



Washington State Auditor's Office

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Special Report
Alternative Learning Experience
Monroe School District No. 103

Snohomish County

For the period September 1, 2014 through August 31, 2015

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Washington State Auditor's Office

May 5, 2016

Board of Directors
Monroe School District No. 103
Monroe, Washington

Report on Alternative Learning Experience

Thank you for the opportunity to work with you to promote accountability, integrity and openness in government. The State Auditor's Office takes seriously our role of providing state and local governments with assurance and accountability as the independent auditor of public accounts. In this way, we strive to help government work better, cost less, deliver higher value and earn greater public trust.

Independent audits provide essential accountability and transparency for District operations. This information is valuable to management, the governing body and public stakeholders when assessing the government's stewardship of public resources.

The attached comprises our report on the District's compliance with alternative learning experience enrollment reporting rules. Our independent audit report describes the overall results and conclusions for areas we examined. We appreciate the opportunity to work with your staff and we value your cooperation during the audit.

Sincerely,

A handwritten signature in cursive script that reads "Troy X. Kelley".

TROY KELLEY
STATE AUDITOR
OLYMPIA, WA

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AUDIT SUMMARY

Results in brief

District operations complied with applicable state laws and regulations and its own policies and procedures regarding alternative learning experience (ALE) enrollment. For the year ending August 31, 2015, the District received approximately \$38.5 million in combined enrollment and staff mix funding; approximately \$6.3 million of this was related to its ALE programs.

- Leaders In Learning – The program reported 89.14 average annual full-time equivalent (AAFTE). Our audit tested a sample of nine students and found 1.0 monthly FTE overreported and .36 monthly FTE underreported. Errors were due to an intervention plan being completed more than five days after the monthly progress review, and not reporting all eligible hours.

We estimate these errors resulted in over funding of \$369.

- Sky Valley Education Center – The program reported 762.39 average annual full-time equivalent (AAFTE). Our audit tested a sample of seven students and found no errors.
- Washington Virtual Academy – The program reported 257.96 average annual full-time equivalent (AAFTE). Procedures performed over this program were limited to considering internal controls the District has in place to assure compliance with reporting requirements. Nothing came to our attention to cause us to believe the District did not comply with reporting requirements. This program is no longer offered in Monroe School District.

About alternative learning experience programs

ALE programs are a form of basic K-12 public school education in Washington State. While students in traditional basic education attend classes on campus and have face-to-face contact with teachers and other staff, ALE students may spend most, or even all, of their time outside of a regular classroom setting.

Districts may build Internet-based educational programs that enroll students from anywhere in the state. Besides Internet programs, ALE can be accomplished through a contract between a student and district instructors, or through a parent-partner program in which parents participate in the design and teaching of the student's courses. These programs are different from homeschooling in that students remain part of the public school system and districts claiming funding are responsible for supervision, monitoring, assessing and evaluating the student's education.

Districts may count ALE students for funding when they report enrollment to the Office of Superintendent of Public Instruction (OSPI). In order to claim ALE students for funding, ALE

programs must satisfy OSPI's requirement for courses of study leading to a high school diploma. Districts must prepare detailed plans for each student, maintain regular contact with students, and evaluate student progress on a monthly basis. Districts must also keep detailed records to show they have met all of these requirements.

During the period under review, the District operated three ALE programs, which accounted for 16.7 percent of its total basic student enrollment:

- Leaders in Learning is an onsite program that serves students in grades 9 – 12. Students work through classes onsite with direct instruction from teachers. This program has operated for ten years and nonresident students represent 9.10 percent of students reported for funding.
- Sky Valley Education Center is a parent partnership program that serves students in grades K – 12. Students work through classes onsite with option for some remote classes. This program has operated for 18 years and nonresident students represent 50.82 percent of students reported for funding.
- Washington Virtual Academy is an online program that serves students in grades 9 – 12. Students work through classes online. The program is no longer operating in the district and nonresident students represent 97.62 percent of students reported for funding.

About the audit

Per RCW 28A.232.010, school districts must receive biennial audits of their ALE program. This report contains the results of our independent audit of ALE enrollment at Monroe School District No. 103 from September 1, 2014 through August 31, 2015.

Management is responsible for ensuring compliance with applicable ALE requirements. This includes the design, implementation and maintenance of internal controls relevant to these objectives.

Our audit involved performing procedures to obtain evidence about the District's compliance with state laws and regulations and its own policies and procedures, and internal controls over such matters, with regard to its ALE program.

In keeping with general auditing practices, we do not examine every transaction, activity or area. Instead, the areas examined were those representing the highest risk of noncompliance.

INFORMATION ABOUT THE DISTRICT

Monroe School District No. 103 provides public school services to approximately 6,678 students in kindergarten through 12th grade in Snohomish County. The District has five elementary schools, two middle schools, two alternative schools, and one high school.

An elected, five-member Board of Directors governs the District. The Board appoints a Superintendent to oversee the District's daily operations as well as its staff of 376 certified and 199 classified employees. For the 2015 fiscal year, the District budgeted general fund expenditures of \$69,697,464.

Contact information related to this report

Address:	Monroe School District No. 103 200 E. Fremont Street Monroe, WA 98272-2336
Contact:	Brenda Hunt, Executive Director of Fiscal Services
Phone:	(360) 804-2519
Website:	www.monroe.wednet.edu

Audit history

You can find current and past audit reports for the District at <http://portal.sao.wa.gov/ReportSearch>.

ABOUT THE STATE AUDITOR'S OFFICE

The State Auditor's Office is established in the state's Constitution and is part of the executive branch of state government. The State Auditor is elected by the citizens of Washington and serves four-year terms.

We work with our audit clients and citizens to achieve our vision of government that works for citizens, by helping governments work better, cost less, deliver higher value, and earn greater public trust.

In fulfilling our mission to hold state and local governments accountable for the use of public resources, we also hold ourselves accountable by continually improving our audit quality and operational efficiency and developing highly engaged and committed employees.

As an elected agency, the State Auditor's Office has the independence necessary to objectively perform audits and investigations. Our audits are designed to comply with professional standards as well as to satisfy the requirements of federal, state, and local laws.

Our audits look at financial information and compliance with state, federal and local laws on the part of all local governments, including schools, and all state agencies, including institutions of higher education. In addition, we conduct performance audits of state agencies and local governments as well as [fraud](#), state [whistleblower](#) and [citizen hotline](#) investigations.

The results of our work are widely distributed through a variety of reports, which are available on our [website](#) and through our free, electronic [subscription](#) service.

We take our role as partners in accountability seriously, and provide training and technical assistance to governments, and have an extensive quality assurance program.

Contact information for the State Auditor's Office	
Deputy Director for Communications	Adam Wilson Adam.Wilson@sao.wa.gov (360) 902-0367
Public Records requests	PublicRecords@sao.wa.gov
Main telephone	(360) 902-0370
Toll-free Citizen Hotline	(866) 902-3900
Website	www.sao.wa.gov