS Plan 1		6.36%	6.00%			
PERS Plan 1 UAAL		2.47%				
Administrative Fee		0.20%				
To	tal	9.03%	6.00%			
September - December 2024						
PERS Plan 1		6.36%	6.00%			
PERS Plan 1 UAAL		2.55%				
Administrative Fee		0.20%				
То	tal	9.11%	6.00%			

**PERS Plan 2/3** provides retirement, disability and death benefits. Retirement benefits are determined as 2% of the member's average final compensation (AFC) times the member's years of service for Plan 2 and 1% of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 retirement benefits are actuarially reduced if a survivor benefit is chosen. Other PERS Plan 2/3 benefits include a COLA based on the CPI, capped at 3% annually. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service if 12 months of that service are earned after age 44.

**PERS Plan 3** defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. Members are eligible to withdraw their defined contributions upon separation. Members have multiple withdrawal options, including purchase of an annuity. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

### **Contributions**

The **PERS Plan 2/3** employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The rates are adopted by the Pension Funding Council, and are subject to change by the Legislature. The employer rate includes a component to address the PERS Plan 1 Unfunded Actuarial Accrued Liability (UAAL).

As established by Chapter 41.34 RCW, Plan 3 defined contribution rates are set at a minimum of 5% and a maximum of 15%. PERS Plan 3 members choose their contribution rate from six options when joining membership and can change rates only when changing employers. Employers do not contribute to the defined contribution benefits.

The PERS Plan 2/3 defined benefit required contribution rates (expressed as a percentage of covered payroll) for 2024 were as follows:

PERS Plan 2/3				
Actual Contribution Rates:		Employer 2/3	Employee 2	Employee 3
January - June 2024				
PERS Plan 2/3		6.36%	6.36%	Varies 5% - 15%
PERS Plan 1 UAAL		2.97%		
Administrative Fee		0.20%		
	Total	9.53%	6.36%	
July - August 2024				
PERS Plan 2/3		6.36%	6.36%	Varies 5% - 15%
PERS Plan 1 UAAL		2.47%		
Administrative Fee		0.20%		
	Total	9.03%	6.36%	
September - December 2024				
PERS Plan 2/3		6.36%	6.36%	Varies 5% - 15%
PERS Plan 1 UAAL		2.55%		
Administrative Fee		0.20%		
	Total	9.11%	6.36%	

The Port's actual PERS plan contributions were \$313,869 to PERS Plan 1 and \$725,517 to PERS Plan 2/3 for the year ended December 31, 2024.

### Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF)

LEOFF was established in 1970, and its retirement benefit provisions are contained in Chapter 41.26 RCW. LEOFF membership includes all of the state's full-time, fully compensated, local law enforcement commissioned officers, fire fighters, including the Port's ARFF staff, and, as of July 24, 2005, emergency medical technicians.

**LEOFF Plan 2** provides retirement, disability and death benefits. Retirement benefits are determined as 2% of the final average salary (FAS) per year of service (the FAS is based on the highest consecutive 60 months). Members are eligible for retirement with a full benefit at 53 with at least five years of service credit. Members who retire prior to the age of 53 receive reduced benefits. If the member has at least 20 years of service and is age 50 - 52, the reduction is 3% for each year prior to age 53. Otherwise, the benefits are actuarially reduced for each year prior to age 53. LEOFF 2 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other benefits include a COLA (based on the CPI), capped at 3% annually. LEOFF 2 members are vested after the completion of five years of eligible service.

### Contributions

The **LEOFF Plan 2** employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2. The rates are adopted by the LEOFF Plan 2 Retirement Board and are subject to change by the Legislature.

Effective July 1, 2017, when a LEOFF employer charges a fee or recovers costs for services rendered by a LEOFF 2 member to a non-LEOFF employer, the LEOFF employer must cover both the employer and state contributions on the LEOFF 2 basic salary earned for those services. The state contribution rate (expressed as a percentage of covered payroll) was 3.41%.

The LEOFF Plan 2 required contribution rates (expressed as a percentage of covered payroll) for the fiscal year were as follows:

LEOFF Plan 2						
<b>Actual Contribution Rates:</b>		Employer	Employee			
January - December 2024						
State and Local Governments		5.12%	8.53%			
Administrative Fee		0.20%				
	Total	5.32%	8.53%			
Ports and Universities		8.53%	8.53%			
Administrative Fee		0.20%				
	Total	8.73%	8.53%			

The Port's actual contributions to the plan were \$66,787 for the year ended December 31, 2024.

### **Actuarial Assumptions**

The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuation completed in 2024 with a valuation date of June 30, 2023. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) 2013-2018 Demographic Experience Study and the 2021 Economic Experience Study.

Additional assumptions for subsequent events and law changes are current as of the 2023 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2024. Plan liabilities were rolled forward from June 30, 2023, to June 30, 2024, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments.

- **Inflation**: 2.75% total economic inflation; 3.25% salary inflation
- **Salary increases:** In addition to the base 3.25% salary inflation assumption, salaries are also expected to grow by service-based salary increase.
- Investment rate of return: 7.00%

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 mortality rates, which vary by member status (e.g. active, retiree, or survivor), as the base table. OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout their lifetime.

Methods did not change from the prior contribution rate setting June 30, 2022 Actuarial Valuation Report (AVR). OSA adjusted their methods for calculating UAAL contribution rates in PERS 1 to reflect the delay between the measurement date of calculated Plan 1 rates and when the rates are collected. OSA made an adjustment to their model to reflect past inflation experience when modeling future COLAs for current annuitants in all plans except PERS 1.

### **Discount Rate**

The discount rate used to measure the total pension liability for all DRS plans was 7.0%.

To determine that rate, an asset sufficiency test was completed to test whether each pension plan's fiduciary net position was sufficient to make all projected future benefit payments for current plan members. Based on OSA's assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit

payments of current plan members. Therefore, the long-term expected rate of return of 7.0% was used to determine the total liability.

### **Long-Term Expected Rate of Return**

The long-term expected rate of return on the DRS pension plan investments of 7.0% was determined using a building-block-method. In selecting this assumption, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns provided by the Washington State Investment Board (WSIB). The WSIB uses the CMAs and their target asset allocation to simulate future investment returns at various future times.

### **Estimated Rates of Return by Asset Class**

The table below summarizes the best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2024. The inflation component used to create the table is 2.5% and represents the WSIB's most recent long-term estimate of broad economic inflation.

		% Long-Term
	Target	Expected Real Rate of
Asset Class	Allocation	Return Arithmetic
Fixed Income	19%	2.10%
Tangible Assets	8%	4.50%
Real Estate	18%	4.80%
Global Equity	30%	5.60%
Private Equity	25%	8.60%
	100%	

### Sensitivity of Net Pension Liability/(Asset)

The table below represents the Port's proportionate share of the net pension liability calculated using the discount rate of 7%, as well as what the Port's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6%) or 1 percentage point higher (8%) than the current rate.

			Current Discount			
	19	<b>6 Decrease</b>		Rate		1% Increase
		(6.0%) (7.0%) (8.0%)		(7.0%)		(8.0%)
PERS 1	\$	1,269,466	\$	863,010	\$	506,538
PERS 2/3	\$	3,785,026	\$	(2,099,653)	\$	(6,932,618)
LEOFF 2	\$	299,671	\$	(452,324)	\$	(1,067,433)

### **Pension Plan Fiduciary Net Position**

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

## Pension Liabilities (Assets), Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2024, the Port reported its proportionate share of the net pension liabilities and assets as follows:

	Liability (or Asset)				
PERS 1	\$	863,010			
PERS 2/3	\$	(2,099,653)			
LEOFF 2	\$	(452,324)			

At June 30, the Port's proportionate share of the collective net pension liabilities was as follows:

	Proportionate Share 6/30/23	Proportionate Share 6/30/24	Change in Proportion
PERS 1	0.050002%	0.048570%	-0.001432%
PERS 2/3	0.064383%	0.063692%	-0.000691%
LEOFF 2	0.022805%	0.024153%	0.001348%

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30, 2024 are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by the DRS in the *Schedules of Employer and Nonemployer Allocations* for all plans.

In fiscal year 2024, the state of Washington contributed 39% of LEOFF 2 employer contributions pursuant to RCW 41.26.725 and all other employers contributed the remaining 61% of employer contributions.

### **Pension Expense**

For the year ended December 31, 2024, the Port recognized pension expense as follows:

	Pension	Expense/(Credit)
PERS 1	\$	(47,354)
PERS 2/3	\$	(171,698)
LEOFF 2	\$	(51,216)
TOTAL	\$	(270,268)

### **Deferred Outflows of Resources and Deferred Inflows of Resources**

At December 31, 2024, the Port reported deferred outflows of resources and deferred inflows of resources related to pensions from the following:

PERS 1	De	eferred Outflows of Resources	D	eferred Inflows of Resources
Differences between expected and actual experience	\$	-	\$	-
Net difference between projected and actual				
investment earnings on pension plan investments	\$	-	\$	(69,056)
Changes of assumptions	\$	-	\$	-
Changes in proportion and differences between				
contributions and proportionate share of				
contributions	\$	-	\$	-
Contributions subsequent to the measurement date	\$	154,246	\$	-
TOTAL	\$	154,246	\$	(69,056)

	Deferred Outflows		Deferred Inflows	
PERS 2/3		of Resources	of Resources	
Differences between expected and actual experience	\$	1,193,068	\$	(4,861)
Net difference between projected and actual				
investment earnings on pension plan investments	\$	-	\$	(601,701)
Changes of assumptions	\$	1,159,433	\$	(133,034)
Changes in proportion and differences between				
contributions and proportionate share of				
contributions	\$	44,008	\$	(187,102)
Contributions subsequent to the measurement date	\$	383,697	\$	-
TOTAL	\$	2,780,206	\$	(926,698)

LEOFF 2	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	332,902	\$	(3,442)
Net difference between projected and actual				
investment earnings on pension plan investments	\$	-	\$	(74,419)
Changes of assumptions	\$	186,204	\$	(38,020)
Changes in proportion and differences between				
contributions and proportionate share of				
contributions	\$	33,985	\$	(300,680)
Contributions subsequent to the measurement date	\$	34,783	\$	-
TOTAL	\$	587,874	\$	(416,561)

	Deferred Outflows		Deferred Inflows	
Combined ALL PLANS		of Resources	of Resources	
Differences between expected and actual experience	\$	1,525,970	\$	(8,303)
Net difference between projected and actual investment earnings on pension plan investments	\$	-	\$	(745,176)
Changes of assumptions	\$	1,345,637	\$	(171,054)
Changes in proportion and differences between				
contributions and proportionate share of				
contributions	\$	77,993	\$	(487,782)
Contributions subsequent to the measurement date	\$	572,726	\$	-
TOTAL	\$	3,522,326	\$	(1,412,315)

Deferred outflows of resources related to pensions resulting from the Port's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2025. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	PERS 1
2025	\$ (114,282)
2026	\$ 58,713
2027	\$ (6,217)
2028	\$ (7,270)
Total	\$ (69,056)

Year ended December 31:	PERS 2/3
2025	\$ (514,478)
2026	\$ 889,042
2027	\$ 378,993
2028	\$ 371,464
2029	\$ 176,648
Thereafter	\$ 168,142
Total	\$ 1,469,811

Year ended December 31:	LEOFF 2
2025	\$ (100,843)
2026	\$ 73,595
2027	\$ 5,843
2028	\$ 12,595
2029	\$ 37,190
Thereafter	\$ 108,149
Total	\$ 136,529

### **NOTE 7 – RISK MANAGEMENT**

Commercial insurance is maintained against most normal hazards the Port may experience.

Primary General Liability coverage is in effect to a limit of \$1 million with a \$25,000 deductible. Excess liability coverage is in effect to a limit of \$49 million. Public Officials and Employee Practices Liability coverage is in effect to a limit of \$5 million with a \$25,000 deductible. Airport Liability coverage is in effect to a limit of \$100 million combined bodily injury, property damage and extended coverage for war, hijacking, terrorism and other perils with a \$0 deductible. The Port also maintains a separate Crime policy to a limit of \$2 million with a deductible of \$2,500 and a Foreign Liability policy with various limits and deductibles. In addition, the Port maintains standard business Automobile insurance with \$1 million limit and various deductibles.

Commercial property coverage at full replacement cost with a loss limit of \$500 million with a deductible of \$50,000 is in effect. Earthquake/Flood coverage has a separate limit of \$50 million with the Port self-insuring (as a deductible) five percent of the property value for each location. Cyber coverage is maintained to a limit of \$2 million with a \$25,000 retention.

There is one open major claim against the Port's insurance carrier, which arose from an incident in 2021. This claim is still under litigation.

Settlement claims have not exceeded insurance coverage for any of the past three fiscal years.

The Port provides health and welfare benefits to full-time and part-time employees and their eligible dependents. A third party administrator, Healthcare Management Administrators (HMA), manages the plans. The healthcare plan is self-insured with a stop loss program in place, and the dental/vision plan is self-insured with a capped per participant benefit.

In 2024, the medical plan had an average of 319 lives on the plan, including COBRA participants. Fixed costs, including the stop loss premium were \$576,772. Claims paid, less the stop loss adjustments, were \$1,554,465. Wellness program costs totaled \$11,720. IRS and other fees totaled \$2,375. Total 2024 medical care costs were \$2,145,332.

The 2024 dental/vision plan had an average of 295 lives on the plan including COBRA participants. Fixed costs were \$9,631, and the claims paid were \$161,525. Total dental/vision plan costs were \$171,156 in 2024.

The required 16 weeks of reserve is calculated to be \$708,568, and is included in the Port's restricted net position.

### **NOTE 8 - LONG-TERM DEBT**

### **Long Term Debt**

The Port issues general obligation bonds and revenue bonds to finance capital improvements to marinas, cargo shipping docks and the Bellingham International Airport terminal. The Port issued additional general obligation debt in 2024 to fund certain marine terminal improvements. General obligation bonds have been issued for business-type activities and are being repaid from the applicable resources.

General obligation bonds currently outstanding are as follows:

Description and Date of Issue	Original Amount	Interest Rate	Maturity	Amount
4/21/2016	4,485,000	3.779%	2025	815,000
7/17/2024	14,425,000	4.468%	2038	14,185,000
Total General Obligation Bonds				\$ 15,000,000

The annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending		
December 31	Principal	Interest
2025	1,545,000	691,550
2026	765,000	622,450
2027	800,000	584,200
2028	840,000	544,200
2029	885,000	502,200
2030-2038	 10,165,000	2,314,250
Total	\$ 15,000,000	\$ 5,258,850

Revenue bonds currently outstanding are as follows:

Description and Date of Issue	Original Amount	Interest Rate	Maturity	Amount
07/09/2019	20,620,000	1.61-2.24%	2030	15,255,000
Total Revenue Bonds				\$ 15,255,000

### **NOTE 8 - LONG-TERM DEBT (continued)**

The annual debt service requirements to maturity for revenue bonds are as follows:

Year Ending December 31	Principal	Interest
2025	2,250,000	762,750
2026	2,360,000	650,250
2027	2,475,000	532,250
2028	2,595,000	408,500
2029	2,725,000	278,750
2030	 2,850,000	142,500
Total	\$ 15,255,000	\$ 2,775,000

Bonds are displayed net of premium or discount on the Statement of Net Position. Annual interest expense is decreased by amortization of debt premium and increased by the amortization of debt discount.

### Other

In prior years, the Port entered into a 10-year Master Tax-Exempt Installment Purchase agreement with US Bank in the amount of \$1,383,130 for the purpose of purchasing large equipment to be used at the Bellingham Shipping Terminal.

The assets acquired through this agreement are as follows, and the related accumulated depreciation on the assets is included in depreciation expense:

Asset		
Lift Trucks	\$	304,282
Self-Propelled Vehicles		840,468
Towed Vehicles		238,380
Total Assets Acquired	\$	1,383,130
Less, Accumulated Depreciation	_ \$	(892,228)
Total Assets Acquired	\$	490,902

### NOTE 8 - LONG-TERM DEBT (continued)

The future payments as of December 31, 2024 were as follows:

Year Ending December 31	
2025	166,365
2026	166,366
2027	166,365
2028	 83,183
Total Minimum Payments	\$ 582,279
Less: Interest	\$ (39,549)
Present Value of Minimum Payments	\$ 542,730

Other non-current liabilities include low-interest loans from Whatcom County's Economic Development Investment and Washington State Department of Commerce programs for various manufacturing facilities and broadband construction projects. These loans range from 10 to 20 years. The future payments as of December 31, 2024, were as follows:

Voor Ending Dogombor 21	 Dringing	 Intoract
Year Ending December 31	Principal	Interest
2025	209,567	22,717
2026	211,941	20,343
2027	214,345	17,940
2028	216,773	15,481
2029	161,481	13,050
2030-2036	 991,215	 39,399
Total	\$ 2,005,322	\$ 128,930

### NOTE 8 - LONG-TERM DEBT (continued)

### **Changes in Long-Term Liabilities**

During the year ended December 31, 2024, the following changes occurred in long-term liabilities:

	(	01/01/24	Additions	Reductions	12/31/2024	Due within One Year
Bonds Payable:						
G.O. Bonds	\$	1,644,600	\$ 14,763,145	\$ (1,053,870)	15,353,875	1,561,498
Revenue Bonds		21,320,823	-	(2,501,113)	18,819,710	2,679,998
Total Bonds Payable	\$	22,965,423	\$ 14,763,145	\$ (3,554,983) \$	34,173,585	\$ 4,241,496
Notes Payable		2,540,709		(535,387)	2,005,322	208,303
Purchase Agreements		685,813		(143,083)	542,730	148,251
Compensated Absences		1,428,204	1,153,893	(965,135)	1,616,962	1,312,652
Net Pension Liability		1,141,412		(278,402)	863,010	-
Environmental Remediation		97,048,950	12,490,000		109,538,950	35,714,316
Total Long-term Liabilities		125,810,511	28,407,038	(5,476,990)	148,740,559	41,625,018

The general obligation bonds and related interest prior to 2024 are paid from ad valorem tax revenues. The 2024 general obligation bonds and revenue bonds are secured by a pledge of the Port's gross revenues. The bonds are shown net of premiums and discounts. All other long-term debt is payable from the Port's gross revenues.

### **NOTE 9 - UNEARNED REVENUES**

The Port receives money for meeting space rental in advance of the event date. These revenues are recognized when the meeting space rental occurs, and are included in the Port's other current liabilities.

### **NOTE 10 - PORT OPERATIONS BY INDUSTRY**

The Port operates an airport, marinas, shipping terminals, and industrial development districts, which are primarily financed by user charges. Current assets, current liabilities, and net position are accounted for on a Port-wide basis and are not identifiable to a particular industry segment. The key financial data for the year ended December 31, 2024 for these facilities are as follows:

### **NOTE 10 - PORT OPERATIONS BY INDUSTRY (continued)**

Condensed Statement of Net Position	A	Airport	N	<b>M</b> arinas	Marine erminals	Re	eal Estate	Other	(in	Total thousands)
Assets:										
Current Assets									\$	75,812
Other & Restricted Assets										100,989
Capital Assets, net	\$	99,655	\$	36,987	\$ ,	\$	37,441	\$ 86,850		297,110
Construction Work in Progress		7,588		3,336	24,220		5,638	10,679		51,461
Total Assets										525,372
Deferred Outflows of Resources										3,522
Liabilities:										
Current Liabilities										53,300
Other Non-current Liabilities										90,975
Revenue Debt										16,140
Total Liabilities										160,415
Deferred Inflows of Resources										81,520
Net Position:										
Net invested in capital assets										311,849
Restricted										7,865
Unrestricted										(32,755)
Total Net Position										286,959
Total Liabilities, Net Position, and Defe	erred Inf	lows							\$	528,894
Condensed Statement of Revenues,										
Expenses and Changes in Net Position										
(in thousands)										
Operating Revenues	\$	6,840	\$	10,573	\$ 3,271	\$	6,728	\$ 457	\$	27,869
Operating Expenses		(7,322)		(5,096)	(2,639)		(7,916)	(5,720)		(28,693)
General & Admin. Expense		(126)		(40)	(57)		(139)	(828)		(1,190)
Depreciation Expense		(5,624)		(2,746)	(2,768)		(2,863)	(1,095)		(15,096)
Operating Income (Loss)		(6,232)		2,691	(2,193)		(4,190)	(7,186)		(17,110)
Tax Revenues								7,958		7,958
Net Non-Operating								(14,343)		(14,343)
Net Income (Loss)		(6,232)		2,691	(2,193)		(4,190)	(13,571)		(23,495)
Capital Contributions		4,687		-	4,278			1,173		10,138
Capital Contributions-Restricted		1,389		-			-	-		1,389
										,
-										298,926
Net Position, January 2024 Net Position, December 2024									\$	298,926 286,958

### **NOTE 11 - RESTRICTED COMPONENT OF NET POSITION**

The Port's Statement of Net Position reports \$7,864,202 of restricted component of net position. \$708,568 of this is restricted by enabling legislation. The remaining restricted component is restricted by revenue bond covenants and federal and state agencies.

### NOTE 12 - PASSENGER/CUSTOMER FACILITY CHARGES

### Passenger Facility Charges

The Port, through agreement with the Federal Aviation Administration, and in conjunction with commercial airlines operating at Bellingham International Airport, has implemented a Passenger Facility Charge of \$4.50 per enplaned passenger. These fees are collected by the airline as part of the pricing of each ticket and are remitted quarterly to the Port directly from the airlines. Passenger Facility Charged collected and remitted to the Port can only be used by the Port for capital projects approved by the participating airlines and the FAA. Fees remitted during 2024 totaled \$1,076,363, and are shown on the Port's Statement of Revenues, Expenses and Changes in Net Position as Capital Contributions-Contractually Restricted.

### **Customer Facility Charges**

Through the lease contracts with the car rental agencies at the airport beginning June 1, 2018, the Port also collects a Customer Facility Charge (CFC) in the amount of \$3.50 per day, per vehicle rented. Per the agreement, the CFCs may only be used for the car rental facilities. Fees remitted during 2024 totaled \$312,907, and are shown on the Port's Statement of Revenues, Expenses and Changes in Net Position as Capital Contributions-Contractually Restricted.

### **NOTE 13 - ENVIRONMENTAL REMEDIATION**

In 2005, the Port acquired the real property assets of Georgia Pacific West Corporation ("GP") located in the central waterfront of Bellingham Bay and also assumed GP's responsibility to complete the remedial action plans which are being finalized through the Washington State Department of Ecology.

As part of the GP acquisition, the Port has become legally liable for specific remedial action required for the reuse of the acquired assets. These actions are expected to be approved by Federal and State regulatory agencies and the expected costs have been expensed and recorded as a long-term liability on the Statement of Net Position. These expenses, along with the estimated expenses for other port-owned sites requiring environmental remediation were estimated using the expected cash flow technique, and total \$196,320,000 as of 12/31/2024. This is a \$10 million increase from the previous year. This estimate is analyzed by independent engineers and is adjusted annually and shown in current dollars. The pollution remediation obligation is an estimate subject to change resulting from price increases or decreases, technology, or changes in applicable laws and regulations. GASB 49, effective in 2008, allows for capitalizing amounts related to environmental cleanup when preparing the property for sale providing the carrying amount of the property doesn't exceed its estimated fair value upon completion of the

### NOTE 13 - ENVIRONMENTAL REMEDIATION (continued)

remediation. In preparation for this change in accounting standard, the Port obtained a benchmark value for the GP acquisition sites 'clean' fair market value. The 'clean' value exceeded the current value on the books by \$46.6 million. Therefore, the environmental remediation liability was reduced by this amount.

The Port has acquired a Pollution Legal Liability Insurance Policy from American International Specialty Lines Insurance Company. This policy, which is in effect until 12/31/2034, has an aggregate policy limit of \$102,000,000. The policy obligates the insurer to pay half of the remediation costs on specific sites up to a total amount of \$51,684,816. After total remediation costs exceed \$51,684,816, the policy provides for payment of 100% of the environmental remedial costs on covered sites up to a policy limit of \$77,000,000. The policy also provides for an additional coverage of up to \$25,000,000 in costs for third party liabilities, regulatory changes, or unknown contaminates on these specific sites. The Port had prepaid for the estimated current value of the remedial actions defined in the policy as of January 20, 2005; however, by the end of 2016, all of these prepaid funds were expended. The Port, in reassessing its remediation liabilities has also estimated what portion of the remediation costs will be reimbursed by insurance. This analysis, and the fact that the insurer admits coverage, has resulted in the Port booking an Environmental Insurance Receivable of \$15,480,000, representing the net present value of all expected reimbursements from the insurance policy less the amounts paid by the Port under the terms of the policy. These amounts are both probable and estimable and therefore realizable as an asset.

The Port expects to receive up to ½ of all environmental remediation costs from the State of Washington through the issuance of Department of Ecology Remedial Action Grants.

These grants are issued on a biennial basis with each grant being awarded following the issuance of a cleanup order from the Department of Ecology. These grants are not recognized by the Port until they are earned.

The Port has accepted several grants from the Department of Ecology for a total funding amount that is just over \$72.5 million through the current biennia, of which just over \$61.5 million has been received to date. The Port anticipates Ecology will approve future funding up to 50% of the estimated cost of cleanup as funding becomes available in future biennium periods. These sites are included in the pollution legal liability insurance policy purchased by the Port in 2005. Activities related to cleanup sites was ongoing engineering, design and permitting and the continued implementation of an in-situ bioremediation program. Since September 2007, the Port has been developing a detailed cleanup design under a Consent Decree and Cleanup Action Plan with the Department of Ecology for the Whatcom Waterway site, which includes the Aeration Stabilization Basin. In early 2015, the estimated cost, including contingency, was \$102,918,775. In April 2015, the Port advertised a request for bids to perform the construction portion of the Whatcom

### **NOTE 13 - ENVIRONMENTAL REMEDIATION (continued)**

Waterway Phase I Cleanup. Construction began in June 2015 and was completed in June 2016. At the end of 2024, the remaining estimated cost for future phases of the Whatcom Waterway cleanup site with contingency was \$77,329,168. The Port began construction of the I&J Waterway SCU-1 cleanup in 2024 and is expected to be completed in the spring of 2026. The Port has progressed the Cornwall Avenue Landfill Site to 100% design with construction expected to begin in 2025. The Harris Avenue Shipyard is expected to begin construction of the upland cleanup areas in 2025 with continued engineering and design of the marine areas.

The Port has, as part of its environmental cleanup efforts, a number of monitoring wells on various contaminated sites, ranging from .75" – 8" in diameter. These wells will be decommissioned when the individual sites are cleaned up and no longer require monitoring. The Port estimates the cost to decommission these monitoring wells will be approximately \$490 thousand over the course of many years. The cost of decommissioning is included in the environmental liability that is listed on the Port's Statement of Net Position.

### **NOTE 14 - SERVICE CONCESSION AGREEMENTS**

In 2010, the Port of Bellingham entered into a 50-year ground lease with an additional 30-year option in order for the lessee to construct and operate two general office and retail buildings. In 2011 and 2017, similar agreements were executed for a third and fourth building. Upon execution, the lessee prepaid the 80-year agreements. The agreement allowed the lessee to secure financing for the construction of the buildings. At the end of the agreement, unless a separate renewal is negotiated, the Port has the option of requiring the lessee to remove the buildings or to transfer ownership to the Port.

The Deferred Inflows of Resources represents the \$2,442,645 unearned balance of these agreements.

### **NOTE 15 - JOINT VENTURES**

In 2020, the Port entered into an Interlocal Agreement with the Ports of Whitman County, Kalama, Pasco, Ridgefield, and Skagit to form Petrichor Broadband, LLC for the development of state-wide, regional, and local open access dark fiber systems. The collaboration will result in a consistent approach to technologies and business models throughout the state, subject to local and regional conditions. This joint venture is governed by members of each participating port, and is initially managed by the Port of Whitman County. To obtain financial information on this joint venture, contact the Executive Director at the Port of Whitman County at <a href="https://www.portwhitman.com/">https://www.portwhitman.com/</a>.

### **NOTE 15 - JOINT VENTURES (continued)**

The Port of Bellingham initially contributed \$200,000 to the Port of Whitman County as a capital contribution, and \$15,749 as compensation for the Port of Whitman County's commitments. In 2024, the Port's share of Petrichor's net income was \$20,440. The Port also took a withdrawal of \$75,000 in 2024, leaving a balance of \$208,388 which is listed on the Port of Bellingham's Statement of Net Position as a Joint Venture.

In addition, Petrichor is obligated to pay \$472,487.85 to the Port of Whitman County over the course of three years. If Petrichor is unable to make the payment, that financial obligation will be due from the individual members. At this time, it is expected that Petrichor will be able to meet its obligation, and therefore no liability is listed on the Port's financial statements.

### **NOTE 16 – LEASES - LESSOR**

The Port is a lessor for various noncancellable leases of land and office and retail facilities.

For leases with a maximum possible term of 12 months or less at commencement, revenue is recognized based on the provisions of the lease contract. For all other leases, the Port recognizes a lease receivable, and a deferred inflow of resources. The total amount received, principal and interest, for 2024 was \$13,959,116, across all divisions of the Port that leases property.

At the commencement of a lease, the Port initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term using the effective interest method.

Key estimates and judgments related to the leases include how the Port determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

• The discount rate for leases is based on the rate of interest the lessee would be charged to borrow an amount equal to the lease payments, respectively, under similar terms at the commencement or remeasurement date.

The Port determined the discount rate as follows for leases with a commencement date prior to January 1, 2023:

### NOTE 16 - LEASES - LESSOR (continued)

Total Lease Payments Over the Lease	Discount Rate
Term Plus Options to Extend	used
Loans Under 7 Years:	
\$50,000 or more	Prime + 2.25%
\$25,001 - \$49,999	Prime + 3.25%
\$25,000 or less	Prime + 4.25%
Loans Over 7 Years:	
\$50,000 or more	Prime + 2.75%
\$25,001 - \$49,999	Prime + 3.75%
\$25,000 or less	Prime + 4.75%

For leases with a commencement date of January 1, 2023 or later, the Port determined the discount rate as follows:

Total Lease Payments Over the Lease Term Plus Options to Extend	Discount Rate used
\$350,001 or more	Prime + 3%
\$250,001 - \$350,000	Prime + 4%
\$50,001 - \$250,000	Prime + 4.5%
\$50,000 or less	Prime + 6.5%

• The lease term includes the noncancelable period of the lease. Lease receipts included in the measurement of the lease liability are composed of fixed payments from the lessee.

The Port monitors changes in circumstances that would require a remeasurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

### **NOTE 16 - LEASES - LESSOR (continued)**

As of December 31, 2024, future lease receivable principal and interest payments are as follows:

Year Ended					
December 31	Principal	Interest			Total
2025	\$ 4,512,683	\$	4,707,447	\$	9,220,130
2026	\$ 4,135,377	\$	4,468,818	\$	8,604,195
2027	\$ 3,896,019	\$	4,245,583	\$	8,141,602
2028	\$ 3,666,303	\$	4,043,942	\$	7,710,245
2029	\$ 3,406,163	\$	3,836,388	\$	7,242,551
2030-2034	\$ 14,471,431	\$	16,496,707	\$	30,968,138
2035-2039	\$ 8,568,606	\$	13,095,127	\$	21,663,733
2040-2044	\$ 7,057,556	\$	10,863,625	\$	17,921,181
2045-2049	\$ 4,117,271	\$	9,294,511	\$	13,411,782
2050-2054	\$ 4,205,459	\$	8,113,338	\$	12,318,797
2055-2059	\$ 4,991,422	\$	6,764,754	\$	11,756,176
2060-2064	\$ 4,293,752	\$	5,292,023	\$	9,585,775
2065-2069	\$ 4,129,938	\$	4,164,841	\$	8,294,779
2070-2074	\$ 4,768,254	\$	2,830,503	\$	7,598,757
2075-2079	\$ 1,837,022	\$	1,837,702	\$	3,674,724
2080-2084	\$ 1,318,033	\$	1,393,481	\$	2,711,514
2085-2089	\$ 1,748,299	\$	954,385	\$	2,702,684
2090-2094	\$ 1,513,939	\$	426,617	\$	1,940,556
2095-2099	\$ 692,061	\$	113,426	\$	805,487
2100-2104	\$ 126,281	\$	5,560	\$	131,841
Total	\$ 83,455,869	\$	102,948,778	\$	186,404,647

### **NOTE 17 - OTHER DISCLOSURES**

In 2015, the Port Commission approved a Master Development Agreement (MDA) with Harcourt Bellingham LLC to develop 18.8 acres on Bellingham's waterfront, subject to a defined development schedule and a per square foot purchase price, both laid out in detail in the MDA.

During 2020, Harcourt made limited progress in the development schedule and the Port believed they would not meet the project schedule as defined in the MDA. The MDA has a detailed process for resolving defaults and non-compliance. Prior to initiating the formal process, the Port engaged Harcourt in discussions for possible resolutions that included a sizeable reduction in the property available to Harcourt for development. The end result of the negotiations was a Restated and Amended Master Development Agreement, entered into in 2021, providing Harcourt with exclusive development rights for just over 9 acres.

### **NOTE 17 - OTHER DISCLOSURES (continued)**

Following successful development of the nine acres, Harcourt would have the option of picking up another approximate three acres. Harcourt missed a deadline of obtaining an occupancy permit by mid-October 2023. Based upon that missed deadline and other noncompliance issues, the Port notified Harcourt that it was in default under the Restated MDA. The Port's position is that Harcourt no longer had the right to develop the 9 acres or any other properties in the downtown waterfront district and the Port was excused from considering any future project development approval process steps. Harcourt will continue to develop the properties already under its ownership, specifically the Granary Building and the three residential condominium buildings. In late April 2025 Harcourt and the Port agreed to terminate all of Harcourt's future development rights. As of May 1, 2025 Harcourt had signed this agreement and it is waiting for Port Commission approval on May 6<sup>th</sup>.

In early 2022 the Port issued an RFP for one of the former Georgia Pacific Buildings known as the Boardmill Building. After reviewing the responses, the Port selected a proposal from The Boardmill Group, LLC to convert the building into a hotel and construct residential units and a parking garage on an approximate three-acre parcel. Since that selection was made, the Port has been negotiating a purchase and sale agreement with the Boardmill Group and the group is in the permitting process with the City of Bellingham.

In 2022, the Port sold a portion of the Lignin Site to Mercy Housing Northwest. This project was completed in 2024 and provides approximately 80 units of affordable housing, and a seven-classroom early learning center. In 2022 the Port also entered into an Option to Purchase with the Whatcom Community Foundation to develop the remaining portion of the Lignin site. The Foundation is currently in the early permitting phase for that development, but it is anticipated that workforce housing, offices and a potential commissary kitchen are planned in the next building.

The Port has realized tremendous success with public access on the undeveloped property. A bicycle pump track was installed, and the use of this feature far exceeds expectations. Since the initial track was built it has been expanded several times. In 2021, Kulshan Brewery opened an extensive outdoor venue that included several containers and a stage. Also in 2021, Selkie Scoop opened an ice cream shop in a container. In 2022, phase two commenced, when three more businesses were located in containers: Sunnyland Bike for bike rental and repair; Rain or Shine Riviera Club, which is a Filling Station restaurant featuring hamburgers; and Our Kitchen, operated by the Dish Foundation, serving a variety of soft drinks and freshly baked goods. In 2023 the Port added more containers, and more businesses opened for the 2024 season, including Zeeks Pizza, Bin 13 Wine Bar and another rotating container. Planning for the next phase is underway, with 4-6 containers being added in late 2025 / early 2026.

Port of Bellingham Schedule of Proportionate Share of the Net Pension Liability Public Employees' Retirement System Plan 1 As of June 30 Last 10 Fiscal Years\*

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Employer's proportion of the net pension liability (asset)	0.048570%	0.050002%	0.045379%	0.044197%	0.042003%	0.044582%	0.048569%	0.052360%	0.053036%	0.056592%
Employer's proportionate share of the net pension liability (asset)	\$ 863,010	\$ 1,141,412	\$ 1,263,518	539,749	1,482,933	1,714,336	2,169,108	2,484,523	2,848,283	2,960,288
Covered payroll	\$ 9,857,116	\$ 8,548,022	\$ 7,496,225	6,520,887	6,384,040	6,271,374	6,394,964	6,501,153	6,283,392	6,300,760
Employer's proportionate share of the net pension liability as a percentage of covered payroll	8.76%	13.35%	16.86%	8.28%	23.23%	27.34%	33.92%	38.22%	45.33%	46.98%
Plan fiduciary net position as a percentage of the total pension liability	84.05%	80.16%	76.56%	88.74%	68.64%	67.12%	63.22%	61.24%	57.03%	59.10%

Port of Bellingham
Schedule of Proportionate Share of the Net Pension Liability
Public Employees' Retirement System Plan 2 & 3
As of June 30
Last 10 Fiscal Years\*

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Employer's proportion of the net pension liability (asset)	0.063692%	0.064383%	0.059345%	0.056776%	0.054694%	0.057544%	0.061581%	0.065669%	0.066231%	0.069443%
Employer's proportionate share of the net pension liability (asset)	\$ (2,099,653)	\$ (2,638,855)	\$ (2,638,855) \$ (2,200,976)	\$ (5,655,803)	99,505	558,948	1,051,441	2,281,684	3,334,679	2,481,238
Covered payroll	\$ 9,857,116	\$ 8,548,022	\$ 7,496,225	6,520,887	6,384,040	6,271,374	6,366,111	6,429,646	6,213,443	6,160,253
Employer's proportionate share of the net pension liability as a percentage of covered payroll	-21.30%	-30.87%	-29.36%	-86.73%	10.96%	8.91%	16.52%	35.49%	53.67%	40.28%
Plan fiduciary net position as a percentage of the total pension liability	105.17%	107.02%	106.73%	120.29%	97.22%	97.77%	95.77%	90.97%	85.82%	89.20%

Law Enforcement Officers' and Fire Fighters' Retirement System Plan 2 Schedule of Proportionate Share of the Net Pension Liability Port of Bellingham

As of June 30 Last 10 Fiscal Years\*

	2024	2023	2022	2021	2020	2019
Employer's proportion of the net pension liability (asset)	0.024153%	0.022805%	0.017579%	0.015564%	0.016847%	-0.018915%
Employer's proportionate share of the net pension liability (asset)	\$ (452,324)	\$ (547,000)	\$ (477,744)	(904,022)	(343,654)	(438,202)
Covered payroll	\$ 1,155,774	\$ 965,777	\$ 710,823	581,240	633,958	664,034
Employer's proportionate share of the net pension liability as a percentage of covered payroll	-39.14%	-56.64%	-67.21%	-155.53%	-54.21%	%66:59-
Plan fiduciary net position as a percentage of the total pension liability	109.27%	113.17%	116.09%	142.00%	115.83%	119.43%

Notes to Schedule: \*Until a full 10-year trend is compiled, only information for those years available is presented.

Port of Bellingham Schedule of Employer Contributions Public Employees' Retirement System Plan 1 For the year ended December 31 Last 10 Fiscal Years\*

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Statutorily or contractually required contributions	\$ 313,869	\$ 311,733	\$ 292,369	\$ 291,873	\$ 310,401	\$ 312,702	\$ 313,986	\$ 325,894	\$ 308,617	\$ 278,880
Contributions in relation to the statutorily or contractually required contributions Contribution deficiency (excess)	(313,869)	(311,733)	(292,369)	(291,873)	(310,401)	(312,702)	(313,986)	(325,894)	(308,617)	(278,880)
Covered payroll	\$ 9,857,116	\$ 9,173,713	\$ 7,787,270	\$ 6,842,673	\$ 6,471,142	\$ 6,323,256	\$ 6,204,547	\$ 6,559,615	\$ 6,378,187	\$ 6,267,999
Contributions as a percentage of covered payroll	3.18%	3.40%	3.75%	4.27%	4.80%	4.95%	2.06%	4.97%	4.84%	4.45%

Port of Bellingham
Schedule of Employer Contributions
Public Employees' Retirement System Plan 2 & 3
For the year ended December 31
Last 10 Fiscal Years\*

2015	\$ 360,162	(360,162)	\$6,198,827	5.81%
2016	\$ 392,981	(392,981)	\$ 6,307,906	6.23%
2017	\$ 445,755	(445,755)	\$ 6,494,309	%98.9
2018	\$ 464,968 \$	(464,968)	\$ 6,204,547	7.49%
2019	488,136	(488,136)	\$ 6,323,256	7.72%
2020	512,515	(512,515)	\$ 6,471,142	7.92%
2021	\$ 486,312 \$	(486,312)	\$ 6,842,673	7.11%
2022	\$ 495,271	(495,271)	\$ 7,787,270	6.36%
2023	\$ 583,449	(583,449)	\$ 8,548,022	6.83%
2024	\$ 725,517 \$	(725,517)	\$ 9,857,116 \$ 8,548,022	7.36%
	Statutorily or contractually required contributions	Contributions in relation to the statutorily or contractually required contributions Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll

Law Enforcement Officers' and Fire Fighters' Retirement System Plan 2 Schedule of Employer Contributions Port of Bellingham

For the year ended December 31 Last 10 Fiscal Years\*

	2024	2023	 	2022	2021	2020	2019	2018
Statutorily or contractually required contributions	\$ 66,787	\$ 59,300		\$ 35,247	\$ 33,913	\$ 29,571	\$ 35,048	\$ 30,561
Contributions in relation to the statutorily or contractually required contributions Contribution deficiency (excess)	(66,787)	(59,300)	300)	(35,247)	(33,913)	(29,571)	(35,048)	(30,561)
Covered payroll	\$ 1,155,774	\$ 1,158,209		\$ 688,418	\$ 660,612	\$ 574,200	\$ 674,070	\$ 582,117
Contributions as a percentage of covered payroll	5.78%		5.12%	5.12%	5.13%	5.15%	5.20%	5.25%

Notes to Schedule: \*Until a full 10-year trend is compiled, only information for those years available is presented.

Port of Bellingham Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2024

	Note	Note 4				
	Passed through to Subrecipients	•	•	•	1	•
	Total	515,080	448	37,159	517,941	963,259
Expenditures	From Direct Awards	515,080	448	37,159	517,941	963,259
	From Pass- Through Awards	,	•	1	1	•
	Other Award Number	07-39-02940	69839	3-53-0005-060- 2021	3-53-0005-066- 2022	3-53-0005-068- 2023
	ALN Number	10.307	15.663	20.106	20.106	20.106
	Federal Program	Organic Agriculture Research and Extension Initiative	NFWF-USFWS Conservation Partnership	Airport Improvement Program, Infrastructure Investment and Jobs Act Programs, and COVID-19 Airports Programs	Airport Improvement Program, Infrastructure Investment and Jobs Act Programs, and COVID-19 Airports Programs	Airport Improvement Program, Infrastructure Investment and Jobs Act Programs, and COVID-19 Airports Programs
	Federal Agency (Pass-Through Agency)	NATIONAL INSTITUTE OF FOOD AND AGRICULTURE, AGRICULTURE, DEPARTMENT OF	U.S. FISH AND WILDLIFE SERVICE, INTERIOR, DEPARTMENT OF THE	FEDERAL AVIATION ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF	FEDERAL AVIATION ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF	FEDERAL AVIATION ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF

The accompanying notes are an integral part of this schedule.

Port of Bellingham Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2024

Federal Program
20.106 3-53-0005-069-
Total ALN 20.106:
20.823 693JF72140017
20.823 693JF72340030
Total ALN 20.823:
Total Federal Awards Expended:

The accompanying notes are an integral part of this schedule.

## Port of Bellingham Notes to Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2024

### **NOTE 1 - BASIS OF ACCOUNTING**

This Schedule is prepared on the same basis of accounting as the Port's financial statements. The Port uses the accrual basis of accounting.

### **NOTE 2 - FEDERAL INDIRECT COST RATE**

The Port has not elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

### **NOTE 3 - REVOLVING LOAN**

The Port has a revolving loan program for small manufacturing firms in Whatcom County. The balance of the RLF loans outstanding at the end of 2024 totaled \$222,631. The cash and investment balance of 2024 was \$464,142.83 and there were no administrative expenses paid out during the year. The Federal share of the RLF was 75%. (\$401,541 + 275,166 + 0) \*0.75 = \$515,080.

### **NOTE 4 - PROGRAM COSTS**

The amounts shown as current year expenditures represent only the federal award portion of the program costs. Entire program costs, including the Port's portion, are more than shown. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement.



## CORRECTIVE ACTION PLAN FOR FINDINGS REPORTED UNDER UNIFORM GUIDANCE

## Port of Bellingham January 1, 2024 through December 31, 2024

This schedule presents the corrective action planned by the Port for findings reported in this report in accordance with Title 2 *U.S. Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

Finding ref	Finding caption:
number:	The Port did not have adequate controls and did not comply with
2024-001	federal procurement requirements.

### Name, address, and telephone of Port contact person:

Tamara Sobjack

PO Box 1677

Bellingham, WA 98227

(360) 676-2500

### Corrective action the auditee plans to take in response to the finding:

The selection checklist will be performed by the selection team, and the resulting scorecards will be forwarded to the Contracts Department and retained in their files. This step has been added to the Procurement Checklist to ensure there is confirmation by someone outside of the selection team that the proper scoring has been documented. Contracts requiring a scorecard will not be compiled without this documentation.

### Anticipated date to complete the corrective action:

June 1, 2025

### ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the Washington State Constitution and is part of the executive branch of state government. The State Auditor is elected by the people of Washington and serves four-year terms.

We work with state agencies, local governments and the public to achieve our vision of increasing trust in government by helping governments work better and deliver higher value.

In fulfilling our mission to provide citizens with independent and transparent examinations of how state and local governments use public funds, we hold ourselves to those same standards by continually improving our audit quality and operational efficiency, and by developing highly engaged and committed employees.

As an agency, the State Auditor's Office has the independence necessary to objectively perform audits, attestation engagements and investigations. Our work is designed to comply with professional standards as well as to satisfy the requirements of federal, state and local laws. The Office also has an extensive quality control program and undergoes regular external peer review to ensure our work meets the highest possible standards of accuracy, objectivity and clarity.

Our audits look at financial information and compliance with federal, state and local laws for all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits and cybersecurity audits of state agencies and local governments, as well as state whistleblower, fraud and citizen hotline investigations.

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We take our role as partners in accountability seriously. The Office provides training and technical assistance to governments both directly and through partnerships with other governmental support organizations.

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